



East Suffolk House, Riduna Park, Station Road,
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Planning Advisory Panel North

Members:

Councillor Paul Ashdown
Councillor Jenny Ceresa
Councillor Graham Elliott
Councillor Tony Fryatt
Councillor Debbie McCallum
Philip Ridley

The Head of Planning and Coastal Management has convened a **meeting** of the **Planning Advisory Panel North** on **Tuesday, 21 April 2020** at **9.30am**

The purpose of the meeting is to enable the Head of Planning and Coastal Management to consult on the determination of the applications listed below, pursuant to the authority delegated to him temporarily, in Section E of Part 2 of the East Suffolk Council's Constitution.

Due to the restrictions imposed during the COVID-19 pandemic, this consultative meeting will take place remotely via Skype/Conference call.

Agenda Items

Pages

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- | | | |
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| 1 | Apologies for Absence
To receive apologies for absence, if any. | |
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2 Declarations of Interest

Members and Officers are invited to make any declarations of Disclosable Pecuniary or Local Non-Pecuniary Interests that they may have in relation to items on the Agenda and are also reminded to make any declarations at any stage during the Meeting if it becomes apparent that this may be required when a particular item or issue is considered.

3 Declarations of Lobbying and Responses to Lobbying

To receive any Declarations of Lobbying in respect of any item on the agenda and also declarations of any response to that lobbying.

4	DC.18.4429.ARM - Part Land surrounding Waveney Valley Pool, St Johns Hill, Bungay	1 - 26
5	DC.18.5082.FUL - Part Land East of Dukes Farm, St Johns Hill, Bungay	27 - 37
6	DC.20.0176.FUL - Ash View, Bruisyard Road, Peasenhall	38 - 44
7	DC.20.0647.FUL - 21 Wingfield Street, Bungay	45 - 50
8	DC.20.0479.ADN - Waveney Valley Pool, St Johns Hill, Bungay	51 - 56



Planning Advisory Panel Report

Planning Advisory Panel - 21 April 2020

Application no DC/18/4429/ARM

Location

Part Land Surrounding Waveney
Valley Pool
St Johns Road
Bungay
Suffolk
NR35 1PH

Expiry date 23 January 2019 (Extension of time agreed until 30 April 2020)

Application type Approval of Reserved Matters

Applicant Cripps Developments Ltd

Parish Bungay

Proposal Approval of Reserved Matters of DC/14/4193/OUT - Outline Application with all matters reserved apart from access for up to 150 new dwellings (including affordable housing), associated infrastructure, open space and up to 3ha of employment land (comprising uses within use class B1 (including starter units) and use class B2) - Access, appearance, landscaping, layout and scale for the development of 150 dwellings (including affordable housing).

Case Officer Iain Robertson
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Summary

The application seeks approval of reserved matters following the grant of outline planning permission in 2016 (Ref: DC/14/4193/OUT) for the development of *"Outline Application with all matters reserved apart from access for up to 150 new dwellings (including affordable housing), associated infrastructure, open space and up to 3ha of employment land (comprising uses within use class B1 (including starter units) and use class B2)"* on land surrounding Waveney Swimming Pool situated on the South side of Bungay.

This application relates to the residential phase of the development (150 dwellings) which also includes 3 no. B1 units. The matters under consideration relate to the detailed design of the development in terms of access, layout, appearance, landscaping and scale. Access was partially considered during the outline application in so far as the vehicular access to the site already exists and the suitability of this was found to be acceptable. Access to the employment phase of the development was also dealt with at outline stage.

Since the grant of planning permission and during the process of considering this application a new local plan covering the former Waveney Area of East Suffolk Council has been adopted which allocates this and adjacent land for the purposes of residential development and employment uses within Policy WLP5.2.

This application is before the Planning Advisory Panel as it was deferred from planning committee on 20 February 2020.

Case for Development

Additional information has been provided in support of the application since deferral providing a sketch masterplan for allocation WLP5.2 which shows how a Local Distributor Road could serve the wider allocation which was a concern of members. A phasing plan for the application site has also been provided which shows how it is intended to deliver this first phase of housing.

Overall, the design of the proposal is considered to be acceptable and complies with the requirements of the Local Plan and demonstrates how development could come forward on other areas of this allocation which are reliant on access over this land.

Site description

The site is situated on the South East side of Bungay currently used as arable farmland which abuts existing residential development on Kings Road to the North of the site. The site covers an area of 5.49 hectares.

On the frontage of the site, slightly removed from the residential development to the North West, lies the Bungay swimming pool. Access is gained from St. Johns Road to the swimming pool site which is the proposed access route into the application site.

From St. Johns road to the South West the land rises gently to the back of the site and to the other side of St. Johns Road to the North East the land falls into the valley before rising up the other side. Along the South Western side of the site is the high point of the site and is bounded by a native species hedge, part of this boundary is shared with Bungay High School and sixth form centre. A pond lies on the western edge of the site, this is little more than the meeting of two ditches, containing only a small amount of water in a deepened section, much woody debris and discarded rubbish. It is largely overgrown by the adjoining hedgerow. Other than this there are no other natural features on the site.

To the South Eastern side of the site and separated from the site by St. Johns Road is Dukes Farm which comprises a group of Grade II listed buildings.

Proposal

The application is for the Approval of Reserved Matters following the grant of outline planning permission Ref: DC/14/4193/OUT for the development of 150 dwellings (including affordable housing).

The following reserved matters are being considered within this application:

- Access;
- Layout;
- Appearance;
- Landscaping; and
- Scale.

The application proposes a range of property types from one bedroomed flats to four-bedroom detached houses. The majority of properties are two storeys in height with a number of single storey properties throughout the site. The design approach is properties of traditional design and character predominantly using brick facing material and clay pantile and, to a lesser extent, render with slate tiles.

There are four areas of open space throughout the site which vary in size and function. Pedestrian and cycle links are created through the site to connect the site to existing residential areas and services and facilities in the area.

A surface water storage basin is provided on land to the East of this site. This application is therefore also associated with application Ref: DC/18/5082/FUL which proposes an 'option 2' location for the surface water storage basin which forms part of the drainage strategy for this site.

Consultations/comments

Six letters of Objection have been received raising the following material planning considerations (inter alia):

- Overdevelopment
- Impact on local services; already stretched
- Infrastructure not suitable
- It has not been demonstrated that the highways network proposed on this site is sufficient to deliver the remainder of allocation 5.2
- Poor pedestrian and cycle links
- Not demonstrated that refuse storage is sufficient.
- Not clear if the size of parking spaces is acceptable.
- No masterplan as required by Policy WLP5.2
- Car parking inadequate
- Access inadequate
- Impact on amenity of properties on Northern boundary due to closeness of properties
- Impact on wildlife

Consultees
Bungay Town Council

Consultee	Date consulted	Date reply received
Town Council	1 November 2018	14 November 2018
Summary of comments: Strongly objects - See full details on file		

Consultee	Date consulted	Date reply received
Town Council	2 October 2019	25 October 2019

With reference to the above planning application, you may recall that we discussed our concerns regarding this application in December 2018 prior to submitting our comments on the proposed development on 17th December 2018 and discussed the matter further in January 2019 after Cripps Development submitted modified drawings. We feel it appropriate to observe that many of the original concerns expressed in our letter of 17/12/018 have yet to be addressed and wish to submit the following comments relating to the current development proposals.

We should also note that BTC Councillors and the Town Clerk met with the Landowner Mr T. Basey-Fisher and representatives of Cripps Development and ASD Architects on 21/10/2019 to discuss the present application. These informal talks have informed our understanding of changes to the site layout, although in evaluating this application we have also referred to all documentation in the public domain in addition to:

- The preceding outline planning application for this site (DC/14/4193/OUT),
- The New Waveney Local Plan – Modifications and additional modifications Policy 5.2 (December 2018)
- The Addendum to Sustainability Appraisal Report of the Waveney Local Plan Policy 5.2 (December 2018)
- Waveney Local Plan modifications and Annex – Policy 5.2 (Examiner – 21 November 2018)

In relation to the above we take specific note of the requirement by the Inspector (Local Plan examination) under policy 5.2 that ‘ A detailed Masterplan informed by on-going engagement with the community should be prepared and submitted as part of any full or outline planning application’. Re. this matter we are unaware of any community consultation relating to this application, and in its present form, the exclusion of core details and documents from the application suggest that this does not constitute a detailed Masterplan.

We should similarly note that in the absence of key information relating to this important land allocation under the 2018 Local Plan, we commissioned AECOM Consultants to undertake a Housing Needs Assessment and Neighbourhood Plan Design Guidelines for Bungay. These documents were completed in March 2019 and copies provided to Waveney District Council. We are compelled to note that had the developers undertaken on-going engagement/consultation with the local community as specified in the Local Plan this information would have represented a valuable resource to the developers in taking the planning application forward. Unfortunately, this was not the case.

Specific matters of concern are as follows:

1. Drainage

The present application makes no reference to the drainage infrastructure or the Attenuation pond to the east of St Johns road (DC/18/5082/FUL). Drainage and FR attenuation to the east of St Johns Road is critical, and In response to the preceding outline planning application DC/14/4193/OUT for 150 homes on this site the Environment Agency noted ‘ the inclusion of land to the east of St Johns road is critical to the success of the drainage strategy. Flood risk at the development site is likely to be unacceptable if the area is not included for drainage purposes.

The developer should provide full details of the drainage strategy and infrastructure proposals for the attenuation of surface water flows from the development site in accordance with the provisions of Policy 5.2 requiring any planning application to be accompanied by a drainage strategy incorporating sustainable drainage principles. We are unaware of any methodology or data indicating projected surface water flows for the current layout and infrastructure. As the construction of 150 homes represents the first stage of development on this site (area 5.2) where up to 400 homes will be built under the local plan allocation, the drainage strategy should take full account of the incremental development and surface water flows arising from future development. Appropriate drawings of the drainage proposals should be provided with this application and a flood risk assessment in accordance with NPPF and Local plan requirements.

2. Transport Access Parking and Connectivity

- The only currently approved access to the development utilises the existing exit from the A144 to Bungay Gym and swimming pool. This location is used by large numbers of school children and pedestrians; we suggest that the anticipated traffic flows arising from a development of this size represents an unacceptable level of risk to the users of these facilities. A further access point to the south of Bungay Gym has been proposed adjacent to the commercial land that forms part of the outline agreement, however we understand that this will be subject to a separate planning application. It would be helpful if this matter was clarified. As with 1 above, the proposals should take account of future development on Area 5.2 and the subsequent increase in traffic flows. The current access proposals may not adequately accommodate future development. A pedestrian crossing should be provided to safeguard pedestrians accessing the sports facility
- The road layout proposes a series of cul-de-sacs that provide limited capacity for turning heads, on-street and/or visitor parking. The dimensions and design of the internal road layout provides no appropriate access for service/waste vehicles in conflict with current guidance. No details of potential PSV/Bus services to and within the development have been provided and the road layout does not appear to provide the capacity for turning or stopping points. Based on our discussions with the developers we understand that no provision has been made on site for bus services.
- No Travel Plan has been provided with this application in conflict with the current requirements
- The Local Plan modifications for policy 5.2 following the Local Plan examination require footpaths and cycleways with on-going connections – limited provision is made within the current plan. The opportunity to establish a linear green corridor to the north of the site linking to public footways to the west of the site and to Stow Fen are precluded by the current layout. Additionally there is no connection between the High school and the existing footpath and cycle

route to the east of St Johns road (to be formalised under Local Plan policy 5.1) connecting to Hillside road east and utilised by the High school students to the north west of the current development site. Interconnection of a footpath and cycle network consistent with the Waveney cycle strategy and WDC Green Infrastructure Strategy is central to the emerging Neighbourhood Development Plan for Bungay and aims to ensure adequate green amenity space and corridors to integrate new development with the town centre.

- No provision has been made for electric vehicle charging points in accordance with the Suffolk code 2015;
- No provision has been made for disabled parking and access in accordance with the SCC guidance 2015
- A key concern is that the current layout and specification of the private estate roads do not appear to meet the requirements/criteria for adoption by Highways and should this be the case it is unlikely that the estate will meet the development needs of Bungay and the towns social economic and environmental objectives. This requires urgent clarification.
- The proposed layout provides inadequate linkages with adjacent development. As representatives of Bungay Town Council and the Bungay NDP our interest is in ensuring integrated and sustainable development that facilitates access rather than promoting the development of an enclave. It is unclear from currently available documentation why access to Ethel Mann Road and adjacent roads are restricted. The dependence on cul-de-sacs under the proposed plan inhibits integrated development across site 5.2 and potentially deters adoption and appropriate management of the road network within the site. We suggest that failure to achieve adoption by Highways may lead to suppressed property demand and values.
- We also have concerns regarding the non-adoption of internal roads in the development because the failure of Highways to adopt these routes may jeopardise the next phase of development on 5.2 (and the other 350 houses) if there is any covenant and/or charging mechanism imposed on residents in the next phase

3. Layout and Design matters

- The current application appears to fulfil only the very minimum legal space and storage requirements for residential buildings of this nature. Qualitatively the development is not consistent with the Local plan proposals for adoption of Build for Life 12 standards and does not conform to the standard of housing required to facilitate sustainable economic development and growth in Bungay.
- It is unclear what the building density is for this development and how this is sympathetic to existing developments either adjacent to the site or in the immediate vicinity. In addition, there is no reference to local character and distinctiveness in house design as per WLP8.29. Information on building materials is minimal and determined on market availability as opposed to design considerations. Policy WLP8.31 has not been referenced. Building design that is supportive of the needs of older people is of particular importance. The HNA for Bungay shows a significantly higher demographic of older people currently living in the town and this figure is set to grow in the future.
- We are concerned that there is no indication of what proportion of the development is Affordable Housing. Where 30% of all developments over 11 dwellings need to provide for AH we note that 50% must be rented and the other 50% needs to be of mixed tenure.
- A particular concern is that despite the inclusion of affordable housing, management fees applied for maintenance of green space, surface water management, and unadopted roads may generate a fee structure that is unaffordable for many residents. As a matter of urgency this must be clarified.

- There is insufficient information relating to housing mix although it is noted that WLP is only permitting new developments where at least 35% on a site are 1 – 2-bedroom properties. The Bungay NDP Steering Group commissioned Housing Needs Assessment set out a more detailed analysis for the town and in this AECOM report published in March 2019 precise data was made available. This was shared with ESC. Had MM41 (vi) requiring submission of a masterplan informed by **ongoing** engagement with the community this data would have informed the application.
- Commercial and business development is restricted to a minimal number of small B1 offices to comply with the provisions of the site development – the bulk of the 3Ha commercial development is shifted to land now currently for sale to the south of the current development. No consideration has been given to the scheduling of the commercial development as specified in the original agreement, or how future commercial space will either be accessed or linked to the residential areas.

4. Landscape Archaeology and Heritage

- We note that no ecological, archaeological and landscape character assessments have been submitted with the present application. These documents should be provided by the developer in the current application taking full account of current criteria set out in the revised National Planning Policy Framework, and the modified Waveney local Plan 2018, and specifically in relation to Policy 5.2.

5. Other matters

- The Steering Group of Bungay Neighbourhood Development Plan wish to emphasise that they fully support housing and commercial development on site 5.2 to ensure the long term sustainability of the local economy, but wish to ensure that all proposed development is consistent with National and Local Plan policy in addition to social economic and environmental objectives under the emerging neighbourhood development plan. We are unaware of any consultation process relating to the current development proposal in accordance with the provisions in Local Plan policy 5.2.
- The current application fails to fulfil many of the legal or statutory requirements and much of the supporting evidence for a development of this scale is absent; the most important of these is the absence of a drainage strategy and any discussion on the design construction and operation of the proposed off-site drainage attenuation located to the east of St Johns Hill (separate planning application DC/18/5082/FUL). The absence of the above exposes the site and the downstream receiving waters (Tin River) to potential flood risk. The developer must provide a drainage strategy and design consistent with NPPF and Local Plan policy.
- We conclude the present development proposal is poorly thought through and the design only marginally compliant with minimum standards. In its present form it is unacceptable and greatly inferior to the preceding application for this site (DC/14/4193/OUT)

Statutory consultees

Consultee	Date consulted	Date reply received
SCC Flooding Authority	7 February 2019	27 February 2019

Summary of comments:
Holding objection because a full drainage strategy with supporting calculations has not been submitted.

Consultee	Date consulted	Date reply received
Anglian Water	1 November 2018	No response

Summary of comments:
No comments received.

Consultee	Date consulted	Date reply received
Essex And Suffolk Water PLC	1 November 2018	12 November 2018

Summary of comments:
No objection subject to a water connection for the new dwellings being made onto their Company network for revenue purposes.

Consultee	Date consulted	Date reply received
Suffolk County - Rights of Way	1 November 2018	No response

Summary of comments:
No comments received.

Consultee	Date consulted	Date reply received
Suffolk County - Highways Department	1 November 2018	16 November 2018

Summary of comments:
Objection - A number of matters raised.

Consultee	Date consulted	Date reply received
Environment Agency - Drainage	1 November 2018	5 November 2018

Summary of comments:
No comment made.

Consultee	Date consulted	Date reply received
Suffolk County Archaeological Unit	1 November 2018	12 November 2018
Summary of comments: No objection - Standard conditions suggested.		

Consultee	Date consulted	Date reply received
SCC Flooding Authority	14 November 2018	22 November 2018
Summary of comments: Holding objection as no details regarding surface water drainage have been provided.		

Consultee	Date consulted	Date reply received
SCC Flooding Authority	9 December 2019	23 December 2019
Summary of comments: <u>No objection</u> subject to conditions requiring implementation of Drainage strategy, maintenance and management strategy, details of all Sustainable Drainage System components and a Construction Surface Water Management Plan (CSWMP).		

Consultee	Date consulted	Date reply received
Suffolk County - Highways Department	2 October 2019	9 January 2020
Summary of comments: No objection subject to conditions		

Non statutory consultees

Consultee	Date consulted	Date reply received
WDC Environmental Health - Contaminated Land	1 November 2018	3 December 2018
Summary of comments: Objection failure to address issues in acoustic report.		

Consultee	Date consulted	Date reply received
Environmental Protection (Internal)	N/A	22 November 2019
Summary of comments: No objection - The proposal of a 2.5 m acoustic fence on the boundary with the leisure centre is acceptable and in accordance with the specification in AJA's Noise report. Noise impacts of the		

proposed industrial uses to the west (currently with Outline PP) can be deferred until detailed stage of that development.

Consultee	Date consulted	Date reply received
Waveney Norse - Property and Facilities	1 November 2018	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
Suffolk Wildlife Trust	1 November 2018	13 November 2018
Summary of comments: Objection due to lack of ecologically sensitive lighting strategy and landscape Management Plan.		

Consultee	Date consulted	Date reply received
Planning Policy (Internal)	1 November 2018	14 November 2018
Summary of comments: Comments incorporated into main report.		

Consultee	Date consulted	Date reply received
Design and Conservation (Internal)	1 November 2018	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
Mr Nick Newton	1 November 2018	2 April 2019
Summary of comments: Internal - Comments incorporated into report.		

Consultee	Date consulted	Date reply received
Economic Regeneration (Internal)	1 November 2018	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
County Planning Officer	1 November 2018	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
Suffolk County Council Travel Planner	1 November 2018	19 November 2018
Summary of comments: No comment - Implementation of travel plan was not secured at outline stage.		

Consultee	Date consulted	Date reply received
Building for Life	1 November 2018	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
Suffolk County Council Section 106 Officer	7 November 2018	7 November 2018
Summary of comments: Informing that CIL bids will be made with relation to Education, libraries and waste.		

Consultee	Date consulted	Date reply received
Police - Alan Keely Crime Reduction Beccles Police Station	2 November 2018	6 November 2018
Summary of comments: No objection received advice given providing some suggestions which may further reduce the opportunity for crime to occur. Advised to consider secured by design status.		

Consultee	Date consulted	Date reply received
Police - Alan Keely Crime Reduction Beccles Police Station	2 October 2019	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
Landscape Team (Internal)	2 October 2019	5 November 2019
Summary of comments: Internal - Comments included within report.		

Publicity

The application has been the subject of the following press advertisement:

Category	Published	Expiry	Publication
Public Right of Way Affected	9 November 2018	30 November 2018	Beccles and Bungay Journal

Category	Published	Expiry	Publication
Public Right of Way Affected	9 November 2018	30 November 2018	Lowestoft Journal

Site notices

General Site Notice	Reason for site notice: In the Vicinity of Public Right of Way Major Application Date posted: 6 November 2018 Expiry date: 27 November 2018
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Planning policy

Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that where in making any determination under the planning Acts, if regard is to be had to the development plan, then determination shall be made in accordance with the plan unless material considerations indicate otherwise.

National Planning Policy Framework (NPPF) (2019)

National Planning Policy Guidance (NPPG)

The East Suffolk Council - Waveney Local Plan was adopted on 20 March 2019 and the following policies are considered relevant:

- WLP8.1 – “Housing Mix “
- WLP8.21 – “Sustainable Transport”
- WLP8.24 – “Flood Risk”
- WLP8.28 – “Sustainable Construction”
- WLP8.29 – “Design”
- WLP8.30 – “Design of Open Spaces”
- WLP8.31 – “Lifetime Design”
- WLP8.32 – “Housing Density and Design”
- WLP8.34 – “Biodiversity and Geodiversity”
- WLP8.35 – “Landscape Character”

Planning considerations

Background/Planning History

Outline Planning permission was granted in March 2016 Ref: DC/14/4193/OUT for the development of:

"Outline Application with all matters reserved apart from access for up to 150 new dwellings (including affordable housing), associated infrastructure, open space and up to 3ha of employment land (comprising uses within use class B1 (including starter units) and use class B2)"

Attached to this outline planning permission is a section 106 agreement which has various trigger points in order to deliver essential infrastructure; such as the provision of the site access for the adjacent employment site; provision of affordable housing and access to and construction of the B1 units up to footings level.

With all matters being reserved at outline stage and no design parameters in place officers have had to carry out extended discussion with the applicant and their agent to develop an acceptable scheme that can be presented favourably to members.

This site forms part of a wider allocation covered by Policy WLP5.2 within the Waveney Local Plan area of East Suffolk Council, which was adopted in March 2019. This allocation seeks to provide approximately 400 dwellings, 3 hectares of employment land, a pre-school setting and open space over an area of 21 hectares.

The outline permission was granted on 4th March 2016 and required, by condition, that:

a) Application for approval of any reserved matters must be made within three years of the date of this outline permission and then

b) The development hereby permitted must be begun within either three years from the date of this outline permission or within two years from the final approval of the reserved matters, whichever is the later date.

The reserved matters application was submitted in accordance with the time limit and provides an opportunity to bring forward development on this site, in accordance with the outline permission. Should this reserved matters application be refused then the outline permission would expire.

Principle of Development

The principle of development of this site was approved within the outline application. Although matters of principle are referred to within some of the representations made with respect to this application, many of the policy requirements of Policy WLP5.2 - "Land West of St Johns Road, Bungay" cannot be considered within this application as this policy was adopted within the new local plan which was after the grant of this earlier planning permission which is currently extant.

Design quality is given significant weight within the planning process, the main matters under consideration all relate to the design quality of the proposal. Section 12 of the NPPF states that:

"the creation of high-quality buildings and places is fundamental to what the planning and development process should achieve. Good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities"

Policy WLP8.29 - "Design" of the local plan requires that development proposals will be expected to demonstrate high quality design which reflects local distinctiveness. Building for life 12 and the National Design Guide provide additional guidance in order to achieve well designed places.

Access

This was partly considered within the outline application as this permission covered the wider employment area also. Within the S106 agreement a specification for the employment land access was agreed which must be provided prior to the occupation of the 112th dwelling.

The access to the residential part of the site is already in place as it currently serves the existing swimming pool.

As vehicular access is in place, the access aspect of this application relates to the provision of infrastructure to encourage people to travel using non-car modes, as required by Policy WLP8.21 – "Sustainable Transport" and the NPPF objectives, and the suitability of the road layout to serve the wider allocation.

Pedestrian/ cycle access:

This application proposes to extend the existing footway/cycleway from St. Johns Road enabling people to access this site on foot and by cycle. North-westerly connections are also made into the existing residential development to the North along Ethel Mann Road and Thomas Bardwell Drive creating access through to Bungay High school for occupants of the development, and to the swimming pool from Kings Road as required by BU20 of the Waveney Cycle Strategy (Adopted July 2016). These routes also allow onward progression into the remaining area of allocation policy WLP5.2 when this area of the site comes forward in the future.

Also, when allocation WLP5.1 comes forward to the East of St. Johns Road enhanced access could be achieved in a North Easterly direction in accordance with BU24 of the Waveney Cycle Strategy.

The proposed access arrangements for cyclists and pedestrians are considered to be acceptable in accordance with the sustainable transport objectives of policy WLP8.21.

Access to remainder of allocation:

Access is also required through this development site to access the future additional houses to the South West which forms the remainder of allocation WLP5.2 and the limited amount of traffic to the B1 units proposed within this application.

Objections have been received from the owners of the land to the South West on a number of highway related issues. Their primary objection is that they consider that sufficiently detailed information has not been submitted with this application. In their view this results in uncertainty for the development of their land and that this proposal therefore prejudices the ability to

develop their land. It is suggested that it is difficult to determine from the information received whether the highway layout proposed complies with the requirements of Suffolk County Council (SCC) in order that the road layout can be adopted and whether it will provide adequate access through to the remainder of the allocation.

Although road widths have not been provided on the layout plan the plans are drawn to scale and measure at a width of 5.5 metres which is what would be expected for a 'major access route'. Exact details are required by conditions on the outline permission.

The status of the road outside plots 30-36 has been queried, originally shown as a shared surface this is now a minor access route. It is not expected that the roads within this part of the development would be used as access to the wider employment site or for buses. A public bus service would not be expected to enter the site as there are bus stops at the entrance to this site on St. Johns Road; any requirement for buses to access the rear of the high school within allocation WLP5.2 would be expected to gain access through the employment site entrance, which would bypass this part of the allocation.

The requirement for a masterplan to demonstrate how this site would integrate with the wider allocation has been highlighted within various representations. A masterplan cannot be insisted upon under allocation WLP5.2, as this is only required for full or outline applications (whereas this is a reserved matters application on an extant outline permission). However, following deferral of this application due to concerns with the acceptability of a single major access road through the site a sketch masterplan has been provided which seeks to demonstrate how the road network could serve the wider allocation.

The sketch provided would not be binding to the future development of this allocation but seeks to provide comfort to decision makers that the road layout as shown within this application can link up with other future phases of this allocation. Whilst the LPA are only able to control the provision of elements of infrastructure in accordance with the trigger points within the S106 agreement associated with the outline permission this plan shows the intent of the land owner to bring forward the employment phase of the outline permission to provide the onward secondary link which would provide a 'Local Distributor Road' to the remainder of the allocation beyond.

Suffolk County Council have clarified their response to this application and stated that the acceptance of a 'Major Access Road' (which would not normally serve more than 300 dwellings) to serve the remainder of the allocation is on the understanding that a new 'Local Distributor Road' (that would normally serve over 300 dwellings) will be provided further South through the employment and link to the wider area to the West.

Subsequently, when combined, a Major Access Road and a Local Distributor Road would usually be capable of serving in excess of 600 dwellings and associated infrastructure. Therefore, it is accepted that this combination could accommodate around 400 dwellings, an employment area and a school as indicated on the wider site masterplan.

SCC Highways Authority do not object to the application on highway grounds and it is considered that the additional information provided demonstrates that the highway layout as proposed within this application is sufficient to serve the wider allocation.

Layout, Scale and Appearance

Significant discussion has taken place between the LPA and the applicant with input from officers within the Major Projects and Design and Conservation teams. It is considered that the revised layout and appearance of the development is acceptable, and the properties are of an appropriate scale for the location.

The layout would provide a mixture of single and two storey properties varying in size from 1-bedroom flats to 4-bedroom detached dwellings; 35% of the properties on the site will be 1 and 2-bedroom properties as required by Policy WLP8.1 - "Housing Mix". The level of development has already been determined within the outline permission which equates to a level of approximately 25 dwellings per Hectare (DPH), which is broadly in line with the minimum 30 DPH stated within Policy WLP8.32 - "Housing Density and Design"

Development along the frontage with St. Johns Road is an important aspect of the site. The properties in this area will step up from single storey scale on the North Western boundary where they meet the existing development on St. Johns Road and Ethel Mann Road to provide a curved line of well-designed two storey properties with a generous landscaped area to the front. This is considered to set the scene for the quality of the development within the rest of the site.

As previously stated, the existing access to the Waveney swimming pool is utilised to provide access into this residential site. The road layout is such that it creates a hierarchy to the street layout with a main access road through the site which will eventually lead through to the remainder of allocation WLP5.2. Along the main access route are two areas of public open space, one of which is primarily for amenity value and is a horseshoe shape with properties surrounding it, the second of which is larger in size and will serve as a Local Equipped Area for Play (LEAP); again this area would be situated with properties fronting onto it. These areas are considered to provide a sense of place and legibility to the layout. A third area of open space is in the area where the site joins Ethel Mann Road which will also address the existing properties in this location. A smaller play space provision is proposed for this location, this and the larger open space also provide access through them as a shared cycle/footway passes through these areas.

At strategic points within the layout prominent 'landmark' buildings are situated which will be of a slightly higher design quality with differing materials; those of which are situated on corner aspects are designed to have a frontage to both roads.

A good variety of materials are proposed comprising red brick (blend and multi), buff brick and the odd rendered property. Roofing materials comprise a mix of red and black clay pantiles with some properties with slate tiles. These are all vernacular materials that can be found within the market town of Bungay and throughout Suffolk. Features such as bay windows and chimney details have been introduced to some buildings to provide additional interest to the appearance of prominent properties adding a sense of local distinctiveness. Appropriate materials are proposed for means of enclosure such as metal railings and brick walls to prominent locations with wooden knee rails to open spaces and timber fences to divide garden areas.

Open Spaces

The Waveney Green infrastructure Strategy (2015) highlights that provision of open space for general use in Bungay is relatively poor with only the North and South West of the town having reasonable coverage. Overall, as highlighted in the Open Space Needs Assessment (2015), access

to parks and gardens, amenity green space, and equipped play space in Bungay is limited with lesser access than the District Average.

Therefore, provision of suitably designed open space is an important aspect of this scheme. Policy WLP8.30 - "Design of Open Spaces" sets out the design considerations that are required to be met.

The areas of open space have been located so that they are integral to the development and provide good connectivity with footpaths and cycleways. They would be well overlooked from surrounding residential properties creating safe and attractive areas. They demonstrate a clear function supporting informal play areas accessible to people of all ages and abilities and are therefore considered to comply with the requirements of Policy WLP8.30.

Landscaping

A landscaping plan has been provided which provides an acceptable level of detail to gain an understanding of the proposals. This provides details and specification of the planting proposed and also considers the biodiversity benefits that suitable landscaping can offer.

Details of landscape management arrangements will be required by condition to ensure that the landscaped areas are maintained in the future. This will include features such as the acoustic barrier which is within an area of open space on the boundary with the swimming pool. Details of the appearance of this feature and how it will be screened are elements of the proposal which can be provided within the requirements of condition 18 of the outline permission.

Ecology

Policy WLP8.34 - Biodiversity and Geodiversity states that "development will be supported where it can be demonstrated that it maintains, restores or enhances the existing green infrastructure network and positively contributes towards biodiversity through the creation of new green infrastructure and improvement to linkages between habitats"

Within the outline application a Preliminary Ecology Assessment was carried out. This did not recommend any further surveys but within the discussion section it recommended that enhancements are included within the project design. The objective being to maximise the value of the completed development for wildlife and to maintain and enhance landscape connectivity. Some such actions are achieved by the significant retention of the hedges on the land of which qualify as a Biodiversity Action Plan priority habitat, equivalent to a habitat of principal importance. A number of the other enhancement measures were suggested, some of which have been incorporated into the scheme with the inclusion of wildflower lawn mix, bird boxes and bat boxes throughout the development.

The ecology report also recommends the inclusion of hedgehog friendly garden boundaries (through the provision of holes in the bases of fences) as part of the scheme. Whilst it is noted that the provision of these is referenced in the text on the soft landscaping drawings it would be clearer if the proposed locations of such holes were marked on plans. Further details of this and the inclusion of additional swift boxes across the development are to be required by condition.

Other enhancement recommendation such as the restoration of the pond on the Western edge and the provision of wildlife ponds and other wildlife rich habitats which were shown indicatively on the outline proposal unfortunately have not been forthcoming within this application. Albeit

that the attenuation basin associated with drainage strategy is off site, this will offer biodiversity benefit through the provision of permanent open water and marginal vegetation in the location proposed.

Overall, the ecological connectivity through the proposed development could be better with the proposed greenspaces in the north and south of the site relatively isolated both from each other and from the retained habitat features around the site boundaries. This is one of the drawbacks of not being able to secure street trees within the layout which would have helped provide wildlife corridors within the development which the outline proposal indicatively showed.

In terms of criteria 6 of building for life 12 "Working with the site and its context" this is an area of the scheme where ecological connectivity could have been improved. However, in the context of Policy WLP8.34 it is considered that it does maintain the existing green infrastructure network and retains Biodiversity Action Plan habitats with the retention of existing hedgerows and the attenuation basin which will have biodiversity benefits.

Car Parking

The level of car parking proposed is in accordance with SCC minimum standards for residential development and maximum standards for the small provision of B1 units on the site. This has been an area of lengthy discussion with the applicant as it is an area of the scheme that does not perform as well against the building for life criteria (Criteria 10 "Car-Parking"). Ideally a greater mix of parking solutions would have been provided to allow convenient parking for occupiers which has less impact on the streetscene.

There are instances within this layout where tandem spaces are evident where perhaps some well-designed on-street provision would have been better. This could have incorporated street tree planting to enhance the appearance of the development, however this was problematic due to issues relating to maintenance concerns from the Highways Authority. In the end street trees were not able to be included within the development.

Instances where tandem spaces were situated in front of garages (where the garage space counts as a parking space) have been amended as a key improvement.

Drainage

A fundamental objection to this proposal from the Town Council was the lack of drainage proposals. This application includes the 'option 1' drainage basin in the position shown within the outline application. As has been detailed in the accompanying application Ref DC/18/5082/FUL a second drainage basin has also been proposed and considered to be acceptable (option 2).

The purpose of the Addendum Report submitted with this application is to confirm the detailed drainage proposals for the residential development in accordance with the information stated in Condition 9 of the outline planning permission.

The drainage strategy has been produced to demonstrate that a sustainable drainage system can be provided for the residential site. The proposals are shown on the detailed drainage proposals within Appendix I of the drainage strategy.

This, together with the on-site infiltration methods described within the drainage strategy, have been scrutinised by the local lead flood Authority (SCC) and found to be acceptable and would comply with the requirements of Policy WLP8.24 - "Flood Risk".

Sustainable Construction

Policy WLP8.28 "Sustainable Construction" of the Local Plan requires that proposals for major residential development of 10 or more houses and commercial development schemes of 1,000sqm or more of floorspace should demonstrate through the submission of a sustainability statement that, where practical, they have been incorporated. This should include matters such as:

- Improved efficiency of heating, cooling, and lighting of buildings by maximising daylight and passive solar gain through the orientation and design of buildings.
- Sustainable water management measures such as the use of sustainable drainage systems, green roofs and/or rainwater harvesting systems.
- Locally sourced and recycled materials.
- Renewable and low carbon energy generation into the design of new developments. Larger schemes should explore the scope for District heating.
- Minimising construction waste, including designing out waste during the design stage, selecting sustainable and efficient building materials and reusing materials where possible.
- Accessible and unobtrusive sustainable waste management facilities such as adequate provision of refuse, recycling and composting bin storage.
- A show home demonstrating environmentally sustainable options which can be purchased and installed in homes bought off-plan.

Whilst there is consideration of some of these matters within Section 7 of the Design and Access Statement, this is limited to increased insulation levels, low energy light fittings, reduced water consumption through dual flush cisterns, water saving taps and flow regulating access valves, water butts and grey water recycling. Renewable energy systems are discussed within the D&A but there is no firm commitment such installations

As this policy was not in place at the time that outline planning permission was granted it is not considered reasonable to impose a condition that requires a sustainable construction statement at this stage.

Lifetime Design

Policy WLP8.31 - Lifetime Design requires that where appropriate proposals for development should demonstrate that the design supports the needs of older people and those with dementia.

All new housing developments on sites of 10 or more dwellings must make provision for 40% of all dwellings to meet Requirement M4(2) of Part M of the Building Regulations for accessible and adaptable dwellings. Dwellings that meet Requirement M4(3) of Part M of the Building Regulations will be supported and can count towards the requirement above.

As this policy was not in place at the time that outline planning permission was granted it is not considered reasonable to impose a condition requiring this at this stage. Nineteen of the

properties on the site are bungalows which will go some way to providing properties suitable for the elderly and less physically able.

Conclusion

After lengthy negotiations between the LPA and the applicant it is considered that the significant amendments made to the proposals have addressed the concerns raised by officers in terms of the general layout and design of this residential scheme.

Officers consider that the design of the proposal is acceptable in accordance with the NPPF and policy WLP8.29. The proposal provides a legible layout around key open spaces that are functional and well overlooked. The design of the dwellings themselves relate well to vernacular buildings that can be found within Bungay and the proposal places bespoke properties in key locations on the site. The proposal offers good connectivity between the site and existing residential areas for pedestrians and cyclists in the form of shared use paths through the development site.

A detailed drainage strategy has been provided which demonstrates a robust approach to surface water drainage of the site which was a primary matter raised within the Town Council's objection to this proposal. The proposed surface water storage basin together with the on-site infiltration methods described within the drainage strategy are acceptable to the lead local flood authority (SCC) and comply with the requirements of the NPPF and Local Plan.

It is considered that the road layout, parking provision and footway/cycleways are designed to an acceptable standard that will enable adoption of the scheme as confirmed by Suffolk County Council as Highways Authority, which will allow development of land to the South West which forms part of this allocation.

Although it is acknowledged within this report that there are areas of the proposal and general layout of the site which could have been improved upon, subject to the requirements of the conditions suggested within this report and those outstanding on the outline approval, on balance the proposal is considered to represent a sustainable form of development and an acceptable detailed scheme pursuant to the outline permission. Officers recommend approval of the reserved matters application.

Recommendation

That the reserved matters application be APPROVED subject to the following conditions:

1. The development hereby permitted shall be completed in all respects strictly in accordance with the listed plans and documents, for which permission is hereby granted or which are subsequently submitted to and approved by the Local Planning Authority and in compliance with any conditions imposed by the Local Planning Authority.

5201 Rev Q: Site layout plan - Received 08 January 2020

MP01 Rev G: Materials Plan - Received 19 November 2019

2365 -18A and 18B Rev 3: Soft landscaping proposals - Received 01 November 2019

Noise control measures and areas of the site requiring good acoustic design as highlighted in Adrian James Acoustic limited Noise Assessment - Technical Report Ref: 11826 Report 1 Rev A received on 06 November 2019

(Plans received on 29 October 2019)

PL222 Rev A: Plots 5 - 8 - 533 F Flat type
PL221 Rev A: 777H/646H terrace house type
PL206 Rev A - 1130 H House type
PL205 Rev A - Plot 143 - 1302H House Type
PL204 Rev A - 132H House type
PL201 Rev A - 1539 H House type
Perspectives S02 Rev A, S03 Rev A & S04 Rev A

(Plans received on 01 October 2019)

RS01 Rev A: Refuse Plan
PL202: House Type - 1241H - Gable
PL203: House Type - 1241H - Hipped
PL207: House Type - 1087H
PL208: House Type - 999H
PL209: House Type - 900B
PL210: House Type - 894B
PL211: House Type - 953H Terrace
PL212: House Type - 997H Semi
PL213: House Type - 850H Terrace
PL214: House Type - 850H Terrace
PL215: House Type - 850H Semi
PL216: House Type - 822B
PL217: House Type - 710H
PL218: House Type - 710H
PL219: House Type - 710B
PL220: House Type - 777/646H Semi
PL223: House Type - 646H Terrace
PL224: Business Unit
PL225: House Type - 797H Terrace
PL226: House Type - 797H Terrace
PL227: House Type - 1122H
G01: Garages
G02: Garages
G03: Garages

Reason: For the avoidance of doubt as to what has been considered and approved.

2. The strategy for the disposal of surface water and the Flood Risk Assessment (FRA) (dated December 2019, ref: 1353/JSH/FRAA-Option1/02-19 Rev A) shall be implemented as approved in writing by the local planning authority.

Reason: To ensure that the principles of sustainable drainage are incorporated into this proposal, to ensure that the proposed development can be adequately drained

3. The development shall not be occupied until details of the maintenance and management of the strategy for the disposal of surface water on the site have been submitted to and approved in writing by the local planning authority. The strategy shall be implemented and thereafter managed and maintained in accordance with the approved details.

Reason: To ensure clear arrangements are in place for ongoing operation and maintenance of the disposal of surface water drainage.

4. Prior to the 100th property being occupied, details of all Sustainable Drainage System components and piped networks will be submitted, in an approved form, to and approved in writing by the Local Planning Authority for inclusion on the Lead Local Flood Authority's Flood Risk Asset Register.

Reason: To ensure that the Sustainable Drainage System has been implemented as permitted and that all flood risk assets and their owners are recorded onto the LLFA's statutory flood risk asset register as per s21 of the Flood and Water Management Act 2010 in order to enable the proper management of flood risk with the county of Suffolk

<https://www.suffolk.gov.uk/roads-and-transport/flooding-and-drainage/flood-risk-asset-register/>

5. No development shall commence until details of a Construction Surface Water Management Plan (CSWMP) detailing how surface water and storm water will be managed on the site during construction (including demolition and site clearance operations) is submitted to and agreed in writing by the local planning authority. The CSWMP shall be implemented and thereafter managed and maintained in accordance with the approved plan for the duration of construction. The approved CSWMP and shall include:

a. Method statements, scaled and dimensioned plans and drawings detailing surface water management proposals to include: -

- i. Temporary drainage systems
- ii. Measures for managing pollution / water quality and protecting controlled waters and watercourses
- iii. Measures for managing any on or offsite flood risk associated with construction

Reason: To ensure the development does not cause increased flood risk, or pollution of watercourses or groundwater

6. The following pedestrian and cycle access and highway improvements shall be completed and made available for use in accordance with the relevant permitted drawings prior to occupation of the first dwelling:

Shared cycle way and footway connection from St. Johns Road into the site and the extension of the footway on the Northern side of swimming pool shown on drawing number. 7061-SL01 Revision Q

Reason: To ensure that the accesses and walking/cycling routes are designed and constructed to an appropriate specification and brought into use before the development is occupied in the interests of highway safety and sustainability.

7. Before the development hereby permitted is occupied full details of the electric vehicle charging points to be installed in the development shall have been submitted to the Local Planning Authority and approved in writing.

Reason: To ensure that the development makes adequate provision for electric vehicle charging points to encourage the use of electric vehicles in accordance with the Suffolk Guidance for Parking and paragraph 110 of the National Planning Policy Framework.

8. No part of the development shall be commenced until details of the proposed shared use cycle track (with regard to where it passes through private driveways and crosses or enters roads) have been submitted to and approved in writing by the Local Planning Authority. The approved layout shall be laid out and constructed in its entirety prior to occupation of the dwellings that the cycle track serves.

Reason: To ensure that the cycle track is designed and constructed to an appropriate specification and made available for use at an appropriate time in the interests of highway safety.

9. Details in respect of the following shall be submitted to and approved in writing by the Council as Local Planning Authority before the work is begun. The work shall be carried out in accordance with such approved details:

- Acoustic barrier
- Boundary details of the railings, fences and brick walling (e.g. appearance, brick type and bond)
- Make and manufacturers details of mock slate tile
- Full details of hard surfacing throughout the site

Reason: In the interest of the visual appearance of the development

10. Prior to the occupation of any part of the development or in accordance with a programme agreed with the Local Planning Authority a detailed landscape maintenance and management plan covering the management of the open spaces/play equipment and the acoustic barrier which forms part of one of the open spaces on the boundary of the swimming pool building shall be submitted to and approved in writing by the Local Planning Authority. The landscape maintenance and management plan shall be implemented in full accordance with the agreed details.

Reason: To ensure the provision of effective amenity enhancement afforded by appropriate landscape design.

11. A landscape and ecological management plan (LEMP) shall be submitted to, and be approved in writing by, the local planning authority prior to the commencement of the development. The content of the LEMP shall include the following.

- a) Description and evaluation of features to be managed.

- b) Ecological trends and constraints on site that might influence management.
- c) Aims and objectives of management.
- d) Appropriate management options for achieving aims and objectives.
- e) Prescriptions for management actions.
- f) Preparation of a work schedule (including an annual work plan capable of being rolled forward over a five-year period).
- g) Details of the body or organisation responsible for implementation of the plan.
- h) Ongoing monitoring and remedial measures.

The LEMP shall also include details of the legal and funding mechanism(s) by which the long-term implementation of the plan will be secured by the developer with the management body(ies) responsible for its delivery. The plan shall also set out (where the results from monitoring show that conservation aims and objectives of the LEMP are not being met) how contingencies and/or remedial action will be identified, agreed and implemented so that the development still delivers the fully functioning biodiversity objectives of the originally approved scheme. The approved plan will be implemented in accordance with the approved details.

Reason: To ensure that the long-term ecological value of the site is maintained and enhanced.

12. No development shall take place until an Ecological Enhancement Strategy, addressing how ecological enhancements will be achieved on site, has been submitted to and approved in writing by the local planning authority.

Reason: To ensure that the development delivers ecological enhancements

Informatives:

1. East Suffolk Council is a Community Infrastructure Levy (CIL) Charging Authority.

The proposed development referred to in this planning permission may be chargeable development liable to pay Community Infrastructure Levy (CIL) under Part 11 of the Planning Act 2008 and the CIL Regulations 2010 (as amended).

If your development is for the erection of a new building, annex or extension or the change of use of a building over 100sqm in internal area or the creation of a new dwelling, holiday let of any size or convenience retail, your development may be liable to pay CIL and you must submit a CIL Form 2 (Assumption of Liability) and CIL Form 1 (CIL Questions) form as soon as possible to CIL@eastsuffolk.gov.uk

A CIL commencement Notice (CIL Form 6) must be submitted at least 24 hours prior to the commencement date. The consequences of not submitting CIL Forms can result in the loss of payment by instalments, surcharges and other CIL enforcement action.

CIL forms can be downloaded direct from the planning portal:

https://www.planningportal.co.uk/info/200136/policy_and_legislation/70/community_infrastructure_levy/5

Guidance is viewable at: <https://www.gov.uk/guidance/community-infrastructure-levy>

2. The applicant is advised that the proposed development may require the naming of new street(s) and numbering of properties/businesses within those streets and/or the numbering of new properties/businesses within an existing street. This is only required with the creation of a new dwelling or business premises. For details of the address charges please see our website www.eastsuffolk.gov.uk/planning/street-naming-and-numbering or email llpg@eastsuffolk.gov.uk
3. The Local Planning Authority has assessed the proposal against all material considerations including planning policies and any comments that may have been received. The planning application has been approved in accordance with the objectives of the National Planning Policy Framework and local plan to promote the delivery of sustainable development and to approach decision taking in a positive way.
4. The applicant should note that there are several conditions on the outline permission ref DC/14/4193/OUT, which are required to be discharged either prior to the development commencing or before those matters are carried out (as specified on each condition). These include the following:

Conditions 4 -7: Contaminated land

Condition 11: Air quality

Condition 12 - 13: Archaeology

Condition 14: External lighting

Condition 18: Landscaping

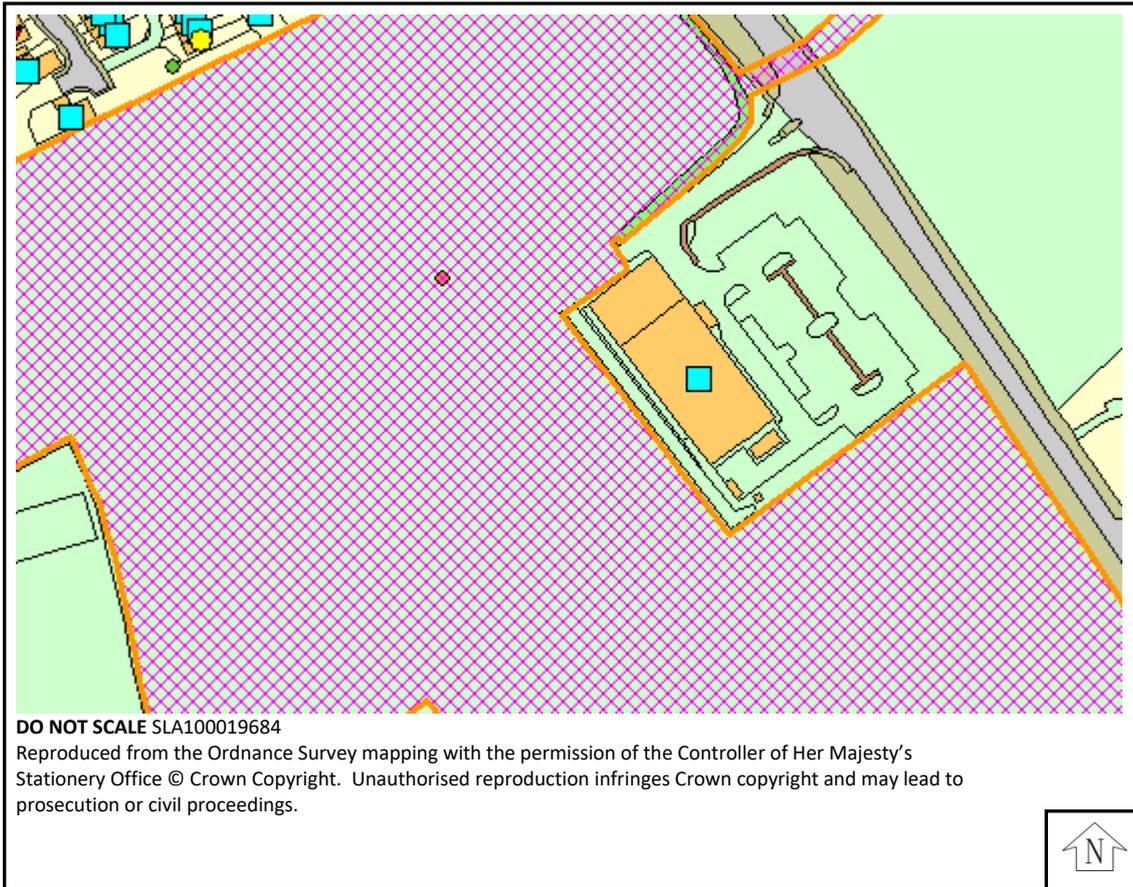
Condition 22: Details of estate roads and footpaths

Condition 25: Details of areas for cycle storage

Background information

See application reference DC/18/4429/ARM at <https://publicaccess.eastsuffolk.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=PH5QJOQXMEK00>

Map



Key

-  Notified, no comments received
-  Objection
-  Representation
-  Support



Planning Advisory Panel Report

Planning Advisory Panel - 21 April 2020

Application no DC/18/5082/FUL

Location

Part Land East Of Dukes Farm
St Johns Hill
Bungay
Suffolk

Expiry date 4 February 2019 (Extension of time agreed until 30 April 2020)

Application type Full Application

Applicant Cripps Developments Ltd

Parish Bungay

Proposal Surface water storage basin

Case Officer Iain Robertson
(01502) 523067
iain.robertson@eastsoffolk.gov.uk

Summary

The application seeks full planning permission for an attenuation basin which forms part of the drainage strategy for a development of 150 residential dwellings which was granted outline planning permission within Ref: DC/14/4193/OUT; detailed proposals for the design of this development are being considered alongside this proposal within reserved matters application Ref: DC/18/4429/ARM.

Within these associated applications an 'option 1' proposal for an attenuation basin has been approved in outline form. The purpose of this application is to provide a second option for the location of the attenuation basin.

The infiltration drainage potential on the main development site is limited, therefore this attenuation pond forms a critical part of the overall drainage strategy for this development. In accordance with the surface water disposal hierarchy, water will be directed to the Tin River. Surface water will be managed using a combination of large diameter pipes, permeable pavements and the proposed attenuation basin.

This application is before the Planning Advisory Panel as it was deferred from planning committee on 11 February 2020 due to the deferral of the accompanying application DC/18/4429/ARM.

Case for development:

It is considered that the 'option 2' location for the attenuation basin shown within this application has been well designed and is acceptable as part of the overall drainage strategy associated with the residential development of 150 houses located on land surrounding Waveney swimming pool. With suitable landscaping the basin will assimilate into the surrounding landscape, whilst providing biodiversity benefits.

Site description

The site is situated on the Southern side of Bungay on the Eastern side of the A144. This area is currently in use as arable farmland; the location for the attenuation pond is proposed within the corner of the field adjacent to the Southern field boundary and the Tin River.

The landscape is not of any specific designation; within the Waveney District - Landscape Character Assessment (April 2008) this area is described as 'Mid Waveney Tributary Valley Farmland' which lies along the southern edge of the Waveney River Valley between the settlements of Bungay and Beccles. The character area is defined by the 15-20m AOD contour to the valley edge and by the 30-35m AOD contour at the transition with the adjacent plateau. The landform of the area is cut by tributaries draining into the River Waveney. It forms part of the landscape setting of the Broads abutting the Broads Authority boundary along much of its length.

Proposal

The proposal is for the siting of an attenuation basin which forms part of the drainage strategy in relation to residential development on Land Surrounding Waveney Valley Swimming Pool shown within applications DC/14/4193/OUT and DC/18/4429/ARM.

The attenuation basin will measure approximately 70m x 50m in size, situated 250m to the South West of the residential development site on the opposite side of St. Johns Road positioned adjacent to the watercourse.

Consultations/comments

No third-party representations received.

Consultees

Town Council

Consultee	Date consulted	Date reply received
Bungay Town Council	17 December 2018	4 January 2019
Summary of comments: It was proposed by DO, seconded by ML and unanimously RESOLVED to recommend refusal of these plans with the following comments:		

This application relates to the surface water drainage plan for the development of 150 houses to the west of St Johns road, expressed through (a) the recently discussed development DC/18/4429/ARM that was not recommended for approval by the last Bungay Town Council Planning Committee meeting (b) the preceding outline planning application DC/14/4193/OUT, and (c) Planning Policy 5.2 under the final Waveney Local Plan 2018. The present application is therefore for a surface water drainage system for a development that has yet to be approved and may be significantly modified prior to approval by WDC, due to the wide range of concerns expressed by statutory consultees.

The proposed attenuation pond has been moved from its original location to a new site to the south east of Dukes Farm - no explanation is provided for the change in location. The revised location is a receiving basin for dual flows: - (a) from the original drainage point on the right-hand side of the swimming pool/sports centre. (b) a second discharge point to the south of the sports centre draining the area that is currently for sale as commercial land – in the absence of specific plans for the commercial site it is unclear how the drainage capacity requirement has been determined.

The calculation of surface flow and impermeable area appears to be based on the FRA prepared by Bidwells for the previous application DC/14/4193/OUT and a different layout and hard surface area for the development to the west of St Johns Road. Essentially this attenuation basin provides for assumed surface flows from the development of 150 houses as per the original outline application. It takes no account of future flows from the 400 houses proposed for this site under the Waveney Local Plan, or how the incremental flows arising from the full-scale development under Planning policy 5.2 may be accommodated through expansion of the attenuation capacity - it should be noted that the developed area will expand from circa 9Ha to 21 Ha. This has bearing on future land use adjacent to the Tin River that will become the receiving environment for all surface water flows from development under PP5.2 (Local Plan 2018).

It is worth noting that there has been no community consultation or contact with the Bungay Town Council regarding the current proposal(s) in conflict with the recommendations of the Waveney Local Plan modifications and Annex – Policy 5.2 (Examiner - 21 November 2018) In relation to the above we take specific note of the requirement by the Inspector (Local Plan Examination) under policy 5.2 that ‘ A detailed masterplan informed by on-going engagement with the community should be prepared and submitted as part of any full or outline planning application’.

Statutory consultees

Consultee	Date consulted	Date reply received
Suffolk County - Rights Of Way	17 December 2018	No response
Summary of comments: No comments received.		

Consultee	Date consulted	Date reply received
Suffolk County Archaeological Unit	N/A	11 January 2019
Summary of comments: No objection subject to standard Archaeological conditions requiring implementation of a programme of archaeological work and post investigation assessment.		

Consultee	Date consulted	Date reply received
Environment Agency - Drainage	17 December 2018	27 December 2018
Summary of comments: No objection.		

Consultee	Date consulted	Date reply received
SCC Flooding Authority	17 December 2018	18 December 2018
Summary of comments: Holding objection due to insufficient information.		

Consultee	Date consulted	Date reply received
SCC Flooding Authority	9 December 2019	23 December 2019
Summary of comments: Approval of this application is recommended subject to conditions requiring the implementation of the strategy for the disposal of surface water submitted within the FRA Details of all Sustainable Drainage System components and piped networks and details of a Construction Surface Water Management Plan (CSWMP).		

Non statutory consultees

Consultee	Date consulted	Date reply received
Ecology (Internal)	N/A	22 November 2019
Summary of comments: Internal - Comments incorporated within report.		

Site notices

General Site Notice

Reason for site notice: General Site Notice

Date posted: 27 December 2018

Expiry date: 18 January 2019

Planning policy

Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that where in making any determination under the planning Acts, if regard is to be had to the development plan, then determination shall be made in accordance with the plan unless material considerations indicates otherwise.

National Planning Policy Framework (NPPF) (2019)

National Planning Policy Guidance (NPPG)

The East Suffolk Council - Waveney Local Plan was adopted on 20 March 2019 and the following policies are considered relevant:

- WLP8.24 – “Flood Risk”
- WLP8.34 – “Biodiversity and Geodiversity”
- WLP8.35 – “Landscape Character”
- WLP8.40 – “Archaeology”

Planning considerations

Background

Planning permission for development on land surrounding Waveney swimming pool was granted within Ref: DC/14/4193/OUT - *Outline Application with all matters reserved apart from access for up to 150 new dwellings (including affordable housing), associated infrastructure, open space and up to 3ha of employment land (comprising uses within use class B1 (including starter units) and use class B2).*

Within the outline application an attenuation pond (option 1) was proposed to be sited in a North Westerly position to that shown within this application as part of the drainage strategy for this site.

The Surface Water Drainage Strategy is essentially as that approved at the Outline stage, with surface water having a restricted discharge to the nearby watercourse (known as Tin River), with the provision of surface water storage both on the development site and off site.

Due to external factors it was necessary to prepare a second option for the location of the attenuation basin. The attenuation basin (option 2) shown within this application is proposed outside of the application site for the outline permission; therefore, this amended position for the attenuation basin could not form part of the reserved matters application (Ref: DC/18/4429/ARM), and has therefore been submitted as a separate application.

The purpose of this application is to provide a second option for the location of the attenuation basin which forms part of the drainage strategy for the residential development on the land surrounding Waveney Swimming Pool.

Flooding/Drainage Strategy

The application site for the residential development shown within applications DC/14/4193/OUT and DC/18/4429/ARM is situated within Flood Zone 1 and is at a low risk of flooding. Paragraph 163 of The NPPF and Policy WLP8.24 - Flood Risk of the Local Plan requires that developments use sustainable drainage systems to drain surface water.

The Flood Risk Assessment (FRA) - (Basin Option 2) provided by ASD Consultants includes the following information:

- An assessment of the practical use of sustainable drainage (SuDS) strategy measures,
- Determines the existing surface water drainage across the site using appropriate methods,
- Develops a post-development drainage strategy for foul drainage and surface water across the site,
- Assesses the flood risk to the site during return period events up to the climate change enhanced 1 in 100-year storm event and recommend mitigation measures accordingly,
- Appraisal of flood risk from any other sources such as groundwater as required by NPPF; and
- Report findings and recommendations.

Initially Suffolk County Council Flood Authority lodged a holding objection to this application; whilst the design of the attenuation pond was 'very good' the potential of infiltration on the actual development site had not been adequately considered. The potential for infiltration was identified in the southern part of the site within the outline application and there was no evidence of further onsite testing to assess this potential.

A revision to this addendum has since been submitted following further site investigation where nine additional window samples were bored across the Southern part of the site. The site investigation revealed that the suitable strata available for a Sustainable Drainage Systems (SUDs) solution was difficult to define and while some infiltration drainage potential is present in parts of the site, it is not suitable for large scale SUDs features.

The use of Sustainable urban Drainage Systems (SUDs) are encouraged in all new developments, the use of appropriate source control techniques is important as this allows for the containment of the surface water collected on the site. SUDs, as a sustainable development approach to Surface Water Design Techniques, has the aim of balancing the following: to manage water run-off from developed areas to similar quantities prior to development (Source Control), reduce and avoid incidences of downstream flooding, to protect or enhance water quality of the run-off and to improve or enhance the amenity where possible.

Soakaways, using cellular crates, are unlikely to work on the site because of poor infiltration rates close to the surface. Therefore, in accordance with the surface water disposal hierarchy, water will be directed to the Tin River. Surface water will be managed using a combination of large diameter pipes, permeable pavements and the proposed attenuation basin.

Water unable to enter the piped system during rainfall events in excess of the 1 in 100 year return period will be managed using a variety of techniques. This will include infiltration in garden areas, temporary storage in the highway, parking areas and routing through the development to the

North East corner of the site. The site levels will be designed so no significant volume of run-off leaves the site.

The Town Council are concerned that this strategy does not consider development on the employment land or residential development on the remaining area within allocation WLP5.2. This cannot be considered as part of this application given the layout and use of the site is unknown at this stage. When applications for that area come forward, they too will need to demonstrate appropriate drainage solutions.

The amended strategy has been assessed by SCC Flood Authority; confirmation has been received that the drainage strategy provided for the site is acceptable and approval is recommended subject to conditions to ensure that the strategy is implemented and maintained. The proposal therefore accords with the requirements of Policy WLP8.24 – “Flood Risk”.

Archaeology

This site lies in an area of archaeological potential recorded on the County Historic Environment Record, in close proximity to the cropmark of a ring ditch, likely to present the remains of a prehistoric burial mound (BUN 024). Large multi-period finds scatters have also been recorded in the immediate vicinity (BUN 113) and Anglo-Saxon burials have been located to the north (BUN 003). The position of the attenuation basin to a water course also means that is situated in a topographically favourable position for archaeological remains from all periods. As a result, there is high potential for the discovery of below-ground heritage assets of archaeological importance within this area, and groundworks associated with the construction of the attenuation basin and its associated infrastructure have the potential to damage or destroy any archaeological remains which exist.

There are no grounds to consider refusal of permission in order to achieve preservation in situ of any important heritage assets. However, in accordance with the National Planning Policy Framework (Paragraph 199) and Local Plan Policy WLP8.40 - "Archaeology", any permission granted should be the subject of a planning condition to record and advance understanding of the significance of any heritage asset before it is damaged or destroyed.

Ecology

The design of the proposal will provide a biodiversity benefit through the provision of permanent open water and marginal vegetation and therefore accords with the requirements of policies Policy WLP8.34 - "Biodiversity and Geodiversity" and WLP8.24 - "Flood Risk".

Landscape Impact

Policy WLP8.35 - "Landscape Character" requires that development is sympathetic to the distinctive character areas, strategic objectives and considerations identified in the Waveney District Landscape Character Assessment (2008). In this case it is considered that the proposal would not harm the character of this tributary valley farmland area and would sit comfortably in the corner of the field. A landscape planting condition will be required to ensure that suitable planting is carried out. The proposal accords with WLP8.35.

Conclusion

It is considered that the 'option 2' location for the attenuation basin shown within this application has been well designed and is acceptable as part of the overall drainage strategy associated with the residential development of 150 houses located on land surrounding Waveney swimming pool.

It would have an acceptable visual appearance within the surrounding landscape and would provide biodiversity benefits through the provision of permanent open water and marginal vegetation.

Therefore, the proposal is considered to represent an acceptable form of development and officers recommend that planning permission be granted.

Recommendation

That planning permission be APPROVED subject to the following conditions:

1. The development hereby permitted shall be begun within a period of three years beginning with the date of this permission.

Reason: In accordance with Section 91 of the Town and Country Planning Act 1990 as amended.

2. The development hereby permitted shall be completed in all respects strictly in accordance with Site location plan Ref: 1353/LOC/001 received 21 December 2018, and Attenuation Basin Outfall Option 2 Ref: 1353/DRA/106 Rev B received 10 December 2019, for which permission is hereby granted or which are subsequently submitted to and approved by the Local Planning Authority and in compliance with any conditions imposed by the Local Planning Authority.

Reason: For the avoidance of doubt as to what has been considered and approved.

3. The strategy for the disposal of surface water and the Flood Risk Assessment (FRA) (dated December 2019, ref: 1353/JSH/FRAA-Option2/02-19 Rev A) shall be implemented as approved in writing by the local planning authority. The strategy shall thereafter be managed and maintained in accordance with the approved strategy.

Reason: To ensure that the principles of sustainable drainage are incorporated into this proposal, to ensure that the proposed development can be adequately drained

4. The infrastructure hereby permitted shall not be used until details of all Sustainable Drainage System components and piped networks have been submitted, in an approved form, to and approved in writing by the Local Planning Authority for inclusion on the Lead Local Flood Authority's Flood Risk Asset Register.

Reason: To ensure that the Sustainable Drainage System has been implemented as permitted and that all flood risk assets and their owners are recorded onto the LLFA's statutory flood risk asset register as per s21 of the Flood and Water Management Act 2010 in order to enable the proper management of flood risk with the county of Suffolk

<https://www.suffolk.gov.uk/roads-and-transport/flooding-and-drainage/flood-risk-asset-register/>

5. No development shall commence until details of a Construction Surface Water Management Plan (CSWMP) detailing how surface water and storm water will be managed on the site during construction (including demolition and site clearance operations) is submitted to and agreed in writing by the local planning authority. The CSWMP shall be implemented and thereafter managed and maintained in accordance with the approved plan for the duration of construction. The approved CSWMP and shall include:
 - a. Method statements, scaled and dimensioned plans and drawings detailing surface water management proposals to include :-
 - i. Temporary drainage systems
 - ii. Measures for managing pollution / water quality and protecting controlled waters and watercourses
 - iii. Measures for managing any on or offsite flood risk associated with construction

Reason: To ensure the development does not cause increased flood risk, or pollution of watercourses or groundwater

6. No development shall take place within the area indicated [the whole site] until the implementation of a programme of archaeological work has been secured, in accordance with a Written Scheme of Investigation which has been submitted to and approved in writing by the Local Planning Authority.

The scheme of investigation shall include an assessment of significance and research questions; and:

- a. The programme and methodology of site investigation and recording
- b. The programme for post investigation assessment
- c. Provision to be made for analysis of the site investigation and recording
- d. Provision to be made for publication and dissemination of the analysis and records of the site investigation
- e. Provision to be made for archive deposition of the analysis and records of the site investigation
- f. Nomination of a competent person or persons/organisation to undertake the works set out within the Written Scheme of Investigation.
- g. The site investigation shall be completed prior to development, or in such other phased arrangement, as agreed and approved in writing by the Local Planning Authority.

Reason: To safeguard archaeological assets within the approved development boundary from impacts relating to any groundworks associated with the development scheme and to ensure the proper and timely investigation, recording, reporting and presentation of archaeological assets affected by this development, in accordance with Policy WLP40 "Archaeology" of Waveney Local Plan Area of the East Suffolk Council (Adopted March 2019) and the National Planning Policy Framework (2019).

7. The attenuation pond shall not be brought into use until the site investigation and post investigation assessment has been completed, submitted to and approved in writing by the Local Planning Authority, in accordance with the programme set out in the Written Scheme

of Investigation approved under Condition 6 and the provision made for analysis, publication and dissemination of results and archive deposition.

Reason: To safeguard archaeological assets within the approved development boundary from impacts relating to any groundworks associated with the development scheme and to ensure the proper and timely investigation, recording, reporting and presentation of archaeological assets affected by this development, in accordance with Policy WLP40 "Archaeology" of Waveney Local Plan Area of the East Suffolk Council (Adopted March 2019) and the National Planning Policy Framework (2019).

8. No development shall take place until full details of soft landscape works have been submitted to and approved in writing by the Local Planning Authority and these works shall be carried out as approved. These details shall include planting plans; written specifications (including cultivation and other operations associated with plant and grass establishment); schedules of plants, noting species, plant sizes and proposed number/densities where appropriate; implementation programme.

Reason: To ensure the provision of amenity afforded by appropriate landscape design.

9. The landscaping scheme shall be completed prior to the attenuation pond being brought into use, or such other date as may be agreed in writing with the Local Planning Authority. Any trees or plants which die during the first 3 years shall be replaced during the next planting season.

Reason: To ensure the satisfactory appearance within the landscaping and to provide optimal biodiversity benefit.

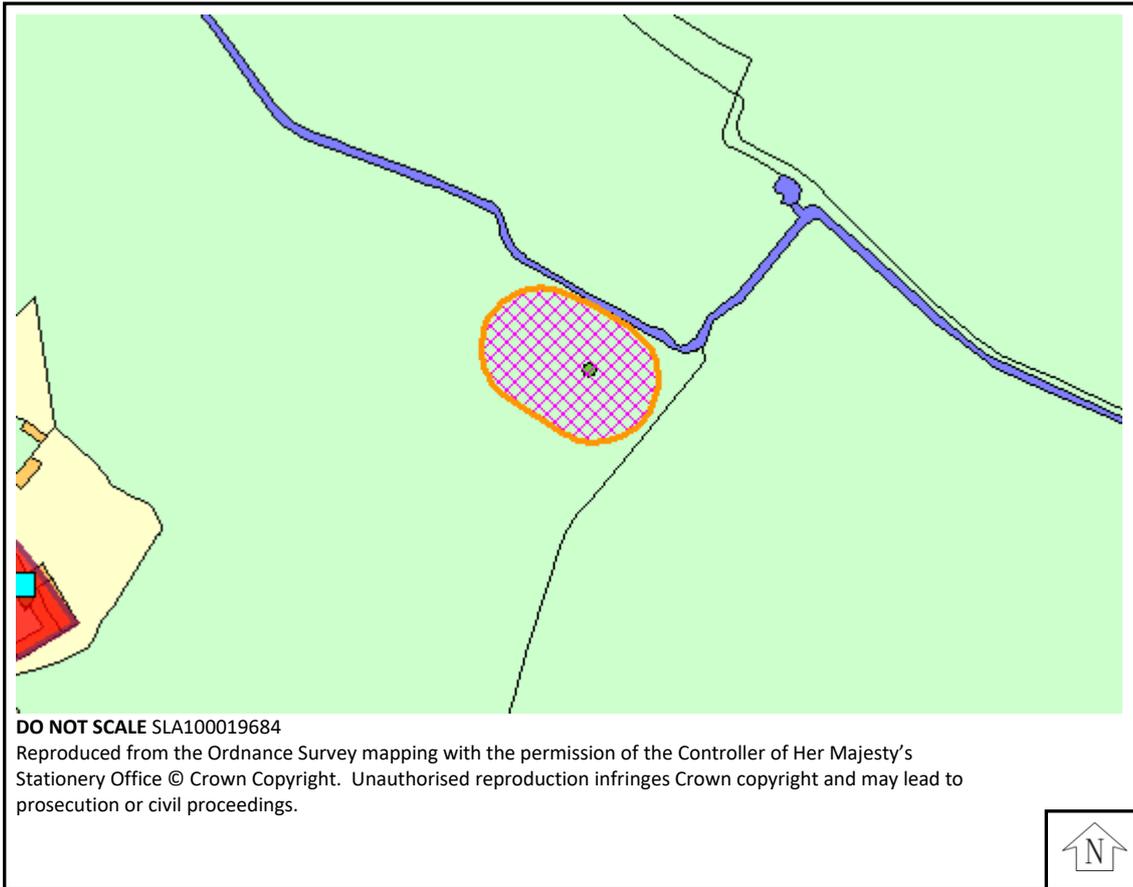
Informatives:

1. - Any works to a watercourse may require consent under section 23 of the Land Drainage Act 1991
- Any discharge to a watercourse or groundwater needs to comply with the Water Environment (Water Framework Directive) (England and Wales) Regulations 2017
- Any discharge of surface water to a watercourse that drains into an Internal Drainage Board catchment is subject to payment of a surface water developer contribution
- Any works to lay new surface water drainage pipes underneath the public highway will need a section 50 license under the New Roads and Street Works Act 1991
- Any works to a main river may require an environmental permit

Background information

See application reference DC/18/5082/FUL at <https://publicaccess.eastsuffolk.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=PJKM93QXG0S00>

Map



Key

-  Notified, no comments received
-  Objection
-  Representation
-  Support



Delegated Report

Application no DC/20/0176/FUL

Location

Ash View
 Bruisyard Road
 Peasenhall
 Suffolk
 IP17 2HP

Expiry date 15 March 2020

Application type Full Application

Applicant Mr & Mrs Jest

Parish Peasenhall

Proposal Erection of a proposed cartlodge/workshop/log store with PV panels, within the grounds of Ash View.

Case Officer Iain Robertson
 (01502) 523067
iain.robertson@eastsoffolk.gov.uk

Summary

The proposal is for the erection of a cartlodge/workshop/log store with PV panels, within the grounds of Ash View.

The application is to be considered by the Planning Advisory Panel because the recommendation of the Planning Officer to APPROVE is contrary to the Town Council 's recommendation and that of Historic England, which are a statutory consultee, to REFUSE planning permission.

Case for development:

Although it is acknowledged that this development would harm the significance of the Grade II* Listed Building of St. Michael's Church through development within it setting, permitted development rights that are available within the curtilage of Ash View through the provisions of The Town and Country Planning (General Permitted Development) (England) Order 2015 (as amended) would be equally or more harmful.

Site description

Ash View is a 20th century family house that is situated adjacent to the Grade II* listed St Michael's Church and the boundary of the Peasenhall and Sibton conservation area. The majority of the curtilage to this property is within the settlement boundary of Peasenhall.

The property is of a modern form which in itself impacts the openness of the area to the South West of the Grade II* Listed Church affecting its setting.

Mature trees are situated on the South Western Boundary of the Church yard between the church and the application site which offers some screening between these sites.

Planning History:

- C6353 - Erection of one bungalow - Approved: June 1982

Condition 7 of this planning permission stated the following :

"Any garages or carports on the site shall be erected only in accordance with detailed plans showing the design and siting of the buildings which shall previously have been submitted to and approved by the Council

Reason: In the interest of amenity"

- DC/19/3360/FUL - Modern 2 storey side extension. Extension and conversion of existing garage to annexe. Existing buildings to be wrapped in new cladding and render where shown. Roof to be re-roofed. - Approved: October 2019

- DC/20/0549/FUL - Demolition of existing dwelling and rebuild to exactly match plans approved under previous application DC/19/3360/FUL. Pending decision - Recommended to remove permitted development for any further structures.

Proposal

The proposal is for the erection of a cartlodge/workshop/log store with PV panels, within the grounds of Ash View, this follows withdrawal of this proposal for a larger structure from a previous application Ref: DC/19/3360/FUL for the extension to and refurbishment of the main property.

Consultations/comments

No third party representations received

Consultees
Parish/Town Council

Consultee	Date consulted	Date reply received
Peasenhall Parish Council	21 January 2020	30 January 2020
Summary of comments: Object. Previous concerns remain that the proposed structure is visually obtrusive to the historic setting of the church.		

Statutory consultees

Consultee	Date consulted	Date reply received
Suffolk County - Highways Department	21 January 2020	31 January 2020
Summary of comments: No objection		

Consultee	Date consulted	Date reply received
Historic England	21 January 2020	3 February 2020
Summary of comments: Referred to comments within previous consultation response to application Ref: DC/19/3360/FUL - Object due to erosion of open area between Ash View and the Grade II* listed church and the impact on the significance of this Heritage Asset.		

Non statutory consultees

Consultee	Date consulted	Date reply received
The Diocese Of St Edmundsbury And Ipswich	21 January 2020	No response
Summary of comments: No comments received		

Consultee	Date consulted	Date reply received
Design And Conservation (Internal)	21 January 2020	11 February 2020
Summary of comments: Internal - Comments included within body of report.		

Publicity

The application has been the subject of the following press advertisement:

Category	Published	Expiry	Publication
Archaeological Site	23 January 2020	13 February 2020	East Anglian Daily Times

Site notices

General Site Notice	Reason for site notice: May Affect Archaeological Site Conservation Area Affects Setting of Listed Building Date posted: 23 January 2020 Expiry date: 13 February 2020
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Planning policy

SP15 - Landscape and Townscape (East Suffolk Council - Suffolk Coastal District Local Plan - Core Strategy and Development Management Development Plan Document (July 2013))

DM21 - Design: Aesthetics (East Suffolk Council - Suffolk Coastal District Local Plan - Core Strategy and Development Management Development Plan Document (July 2013))

Planning considerations

Heritage Impact:

Section 66 of the Planning (Listed Buildings and Conservation Areas) Act 1990 states that in exercise of planning functions, in considering whether to grant planning permission for development which affects a listed building or its setting, the local planning authority shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.

Strategic Policy SP15 - "Landscape and Townscape" highlights that many of the towns and villages in the district are of distinctive historical and architectural value, as well as landscape value and character, and the Council will seek to enhance and preserve these attributes and the quality of life in the generality of urban areas.

Emerging policies within the draft Local Plan such as Policy SCLP11.3: "Historic Environment" and SCLP11.4: "Listed Buildings" seek to conserve and enhance the historic environment. Although at this stage only limited weight can be given to these policies and they do not form part of the development plan as yet.

Paragraph 193 of the NPPF states that "When considering the impact of a proposed development on the significance of a designated heritage asset, great weight should be given to the asset's conservation (and the more important the asset, the greater the weight should be). This is irrespective of whether any potential harm amounts to substantial harm, total loss or less than substantial harm to its significance"

Paragraph 196 of the NPPF states that "where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use"

It is considered that this proposal would cause harm to the significance of the heritage asset due to proposed development within its setting. This harm would be 'less than substantial'; paragraph 196 of the NPPF requires that this should be weighed against the public benefits of the proposal, which in this case would be very limited and would not be sufficient to outweigh this harm. The proposal would therefore be contrary to Local Plan Policy and the NPPF.

Other material considerations:

Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that "where in making any determination under the planning Acts, regard is to be had to the development plan, the determination shall be made in accordance with the plan unless material consideration indicates otherwise".

It should be noted that due to the wording of condition 7 of the original permission only details of garages and car ports have to be agreed, hence this application. If like most garages this structure was for the storage of items related to the residential property, it is only the design of the structure giving it the capability of housing vehicles that triggers the need for planning permission. The site is outside of the Conservation Area therefore has all the usual permitted development rights of a dwelling house under Class E of Part 1 of the GPDO. The size and location of this building would ordinarily be permitted development if it were not for this condition. The condition used is imprecise and a structure of the same scale designed not to house cars could be built under permitted development rights in a location closer to the South Eastern boundary with the Churchyard.

Therefore, this is a material planning consideration that should be given significant weight when determining this application. In the view of officers as this 'fallback position' is a realistic prospect and that a building of the same scale could be constructed in this location or closer to the churchyard, this would outweigh the conflict with the Local Plan and NPPF.

Conclusion

It is acknowledged that this proposal would cause harm to the significance of St. Michaels Church due to the erosion of the open space to the South West of the churchyard and would be contrary to the aims of the Local Plan and NPPF.

However, in this case there is 'fallback position' which would allow a structure of this size and scale to be constructed in this location (or closer) to St Michaels Church if it were not designed as a garage.

In the view of officers it is a realistic prospect that a building of the same scale could be constructed in this location under permitted development thereby causing the same level of harm to this designated heritage asset. This potential would outweigh the conflict with the Local Plan and NPPF.

Recommendation

That planning permission be APPROVED subject to the following conditions:

Conditions:

1. The development hereby permitted shall be begun within a period of three years beginning with the date of this permission.

Reason: In accordance with Section 91 of the Town and Country Planning Act 1990 as amended.

2. The development hereby permitted shall be completed in all respects strictly in accordance with PW1035_PL03 Rev C received 16 January 2020, for which permission is hereby granted or which are subsequently submitted to and approved by the Local Planning Authority and in compliance with any conditions imposed by the Local Planning Authority.

Reason: For the avoidance of doubt as to what has been considered and approved.

3. The materials and finishes shall be as indicated within the submitted application and thereafter retained as such, unless otherwise agreed in writing with the local planning authority.

Reason: To ensure the satisfactory appearance of the development in the interests of visual amenity

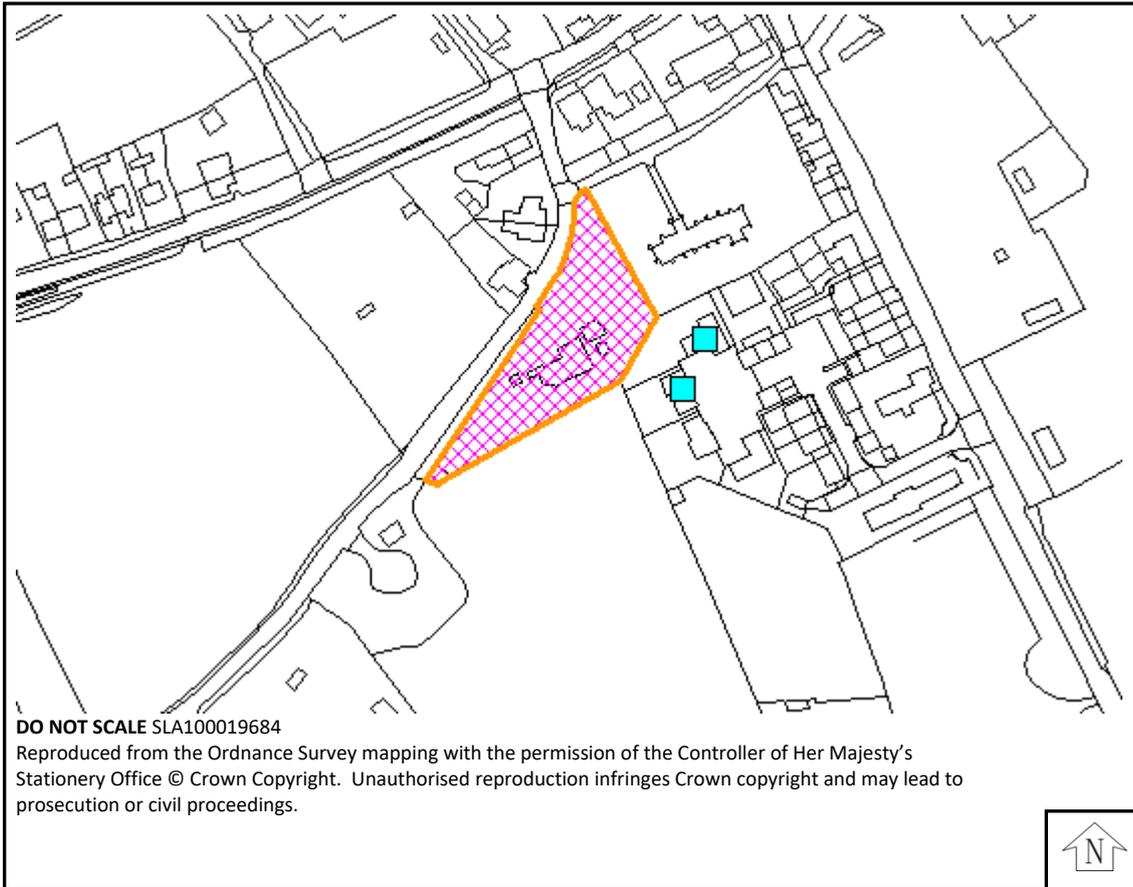
Informatives:

1. The Local Planning Authority has assessed the proposal against all material considerations including planning policies and any comments that may have been received. The planning application has been approved in accordance with the objectives of the National Planning Policy Framework and local plan to promote the delivery of sustainable development and to approach decision taking in a positive way.

Background information

See application reference DC/20/0176/FUL at <https://publicaccess.eastsuffolk.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=Q47GCNQXH6500>

Map



Key

-  Notified, no comments received
-  Objection
-  Representation
-  Support



Delegated Report

Application no DC/20/0647/FUL

Location

21 Wingfield Street
 Bungay
 Suffolk
 NR35 1EZ

Expiry date 12 April 2020

Application type Full Application

Applicant Mr Keith Rix

Parish Bungay

Proposal Two storey extension to rear/side

Case Officer Iain Robertson
 (01502) 523067
iain.robertson@eastsoffolk.gov.uk

Summary

The proposal is for a two storey extension to rear/side at 21 Wingfield Street, Bungay.

The application is to be considered by the Planning Advisory Panel because the recommendation of the Planning Officer to APPROVE is contrary to the Town Council 's recommendation to REFUSE planning permission.

Case for development:

The objection relates to the impact of the proposal on neighbour amenity due to the inclusion of side facing windows towards no. 19 Wingfield Street. It is considered that the position of the windows and the nature of the areas that they serve within the property would protect neighbour amenity as required by Policy WLP8.29 - "Design"

Site description

The application site is a semi-detached property situated within the Bungay Conservation Area, with rendered walls with two storey bay to front.

Within the Conservation Area Appraisal it states that Wingfield Street lies within the Olland Area. Wingfield Street is residential with local shops which add vitality and focus into the area. There are some good examples of early 19th century terraced properties within the vicinity. Elsewhere within the street are mainly pre-war semi-detached houses set back behind front gardens with a pleasing uniformity of detail. However, the application site is an example of one that has been much altered over the years and it is not noted within the Conservation Area appraisal as contributing to the Character of the Conservation Area, which many others do.

The former Board School, now the Primary School, at the East end of the street adjacent to the application site which dominated the local streets scene both, architecturally and functionally. It is an imposing building, with a strong presence, with high gables in a Gothic style and set back well from the street behind a fine brick wall and wrought iron railings.

Proposal

The proposal is to construct a two storey extension to the rear/side in place of the demolished single storey rear addition.

Consultations/comments

One representation of Objection has been received raising the following material planning considerations:

- Overlooking and loss of privacy from side facing windows.

Consultees

Parish/Town Council

Consultee	Date consulted	Date reply received
Bungay Town Council	19 February 2020	9 March 2020

Summary of comments:

I confirm that the Bungay Town Councillors of the Planning, Environment & Highways Committee have agreed to recommend Refusal of this Planning Application DC/20/0647/FUL with the following comment that there remain concerns with the window on the 1st floor of the side extension @ the top of the staircase as this appears to be looking directly over, (and into), the neighbours property. This property is also in a Conservation Area,

Publicity

The application has been the subject of the following press advertisement:

Category	Published	Expiry	Publication
Conservation Area	28 February 2020	20 March 2020	Lowestoft Journal

Category	Published	Expiry	Publication
Conservation Area	28 February 2020	20 March 2020	Beccles and Bungay Journal

Site notices

General Site Notice	Reason for site notice: Conservation Area Date posted: 27 February 2020 Expiry date: 19 March 2020
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Planning policy

WLP8.29 - Design (East Suffolk Council - Waveney Local Plan (March 2019))

WLP8.37 - Historic Environment (East Suffolk Council - Waveney Local Plan (March 2019))

WLP8.39 - Conservation Areas (East Suffolk Council - Waveney Local Plan (March 2019))

Planning considerations

Heritage Considerations:

Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990 states that in exercise of planning functions, with respect to any buildings or other land in a conservation area, special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area.

Policy WLP8.37 - "Historic Environment" requires that proposals for development should seek to conserve or enhance Heritage Assets and their settings and Policy WLP8.39 - "Conservation Areas" states that "Development within conservation areas will be assessed against the relevant Conservation Area Appraisals and Management Plans and should be of a particularly high standard of design and materials in order to preserve or enhance the character or appearance of the area".

This pair of semi detached properties has been much altered and the building subject of this application is in a very poor state of repair. Although the gable width is rather wide and projects slightly to the side the materials proposed are of red brick and clay pantile which is characteristic of the area. The extension as proposed is situated to the rear and is of an appropriate form an design and would have very minimal impact on the Conservation Area as the extension could only be glimpsed between nos 19 and 21.

It is therefore considered that the proposal would preserve the character and appearance of the area as required by the Local Plan and the Planning (Listed Buildings and Conservation Areas) Act 1990.

Neighbour amenity:

Policy WLP8.29 - "Design" requires that developments protect the amenity of neighbouring uses and provide a good standard of amenity for future occupiers of the proposed development.

In this case the objection to this proposal arises from the inclusion of two side windows at first floor level. As shown on the proposed plans, the left hand of the windows serves a bathroom. The window is proposed to be obscure glazed and the opening section is 1.8m above floor level, so no loss of privacy would occur.

The right hand window would provide light to the stairwell, as can be seen on the floor plans the stairs go across the property and the landing is situated 3.8 metres from this window. It envisaged that the opportunity for overlooking would be limited to a view of the side gable wall of no. 21 and the flat roofed side extension and potentially towards their rear extension but not a direct view into the side window which is described as a landing window within the neighbours objection letter.

The applicant has provided further details which show the likely view out of the window from the landing area. The cill height has been raised in response to these objections to reduce the likelihood of overlooking. An obscure glazing condition could be imposed but this is only considered to be necessary on the bathroom window in this case.

In terms of the proximity of the two storey element and the potential for loss of light. Although it projects 800mm to the side it is considered that this would not cause a loss of light to the occupiers of No. 21. The extension has been cut back on the boundary with no. 23 to reduce the impact on the widow on the rear elevation of this property.

The applicant has also considered the amenity of the adjoining neighbour at no. 23 and it is shown that the proposal would not impact light into their 1st floor rear window.

Conclusion

The extension would have minimal visibility within the wider Conservation Area and would therefore preserve the character and appearance of the Conservation Area as required by Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990 and Policy WLP8.39 - "Conservation Areas".

It is considered that the location of the side windows and the internal layout of the proposal would limit overlooking and the amenity of the neighbouring occupiers in terms of their privacy would be protected as required by Policy WLP8.29 - "Design"

Recommendation

That planning permission be APPROVED subject to the following conditions:

Conditions:

1. The development hereby permitted shall be begun within a period of three years beginning with the date of this permission.

Reason: In accordance with Section 91 of the Town and Country Planning Act 1990 as amended.

2. The development hereby permitted shall be completed in all respects strictly in accordance with drawing nos AWC/20/955 - 03 B and 05A received on 17 February 2020 and 02 received on 11 March 2020 and 04 D received on 03 April 2020, for which permission is hereby granted or which are subsequently submitted to and approved by the Local Planning Authority and in compliance with any conditions imposed by the Local Planning Authority.

Reason: For the avoidance of doubt as to what has been considered and approved.

3. The materials to be used in the construction of the external surfaces of the extension hereby permitted shall match those used in the existing building.

Reason: To ensure the satisfactory external appearance of the development.

4. The bathroom window on the South West side elevation at first floor level shall be glazed with obscure glass and shall be retained in that condition, unless otherwise agreed in writing by the Local Planning Authority.

Reason: To preserve the amenity of the adjacent property.

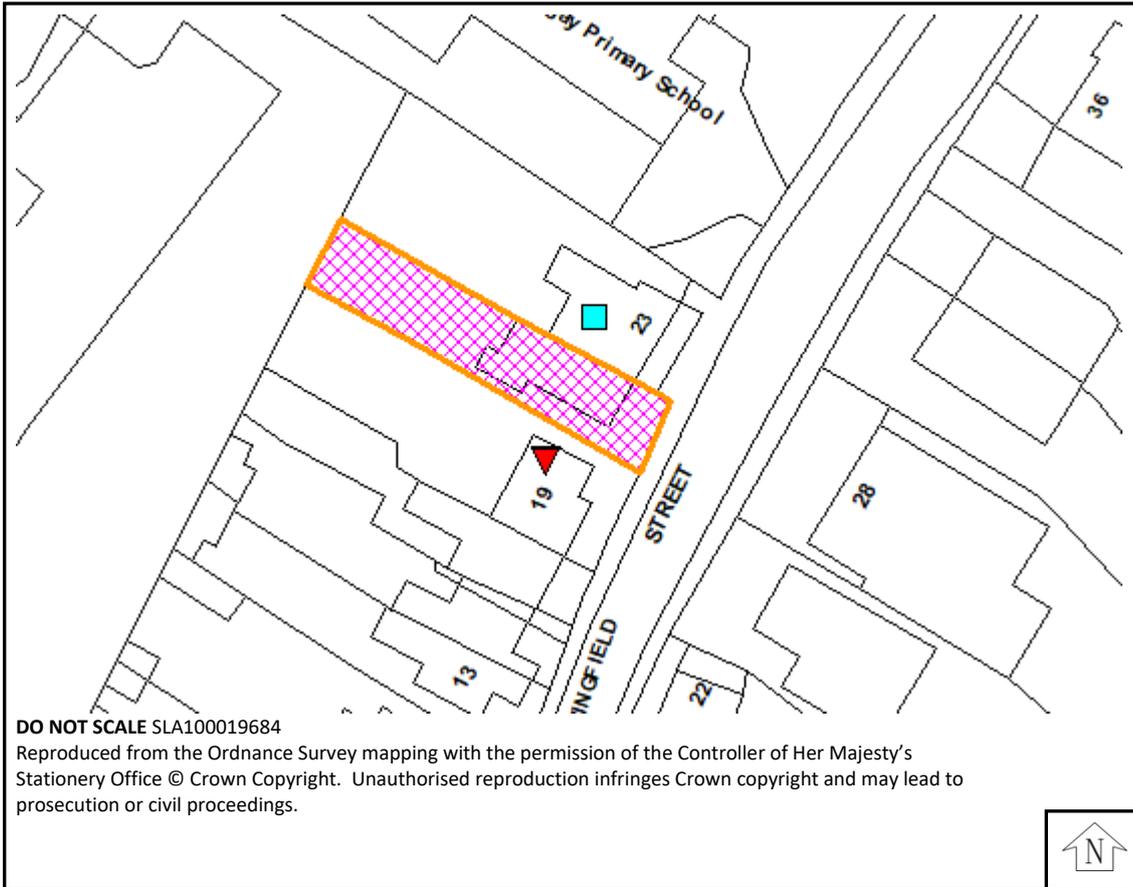
Informatives:

1. The Local Planning Authority has assessed the proposal against all material considerations including planning policies and any comments that may have been received. The planning application has been approved in accordance with the objectives of the National Planning Policy Framework and local plan to promote the delivery of sustainable development and to approach decision taking in a positive way.

Background information

See application reference DC/20/0647/FUL at <https://publicaccess.eastsuffolk.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=Q5QTUEQXHS900>

Map



Key

-  Notified, no comments received
-  Objection
-  Representation
-  Support



Planning Advisory Panel – NORTH (21 April 2020)

Delegated Report

Application no DC/20/0479/ADN

Location

Waveney Valley Pool
 St Johns Hill
 Bungay
 Suffolk
 NR35 1PH

Expiry date 2 April 2020

Application type Non-Illuminated Advertisement Consent

Applicant Pulse Design and Build

Parish Bungay

Proposal Non Illuminated Advertisement Consent - New signage to front aspect and building entrance with additional signage to site entrance.

Case Officer Joe Blackmore
 01394 444733
Joe.Blackmore@eastsoffolk.gov.uk

Summary

The application seeks consent for the display of adverts at Waveney Valley Leisure Centre.

The site is in the ownership of East Suffolk Council and therefore the application is brought direct to the Planning Advisory Panel for consideration.

The case for development is that the adverts are acceptable in terms of amenity and public safety, in accordance with the objectives of the Local Plan and NPPF (2019). Officers therefore recommend approval.

Site description

Formerly known as Bungay Pool and Gym, Waveney Valley Leisure Centre is a Council-owned leisure site to the south-west side of St John's Road, on the southern edge of Bungay. The site has planning permission (ref. DC/19/3009/FUL) for extensive refurbishment as part of East Suffolk Council's £3.4million investment into the site - which is expected to be operational in the summer of 2020.

The site is adjacent a permissioned (but not yet constructed) mixed-use development which then adjoins a larger mixed-use land allocation in the East Suffolk Council (Waveney) Local Plan. Therefore, whilst serving the existing community, the leisure centre also forms an important part of the development objectives for the southern entrance to Bungay.

Proposal

The application seeks consent to display advertisements pursuant to the Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (as amended).

Three new advertisements are proposed as part of the refurbishments to Waveney Valley Leisure Centre (owned by East Suffolk Council). The proposed adverts are all non-illuminated and detailed as follows:

Fascia Sign 1 (to front/NE elevation of building)

Text on a teal background; signage measuring: Height: 1.4 x Width: 4.6 x Depth: 0.001 metres.

Fascia Sign 2 (to front/NE elevation of building)

Vinyl text on laminate boarding; signage measuring: Height: 0.6 x Width: 12 x Depth: 0.1 metres.

Sign 3 (laminated boarding fixed to existing brick entrance feature)

White and teal text on grey background; signage measuring: Height: 0.9 x Width: 2.2 x Depth: 0.01 metres.

Consultations/comments

No third party representations received.

Consultees

Town Council

Consultee	Date consulted	Date reply received
Bungay Town Council	10 February 2020	9 March 2020
Summary of comments: "It was proposed by SC, seconded by KL, and unanimously RESOLVED that these plans are recommended for APPROVAL with no comments."		

Statutory consultees

Consultee	Date consulted	Date reply received
Suffolk County - Highways Department	10 February 2020	27 February 2020
Summary of comments: This proposal is unlikely to have any impact on the highway network in terms of vehicle volume or highway safety. Therefore, Suffolk County Council as a highway authority does not wish to restrict the granting of permission.		

Planning policy

National Planning Policy Framework

WLP8.21 - Sustainable Transport (East Suffolk Council - Waveney Local Plan (March 2019))

WLP8.29 - Design (East Suffolk Council - Waveney Local Plan (March 2019))

Planning considerations

Under the regulations, the Council, as Local Planning Authority, can only consider amenity and public safety when dealing with applications for the display of adverts.

East Suffolk Council (Waveney) Local Plan ("The Local Plan") policy WLP8.29 (Design) promotes, amongst other things, development that is well designed; responsive to its context; and respectful of local amenity. NPPF paragraph 109 sets out that development should only be refused on highways safety grounds if there would be an unacceptable impact on highways safety, and this is also reflected in the objectives of Local Plan policy WLP8.21 (Sustainable Transport).

The Highways Authority has been consulted and raise no objections to the proposal. Officers consider that the adverts will not distract motorists and there would be no material impact on users of the highway. The proposal therefore accords with the sustainable transport objectives of WLP8.21 and the NPPF.

The adverts proposed are not visually intrusive. The design of the adverts fits with the overall refurbishment of the leisure centre and represents good design in accordance with WLP8.29. There would be no harm to the character and appearance of the area.

Conclusion

The proposed advertisements are acceptable in terms of visual amenity and highways safety. The adverts will form part of a comprehensive refurbishment of the premises and are well-designed, providing clear and useful direction to visitors of the centre.

Recommendation

Advertisement consent should be granted, subject to application of standard advert conditions, as below.

Conditions:

1. No advertisement is to be displayed without the permission of the owner of the site or any other person with an interest in the site entitled to grant permission.

Reason: in accordance with the standard conditions laid down in Schedule 2, Regulation 2(1) of The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (as amended).

2. No advertisement shall be sited or displayed so as to—
 - (a) endanger persons using any highway, railway, waterway, dock, harbour or aerodrome (civil or military);
 - (b) obscure, or hinder the ready interpretation of, any traffic sign, railway signal or aid to navigation by water or air; or
 - (c) hinder the operation of any device used for the purpose of security or surveillance or for measuring the speed of any vehicle.

Reason: in accordance with the standard conditions laid down in Schedule 2, Regulation 2(1) of The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (as amended).

3. Any advertisement displayed, and any site used for the display of advertisements, shall be maintained in a condition that does not impair the visual amenity of the site.

Reason: in accordance with the standard conditions laid down in Schedule 2, Regulation 2(1) of The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (as amended).

4. Any structure or hoarding erected or used principally for the purpose of displaying advertisements shall be maintained in a condition that does not endanger the public.

Reason: in accordance with the standard conditions laid down in Schedule 2, Regulation 2(1) of The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (as amended).

5. Where an advertisement is required under these Regulations to be removed, the site shall be left in a condition that does not endanger the public or impair visual amenity.

Reason: in accordance with the standard conditions laid down in Schedule 2, Regulation 2(1) of The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (as amended).

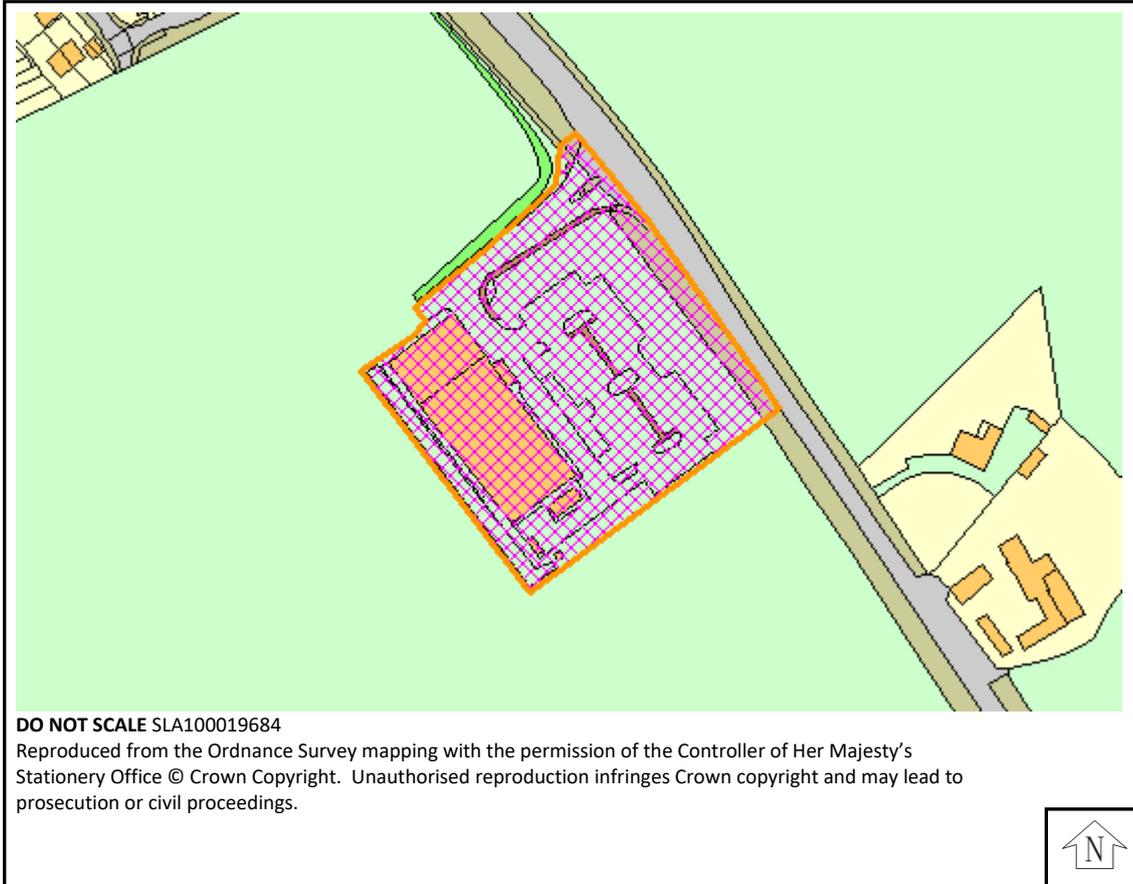
Informatives:

1. The Local Planning Authority has assessed the proposal against all material considerations including planning policies and any comments that may have been received. The planning application has been approved in accordance with the objectives of the National Planning Policy Framework and local plan to promote the delivery of sustainable development and to approach decision taking in a positive way.

Background information

See application reference DC/20/0479/ADN at <https://publicaccess.eastsuffolk.gov.uk/online-applications/applicationDetails.do?activeTab=summary&keyVal=Q58BYEQXHK000>

Map



Key

-  Notified, no comments received
-  Objection
-  Representation
-  Support