



SCRUTINY COMMITTEE
Thursday, 18 January 2024

Subject	Capital Programme 2023/24 to 2027/28
Cabinet Member	Councillor Vince Langdon-Morris Cabinet Member with responsibility for Resources and Value for Money
Report Author(s)	Julian Sturman Specialist Accountant – Capital & Treasury Management julian.sturman@eastsoffolk.gov.uk
Head of Service	Lorraine Rogers Chief Finance Officer and Section 151 Officer lorraine.rogers@eastsoffolk.gov.uk
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Is the report Open or Exempt?	OPEN
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Category of Exempt Information and reason why it is NOT in the public interest to disclose the exempt information.	Not applicable
Wards Affected:	All Wards

Purpose and high-level overview

Purpose of Report:

As part of the budget setting process, the Council is required to agree a programme of capital expenditure for the coming four years. The capital programme plays an important part in the delivery of the Council's Medium-Term Financial Strategy (MTFS), which in turn supports wider service delivery. The report sets out the Council's capital programme including revisions to the current programme for the financial years 2023/24 to 2027/28. This report also forms the basis of Scrutiny Committee's review of the Budget at its meeting on 18 January 2024 as required under the Budget and Policy Framework.

Options:

The capital programme forms part of the Council's Budget and Policy Framework. The Council is required to set an annual budget and therefore no other options have been considered.

Recommendation/s:

That the Scrutiny Committee reviews and makes recommendations to Cabinet on the following Cabinet recommendations to Full Council:

1. Approve the General Fund capital programme for 2023/24 to 2027/28 including revisions as shown in **Appendix B**.
2. Approve the Housing Revenue Account capital programme for 2023/24 to 2027/28 including revisions as shown in **Appendix G**.

Corporate Impact Assessment

Governance:

As set out in the Council's Financial Procedure Rules, the Chief Finance Officer is responsible for preparing and submitting capital budgets to Cabinet and Council.

The 2023/24 budget has/will be considered at the following Council meetings:

- Cabinet 2 January 2024
- Scrutiny Committee 18 January 2024
- Cabinet 6 February 2024
- Full Council 21 February 2024

ESC policies and strategies that directly apply to the proposal:

- East Suffolk Council Strategic Plan
- East Suffolk Council Medium Term Financial Strategy
- East Suffolk Council Treasury Management Strategy and Treasury Management Policy
- East Suffolk Council Capital Strategy
- Annual Governance Statement
- Financial Procedure Rules

Environmental:

All projects in the Programme are intended to contribute to the Strategic Plan Priority of environmental impact.

Equalities and Diversity:

No direct impact from this report. Where subsequent individual business cases are presented, Equality Impact Assessments are prepared.

Financial:

All capital expenditure must be financed, either from external sources (Government grants and other contributions), the Council's own resources (revenue, reserves, and capital receipts) or debt (borrowing and leasing). Debt is only a temporary source of finance, since loans and leases must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as "Minimum Revenue Provision" (MRP). Alternatively, proceeds from selling capital assets (known as capital receipts) may be used to replace debt finance.

The Council's cumulative outstanding amount of debt finance is measured by the Capital Financing Requirement (CFR). This increases with new debt-financed capital expenditure and reduces with MRP. The CFR is expected to increase by £156.94m between 2023/24 and 2027/28 which is due to capital projects being financed through borrowing. Statutory guidance is that debt should remain below the CFR.

The Council expects to comply with this in the medium term, but the scale of the capital programme as currently drafted is such that the Council would begin to approach its borrowing limits over the life of the proposed programme if other sources of finance were not available. The programme as presented does not pre-empt the realisation of capital receipts and only those receipts already received will be used as financing.

In addition, external funding is expected to be secured in respect of other major projects in the Programme, assisting the overall position and the ability of the Council to deliver on its Strategic Plan.

Human Resources:

No impacts directly arising from this report.

ICT:

No impacts directly arising from this report.

Legal:

No impacts directly arising from this report.

Risk:

No impact directly arising from this report.

External Consultees:

External consultation has been conducted on a range of individual projects and programmes within the overall Capital Programme, and a number of programmes such as the Lowestoft Flood Risk Management Project and the Lowestoft Town Investment Plan feature programme boards which include key external stakeholders as part of their governance arrangements.

Strategic Plan Priorities

Select the priorities of the Strategic Plan which are supported by this proposal: <i>(Select only one primary and as many secondary as appropriate)</i>		Primary priority	Secondary priorities
T01	Growing our Economy		
P01	Build the right environment for East Suffolk	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P02	Attract and stimulate inward investment	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P03	Maximise and grow the unique selling points of East Suffolk	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P04	Business partnerships	<input type="checkbox"/>	<input type="checkbox"/>
P05	Support and deliver infrastructure	<input type="checkbox"/>	<input checked="" type="checkbox"/>
T02	Enabling our Communities		
P06	Community Partnerships	<input type="checkbox"/>	<input type="checkbox"/>
P07	Taking positive action on what matters most	<input type="checkbox"/>	<input type="checkbox"/>
P08	Maximising health, well-being, and safety in our District	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P09	Community Pride	<input type="checkbox"/>	<input type="checkbox"/>
T03	Maintaining Financial Sustainability		
P10	Organisational design and streamlining services	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P11	Making best use of and investing in our assets	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P12	Being commercially astute	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P13	Optimising our financial investments and grant opportunities	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P14	Review service delivery with partners	<input type="checkbox"/>	<input checked="" type="checkbox"/>
T04	Delivering Digital Transformation		
P15	Digital by default	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P16	Lean and efficient streamlined services	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P17	Effective use of data	<input type="checkbox"/>	<input type="checkbox"/>
P18	Skills and training	<input type="checkbox"/>	<input type="checkbox"/>
P19	District-wide digital infrastructure	<input type="checkbox"/>	<input checked="" type="checkbox"/>
T05	Caring for our Environment		
P20	Lead by example	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P21	Minimise waste, reuse materials, increase recycling	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P22	Renewable energy	<input type="checkbox"/>	<input checked="" type="checkbox"/>
P23	Protection, education, and influence	<input type="checkbox"/>	<input checked="" type="checkbox"/>
XXX	Governance		
XXX	How ESC governs itself as an authority	<input checked="" type="checkbox"/>	<input type="checkbox"/>
How does this proposal support the priorities selected?			
The Capital programme forms part of the Council's Budget and Policy Framework and outlines the Council's capital investment in the assets, services, and infrastructure of the district in accordance with the key priorities and objectives of the Strategic Plan.			

Background and Justification for Recommendation

1 Background facts	
1.1	<p>The Capital programme feeds directly into the Council's MTFS which in turn is the mechanism by which the key Strategic Plan objective of Financial Sustainability will be delivered over the medium term. The Capital programme contributes directly to the Council's specific actions within the Strategic Plan and identifies the financing for these projects.</p>
2 Current position	
2.1	<p>Capital expenditure within the Council is split into two main components, the General Fund Capital programme, and the Housing Revenue Account (HRA) Capital programme.</p> <p>The capital programme has been compiled taking account of the following main principles, to:</p> <ul style="list-style-type: none">• maintain an affordable four-year rolling capital programme.• ensure capital resources are aligned with the Council's Strategic Plan,• maximise available resources by actively seeking external funding and disposal of surplus assets; and• not to anticipate receipts from disposals until they are realised
2.2	<p>General Fund Capital Programme Summary</p> <p>Capital expenditure relates to the acquisition of fixed assets or expenditure that adds to (and not merely maintains) the value of an existing fixed asset.</p> <p>Following the review and revisions to programme by project officers the revised capital programme has been reviewed by the Corporate Leadership Team (CLT) along with the Chief Finance Officer and is presented at:</p> <ul style="list-style-type: none">• Appendix A: - General Fund Capital Programme 2023/24 to 2027/28 Summary, shows a summary of the capital programme and planned financing.• Appendix B: - General Fund Capital Programme Revisions 2023/24 to 2027/28, shows budget revisions to previously approved projects.• Appendix C: - General Fund Capital Programme 2023/24 to 2027/28 extract of budget increases greater than £0.5m and budget decreases greater than £0.5m.• Appendix D: - General Fund Capital Programme 2023/24 to 2027/28 new projects, shows the new projects being recommended for approval and inclusion within the existing programme as shown in Appendix B.• Appendix E: - General Fund Capital Programme 2023/24 to 2027/28 extract of externally funded projects, is an extract of the programme showing all projects which are subject to external grants/contributions.

2.3	<p>The General Fund capital programme for 2023/24 through to 2027/28 has a total financing requirement of £329.03m which will be financed through both internal and external resources.</p> <p>The programme from 2023/24 to 2027/28 benefits from £211.08m (64%) of external grants and contributions, the use of £13.85m (4%) of reserves and internal/external borrowing of £104.10m (32%).</p> <p>Where projects have identified external funding, if this is not secured then those projects will look to secure other funding or will not be pursued. Similarly, where projects require significant borrowing in excess of £3m, these will require robust business cases to underpin the investment. The project business case should be presented to Council for approval prior to the borrowing being secured.</p> <p>Housing Revenue Account (HRA) Capital Programme Summary</p> <p>Capital expenditure relates to the acquisition of fixed assets or expenditure that adds to (and not merely maintains) the value of an existing fixed asset.</p> <ul style="list-style-type: none"> • Appendix F: - HRA Capital Programme 2023/24 to 2027/28 Summary shows a summary of the capital programme and planned financing. • Appendix G: - HRA Capital Programme 2023/24 to 2027/28, shows an update to the HRA capital budgets. <p>The HRA capital programme for 2023/24 through to 2027/28 has a total budget requirement £81.94m which will be financed through both internal and external resources.</p> <p>The programme from 2023/24 to 2027/28 relies upon £8.74m (11%) of external grants and contributions, the use of £38.07m (46%) of capital reserves, direct revenue financing (HRA) of £19.35m (24%) and £15.79m (19%) of capital receipts.</p>
2.4	<p>Approval of the capital programme by Full Council is an authority for Council officers to enter into contracts and incur expenditure up to the approved budget amounts and where applicable, secure external funding.</p>

<h3>3 How to address current situation</h3>	
3.1	<p>The General Fund capital programme has previously been approved by Full Council on 22 February 2023 and has been updated to reflect the most current required budget and are fully detailed in the appendices to this report.</p>
3.2	<p>New General Fund capital projects have been identified as part of the budget setting process and the required new capital budget request process review has been undertaken. These projects are shown in Appendix C.</p>
3.3	<p>The HRA capital programme has previously been approved by Full Council on 22 February 2023 and has been updated to reflect the most current required budget and are fully detailed in the appendices to this report.</p>

4 Reason/s for recommendation

4.1	The Budget and Policy Framework within the Council's constitution requires the Scrutiny Committee to review the Council's budget, including the capital programme, prior to it being presented to Cabinet and Full Council for approval.
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Appendices

Appendices:

Appendix A	General Fund Capital Programme 2023/24 to 2027/28 Summary
Appendix B	General Fund Capital Programme Revisions 2023/24 to 2027/28
Appendix C	General Fund Capital Programme 2023/24 to 2027/28 extract of budget increases greater than £0.50m and budget decreases greater than £0.50m.
Appendix D	General Fund Capital Programme 2023/24 to 2027/28 New Projects
Appendix E	General Fund Capital Programme 2023/24 to 2027/28 Extract of Externally Funded Projects
Appendix F	HRA Capital Programme 2023/24 to 2027/28 Summary
Appendix G	HRA Capital Programme 2023/24 to 2027/28

Background reference papers:

Date	Type	Available From
	None	

General Fund Capital Programme 2023/24 to 2027/28 Summary

SUMMARY - GENERAL FUND PROGRAMME	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	2023/24	2023/24
	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 New Budget	to 2026/27 £000 Original Total	to 2027/28 £000 Revised Total
MHCLG Grant Funding to Freeport East via ESC as Accountable Body	19,810	0	4,940	0	0	0	0	0	0	24,750	0
Communities, Leisure & Tourism	8,700	1,936	21,500	5,671	21,500	22,850	0	24,841	0	51,700	55,298
Corporate Services (formerly ICT - Digital & Programme Management)	875	796	250	887	250	250	250	250	500	1,625	2,683
Corporate Services (formerly Operations)	29,105	17,505	12,988	13,320	1,280	4,960	1,280	1,930	1,930	44,653	39,645
Economic Development & Transport	14,363	5,651	8,782	21,777	22,849	18,498	0	909	0	45,994	46,835
Community Health (formerly Environmental Services & Port Health)	484	485	50	50	0	0	0	0	0	534	535
Resources & Value for Money (Formerly Financial Services)	0	400	0	315	0	0	0	0	0	0	715
Resources & Value for Money (Formerly General Fund Housing)	3,690	2,594	1,000	2,207	1,000	2,194	1,000	2,182	2,171	6,690	11,348
Resources & Value for Money - Long Term Debtors	5,000	0	0	0	0	0	0	0	0	5,000	0
Planning & Coastal Management	31,084	17,367	36,749	32,367	36,175	36,175	85,885	85,885	175	189,893	171,969
Total Capital Expenditure	113,111	46,734	86,259	76,594	83,054	84,927	88,415	115,997	4,776	370,839	329,028
Financed By:-											
Internal resources - reserves	6,309	7,229	1,350	2,637	800	1,250	800	1,250	1,500	9,259	13,866
Internal resources - borrowing	35,630	16,485	29,863	23,059	31,155	36,799	905	26,635	1,105	97,553	104,083
Grants	71,172	23,020	55,046	50,898	51,099	46,878	86,710	88,112	2,171	264,027	211,079
Total Financing	113,111	46,734	86,259	76,594	83,054	84,927	88,415	115,997	4,776	370,839	329,028

General Fund Capital Programme Revisions 2023/24 to 2027/28

MHCLG GRANT FUNDING TO FREEPORT EAST (via ESC as Accountable Body)	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Harwich	5,600	0	1,400	0	0	0	0	0	0	EG
Felixstowe	8,460	0	3,540	0	0	0	0	0	0	EG
Gateway 14	5,750	0	0	0	0	0	0	0	0	EG

Total Capital Expenditure	19,810	0	4,940	0	0	0	0	0	0
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0
Internal resources - borrowing	0	0	0	0	0	0	0	0	0
Grants/contributions	19,810	0	4,940	0	0	0	0	0	0
	19,810	0	4,940	0	0	0	0	0	0

Project	Description
Harwich	Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)
Felixstowe	Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)
Gateway 14	Central Government Grant Funding to Freeport East via Principle (East Suffolk Council)

Funding Type Key:

CR Capital Receipt	EG External Grant
EB External Borrowing	ER Earmarked Reserve
EC External Contribution	IB Internal Borrowing

COMMUNITIES, LEISURE & TOURISM	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Felixstowe North - Garden Neighbourhood Regeneration Project (Leisure Centre)	1,000	0	16,500	1,000	17,500	16,500	0	17,500	0	EB
Felixstowe North - Garden Neighbourhood Regeneration Project (Leisure Centre Land Purchase & Access Road)	5,000	500	3,000	1,456	0	4,000	0	2,991	0	EB
Felixstowe North - Garden Neighbourhood Regeneration Project (Infrastructure)	0	0	2,000	0	4,000	2,000	0	4,000	0	EB
Felixstowe Sports Hub	0	250	0	0	0	250	0	250	0	IB
Deben Fields (Former Deben High School) Felixstowe (BC)	2,200	500	0	2,850	0	0	0	0	0	IB
Leisure Centres (South)	500	550	0	315	0	100	0	100	0	IB
Leisure Centre Lowestoft (Roof)	0	41	0	50	0	0	0	0	0	IB
Leisure Centres - Pool Covers	0	95	0	0	0	0	0	0	0	IB

Total Capital Expenditure	8,700	1,936	21,500	5,671	21,500	22,850	0	24,841	0
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0
Internal resources - borrowing	8,700	1,936	21,500	5,671	21,500	22,850	0	24,841	0
Grants/contributions	0	0	0	0	0	0	0	0	0
	8,700	1,936	21,500	5,671	21,500	22,850	0	24,841	0

Project	Description
Felixstowe North - Garden Neighbourhood Regeneration Project (Leisure Centre)	Provision of new leisure centre site including purchase of site and access road
Felixstowe North - Garden Neighbourhood Regeneration Project (Infrastructure)	Infrastructure development to enable housing development
Felixstowe Seafront Gardens Handrailing	Installation of handrailing
Felixstowe Sports Hub	ESC is working with key sports clubs in Felixstowe including, football, cricket, rugby and hockey in order to provide separate hubs in Felixstowe that each sport can develop and grow.
Deben Fields (BC)	Site Leisure provision
Leisure Centres South	Planned preventative maintenance works required to ensure the immediate running of the facility.
Leisure Centre Lowestoft (Roof)	Refurbishment of Leisure Centre roof to enhance the life of the asset and to protect against water ingress
Leisure Centre Pool Covers	Pool covers to increase energy efficiency and reduce loss of heat

CORPORATE SERVICES (formerly Digital & Programme Management)	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Corporate IT Requirements	450	571	250	350	250	250	250	250	500	ER
ESSL ICT	100	200	0	237	0	0	0	0	0	ER
CCTV replacement	325	25	0	300	0	0	0	0	0	IB

Total Capital Expenditure	875	796	250	887	250	250	250	250	500
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Financed By:-

Internal resources - Reserves	550	771	250	587	250	250	250	250	500
Internal resources - borrowing	325	25	0	300	0	0	0	0	0
Grants/contributions	0	0	0	0	0	0	0	0	0
	875	796	250	887	250	250	250	250	500

Project	Description
Corporate IT Requirements	Corporate refresh of hardware and updating of current systems
ESSL ICT	Purchase of hardware systems for ESSL use
CCTV	Safer Streets initiative

CORPORATE SERVICES (formerly Operations)	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Bath Tap Chalets, Felixstowe	500	100	0	400	0	0	0	0	0	IB
Cemeteries	380	88	0	300	0	0	0	0	0	IB
Cliff House, Felixstowe	900	194	0	800	0	0	0	0	0	IB
East Point Pavilion	0	100	0	95	0	0	0	0	0	IB
Estates Management	500	1,650	500	750	500	500	500	500	500	IB
Felixstowe Beach Village	1,500	1,589	0	0	0	0	0	0	0	IB
Felixstowe Ferry Car Park	150	150	0	50	0	0	0	0	0	IB
Felixstowe Garrison Lane Car Park	0	20	0	0	0	0	0	0	0	IB
Felixstowe Lighting	250	5	0	245	0	0	0	0	0	IB
Felixstowe Seafront Gardens Handrailing	0	5	0	10	0	0	0	0	0	IB
Felixstowe South - Public Realm and Martello Tower	2,000	0	2,000	1,000	0	2,980	0	0	0	IB
Fishing Hut Felixstowe	0	21	0	0	0	0	0	0	0	ER
Footway Lighting Works - Northern (cyclical replacement)	30	30	30	30	30	30	30	30	30	IB
Deben Fields (Former Deben High School) Felixstowe	500	50	0	0	0	0	0	0	0	IB
Lowestoft Beach Hut Block 2 to 5	100	0	0	20	0	0	0	0	0	IB
Lowestoft Victoria Terrace	150	75	0	75	0	0	0	0	0	IB
Lowestoft - car park enhancement (BCMC)	600	0	0	600	0	0	0	0	0	IB
Lowestoft - Property Purchase Hamilton Road	0	1,200	0	0	0	0	0	0	0	IB
Lowestoft - Property Wilde Street	0	750	0	0	0	0	0	0	0	IB
Newcombe Road Lowestoft	1,900	1,951	2,000	2,261	0	0	0	0	0	EB
Car Park Works	600	200	0	194	0	50	0	0	0	IB
Orford Road Felixstowe Access Ramp	0	6	0	0	0	0	0	0	0	IB
Play Areas (District wide)	300	200	200	200	200	200	200	200	200	IB
Public Conveniences Programme	500	285	0	725	0	0	0	0	0	IB
Railway Building - Lowestoft	1,700	500	308	1,540	0	0	0	0	0	EB
Ravine (Jubilee) Bridge	400	442	0	25	0	0	0	0	0	IB
Rotterdam Road Roof	300	405	0	0	0	0	0	0	0	IB
Seafront Gardens Beach Hut Sites & Relocations	0	495	0	0	0	0	0	0	0	IB
Southwold Caravan Site redevelopment	1,400	48	0	1,500	0	0	0	0	0	EB
Southwold Enterprise Hub	0	625	0	0	0	0	0	0	0	IB
Southwold Harbour Improvements	320	150	0	150	0	0	0	0	0	IB
Southwold Harbour - Visitor Moorings	100	150	900	0	0	0	0	0	0	IB
Southwold Harbour South Pier	6,000	0	6,000	0	0	0	0	0	0	EG
St Marys Church Woodbridge - Wall	0	4	0	140	0	0	0	0	0	IB

Operational Grounds Equipment	25	0	25	0	25	0	25	0	0	ER
Operational Vehicles/Equipment/Grounds Equipment/Assets	5,250	5,952	1,025	2,000	525	1,000	525	1,000	1,000	ER/CR/IB
Wheelie Bin purchase	0	0	0	200	0	200	0	200	200	IB
Barnards Way, Lowestoft	2,750	20	0	0	0	0	0	0	0	IB
Council Offices Leiston	0	20	0	0	0	0	0	0	0	IB
Woodbridge Model Boat Pond	0	25	0	0	0	0	0	0	0	IB

Total Capital Expenditure	29,105	17,505	12,988	13,320	1,280	4,960	1,280	1,930	1,930
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Financed By:-

Internal resources - Reserves	5,275	5,973	1,050	2,000	550	1,000	550	1,000	1,000
Internal resources - borrowing	17,830	11,532	5,938	11,320	730	3,960	730	930	930
Grants/contributions	6,000	0	6,000	0	0	0	0	0	0
	29,105	17,505	12,988	13,320	1,280	4,960	1,280	1,930	1,930

Project	Description
Bath Tap Chalets, Felixstowe	Structural works and refurbishment
Bawdsey Quay	Sewage system, clearance of car park and signage works
Cemeteries	Provision for Cemetery improvements across the district
Cliff House, Felixstowe	Development of site
East Point Pavilion	Redevelopment of the East Point Pavilion complex
Estates Management	A planned preventative maintenance list of works required on Council owned properties throughout the district
Felixstowe Beach Village	Construction and development of Felixstowe Beach Village
Felixstowe Ferry Car Park	Enhancement of site and sewage system
Felixstowe Garrison Lane Car Park	Enhancement of site
Felixstowe Lighting	Cyclical replacement of footway lighting
Felixstowe Seafront Gardens Handrailing	Installation of handrailing
Felixstowe South - Public Realm and Martello Tower	Development of South Seafront area and Martello Café Felixstowe
Fishing Hut Felixstowe	Rebuilding of fishing hut next to Felixstowe Pier that burnt down in 2019
Footway Lighting Works - Northern (cyclical replacement)	Cyclical replacement of footway lighting
Deben Fields	Purchase and development of former school site
Lowestoft Beach Hut Block 2 to 5	Replacement of beach hut wooden frontage
Lowestoft Victoria Terrace	Works on Victoria Terrace Beach Huts structure
Lowestoft Car Park enhancement (BCMS)	Enhancement works to car park
Lowestoft Hamilton Road	Purchase of site for regeneration
Lowestoft Wilde Street	Purchase of site for regeneration
Newcombe Road Lowestoft Car Park Works	Redevelopment of site to provide start up units Planned preventative maintenance works
Orford Road Felixstowe Access Ramp	Replacement of disabled access ramp near new café site
Play Areas (District wide)	Upgrade and refurbishment of district wide play areas
Public Conveniences Programme	Upgrade and refurbishment of district wide public conveniences
Railway Building - Lowestoft	Purchase and development of building contained within the Railway site
Ravine Bridge	Structural works and refurbishment works to part owned bridge
Rotterdam Road Roof	Replacement section of Rotterdam Road Depot Roof
Seafront Gardens Beach Hut Development	Development of Seafront Gardens site for new beach huts
Southwold Caravan Site redevelopment	Refurbishment of existing caravan site
Southwold Enterprise Hub	Capital investment
Southwold Harbour Improvements	Improvements to site

Operational Vehicles/Equipment	Purchase of Vehicles for operational use
Wheelie Bins purchase	Purchase of bins
Barnards Way, Lowestoft	8300m2 of undeveloped ESC land. Develop site for small industrial units including Service delivery of ESC services
Council Offices Leiston	Refurbishment to the fabric of the building to meet H&S requirement and to ensure asset remains watertight
Woodbridge Model Boat Pond	Refurbishment of model boat pond boundary posts and water treatment system

ECONOMIC DEVELOPMENT & TRANSPORT	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Towns Fund - Cultural Quarter (Phase 1)	3,690	285	5,160	8,554	15,220	15,035	0	476	0	EG/IB
Towns Fund -Station Quarter (Former Post & Sorting Office Inc. Sculpture)	2,300	340	1,000	3,035	0	127	0	433	0	EG/IB
Towns Fund - Historic Quarter	715	438	710	3,098	5,930	3,236	0	0	0	EG
Towns Fund - Port Gateway Improvement Project	2,470	2,469	145	181	0	0	0	0	0	EG
Towns Fund - Seafront Vision Delivery	719	801	470	747	0	0	0	0	0	EG
UKSPF	369	485	1,197	1,529	1,599	0	0	0	0	EG
Partnership Scheme in Conservation Areas (PSiCA).	100	0	100	200	100	100	0	0	0	EG
LUF - Seafront (Phase 3 BH)	4,000	833	0	4,433	0	0	0	0	0	IB/EG

Total Capital Expenditure	14,363	5,651	8,782	21,777	22,849	18,498	0	909	0
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0
Internal resources - borrowing	3,600	1,712	2,250	2,660	8,750	9,814	0	689	0
Grants/contributions	10,763	3,939	6,532	19,117	14,099	8,684	0	220	0
	14,363	5,651	8,782	21,777	22,849	18,498	0	909	0

Project	Description
Towns Fund	Towns Fund Grant investment of £24.9m in projects to regenerate the town, driving economic growth and acting as a catalyst for future investment, rising to £35.9m with the addition of matched funding (subject to ESC business case)
UKSPF	UK Shared Prosperity and Rural England Prosperity Funds - grant funding will support communities and place, supporting local business and people and skills
Partnership Scheme in Conservation Areas (PSiCA).	Partnership Scheme in Conservation Areas - grant available for capital projects in conservation areas
LUF - Seafront (Phase 3 BH)	Government Levelling Up Fund to support the continued investment and regeneration of Lowestoft Seafront

COMMUNITY HEALTH (formerly Environmental Services & Port Health)	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Port Health	484	485	50	50	0	0	0	0	0	ER

Total Capital Expenditure	484	485	50	50	0	0	0	0	0	
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Financed By:-

Internal resources - Reserves	484	485	50	50	0	0	0	0	0	
Internal resources - borrowing	0	0	0	0	0	0	0	0	0	
Grants/contributions	0	0	0	0	0	0	0	0	0	
	484	485	50	50	0	0	0	0	0	

Project	Description
Port Health	Capital expenditure for the function of the Port Health Service

RESOURCES & VALUE FOR MONEY (formerly Financial Services)	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Romany Lane (previously STTS)	0	400	0	315	0	0	0	0	0	IB

Total Capital Expenditure	0	400	0	315	0	0	0	0	0	
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0	
Internal resources - borrowing	0	400	0	315	0	0	0	0	0	
Grants/contributions	0	0	0	0	0	0	0	0	0	
	0	400	0	315	0	0	0	0	0	

Project	Description
Romany Lane (previously STTS)	Remedial and improvement works to the Romany Lane site

RESOURCES & VALUE FOR MONEY(formerly General Fund Housing)	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Disabled Facilities Grant	1,000	2,594	1,000	2,207	1,000	2,194	1,000	2,182	2,171	EG
Local Authority Housing Fund (LAHF)	2,690	0	0	0	0	0	0	0	0	EG

Total Capital Expenditure	3,690	2,594	1,000	2,207	1,000	2,194	1,000	2,182	2,171	
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0	
Internal resources - borrowing	0	0	0	0	0	0	0	0	0	
Grants/contributions	3,690	2,594	1,000	2,207	1,000	2,194	1,000	2,182	2,171	
	3,690	2,594	1,000	2,207	1,000	2,194	1,000	2,182	2,171	

Project	Description
Disabled Facilities Grant	HIA Disabled Facilities Grant works
Local Authority Housing Fund (LAHF)	Central Government General Fund Housing Scheme

RESOURCES & VALUE FOR MONEY - LONG TERM DEBTORS	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
LATCO - Loan funding	5,000	0	0	0	0	0	0	0	0	IB

Total Capital Expenditure	5,000	0	0	0	0	0	0	0	0	
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0	
Internal resources - borrowing	5,000	0	0	0	0	0	0	0	0	
Grants/contributions	0	0	0	0	0	0	0	0	0	
	5,000	0	0	0	0	0	0	0	0	

Project	Description
LATCO	Loan to the LATCO for investment purposes

PLANNING & COASTAL MANAGEMENT	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000	£000	£000	£000	£000	£000	£000	£000	£000	
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget	
Coast Protection - Minor Capital Works	175	275	175	240	175	175	175	175	175	IB
Navigation Markers	0	0	0	300	0	0	0	0	0	IB
North Denes Promenade	0	0	0	200	0	0	0	0	0	IB
Corton & North Corton Hybrid Scheme	7,000	0	7,000	0	0	0	0	0	0	EG
Lowestoft Flood Risk Management Project Phase 1 (Tidal Walls, Pluvial & Fluvial)	4,000	5,470	0	0	0	0	0	0	0	EG
Lowestoft Flood Risk Management Project Phase 2 (Tidal Gate) *	10,809	11,017	29,574	29,574	36,000	36,000	85,710	85,710	0	EG
Southwold Harbour Fender	0	0	0	53	0	0	0	0	0	IB/EG
Southwold Harbour North Wall (Phase 1 & 2)	0	605	0	2,000	0	0	0	0	0	ER/IB
Resilient Coasts Project	9,100	0	0	0	0	0	0	0	0	EG

Total Capital Expenditure	31,084	17,367	36,749	32,367	36,175	36,175	85,885	85,885	175	
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Financed By:-

Internal resources - Reserves	0	0	0	0	0	0	0	0	0	
Internal resources - borrowing	175	880	175	2,793	175	175	175	175	175	
Grants/contributions	30,909	16,487	36,574	29,574	36,000	36,000	85,710	85,710	0	
	31,084	17,367	36,749	32,367	36,175	36,175	85,885	85,885	175	

Project	Description
Coast Protection - Minor Capital Works	The Coastal Management Team carries out a comprehensive programme of inspections which highlight when repair and maintenance works need to be carried out. This ensures that the defences are functioning correctly, extends the life of the assets and protects the public from potential hazards.
Navigation Markers	Replacement Sea Navigation Markers
North Denes Promenade	Safety works to promenade surface
Corton & North Corton Hybrid Scheme	This item is for ESC contribution to privately funded works to part remove and part rebuild in rock, defences to the north of Corton Village that were abandoned after failure in line with 2010 Shoreline Management Plan policy, plus allow managed realignment to take place to north of village, creating a new beach
Lowestoft Flood Risk Management Project Phase 1 & 2	A major project to construct a permanent tidal wall which will be built around the harbour to protect Lowestoft from future tidal surges, with a tidal gate located near to the Bascule Bridge to prevent surge

Southwold Harbour Fender	Southwold Harbour fender remedial works following damage to the fender which was originally constructed in 1992 as set out in the 3rd November 2020 Cabinet report
Southwold Harbour North Wall Phase 1 & 2	Urgent works needed to the Southwold North seawall to ensure its stability and is not breached.
Resilient Coast Projects	Flood and Coastal Resilience Innovation Programme funded by the Environment Agency

	2023/24 £000	2023/24 £000	2024/25 £000	2024/25 £000	2025/26 £000	2025/26 £000	2026/27 £000	2026/27 £000	2027/28 £000
	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	Original Budget	Revised Budget	New Budget
Total Capital Expenditure	113,111	46,734	86,259	76,594	83,054	84,927	88,415	115,997	4,776
Financed By:-									
Internal resources - Reserves	6,309	7,229	1,350	2,637	800	1,250	800	1,250	1,500
Internal resources - borrowing	35,630	16,485	29,863	23,059	31,155	36,799	905	26,635	1,105
Grants/contributions	71,172	23,020	55,046	50,898	51,099	46,878	86,710	88,112	2,171
	113,111	46,734	86,259	76,594	83,054	84,927	88,415	115,997	4,776

Appendix C

2023/24 to 2027/28 - BUDGET INCREASES ABOVE £0.50M	Current Budget £000	Revised Budget 2023-24 to 2027-28 £000	Variance £000	Funding Type
Deben Fields (Former Deben High School) Felixstowe -Leisure Facility	2,350	3,350	1,000	IB
Disabled Facilities Grants	5,000	11,348	6,348	EG
Estates Management	2,493	3,400	907	IB
Felixstowe Sports Hub	135	750	615	IB
LUF - Seafront (Phase 3 BH)	4,600	5,266	666	IB/EG
Operational Vehicles/Equipment/Grounds Equipment/Assets	8,552	10,952	2,400	ER/CR/IB
Southwold Harbour North Wall Phase 2	462	2,605	2,143	IB
Totals	23,592	37,671	14,079	

2023/24 to 2027/28 - BUDGET DECREASES ABOVE £0.50M	Current Budget 2023-24 to 2027-28 £000	Revised Budget 2023-24 to 2027-28 £000	Variance £000	Funding Type
MHCLG Funding to Freeport East via ESC as Accountable Body - Harwich	7,000	0	-7,000	EG
MHCLG Funding to Freeport East via ESC as Accountable Body - Felixstowe	12,000	0	-12,000	EG
MHCLG Funding to Freeport East via ESC as Accountable Body - Gateway 14	6,000	0	-6,000	EG
Southwold Harbour South Pier	6,200	0	-6,200	EG
Barnards Way, Lowestoft	3,000	20	-2,980	IB
Local Authority Housing Fund (LAHF)	2,690	0	-2,690	EG
LATCO - Loan funding	5,000	0	-5,000	IB
Corton & North Corton Hybrid Scheme	7,000	0	-7,000	EG
Thorpeness (Externally Funded)	3,300	0	-3,300	EG
Resilient Coasts Project	9,004	0	-9,004	EG/IR
Totals	61,194	20	-61,174	

General Fund Capital Programme 2023/24 to 2027/28 New Projects

2023/24 to 2027/28 NEW PROJECTS	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	Funding Type
	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	
Lowestoft - Property Purchase Wilde Street	0	750	0	0	0	0	0	0	0	IB
Navigation Markers	0	0	0	300	0	0	0	0	0	IB
North Denes Promenade	0	0	0	200	0	0	0	0	0	IB
Wheelie Bin purchase	0	0	0	200	0	200	0	200	200	IB
Total Budgeted Expenditure	0	750	0	700	0	200	0	200	200	
Financed By:-										
Internal resources - Reserves	0	0	0	0	0	0	0	0	0	
Internal resources - borrowing	0	750	0	700	0	200	0	200	200	
Grants/contributions	0	0	0	0	0	0	0	0	0	
Total Financing	0	750	0	700	0	200	0	200	200	

General Fund Capital Programme 2023/24 to 2027/28
Extract of Externally Funded Projects

2023/24 to 2027/28 EXTERNALLY FUNDED PROJECTS	Total Budget 2023-24 to 2027-28 £000	External Funding £000	ESC Funding £000
Towns Fund - Cultural Quarter (Phase 1)	24,350	14,350	10,000
Towns Fund -Station Quarter (Former Post & Sorting Office)	3,935	2,935	1,000
Towns Fund - Historic Quarter	6,772	6,772	0
Towns Fund - Port Gateway Improvement Project	2,650	2,650	0
Towns Fund - Seafront Vision Delivery	1,548	1,548	0
UKSPF	2,014	2,014	0
Partnership Scheme in Conservation Areas (PSiCA).	300	300	0
LUF - Seafront (Phase 3 BH)	5,266	4,300	966
Disabled Facilities Grant	11,348	11,348	0
Lowestoft Flood Risk Management Project	167,771	167,771	0
Totals	225,954	213,988	11,966

HRA Capital Programme 2023/24 to 2027/28 Summary

SUMMARY - HRA PROGRAMME	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28	2023/24 to 2027/28
	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 Original Budget	£000 Revised Budget	£000 New Budget	£000 Revised Total
Asset Investment	11,515	4,203	10,976	7,890	5,140	10,190	5,140	5,490	4,990	32,763
Acquisition & Development	15,929	9,816	9,282	21,178	7,000	7,479	7,000	6,523	4,183	49,179
Total Capital Expenditure	27,444	14,019	20,258	29,068	12,140	17,669	12,140	12,013	9,173	81,942
Financed By:-										
Internal resources - capital receipt	9,893	2,227	660	5,344	4,710	2,244	3,810	3,024	2,948	15,787
Internal resources - Housing Revenue Account	3,155	3,070	2,087	10,278	0	2,967	3,400	1,795	1,235	19,345
Internal resources - reserves	12,953	7,606	17,211	9,890	6,430	10,498	4,930	5,290	4,790	38,074
Grants	1,443	1,116	300	3,556	1,000	1,960	0	1,904	200	8,736
Total Financing	27,444	14,019	20,258	29,068	12,140	17,669	12,140	12,013	9,173	81,942

HRA Capital Programme 2023/24 to 2027/28

ASSET INVESTMENT	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28
	£000 Original	£000 Revised	£000 Original	£000 Revised	£000 Original	£000 Revised	£000 Original	£000 Revised	£000 Original
Bathrooms	200	200	200	100	200	100	200	150	150
Central Heating/Boilers	350	400	500	500	500	500	500	500	500
Consultancy Compliance requirements	480	1,158	0	1,170	0	750	0	750	250
Demolition	0	106	0	70	0	50	0	50	50
Disabled Works	180	70	180	180	180	180	180	180	180
Door entry & Warden Systems	100	348	0	0	0	0	0	0	0
Energy Efficiencies Work	100	100	500	100	500	100	500	100	100
Environmental Works	1	2	10	10	10	10	10	10	10
External Doors	10	50	20	250	20	250	20	250	250
Housing Redevelopment	2,357	0	0	2,100	1,000	0	1,000	0	0
Housing Repair Vans	0	112	500	200	210	200	210	200	200
Insulation	0	0	0	500	0	500	0	500	500
Kitchens - Programmed & Responsive	410	350	650	250	650	250	650	350	350
New accommodation Project	2,500	0	0	0	0	2,850	0	0	0
Reconversions	150	285	150	0	150	0	150	0	0
Re-Roofing	250	200	450	450	450	450	450	450	450
Retrofitting	2,400	0	2,700	500	1,000	500	1,000	500	500
Rewiring	300	250	250	250	250	250	250	250	250
Solar Panels	0	0	0	1,000	0	1,000	0	1,000	1,000
St Peters Court - Door replacement	276	484	0	0	0	0	0	0	0
St Peters Court - Fire Risk Compliance	378	75	0	0	0	0	0	0	0
St Peters Court - Internal Dec's	52	0	0	0	0	0	0	0	0
St Peters Court - Lift	600	3	0	0	0	0	0	0	0
St Peters Court - Remove Cladding & Change windows	140	0	4,846	0	0	0	0	0	0
St Peters Court - Shed area	50	0	0	0	0	0	0	0	0
St Peters Court - Sprinkler System	223	0	0	0	0	0	0	0	0
Windows & Facias	8	10	20	250	20	250	20	250	250
Total Budgeted Expenditure	11,515	4,203	10,976	7,890	5,140	10,190	5,140	5,490	4,990
Financed By :-									
Housing Capital Receipt	1,936	111	660	200	210	200	210	200	200
Housing Revenue Account	0	0	0	0	0	0	0	0	0
Housing Revenue Account Reserves	9,579	4,092	10,316	7,690	4,930	9,990	4,930	5,290	4,790
	11,515	4,203	10,976	7,890	5,140	10,190	5,140	5,490	4,990

Project	Description
Bathrooms	Replacement and improvements to bathrooms and layouts to the housing stock.
Central Heating/Boilers	A rolling programme has been established which provides replacement heating appliances, boilers and installation of full heating systems to the housing stock.
Demolition - Garage	Demolition of garages and construction of parking area
Disabled Works	These works provide disabled adaptations to the Council's housing stock to improve the living conditions of tenants, for example, the installation of flush floor showers, stairlifts etc.
Door Entry System - Park Road & The Hemplands	New door entry system
Energy Efficiency Works	Energy improvement works to properties, examples could be electrical improvements to blocks of flats to reduce energy consumption, more efficient heating systems, installation of over bath showers to reduce water usage etc.
Environmental Works	Works controlled by tenants for environmental improvements, examples could be additional estate parking, communal play improvements etc.
External Doors	A rolling programme provides replacement doors to the housing stock.
Housing Redevelopment	Redevelopment of identified sites for housing
Housing Repair Vans	Cyclical renewal of Housing vans
Insulation	Insulation improvement works including but not limited to loft and cavity wall top ups, virgin installs and associated works.
Kitchens - Programmed & Responsive	Replacement and improvements to kitchens and layouts to the housing stock.
New Accommodation Project	Fit for purpose accommodation for the Housing Team
Reconversions	example converting bedsits into 1 bed flats or adapting properties for specific needs of our tenants.
Re-Roofing	A rolling programme provides replacement roofs to the housing stock.
Retrofitting	This is unallocated budget specifically to contribute towards the energy efficiency of the HRA housing stock. As the stock condition surveys are completed, and works identified, this budget will be allocated to the specific requirements.
Rewiring	Rewiring to the housing stock.
Solar Panels	This is to investment in the instalment of new solar panels on appropriate housing stock to improve the energy efficiency of our tenants homes.
St Peters Court - Replacement Doors	Replacement door programme
St Peters Court - Fire Risk Compliance	Fire Assessment of the St Peters Court tower block
St Peters Court - Internal Dec's	Repair and renew internal services including redecoration
St Peters Court - Lift	Replacement of St Peters Court Lift

St Peters Court - Remove Cladding & Change windows	Removal of cladding and replacement of windows
St Peters Court - Shed area	Enhancement of shed area
St Peters Court - Sprinkler System	Installation of sprinkler system
Windows	A rolling programme provides replacement windows to the housing stock.

ACQUISITION AND DEVELOPMENT PROGRAMME	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28
	£000	£000	£000	£000	£000	£000	£000	£000	£000
	Original	Revised	Original	Revised	Original	Revised	Original	Revised	Original
New builds	15,929	8,556	9,282	21,178	7,000	7,479	7,000	6,523	4,183
Acquisitions	0	1,260	0	0	0	0	0	0	0
Total Budgeted Expenditure	15,929	9,816	9,282	21,178	7,000	7,479	7,000	6,523	4,183
Financed By :-									
Housing Capital Receipt	7,957	2,116	0	5,144	4,500	2,044	3,600	2,824	2,748
Housing Revenue Account	3,155	3,070	2,087	10,278	0	2,967	3,400	1,795	1,235
Housing Revenue Account Reserves	3,374	3,514	6,895	2,200	1,500	508	0	0	0
External Funding	1,443	1,116	300	3,556	1,000	1,960	0	1,904	200
	15,929	9,816	9,282	21,178	7,000	7,479	7,000	6,523	4,183

Project	Description
New builds	Provision of new housing
Acquisitions	Purchase of Housing stock

	2023/24	2023/24	2024/25	2024/25	2025/26	2025/26	2026/27	2026/27	2027/28
	£000	£000	£000	£000	£000	£000	£000	£000	£000
	Original	Revised	Original	Revised	Original	Revised	Original	Revised	Original
Programme Total	27,444	14,019	20,258	29,068	12,140	17,669	12,140	12,013	9,173