



# Strategic Environmental Assessment Screening Opinion

## Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document

April 2021

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## 1. Introduction

In some circumstances a Supplementary Planning Document could have significant environmental effects and may fall within the scope of the Environmental Assessment of Plans and Programmes Regulations 2004 and so require Strategic Environmental Assessment.

This screening report is designed to test whether or not the contents of the Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document requires a full Strategic Environmental Assessment (SEA). The legislative background below outlines the regulations that require the use of this screening exercise. Section 4 provides a screening assessment of the likely significant effects of the SPD and the need for a full SEA.

## 2. Legislative Background

The basis for Strategic Environmental Assessment legislation is European Directive 2001/42/EC 'on the assessment of the effects of certain plans and programmes on the Environment'. This document is also known as the Strategic Environmental Assessment (or SEA) Directive. European Directive 2001/42/EC was transposed into English law by the Environmental Assessment of Plans and Programmes Regulations 2004, or SEA Regulations.

The SEA Regulations include a definition of 'plans and programmes' to which the regulations apply. SEA requirements relate to plans or programmes which are subject to preparation or adoption by an authority at national, regional or local level, which includes those prepared for town and country planning and land use. SEA is required where the plan or programme is likely to have significant environmental effects. It is therefore necessary to screen the SPD to identify whether significant environmental effects are likely. Where screening identifies significant environmental effects, a full Strategic Environmental Assessment is required.

### 3. Criteria for determining the likely significance of effects referred to in Article 3(5) of Directive 2001/42/EC

The preparation of the SPD triggers a requirement to determine whether it is likely to have a significant environmental effect. This requirement is discharged by the 'responsible authority' being the authority by which or on whose behalf the plan is prepared. Before making a determination, the responsible authority shall: -

- a) Take into account the criteria specified in Schedule 1 to the Regulations;  
and
- b) Consult the consultation bodies.

The consultation bodies are defined in section 4 of the SEA Regulations. The opinions from the statutory consultation bodies: Historic England, the Environment Agency and Natural England, are therefore to be taken into account.

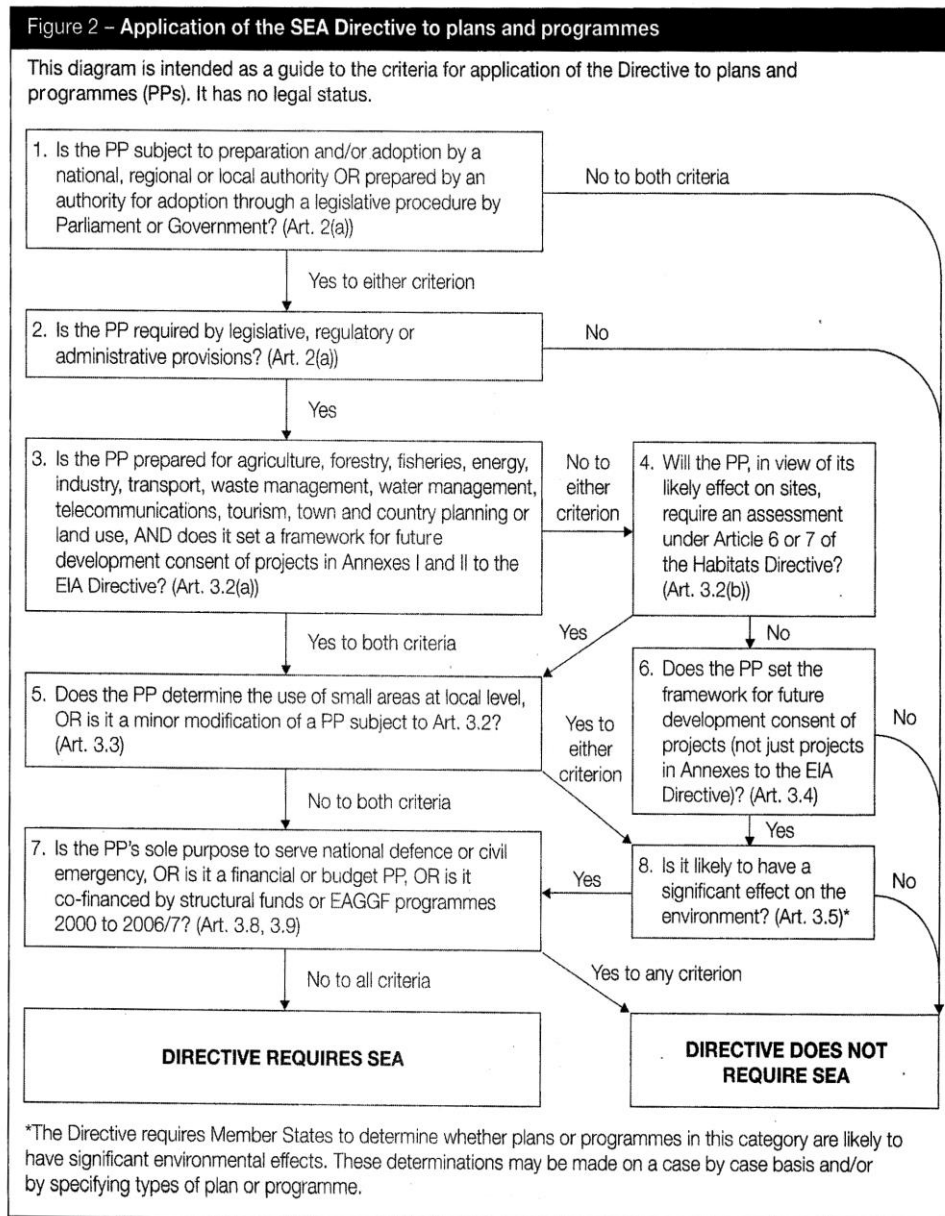
Schedule 1 of the SEA Regulations sets out the criteria for determining likely significant effects as follows:

1. The characteristics of plans and programmes, having regards, in particular to:
  - a. The degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources.
  - b. The degree to which the plan or programme influences other plans and programmes including those in a hierarchy.
  - c. The relevance of the plan or programme for the integration of environmental considerations in particular with a view to promoting sustainable development.
  - d. Environmental problems relevant to the plan or programme.
  - e. The relevance of the plan or programme for the implementation of community legislation on the environment (e.g. plans and programmes linked to waste-management or water protection).

2. Characteristics of the effects and of the area likely to be affected, having regard, in particular, to:
  - a. The probability, duration, frequency and reversibility of the effects.
  - b. The cumulative nature of the effects.
  - c. The trans boundary nature of the effects.
  - d. The risks to human health or the environment (e.g. due to accidents).
  - e. The magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected),
  - f. the value and vulnerability of the area likely to be affected due to:
    - i. special natural characteristics or cultural heritage;
    - ii. exceeded environmental quality standards or limit values;
    - iii. intensive land-use; and
  - g. the effects on areas or landscapes which have a recognised national, community or international protection status.

## 4. Assessment

The diagram below illustrates the process for screening a planning document to ascertain whether a full SEA is required.



Source: A Practical Guide to the Strategic Environmental Assessment Directive (2005)

The following assessment applies the questions from the preceding diagram. The answers determine whether the Neighbourhood Plan will require a full Strategic Environmental Assessment.

**1. Is the PP subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a))**

Yes. The preparation and adoption of the Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document is being carried out by East Suffolk Council. The Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document is being produced in accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended).

**2. Is the PP required by legislative, regulatory or administrative provisions? (Art. 2(a))**

Yes. The production of the SPD forms part of the delivery of the statutory Development Plan and the process for preparing SPDs is set out in the Town and Country Planning (Local Development) (England) Regulations 2012 and relates to the administration of the Council's planning service.

**3. Is the PP prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annexes I and II to the EIA Directive? (Art 3.2(a))**

The SPD is prepared in support of the delivery of town and country planning and land use policies.

The SPD will not set a framework for the future consent of projects listed in Annexes I and II of the EIA Directive.

**4. Will the PP, in view of its likely effect on sites, require an assessment for future development under Article 6 or 7 of the Habitats Directive? (Art. 3.2 (b))**

A separate screening exercise has been carried out under the Habitats Directive (92/43/EEC) and Conservation of Habitats and Species Regulations (2017) (as amended). This has determined that a full Appropriate Assessment is not required.

**5. Does the PP determine the use of small areas at local level, OR is it a minor modification of a PP subject to Art. 3.2? (Art. 3.3)**

Not applicable (based on the responses to questions 3 and 4 above).

**6. Does the PP set the framework for future development consent of projects (not just projects in annexes to the EIA Directive)? (Art 3(4))**

Yes. The Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document will be a material consideration in the determination of planning applications and will be applied alongside the policy framework provided by the Local Plan.

**7. Is the PP's sole purpose to serve the national defence or civil emergency, OR is it a financial or budget PP, OR is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7? (Art 3.8, 3.9)**

No. Not applicable.

**8. Is it likely to have a significant effect on the environment? (Art. 3(5))**

No.

Appropriate Assessments carried out for the Local Plans identified a likely significant effect from increased recreational pressure on Special Areas of Conservation (SAC), Special Protection Areas (SPA) and Ramsar Sites arising from the delivery of new housing. To address this, East Suffolk Council, Ipswich Borough Council, Mid Suffolk District Council and Babergh District Council produced a Recreational Disturbance Avoidance and Mitigation Strategy (RAMS). This strategy set out a tariff based approach to mitigating the impact of recreational disturbance on European Sites resulting from increased housing development across the Local Authority areas.

The Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document, supports the delivery of the mitigation measures set out in the Suffolk Coast RAMS and provides a framework for implementing those provisions. The SPD also includes information for developers and applicants to assist them in meeting the other requirements under the Conservation of Habitats and Species Regulations 2017 (the Habitats Regulations). The Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document builds on the approach set out in Suffolk Coastal Local Plan policies SCLP2.3: Cross-boundary mitigation of effects on Protected Habitats and SCLP10.1: Biodiversity and



Geodiversity and Waveney Local Plan policy WLP8.34: Biodiversity and Geodiversity. Both Local Plans were subject to Sustainability Appraisal including Strategic Environmental Assessment throughout their development.

## 5. Conclusion

The Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document supports the implement of policies in the East Suffolk Council-Suffolk Coastal Local Plan adopted September 2020 and the East Suffolk Council-Waveney Local Plan adopted March 2019 which were both subject to Sustainability Appraisal including Strategic Environmental Assessment.

It is considered by East Suffolk Council that it is not necessary for a Strategic Environmental Assessment to be undertaken of the Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document to ensure compliance with SEA legislation.

The draft Screening Opinion was published for consultation alongside the draft Supplementary Planning Document. The responses of the consultation bodies are contained in Appendix 1.

Signed:



Dated: 15<sup>th</sup> April 2021

Desi Reed  
Planning Policy and Delivery Manager  
East Suffolk Council

## Appendix 1: Responses from Statutory Consultees

### **Natural England**

Natural England notes that we are satisfied with the conclusions of the SEA and HRA Screening Documents; it is not necessary for a Strategic Environmental Assessment to be undertaken in relation to the SPD and we agree with the conclusion of the Habitats Regulation Assessment Screening Statement.

Implementation of the SPD will not lead to likely significant effects on protected European sites and therefore no further assessment is necessary.

Natural England  
07 Dec 2020

### **Historic England**

With regards the draft Strategic Environmental Assessment screening report, we support the Council's conclusion that it is not necessary for a Strategic Environmental Assessment to be undertaken of the Draft Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document to ensure compliance with SEA legislation.

Andrew Marsh  
Historic England  
10 Nov 2020

### **Environment Agency**

*No response received.*