



FULL COUNCIL

Wednesday, 22 February 2023

Subject	Capital Programme 2022/23 to 2026/27
Report by	Councillor Maurice Cook Cabinet Member with responsibility for Resources
Supporting Officer	Brian Mew Chief Finance Officer and Section 151 Officer brian.mew@eastsuffolk.gov.uk

Is the report Open or Exempt?	OPEN
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Category of Exempt Information and reason why it is NOT in the public interest to disclose the exempt information.	Not applicable
Wards Affected:	All Wards

Purpose and high-level overview

Purpose of Report:

As part of the budget setting process, the Council is required to agree a programme of capital expenditure for the coming four years. The capital programme plays an important part in the delivery of the Council's Medium-Term Financial Strategy (MTFS), which in turn supports wider service delivery. The report sets out the Council's Capital Programme including revisions to the current programme for the financial years 2022/23 to 2026/27. Scrutiny Committee reviewed the Capital Programme at its meeting on 19 January 2023 as required under the Budget and Policy Framework

Options:

The Capital Programme forms part of the Council's Budget and Policy Framework. The Council is required to set an annual budget and therefore no other options have been considered.

Recommendation/s:

That Full Council approves:

1. The General Fund capital programme for 2022/23 to 2026/27 including revisions as shown in Appendix B.
2. The Housing Revenue Account capital programme for 2022/23 to 2026/27 including revisions as shown in Appendix G.

Corporate Impact Assessment

Governance:

As set out in the Council's Financial Procedure Rules, the Chief Finance Officer is responsible for preparing and submitting capital budgets to Cabinet and Council

The 2023/24 capital budget has been considered at the following Council meetings:

- Cabinet 3 January 2023
- Scrutiny Committee 19 January 2023
- Cabinet 7 February 2023

ESC policies and strategies that directly apply to the proposal:

- East Suffolk Council Strategic Plan
- East Suffolk Council Medium Term Financial Strategy
- East Suffolk Council Treasury Management Strategy and Treasury Management Policy
- East Suffolk Council Capital Strategy
- Annual Governance Statement
- Financial Procedure Rules

Environmental:

All projects in the Programme are intended to contribute to the Strategic Plan Priority of Caring for our environment.

Equalities and Diversity:

No direct impact from this report, where subsequent individual business cases are presented Equality Impact Assessments are prepared.

Financial:

All capital expenditure must be financed, either from external sources (Government grants and other contributions), the Council's own resources (revenue, reserves, and capital receipts) or debt (borrowing and leasing). Debt is only a temporary source of finance, since loans and leases must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as "Minimum Revenue Provision" (MRP). Alternatively, proceeds from selling capital assets (known as capital receipts) may be used to replace debt finance.

The Council's cumulative outstanding amount of debt finance is measured by the Capital Financing Requirement (CFR). This increases with new debt-financed capital expenditure and reduces with MRP. The CFR is expected to increase by £77.48 million between 2022/23 and 2026/27 which is due to capital projects being financed through borrowing. Statutory guidance is that debt should remain below the CFR.

The Council expects to comply with this in the medium term, but the scale of the Capital Programme as currently drafted is such that the Council would begin to approach its borrowing limits over the life of the proposed programme if other sources of finance were not available. The programme as presented does not pre-empt the realisation of capital receipts and only those receipts already received will be used as financing.

In addition, external funding is expected to be secured in respect of other major projects in the Programme, assisting the overall position and the ability of the Council to deliver on its Strategic Plan.

Human Resources:

No impacts directly arising from this report.

ICT:

No impacts directly arising from this report.

Legal:

No impacts directly arising from this report.

Risk:

No impact directly arising from this report.

External Consultees:

External consultation has been conducted on a range of individual projects and programmes within the overall Capital Programme, and a number of programmes such as the Lowestoft Flood Risk Management Project and the Lowestoft Town Investment Plan feature programme boards which include key external stakeholders as part of their governance arrangements. The Scrutiny Committee considered the Capital Programme as part of the Budget process at its meeting on 19 January 2023. On the 24 November 2022 Southwold Harbour Management Committee

	were also consulted on the proposed capital budget allocation and expenditure for Southwold.
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Strategic Plan Priorities

Select the priorities of the Strategic Plan which are supported by this proposal: (Select only one primary and as many secondary as appropriate)		Primary priority	Secondary priorities
T01	Growing our Economy		
P01	Build the right environment for East Suffolk	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P02	Attract and stimulate inward investment	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P03	Maximise and grow the unique selling points of East Suffolk	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P04	Business partnerships	<input type="checkbox"/>	<input type="checkbox"/>
P05	Support and deliver infrastructure	<input type="checkbox"/>	<input checked="" type="checkbox"/>
T02	Enabling our Communities		
P06	Community Partnerships	<input type="checkbox"/>	<input type="checkbox"/>
P07	Taking positive action on what matters most	<input type="checkbox"/>	<input type="checkbox"/>
P08	Maximising health, well-being, and safety in our District	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P09	Community Pride	<input type="checkbox"/>	<input type="checkbox"/>
T03	Maintaining Financial Sustainability		
P10	Organisational design and streamlining services	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P11	Making best use of and investing in our assets	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P12	Being commercially astute	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P13	Optimising our financial investments and grant opportunities	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P14	Review service delivery with partners	<input type="checkbox"/>	<input checked="" type="checkbox"/>
T04	Delivering Digital Transformation		
P15	Digital by default	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P16	Lean and efficient streamlined services	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P17	Effective use of data	<input type="checkbox"/>	<input type="checkbox"/>
P18	Skills and training	<input type="checkbox"/>	<input type="checkbox"/>
P19	District-wide digital infrastructure	<input type="checkbox"/>	<input checked="" type="checkbox"/>
T05	Caring for our Environment		
P20	Lead by example	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P21	Minimise waste, reuse materials, increase recycling	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P22	Renewable energy	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P23	Protection, education, and influence	<input type="checkbox"/>	<input checked="" type="checkbox"/>
XXX	Governance		
XXX	How ESC governs itself as an authority	<input checked="" type="checkbox"/>	<input type="checkbox"/>
How does this proposal support the priorities selected? The Capital Programme forms part of the Council's Budget and Policy Framework and outlines the Council's capital investment in the assets, services, and infrastructure of the district in accordance with the key priorities and objectives of the Strategic Plan.			

Background and Justification for Recommendation

1 Background facts	
1.1	<p>The Capital Programme feeds directly into the Council's MTFS which in turn is the mechanism by which the key Strategic Plan objective of Financial Sustainability will be delivered over the medium term. The Capital Programme contributes directly to the Council's specific actions within the Strategic Plan and identifies the financing for these projects.</p>
2 Current position	
2.1	<p>Capital expenditure within the Council is split into two main components, the General Fund Capital Programme, and the Housing Revenue Account (HRA) Capital Programme.</p> <p>The capital programme has been compiled taking account of the following main principles, to:</p> <ul style="list-style-type: none"> • maintain an affordable four-year rolling capital programme. • ensure capital resources are aligned with the Council's Strategic Plan, • maximise available resources by actively seeking external funding and disposal of surplus assets; and • not to anticipate receipts from disposals until they are realised
2.2	<p>General Fund Capital Programme Summary</p> <p>Capital expenditure relates to the acquisition of fixed assets or expenditure that adds to (and not merely maintains) the value of an existing fixed asset.</p> <p>Following the review and revisions to programme by project officers the revised capital programme has been reviewed by the Asset Management Group along with the Chief Finance Officer and is presented at:</p> <ul style="list-style-type: none"> • Appendix A: - General Fund Capital Programme 2022/23 to 2026/27 Summary, shows a summary of the capital programme and planned financing. • Appendix B: - General Fund Capital Programme Revisions 2022/23 to 2026/27, shows budget revisions to previously approved projects • Appendix C: - General Fund Capital Programme 2022/23 to 2026/27 extract of budget increases greater than £1m and budget decreases greater than £0.10m. • Appendix D: - General Fund Capital Programme 2022/23 to 2026/27 new projects, shows the new projects being recommended for approval and inclusion within the existing programme as shown in Appendix B.

	<ul style="list-style-type: none"> Appendix E: - General Fund Capital Programme 2022/23 to 2026/27 extract of externally funded projects, is an extract of the programme showing all projects which are subject to external grants/contributions. <p>The General Fund capital programme for 2022/23 through to 2026/27 has a total financing requirement of £410.43m which will be financed through both internal and external resources.</p> <p>The programme from 2022/23 to 2026/27 benefits from £287.76m (70%) of external grants and contributions, the use of £14.67m (4%) of reserves, £4m of capital receipt (1%) and internal/external borrowing of £104m (25%).</p> <p>Where projects have identified external funding, if this is not secured then those projects will look to secure other funding or will not be pursued. Similarly, where projects require significant borrowing in excess of £3m, these will require robust business cases to underpin the investment. The project business case should be presented to Council for approval prior to the borrowing being secured.</p>
2.3	<p>Housing Revenue Account (HRA) Capital Programme Summary</p> <p>Capital expenditure relates to the acquisition of fixed assets or expenditure that adds to (and not merely maintains) the value of an existing fixed asset.</p> <ul style="list-style-type: none"> Appendix F: - HRA Capital Programme 2022/23 to 2026/27 Summary shows a summary of the capital programme and planned financing. Appendix G: - HRA Capital Programme 2022/23 to 2026/27, shows an update to the HRA capital budgets. <p>The HRA capital programme for 2022/23 through to 2026/27 has a total budget requirement £82.63m which will be financed through both internal and external resources.</p> <p>The programme from 2022/23 to 2026/27 relies upon £2.99m (4%) of external grants and contributions, the use of £40.78 (49%) of capital reserves, direct revenue financing of £12.34m (15%) and £26.52 (32%) of capital receipt.</p>
2.4	<p>Approval of the Capital Programme by Full Council is an authority for Council officers to incur expenditure up to the approved budget amounts and where applicable, securing external funding.</p>
2.5	<p>Further to the Capital Programme Report being considered by Cabinet on the 3 January 2023 and the Scrutiny Committee on the 19 January 2023, two further Government grant funded programmes or schemes have been added to the Programme. Full Council on 25 January 2023 approved the process for the Council acting as the Freeport East accountable body to spend £25m of Freeport Capital Seed Funding over the next three years. This expenditure is fully funded and relates to the Harwich and Gateway 14 Freeport tax sites as well as Felixstowe. DHLUC also announced the Local Authority Housing Fund (LAHF), a £500m capital grant fund in financial years 2022/2023 and 2023/2024 to support selected local authorities in England to obtain and refurbish property in order to provide</p>

	sustainable housing for those displaced by recent conflicts who are unable to secure their own accommodation. This national initiative is intended to reduce emergency, temporary and bridging accommodation costs, and deliver accommodation that as far as possible allows for the future conversion of housing units to support wider local authority housing and homelessness responsibilities. Provisional allocations and requests for expressions of interest have been invited by DLUHC, and the capital programme has been updated to include this potential allocation.
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3 How to address current situation

3.1	<p>The General Fund capital programme has previously been approved by Full Council on 28 September 2022 and has been updated to reflect the most current required budget and are fully detailed in the appendices to this report.</p> <p>New General Fund capital projects have been identified as part of the budget setting process and the required new capital budget request process review has been undertaken. These projects are shown in Appendix C.</p>
3.2	The HRA capital programme has previously been approved by Full Council on 26 January 2022 and has been updated to reflect the most current required budget and are fully detailed in the appendices to this report.

4 Reason/s for recommendation

4.1	The Council's constitution requires the CFO to prepare and present to Cabinet and Full Council the Council's capital programme for approval.
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Appendices

Appendices:	
Appendix A	General Fund Capital Programme 2022/23 to 2026/27 Summary
Appendix B	General Fund Capital Programme Revisions 2022/23 to 2026/27
Appendix C	General Fund Capital Programme 2022/23 to 2026/27 extract of budget increases greater than £1m and budget decreases greater than £0.10m.
Appendix D	General Fund Capital Programme 2022/23 to 2026/27 New Projects
Appendix E	General Fund Capital Programme 2022/23 to 2026/27 Extract of Externally Funded Projects
Appendix F	HRA Capital Programme 2022/23 to 2026/27 Summary
Appendix G	HRA Capital Programme 2022/23 to 2026/27
Appendix H	Pre-submitted Scrutiny questions regarding the Southwold Enterprise Hub and the HRA (Housing Revenue Account) new dwellings budget ahead of the meeting on 19 January 2023.
Appendix I	Extract from Unconfirmed Minutes of Scrutiny Committee 19 January 2023 Scrutiny Committee 19 January 2023 - Draft Minutes

Background reference papers:
None.

General Fund Capital Programme 2022/23 to 2026/27 Summary

SUMMARY - GENERAL FUND PROGRAMME	2022/23	2022/23	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2022/23 to 2025/26	2022/23 to 2026/27
	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Original Total	£000 Revised Total
Capital Expenditure											
Economic Development & Regeneration	5,586	1,725	15,320	14,363	10,377	8,782	9,842	22,849	100	41,125	47,819
Environmental Services & Port Health	406	647	50	484	50	0	50	0	0	556	1,131
Financial Services	400	400	0	0	0	0	0	0	0	400	400
ICT - Digital & Programme Management	927	927	550	550	250	250	250	250	250	1,977	2,227
Operations	13,901	13,455	32,205	37,805	30,505	34,463	22,305	22,755	1,255	98,916	109,733
Planning & Coastal Management	19,432	19,632	31,109	31,084	36,774	36,749	36,200	36,175	85,885	123,515	209,525
General Fund Housing	1,000	1,000	1,000	3,690	1,000	1,000	1,500	1,000	1,000	4,500	7,690
Long Term Debtors	1,500	1,900	0	5,000	0	0	0	0	0	1,500	6,900
Central Government Grant Funding to Freeport East via ESC as Accountable Body	0	250	0	19,810	0	4,940	0	0	0	0	25,000
Total Capital Expenditure	43,152	39,936	80,234	112,786	78,956	86,184	70,147	83,029	88,490	272,489	410,425
Financed By:-											
Borrowing	8,595	12,397	24,350	30,675	24,400	28,933	22,200	31,125	875	79,545	104,005
Capital Receipt	1,000	0	4,000	4,000	0	0	0	0	0	5,000	4,000
Contributions	0	0	0	0	0	0	0	0	0	0	0
Grants	25,534	21,819	48,439	72,982	53,951	55,046	47,342	51,099	86,810	175,266	287,756
Reserves	8,023	5,720	3,445	5,129	605	2,205	605	805	805	12,678	14,664
Total Financing	43,152	39,936	80,234	112,786	78,956	86,184	70,147	83,029	88,490	272,489	410,425

General Fund Capital Programme Revisions 2022/23 to 2026/27

Strategic Theme	ECONOMIC DEVELOPMENT & REGENERATION	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Growing our Economy	Towns Fund - Cultural Quarter (Phase 1)	600	280	6,000	3,690	8,640	5,160	9,110	15,220	0	EG/IB
Growing our Economy	Towns Fund -Station Quarter (Former Post & Sorting Office)	3,000	35	0	2,300	0	1,000	0	0	0	EG/IB
Growing our Economy	Towns Fund -Station Quarter (Public Realm)	0	0	830	0	0	0	0	0	0	EG
Growing our Economy	Towns Fund - Historic Quarter	1,000	475	2,210	715	0	710	0	5,930	0	EG
Growing our Economy	Towns Fund - Port Gateway Improvement Project	100	35	1,050	2,470	1,500	145	0	0	0	EG
Growing our Economy	Towns Fund - Seafront Vision Delivery	100	81	1,170	719	0	470	0	0	0	EG
Growing our Economy	UKSPF	0	33	60	369	237	1,197	732	1,599	0	EG
Growing our Economy	Partnership Scheme in Conservation Areas (PSiCA).	0	0	0	100	0	100	0	100	100	EG
Growing our Economy	LUF - Seafront (Phase 3 BH)	600	600	4,000	4,000	0	0	0	0	0	ER/EG
Growing our Economy	Lowestoft Former Post & Sorting Office - Façade refurbishment	186	186	0	0	0	0	0	0	0	EG/ER
Total Budgeted Expenditure		5,586	1,725	15,320	14,363	10,377	8,782	9,842	22,849	100	
Financed By:-											
Internal Funding:											
Internal Borrowing		0	0	3,000	0	0	2,250	0	8,750	0	
Capital Receipt		600	0	0	0	0	0	0	0	0	
Reserve		0	600	0	0	0	0	0	0	0	
		600	600	3,000	0	0	2,250	0	8,750	0	
External Funding:											
Grants		4,986	1,125	12,320	14,363	10,377	6,532	9,842	14,099	100	
Contributions		0	0	0	0	0	0	0	0	0	
Borrowing		0	0	0	0	0	0	0	0	0	
		4,986	1,125	12,320	14,363	10,377	6,532	9,842	14,099	100	
Total Budgeted Financing		5,586	1,725	15,320	14,363	10,377	8,782	9,842	22,849	100	

Project	Description
Towns Fund	Towns Fund Grant investment of £24.9m in projects to regenerate the town, driving economic growth and acting as a catalyst for future investment, rising to £35.9m with the addition of matched funding (subject to ESC business case)
UKSPF	UK Shared Prosperity and Rural England Prosperity Funds - grant funding will support communities and place, supporting local business and people and skills
Partnership Scheme in Conservation Areas (PSiCA).	Partnership Scheme in Conservation Areas - grant available for capital projects in conservation areas
LUF - Seafront (Phase 3 BH)	Government Levelling Up Fund to support the continued investment and regeneration of Lowestoft
Lowestoft Former Post & Sorting Office - Façade refurbishment	Restoration of the façade of Lowestoft's former Post Office on London Road North.

Funding Type Key:

CR Capital Receipt	EG External Grant
EB External Borrowing	ER Earmarked Reserve
EC External Contribution	IB Internal Borrowing

Strategic Theme	ENVIRONMENTAL SERVICES & PORT HEALTH	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Delivering Digital Transformation	Port Health	406	647	50	484	50	0	50	0	0	ER
	Total Budgeted Expenditure	406	647	50	484	50	0	50	0	0	
	Financed By:-										
	Internal Funding:										
	Internal Borrowing	0	0	0	0	0	0	0	0	0	
	Capital Receipt	0	0	0	0	0	0	0	0	0	
	Reserve	406	647	50	484	50	0	50	0	0	
		406	647	50	484	50	0	50	0	0	
	External Funding:										
	Grants	0	0	0	0	0	0	0	0	0	
	Contributions	0	0	0	0	0	0	0	0	0	
	Borrowing	0	0	0	0	0	0	0	0	0	
		0	0	0	0	0	0	0	0	0	
	Total Budgeted Financing	406	647	50	484	50	0	50	0	0	

Project	Description
Port Health	Capital expenditure for the function of the Port Health Service

Strategic Theme	FINANCIAL SERVICES	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Enabling our Communities	Romany Lane (previously STTS)	400	400	0	0	0	0	0	0	0	ER
	Total Budgeted Expenditure	400	400	0	0	0	0	0	0	0	
	Financed By:-										
	Internal Funding:										
	Internal Borrowing	0	0	0	0	0	0	0	0	0	
	Capital Receipt	0	0	0	0	0	0	0	0	0	
	Reserve	400	400	0	0	0	0	0	0	0	
		400	400	0	0	0	0	0	0	0	
	External Funding:										
	Grants	0	0	0	0	0	0	0	0	0	
	Contributions	0	0	0	0	0	0	0	0	0	
	Borrowing	0	0	0	0	0	0	0	0	0	
		0	0	0	0	0	0	0	0	0	
	Total Budgeted Financing	400	400	0	0	0	0	0	0	0	

Project	Description
Romany Lane (previously STTS)	Remedial and improvement works to the Romany Lane site

Strategic Theme	ICT - Digital & Programme Management	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Delivering Digital Transformation	Corporate IT Requirements	527	527	450	450	250	250	250	250	250	ER
Delivering Digital Transformation	ESSL ICT	400	400	100	100	0	0	0	0	0	ER
	Total Budgeted Expenditure	927	927	550	550	250	250	250	250	250	
	Financed By:-										
	Internal Funding:										
	Internal Borrowing	0	0	0	0	0	0	0	0	0	
	Capital Receipt	0	0	0	0	0	0	0	0	0	
	Reserve	927	927	550	550	250	250	250	250	250	
		927	927	550	550	250	250	250	250	250	
	External Funding:										
	Grants	0	0	0	0	0	0	0	0	0	
	Contributions	0	0	0	0	0	0	0	0	0	
	Borrowing	0	0	0	0	0	0	0	0	0	
		0	0	0	0	0	0	0	0	0	
	Total Budgeted Financing	927	927	550	550	250	250	250	250	250	

Project	Description
Corporate IT Requirements	Corporate refresh of hardware and updating of current systems
ESSL ICT	Purchase of hardware systems for the set up of ESSL

Strategic Theme	OPERATIONS	2022/23 £000	2022/23 £000	2023/24 £000	2023/24 £000	2024/25 £000	2024/25 £000	2025/26 £000	2025/26 £000	2026/27 £000	Funding Type
		Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	
Maintaining Financial Sustainability	Bath Tap Chalets, Felixstowe	100	100	500	500	0	0	0	0	0	ER
Caring for our Environment	Bawdsey Quay	0	57	0	0	0	0	0	0	0	ER
Caring for our Environment	Brackenbury Beach Hut replacement Handrailing	88	0	0	0	0	0	0	0	0	ER
Caring for our Environment	Cemeteries	388	8	0	380	0	0	0	0	0	IB
Caring for our Environment	Cliff House Chalets Felixstowe	10	0	0	0	0	0	0	0	0	ER
Caring for our Environment	Cliff House, Felixstowe	250	100	750	900	0	0	0	0	0	IB
Maintaining Financial Sustainability	Clifflands car park, Felixstowe	100	100	0	0	0	0	0	0	0	IB
Enabling our Communities	East Point Pavilion	1,216	1,227	0	0	0	0	0	0	0	ER
Maintaining Financial Sustainability	Estates Management	500	720	500	500	500	500	500	500	500	IB
Maintaining Financial Sustainability	Felixstowe Beach Village	1,000	1,000	1,500	1,500	0	0	0	0	0	IB
Enabling our Communities	Felixstowe Garrison Lane Car Park	0	30	0	0	0	0	0	0	0	ER
Enabling our Communities	Felixstowe Ferry Car Park	100	0	0	150	0	0	0	0	0	ER
Caring for our Environment	Felixstowe Lighting	50	50	250	250	0	0	0	0	0	ER
Maintaining Financial Sustainability	Felixstowe North - Garden Neighbourhood Regeneration Project (Leisure Centre)	0	0	1,000	1,000	16,500	16,500	17,500	17,500	0	EB
Maintaining Financial Sustainability	Felixstowe North - Garden Neighbourhood Regeneration Project (Leisure Centre Land Purchase & Access Road)	1,000	1,000	5,000	5,000	3,000	3,000	0	0	0	EB
Maintaining Financial Sustainability	Felixstowe North - Garden Neighbourhood Regeneration Project (Infrastructure)	0	0	0	0	2,000	2,000	4,000	4,000	0	EB
Maintaining Financial Sustainability	Felixstowe Seafront Gardens Handrailing	0	15	0	0	0	0	0	0	0	ER
Growing our Economy	Felixstowe South - Public Realm and Martello Tower	0	0	2,000	2,000	2,000	2,000	0	0	0	IB
Enabling our Communities	Felixstowe Sports Hub	135	135	0	0	0	0	0	0	0	ER
Caring for our Environment	Fishing Hut Felixstowe	26	48	0	0	0	0	0	0	0	ER
Caring for our Environment	Footway Lighting Works - Northern (cyclical replacement)	30	30	30	30	30	30	30	30	30	ER
Maintaining Financial Sustainability	Former Deben High School Felixstowe	350	350	500	500	0	0	0	0	0	IB
Maintaining Financial Sustainability	Former Deben High School Felixstowe - BC	150	150	2,200	2,200	0	0	0	0	0	IB
Enabling our Communities	Leisure Centres (South)	87	87	0	500	0	0	0	0	0	IB
Enabling our Communities	Leisure Centre Lowestoft (Roof)	1,200	1,200	0	0	0	0	0	0	0	IB
Enabling our Communities	Leisure Centres - Pool Covers	0	120	0	0	0	0	0	0	0	ER
Growing our Economy	Lowestoft Beach Hut -replacement Beach Huts	0	400	0	0	0	0	0	0	0	IB
Growing our Economy	Lowestoft Beach Hut Block 2 to 5	500	500	100	100	0	0	0	0	0	IB
Growing our Economy	Lowestoft Victoria Terrace	0	0	0	150	0	0	0	0	0	IB
Enabling our Communities	Lowestoft Boardwalk	48	48	0	0	0	0	0	0	0	ER
Enabling our Communities	Lowestoft - car park enhacment (BCMC)	0	0	0	600	0	0	0	0	0	IB
Maintaining Financial Sustainability	Lowestoft Industrial Unit	0	750	0	0	0	0	0	0	0	IB
Maintaining Financial Sustainability	Newcombe Road Lowestoft	150	250	2,800	1,900	0	2,000	0	0	0	EB

(continued next page)

Caring for our Environment	Northern Car Park Works ▼	200	200	0	600	0	0	0	0	0	IB
Maintaining Financial Sustainability	Orford Road Felixstowe Access Ramp	95	162	0	0	0	0	0	0	0	ER
Enabling our Communities	Play Areas (District wide)	200	100	200	300	200	200	0	200	200	IB
Caring for our Environment	Public Conveniences Programme	322	625	0	500	0	0	0	0	0	IB
Enabling our Communities	Railway Building - Lowestoft	1,500	32	0	1,700	0	308	0	0	0	EB
Caring for our Environment	Ravine (Jubilee) Bridge	1,000	600	0	400	0	0	0	0	0	IB
Maintaining Financial Sustainability	Rotterdam Road Roof	0	0	0	300	0	0	0	0	0	IB
Maintaining Financial Sustainability	Rushmere St Andrew Church Wall	35	0	0	0	0	0	0	0	0	ER
Maintaining Financial Sustainability	Seafront Gardens Beach Hut Sites & Relocations	495	495	0	0	0	0	0	0	0	IB
Maintaining Financial Sustainability	Southwold Caravan Site redevelopment	40	260	1,600	1,400	0	0	0	0	0	EB
Maintaining Financial Sustainability	Southwold Enterprise Hub	600	600	0	0	0	0	0	0	0	IB
Caring for our Environment	Southwold Harbour Improvements	0	20	0	320	0	0	0	0	0	IB
Caring for our Environment	Southwold Harbour - Pump out station	80	80	0	0	0	0	0	0	0	ER
Maintaining Financial Sustainability	Southwold Harbour - Visitor Moorings	450	50	0	100	0	900	0	0	0	ER
Caring for our Environment	Southwold Harbour South Pier	200	200	6,000	6,000	6,000	6,000	0	0	0	EG
Caring for our Environment	St Marys Church Woodbridge - Wall	144	144	0	0	0	0	0	0	0	ER
Governance	Operational Grounds Equipment	100	100	25	25	25	25	25	25	25	ER
Governance	Operational Vehicles/Equipment/Grounds Equipment/Assets	815	915	4,250	5,250	250	1,000	250	500	500	ER/CR
Maintaining Financial Sustainability	Barnards Way, Lowestoft	0	250	3,000	2,750	0	0	0	0	0	IB
Maintaining Financial Sustainability	Council Offices Leiston	67	67	0	0	0	0	0	0	0	ER
Enabling our Communities	Felixstowe Beach Shower	10	10	0	0	0	0	0	0	0	ER
Enabling our Communities	Memorial Wall Felixstowe	45	45	0	0	0	0	0	0	0	ER
Caring for our Environment	Woodbridge Model Boat Pond	25	25	0	0	0	0	0	0	0	ER

Total Budgeted Expenditure	13,901	13,455	32,205	37,805	30,505	34,463	22,305	22,755	1,255
Financed By:-									
Internal Funding:									
Internal Borrowing	4,205	8,255	10,750	14,500	2,700	2,700	500	700	700
Capital Receipt	400	0	4,000	4,000	0	0	0	0	0
Reserve	5,190	2,231	1,055	2,305	305	1,955	305	555	555
	9,795	10,486	15,805	20,805	3,005	4,655	805	1,255	1,255
External Funding:									
Grants	1,416	1,427	6,000	6,000	6,000	6,000	0	0	0
Contributions	0	0	0	0	0	0	0	0	0
Borrowing	2,690	1,542	10,400	11,000	21,500	23,808	21,500	21,500	0
	4,106	2,969	16,400	17,000	27,500	29,808	21,500	21,500	0
Total Budgeted Financing	13,901	13,455	32,205	37,805	30,505	34,463	22,305	22,755	1,255

Project	Description
Bath Tap Chalets,	Structural works and refurbishment
Bawdsey Quay	Sewage system, clearance of car park and signage works
Brackenbury Beach Hut replacement Handrailing	Replacement safety railing along concrete terrace for beach huts.
Cemeteries	Provision for Cemetery improvements across the district
Cliff House Chalets	Upgrade of internal and external staircases
Cliff House, Felixstowe	Development of site
Clifflands car park,	Car Park surface replacement
East Point Pavilion	Redevelopment of the East Point Pavilion complex
Estates Management	A planned preventative maintenance list of works required on Council owned properties throughout the district
Felixstowe Beach Village	Construction and development of Felixstowe Beach Village

Felixstowe Ferry Car Park	Enhancement of site and sewage system
Felixstowe Garrison Lane Car Park	Enhancement of site
Felixstowe Lighting	Cyclical replacement of footway lighting
Felixstowe North - Garden Neighbourhood Regeneration Project (Leisure Centre)	Provision of new leisure centre site including purchase of site and access road
Felixstowe North - Garden Neighbourhood Regeneration Project (Infrastructure)	Infrastructure development to enable housing development
Felixstowe Seafront Gardens Handrailing	Installation of handrailing
Felixstowe South - Public Realm and Martello Tower	Development of South Seafront area and Martello Café Felixstowe
Felixstowe Sports Hub	ESC is working with key sports clubs in Felixstowe including, football, cricket, rugby and hockey in order to provide separate hubs in Felixstowe that each sport can develop and grow.
Fishing Hut Felixstowe	Rebuilding of fishing hut next to Felixstowe Pier that burnt down in 2019
Footway Lighting Works - Northern (cyclical)	Cyclical replacement of footway lighting
Former Deben High School Felixstowe	Purchase and development of former school site
Leisure Centres South	Planned preventative maintenance works required to ensure the immediate running of the facility.
Leisure Centre Lowestoft (Roof)	Refurbishment of Leisure Centre roof to enhance the life of the asset and to protect against water ingress
Leisure Centre Pool Covers	Pool covers to increase energy efficiency and reduce loss of heat
Lowestoft Beach Hut - replacement Beach Huts	Installation of beach hut shelf and beach huts
Lowestoft Beach Hut Block 2 to 5	Replacement of beach hut wooden frontage
Lowestoft Beach Hut Block 2 to 5	Replacement of existing beach huts
Lowestoft Victoria Terrace	Works on Victoria Terrace Beach Huts structure
Lowestoft Boardwalk	Seafront boardwalk to enable pedestrian wheeled access to the beach
Lowestoft Car Park	Enhancement works to car park
Lowestoft Industrial Unit	Purchase of site for regeneration
Newcombe Road Lowestoft	Redevelopment of site to provide start up units
Northern Car Park Works	Planned preventative maintenance works
Orford Road Felixstowe Access Ramp	Replacement of disabled access ramp near new café site
Play Areas (District wide)	Upgrade and refurbishment of district wide play areas
Public Conveniences	Upgrade and refurbishment of district wide public conveniences
Railway Building - Lowestoft	Purchase and development of building contained within the Railway site
Ravine Bridge	Structural works and refurbishment works to part owned bridge
Rotterdam Road Roof	Replacement section of Rotterdam Road Depot Roof
Rushmere St Andrew Church	Refurbishment of closed church yard wall
Seafront Gardens Beach Hut Development	Development of Seafront Gardens site for new beach huts
Southwold Caravan Site redevelopment	Refurbishment of existing caravan site
Southwold Enterprise Hub	Capital investment
Southwold Harbour Improvements	Improvements to site
Southwold Harbour - Pump out station	Enhancement of pump out station
Southwold Harbour - Visitor Moorings	Visitor moorings enhancement

Southwold South Pier	Enhancement to the Pier Structure
St Marys Church Woodbridge - Wall	Refurbishment of closed church yard wall
Operational Grounds Equipment	Replacement lawn tractors/mowers
Operational	Purchase of Vehicles for operational use
Barnards Way, Lowestoft	8300m2 of undeveloped ESC land. Develop site for small industrial units including Service delivery of ESC services
Council Offices Leiston	Refurbishment to the fabric of the building to meet H&S requirement and to ensure asset remains watertight
Felixstowe Beach Shower	Installation of outside beach shower
Memorial Wall Felixstowe	Development of new site for a memorial wall as an alternative option than benches. Plaques will be sold to the public to place on the wall.
Woodbridge Model Boat Pond	Refurbishment of model boat pond boundary posts and water treatment system
Wickham Market Churchyard Boundary Wall	Replacement of closed churchyard wall

Strategic Theme	PLANNING & COASTAL MANAGEMENT	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Caring for our Environment	Coast Protection - Minor Capital Works	200	100	200	175	200	175	200	175	175	IB
Caring for our Environment	Corton & North Corton Hybrid Scheme	200	200	7,000	7,000	7,000	7,000	0	0	0	EG
Caring for our Environment	Lowestoft Flood Risk Management Project Phase 1 (Tidal Walls, Pluvial & Fluvial)	6,000	6,000	4,000	4,000	0	0	0	0	0	EG
Caring for our Environment	Lowestoft Flood Risk Management Project Phase 2 (Tidal Gate) *	7,907	7,907	10,809	10,809	29,574	29,574	36,000	36,000	85,710	EG
Caring for our Environment	Southwold Harbour Fender	75	75	0	0	0	0	0	0	0	IB/EG
Caring for our Environment	Southwold Harbour North Wall	400	815	0	0	0	0	0	0	0	ER/IB
Caring for our Environment	Thorpeness (Externally Funded)	3,300	3,300	0	0	0	0	0	0	0	EG
Caring for our Environment	Thorpeness Emergency Works	115	0	0	0	0	0	0	0	0	EC/EG
Caring for our Environment	Resilient Coasts Project	0	0	7,310	7,310	0	0	0	0	0	EG
Caring for our Environment	Pakefield Coastal Emergency works & Resilience project	1,200	1,200	1,790	1,790	0	0	0	0	0	ER/EG
Total Budgeted Expenditure		19,432	19,632	31,109	31,084	36,774	36,749	36,200	36,175	85,885	
Financed By:-											
Internal Funding:											
Internal Borrowing		200	700	200	175	200	175	200	175	175	
Capital Receipt Reserve		0	0	0	0	0	0	0	0	0	
		1,100	915	1,790	1,790	0	0	0	0	0	
		1,300	1,615	1,990	1,965	200	175	200	175	175	
External Funding:											
Grants		18,132	18,017	29,119	29,119	36,574	36,574	36,000	36,000	85,710	
Contributions		0	0	0	0	0	0	0	0	0	
Borrowing		0	0	0	0	0	0	0	0	0	
		18,132	18,017	29,119	29,119	36,574	36,574	36,000	36,000	85,710	
Total Budgeted Financing		19,432	19,632	31,109	31,084	36,774	36,749	36,200	36,175	85,885	

* Estimated budget includes inflationary and risk factors with external funding still to be secured

Bawdsey East Lane SMP Review	Review of Coastal processes around East Lane and works required for retaining shingle around Holesley bay
Coast Protection - Minor Capital Works	The Coastal Management Team carries out a comprehensive programme of inspections which highlight when repair and maintenance works need to be carried out. This ensures that the defences are functioning correctly, extends the life of the assets and protects the public from potential hazards.
Corton & North Corton Hybrid Scheme	This item is for ESC contribution to privately funded works to part remove and part rebuild in rock, defences to the north of Corton Village that were abandoned after failure in line with 2010 Shoreline Management Plan policy, plus allow managed realignment to take place to north of village, creating a new beach
Lowestoft Flood Risk Management Project Phase 1 & 2	A major project to construct a permanent tidal wall which will be built around the harbour to protect Lowestoft from future tidal surges, with a tidal gate located near to the Bascule Bridge to prevent surge water entering Lake Lothing. Including the interim measure of temporary flood barriers
Slaughden Coast/Estuary SMP Policy review	Innovative scheme South of Aldeburgh likely to be delivered by a consortium of public and private partners to provide 20 years of resilience to the town and the Alde & Ore Estuary, offering scope for enhanced / new economic benefits and business opportunities.
Southwold Harbour Fender	Southwold Harbour fender remedial works following damage to the fender which was originally constructed in 1992 as set out in the 3rd November 2020 Cabinet report
Southwold Harbour North Wall Toe	Urgent works needed to the Southwold North seawall to ensure its stability and is not breached.
Thorpeness (Externally Funded)	Strengthen the soft bag defences installed here in 2010/12 that were damaged by unusually high erosion pressure in 2013.
Thorpeness Emergency Works	Installation of a 35-metre rock revetment to protect
Resilient Coast Projects	Flood and Coastal Resilience Innovation Programme funded by the Environment Agency
Pakefield Coastal Resilience project	New accelerated project due to rapid increase of coastal erosion.

Strategic Theme	GENERAL FUND - HOUSING	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Enabling our Communities	Disabled Facilities Grant	1,000	1,000	1,000	1,000	1,000	1,000	1,500	1,000	1,000	EG
Enabling our Communities	Local Authority Housing Fund (LAHF)	0	0	0	2,690	0	0	0	0	0	EG
Total Budgeted Expenditure		1,000	1,000	1,000	3,690	1,000	1,000	1,500	1,000	1,000	
Financed By:-											
Internal Funding:											
Internal Borrowing		0	0	0	0	0	0	0	0	0	
Capital Receipt		0	0	0	0	0	0	0	0	0	
Reserve		0	0	0	0	0	0	0	0	0	
		0	0	0	0	0	0	0	0	0	
External Funding:											
Grants		1,000	1,000	1,000	3,690	1,000	1,000	1,500	1,000	1,000	
Contributions		0	0	0	0	0	0	0	0	0	
Borrowing		0	0	0	0	0	0	0	0	0	
		1,000	1,000	1,000	3,690	1,000	1,000	1,500	1,000	1,000	
Total Budgeted Financing		1,000	1,000	1,000	3,690	1,000	1,000	1,500	1,000	1,000	

Project	Description
Disabled Facilities Grant	HIA Disabled Facilities Grant works
Local Authority Housing Fund (LAHF)	Central Government General Fund Housing Scheme

Strategic Theme	GENERAL FUND - LONG TERM DEBTORS	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Maintaining Financial Sustainability	LATCO - Loan funding	1,500	1,900	0	5,000	0	0	0	0	0	IB
	Total Budgeted Expenditure	1,500	1,900	0	5,000	0	0	0	0	0	
	Financed By:-										
	Internal Funding:										
	Internal Borrowing	1,500	1,900	0	5,000	0	0	0	0	0	
	Capital Receipt	0	0	0	0	0	0	0	0	0	
	Reserve	0	0	0	0	0	0	0	0	0	
		1,500	1,900	0	5,000	0	0	0	0	0	
	External Funding:										
	Grants	0	0	0	0	0	0	0	0	0	
	Contributions	0	0	0	0	0	0	0	0	0	
	Borrowing	0	0	0	0	0	0	0	0	0	
		0	0	0	0	0	0	0	0	0	
	Total Budgeted Financing	1,500	1,900	0	5,000	0	0	0	0	0	

Project	Description
LATCO	Loan to the LATCO for investment purposes

Strategic Theme	CENTRAL GOVERNEMENT GRANT FUNDING TO FREEPORT EAST VIA ESC AS ACCOUNTABLE BODY	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Growing our Economy	Harwich	0	0	0	5,600	0	1,400	0	0	0	EG
Growing our Economy	Felixstowe	0	0	0	8,460	0	3,540	0	0	0	EG
Growing our Economy	Gateway 14	0	250	0	5,750	0	0	0	0	0	EG
	Total Budgeted Expenditure	0	250	0	19,810	0	4,940	0	0	0	
	Financed By:-										
	Internal Funding:										
	Internal Borrowing	0	0	0	0	0	0	0	0	0	
	Capital Receipt	0	0	0	0	0	0	0	0	0	
	Reserve	0	0	0	0	0	0	0	0	0	
		0	0	0	0	0	0	0	0	0	
	External Funding:										
	Grants	0	250	0	19,810	0	4,940	0	0	0	
	Contributions	0	0	0	0	0	0	0	0	0	
	Borrowing	0	0	0	0	0	0	0	0	0	
		0	250	0	19,810	0	4,940	0	0	0	
	Total Budgeted Financing	0	250	0	19,810	0	4,940	0	0	0	

Project	Description
Harwich	Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)
Felixstowe	Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)
Gateway 14	Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)

2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	2022/23 to 2026/27 £000 Total Budget
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Capital Programme total

43,152
39,936
80,234
112,786
78,956
86,184
70,147
83,029
88,490
410,425

Appendix C

2022/23 to 2026/27 - BUDGET INCREASES ABOVE £1M	Current Budget £000	Revised Budget £000	Variance £000	Funding Type
Towns Fund Historic Quarter	3,210	7,830	4,620	EG
UKSPF	1,029	3,198	2,169	EG
Port Health	556	2,063	1,507	ER
Newcombe Road	2,950	4,150	1,200	EB
LATCO	1,500	6,900	5,400	EB
Lowestoft Flood Risk Management Project Phase 2 (Tidal Gate)	84,290	170,000	85,710	EG
Local Authority Housing Fund (LAHF)	0	2,690	2,690	
Central Government Grant Funding to Freeport East via ESC as Accountable Body	0	25,000	25,000	
Totals	93,535	221,831	128,296	

2022/23 to 2026/27 - BUDGET DECREASES ABOVE £100k	Current Budget £000	Revised Budget 2021-22 to 2025-26 £000	Variance £000	Funding Type
Coast Protection - Minor Capital Works budget reprofiled to Southold Toe Wall	800	625	-175	IB
Thorpe Emergency Works	115	0	-115	IB
Disabled Facilities Grant	4,500	4,000	-500	EG
Totals	5,415	4,625	- 790	

General Fund Capital Programme 2022/23 to 2026/27 New Projects

2022/23 to 2026/27 New Projects	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Original Budget	2023/24 £000 Revised Budget	2024/25 £000 Original Budget	2024/25 £000 Revised Budget	2025/26 £000 Original Budget	2025/26 £000 Revised Budget	2026/27 £000 Original Budget	Funding Type
Partnership Scheme in Conservation Areas (PSiCA).	0	0	0	100	0	100	0	100	100	EG
Leisure Centres - Pool Covers	0	120	0	0	0	0	0	0	0	ER
Lowestoft Victoria Terrace	0	0	0	150	0	0	0	0	0	IB
Lowestoft - car park enhacment (BCMC)	0	0	0	600	0	0	0	0	0	IB
Lowestoft Industrial Unit	0	750	0	0	0	0	0	0	0	IB
Rotterdam Road Roof	0	0	0	300	0	0	0	0	0	IB
Local Authority Housing Fund (LAHF)	0	0	0	2,690	0	0	0	0	0	EG
Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)	0	250	0	19,810	0	4,940	0	0	0	EG
Total Budgeted Expenditure	0	1,120	0	23,650	0	5,040	0	100	100	
Financed By:-										
Internal Funding:										
Internal Borrowing	0	750	0	1,050	0	0	0	0	0	
Capital Receipt	0	0	0	0	0	0	0	0	0	
Reserve	0	120	0	0	0	0	0	0	0	
	0	870	0	1,050	0	0	0	0	0	
External Funding:										
Grants	0	250	0	22,600	0	5,040	0	100	100	
Contributions	0	0	0	0	0	0	0	0	0	
Borrowing	0	0	0	0	0	0	0	0	0	
	0	250	0	22,600	0	5,040	0	100	100	
Total Budgeted Financing	0	1,120	0	23,650	0	5,040	0	100	100	

General Fund Capital Programme 2022/23 to 2026/27 Extract of Externally Funded Projects

2022/23 to 2026/27 EXTERNALLY FUNDED PROJECTS	Total Budget £000	External Funding £000	ESC Funding £000
Towns Fund - Cultural Quarter (Phase 1)	24,350	14,350	10,000
Towns Fund -Station Quarter (Former Post & Sorting Office)	3,335	2,335	1,000
Towns Fund - Historic Quarter	7,830	7,830	0
Towns Fund - Port Gateway Improvement Project	2,650	2,650	0
Towns Fund - Seafront Vision Delivery	1,270	1,270	0
UKSPF	3,198	3,198	0
Partnership Scheme in Conservation Areas (PSiCA).	400	400	0
LUF - Seafront (Phase 3 BH)	4,600	4,000	600
Former Post & Sorting Office - Façade refurbishment	186	186	0
Corton & North Corton Hybrid Scheme	14,200	14,200	0
Lowestoft Flood Risk Management Project Phase 1 (Tidal Walls, Pluvial & Fluvial)	10,000	10,000	0
Lowestoft Flood Risk Management Project Phase 2 (Tidal Gate)	170,000	170,000	0
Thorpeness Flood Defence	3,350	3,350	0
Resilient Coast Project	7,310	7,310	0
Pakefield Coastal Resilience project	2,990	2,290	700
Disabled Facilities Grant	5,000	5,000	0
Local Authority Housing Fund (LAHF)	2,690	2,690	0
Central Government Grant Funding to Freeport East via ESC as Accountable Body	25,000	25,000	0
Totals	263,359	251,059	12,300

HRA Capital Programme 2022/23 to 2026/27 Summary

SUMMARY -HRA CAPITAL PROGRAMME	2022/23 £000 Original Budget	2022/23 £000 Revised Budget	2023/24 £000 Revised Budget	2024/25 £000 Revised Budget	2025/26 £000 Revised Budget	2026/27 £000 Revised Budget	Total
Capital Expenditure							
Housing Repairs	6,640	2,109	9,905	3,040	3,040	3,040	21,134
Housing Project Development	3,875	3,212	8,107	4,350	2,650	2,650	20,969
New Build Programme	14,128	1,318	15,929	9,282	7,000	7,000	40,529
Total Capital Expenditure	24,643	6,639	33,941	16,672	12,690	12,690	82,632
Financed By:-							
HRA DRF	5,863	1,186	3,521	2,137	1,800	3,700	12,344
Capital Receipt	0	0	10,552	5,863	2,910	7,190	26,515
Contributions	0	0	295	0	0	0	295
Grants	1,248	0	1,148	550	1,000	0	2,698
Reserves	17,532	5,453	18,425	8,122	6,980	1,800	40,780
Total Financing	24,643	6,639	33,941	16,672	12,690	12,690	82,632

HRA Capital Programme 2022/23 to 2026/27

HOUSING REPAIRS	2022/23 £000 Original	2022/23 £000 Revised	2023/24 £000 Revised	2024/25 £000 Revised	2025/26 £000 Revised	2026/27 £000 Revised
Bathrooms	100	200	200	200	200	200
Central Heating/Boilers	500	350	500	500	500	500
Demolition - Garages	0	160	100	50	50	50
Disabled Works	180	180	180	180	180	180
Door entry system & doors - Park Rd & The Hemplands	0	0	100	0	0	0
Energy Efficiencies Work	200	100	500	500	500	500
Environmental Works	10	1	10	10	10	10
External Doors	20	10	20	20	20	20
Heat Metering	100	0	0	0	0	0
Housing Repair Vans	550	0	500	210	210	210
Kitchens - Programmed & Responsive	650	410	650	650	650	650
Re-Roofing	450	250	450	450	450	450
Rewiring	250	300	250	250	250	250
St Peters Court - Replacement Doors	0	0	276	0	0	0
St Peters Court - Fire Risk Assessment	50	0	378	0	0	0
St Peters Court - Internal Dec's	200	0	52	0	0	0
St Peters Court - Lift	300	0	600	0	0	0
St Peters Court - Open Reach	60	0	0	0	0	0
St Peters Court - Remove Cladding & Change windows	3,000	140	4,846	0	0	0
St Peters Court - Shed area	0	0	50	0	0	0
St Peters Court - Sprinkler System	0	0	223	0	0	0
Windows	20	8	20	20	20	20
Total Budgeted Expenditure	6,640	2,109	9,905	3,040	3,040	3,040
Financed By :-						
Housing Capital Receipt	0	0	660	210	210	210
Housing Revenue Account	0	0	0	0	0	0
Housing Revenue Account Reserves	6,640	2,109	9,245	2,830	2,830	2,830
	6,640	2,109	9,905	3,040	3,040	3,040

Project	Description
Bathrooms	Replacement and improvements to bathrooms and layouts to the housing stock.
Central Heating/Boilers	A rolling programme has been established which provides replacement heating appliances, boilers and installation of full heating systems to the housing stock.
Demolition - Garage	Demolition of garages and construction of parking area
Disabled Works	These works provide disabled adaptations to the Council's housing stock to improve the living conditions of tenants, for example, the installation of flush floor showers, stairlifts etc.
Door Entry System - Park Road & The Hemplands	New door entry system
Energy Efficiency Works	flats to reduce energy consumption, more efficient heating systems, installation of over bath showers to reduce water usage etc.
Environmental Works	Works controlled by tenants for environmental improvements, examples could be additional estate parking, communal play improvements etc.
External Doors	A rolling programme provides replacement doors to the housing stock.
Heat Metering	Works to be compliant with the Heat metering network regulations. Every communal system should have individual meters within each property to allow residents to know their specific usage.
Housing Repair Vans	Cyclical renewal of Housing vans
Kitchens - Programmed & Responsive	Replacement and improvements to kitchens and layouts to the housing stock.
Re-Roofing	A rolling programme provides replacement roofs to the housing stock.
Rewiring	Rewiring to the housing stock.
St Peters Court - Replacement Doors	Replacement door programme
St Peters Court - Fire Assessment	Fire Assessment of the St Peters Court tower block
St Peters Court - Internal Dec's	Repair and renew internal services including redcoration
St Peters Court - Lift	Replacement of St Peters Court Lift
St Peters Court - Openreach	Removal of old telecommunications wiring (H&S)
St Peters Court - Remove Cladding & Change	Removal of cladding and replacement of windows
St Peters Court - Shed area	Enhancement of shed area
St Peters Court - Sprinkler System	Installation of sprinkler system
Windows	A rolling programme provides replacement windows to the housing stock.

HOUSING PROJECT DEVELOPMENT	2022/23 £000 Original	2022/23 £000 Revised	2023/24 £000 Revised	2024/25 £000 Revised	2025/26 £000 Revised	2026/27 £000 Revised
Projects						
New accommodation Project	0	0	2,500	0	0	0
Consultancy Compliance requirements	400	2,000	600	0	0	0
Avenue Mansions	0	0	0	1,000	0	0
Redevelopment Programme						
Reconversions	260	260	150	150	150	150
Retrofitting	1,800	0	2,400	2,700	1,000	1,000
Expenditure on Housing Acquisitions	500	750	100	500	500	500
Expenditure on Housing Redevelopment	915	202	3,357	0	1,000	1,000
Total Budgeted Expenditure	3,875	3,212	9,107	4,350	2,650	2,650
Financed By :-						
Housing Capital Reciept	0	417	1,936	450	200	200
Housing Revenue Account	1,049	535	1,365	300	300	300
Housing Revenue Account Reserves	2,766	2,260	5,806	3,600	2,150	2,150
External Funding	60	0	0	0	0	0
	3,875	3,212	9,107	4,350	2,650	2,650

Project	Description
New Office Accommodation	Provision for alternative depot office accommodation.
Consultancy Compliance requirements	Repairs & Maintenance Projects to be identified

NEW BUILD PROGRAMME	2022/23 £000 Original	2022/23 £000 Revised	2023/24 £000 Revised	2024/25 £000 Revised	2025/26 £000 Revised	2026/27 £000 Revised
New Builds	14,128	1,318	15,929	9,282	7,000	7,000
Total Budgeted Expenditure	14,128	1,318	15,929	9,282	7,000	7,000
Financed By :-						
Housing Capital Reciept	0	433	7,957	0	4,500	3,600
Housing External Grant	0	0	1,148	0	1,000	0
Housing Revenue Account	4,814	651	3,155	2,087	1,500	3,400
Housing Revenue Account Reserves	8,126	234	3,374	6,895	0	0
External Funding	1,188	0	295	300	0	0
	14,128	1,318	15,929	9,282	7,000	7,000

Project	Description
New Builds	Provision of new housing

Programme Total	24,643	6,639	34,941	15,672	12,690	12,690
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SCRUTINY COMMITTEE PRE-MEETING QUESTIONS SUBMITTED

Questions Received from the Scrutiny Committee ahead of the meeting on 19 January 2023

Please note – page, section and figures referred to in the questions below relate to the report presented to Cabinet on 3 January 2023.

Capital Programme Report

- 1. P243Aa capital investment in Southwold Enterprise Hub of £600k – where will the MRP come from? Can I see a business plan? What security does ESC have on the project?**

The ESC £600,000 investment into the Southwold Enterprise Hub represents c20% of the project build cost. The security for ESC is a 20% ownership stake in the Enterprise Hub and the right to receive 20% of the rent. STC will have the right after 5 years and in perpetuity to buy out ESC.

The Business Plan was included in the Southwold Enterprise Hub Report to Cabinet on 7 June 2022. Please note this report was an Exempt item (Item 16).

MRP is an annual charge included within the centralised revenue budgets and charged over the accounting asset life.

- 2. P252 Appendix G How many new houses were built for £15m?**

Appendix G Shows an original budget of £14.1 million for 22/23 revised down to £1.3 million due to delays in the new build programme. It also shows a budget of £15.9 million for 23/24. These properties have not yet been built, and the spend can relate to projects that span over more than one financial year. £8 million of the £15.9 million relates to developments that will be completed in 24/25 and 25/26, providing 61 new homes.

The remaining £7.9 million will deliver 44 new homes in 23/24. The total cost spanning over several financial years for the developments included in the £15.9 million is £27.744 million, which will provide 105 new homes, giving an average build cost of £264k per property. However, this does include a passivehaus development which is more expensive than a traditional build.

Extract from Unconfirmed Minutes of Scrutiny Committee 19 January 2023
Item 5 – Capital Programme 2022-23 to 2026-27

Unconfirmed



Minutes of a Meeting of the **Scrutiny Committee** held in the Conference Room, Riverside, on **Thursday, 19 January 2023 at 6.30pm**

Members of the Committee present:

Councillor David Beavan, Councillor Stuart Bird, Councillor Linda Coulam, Councillor Tony Goldson, Councillor Louise Gooch, Councillor Tracey Green, Councillor Colin Hedgley, Councillor Geoff Lynch, Councillor Caroline Topping

Other Members present:

Councillor Maurice Cook, Councillor Mick Richardson

Officers present: Chris Bally (Chief Executive), Ben Bix (Democratic Services Officer), Andy Jarvis (Strategic Director), Brian Mew (Chief Finance Officer & Section 151 Officer), Lorraine Rogers (Deputy Chief Finance Officer), Isobel Rolfe (Political Group Support Officer (GLI)), Julian Sturman (Specialist Accountant – Capital and Treasury Management), Heather Tucker (Head of Housing), Amber Welham (Finance Business Partner – Housing), Nicola Wotton (Deputy Democratic Services Manager)

5 Capital Programme 2022-23 to 2026-27

The Cabinet Member with responsibility for Resources, Councillor Cook introduced report **ES/1418** and in so doing explained that the Council was required to agree a programme of capital expenditure for the coming four years as part of the annual budget setting process. The capital programme had been compiled and took account of the following main principles, to:

- Maintain an affordable four-year rolling capital programme
- Ensure capital resources are aligned with the Council's Strategic Plan
- Maximise available resources by actively seeking external funding and disposal of surplus assets; and
- Not to anticipate receipts from disposals until they were realised.

The General Fund capital programme included £260m of external contributions and grants towards financing the Council's £383m of capital investment for the Medium-Term Financial Strategy period. This represented 68% of the whole General Fund capital

programme. The Housing Revenue Account capital programme totalled £83m for the Medium-Term Financial Strategy period and would benefit from £3m of external grants and contributions, which was 4% of the programme.

Councillor Cook emphasised that all capital expenditure must be financed, either from external sources (Government grants and other contributions), the Council's own resources (revenue, reserves, and capital receipts) or debt (borrowing and leasing). Debt was only a temporary source of finance, since loans and leases must be repaid, and therefore be replaced over time by other financing, usually from Minimum Revenue Provision (MRP). Alternatively, proceeds from selling capital assets could be used to replace debt finance. The Council's cumulative outstanding amount of debt finance was measured by the Capital Financing Requirement (CFR). That would increase with new debt-financed capital expenditure and reduces with MRP. The CFR was expected to increase by £72m between 2022/23 and 2026/27 due to capital projects potentially being financed through borrowing. Statutory guidance set out that debt should remain below the CFR. The programme as presented did not pre-empt the realisation of any future capital receipts. External funding was expected to be secured in respect of other major projects in the Programme, assisting the overall position and the ability of the Council to deliver on its Strategic Plan.

The Chairman thanked Councillor Cook for his introduction and invited questions from Members. Councillor Coulam noted the decline in public conveniences around Lowestoft Town Centre and queried whether there was provision in the budget to address that decline.

The Cabinet Member and the Chief Finance Officer reminded Members that many of the public conveniences in Lowestoft were actually owned by the Town Council; however, there was provision within the Asset Management Plan for repair and maintenance of those assets owned by the East Suffolk Council.

Councillor Beavan queried the value for money of the Southwold Enterprise Hub. There had been an objective for the income to the Council to match short term interest rate income, but the income to the Council was now estimated to be lower than this. The Strategic Director reminded the Committee that the Southwold Enterprise Hub was originally proposed by the Town Council for business support provision and diversification, and not as a profit-making development for East Suffolk Council. The security for East Suffolk Council was a 20% ownership stake in the Enterprise Hub and the right to receive 20% of the rent. The Town Council retained a right to buy-out the District Council's stake in the development.

Councillor Beavan sought clarification of the number of housing completions that had been achieved in 2022/23 and the reasons why the budget for new builds shown in Appendix G had been revised from £14.1m to £1.3m for 2022/23. The Strategic Director acknowledged that there had been delays in the new build programme and consequentially the properties had not yet been built. The Committee heard that projects would span over more than one financial year. For example, £8m of the £15.9m allocated in 2023/24 related to developments that would be completed in 2024/25 and 2025/26, providing 61 new homes. Members had also previously requested an exemplar Passivhaus development which would be more expensive than a traditional build. It was emphasised that the annual number of completions would vary, and illustratively the forthcoming South of Lake Lothing development could deliver between 300 and 400 new dwellings. Consequently, the Chairman requested that a table setting out the projected

annual number of Council-led completions be provided to the Committee as a Matter Arising.

In response to further questions from the Chairman, Councillors Topping, Lynch and Goldson, officers clarified that:

- The acronym 'ER' meant Earmarked Reserves. In recent years, Cabinet had earmarked reserves for specific capital projects brought forward by Officers, for example the Sports Hub and the Memorial Wall in Felixstowe.
- Earmarked Reserves were a method to recognise future spending need and to then build up funds for these specific purposes
- East Suffolk Council owned the Town Council Offices in Leiston, which were leased to Leiston Town Council
- Where projects had identified external funding, if that was not secured then those projects would look to secure other funding or would not be pursued
- Unspent disabled facilities grant funding would be rolled over to future years, with no penalty
- The £2.29m external funding support for the Pakefield Coastal Resilience Project would be spent in accordance with the Shoreline Management Plan previously approved by the Council
- The Council had spent £120,000 on swimming pool covers as part of its mitigation of rising energy costs and to keep increases in management fees to a minimum. The Council had acted swiftly to procure the covers, and there was now a shortage of covers as other leisure providers had sought the same covers
- A decarbonisation report would be forthcoming to Cabinet which would include options relating to solar panels, as part of the consideration of renewable energy sources for Council owned property assets

The Chairman concurred with Councillor Lynch that it would be helpful to understand the anticipated and if possible actual saving from the installation of swimming pool covers as a Matter Arising to report to the next ordinary meeting of the Committee.

Councillor Gooch advised Officers of a typographical error on page 18 of the report where £40.66m had been incorrectly presented as £40.66. Further, on page 32 of the report there were words omitted after *examples could be additional...* the Specialist Accountant – Capital and Treasury Management explained that the words that were not displayed correctly were *...ground source heat pumps and efficiency measures*. Turning to the General Fund Capital Programme table set out at Appendix A, Councillor Gooch sought clarification of why the Environment and Port Health expenditure line appeared erratic over future years. The Specialist Accountant – Capital and Treasury Management clarified that a new system was being introduced and the budget was profiled to account for that in the first two years and easing thereafter.

Councillor Topping asked why only £140,000 of the £3m allocated to refurbish St Peters Court in Lowestoft had been spent. The Strategic Director explained that the initial spend was for intrusive surveys, fire risk matters, and windows. A sprinkler system and fire doors had been installed promptly and budgeted for works would continue.

The Chairman invited the Committee to debate the report. There being no debate, the Chairman moved to approve the recommendations set out in the report, seconded by Councillor Lynch. A vote was taken, and it was by a majority

RESOLVED to RECOMMEND to Cabinet

1. The General Fund capital programme for 2022/23 to 2026/27 including revisions as shown in Appendix B
2. The Housing Revenue Account capital programme for 2022/23 to 2026/27 including revisions as shown in Appendix G