

# FULL COUNCIL

Wednesday, 15 March 2023

| Subject               | Code of Corporate Governance                                      |
|-----------------------|-------------------------------------------------------------------|
| Report by             | Councillor Cook, Cabinet Member with responsibility for Resources |
|                       | Councillor Back, Assistant Cabinet Member for Resources           |
| Supporting<br>Officer | Mrs Siobhan Martin<br>Head of Internal Audit                      |
|                       | siobhan.martin@eastsuffolk.gov.uk<br>01394 444254                 |

| Is the report Open or Exempt? | OPEN |
|-------------------------------|------|

| Category of Exempt                      | Not applicable |
|-----------------------------------------|----------------|
| Information and reason why it           |                |
| is <b>NOT</b> in the public interest to |                |
| disclose the exempt                     |                |
| information.                            |                |
| Wards Affected:                         | All Wards      |
|                                         |                |
|                                         |                |

# Purpose and high-level overview

# **Purpose of Report:**

The Audit and Governance Committee reviewed the refreshed Code of Corporate Governance at its meeting of 12 September 2022, and in accordance with the Committee's terms of reference 'To review the Council's corporate governance arrangements against the good governance framework and consider annual governance reports and assurances'.

The Code of Corporate Governance follows the most recent guidance issued by CIPFA/SOLACE 2016 and entitled "Delivering Good Governance in Local Government".

The Committee received report ES/1272 of Councillor Maurice Cook, the Cabinet Member with responsibility for Resources and Councillor Edward Back, the Assistant Cabinet Member for Resources, which detailed the refreshed Code of Corporate Governance.

Minutes of the Audit and Governance Committee held on 12 September 2022:

The Head of Internal Audit summarised the report and highlighted the seven core principles of public sector governance and how they related to one another. The Head of Internal Audit noted that the format of the Code of Corporate Governance had changed to show which of the Councils documents and governance arrangements supported each principle.

The Chairman stated that this was an important document for the Council to ensure good governance and invited questions and comments.

Councillor Gooch referred to the principle concerning openness and comprehensive stakeholder engagement and asked how the Council was engaging with stakeholders who did not have access to the internet or social media. Officers confirmed that the Council did not solely rely on online engagement, and action was being taken in this area particularly with regards to cost of living projects.

Councillor Gooch asked if the connection between these principles and the Nolan Principles could be made clearer. Officers confirmed that the Nolan Principles underpinned everything in the document, and they would amend the document to make this clearer.

There being no further questions, on the proposal of Councillor Cloke and seconded by Councillor Gooch it was by a unanimous decision.

Following the Audit and Governance Committees request to reference the Seven Principles of Public Life, known at the Nolan Principles, these are now specifically referenced under Section 3, Core Principles and Good Governance, and within Principle A.

# **Options:**

No further options have been considered.

### **Recommendation:**

That having commented upon the refreshed Code of Corporate Governance, Full Council adopts the refreshed Code of Corporate Governance attached at Appendix A of this report.

# **Corporate Impact Assessment**

## Governance:

The Code of Corporate Governance is a key document, setting out the Council's overarching corporate governance arrangements.

# ESC policies and strategies that directly apply to the proposal:

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance.

# **Environmental:**

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including any that impact on the environment.

### **Equalities and Diversity:**

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including any that relate to equalities and diversity.

#### **Financial:**

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including financial governance.

#### **Human Resources:**

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including those relating to staff management and the HR function.

# ICT:

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including technical governance.

#### Legal:

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including any that ensure legal compliance.

The Accounts and Audit Regulations 2015 require the Council prepares an Annual Governance Statement each financial year. The Code of Corporate Governance sets out the framework used to assess corporate governance arrangements within the Annual Governance Statement and is an integral part of the governance review process.

### Risk:

The Code of Corporate Governance sets out how all ESC policies and strategies support the Council's good governance, including risk and opportunity management.

| External Consultees: | None applicable                                                                                                             |
|----------------------|-----------------------------------------------------------------------------------------------------------------------------|
|                      |                                                                                                                             |
| Internal Consultees: | Audit and Governance Committee, Senior Management Team, S151<br>Officer, Monitoring Officer, and Corporate Governance Group |

# **Strategic Plan Priorities**

| Select the priorities of the <u>Strategic Plan</u> which are supported by this proposal:<br>(Select only one primary and as many secondary as appropriate) |                                                              |  | Secondary priorities |
|------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------|--|----------------------|
| T01                                                                                                                                                        | Growing our Economy                                          |  |                      |
| P01                                                                                                                                                        | Build the right environment for East Suffolk                 |  |                      |
| P02                                                                                                                                                        | Attract and stimulate inward investment                      |  |                      |
| P03                                                                                                                                                        | Maximise and grow the unique selling points of East Suffolk  |  |                      |
| P04                                                                                                                                                        | Business partnerships                                        |  |                      |
| P05                                                                                                                                                        | Support and deliver infrastructure                           |  |                      |
| T02                                                                                                                                                        | Enabling our Communities                                     |  |                      |
| P06                                                                                                                                                        | Community Partnerships                                       |  |                      |
| P07                                                                                                                                                        | Taking positive action on what matters most                  |  |                      |
| P08                                                                                                                                                        | Maximising health, well-being and safety in our District     |  |                      |
| P09                                                                                                                                                        | Community Pride                                              |  |                      |
| Т03                                                                                                                                                        | Maintaining Financial Sustainability                         |  |                      |
| P10                                                                                                                                                        | Organisational design and streamlining services              |  |                      |
| P11                                                                                                                                                        | Making best use of and investing in our assets               |  |                      |
| P12                                                                                                                                                        | Being commercially astute                                    |  |                      |
| P13                                                                                                                                                        | Optimising our financial investments and grant opportunities |  |                      |
| P14                                                                                                                                                        | Review service delivery with partners                        |  |                      |
| т04                                                                                                                                                        | Delivering Digital Transformation                            |  |                      |
| P15                                                                                                                                                        | Digital by default                                           |  |                      |
| P16                                                                                                                                                        | Lean and efficient streamlined services                      |  |                      |
| P17                                                                                                                                                        | Effective use of data                                        |  |                      |
| P18                                                                                                                                                        | Skills and training                                          |  |                      |
|                                                                                                                                                            |                                                              |  |                      |

| P19 | District-wide digital infrastructure                |             |  |
|-----|-----------------------------------------------------|-------------|--|
| T05 | Caring for our Environment                          |             |  |
| P20 | Lead by example                                     |             |  |
| P21 | Minimise waste, reuse materials, increase recycling |             |  |
| P22 | Renewable energy                                    |             |  |
| P23 | Protection, education and influence                 |             |  |
| XXX | Governance                                          |             |  |
| XXX | How ESC governs itself as an authority              | $\boxtimes$ |  |

# How does this proposal support the priorities selected?

The corporate governance arrangements of the Council are integral to delivering the Council's vision and objectives. All Strategic Plan priorities are supported by this report.

# Background and Justification for Recommendation

| 1   | Background facts                                                                                                                                                                                                                                                                                                                                                                                             |
|-----|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1.1 | Governance is about how the Council ensures that it is doing the right things, in<br>the right way, for the right people, in a timely, inclusive, open, honest and<br>accountable manner. It comprises the systems and processes, and cultures and<br>values, by which such bodies are directed and controlled and through which they<br>account to, engage with, where appropriate, lead their communities. |
| 1.2 | The Council strives to meet the highest standards of corporate governance to help<br>ensure it meets its objectives. Members and officers are responsible for putting in<br>place proper arrangements for the governance of the Council's affairs and the<br>stewardship of the resources at its disposal.                                                                                                   |

| 2   | Current                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | position                                                                                                                                  |  |
|-----|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------|--|
| 2.1 | The most recent publication providing local authorities with guidance on good<br>governance was "Delivering Good Governance in Local Government" (CIPFA /<br>SOLACE 2016), which built on principles previously set out in the "International<br>Framework: Good Governance in the Public Sector" (CIPEA/IEAC 2014) publication.                                                                                                                                                                                                                                                                                                                                                                                     |                                                                                                                                           |  |
| 2.2 | Framework: Good Governance in the Public Sector" (CIPFA/IFAC 2014) publication.2The importance of local authority governance and culture has been highlighted<br>due to a series of high-profile failings and government interventions. A series of<br>recent reports and publications draw attention to the current governance<br>challenges facing all local authorities:2019Local authority governance (National Audit Office)<br>20192019Local Government Governance and Accountability (Committee of<br>Public Accounts)2020Addressing cultural and governance failings in local authorities:<br>lessons from recent interventions (MHCLG)2022Understanding the challenge to local authority governance (CIPFA) |                                                                                                                                           |  |
| 2.3 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | e of Corporate Governance sets out how East Suffolk Council applies good ace principles and was last formally refreshed in December 2020. |  |

| 3   | How to address current situation                                                                                                                                                                                                                             |
|-----|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 3.1 | In order to ensure the Annual Governance Statement's annual review of governance arrangements is effective, the Council needs to ensure its governance framework as set out in the refreshed Code of Corporate Governance is up to date and fit for purpose. |

| 4   | Reasons for recommendation                                                                                                                                                                                  |
|-----|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 4.1 | By reviewing and considering the revised Code in accordance with best practice<br>the Audit and Governance Committee fulfilled its responsibility within its terms of<br>reference.                         |
| 4.2 | Full Council must receive the Code of Corporate Governance following the Audit and Governance Committee's review and consider the Committee's recommendations in accordance with the Councils Constitution. |

# Appendices

| Appendices: |                                               |  |
|-------------|-----------------------------------------------|--|
| Appendix A  | Code of Corporate Governance – September 2022 |  |

Appendix A



# **East Suffolk Council**

# **Code of Corporate Governance**

September 2022

#### 1. Introduction

This document sets out how East Suffolk Council intends to apply the principles of corporate governance in the way it operates and conducts its business. It has been developed in accordance with the principles outlined in the framework and guidance notes by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Society of Local Authority Chief Executives (SOLACE) "Delivering Good Governance in Local Government" (2016).

In order to demonstrate its approach to good governance, this Council maintains an up to date local Code of Corporate Governance ("the Code") and prepares an Annual Governance Statement. These two documents together set out respectively the arrangements for ensuring ongoing effectiveness and publicly reporting on compliance with the Council's governance framework.

# 2. What is Governance?

The CIPFA / IFAC guidance "International Framework: Good Governance in the Public Sector" (2014) defines governance as follows:

# Governance comprises the arrangements put in place to ensure that the intended outcomes for stakeholders are defined and achieved.

Governance is about how the Council ensures that it is doing the right things, in the right way, for the right people, in a timely, inclusive, open, honest and accountable manner. It comprises the systems and processes, cultures and values by which the organisation is directed and controlled and through which it is accountable to, engages with, where appropriate, and leads its communities.

Good governance enables the Council to define and pursue its vision more effectively. It leads to improvements in management, performance, stewardship of public money and public engagement and outcomes for individuals and the community. It ensures that appropriate mechanisms for control are in place and that risks and opportunities are managed effectively.

# 3. Core Principles of Good Governance

East Suffolk Council recognises and adheres to the following core principles taken from the "International Framework: Good Governance in the Public Sector" (CIPFA/IFAC 2014) and the "Delivering Good Governance in Local Government" (CIPFA/SOLACE 2016), which encapsulate the Seven Principles of Public Life, known at the Nolan Principles.

Overarching principles for acting in the public interest:

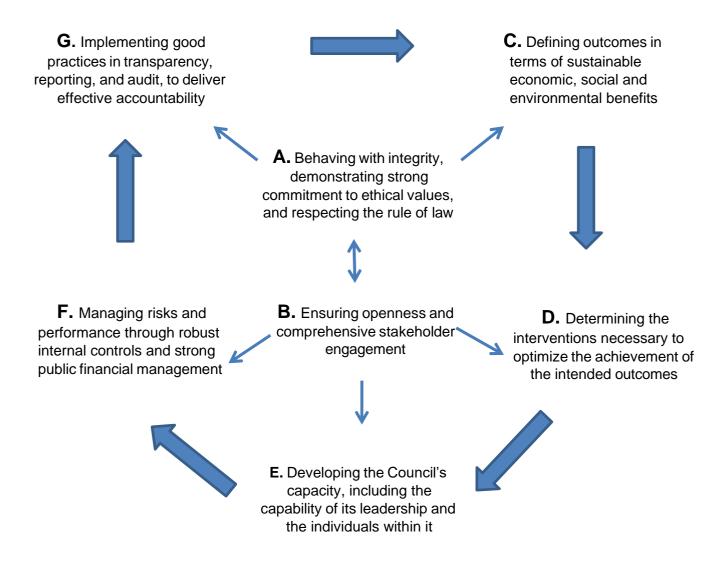
- A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting rule of law.
- B. Ensuring openness and comprehensive stakeholder engagement.

Additional principles for good public sector governance:

- C. Defining outcomes in terms of sustainable economic, social, and environmental benefits.
- D. Determining the interventions necessary to optimise the achievement of the intended outcomes.
- E. Developing the Council's capacity, including the capability of its leadership and the individuals within it.

- F. Managing risks and performance through robust internal control and strong public financial management.
- G. Implementing good practices in transparency reporting, and audit to deliver effective accountability.

Principles A and B underpin the governance framework and implementation of principles C to G. The diagram below shows how the principles relate to each other.



#### 4. Applying the Principles of Good Governance

Each of the seven core principles above has a number of sub principles, which in turn, translate into a range of specific policies, behaviours and actions that apply across the various aspects of the Council's business that demonstrate good governance. The tables below (extracted from the CIPFA/SOLACE framework) show how each of these principles should be applied.

# Principle A: Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

| of law                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Sub Principles                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Governance arrangements in place at East Suffolk Council (not an exhaustive list)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| Behaving with integrity                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| Ensuring members and officers behave with integrity and<br>lead a culture where acting in the public interest is visibly<br>and consistently demonstrated thereby protecting the<br>reputation of the organisation.<br>Ensuring members take the lead in establishing specific<br>standard operating principles or values for the<br>organisation and its staff and that they are communicated<br>and understood. These should build on the Seven<br>Principles of Public Life (the Nolan Principles).<br>Leading by example and using the above standard<br>operating principles or values as a framework for decision<br>making and other actions.<br>Demonstrating, communicating and embedding the<br>standard operating principles or values through<br>appropriate policies and processes which are reviewed on<br>a regular basis to ensure that effectively. | Anti-Bribery Policy and Procedure<br>Anti-Fraud and Corruption Strategy<br>Anti-Money Laundering Policy<br>Assurance Statements<br>Audit & Governance Committee<br>Code of Conduct for employees<br>Constitution<br>Contract Procedure Rules<br>Corporate induction process<br>Customer Feedback Policy<br>Financial Management<br>Financial Procedure Rules<br>Head of Paid Service defined responsibilities<br>Internal Audit Charter<br>Member Development Strategy<br>Our Behaviours<br>Our Values<br>People Strategy<br>Professional memberships<br>Register of Councillors' interest<br>Registers of staff interests, gifts and hospitality<br>Scrutiny Committee<br>Staff Surveys<br>Suffolk Code of conduct for members<br>Whistleblowing Policy |
| Demonstrating strong commitment to ethical values.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| Seeking to establish, monitor and maintain the<br>organisation's ethical standards and performance.<br>Underpinning personal behaviour with ethical values and<br>ensuring they permeate all aspects of the organisation's<br>culture and operation.<br>Developing and maintaining robust policies and<br>procedures which place emphasis on agreed ethical<br>values.<br>Ensuring that external providers of services on behalf of<br>the organisation are required to act with integrity and in<br>compliance with ethical standards expected by the<br>organisation.                                                                                                                                                                                                                                                                                              | Code of Conduct for employees<br>Contract Procedure Rules<br>Corporate induction process<br>Financial Procedure Rules<br>Freedom of Information processes<br>Legal services and advice<br>Our Behaviours<br>Our Values<br>Publication Scheme<br>Recruitment Policy<br>Register of Councillors' interest<br>Registers of staff interests, gifts and hospitality<br>Standard Terms and Conditions for Supplying to the<br>Council<br>Suffolk Code of conduct for members<br>Supplier contracts and Contract Management procedures                                                                                                                                                                                                                          |

| Respecting the rule of law.                                   |                                                 |
|---------------------------------------------------------------|-------------------------------------------------|
| Ensuring members and staff demonstrate a strong               | Anti-Bribery Policy and Procedure               |
| commitment to the rule of the law as well as adhering to      | Anti-Fraud and Corruption Strategy              |
| relevant laws and regulations.                                | Anti-Money Laundering Policy                    |
|                                                               | Audit & Governance Committee terms of reference |
| Creating the conditions to ensure that the statutory          | Code of Conduct for employees                   |
| officers, other key post holders, and members are able to     | Compliance and Enforcement Policy               |
| fulfil their responsibilities in accordance with legislative  | Constitution                                    |
| and regulatory requirements.                                  | Customer Feedback Policy                        |
|                                                               | Data Protection Policy                          |
| Striving to optimise the use of the full powers available for | Designated Officers Group                       |
| the benefit of citizens, communities and other                | Legal services and advice                       |
| stakeholders.                                                 | Local Planning Enforcement Plan                 |
|                                                               | Monitoring Officer defined responsibilities     |
| Dealing with breaches of legal and regulatory provisions      | Professional memberships                        |
| effectively.                                                  | Protocol on Member/Officer relations            |
|                                                               | Recruitment Policy                              |
| Ensuring corruption and misuse of power are dealt with        | Scrutiny Committee                              |
| effectively.                                                  | Staff Job descriptions                          |
|                                                               | Suffolk Code of conduct for members             |
|                                                               | Whistleblowing Policy                           |

| Principle B: Ensuring openness and comprehensive stakeholder engagement                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                          |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Sub Principles                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | Governance arrangements in place at East Suffolk Council                                                                                                                                                                                 |
| Openness                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |                                                                                                                                                                                                                                          |
| Ensuring an open culture through demonstrating,<br>documenting and communicating the organisation's<br>commitment to openness.<br>Making decisions that are open about actions, plans,<br>resource use, forecasts, outputs and outcomes. The<br>presumption is for openness. If this is not the case, a<br>justification for the reasoning for keeping a decision<br>confidential should be provided.<br>Providing clear reasoning and evidence for decisions in<br>both public records and explanations to stakeholders and<br>being explicit about criteria, rationale and considerations<br>used. In due course, ensuring that the impact and<br>consequences of those decisions are clear.<br>Using formal and informal consultation and engagement<br>to determine the most appropriate and effective<br>interventions/course of action. | Committee meetings open to the public<br>Committee reports, agendas and minutes<br>Constitution<br>Consultation exercises<br>Decision Notices<br>External Audit Annual letters<br>Freedom of Information processes<br>Publication Scheme |
| Engaging comprehensively with institutional stakeholders                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |                                                                                                                                                                                                                                          |
| Effectively engaging with institutional stakeholders to ensure<br>that the purpose, objectives and intended outcomes for each<br>stakeholder relationship are clear so that outcomes are<br>achieved successfully and sustainably.<br>Developing formal and informal partnerships to allow for                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | Our Behaviours<br>Our Values<br>Partnership agreements and collaborative working<br>arrangements<br>People Strategy<br>Planning consultations                                                                                            |
| resources to be used more efficiently and outcomes achieved<br>more effectively.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Supplier contracts and Contract Management procedures                                                                                                                                                                                    |
| Ensuring that partnerships are based on trust, a shared<br>commitment to change, a culture that promotes and accepts<br>challenge among partners and that the added value of<br>partnership working is explicit.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                          |

| Principle B: Ensuring openness and comprehensive stakeholder engagement                                                                                                                                                                                                                                           |                                                                                                                                                                                                                                |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Sub Principles                                                                                                                                                                                                                                                                                                    | Governance arrangements in place at East Suffolk Council                                                                                                                                                                       |
| Engaging with individual citizens and service users effectively.                                                                                                                                                                                                                                                  |                                                                                                                                                                                                                                |
| Establishing a clear policy on the type of issues that the<br>organisation will meaningfully consult with or involve<br>communities, individual citizens, service users and other<br>stakeholders to ensure that service (or other) provision is<br>contributing towards the achievement of intended<br>outcomes. | Committee meetings open to the public<br>Committee reports, agendas and minutes<br>Consultation exercises<br>Council newsletter / magazine<br>Council website and social media<br>Customer Feedback Policy<br>Developers Forum |
| Ensuring that communication methods are effective and that members and officers are clear about their roles with regard to community engagement.                                                                                                                                                                  | Enabling Communities Strategy<br>Freedom of Information processes<br>Local Plan<br>Neighbourhood Plans                                                                                                                         |
| Encouraging, collecting and evaluating the views and<br>experiences of communities, citizens, service users and<br>organisations of different backgrounds including reference<br>to future needs.                                                                                                                 | Publication Scheme<br>Social Media Policy                                                                                                                                                                                      |
| Implementing effective feedback mechanisms in order to demonstrate how views have been taken into account.                                                                                                                                                                                                        |                                                                                                                                                                                                                                |
| Balancing feedback from more active stakeholder groups with other stakeholder groups to ensure inclusivity.                                                                                                                                                                                                       |                                                                                                                                                                                                                                |
| Taking account of the impact of decisions on future generations of tax payers and service users.                                                                                                                                                                                                                  |                                                                                                                                                                                                                                |

| Principle C: Defining outcomes in terms of sustainable economic, social, and environmental benefits                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Sub Principles                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | Governance arrangements in place at East Suffolk Council                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| Defining outcomes                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <ul> <li>Having a clear vision, which is an agreed formal statement of the organisation's purpose and intended outcomes containing appropriate performance indicators, which provide the basis for the organisation's overall strategy, planning and other decisions.</li> <li>Specifying the intended impact on, or changes for, stakeholders including citizens and service users. It could be immediately or over the course of a year or longer.</li> <li>Delivering defined outcomes on a sustainable basis within the resources that will be available.</li> <li>Identifying and managing risks to the achievement of outcomes</li> </ul>                                                                                                        | Committee reports, agendas and minutes<br>Corporate performance management framework<br>Corporate Risk Register<br>Medium Term Financial Strategy<br>Performance Reports<br>Risk and Opportunities Management Strategy<br>Risk management process<br>Strategic Plan (2020-2024)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| outcomes.<br>Managing service users' expectations effectively with<br>regard to determining priorities and making the best use<br>of the resources available.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| Sustainable economic, social and environmental benefits                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| Considering and balancing the combined economic, social<br>and environmental impact of policies and plans when taking<br>decision about service provision.<br>Taking a longer-term view with regard to decision making,<br>taking account of risk and acting transparently where there<br>are potential conflicts between the organisation's intended<br>outcomes and short-term factors such as the political cycle or<br>financial constraints.<br>Determining the wider public interest associated with<br>balancing conflicting interests between achieving the various<br>economic, social and environmental benefits, through<br>consultation where possible, in order to ensure appropriate<br>trade-offs.<br>Ensuring fair access to services. | Asset Management Strategy 2019-24<br>Budget process<br>Business case appraisal process<br>Capital Programme<br>Capital Strategy<br>Committee reports, agendas and minutes<br>Contaminated Land Strategy<br>Corporate Risk Register<br>Digital Strategy<br>Economic Growth Plan 2018-2023<br>Efficiency Plan<br>Enabling Communities Strategy<br>Environmental Policy<br>Equality & Diversity Policy<br>Financial Procedure Rules<br>Housing Asset Management Strategy<br>Housing Development Strategy<br>Housing Strategy 2017-2023<br>Local Plan<br>Medium Term Financial Strategy<br>Modern Slavery and Human Trafficking Statement<br>Private Sector Housing Strategy<br>Risk and Opportunities Management Strategy<br>Risk management process<br>Safeguarding Policy |

| Principle D: Determining the interventions necessary to optimise the achievement of the intended outcomes                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Sub Principles                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | Governance arrangements in place at East Suffolk Council                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| Determining interventions<br>Ensuring decision makers receive objective and rigorous<br>analysis of a variety of options indicating how intended<br>outcomes would be achieved and associated risks. Therefore,<br>ensuring best value is achieved however services are<br>provided.<br>Considering feedback from citizens and service users when<br>making decisions about service improvements or where<br>services are no longer required in order to prioritise<br>competing demands within limited resources available<br>including people, skills, land and assets and bearing in mind<br>future impacts.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | Committee reports, agendas and minutes<br>Constitution<br>Customer Feedback Policy<br>Our Values<br>Procurement Strategy<br>Risk and Opportunities Management Strategy<br>Risk management process<br>Staff Job descriptions                                                                                                                                                                                                                                                                                                                                                                                      |
| <ul> <li>Planning interventions</li> <li>Establishing and implementing robust planning and control cycles that cover strategic and operational plans, priorities and targets.</li> <li>Engaging with internal and external stakeholders in determining how services and other courses of action should be planned and delivered.</li> <li>Considering and monitoring risks facing each partner when working collaboratively, including shared risks.</li> <li>Ensuring arrangements are flexible and agile so that the mechanisms for delivering goods and services can be adapted to changing circumstances.</li> <li>Establishing appropriate key performance indicators (KPIs) as part of the planning process in order to identify how the performance of services and projects is to be measured.</li> <li>Ensuring capacity exists to generate the information required to review service quality regularly.</li> <li>Preparing budgets in accordance with objectives, strategies and the medium-term financial plan.</li> <li>Informing medium and long term resource planning by drawing up realistic estimates of revenue and capital expenditure aimed at developing a sustainable funding strategy.</li> </ul> | Budget process<br>Capital Programme<br>Capital Strategy<br>Committee reports, agendas and minutes<br>Constitution<br>Corporate performance management framework<br>Customer Feedback Policy<br>Joint Emergency Response Plan<br>Medium Term Financial Strategy<br>Partnership agreements and collaborative working<br>arrangements<br>Performance Reports<br>Procurement Forward Plan<br>Procurement Strategy<br>Risk and Opportunities Management Strategy<br>Risk management process<br>Strategic Plan (2020-2024)<br>Supplier contracts and Contract Management procedures<br>Workforce development processes |

| Principle D: Determining the interventions necessary to optimise the achievement of the intended outcomes                                                                                                                                                                                                                                                                                         |                                                                                                                                                                                                           |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Sub Principles                                                                                                                                                                                                                                                                                                                                                                                    | Governance arrangements in place at East Suffolk Council                                                                                                                                                  |
| Optimising achievement of intended outcomes                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                           |
| Ensuring the medium term financial strategy integrates<br>and balances service priorities, affordability and other<br>resource constraints.<br>Ensuring the budgeting process is all-inclusive, taking<br>into account the full cost of operations over the medium<br>and longer term.                                                                                                            | Budget process<br>External Audit Annual Letters<br>Medium Term Financial Strategy<br>Procurement Strategy<br>Risk and Opportunities Management Strategy<br>Risk management process<br>Social Value Policy |
| Ensuring the medium term financial strategy sets the<br>context for ongoing decision on significant delivery<br>issues or responses to changes in the external<br>environment that may arise during the budgetary period<br>in order for outcomes to be achieved while optimising<br>resource usage.<br>Ensuring the achievement of "social value" through<br>service planning and commissioning. |                                                                                                                                                                                                           |

# Principle E: Developing the entity's capacity, including the capability of its leadership and the individuals within it

| Sub Principles                                                                                                                                                                                                                   | Governance arrangements in place at East Suffolk Council                                                                                                                            |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Developing the entity's capacity                                                                                                                                                                                                 |                                                                                                                                                                                     |
| Reviewing operations, performance and use of assets on a regular basis to ensure their continuing effectiveness.                                                                                                                 | Asset Management Strategy 2019-24<br>Assurance Statements<br>Corporate performance management framework                                                                             |
| Improving resource use through appropriate application of techniques such as benchmarking and other options in order to determine how resources are allocated so that defined outcomes are achieved effectively and efficiently. | Partnership agreements and collaborative working<br>arrangements<br>Performance Reports<br>Supplier contracts and Contract Management procedures<br>Workforce development processes |
| Recognising the benefits of partnerships and collaborative working where added value can be achieved.                                                                                                                            | workforce development processes                                                                                                                                                     |
| Developing and maintaining an effective workforce plan to enhance the strategic allocation of resources.                                                                                                                         |                                                                                                                                                                                     |
| Developing the capability of the entity's leadership and other individuals.                                                                                                                                                      |                                                                                                                                                                                     |
| Developing protocols to ensure that elected and appointed                                                                                                                                                                        | Assurance Statements                                                                                                                                                                |
| leaders negotiate with each other regarding their respective                                                                                                                                                                     | Code of Conduct for employees                                                                                                                                                       |
| roles early on in the relationship and that a shared                                                                                                                                                                             | Committee reports, agendas and minutes                                                                                                                                              |
| understanding of roles and objectives is maintained.                                                                                                                                                                             | Constitution<br>- Part 2: Functions and responsibilities (including                                                                                                                 |
| Publishing a statement that specifies the types of decisions                                                                                                                                                                     | Scheme of Delegation)                                                                                                                                                               |
| that are delegated and those reserved for the collective                                                                                                                                                                         | - Part 2: Terms of reference for committees                                                                                                                                         |
| decision making of the governing body.                                                                                                                                                                                           | Corporate induction process                                                                                                                                                         |
|                                                                                                                                                                                                                                  | Customer Feedback Policy                                                                                                                                                            |
| Ensuring the leader and the chief executive have clearly                                                                                                                                                                         | Decision Notices                                                                                                                                                                    |
| defined and distinctive leadership roles within a structure                                                                                                                                                                      | Designated Officers Group                                                                                                                                                           |
| whereby the chief executive leads in implementing strategy                                                                                                                                                                       | External Peer and Specialist reviews                                                                                                                                                |
| and managing the delivery of services and other outputs set                                                                                                                                                                      | H&S: internal policies                                                                                                                                                              |
| by members and each provides a check and a balance for each                                                                                                                                                                      | Health and Safety Officer defined responsibilities                                                                                                                                  |
| other's authority.                                                                                                                                                                                                               | Health and Safety Policy                                                                                                                                                            |
|                                                                                                                                                                                                                                  | Member training and development                                                                                                                                                     |
| Developing the capabilities of members and senior                                                                                                                                                                                | Performance Management (business) framework                                                                                                                                         |
| management to achieve effective leadership and to enable the organisation to respond successfully to changing legal and                                                                                                          | Staff employment policies<br>Staff Job descriptions                                                                                                                                 |
| policy demands as well as economic, political and                                                                                                                                                                                | Staff performance (My Conversation)                                                                                                                                                 |
| environmental changes and risk by:-                                                                                                                                                                                              | Suffolk Code of conduct for members                                                                                                                                                 |
| - Ensuring members and staff have access to                                                                                                                                                                                      | Workforce development processes                                                                                                                                                     |
| appropriate induction tailored to their role and that ongoing                                                                                                                                                                    |                                                                                                                                                                                     |
| training and development matching individual and                                                                                                                                                                                 |                                                                                                                                                                                     |
| organisational requirements is available and encouraged.                                                                                                                                                                         |                                                                                                                                                                                     |
| <ul> <li>Ensuring members and offices have the appropriate</li> </ul>                                                                                                                                                            |                                                                                                                                                                                     |
| skills, knowledge resources and support to fulfil their roles and                                                                                                                                                                |                                                                                                                                                                                     |
| responsibilities and ensuring that they are able to update their                                                                                                                                                                 |                                                                                                                                                                                     |
| knowledge on a continuing basis.                                                                                                                                                                                                 |                                                                                                                                                                                     |
| - Ensuring personal, organisational and system-wide development through shared learning, including lessons learnt                                                                                                                |                                                                                                                                                                                     |
| from governance weaknesses both internal and external.                                                                                                                                                                           |                                                                                                                                                                                     |
| nom governance weaknesses both internal and external.                                                                                                                                                                            |                                                                                                                                                                                     |

| Ensuring that there are structures in place to encourage public participation.                                                                                           |  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Taking steps to consider the leadership's own effectiveness<br>and ensuring leaders are open to constructive feedback from<br>peer review and inspections.               |  |
| Holding staff to account through regular performance reviews which take account of training or development needs.                                                        |  |
| Ensuring arrangements are in place to maintain the health and wellbeing of the workforce and support individuals in maintaining their own physical and mental wellbeing. |  |

| Sub Principles                                                                                                                                                                                                       | Governance arrangements in place at East Suffolk Council                                                                                           |
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| Managing Risk                                                                                                                                                                                                        |                                                                                                                                                    |
| Recognising that risk management is an integral part of all activities and must be considered in all aspects of decision making.                                                                                     | Audit & Governance Committee terms of reference<br>Committee reports, agendas and minutes<br>Corporate Governance Group<br>Corporate Risk Register |
| Implementing robust and integrated risk management arrangements and ensuring that they are working effectively.                                                                                                      | Internal Audit Charter<br>Risk and Opportunities Management Strategy<br>Risk management process                                                    |
| Ensuring that responsibilities for managing individual risks are clearly allocated.                                                                                                                                  |                                                                                                                                                    |
| Managing performance                                                                                                                                                                                                 |                                                                                                                                                    |
| Monitoring service delivery effectively including planning, specification, execution and independent post implementation review.                                                                                     | Committee reports, agendas and minutes<br>Corporate Management Team<br>Corporate performance management framework<br>Decision Notices              |
| Making decisions based on relevant, clear objective analysis<br>and advice pointing out the implications and risks in inherent<br>in the organisation's financial, social and environmental<br>position and outlook. | Efficiency Plan<br>External Audit Annual letters<br>Medium Term Financial Strategy<br>Performance Reports<br>Scrutiny Committee terms of reference |
| Encouraging effective and constructive challenge and debate<br>on policies and objectives to support balanced and effective<br>decision making.                                                                      | Statement of Accounts<br>Strategic Plan (2020-2024)                                                                                                |
| Providing members and senior management with regular reports on service delivery plans on progress towards outcome achievement.                                                                                      |                                                                                                                                                    |
| Ensuring there is consistency between specification stages (such as budgets) and post implementation reporting (e.g., financial statements).                                                                         |                                                                                                                                                    |

# Principle G: Implementing good practices in transparency, reporting, and audit to deliver effective accountability

| Sub Principles                                                                                                                                                                                                                                                                                                   | Governance arrangements in place at East Suffolk Council                                                                                |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------|
| Implementing good practice in transparency                                                                                                                                                                                                                                                                       |                                                                                                                                         |
| Writing and communicating reports for the public and other<br>stakeholders in a fair, balanced and understandable style<br>appropriate to the intended audience and ensuring that they<br>are easy to access and interrogate.                                                                                    | Communications Team defined responsibilities<br>Officer guidance for completion of report template<br>Publication Scheme<br>Style Guide |
| Striking a balance between providing the right amounts of information to satisfy transparency demands and enhance public scrutiny while not being too onerous to provide and for users to understand.                                                                                                            |                                                                                                                                         |
| Implementing good practices in reporting                                                                                                                                                                                                                                                                         |                                                                                                                                         |
| Reporting at least annually on performance, value for money<br>and stewardship of resources to stakeholders in a timely and<br>understandable way.                                                                                                                                                               | Annual Governance Statement<br>Cabinet terms of reference<br>Partnership agreements and collaborative working<br>arrangements           |
| Ensuring members and senior management own the results reported.                                                                                                                                                                                                                                                 | Statement of Accounts                                                                                                                   |
| Ensuring robust arrangements for assessing the extent to<br>which the principles contained in the Framework have been<br>applied and publishing the results on this assessment,<br>including an action plan for improvement and evidence to<br>demonstrate good governance (the annual governance<br>statement). |                                                                                                                                         |
| Ensuring that the Framework is applied to jointly managed or shared service organisations as appropriate.                                                                                                                                                                                                        |                                                                                                                                         |
| Ensuring the performance information that accompanies the financial statements is prepared on a consistent and timely basis and the statements allow for comparison with other, similar organisations.                                                                                                           |                                                                                                                                         |

| Assurance and effective accountability                                                                                                                         |                                                               |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------|
| Ensuring that recommendations for corrective action made by                                                                                                    | Assurance Statements                                          |
| external audit are acted upon.                                                                                                                                 | Audit & Governance Committee terms of reference               |
|                                                                                                                                                                | Corporate Governance Group                                    |
| Ensuring an effective internal audit service with direct access                                                                                                | Corporate Risk Register                                       |
| to members is in place, providing assurance with regard to                                                                                                     | External Audit Annual letters                                 |
| governance arrangements and that recommendations are                                                                                                           | External Peer and Specialist reviews                          |
| acted upon.                                                                                                                                                    | Internal Audit Charter                                        |
|                                                                                                                                                                | Partnership agreements and collaborative working              |
| Welcoming peer challenge, reviews and inspections from                                                                                                         | arrangements                                                  |
| regulatory bodies and implementing recommendations.                                                                                                            | Risk and Opportunities Management Strategy                    |
|                                                                                                                                                                | Risk management process                                       |
| Gaining assurance on risks associated with delivering services                                                                                                 | S151 Officer (Chief Finance Officer) defined responsibilities |
| through third parties and that this is evidenced in the annual governance statement.                                                                           | Supplier contracts and Contract Management procedures         |
|                                                                                                                                                                |                                                               |
| Ensuring that when working in partnership, arrangements for accountability are clear and the need for wider public accountability has been recognised and met. |                                                               |

# 5. Ongoing effectiveness and Governance Reporting

Good governance is an ongoing process: integral to demonstrating the Council's commitment to achieving good governance a continuing cycle of improvement is reported publicly via the Annual Governance Statement.

The Annual Governance Statement is a high-level strategic document that sets out:

- how the effectiveness of governance arrangements has been monitored and evaluated
- how planned outcomes are being achieved
- specific challenges and issues
- future plans for improvements and changes

The Annual Governance Statement is reported publicly via the Committee system and also published on the Council's website.