

## **Full Council**

Members are invited to a **Meeting of the Full Council** to be held in the Deben Conference Room, East Suffolk House, Melton, on **Wednesday**, **24 January 2024** at **6.30pm**.

This meeting will be broadcast to the public via the East Suffolk YouTube Channel at https://youtube.com/live/4bZlTfWShKc?feature=share

#### Members:

All Councillors

An Agenda is set out below.

#### Part One - Open to the Public

**Pages** 

#### 1 Apologies for Absence

To receive apologies for absence, if any.

#### 2 Declarations of Interest

Members and Officers are invited to make any declarations of interests, and the nature of that interest, that they may have in relation to items on the Agenda and are also reminded to make any declarations at any stage during the Meeting if it becomes apparent that this may be required when a particular item or issue is considered.

#### 3 Announcements

To receive any announcements from the Chair, the Leader of the Council, members of the Cabinet, or the Chief Executive, in accordance with Council Procedure Rule 5.1(e).

4 Minutes 1 - 22

To confirm as a correct record the minutes of the meeting held on 22 November 2023.

#### 5 Questions from the Public

No questions have been submitted by the electorate as provided by Council Procedure Rule 8.

#### **6** Questions from Members

The following questions from Members have been submitted in pursuance of Council Procedure Rule 9:

a) <u>Question from Councillor Mike Deacon to Councillor Rachel Smith-Lyte, Cabinet Member with responsibility for the Environment</u>

There are parts of the District where there are regular issues of domestic and commercial waste bins being left out on pavements well after they have been emptied.

How many Fixed Penalty Notices have been issued under this Administration for breaches of regulations related to this?

b) <u>Question from Councillor Janet Craig to Councillor Jan Candy, Cabinet Member</u> with responsibility for Community Health

Recently it was revealed in the Future Health Report, 'Hiding in Plain Sight', that the Norfolk and Waveney ICB area has the highest rate of malnutrition in the entire country. It means around one in 15 people in the region, including the northern part of our District, are not getting enough of the right foods to live healthy lives.

This shameful statistic was reported in the Eastern Daily Press on January 8th, 2024.

Given the strong correlation in the Report between malnutrition and deprivation, what more can we do to address malnutrition in the 20% most deprived wards in our District?

c) <u>Question from Councillor Alan Green to Councillor Kay Yule, Cabinet Member</u> with responsibility for Planning and Coastal Management

Given the commitment and support that this council has for Neighbourhood Plans, could the Cabinet Member explain how, in some cases, Senior Planning Officers seem to be

- making decisions contrary to Neighbourhood and Local Plans without reference to the Planning Committee;
- providing pre-planning advice contrary to Neighbourhood and Local Plans and
- working with developers to facilitate developments which ignore Neighbourhood, Local and National planning policies during pre-planning and before the application is even submitted?

(If necessary specific cases can be provided to the Cabinet Member and Leader of the Council.)

d) <u>Question from Councillor Paul Ashdown to Councillor Toby Hammond, Cabinet Member with responsibility for Economic Development and Transport</u>

I was pleased to see the press release on the Nexus project - the new industrial development on Newcombe Road at Lowestoft's PowerPark.

#### Part One - Open to the Public

**Pages** 

432 -

454

Some will recall the Local Procurement Task and Finish Group which was established in 2020 to recognise procurement as an arm of economic development and post COVID-19 recovery.

The cross-party Task and Finish Group was convened to explore local procurement proposals. At the conclusion of its work, one of the recommendations of the Group was that wherever possible, this Council would engage local businesses for goods and services.

Why have we chosen Bycroft Commercial in Great Yarmouth to market the units for the Nexus project when there are local commercial estate agents who have the same expertise?

# e) <u>Question from Councillor Mark Jepson to Councillor Caroline Topping, Leader of the Council</u>

The previous leader of East Suffolk Council took it upon himself to visit every Councillor in their elected ward to get to know the Councillor and as an opportunity for them to update him on local and strategic issues directly affecting them and their residents.

Will our Leader agree to adopt a similar approach and confirm she is open to learning more about the district she is leading?

#### 7 Petitions

14

Council ES/1832

Report of the Leader of the Council.

No petitions have been received as provided by Council Procedure Rule 10.

#### 8 Notices of Motion

No Notices of Motion have been made as provided by Council Procedure Rule 11.

9	Proposed changes to East Suffolk Council's Constitution ES/1827 Report of the Constitution Review Working Group.	23 - 356
10	Calendar of Meetings 2024 / 2025 ES/1828 Report of the Leader of the Council.	357 - 367
11	Adoption of Member Development Strategy 2023-2027 and Member Development Programme 2023-2027 ES/1829 Report of the Leader of the Council.	368 - 391
12	Review of Polling Districts, Polling Places and Polling Stations 2023/24 ES/1830 Report of the Leader of the Council.	392 - 407
13	Amendment to the Constitution: Planning Committee Member Call In Process ES/1831 Report of the Cabinet Member with Responsibility for Planning and Coastal Management.	408 - 431

Cabinet Members' Report and Outside Bodies Representatives' Reports to

#### 15 Exempt/Confidential Items

It is recommended that under Section 100A(4) of the Local Government Act 1972 (as amended) the public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Act.

#### Part Two - Exempt/Confidential

**Pages** 

#### 16 Lowestoft Tidal Barrier Project Update

• Information relating to the financial or business affairs of any particular person (including the authority holding that information).

#### Close

Chris Bally, Chief Executive

If you require this document in large print, audio or Braille or in a different language, please contact the Democratic Services Team on 01502 523521 or email: democraticservices@eastsuffolk.gov.uk

#### Questions from the public at Full Council meetings

Any resident of East Suffolk who is listed on the electoral register may ask questions to the Chair of the Council, the Leader of the Council, members of the Cabinet, or the Chair or Vice-Chair of any committee or sub-committee of the Council, at any ordinary meeting of the Full Council (this excludes the Council's annual meeting or any extraordinary meetings of the Full Council).

Questions must be submitted in writing or by email to the Proper Officer no later than midday ten working days before the date of the meeting. Each question must give the name and address of the questioner and must name the member of the Council to whom it is to be put. The scope of questions that can be considered can be found in the Council Procedure Rules set out in Part 3 of the <u>East Suffolk Council Constitution</u>.

Although the deadline has passed for questions to be submitted for this meeting of the Full Council, you are able to submit questions for a future meeting. Details on the deadlines for submitting questions to all of the Council's scheduled meetings can be found on our website.

#### Filming, Videoing, Photography and Audio Recording at Council Meetings

The Council, members of the public and press may record / film / photograph or broadcast this meeting when the public and press are not lawfully excluded.

The Council cannot guarantee public seating areas will not be filmed or recorded. By entering the Conference Room and sitting in the public seating area, those present will be deemed to have consented to the possible use of filmed images and sound recordings. If you do not wish to be recorded, please speak to a member of the Democratic Services team at the earliest opportunity.





# The national Charter and Charter Plus Awards for Elected Member Development

East Suffolk Council is committed to achieving excellence in elected member development

www.local.gov.uk/Community-Leadership

#### **Unconfirmed**



Minutes of a Meeting of the **Full Council** held in the Conference Room, Riverside, Lowestoft on **Wednesday, 22 November 2023** at **6:30 PM** 

#### Members present:

Councillor Paul Ashdown, Councillor Paul Ashton, Councillor Edward Back, Councillor David Beavan, Councillor Seamus Bennett, Councillor Peter Byatt, Councillor Jan Candy, Councillor Jenny Ceresa, Councillor Dan Clery, Councillor Janet Craig, Councillor Tom Daly, Councillor Mike Deacon, Councillor Julia Ewart, Councillor John Fisher, Councillor Amanda Folley, Councillor Tess Gandy, Councillor Andree Gee, Councillor Louise Gooch, Councillor Katie Graham, Councillor Alan Green, Councillor Owen Grey, Councillor Toby Hammond, Councillor Colin Hedgley, Councillor Mark Jepson, Councillor George King, Councillor Vince Langdon-Morris, Councillor Stuart Lawson, Councillor Geoff Lynch, Councillor Stephen Molyneux, Councillor Mike Ninnmey, Councillor Sally Noble, Councillor Graham Parker, Councillor Keith Patience, Councillor Sarah Plummer, Councillor Keith Robinson, Councillor Sheryl Rumble, Councillor Myles Scrancher, Councillor Rachel Smith-Lyte, Councillor Rosie Smithson, Councillor Anthony Speca, Councillor Jamie Starling, Councillor Ed Thompson, Councillor Geoff Wakeling, Councillor Tim Wilson

Officers present: Chris Bally (Chief Executive), Chris Bing (Head of Legal and Democratic Services), Kate Blakemore (Strategic Director), Katy Cassidy (Democratic Services Officer), Martin Clarke (Licensing Manager and Housing Lead Lawyer), Lorraine Fitch (Democratic Services Officer), Phil Harris (Strategic Communications and Marketing Manager), Catherine Hickling (Lead Food and Safety Officer), Andy Jarvis (Strategic Director), Ian Johns (Planner), Nick Khan (Strategic Director), Siobhan Martin (Head of Internal Audit), Andrea McMillan (Planning Manager - Policy, Delivery and Specialist Services), Sue Meeken (Political Group Support Officer (Labour)), Fiona Quinn (Head of Environmental Services and Port Health), Philip Ridley (Head of Planning and Coastal Management), Isabel Rolfe (Political Group Support Officer (GLI)), Alli Stone (Democratic Services Officer), Karen Thomas (Head of Coastal Partnership East), Christine Walker (Food and Safety Manager), Ben Woolnough (Planning Development Manager)

#### 1 Apologies for Absence

Apologies for absence were received from Councillors Deborah Dean, Beth Keys-Holloway, James Mallinder, Debbie McCallum, Mark Packard, Malcolm Pitchers, Lee Reeves, Craig Rivett, Caroline Topping, Sarah Whitelock and Kay Yule.

#### 2 Declarations of Interest

There were no Declarations of Interest made.

#### 3 Minutes

On the proposition of Councillor Daly, seconded by Councillor Smith-Lyte it was **RESOLVED** 

that the minutes of the meeting held on 27 September 2023 be agreed as a correct record and signed by the Chair.

#### 4 Announcements

#### The Chair of the Council

The Chair outlined the upcoming Model District Council on 9 February 2024. All schools in East Suffolk had been invited to nominate pupils to participate in playing the roles of councillors. They would be recreating the current political composition and replicating a Full Council with young people drafting and moving to pass a motion. There would be other activities and talks during the day. All group leaders have been invited to participate on the day, including a question time session.

The Chair highlighted the recent Youth Takeover Day on 17 November 2023 which was held at Riverside. The participants were challenged to come up with a campaign for their own communities. They were coached on how to be politically active. The day was a great success.

Following receipt of their invitation to attend the upcoming Model District Council event, an email was received from the Head of the Benjamin Britain Academy who said 'This is some of the best work I have seen from any Council in engaging young people, well done'.

The Chair thanked the Democratic Services Team, Communities Team and Communications Team for their continued work on these projects.

The Chair advised that he had also attended the following events:

Mayor of Ipswich Afternoon Tea Fundraiser on 28 September 2023 at Chef's Whites, Suffolk New College in Ipswich

Suffolk Harvest Festival on 1 October 2023 at St Edmundsbury Cathedral

Mayor of Ipswich Civic Service on 15 October 2023 at St Mary-le-Tower Church, Ipswich

Lowestoft Service of Remembrance on 12 November 2023 at Royal Plain, Lowestoft

Bungay Service of Remembrance on 12 November 2023 at St Marys Church, Bungay

The Chair recognised the recent Remembrance Day and acknowledged that a number of members attended various services and events across the district. Note was drawn to Councillor Lee Reeves who was East Suffolk Council's, Armed Forces Champion and attended a Remembrance Parade and Wreath Laying Service at the Athenaeum in Bury St Edmunds

#### The Vice-Chair of the Council

Councillor Fisher advised that he had attended the following events:

BSC Multicultural Services 25th Anniversary Celebration on 1 October 2023 at Trinity Park Conference Centre, Ipswich

Mayor of Ipswich Fundraiser Thai Night on 19 October 2023 at Kwan Thai Restaurant, Ipswich

Saxmundham Service of Remembrance on 12 November 2023 at St Mary and St Peter's Church, Kelsale

ActiveLIves AGM on 16 November 2023 at Kesgrave Community and Conference Centre

#### The Leader of the Council

On behalf of the Leader, The Deputy Leader announced the following changes which had been made using the Leader's delegated authority:

Changes to Committee Memberships:

With retrospective effect from 26 September 2023, Councillor Jan Candy was replaced on the Scrutiny Committee by Councillor Stephen Molyneux.

On the same date, Councillor Sarah Whitelock was replaced on the Audit and Governance Committee by Councillor Lee Reeves.

#### **Changes to a Working Group**

\_With retrospective effect from 29 August 2023, Councillor Rachel Smith-Lyte was replaced on the Local Plan Working Group by Councillor Stephen Molyneux.

#### **Changes to Outside Bodies**

\_The Leader appointed Councillor Tom Daly, Cabinet Member with responsibility for Energy and Climate Change, as the ESC representative on the Local Government Association, Special Interest Group Nuclear Legacy Advisory Forum (NuLeAF) with retrospective effect from 1 August 2023. Councillor Daly replaced Councillor Hammond as the Council's representative.

Councillor Dan Clery, Assistant Cabinet Member for Economic Development and Transport, as the Council's representative on The A47 Alliance, East West Rail and the Greater Anglia Integrated Transport Forum, replacing Councillor Hammond, with retrospective effect from 20 August 2023.

Councillor Jan Candy was going to be part of the Landguard and Felixstowe Conservation Trust, replacing Councillor Hammond, with retrospective effect from 29 August 2023.

Councillor Graham had been appointed to the Places Leisure Partnership Board, replacing Councillor Paul Ashton, with retrospective effect from 29 August 2023.

With retrospective effect from 23 October 2023 Councillor Tom Daly, Cabinet Member with responsibility for Energy and Climate Change, would be the ESC representative on the Police and Crime Panel, replacing Councillor Sarah Whitelock.

Councillor Sarah Whitelock had been appointed to the Everyone Active Outside Body, replacing Councillor Paul Ashton, with immediate effect.

The Deputy Leader noted the recent adverse weather conditions and the continued high water levels in the district. He hoped all those affected had their compensation matters resolved swiftly. The Deputy Leader also paid thanks to the services both official and unofficial involved in supporting communities during the storms and in the aftermath.

#### **Cabinet Members**

Councillor Ashton announced that Adrian Mills would be standing down as the Head of Anglia Revenues Partnership (ARP) to take retirement in the Spring of 2024. The would be a recruitment day on 11 December 2023.

Councillor Candy thanked the chamber for support regarding the statement on the Gaza conflict.

Councillor Langdon-Morris thanked East Suffolk Services and the Senior Management Team at East Suffolk Council for the response and support to residents in his ward. There was a mobilisation of the local community in supporting one another, which included a number of farmers around Framlingham who helped to rescue those in need.

Councillor Graham announced that Sarah Shinnie, Corporate Events and Commercial Projects Officer was recently honoured at the Active Suffolk Awards. She won Activity Champion of the year for her work on recent the Tour of Britain event.

#### The Chief Executive

The Chief Executive had no announcements to make to Full Council.

#### 5 Questions from the Public

No questions had been submitted by the electorate as provided by Council Procedure Rule 8.

#### **6** Questions from Members

There were two questions submitted from Members

# <u>Question from Councillor Graham Parker to Councillor Toby Hammond, Cabinet Member with responsibility for Economic Development and Transport</u>

'Supporting the transition to electric vehicles (EVs) plays a significant role in helping the UK to meet its Net Zero targets, but progress so far has been slow. While the Government estimates the UK will need 300,000 EV charge points by 2035, when the sale of new petrol and diesel cars will be banned, current figures show the UK has fewer than 40,000 publicly accessible EV charge points.

With a mere 13% of the target achieved so far, accelerating the current roll-out pace is more important than ever.

What is the plan to install sufficient EV charging infrastructure in East Suffolk, and given there are just three public charging points in our own carparks throughout the entire District, when can we see that useful facility and income stream increasing?'

#### Response from Councillor Toby Hammond, Cabinet Member with responsibility for Economic Development and Transport

'Thanks very much for the question which I thought was topical and well put. There is rather a lot I could say on this but I will try and keep it fairly brief as we have a lot of business to get through tonight.

I was once unlucky enough myself to completely run out of charge on my slightly old electric car in a live lane of the A14. This happened to me after visiting a series of broken charging stations, so I can absolutely support your point that we urgently need better charging infrastructure in our district. Government support for EV charging stations has been really poorly administrated and we are woefully behind, as the numbers in your question demonstrate.

East Suffolk has not, to date, had a formal policy of installing public EV charging points in our car parks, we have just been more opportunistic, for example when we redeveloped the Waveney Valley Pool and Gym, we installed charging points while we were at it.

The main question we need to consider, and consider very carefully, is as a council do we actually want to intervene in the current charging point market and roll out our own network of charging points as a council service in our car parks and on other land we own. And are we well placed to do so on a commercially sustainable basis?

To explore this I have recently met with Anglia Car Charging Ltd, a leading business in our area. In terms of the commercial opportunities, they are now more around 50kW fast-charging equipment so you can charge your car quickly. This means that to be a successful operator, you don't just need the land, you also need a pretty high-power grid connection to run that charger.

Now Councillor Parker is quite right that there is a potential income stream here for ESC, but there is also a forward maintenance liability. These things do break down, and if residents come to rely on them to get home that is a serious thing.

I have also met with the largest employer in my ward, Clays Printers of Bungay to discuss their plans on EVs. They are promoting the UK Government's Electric Car Salary Sacrifice Scheme (a similar model to the old company car scheme) to encourage takeup of EVs amongst their staff. They wanted to know if we were planning to install EV charging in our car parks in Bungay so they could take advantage. But this could also block EV car park spaces all day, if we are not careful.

I think it is also important to say that EV vehicles are not a silver bullet to the traffic volumes, safety and emissions challenges we face in our communities, and they are of course reliant on extractive practices for rare earth minerals for the batteries and have high embodied carbon. They are only as green as the electricity used to charge them. We are not saving the world by buying Teslas, whatever Elon Musk may like you to think.

Charging technology continues to change rapidly. Until this becomes mature, ESC has been reluctant to commit to large scale investments – which may quickly become obsolete. It's also important that EV chargers are considered alongside other urgent funding priorities like safer cycling provision, smaller and more responsive buses and car sharing.

We will continue to encourage communities and businesses to install EV charging points. We will also continue to support the Suffolk County Council-led Plugin Suffolk programme and will be promoting the scheme with communities across the district over the coming weeks.

This administration is keen to crack on with helping to push forward charging infrastructure in East Suffolk, and we have formed a small group with members and officers, which in fact met earlier today, to look at the options we have. One approach we are looking at is leasing any suitable ESC land we have to specialist charge point operators. This could be a good way of accelerating the rollout you want to see, without taking on the inherent liabilities.'

There were no supplementary questions

Question from Councillor Alan Green to Councillor Stephen Molyneux Assistant

Cabinet Member for Planning and Coastal Management (in absence of Councillor

Yule, Cabinet Member with the responsibility for Planning and Coastal Management)

'The cost of a planning application for alterations to a domestic property is £206.00. The planning committee of the Parish of Kessingland has recently recommended for approval an application for the fitting of a heat pump. I believe this is the first stand-alone application to upgrade a heating system in Kessingland at a domestic property.

Due to the high cost of the pumps, and also the expense of installation, would the council consider waiving the cost of applications for heat pumps to encourage residents to apply? This will also support the Council's Climate Emergency Declaration in its endeavour to get to Net Zero.'

# Councillor Stephen Molyneux Assistant Cabinet Member with the responsibility for Planning and Coastal Management responded to state

"The planning application fees are set nationally by government and next month they are set to rise by 25% for minor and householder applications and 35% for major applications. This is a change we welcome to ensure that we can resource the planning service effectively and be financially compensated for the considerable time which officers have to put into planning applications. The planning fee for householder applications is the same for all forms of householder development, whether it is for an extension, a new fence or a heat pump and we have no ability to waive planning application fees.

However, the majority of proposals for air source heat pumps, solar panels and other forms or retrofitting of domestic properties to achieve higher standards of insultation and energy efficiency do not need planning permission.

Air Source Heat Pumps only tend to only require permission when they are larger than a normal domestic pump, when they are placed within 1 metre of the boundary of a property, are on a Listed Building or in some circumstances in a Conservation Area. When we do receive planning applications for heat pumps they will often require some additional consideration of noise and visual impacts, therefore justifying the fee and the officer time which has to go into that.

The nationally set householder fee for such installations is proportionate and overall not something that East Suffolk has the power to waive."

There were no supplementary questions

#### 7 Petitions

No petitions had been received as provided by Council Procedure Rule 10.

#### 8 Notices of Motion

The Chair reported that one Notice of Motion had been accepted prior to the meeting.

On the proposition of the Chair, seconded by Councillor Gandy it was **RESOLVED** to debate the motion at the Full Council meeting, by a unanimous vote.

Councillor Gandy was asked to read out the motion.

#### 'The Council noted that:

- 1. The Public Services (Social Value) Act of 2012 allows the Council to take into consideration, in the award of procurement contracts, any offer of additional community benefit which is over and above the specified requirements where these meet the Council's priorities.
- 2. Since 2022 East Suffolk's 'Procurement and Contract Management Strategy' has embedded Social Value as a key consideration, with a positive weighting, into its

procurement decisions. Beyond considering price alone, its spending power is now used to produce wider benefits that directly improve local communities, the local economy, and the environment.

3. Around 17.5% of public procurement contracts in the UK with a combined value of £37.5bn have been won by companies with links to tax havens, harming our economy by extracting tax receipts and significantly reducing the contributions that support vital public services.

The Council resolved to:

- 1. Promote and expect transparent, exemplary tax conduct from its suppliers and their supply chains;
- 2. Use the Social Value Act to integrate tax status further into our procurement process by giving weighting, as appropriate, based on a supplier's ethics and how and where they pay their tax when undertaking a buying decision, alongside considerations on other social value offers, value for money and the quality of service provided and
- 3. Report on the implementation and progress of social value benefits gained through procurement decisions on an annual basis.'

Councillor Gandy added that the motion was seeking to ask for transparency in potential suppliers regarding their tax status. Tax status would be considered alongside other factors when purchasing decisions were being made. Suppliers would be aware that the Council consider paying tax a social responsibility and would look to seek suppliers who pay their fair share of tax where possible.

Suggestions for implementing the motion were outlined which included adding additional questions in tender documentation or adding relevant information into terms and conditions of contracts.

The motion was seconded by Councillor Byatt who reserved his right to speak.

Councillor Smith-Lyte thanked Councillor Gandy for the pertinent motion and added that she would also like to see, as much as possible local traders and business considered first in tender processes, extending further to countywide options then onto regional / national level businesses.

Councillor Jepson reflected that consideration was needed to the legalities of implementing a process where local businesses are considered first.

Councillor Jepson asked if any work had taken place already, recognising the potential impact on officer time.

Councillor Langdon-Morris noted there was an upcoming Procurement Strategy workshop in January 2024 and the motion could be discussed there.

Councillor Byatt stated that the issue was sent to the Audit and Governance Committee in the previous administration. Due to running out of time, the matter was being brought back for consideration.

Councillor Byatt highlighted the issue of billions of pounds being lost in corporate tax revenues due and stated that whilst some loopholes have been closed there was no national policy to fully address this.

He touched on the need to take separate legal advice. Councillor Byatt outlined an example from the National Auditing officer regarding PPE contracts and questionable procurement processes being undertaken.

Councillor Byatt concluded that the Council should make their position clear to suppliers and the public and urged members to support the motion.

Councillor Gandy responded to the points raised. Including local business was always a consideration. The legal framework around the process could be discussed at the procurement workshop as mentioned. The principles behind the motion work within the constitution and the over arching principles of the council.

Following debate it was **RESOLVED** by unanimous vote to pass the motion.

#### 9 Our Direction 2028

The Deputy Leader introduced the 'Our Direction 2028' Strategic Plan and summarised that since the elections in May 2023 work had taken place on the next Strategic Plan for East Suffolk Council. In developing the plan, the GLI group considered what had been achieved previously, what needed to change to reflect GLI priorities, what could be built on and whether anything was missing. There was significant consultation with drop-in sessions for staff across all our operational sites, CEO briefings, and an all-Member briefing.

An online consultation for residents and stakeholders took place which was promoted by a press release. Stakeholders were written to informing them about the consultation. There were 380 responses were received to the consultation and incorporated into the finalisation of the 'Our Direction 2028' plan.

The document reflected the political ambitions of the new Administration but also contained wider collaboration which embedded the feedback from councillors, staff, stakeholders and local people within the final document.

The Deputy Leader concluded to state that the GLI group want to 'work with and empower communities and individuals, to protect what we love about our District, improve services where we need to, and adapt to our changing environment. We want the district to be in the best place possible by 2028, focusing on Environmental Impact, Sustainable Housing, Tackling Inequalities and a Thriving Economy as our four themes'.

The importance of outcomes was highlighted and the Deputy Leader stated there would be an action plan developed to measure what was being done and what had been achieved.

Councillor Smithson referenced the 380 responses in relation to the total population of East Suffolk and asked if the Deputy Leader could tell the chamber more about how communities would be engaged in other ways than just online.

The Deputy Leader responded to state he felt there were a good number of responses, and the group would look to other ways to increase engagement.

Councillor Jepson raised a concern around the lack of financial detail included in the plan and gueried when it would be provided.

Councillor Jepson also queried there being no mention of Sizewell C in the plan.

The Deputy Leader responded to state the group welcomed scrutiny and the budget would becoming in the New Year. He added that consultation was sought with all staff, stakeholders and with Members. The group was open to all suggestions.

Regarding Sizewell C the Deputy Leader responded to say that it was out of the council's hand and that the focus would be on getting the best deal possible going forwards.

Councillor Deacon referenced PG49 of the plan and queried the number of KPIs presented and if they were the most up to date.

The Deputy Leader thanked Councillor Deacon for raising the point and stated the KPI's referenced were historic and needed to be amended.

Councillor Gandy queried the meaning of the statistics provided around Universal Credit in the plan.

Councillor Beavan responded to state that it was a comparison of East Suffolk to other areas in respect of Universal Credit being claimed.

Councillor Byatt referenced the previous version of the Strategic Plan where in 2019 there was a 3 day 'Hot House' event where all members were invited to consult on the plan.

Councillor Byatt asked why had the GLI group had not invited all Councillors to be involved in the formation of the current plan.

The Deputy Leader responded to state that there was still an opportunity to take on board comments and suggestions. He stated that members had been engaged with and there was consultation. It was judged that repeating the 'Hot House' was not the right thing to do but that did not mean the group were not open to hearing views of others.

In moving the recommendation the Deputy Leader stated he was delighted to have housing as a portfolio which had its own dedicated theme, underlining the vital importance of there being a secure, safe and affordable home for the residents of East Suffolk.

The key priorities were to deliver the right sustainable housing for community need, reduce and prevent homelessness, tackle fuel poverty, and support new heating technologies.

The housing emergency was referenced with regard to an increase in homelessness, private rent and the cost of building materials.

The Deputy Leader referenced the Chancellor's response to unfreeze the Local Housing Allowance which was started by an East Suffolk Council Officer earlier in the year.

The current housing benefit was only enough for 5% of private rents. It would be updated to 60% of present average rents covering 30% of private rents next year.

The Deputy Leader concluded to state that the Council had an innovative and dedicated housing team working to meet the challenges faced and that 'Our Direction' meant every member of the Council working together.

On the proposition of the Deputy Leader, it was seconded by Councillor Plummer, who reserved her right to speak.

Councillor Daly outlined his portfolio area the would continue to support, promote and implement green technologies to create energy across the district, contributing to local and national energy infrastructures.

He stated that a number of projects were underway which included the roll-out of solar PV on private households. 1,800 solar panels were installed in East Suffolk in the last year. Regarding 'Suffolk Warmer Homes, Healthy People' grants were being provided and support to lower income homes to reduce their energy use and fit solar PV wherever possible.

Councillor Daly continued to reference that solar PV had been installed in leisure centres and buildings in the district. Work would continue to increase solar installations as part of the estates decarbonisation programme, alongside new solar car ports, heat pumps and battery storage.

Regarding the Suffolk Climate Emergency Plan, East Suffolk Council was working with partners to develop feasibility studies for heat networks and new community energy projects.

Councillor Daly discussed the ambition to work towards the net zero target and over the period from 2016–22, ESC's emissions had reduced by 35%.

Councillor Daly concluded to summarise the ongoing activities within portfolio.

Councillor Robinson referenced that on 8 November he was dismayed by the statement regarding money from oil and gas companies not being welcome. Councillor Robinson stated that the GLI group did not have representation with councillors in the Lowestoft area and were prepared to put jobs at risk by stopping investment in the town.

Councillor Robison said oil and gas would continue to be used in households, business and over 1000 jobs are reliant on oil and gas.

Councillor Candy offered support to 'Our Direction' and discussing the Tackling Inequalities theme outlined the 'Feel Good Suffolk' initiative which was launched in October 2023. Including three priorities, weight loss, beginning and continuing to exercise and smoking cessation.

Councillor Candy also highlighted support for the wellbeing hubs in operation in the District. In the New Year practical and lifestyle support would be a focus.

Councillor Gooch thanked everyone for the work on the plan and highlighted that whilst her colleagues were sympathetic to the general tone there was a query regarding the linguistic element with statements in the document that lacked clarity.

Councillor Gooch highlighted the process under the previous administration which included the opportunity for members to suggest amendments to the previous plan and have measurable information for on-going review.

Councillor Gooch stated that the group had discussed alternative thematic titles and offered the suggestions of:

- Reducing Negative Environmental Impact
- Promoting Sustainable Housing
- Developing a Thriving Economy

These alternatives would provide more clarity and produce clear measurable performance indicators with themes and priorities. Councillor Gooch supported the language use in the Tackling Inequalities theme.

Councillor Gooch concluded to reference the financial sustainability of local authorities given the current climate and risks posed to some local authorities regarding section 114 notices, and that financial sustainability should be included in 'Our Direction'. Further to having clear directional language to feed into KPIs which would be used to measure against future plans and proposals.

Councillor Jepson queried the reference to the KPIs being in development and added that it would have been helpful to have had some knowledge of what the KPI's might look like.

Councillor Jepson added to the discussion regarding the value of having a 'Hot House' and raised his disappointment that one was not organised. Councillor Jepson supported that everyone would like residents to benefit from whatever the administration delivers and noted members from the Conservative group understand the importance of being more 'green'.

Councillor Jepson concluded to state that the ambition was recognised, however the detail was lacking and whilst the administration was still relatively new in position, the detail was needed for support to be offered in delivery of the plan.

Councillor Hammond added that he was really pleased to see changes in language regarding Economic Development policy.

Councillor Hammond discussed the climate emergency being faced and the 2023 temperature rises being recorded. The UK government continue to explore opportunities for new oil and gas. Councillor Hammond highlighted his concern regarding this.

Councillor Hammond stated that the administration believed in the prosperity of Lowestoft and the the district was in in low carbon business and supported transition. He highlighted that Councillor Robinson made a good point regarding how tenants would be determined in the future.

Councillor Hammond outlined that all business interested would be treated with an open mind. He highlighted RMI renewables as a great example of a growing business and tenant in the Power Park who were originally 100% oil and gas. RMI renewables now have over 90% of their growing business in low carbon and renewables.

Councillor Byatt recognised the emotive subject and could agree on principles of the plan. He echoed points made in the chamber regarding the detail included in the current version of 'Our Direction' and whilst supported the overall aims there needed to be a more definitive outline of how the 4 strategic directions would be moved forward.

Councillor Byatt added that his group did not wish to go against the plan, but needed more detail and believed having a mini 'hot house' or conference would support the process of everyone being able to own plan moving forward.

Councillor Byatt proposed three options for consideration

- 1) Approve 'Our Direction' as presented to Full Council
- 2) Send it back for further discussion and consultation
- 3) Not approve 'Our Direction'

Councillor Byatt encouraged consideration to option 2.

Councillor Smith-Lyte referenced the 'Hot House' of 2019 and her understanding was this took place due to the forming of the East Suffolk Council. Councillor Smith-Lyte highlighted that everyone had a chance to comment and contribute to the plan. Councillor Smith-Lyte pointed out that her group made suggestions during the 2019 'Hot House' which were ignored by the previous administration.

Councillor Smith-Lyte spoke to the environmental element of the plan, which she felt underpinned everything. Councillor Smith-Lyte summarised areas within her remit, which included, a focus on reduction, re-use and recycling of materials and to encourage food self-sufficiency.

There would be work to preserve and maintain the inherent beauty and attraction of East Suffolk including its natural landscape and conservation areas, historic environment and cultural heritage.

Councillor Graham added her commitment to fulfil the ambition of 'Our Direction' within her deputy Cabinet Member remit. Regarding the theme of Tackling Inequalities, the group was fully aware of how hard the cost-of-living crisis was for the community with over 11% of East Suffolk residents facing income deprivation. The Ease the Squeeze programme continued to operate to support community members with various initiatives.

Councillor Graham recognised the importance of the Community Partnership model and that further development to improve the delivery of the partnerships was underway. Regarding leisure within communities Councillor Graham highlighted the there were over a million visits to leisure centres in the district over the last year and the team continue to explore opportunities to increase footfall.

Councillor Graham discussed tourism and highlighted the ongoing support for the First Light festival which saw record audiences of over 40,000 in 2023. 100% of hotels and bed and breakfast's were fully booked and the festival was noted in the Guardian as one of the top ten in the country.

Councillor Plummer offered support of 'Our Direction' and took on board comments made by members in the chamber during the meeting.

Councillor Bennett spoke to Councillor Jepson's earlier question and stated that he felt it was evolution and that perhaps it was why the approach had been softer and a progression.

Councillor Bennett discussed digital inequality and requested concrete commitment on how this would be addressed. Councillor Bennett stated it would be good if every department could have a digital champion to ensure accessibility to information and services.

Councillor Bennett discussed sustainable transport and highlighted the excellent cycling and walking strategy. The group taking the strategy forward would have representation from all political groups and Councillor Bennett was looking forward to developing the strategy further.

Councillor Hedgley made a point that the Leader had promised a mini 'Hot House' and there was a request for this to happen.

Councillor Ashton stated that there was a belief that consultation was sought with members to get feedback for the strategy. Councillor Ashton highlighted the hard work that officers have done on the plan.

Councillor Ashton discussed customer service and the aspiration to make it as easy as possible for customers to do business with the council and the intention to provide excellent customer service to the community.

Councillor Thompson highlighted there was still a pandemic and a need to consider that when having young people at the council. He added that the strategy could be given to the young people to debate.

Councillor Byatt requested an amendment to the wording of the recommendation.

The Chair stated there could be an amendment made to the wording of the recommendation and suggest replacing 'approved' with 'reconsiders'

On the proposition of Councillor Byatt, seconded by Councillor Jepson the matter of the amendment was discussed by members.

Councillor Byatt stated he had nothing to add.

Councillor Jepson stated the comments made during the debate were not criticisms of any officers involved in working on the new strategic plan.

The Deputy Leader opposed the amendment suggested. He agreed that the KPIs needed to be reviewed and the plan needed to added to, however there needed to be a direction and an overall aim. The group were not afraid to alter or make changes and wanted to work together.

The Deputy Leader stated that the 'Hot House' could be revisited and encouraged members to reject the amendment put forward and pass the recommendation.

Councillor Daly stated that a huge amount of work had gone into it, there had been lots of debate and lots of opportunities for consultation with staff and members. He echoed the Deputy Leader's previous point that the administration are open to ideas, changes and relooking at areas. Councillor Daly concluded that it was the direction the council needed to take.

Councillor Smith-Lyte highlighted the amount of officer time in working on the plan prior to the meeting and that should the amendment go forward it would take more officer time to review again.

Councillor Hammond added that it was an excellent plan and urged members to vote for Our Direction as it stood without the amendment. He reminded all councillors that the Chair had stated he would consider motions put forward and should adjustments be required in the future there was a mechanism to facilitate that.

Councillor Ninnmey echoed that officers have been engaged and consultation had taken place. The development of the KPIs required would give further opportunity to input. He opposed the amendment and supported the plan as presented.

Councillor Bennett added that he took on board comments made from Councillor Gooch and Jepson. He believed it was an evolution of previous work.

Councillor Smithson stated that she felt most of the chamber was behind the sentiment of what was being presented. The plan was a strategic direction and at present she could not see what success would look like. Some of the KPIs requiring

development were significant and therefore Councillor Smithson wished to support the amendment proposed.

Councillor Byatt concluded to remind colleagues that the role of opposition was to challenge and support the administration when it was felt the right thing was being done. Councillor Byatt highlighted there was a lot to carry forward and that a step back could be required. He concluded that a half day for all members to discuss the plan further would provide the opportunity for full participation and wider support.

Following the conclusion of debate, the proposition of the amendment was put to the chamber to vote. There were 22 members in favour to accept the amendment. There were 22 members opposed to the amendment. The Chair concluded the vote to oppose the amendment. With a casting vote the suggested amendment failed.

The Deputy Leader summed up the debate before moving the recommendation. He stated that the group understood the concerns raised and stated there would be another 'Hot House' to include everyone in the plan. The Deputy Leader reiterated he wanted to move forward, building on what was already in place.

On proposition of Councillor Byatt, seconded by Councillor Deacon it was resolved to hold a recorded vote on the recommendation. There were more than 7 members in agreement.

The Chair invited the Monitoring Officer to undertake the Recorded Vote regarding the recommendation.

Upon being put to a Recorded vote, the recommendation was **CARRIED**.

The results of the recorded vote are shown below:

#### For the recommendation:

Councillors Ashton, Beavan, Bennett, Candy, Clery, Daly, Ewart, Fisher, Graham, Grey, Hammond, Langdon-Morriss, Molyneux, Ninnmey, Noble, Plummer, Rumble, Smith-Lyte, Speca, Thompson, Wakeling, Wilson.

#### Against the recommendation:

**Councillor Patience** 

#### Abstaining from voting on the recommendation:

Councillors Ashdown, Back, Byatt, Ceresa, Craig, Deacon, Folley, Gandy, Gee, Gooch, Green, Hedgley, Jepson, King, Lawson, Lynch, Parker, Robinson, Scrancher, Smithson, Starling.

It was duly **RESOLVED** 

That Council approves the Strategic Plan, Our Direction 2028, as set out in Appendix A of this report, as the Council's Strategic Plan for the next four years.

#### 10 Review of the Council's Statement of Licensing Policy

Councillor Jan Candy, Cabinet Member with responsibility for Community Health, presented report **ES/1738**. The purpose of the report was to present to Full Council the outcome of the recent consultation on the draft revised statement of Licensing Policy and to seek the adoption of the Policy so that it could be published in January 2024.

There were no questions or debate.

Councillor Candy moved the recommendation, which was duly seconded and upon being put to the vote it was unanimously

#### **RESOLVED**

That Full Council:

- 1. Adopts the revised Licensing Act 2003 Statement of Licensing Policy for publication and implementation on 31 January 2024.
- 2. Delegates to the Head of Legal and Democratic Services the authority to make any minor changes required to the Statement of Licensing Policy as a result of legislative updates, typographical errors or to address formatting issues.

#### 11 Wickham Market Neighbourhood Plan

Councillor Beavan, Deputy Leader of the Council and Cabinet Member with responsibility for Housing, presented report ES/1737. The purpose of the report was to "make" the Wickham Market Neighbourhood Plan part of the Development Plan for East Suffolk following positive results of the Referendum on 12th October 2023. More than 50% of those voting in the Referendum voted "YES" to the question and East Suffolk Council must now "make" the Neighbourhood Plan, unless it considers the Neighbourhood Plan would breach or be incompatible with any EU obligation or any of the Convention Rights. Once "made" by East Suffolk Council, the Neighbourhood Plan will become part of the Development Plan for East Suffolk and sit alongside the adopted East Suffolk Council Suffolk Coastal Local Plan. The Development Plan is used to determine planning applications.

Councillor Noble congratulated Wickham Market for their efforts on the plan and for getting the plan to the stage where it could become part of the East Suffolk Council Development Plan.

Councillor Green added his congratulations to Wickham Market for their work, recognising the time and effort that went into the plan.

Councillor Gooch commented on the shortage of dentists that was mentioned as part of the plan, and hoped that the administration could continue to work with local MPs to address the provision of dental services in the area.

Councillor Beavan moved the recommendation, which was duly seconded and upon being put to the vote it was unanimously

#### **RESOLVED**

That the Council make the Wickham Market Neighbourhood Plan (Referendum version, August 2023) part of the statutory Development Plan for East Suffolk for the whole of the Wickham Market Neighbourhood Area

#### 12 Code of Corporate Governance

Councillor Beavan, Deputy Leader of the Council and Cabinet Member with responsibility for Housing, presented report **ES/1739.** The Code of Corporate Governance is a key document for the Council which summarised the principals of good governance and sets out the Councils overarching corporate governance arrangements and approaches. Governance is about how the Council ensures that it is doing the right things, in the right way, for the right people, in a timely, inclusive, open, honest and accountable manner. The Code of Good Governance follows the most recent guidance set out by Chartered Institute of Public Finance and Accountancy. The Audit and Governance Committee reviewed the Code at its 11 September 2023 meeting and positively commented upon and championed good governance. They noted that there had been very little change since last year, beyond the updating of references to other policies and updating some of language. The Audit and Governance Committee resolved to recommend to Full Council that it adopts the refreshed Code of Corporate Governance.

Councillor Byatt asked for clarification on the definition of the 'golden triangle group' referred to in the report. The Chief Executive confirmed that this was a term used to refer to the Head of Paid Service, the Monitoring Officer and the Section 151 Officer.

Councillor Beavan moved the recommendation, which was duly seconded and upon being put to the vote it was

#### **RESOLVED**

That the having commented upon the refreshed Code of Corporate Governance, Full Council adopts the refreshed Code of Corporate Governance attached at Appendix A to this report.

#### 13 Lowestoft Flood Protection – Transport and Works Act submission Update

Councillor Beavan, Deputy Leader of the Council and Cabinet Member with responsibility for Housing, presented report **ES/1742.** Councillor Beavan stated this was a legal requirement for the completion of the Lowestoft Tidal Barrier as the Council awaited a financing announcement.

The TWAO (Order under the Transport and Works Act 1992) was submitted on the 12 October 2023 and there was now a forty-two day period in which responses could be submitted to the Secretary of State for Environment, Food and Rural Affairs. Councillor

Beavan stated that this period closed on the 23 November 2023, and confirmed that one objection and one letter of recommendation had been submitted.

Councillor Green referred to the estimated £124m shortfall in funds for this project and asked if this was an accurate figure. Councillor Beavan stated that this was the best estimate at this point, but prices were fluctuating at the moment. A decision on further funding was expected by the end of the year.

There had been a significant amount of work on the project as well as preparing the report for Full Council, thanks was noted to the officers involved.

The Deputy Leader moved the recommendation, which was duly seconded and upon being put to the vote it was unanimously

#### **RESOLVED**

Full Council resolve that:

That the resolution for the promotion by East Suffolk Council (the "Council") for an application to the Secretary of State for Environment, Food and Rural Affairs for the Lowestoft Tidal Barrier Order, which is to be made under the Transport and Works Act 1992, was duly submitted to the Secretary of State for Environment, Food and Rural Affairs on 12 October 2023 in accordance with the resolution of this Council passed at a meeting held on Wednesday 15 March 2023, and is, by this resolution, confirmed.

#### 14 Appointment of Chief Finance Officer and Section 151 Officer

Local authorities are required to have in place certain statutory officers, one of which is the Section 151 Officer, known in East Suffolk as the Chief Financial Officer, who undertook a range of key financial responsibilities.

In March 2023, the former post holder retired and Full Council agreed to appoint Mrs Lorraine Rogers as the Acting Chief Finance Officer and Section 151 Officer pursuant to a full recruitment process being undertaken once the financial year end processes had been completed. Mrs Lorraine Rogers was formerly the Deputy Section 151 Officer. The recruitment process was completed, and the report sought Full Council approval to appoint Mrs Lorraine Rogers as the Council's permanent Chief Finance Officer and Section 151 Officer.

The Deputy Leader stated that he was delighted to bring the report to Full Council with the recommendation to appoint the role to someone who had over 27 years of experience working in the Council.

There were no questions from members. It was noted that members offered their congratulations and recognised the value in employees having career opportunities to progress in the organisation.

#### **RESOLVED**

That Full Council approve the appointment of Mrs Lorraine Rogers as its Chief Finance Officer and Section 151 Officer and the officer responsible for the administration of the Council's finances under Section 151 of the Local Government Act 1972

#### 15 East Suffolk Council's Food and Health & Safety Service Plan 2023-2024

Councillor Candy, Cabinet Member with responsibility for Community Health introduced Report ES1719 which related to the East Suffolk Council's Food and Health and Safety Service plan 2023 - 2024.

The first Food and Health and Safety Plan was approved in November 2021 and came to end on 31 March 2023. The plan covered the vital work carried out by the Environmental Services and Port Health area.

The Food and Health and Safety Team deliver a wide range of statutory functions, both regulatory and advisory. Councillor Candy outlined a number of these, which included the regulation of health and safety standards in workplaces, food health export certificates, health and safety inspections, ship sanitation certificates, inspection of vessels at the port of Lowestoft along with raising awareness among food business operators, employers and the public.

Councillor Candy highlighted the function of the Corporate Health and Safety Team and Suffolk Coastal being the leading port health authority in the UK.

The great work of Head of Environmental Services and Port Health and her team was recognised by the Chamber.

There being no questions from the chamber and on the proposition of Councillor Candy, seconded by Councillor Smith-Lyte it was unanimously

#### **RESOLVED**

- 1. That the performance against the service plan for 2021/23 be noted
- 2. That Full Council considers and comments on the service plan for 2023/24
- 3. That the service plan for 2023/24 be approved
- 4. That authority be delegated to the Head of Environmental Services and Port Health to make any minor changes to the service plan for 2023/24 required as a result of legislative updates, typographical errors or to address formatting issues.

#### 16 Cabinet Members' Report and Outside Bodies Representatives' Report to Council

Full Council received report ES/1736, which was presented by Councillor Beavan, the Deputy Leader of the Council, and provided individual Cabinet Members' reports on their areas of responsibility, as well as reports from those Members appointed to represent East Suffolk Council on Outside Bodies. The Deputy Leader stated that the

written reports could be taken as read and he invited relevant questions on their contents.

Councillor Byatt questioned if there could be a magazine representing good news stories from across all Wards.

The Deputy Leader responded to state he would have to report back on the query raised.

Councillor Craig asked the Deputy Leader if the Council had an indication of how widespread the issue of damp and mould was in the housing stock. Councillor Craig also queried if the new inspector would be working with private let homes and the Safer Suffolk Renters Scheme.

The Deputy Leader stated there was a focus on damp and mould inspections and the team were working with Safer Suffolk Rentals Scheme. The Deputy Leader suggested the Head of Housing be approached for further information if required.

Councillor King queried if a name change could be considered regarding the Coastal (Leisure) Strategy to encompass all areas of sport in the area.

Councillor Graham thanked Councillor King for the feedback and would be happy to take it back for consideration.

Councillor Jepson raised parking and queried the timescales on when the parking strategy would be progressed.

Councillor Hammond confirmed that the team were looking to roll out more bespoke arrangements. Views would be sought from business, stakeholders, and communities. Councillor Hammond confirmed that a series of town-by-town parking reviews had commenced in Felixstowe, Beccles, and Bungay. Councillor Hammond encouraged Councillors from all wards to input into the process and felt that there was an opportunity to make significant improvements for towns and their communities.

Councillor Smithson questioned if suppliers paying fair tax would be incorporated into procurement workshop due to be held in January 2024.

Councillor Langdon-Morris confirmed that it would be considered and stated that it would be good to put together a question to all councillors on the matter.

Councillor Gooch made a request for the Environmental Task Group to consider the ongoing issue on the highways, where litter was not collected prior to grass cutting taking place.

Councillor Smith-Lyte thanked Councillor Gooch for the question and confirmed that it would be revisited.

Councillor Folley questioned if digital champions were in place and if there could be a progress report on how the project had worked.

Councillor Ashton responded to state that the digital champions were in place and there was plan to review how they were being utilised.

Councillor Ashton added to state that reviews are underway exploring the different ways people can engage with the council. This considered libraries, walk in centres, hubs and online options. He reiterated the intention to have excellent customer service across the council and welcome and thoughts or ideas members have.

Councillor Bennett raised the new Sea Shore development in Felixstowe, there had been a proposal to sell the beach huts, however Councillor Bennett questioned if a leasing / hiring model could be considered.

Councillor Graham responded to state there was an ongoing review, and shared the concerns raised. Councillor Graham stated she would get back to Councillor Bennett with more information.

The Deputy Leader concluded the business item to reiterate that the administration were open to questions and suggestions. He encouraged members to email and not feel they had to wait for Full Council.

#### 17 Exempt/Confidential Items

It is recommended that under Section 100A(4) of the Local Government Act 1972 (as amended) the public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Act.

#### 18 Exempt Minutes

On the proposition of Councillor Hammond, seconded by the Deputy Leader it was unanimously

#### **RESOLVED**

That the Exempt Minutes of the meeting held on 27 September 2023 be agreed as a correct record and signed by the Chair.

Cha	 air



# FULL COUNCIL Wednesday, 24 January 2024

Subject	Proposed changes to East Suffolk Council's Constitution
Report authors on behalf of the Constitution Review Working Group	Councillor Dr Anthony Speca, Chair of the Council and Chair of the Constitution Review Working Group (CRWG)  Councillor Jamie Starling, Member of the CRWG  Councillor Peter Byatt, Member of the CRWG
Head of Service	Chris Bing  Head of Legal and Democratic Services and Monitoring Officer <a href="mailto:chris.bing@eastsuffolk.gov.uk">chris.bing@eastsuffolk.gov.uk</a>
Director	Kate Blakemore Strategic Director <a href="mailto:kate.blakemore@eastsuffolk.gov.uk">kate.blakemore@eastsuffolk.gov.uk</a>

Is the report Open or Exempt?	OPEN

Category of Exempt	Not applicable
Information and reason why it	
is <b>NOT</b> in the public interest to	
disclose the exempt	
information.	
Wards Affected:	All Wards

#### Purpose and high-level overview

#### **Purpose of Report:**

This report sets out a series of proposed changes to ESC's Constitution, by the cross-party Constitution Review Working Group (CRWG), which Full Council is asked to consider and adopt.

On 11 December 2023, Audit and Governance Committee considered these proposed changes and resolved to recommend to Full Council that the changes to the Constitution be adopted, pending the CRWG's completion of its full review of the Constitution.

The CRWG was convened by the Chair of Council to carry out a fundamental review of the Constitution to ensure East Suffolk Council's (ESC's) Constitution is complete, accurate, up to date, clear, lawful, fit for purpose and democratically sound.

#### **Options:**

That the changes to ESC's Constitution, proposed by the cross-party Constitution Review Working Group (CRWG) and reviewed and supported by ESC's Audit and Governance Committee, be adopted by Full Council.

That the changes to ESC's Constitution, proposed by the CRWG and reviewed and supported by the Audit and Governance Committee, not be adopted by Full Council.

#### Recommendation/s:

That Full Council resolves to:

- adopt the changes to East Suffolk Council's (ESC's) Constitution, as proposed by the cross-party Constitution Review Working Group (CRWG) and as reviewed and supported by the Audit and Governance Committee (as detailed in Appendix A, Appendix B and Appendix C to this report), as East Suffolk Council's Constitution pending the CRWG's completion of its full review of the Constitution in Spring 2024.
- 2. agree that these changes to the Constitution will take effect and come into force from, and including, Thursday 25 January 2024.

#### **Corporate Impact Assessment**

#### Governance:

The Local Government Act 2000 (the Act) established executive arrangements. ESC has a Leader and Cabinet model of governance. Section 37 of the Act requires the Council to prepare, keep up to date and publicise its Constitution. Section 9P of the Act requires that a Constitution must contain Standing Orders and Procedure Rules, Members' Code of Conduct, such information as the Secretary of State may direct and such other information as the Council considers appropriate. The Local Government Act 2000 (Constitutions) (England) Direction 2000 also lists matters to be included in a Constitution.

Changing the Constitution, other than minor amendments/corrections, is a function reserved to Full Council. However, currently Audit and Governance Committee must consider substantive changes to the Constitution and recommend any changes to Full Council. Audit and Governance Committee was consulted on 11 December 2023 and was supportive of the proposed changes.

#### ESC policies and strategies that directly apply to the proposal:

Our Direction 2028

#### **Environmental:**

There are no direct impacts from the review of the Constitution.

#### **Equalities and Diversity:**

A clear and concise Constitution written in plain English is accessible to a wide readership which supports inclusion.

#### Financial:

There are no direct impacts from the review of the Constitution.

#### **Human Resources:**

There are no direct impacts from the review of the Constitution.

#### ICT:

There are no direct impacts from the review of the Constitution.

#### Legal:

Council decisions must be taken in a procedurally complaint manner, pursuant to the relevant requirements of the Constitution, to be lawful and capable of being successfully defended in the event of challenge.

#### Risk:

Decisions which are procedurally flawed, or ultra vires, are high risk and vulnerable to legal challenge.

External Consultees: None

# **Strategic Plan Priorities**

Select the priorities of the <u>Strategic Plan</u> which are supported by this proposal:			Secondary	
-	elect only one primary and as many secondary as appropriate)		priorities	
T01	Growing our Economy			
P01	Build the right environment for East Suffolk			
P02	Attract and stimulate inward investment			
P03	Maximise and grow the unique selling points of East Suffolk			
P04	Business partnerships			
P05	Support and deliver infrastructure			
T02	Enabling our Communities			
P06	Community Partnerships			
P07	Taking positive action on what matters most			
P08	Maximising health, well-being and safety in our District			
P09	Community Pride			
T03	Maintaining Financial Sustainability			
P10	Organisational design and streamlining services			
P11	Making best use of and investing in our assets			
P12	Being commercially astute			
P13	Optimising our financial investments and grant opportunities			
P14	Review service delivery with partners			
T04	Delivering Digital Transformation			
P15	Digital by default			
P16	Lean and efficient streamlined services			
P17	Effective use of data			
P18	Skills and training			
P19	District-wide digital infrastructure			
T05	Caring for our Environment			
P20	Lead by example			
P21	Minimise waste, reuse materials, increase recycling			
P22	Renewable energy			
P23	Protection, education and influence			
XXX	Governance			
XXX	How ESC governs itself as an authority	$\boxtimes$	⊠	
How does this proposal support the priorities selected?				
An accessible, fit for purpose and up to date Constitution supports good governance.				

### **Background and Justification for Recommendation**

1	Background facts
1.1	At the Annual Meeting of Full Council on 24 May 2023, Councillor Dr Speca, in his inaugural address as Chair of the Council, committed to undertake a review of East Suffolk Council's (ESC's) Constitution to ensure that the principles of democracy and fairness underpinned its every letter.
1.2	ESC's Constitution was drafted and adopted in 2019, as part of the creation of the new Council. Since its adoption, the Constitution has been subject to limited amendment. Amendments which have been made over the last four and a half years have principally been made by the Monitoring Officer under their delegated authority to make minor amendments to the Constitution. Therefore, a full review of the Constitution has been appropriate and necessary to ensure the Constitution is complete, accurate, up to date, clear, lawful, fit for purpose and democratically sound. The accessibility of the Constitution, with respect to its size, user friendliness and organisation, has also been considered.
1.3	A Constitution Review Working Group (CRWG) was convened and chaired by the Chair of Council. The CRWG first met on 7 July 2023 and has subsequently met at regular intervals to review the wording and operation of different sections of the Constitution. The CRWG is politically balanced with three GLI group members (Councillor Dr Speca as the Chair of Council, Councillor Fisher as the Vice Chair of Council and Councillor Bennett), a Conservative member (Councillor Starling) and a Labour member (Councillor Byatt). The CRWG is supported in achieving its objectives by the Chief Executive, the Strategic Director for Corporate Services, and the Monitoring Officer. The CRWG has been greatly assisted in reviewing the Scrutiny Procedure rules by the Chair of Scrutiny Committee, Councillor Deacon. The CRWG has also been grateful to Councillor Topping and Councillor Patience for substituting for Councillor Bennett and Councillor Byatt when required.
1.4	Changing the Constitution is a function reserved to Full Council, except for minor amendments and corrections which the Monitoring Officer has the delegated authority to make. The current Constitution requires that substantive changes to the Constitution first be considered by the Audit and Governance Committee, which will recommend changes to Full Council. This report proposes that, moving forward, the CRWG be made a standing working group of East Suffolk Council to review the operation of the Constitution and makes future recommendations as to substantive changes to the Constitution direct to Full Council.

#### **2** Current position

- 2.1 The wholesale review of the Constitution is a significant undertaking which is progressing well. By December 2023, the CRWG had completed the review, and revision, of:
  - Functions and Responsibilities (save for the Officer Delegation Scheme);
  - Council Procedure Rules;
  - Cabinet Procedure Rules;
  - Committee Procedure Rules; and
  - Overview and Scrutiny Procedure Rules

- 2.2 The approach taken by the CRWG in reviewing each section of the Constitution has been to consider and apply six questions:
  - What can come out of the Constitution?
  - Is it democratically sound?
  - Is there anything missing?
  - Is there anything confusing?
  - Is it up to date?
  - Is it legally compliant?
- 2.3 The substantive changes proposed and incorporated into the drafting of sections of the new Constitution so far, after CRWG's in depth review of the corresponding sections in the existing Constitution include, in summary:

#### **Functions and Responsibilities**

- Scrutiny Committee to be renamed Overview and Scrutiny Committee.
- The Chair of Overview and Scrutiny Committee to be a member of an opposition group.
- Appointments Committee to be convened to appoint the Chief Executive, Strategic Directors and statutory officer posts (Chief Finance Officer and Monitoring Officer) but not Heads of Service.
- Create a standing Constitution Review Working Group to regularly monitor and review the Constitution and make recommendations on substantive changes to the Constitution directly to Full Council moving forward, rather than via Audit and Governance Committee.
- Moving the Terms of Reference for committees and councillor role descriptions to Appendices.

#### **Council Procedure Rules**

- The Chair of Council and the Monitoring Officer will together determine whether questions and motions on notice can be accepted.
- A submitted motion which is accepted will automatically be debated by Full Council, removing the current constitutional requirement for the group leaders to meet in advance of Full Council to discuss whether there is a consensus view as to whether the accepted motion should be debated at Full Council and removing the constitutional requirement that Full Council vote as to whether an accepted motion should be debated that evening.
- Each motion on notice will have a 45 minutes time limit. There will be 90 minutes in total allocated for the debate of motions. If motions are submitted by all groups, a motion will first be considered from the administration, then the second largest group, then the third largest group.
- The procedural distinction between asking a question and participating in debate will be removed but members will only be able to speak once per item, at the discretion of the Chair.

- The criteria a member of the public must satisfy to be eligible to ask a question has been clarified.
- At the Annual Full Council meeting the first item of business on the agenda will be to elect the new Chair of Council.
- Quorum for Full Council will be a third (19 councillors), rather than a quarter (14 councillors).
- The trigger for a recorded vote will be half of quorum rounded up.

#### **Cabinet Procedure Rules**

- As with Full Council, the procedural distinction between asking a question and participating in debate to be removed but members will only be able to speak once per item, at the discretion of the Chair.
- It was agreed that Cabinet Members must be present in the room to participate and vote, but visiting members could attend remotely.

#### **Committee Procedure Rules**

- Arrangements for the organising of Task Groups has been clarified.
- The trigger for a recorded vote will be half of quorum rounded up.

#### **Scrutiny Procedure Rules**

- The Chair of Council and Chair of Overview and Scrutiny Committee must both agree any exemptions to Call-In of executive decisions.
- It will be made clear that Overview and Scrutiny Committee determines its own work programme.
- In addition to these substantive procedural/technical changes, the wording and formatting of the new Constitution will be made as clear, concise, and accessible as possible. To this end, guidance notes and flow charts will be removed from the Constitution and moved to a Member's Handbook. And any information which is not considered essential to be included in the body of the Constitution will be moved to appendices (for example, the full Terms of Reference for committees and Councillor role descriptions).

# 3.1 The CRWG invites Full Council to consider the work of the CRWG to date and agree to adopt, as an interim step, that those sections of the new Constitution, of which the drafting has now been completed by the CRWG (please see Appendix A). This would enable some important changes to the way the Council operates to be introduced at an early stage in 2024, prior to the completion of the review of the Constitution and the drafting of the entire new East Suffolk Council Constitution in Spring 2024. 3.2 In this interim period, ESC's Constitution will comprise the new ESC Constitution (Appendix A), the previous ESC Constitution with those parts of the previous Constitution which have been superseded by the new ESC Constitution struck through (Appendix B) and the Appendices to the new Constitution (Appendix C).

3.3	It is anticipated that the CRWG will have completed its full review of the
	Constitution, and the drafting of East Suffolk Council's new and complete
	Constitution, by ESC's Annual Meeting in May 2024. The parts of the Constitution
	which remain to be reviewed by the CRWG are principally the Scheme of
	Delegations to Officers, the Finance Procedure Rules, the Contract Procedure
	Rules, Codes and Protocols.

4	Reason/s for recommendation
4.1	A clear, streamlined, up to date, democratically sound and accessible Constitution
	supports good governance.

# **Appendices**

Appendices:			
Appendix A	New ESC Constitution as of January 2024 (which together with Appendices		
	B and C will form East Suffolk Council's Constitution for an interim period).		
Appendix B	B Previous ESC Constitution with parts which have been replaced by		
	Appendices A and C scored out (which together with Appendices A & C will		
	form East Suffolk Council's Constitution for an interim period).		
Appendix C Appendices of the new Constitution as of January 2024 (which togeth			
	with Appendices A and B will form East Suffolk Council's Constitution for an		
	interim period).		

Background reference papers:			
Date	Туре	Available From	
11	ES/1782 Proposed Changes to East Suffolk	Committee Report	
December	Council's Constitution (Audit & Governance	<u>ES/1782 – 11 December</u>	
2023	Committee, 11 December 2023)	2023	

# East Suffolk Council Constitution

# **Contents**

FUNCTIONS AND RESPONSIBILITIES	3
COMMITTEES	4
Appointments Committee	
Audit and Governance Committee	
Licensing Committee	- 5
Overview and Scrutiny Committee	5
Planning Committee	6
COUNCIL	6
CABINET	7
Introduction	
Cabinet Responsibilities	
Discharging of Cabinet Responsibilities	8
Responsibilities Delegated to Individual Cabinet Members	
Responsibilities Delegated to Officers	
Other Arrangements	9
SCHEME OF DELEGATION TO OFFICERS	9
WORKING GROUPS	
Constitution Review Working Group	
PROCEDURE RULES	13
Council Procedure Rules	13
Council Meetings	
Questions for Council	16
Motions for Council	20
Cabinet Procedure Rules	
Committee Procedure Rules	
Overview and Scrutiny Committee Procedure Rules	30

#### **FUNCTIONS AND RESPONSIBILITIES**

#### 1. General Principles

- 1.1 Members and Officers must understand how decisions are made, whether they are working alone or in a group or committee.
- 1.2 When making a decision as an individual, due regard should be had as to whether that decision should be made in consultation with another Member and or an Officer. In making any decision the following should apply:
  - Acting in the best interests of the Council
  - Ensuring legislative compliance
  - Ensuring all decisions are made in accordance with the Council's budget and policy framework
  - Basing decisions on all available evidence
- 1.3 Decision making should always be made as transparently as possible. Whilst certain decisions should be recorded and published, decision makers should always assume that any decision may be made available to the public.

#### 2. Decision Making Bodies

- 2.1 Under the Constitution, decisions may be taken by:
  - the full Council
  - the Cabinet collectively
  - individual Cabinet Members
  - Committees and Sub Committees
  - Officers
- 2.2 Under the Constitution the bodies below can only make recommendations or referrals (as appropriate) to the decision-making bodies listed above:
  - Advisory Committees, Panels and Working Groups
  - Appointments Committee
  - and some recommendations of the Overview and Scrutiny Committee
- 2.3 Whichever body or individual is responsible for taking a decision, the decision will be formally minuted and recorded. Unless a decision contains confidential or exempt information, it will be open to public inspection in accordance with the Access to Information Procedure Rules.
- 2.4 Decisions relating to the Statutory Functions of the Council will be made by the Council and not delegated.

#### 3. Key Decisions

- 3.1 A Key Decision is an executive decision which is likely to:
  - result in the Council incurring expenditure, making savings, or receiving income which
    is significant to the Council's budget for the service or function to which the decision
    relates; or
  - be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the Council's District.
- 3.2 By the term "significant" the Council means a decision which:
  - results in expenditure, savings, income, additional funding or virement of over £250,000 being incurred or achieved; or
  - results in an outcome which will have a marked effect on communities living or working in an area comprising two or more wards.
- 3.3 A decision maker may only make a Key Decision in accordance with the requirements of the Access to Information Procedure Rules.

#### **COMMITTEES**

There are various Committees that exist within this Council's Constitutional framework, this section provides an overview of each Committee in alphabetical order, with more detailed terms of reference available in Appendix A.

# 4. Appointments Committee

#### 4.1 Introduction

4.1.1 The purpose of the Appointments Committee is to oversee the appointment and dismissal of the Council's statutory officers and Strategic Directors.

#### 4.2 Main Functions

- Recommends to Council that it confirms the appointment of the Head of Paid Service, the Chief Finance Officer (also known as the Section 151 Officer) and the Monitoring Officer.
- Appointing Strategic Directors

#### 5. Audit and Governance Committee

#### 5.1 Introduction

5.1.1 The purpose of the Audit and Governance (A and G) Committee is to provide an independent and high-level focus on audit, assurance and reporting arrangements that underpin good governance and financial standards.

#### 5.2 Main Functions

- Provides independent assurance of the adequacy of the risk management framework and the internal control environment.
- Provides independent review of the Council's governance, risk management and control frameworks.
- Oversees the financial reporting and annual governance processes.
- Oversees internal audit and external audit, helping to ensure effective relationships exist and efficient and effective assurance arrangements are in place.

# 6. Licensing Committee

#### 6.1 Introduction

6.1.1 The purpose of the Licensing Committee is to consider policy issues on licensing matters alongside the hearing and determination of licensing applications in accordance with statutory requirements.

#### 6.2 Main Functions

- Determines policy in relation to licensing matters.
- Delegates to a Licensing Sub Committee comprising of three Members drawn from the wider Committee to determine licenses (for example individual applications made under the Licensing Act 2023 and Gambling Act 2005).

# 7. Overview and Scrutiny Committee

#### 7.1 Introduction

7.1.1 The purpose of the Overview and Scrutiny Committee is to hold public service decision-makers and providers to account and facilitate the improvement of public services in East Suffolk. Effective scrutiny enhances accountability, ensures transparency of decision-making, contributes to service improvement, and acts as a 'check and balance' on decision-makers.

#### 7.2 Main Functions

Reviews and/or scrutinises decisions made, or actions taken in connection with the

- discharge of any of the Cabinet functions.
- Makes reports and/or recommendations to the Full Council or the Cabinet in connection with the discharge of any functions.
- Makes reports or recommendations to the Full Council or the Cabinet with respect to matters affecting the area or its inhabitants.

# 8. Planning Committee

#### 8.1 Introduction

8.1.1 East Suffolk Council has two area Planning Committees known as Planning Committee North and Planning Committee South. The purpose of each area Planning Committee is to make decisions as the local planning authority on planning applications, development control and similar regulatory matters.

#### 8.2 Main Functions

• Determine planning applications and/or delegate to Officers in terms of who considers an application.

#### 8.3 Strategic Planning Committee

- There is also a Strategic Planning Committee which covers the whole District.
- The purpose of the Strategic Planning Committee is to consider, advise or determine applications on matters which impact the whole of the district and monitor the work of the area Planning Committees and the Council's planning service.
- The Strategic Planning Committee comprises the nine members from Planning Committee North and Planning Committee South plus the Cabinet Member for Planning and Coastal Management. Quorum is seven.

#### **COUNCIL**

#### 9. Introduction

- 9.1 Full Council is a meeting of all 55 elected Members (apologies can be tabled) where decisions regarding the Council's Budget and Policy Framework are made.
- 9.2 Full Council has several statutory functions which are laid down within the Local Government Act 2000, the Local Authorities Function and Responsibility Regulations 2000 and the amendment regulation 2008. In addition to these statutory requirements, other functions have also been reserved for Full Council.
- 9.3 Further information in relation to all Council functions can be found at Appendix B.
- 9.4 The Chair can set up Task Groups which can make recommendations, but which cannot take decisions.

#### **CABINET**

#### 10. Introduction

- 10.1 This Council operates a Leader and Cabinet form of governance. Cabinet is a group of Members collectively responsible for the executive functions of the Council.
- 10.2 The Council will elect its Leader. The Leader will then appoint a Deputy Leader and up to eight other Members to form the Council's Cabinet.
- 10.3 In appointing the Deputy Leader and Cabinet Members the Leader of the Council will delegate a range of services to the Deputy Leader and each Cabinet Member, also known as a portfolio. The Cabinet Member will then be responsible for overseeing the Cabinet's responsibilities in relation to their individual portfolios.
- 10.4 The Leader (on advice from the appropriate Chief Officer) shall resolve any ambiguity as to which Portfolio includes a particular matter or decision.
- 10.5 The Leader may appoint Cabinet Support Members to advise and assist Cabinet Members and cover for them in their absence, although a Cabinet Support Member is not a Member of the Cabinet and may not vote at Cabinet or exercise any function given to a Cabinet Member.
- 10.6 The Leader of the Council will have overall responsibility for the operation of the Cabinet and its decisions.
- 10.7 The Chair and Vice Chair of the Council along with any Members of the Overview and Scrutiny Committee and the Audit and Governance Committee cannot be appointed to the Cabinet.

#### 11. Cabinet Responsibilities

- 11.1 The Cabinet is responsible for any functions that are not functions of the Council and in summary it is responsible for deciding how to implement Council budgets and policies, for monitoring and reviewing the effectiveness of all budgets and policies, joint working, area working and localism arrangements, corporate governance arrangements and all services provided to and by the Council.
- 11.2 The Cabinet is empowered to do anything that it considers necessary or appropriate to deliver the Council's priorities if it does not take any action or adopt any policy which is contrary to the Council's budget and policy framework.
- 11.3 The Cabinet can make recommendations to the relevant body in respect of any matters which are not within its remit, which include any suggested alteration to the Council's budget and policy framework.

- 11.4 Under the Local Authorities Functions and Responsibility Regulations 2000 there are a number of Cabinet functions that have been agreed in terms of local choice. The details of these local choice functions can be found in Appendix C
- 11.5 There are also several Outside Bodies the Cabinet can collectively appoint to. Details of which can be found in Appendix E.

#### 12. Discharging of Cabinet Responsibilities

12.1 Whist Cabinet holds a collective responsibility for the functions outlined above, some functions of Cabinet have been discharged to both Individual Cabinet Members and Officers to ensure that decisions of the Council are taken at the most appropriate level and in a timely manner.

#### 13. Responsibilities Delegated to Individual Cabinet Members

- 13.1 Each Cabinet Member will be responsible for all types of decisions which sit within their Portfolio unless the decision:
  - Relates to a proposal to alter the Council's budget and policy framework.
  - Is authorising expenditure more than £250,000.
  - Is likely to have significant impact on the operation of the Council.
  - Is likely to have significant impact on the Portfolio of another Cabinet Member.
- 13.2 Cabinet Members should consult with other Cabinet Members if a decision is likely to have an impact on their responsibilities. They should also consult with the relevant Officers, Monitoring Officer, and the Chief Financial Officer.
- 13.3 The Leader, or Cabinet Member in respect of decisions within their Portfolio, may, prior to the decision being taken, give notice to the Monitoring Officer to the effect that the decision will no longer be taken by an individual Cabinet Member.

#### 14. Responsibilities Delegated to Officers

- 14.1 Officer delegations are outlined within the Scheme of Delegation to Officers, and in the Finance Procedure Rules and Contract Procedural Rules in terms of limits on the amount of expenditure which Officers of the Council may authorise.
- 14.2 The Leader, or Cabinet Member in respect of Officer decisions within their portfolio, may, prior to the decision being taken, give notice to the Monitoring Officer to the effect that the decision will no longer be taken by an Officer.

#### 15. Other Arrangements

15.1 The Cabinet may arrange for any decision that it is collectively responsible for to be taken by an individual Cabinet Member, a Committee of the Cabinet or under joint arrangements with or by another Authority.

#### 16. Councillor Roles

- 16.1 Several role descriptions have been prepared to further assist Members. These include:
  - Generic Elected Member role description
  - Leader/Deputy Leader
  - Cabinet Member
  - Assistant Cabinet Member
  - Chair/Vice Chair of the Council
  - Chair/Vice Chair of Committee
  - Leader/Deputy Leader of an Opposition Party
- 16.2 These role descriptions can be found in Appendix C.

#### 17. Outside Bodies

- Persons appointed by the Council or the Cabinet to serve on Outside Bodies shall be appointed for such time as may be specified or otherwise shall serve until they resign, are dismissed, or their successor is appointed.
- Such persons may continue to serve, subject to any rules of the body on which they serve, notwithstanding that they may or may not have ceased to be Members of the Council.

#### SCHEME OF DELEGATION TO OFFICERS

#### 18. Introduction

- 18.1 "Officers" is the term used to refer to people employed, retained or appointed by the Council to advise and support Members and implement their decisions. This may include contractors, consultants, and agency staff.
- 18.2 The Council also appoints "Statutory" and "Proper" officers that are required to discharge certain legal duties of the Council.
- 18.3 Several Council functions are delegated to Officers, for example Officers may enter into contracts and incur expenditure but must do so within the financial limits and procedures set out in the Finance Procedure Rules and Contract Procedural Rules.

- 18.4 The Council's approach to decision making is to ensure that its system of delegation enables decisions to be taken at the most appropriate level closest to those who will be affected by the decision in question. Under this system of delegation, most of the Council's decisions and actions will fall into this category of operational day to day decisions taken by its Officers.
- 18.5 Officer's powers have been delegated by means of a standing cascade. That means that there are no long lists in this Constitution of specific powers and who they have been delegated to, except for specific delegations which can be found in Appendix F.
- 18.6 When Officers act under delegated powers, they do so in the name of their Head of Service or Strategic Director who will retain the ultimate responsibility for ensuring the powers are exercised at the appropriate level by suitably competent and qualified Officers.
- 18.7 Officers are not empowered to make decisions in respect of matters that are specifically reserved to Members or which amount to the adoption or implementation of new policy.
- 18.8 Before taking decisions, Officers must be satisfied that they can demonstrate, through appropriate records, that they are duly authorised to act and that they have undertaken all appropriate consultation.
- 18.9 The relationship between Officers and Members is governed by a Protocol for Member/Officer relations, and Members and Officers are also bound by the applicable codes of conduct.

#### 19. Officer Structure

- 19.1 The Chief Executive Officer is the Council's Head of Paid Service and is responsible for the operational management of the Council and works with a Corporate Leadership Team to deliver the Council's services within the budget and policy framework set by Members.
- 19.2 A copy of the current senior management and Council service areas can be found at Appendix G.

#### 20. Statutory Officers

20.1 The Council is required to confirm the appointment of certain Officers to undertake Statutory Officer roles, which requires them to discharge specific legal duties to ensure the Council acts within the law and uses its resources wisely. These roles are the Head of Paid Service, The Chief Finance Officer (also known as the section 151 officer) and the Monitoring Officer.

#### 21. Head of Paid Service

- 21.1 The Chief Executive Officer is the Council's Head of Paid Service. The Head of Paid Service reports to Council on how the discharge of Council functions is coordinated, the number and grade of Officers required for the discharge of functions and the organisation of Officers, including Strategic Director and Head of Service positions.
- 21.2 The Head of Paid Service may not be the Monitoring Officer but may hold the post of Section 151 if a qualified accountant.
- 21.3 Where the Chief Executive is going to be absent for a significant period then responsibility for the Chief Executive functions may be allocated to the appropriate Strategic Director.

#### 22. The Chief Finance Officer (Section 151 Officer)

- 22.1 The Chief Finance Officer is the Council's Section 151 Officer and is responsible for the proper administration of the Council's affairs. Their responsibilities include:
  - Ensuring lawfulness and financial prudence of decision making.
  - Administration of financial affairs.
  - Contributing to the Corporate Leadership Team.
  - Providing advice.
  - Giving financial information.
- 22.2 The Chief Finance Officer shall, where necessary, and in consultation with the Head of Paid Service and Monitoring Officer, report any compliance issues to the Council, the Cabinet, or the external auditor.

#### 23. The Monitoring Officer

- 23.1 The Monitoring Officer is responsible for ensuring lawfulness and fairness in decision making and matters relating to the conduct of the elected Members. The Monitoring Officer may not hold any other Statutory Officer post.
- 23.2 Their responsibilities include:
  - Providing advice to ensure decisions are taken on proper authority, by due process, and in accordance with the Budget and Policy Framework.
  - May report to Council or Cabinet any proposal, decision or omission considered to be unlawful or to amount to maladministration. Such a report will have the effect of stopping the proposal or decision being made until the end of the day after the report has been considered. This can only be done in consultation with the Head of Paid Service and Chief Finance Officer.
  - Carrying out the obligations laid down in the Localism Act 2011 in relation to Member conduct and standards and will deal with breaches of the Members Code of Conduct.

- Determining questions as to the interpretation of the Constitution and will be responsible for ensuring the Constitution is kept up to date and is authorised to make minor or consequential amendments to the Constitution.
- Giving advice on the scope of the Council's powers and authority to take decisions alongside advice on maladministration, financial impropriety, probity and the Budget and Policy Framework.
- 23.3 All matters in respect to the conduct of legal (or quasi legal) proceedings (including the authentication or execution of documents) are reserved to the Monitoring Officer (also the Head of Legal and Democratic Services), and their duly authorised Officers, who shall be authorised to institute, defend, settle, discontinue or otherwise participate in any such proceedings or take any other action considered necessary to give effect to decisions or protect the interests of the Council.

#### 24. Proper Officers

- 24.1 There are various laws which require certain functions to be undertaken by the "Proper Officer" of the Council. A list of Proper Officer designations can be found at Appendix H. If a Proper Officer is not listed, then the Proper Officer shall be the Strategic Director with responsibility for the subject matter in question or in the alternative the Head of Paid Service.
- 24.2 There are also specific delegations that relate to the Head of Planning and Coastal Management, which are also specified in the above list of designations.

#### 25. Conflicts of Interest

25.1 Every Officer is responsible for identifying whether they have a conflict of interest, actual or perceived, in any matter which is under consideration within the Council and notifying the Council (including under section 117 of the Local Government Act 1972) as necessary.

#### **WORKING GROUPS**

# 26. Constitution Review Working Group

#### 26.1 Introduction

26.1.1 The purpose of the Constitution Review Working Group is to monitor and review the Council's Constitution to ensure that it is complete, accurate, up to date, clear, lawful, fit for purpose and democratically sound.

#### 26.2 Main Functions

• The CRWG can make recommendations but cannot take decisions.

• The CRWG's recommendations as to substantive changes to the Constitution are reported to Full Council. Any changes need to be approved by the Council prior to implementation.

#### PROCEDURE RULES

#### **27** Council Procedure Rules

# 27.1 Meetings of the Council

- Council will meet at least seven times a year.
- It will meet alternately at East Suffolk House, Melton and Riverside, Lowestoft, or at such other place as the Chair of the Council may agree.
- The Chief Executive will give public notice of the time and place of Council meetings at least five clear working days before the date of the meeting.
- An agenda and accompanying reports as are available, will be sent to every Member.
- The quorum of all Council meetings will be one third of the 55 elected Members rounded up, equating to 19 Councillors.
- If the Chair declares the meeting is not quorate, then the meeting will be adjourned immediately.
- Council meetings last for a maximum of three hours unless a motion to extend the meeting is passed.

#### 27.2 Cancelling a Council Meeting

- 27.2.1 The Chief Executive may cancel any meeting of the Council following consultation with the Chair and Vice Chair if they are of the opinion that:
  - The number of members able to attend due to inclement weather, sickness or an emergency resulting in the meeting likely to be inquorate; or
  - There is insufficient business to be transacted to warrant the holding of the meeting.
- 27.2.2 If a meeting is cancelled the Chair in consultation with the relevant Proper Officer, can fix an alternative date and time for an additional Council meeting if one is required.

#### 27.3 Chair of Meeting

- The Chair presides over the meeting.
- If the Chair is not available, the Vice Chair will preside.
- If both are unavailable, then a temporary Chair will need to be elected.

#### 27.4 Minutes of the Meeting

• Minutes of the meeting should be signed by the Chair at the next suitable meeting.

- The Chair will move that the minutes be signed as a correct record.
- The only part of the minutes that can be discussed are their accuracy.
- Minutes must contain all motions and amendments in the exact form and order they were discussed.

#### 27.5 Exclusion of the Public

27.5.1 Members of the Public and press may be excluded from Council meetings in accordance with the Access to Information Procedure Rules. If the public is excluded under this rule, then any Member for the relevant discussion or Member that has access to the relevant documentation shall not disclose either publicly or to a third party any information of a confidential nature other than the actual decision relating to that confidential matter.

#### 27.6 Disturbance by the Public

- 27.6.1 If a member of the public interrupts proceedings, the Chair will warn the person concerned. If they continue to interrupt, the Chair will order their removal from the meeting and may adjourn the meeting for as long as they think it is necessary and may reconvene the meeting in another room.
- 27.6.2 If there is a general disturbance in any part of the meeting room open to the public, the Chair may call for that part to be cleared.

#### 27.7 Members Interests

- Members must register and declare interests at meetings pursuant to the Members'
   Code of Conduct.
- Where a Member has a Disclosable Pecuniary Interest, Other Registerable Interest or Non-Registerable Interest in a matter to be discussed they shall orally declare that interest at the meeting where the interest is engaged.
- Any such declaration shall be recorded in the minutes of the meeting.
- 27.7.1 Where a matter to be discussed relates to a Member's Disclosable Pecuniary Interest, they shall not take part in any discussion of the matter and shall withdraw from the room in which the meeting is being held while the matter is being discussed unless:
  - A dispensation has been granted to the Member; or
  - The matter before the meeting is only as part of the minutes or report and is not in itself the subject of debate.

#### 27.8 Members Conduct

- Members may stand when addressing the Council.
- Only one Member should be standing at any time.
- If the Chair stands, all other Members must sit and remain silent.

- No Member shall use offensive language or expressions.
- The Chair can bring attention to continued irrelevance, repetition, unbecoming language and any breach of order.
- If a Member persistently disagrees with the ruling of the Chair any Member may move a motion for that Member to not be heard further.
- If any issues continue a Member may move a motion for that Member to leave the meeting or adjourn the meeting.
- The Council is committed to the ethos of Debate, not Hate.

# 28. Council Meetings

#### 28.1 Annual General Council Meetings - Order of Business

- 28.1.1 Where there is an 'ordinary' election of Councillors, the Annual General Council Meeting will take place within 21 days of the retirement of the outgoing Councillors. In any other year, the Annual Meeting will take place on such Wednesday in May as the Council determines.
  - The outgoing Chair will oversee the start of the meeting and lead the election of the new Chair of the Council, who will then preside over the meeting.
  - Election of the Vice Chair of the Council. There will then be an opportunity to receive any communications and announcements firstly from the outgoing Chair of the Council, then the new Chair and or Chief Executive.
  - Approve the minutes from the last ordinary meeting of the Council.
  - Elect the Leader of the Council for a period of four years from the first Annual Meeting after an election to the next post-election Annual Meeting, unless on an earlier date the Leader resigns, is disqualified as a Councillor, or is removed from office by a resolution on notice of the Council.
  - Make appointments to all Committees and Sub Committees, including the Chair and Vice Chair as appropriate. This may include reviewing the various Committees and associated terms of reference.
  - Make annual appointments to working parties and outside bodies. This may include reviewing the various working groups and outside bodies.
  - Approve the date of the next Annual General Meeting and annual schedule of meetings.
  - Consider any business required by the Council to determine in addition to the order of business outlined above.

## 28.2 Ordinary Council Meetings – Order of Business

- Approve the Minutes of the last meeting.
- Deal with any business expressly required by statue.
- Receive declarations of interest from Councillors.
- Receive any announcements from the Chair, Leader of the Council, Members of the Cabinet and or Chief Executive.
- Answer written questions asked.

- Deal with any business from the last Council meeting.
- Receive and consider any reports and recommendations including answering any questions and dealing with any subsequent motions in relation to a report and or recommendation.
- Consider motions of which notice has been given.
- Deal with any other business specified in the agenda for the meeting.

#### 28.3 Extraordinary Council Meetings

- 28.3.1 Those listed below may request a Chief Executive to call a Council meeting in addition to an ordinary Council meeting:
  - The Council, by resolution.
  - The Chair of the Council.
  - The Monitoring Officer.
  - The Section 151 Officer.
  - Any five Members of the Council if they have signed a requisition presented to the Chair of the Council and the Chair has refused to ask for a meeting or within seven days of the presentation of the requisition.
- 28.3.2 No notices on motions or questions from Councillors or members of the public will be taken at an Extraordinary Meeting.

## 29. Questions for Council

#### 29.1 Questions from the Public

- 29.1.1 A local government elector may ask the Chair of the Council, Leader of the Council, Members of the Council or Chair of any Committee or Sub Committee a question at Ordinary meetings of the Council.
- 29.1.2 A local government elector is defined as a person who is:
  - An elector on the Electoral Register in East Suffolk.
  - A Council taxpayer in East Suffolk.
  - A Parish or Town Councillor in East Suffolk.
  - A payer of non-domestic rates in East Suffolk.
  - A person living in the district.
  - The child of any person satisfying the above criteria, where the child is 12 years of age or older (with the permission of, and accompanied to Council by, their parent/guardian for persons aged under 18 years of age).

#### 29.2 Submitting a Question

- A question may only be asked if it has been received in writing or by electronic mail no later than five working days before the publication of the agenda (i.e., midday ten working days before the date of the meeting).
- Each question must give the name and the address of the questioner and must name the Member of the Council to whom it should be put.
- Questions must be addressed to the Council's Monitoring Officer.
- 29.2.1 The Monitoring Officer and Chair will determine if a question appears on the Council's agenda. A question may be rejected if it:
  - Is not about a matter for which the local authority has a responsibility, or which affects the district.
  - Is not a topic of general interest and relates to a personal issue or an individual case.
  - Is defamatory, frivolous, or offensive.
  - Is substantially the same as a question which has been put at a meeting of the Council in the last six months; or
  - Requires the disclosure of confidential or exempt information.
- 29.2.2 The Monitoring Officer may also in consultation with the Chair edit the question as necessary to delete any irrelevant or repetitive matter.
  - All questions on notice will be considered by the Chair and Monitoring Officer together.
  - Should the Chair and Monitoring Officer agree, the joint decision will be taken.
  - Should the Chair disagree with the Monitoring Officer's positive opinion, the Monitoring Officer's opinion will stand unless the Chair is willing to put his/her reasons in writing for the proponent (copied to all Group Leaders), and to invite an edited re-submission.
  - Should the Monitoring Officer disagree with the Chair's positive opinion, the Chair's opinion will stand in principle, but the proponent will be required to edit the question with the help of the Monitoring Officer to the satisfaction of the Monitoring Officer and Chair.
- 29.2.3 The Monitoring Officer will keep a record of questions open for public inspection and send a copy of the question to the Member to whom it is to be put.

## 29.3 Answering a Question in Council

- Approved questions will appear on the agenda for the Ordinary Council Meeting.
- Questions will be read out at the meeting by the member of public submitting the question or by the Chair at the Chair's discretion.
- There is no provision for any member of the public to ask any supplementary questions.
- A maximum of three minutes shall be allowed for any question that is read out.

- 29.3.1 The question will be answered by the Member who the question was directed to.
  This Member may:
  - Give a direct oral answer.
  - Undertake to provide a written reply within seven days.
  - Where a reply cannot be conveniently be given orally, circulate a written answer to the questioner and all Members of the Council.
  - Decline to answer, giving reasons why they are unable to answer.
- 29.3.2 A public question session will be held for a maximum of thirty minutes and any questions that cannot be dealt with within this time limit will be dealt with by way of a written answer. The Chair may decide to extend this time.
- 29.3.3 Unless the Chair decides otherwise, no discussion will take place on any question, but any Member may move a motion that a matter raised by a question be referred to Cabinet, Committee, or Sub Committee. Once seconded, such a motion will be voted on with no discussion.

#### 29.4 Questions on Notice by Members

- 29.4.1 A Member may ask the Chair of the Council, Leader of the Council, Member of the Cabinet or Chair of any Committee or Sub Committee a question on any matter in relation to which the Council has powers or duties or which affects East Suffolk Council.
- 29.4.2 Any such question must be given on notice by delivering the question in writing or by electronic mail to the Monitoring Officer no later than five working days before the publication of the agenda (i.e., midday ten working days before the date of the meeting).
- 29.4.3 The Monitoring Officer and Chair will determine if a question appears on the Council's agenda and in doing so have regard to the following:
  - The matter must not be unlawful, defamatory, or otherwise inappropriate to good governance as determined by the Monitoring Officer.
  - The matter must not be about a subject matter on which the public already has common knowledge as determined by the Chair or the Council in consultation with the Monitoring Officer.
  - The question must not be written as a motion or require the Council to vote on the issue as determined by the Monitoring Officer.
- 29.4.4 Questions relating to urgent matters may be submitted to the Monitoring Officer up to 9.30am on the morning of the Ordinary Council meeting if they Member has gained consent from the Chair. In giving any such consent the Chair will have regards to:

- If the issue is of critical importance to the Council and/or East Suffolk area for which an explanation or response is required and not just a public topic of interest and discussion which could be raised at the next meeting, via the Formal Committee process or with the relevant Strategic Director.
- Any decision to allow or not allow a question shall not be the subject of any comment or objection at a Council meeting.
- The member submitting the question will be informed directly as to the reasons why the question was rejected.
- Where any Member's question appears on the agenda, they are required to read the question aloud or in agreement with the Chair, the Chair may read the question on behalf of a Member.
- The Member must be present at the Council meeting for their question to be answered.
- The Monitoring Officer will keep a record of Member Questions for public inspection.
- 29.4.5 The question will be answered by the Member who the question was directed to. This Member may:
  - Provide a direct oral answer.
  - Where the desired information is in a publication of the Council or other published work, a reference to that publication; or
  - Where the reply cannot be conveniently be given orally, a written answer will be circulated to all Members of the Council.
  - The Member asking the question may ask one related supplementary question without notice to the Member to whom the first question is asked.
  - A Member cannot ask a supplementary question if they did not themselves ask the original question.
  - The supplementary question must arise directly out of the original question or the reply.
  - A Member question session will be held for a maximum of thirty minutes and any
    questions that cannot be dealt with within this time limit will be dealt with by way of
    a written answer.
  - The Chair may decide to extend this time.

#### 30. Petitions

30.1 The Council may receive a petition if it is received by the Chief Executive and or Monitoring Officer in writing or by electronic mail no later than five working days before the publication of the agenda (i.e., midday ten working days before the date of the meeting). The petition must have a least 1200 signatures and comply with the requirements of the Council's Petitions Scheme.

#### 31. Motions for Council

#### 31.1 Motion on Notice

- 31.1.1 A Motion on Notice must be given on notice by delivering the question in writing or by electronic mail to the Monitoring Officer no later than five working days before the publication of the agenda (i.e., midday ten working days before the date of the meeting).
  - Any Motion on Notice should be succinct.
  - Any Motion on Notice will be available for public inspection upon request.
  - Motions must be about matters for which the Council has responsibility, or which affect the East Suffolk District.
  - A similar motion must not have been submitted within the previous six months.
- 31.1.2 The Monitoring Officer and Chair will determine if a motion on notice appears on the Council's agenda. Should the Chair and Monitoring Officer agree, the joint decision will be taken.
- 31.1.3 Should the Chair disagree with the Monitoring Officer's positive opinion, the Monitoring Officer's opinion will stand unless the Chair is willing to put his/her reasons in writing for the proponent (copied to all Group Leaders), and to invite an edited re-submission to the satisfaction of the Monitoring Officer and Chair.
- 31.1.4 Should the Monitoring Officer disagree with the Chair's positive opinion, the Chair's opinion will stand in principle, but the proponent will be required to edit the question with the help of the Monitoring Officer to the satisfaction of the Monitoring Officer and Chair.
- 31.1.5 Any motion (other than a motion to refer a matter to an appropriate body or individual) which would affect the income or expenditure of any Committee to the extent that a summary estimate would be required in terms of the Council's Financial Procedure Rules, shall not be considered until that body or individual shall have had an opportunity to consider the matter in the manner determined by the Financial Procedural Rules.
  - Where any Member's motion appears on the agenda, they are required to read the motion aloud or in agreement with the Chair, the Chair may read the motion on behalf of a Member.
  - The Member must be present at the Council meeting for their motion is to be answered.
  - The Chair may accept clarificatory questions on motions as a Point of Information.
  - To facilitate free-flowing debate, Members may ask a question, or debate, during the debate of the motion.
  - A member may only speak once.

- After a motion has been proposed and seconded, the Chair will invite each group leader to speak on the motion before recognising other Members.
- The mover of the motion can reply to questions raised during the debate in their right of reply at the end of the debate on the motion, immediately before it is put to the vote.
- There will be a 45 minute maximum time limit allocated per motion with a total of 90 minutes allocated for motions.
- If there are motion received from all political groups a motion would be considered first from the administration then the second largest group, then the third largest group and so forth until the time allocated for motions is reached.
- The Chair may decide to extend this time.
- Any Motion on Notice not debated due to time limits at one Full Council meeting should be given priority for debate at the next Full Council meeting.

#### 31.2 Rescinding or Amending a Council Decision

31.2.1 To rescind or amend a decision made by Council, a motion on notice must be signed by at least one third of Members of the Council. The same applies if a motion on notice is considering a subject that has previously been considered within the sixmonth timeframe, noting this does not apply to any policy decision made by Council, which cannot be re-visited, changed, or reaffirmed within six months of the decision being taken, unless required by legislation or other substantial circumstances.

#### 31.3 Motions without Notice

- 31.3.1 The following motions may be moved without notice:
  - To appoint a Chair of the meeting if the nominated Chair or Vice Chair is not present.
  - Motions relating to the approval or accuracy of minutes, closure, adjournment of a debate or meeting.
  - To refer something to an appropriate body or individual.
  - To appoint a Committee or Member to a Committee or other body arising from an item on the agenda for the meeting.
  - To receive reports or adoption of recommendations of the Cabinet, Committees or Officers and any resolutions following from them.
  - To change the order of business, that an item of business takes precedence, or to proceed to the next business.
  - To withdraw or amend a motion.
  - That the allocated time periods laid down in the Constitution are extended or that the overall length of a Council meeting be extended past the allocated three hours.
  - To suspend a particular Council Procedure Rule.
  - To exclude the public and press in accordance with the Access to Information Rules.
  - To not hear further from a Member or to exclude them from the meeting if a Member persistently disregards the ruling of the Chair or if a Member continues to behave improperly.
  - To give consent of the Council where its consent is required by this Constitution.

- That voting on a question should be by ballot.
- Motions which may be moved while a motion is under discussion.
- Motions to carry out a statutory duty of the Council, which in the opinion of the Chair, is of an urgent nature.

#### 32.4 Rules of Debate

- No speeches may be made after the mover has moved a motion and explained the purpose of it and until the motion has been seconded.
- When seconding a motion or amendment, a Member may reserve their speech until later in the debate.
- No speech may exceed five minutes without the consent of the Council.
- 32.4.1 A Member who has spoken on a motion may not speak again whilst it is the subject of debate, except:
  - To speak once on an amendment moved by another Member.
  - To move a further amendment if the motion has been amended since they last spoke.
  - If their first speech was on an amendment moved by another Member, to speak on the main issue (whether or not the amendment on which they spoke was carried).
  - In exercise of a right of reply.
  - On a Point of Order.
  - On a Point of Information.
  - By way of a personal explanation.
  - If they have reserved their speech to later in the debate.
  - To move to close a motion.
- 32.4.2 The mover of a motion has a right to reply at the end of the debate on the motion, immediately before it is put to the vote.

#### 32.5 Amendments to Motions

- An amendment to a motion must be relevant to the motion and will either refer the matter to an appropriate body or individual, leave out words and or insert or add others if the effect is not to negate the motion.
- If an amendment is moved, the mover of the original motion has the right of reply at the close of the debate on the amendment but may not otherwise speak on it.
- The mover of the amendment has a right of reply to the bate on their amendment, immediately before the amendment is put to vote.
- Only one amendment may be moved and discussed at any one time.
- No further amendment may be moved until the amendment under discussion has been disposed of.
- If an amendment is not carried, other amendments to the original motion may be moved.

- If an amendment is carried, the motion as amended takes the place of the original motion. This becomes the substantive motion to which any further amendments are moved.
- After an amendment has been carried, the Chair will read out the amended motion before accepting any further amendments, or if there are none, will put the substantive motion to vote.
- 32.5.1 The Chair may, if they think fit, sum up the debate before putting a motion or amendment to the vote and if such debate involves questions of a legal, technical, or administrative nature, they may request the appropriate Officer to draw the attention of the Council to any relevant factors.

#### 32.6 Closing a Motion

- A Member may move to close a motion by requesting to move to the next business, to adjourn the debate or adjourn the meeting.
- It will be for the Chair to decide if a motion has been sufficiently discussed and put the procedural motion to the vote, and in doing so the mover of the motion will have a right to reply before the motion is voted on.
- If the Chair agrees that a debate requires adjournment, he will put the procedural motion to vote, noting the mover of the motion will not be able to speak.

#### 32.7 Withdrawing a Motion

- A Member may withdraw a motion that they have moved with the consent of both the Council and seconder.
- The Council's consent will be signified without discussion.
- No Member may speak on the motion after the mover has asked for permission to withdraw it unless the permission is refused.

#### 32.8 Point of Order

- A Member may raise a Point of Order at any time.
- The Chair will hear the Point of Order immediately.
- A Point of Order may only relate to an alleged breach of these Council Rules of Procedure or the law.
- The Member must indicate the Rule of law and the way in which he/she considers it has been broken.
- The ruling of the Chair on the matter will be final.

#### 32.9 Point of Information

- A Member may raise a Point of Information at any time.
- A Point of Information may be a clarificatory question on a motion or relate to some material part of an earlier speech by the Member which may appear to have been misunderstood in the present debate.

- The Point of Information may be given whilst another Member is speaking but only if that Member is willing to give way.
- The ruling of the Chair on the admissibility of a Point of Information will be final.

#### **32.10** Voting

- Unless provided for otherwise in this Constitution, any matter will be decided on by a simple majority.
- If there are equal numbers of votes for and against, the Chair will have the casting vote
- Voting can take place by a show of hands or via an electronic voting system.
- 32.10.1A recorded vote will be used if seven Members request it at a Council meeting. The names of each Member present will be read out for a recorded vote and asked if they are for or against the motion or if they abstain.
  - The details of the recorded vote will be recorded in the minutes of the meeting.
  - A recorded vote will always be required for a budget decision making meeting.
  - Any Member can request that their individual vote is recorded in the minutes.

#### **32.11** Voting on Appointments

32.11.1When voting on appointments, if there are more than two people nominated for any position and there is not a clear majority of votes in favour of one person, then the name of the person with the least votes will be taken off the list and a new vote taken. This process will continue until a decision is made.

#### 32.12 Voting at a Quasi-Judicial Body

32.12.1To be able to vote at a meeting of a quasi-judicial body (Appointments Committee, Planning Committee and Licensing Committee) a Member shall not be able to vote on an item unless they have been present from the start of that debate and for the totality of that debate.

#### **32.13** Ballots

- Ballots will be used if seven Members request it at a Council meeting.
- Two Officers of the Council will act as tellers.
- The Chair will announce the numerical result of the ballot as soon as it is known.

#### 32.14 Suspension of the Council Procedure Rules

32.14.1Any suspension of the Council Procedure Rules, except for recorded voting at a budget decision meeting and in accepting minutes from a previous Council meeting, can be agreed by way of a motion. However, the extent and duration of any suspension must be proportionate and cannot have the effect of the Council acting unlawfully.

#### 32.15 Interpretation of Council Procedure Rules

32.15.1The ruling of the Chair as to the interpretation of these Procedure Rules, or as to any proceedings of the Council, shall be final and no debate shall be permitted upon such decisions.

#### 33. Cabinet Procedure Rules

#### 33.1 Cabinet Meetings

- The Cabinet will meet at least eight times per year, at a time agreed by the Leader.
- It will meet alternatively at East Suffolk House, Melton and Riverside, Lowestoft, or at such other place as the Leader agrees.
- The Leader of the Council will preside over the Cabinet meeting.
- If the Leader of the Council is unavailable to do so, the Deputy Leader will preside.
- If neither the Leader of the Council nor the Deputy Leader are present, then a person appointed to do so by those present shall preside.
- Cabinet Members must attend the meeting venue in person to participate and vote.
- All Members of the Council may attend public meetings of the Cabinet.
- Members of Council who are not members of Cabinet can ask one question or make one contribution to the debate on an agenda item with the permission of the person presiding, before the Cabinet members proceed to debate an agenda item.
- Members of the public may attend all public meetings of the Cabinet, subject to the exceptions in contained in the Access to Information Procedure Rules.
- The Head of Paid Service, the Section 151 Officer and the Monitoring Officer, and their nominees, are entitled to attend any meeting of the Cabinet where a decision is to be made.

#### 33.2 Quorum

- Quorum is five Cabinet Members.
- Substitution of Members may not take place on the Cabinet.

#### 33.3 Public or Private Meetings of the Cabinet

33.3.1 Meetings of the Cabinet at which decisions are made will be held in public unless the meeting is likely to consider exempt or contain confidential information as defined in the Access to Information Procedure Rules and consideration of the information is likely to result in the disclosure of that exempt or confidential information.

#### 33.4 Decisions Taken by the Cabinet

• Executive decisions which have been delegated to the Cabinet will be taken at Cabinet, in accordance with the Access to Information Procedure Rules and the Local

- Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012.
- Where executive decisions are delegated to a Committee of the Cabinet, the rules applying to executive decisions taken by Committee shall be the same as those applying to those taken by the Cabinet.
- Where Cabinet decisions are taken by Cabinet Members exercising delegated powers the rules applying shall be as set out in the Scheme of Delegation.

# 33.5 Voting

- Any matter will be decided on by a simple majority.
- If there are equal numbers of votes for and against, the Chair will have the casting vote.
- Voting can take place by a show of hands or via an electronic voting system.

#### 33.6 Cabinet Business

- 33.6.1 At each meeting of the Cabinet the following business will be conducted:
  - Consideration of the minutes of the last meeting;
  - Declarations of interest, if any;
  - Matters referred to the Cabinet (whether by the Overview and Scrutiny Committee or by the Council) for reconsideration by the Cabinet in accordance with the provisions contained in the Overview and Scrutiny Procedure Rules or the Budget and Policy Framework Procedure Rules;
  - Consideration of reports from the Overview and Scrutiny Committee; and
  - Matters set out in the agenda for the meeting, and which shall indicate which are Key Decisions and which are not in accordance with the Access to Information Procedure Rules.
  - No other business shall be considered at the meeting unless it is included on the agenda.

#### 33.7 Consultation

- 33.7.1 All reports to the Cabinet from any Member of the Cabinet or an Officer on proposals relating to the Budget and Policy Framework must contain details of the nature and extent of consultation with stakeholders and the Overview and Scrutiny Committee, and the outcome of that consultation.
- 33.7.2 Reports about other matters will set out the details and outcome of consultation as appropriate. The level of consultation required will be appropriate to the nature of the matter under consideration.

#### 33.8 Who can put items on the Cabinet agenda

- The Leader.
- Any Member of the Cabinet.

- The Chief Executive will make sure that an item is placed on the agenda of the next available meeting of the Cabinet where the Overview and Scrutiny Committee, the Audit and Governance Committee, or the Council has resolved that an item be considered by the Cabinet.
- Any Member of the Council may ask the Leader to put an item on the agenda of a Cabinet meeting for consideration, and if the Leader agrees the item will be considered at the next available meeting of the Cabinet.
- The Monitoring Officer and/or the Chief Financial Officer may include an item for consideration on the agenda of a Cabinet meeting and may require the Chief Executive to call such a meeting in pursuance of their statutory duties.
- In other circumstances, where any two of the Head of Paid Service, Chief Financial Officer and Monitoring Officer are of the opinion that a meeting of the Cabinet needs to be called to consider a matter that requires a decision, they may jointly include an item on the agenda of a Cabinet meeting.
- If there is no meeting of the Cabinet soon enough to deal with the issue in question, then the person(s) entitled to include an item on the agenda may also require that a meeting be convened at which the matter will be considered.

#### 33.9 Task Groups

- Cabinet can create time limited task groups (also referred to as working groups) which can make recommendations back to Cabinet.
- Task Groups cannot take decisions or extend beyond the life of an administration.
- Task Groups will set their own Terms of Reference for approval by Cabinet.

#### 34. Committee Procedure Rules

#### 34.1 Appointments to Committees

- Membership of the Committees of East Suffolk Council is determined under the terms of the Local Government and Housing Act 1989 and the Local Government (Committees and Political Groups) Regulations 1990.
- Seats on Committees are allocated by Group Leaders in proportion to the political groups' membership of the Council.

#### 34.2 Appointment of Sub-Committees

Every Committee may appoint Sub-Committees for such purposes as they think fit
and may arrange for a Sub-Committee to discharge any of the functions of the
Council which the Committee may discharge.

#### 34.3 Appointment of Substitute Members of Committees

 A Member of a Committee or Sub-Committee who is unable to attend a meeting may arrange for a substitute Member to take their place at the meeting.

- Members must have undertaken any appropriate training relevant to the Committee on which they are substituting.
- Substitute Members will have all the powers and duties of any ordinary Member of the Committee or Sub-Committee.
- Substitute Members may attend meetings only where the ordinary Member will be absent for the whole of the meeting.

#### 34.4 Meetings of Committees and Sub-Committees

- The Council may fix the date of ordinary meetings of Committees and Sub-Committees.
- Committees and Sub-Committees may fix the time or place of their ordinary meetings.
- Evening meetings of Committees and Sub-Committees shall last no longer than three hours or as near as possible thereto unless the chair and a majority of other Members of the Committee or Sub-Committee so agree to conclude the business.

#### 34.5 Quorum

- 34.5.1 Unless authorised by statute or ordered by the Council, business shall not be transacted at a meeting unless:
  - At a meeting of any Committee, there is a quorum of at least five Members present;
     and
  - At a meeting of any Sub-Committee, there is a quorum of at least three Members present.
- 34.5.2 If during any meeting of a Committee a quorum is not achieved, the meeting shall stand adjourned, and the consideration of any business not then transacted shall be adjourned to the next ordinary meeting of the Committee or to such other time as may be fixed by the Chair of the Committee.
- 34.5.3 In the case of any Committee where there is a co-opted Member or Members who have voting rights, that co-optee counts towards the total number of Members for the purpose of establishing a quorum.

#### 34.6 Cancellation of Meetings

 For any meeting of a Committee or Sub-Committee, the Chair of the Council or the Chair of the Committee or Sub-Committee may cancel the meeting, other than one requisitioned as an extraordinary meeting.

#### 34.7 Extraordinary Meetings

• The person appointed to preside at meetings of a Committee or Sub-Committee, his/her deputy, or the Chair of the Council may call an extraordinary meeting of the Committee or Sub-Committee at any time.

• If a extraordinary meeting of a Committee or Sub-Committee is convened, notice must be given to the Chief Executive, specifying the business proposed to be transacted. The Chief Executive shall forthwith give notice to all Members of the Committee or Sub-Committee and all persons entitled to receive their papers.

#### 34.8 Order of Business

- The agenda shall set out the business to be considered at a meeting of a Committee and no business other than that set out in the agenda paper or arising in consequence thereof shall be considered.
- The order of business shall be as set out in the agenda paper provided that, at any
  time after the minutes have been approved and after an item of business has been
  disposed of, the chair, or in their absence the person chosen to preside, or the
  Committee may vary the order of any remaining business where this is considered
  necessary or desirable.

#### 34.9 Chair of Committees/Sub-Committees

- The Chair and Vice-Chair of all Committees of Council shall be appointed by Full Council at the Annual Council Meeting.
- The Chair or Vice Chair of a Committee shall hold office until their successor is appointed unless they resign or cease to be a Member of the Committee

#### 34.10 Rules of Debate

 The general provisions of the Council Procedure Rules as to rules of debate shall, with all necessary changes having been made, apply to all meetings of Committees and Sub-Committees except those parts of such procedure rule which relate to standing and to speaking more than once.

#### 34.11 Who Can Ask a Question at Committee?

A Member of a Committee may ask the Chair of that Committee a question on any
matter in relation to which the Council has powers or duties or which affect the East
Suffolk Council, and which falls within the terms of reference of that Committee.

#### **34.12** Voting

- Except as provided in the Council Procedure Rules, all matters shall be determined by a show of hands or via an electronic voting system, except where, by motion moved, seconded and duly carried before the matter is voted upon, the Committee decide that voting shall be by ballot.
- Any matter will be decided on by a simple majority.
- If there are equal numbers of votes for and against, the Chair will have a casting vote.

#### 34.13 Recorded Vote

- Before a vote is taken, if half of quorum (rounded up) request that the voting on the matter be recorded, there will be a recorded vote to show how each Member present and voting gave their vote.
- The record shall be entered in the minutes of the meeting together with a record of any Member present but not voting.

#### 34.14 Task Groups

- Committees can create time limited task groups (also referred to as working groups) which can make recommendations back to the Committee.
- Task Groups cannot take decisions or extend beyond the life of an administration.
- Task Groups will set their own Terms of Reference for approval by the Committee.

# 35. Overview and Scrutiny Committee Procedure Rules

#### 35.1 Arrangements for the Overview and Scrutiny Committee

- The Overview and Scrutiny Committee has priority of esteem with Cabinet.
- Its membership shall be politically balanced.
- The Overview and Scrutiny Committee can convene their meetings at the Council's offices or any other venue within the district.

#### 35.2 Who May Sit on an Overview and Scrutiny Committee?

 All Councillors, except Members of the Cabinet, may be a Member of the Overview and Scrutiny Committee. However, no Member may be involved in scrutinising a decision which they have been directly involved in. Assistant Cabinet Members are precluded from examining matters related to their Cabinet Member's portfolio.

#### 35.3 Who Chairs the Overview and Scrutiny Committee Meetings?

- The Chair of the Overview and Scrutiny Committee must be a member of the opposition.
- The Chair and the Vice-Chair of the Overview and Scrutiny Committee shall be elected by the Full Council at its Annual Meeting.

#### **35.4** Work Programme

- The Overview and Scrutiny Committee will, subject to any requests from the Council or Cabinet or as a result of a 'call-in', be responsible for setting its own work programme.
- If the Council or the Cabinet require the Overview and Scrutiny Committee to undertake a piece of work then the Committee shall accommodate that request.

• The Overview and Scrutiny Committee will report at least annually to Council on its workings.

# 35.5 Who May Give Notice to the Chair of Overview and Scrutiny Committee for an Item to be Included on the Agenda?

- Any Member of the Overview and Scrutiny Committee.
- Any three Members of the Council who are not Members of the Overview and Scrutiny Committee.

#### 35.6 Reports and Recommendations of the Overview and Scrutiny Committee

- Where the Overview and Scrutiny Committee makes a report or recommendation to the Council or the Cabinet, except in relation to a crime and disorder matter, they may publish the report or recommendations, and must by notice in writing require the Council or Cabinet:
  - a. To consider the report or recommendation.
  - b. To respond to the Committee indicating what (if any) action the Council or Cabinet proposes to take.
  - c. If the Committee has published the report or recommendation to publish the response.
  - d. If the Committee provided a copy of the report or recommendation to a Member to provide the Member with the response.
  - e. To do all of the above within two months of receiving the report or recommendations
- It is the duty of the Council or Cabinet to which a notice is given to comply with the requirements specified in the notice.

#### 35.7 Reports and Recommendations – Other Public Bodies

- The Overview and Scrutiny Committee may review and scrutinise the performance of other public bodies in the area.
- The Overview and Scrutiny Committee may by notice in writing to the relevant public body (accompanied by the report/recommendations) request that the public body has regard to the report or recommendations in the exercising of their functions.

#### 35.8 Recommendations to Cabinet

- Once it has formed recommendations the Overview and Scrutiny Committee will
  prepare a formal report and submit it to the Monitoring Officer for consideration by
  the Cabinet.
- If the proposals are consistent with the existing budgetary and/or Policy Framework, the Cabinet may make a decision on any recommendations. If any recommendation would require a departure from or a change to the existing Budget and Policy Framework then that recommendation must be referred by the Cabinet to the Council with or without a further recommendation from the Cabinet.

- The agenda for each Cabinet meeting shall include an item entitled "Reports from the Overview and Scrutiny Committee".
- Any report of the Overview and Scrutiny Committee so referred to Cabinet shall be considered (and if possible, a decision made thereon) within 2 months of the Overview and Scrutiny Committee completing that report and making any relevant recommendations applicable to that report.
- The Chair of the Overview and Scrutiny Committee (or their nominated representative) will be entitled to attend any meeting of the Cabinet and speak (but not vote) on any report from the Committee that is being considered by the Cabinet.
- If following careful and proper consideration by the Cabinet of any report (or reports) from the Overview and Scrutiny Committee:
  - a. The Cabinet is unable to agree in whole or in part with any recommendations in the report (or majority report if there be also a minority report) and proposes a decision at variance in whole or in part with any recommendations; or
  - b. The Cabinet in agreeing with any recommendations in the report (or majority report) is thereby supporting proposals that would require in whole or in part a departure from or change to the Council's existing Budgetary and/or Policy Framework. The recommendations in the report (or majority report) of the Overview and Scrutiny Committee and the recommendations of the Cabinet, shall stand referred to the next available meeting of the Council for further consideration.
- The Monitoring Officer shall ensure that the item is placed in the agenda for the next Council meeting. After due consideration of the Council the decision of the Council shall be final.

#### 35.9 Call-In

- When a decision is made by the Cabinet, a Committee of the Cabinet, an individual
  Cabinet Member exercising delegated powers, under joint arrangements, or a Key
  Decision is made by an Officer, the decision shall be published, including where
  possible by electronic means, and shall be available at the main offices of the Council
  normally within 2 working days of being made.
- All Members of the Overview and Scrutiny Committee will be sent copies of the records of all such decisions within the same timescale, by the person responsible for publishing the decision.
- That notice will bear the date on which it is published and will specify that the
  decision will come into force, and may then be implemented, on the expiry of 5
  working days after the date of publication of the decision, unless it is 'called in' by
  the Overview and Scrutiny Committee.
- Within five working days of the date of publication of a decision any two (2)
   Members of the Overview and Scrutiny Committee or any five (5) Members of the Council may 'call-in' the matter for review of the decision by the Overview and Scrutiny Committee.
- On receipt of a 'call-in' request, the Chair of the Overview and Scrutiny Committee will determine the most appropriate arrangements for consideration of the matter. The relevant Cabinet Member(s), all the signatories to the 'call-in', the relevant

- Strategic Director(s), Head(s) of Service and report author of the 'call-in' will immediately be notified of the 'call-in' arrangements. All action to implement the decision which is the subject of the 'call-in' shall be suspended.
- Following the meeting of the Overview and Scrutiny Committee to consider the callin, all Members of the Council, relevant Officers and stakeholders will be notified as soon as possible of the outcome of the meeting (including any recommendations from the Committee).
- Having considered the 'call in' the Overview and Scrutiny Committee may refer the
  decision back to the Cabinet for reconsideration, setting out in writing the nature of
  its concerns.
- If so referred the Cabinet shall then reconsider the decision within 10 working days, amending the decision or not, before proposing a final decision.
- The Chair or any other Member of the Overview and Scrutiny Committee shall be entitled to attend the Cabinet meeting and speak to the matter, but not vote.
- If the Cabinet's proposed final decision is consistent with the views of the Overview and Scrutiny Committee then that decision, once taken, is released for immediate implementation and cannot be subject to further 'call-in'.
- If the Cabinet is unable to agree in whole or in part with the conclusions of any recommendations of the Overview and Scrutiny Committee, the original Overview and Scrutiny report and the Cabinet report shall stand referred to the next available meeting of the Council for further consideration and decision.
- In reaching a decision the Council shall pay careful regard to the extent to which in whole or in part the proposed decision accords with the Council's existing budgetary and/or Policy Framework. The decision of the Council shall be final.

#### 35.10 Call-in and Urgency

- The call-in procedure set out above shall not apply where the decision being taken by the Cabinet is urgent.
- A decision will be urgent if any delay likely to be caused by the call-in process would seriously prejudice the Council's or the public interest.
- The record of the decision, and notice by which it is made public, shall state whether, in the opinion of the decision-making person or body, the decision is an urgent one, and therefore not subject to call-in.
- The Chair of the Council and the Chair of Overview and Scrutiny Committee must both agree that the decision proposed is reasonable in all the circumstances and to it being treated as a matter of urgency. In the absence of the Chair(s), the Vice-Chair(s) consent shall be required. In the absence of both, the Head of Paid Service or their nominee's consent shall be required.
- Decisions taken as a matter of urgency must be reported to the next available meeting of the Council, together with the reasons for urgency. (This procedure shall not prevent the principle of the decision being subject to review even though, because of urgency it may have been implemented.)
- The operation of the provisions relating to call-in and urgency shall be monitored annually, and a report submitted to Council with proposals for review if necessary.

# **35.11** The Party Whip in Relation to the Overview and Scrutiny Committee

• The Council will adopt the convention that there will be no application of any party whip on any Member of the Overview and Scrutiny Committee when sitting on this Committee.

ES/1827



# **CONSTITUTION**

Version dated: 27 October 2023

# **Contents**

	1
PART 1 – SUMMARY AND EXPLANATION	3
PART 2 – FUNCTIONS AND RESPONSIBILITIES	10
Section A - General Principles	10
Section B – Council	15
1. Statutory functions	
2. East Suffolk Council specific functions	
3. Budget and Policy Framework	
Section C – Committees	17
1. SCRUTINY COMMITTEE - Terms of Reference	<i>,</i> 17
2. AUDIT AND GOVERNANCE COMMITTEE - Terms of Reference	
3. PLANNING COMMITTEE - Terms of Reference	21
4. LICENSING COMMITTEE - Terms of Reference	24
5. APPOINTMENTS COMMITTEE - Terms of Reference	25
Section D – Cabinet	27
Section E – Officers	43
Section F – Councillor Roles	58
(a) Representing and Supporting Communities	60
PART 3 – PROCEDURE RULES	75
Council Procedure Rules	
Cabinet Procedure Rules	96
Budget and Policy Framework Procedure Rules	
Access to Information Procedure Rules	
Finance Procedure Rules	
Contract Procedure Rules	
Officer Employment Procedure Rules	171
Committee Procedure RulesScrutiny Procedure Rules	175 180
Part 4 – CODES AND PROTOCOLS	
Monitoring Officer Protocol	
Protocol for Member/Officer Relations	
Officer Code of Conduct	
Suffolk Code of Conduct	
Part 5 – MEMBERS' SCHEME OF ALLOWANCES	
Glossary of Terms	239
MINJOH V N. LETTIS	

#### PART 1 – SUMMARY AND EXPLANATION

#### 1. The Council's Constitution

- 1.1 East Suffolk Council has a Constitution which sets out how the Council operates, how decisions are made, and the procedures which are followed to ensure that decisions are efficient, transparent, and accountable to local people. Some of these processes are required by law, while others are a matter for the Council to choose.
- 1.2 The purpose of the Constitution is to ensure that the Council's decision-making and governance arrangements help the Council to achieve its aims, objectives and priorities effectively and efficiently. It also ensures that the Council meets its legal duties.
- 1.3 The Council has chosen a Leader and Cabinet model of governance. This is explained below.

# 2. Corporate objectives and values

2.1 The Council's current objectives and priorities are set out in its Strategic Plan. This is available on the Council's website <a href="https://www.eastsuffolk.gov.uk">www.eastsuffolk.gov.uk</a>.

#### 3. What's in the Constitution?

- 3.1 The Constitution is divided in five parts that govern how the Council operates.
- 3.2 This part provides a summary and explanation of how the Council operates. More detail on this is contained within the rest of the Constitution. If a Member of the public requires further details they should contact <a href="Democratic Services">Democratic Services</a> who will try to assist. <a href="Part 2">Part 2</a> sets out the Council's Functions and Responsibilities, including the Scheme of Delegation to committees, Officers and through the Cabinet.
  - Part 3 sets out the Rules and Procedures through which the Council operates.
  - Part 4 covers the Relevant Codes and Protocols.
  - Part 5 sets out the Scheme of Members' Allowances.

#### 4. How the Council operates

- 4.1 The Council consists of 55 Councillors (known as "Members") who are elected for a fouryear term. There may be a by-election at any time if a Council seat becomes vacant during a Councillor's term of office.
- 4.2 Councillors must be over 18 years old and must live or work in the District. They are democratically accountable to residents of their ward. There are between 1 and 3 Councillors for each ward. The overriding duty of Councillors is to the whole community of East Suffolk, but they have a special duty to their constituents, including those who did not vote for them.
- 4.3 All Councillors meet as the Council and this is often called "full Council". Members of the public are welcome to attend Council meetings except where exempt or confidential matters are being discussed (see <u>Access to Information Procedure Rules</u> in Part 3). There are some decisions which can only be taken by the full Council. The Council is responsible for setting the <u>Budget and Policy Framework</u>. The Budget and Policy Framework sets out the Council's key policies and agreed budget for each year. All decisions must be taken in accordance with these agreed documents. Only Council

- can change the Budget and Policy Framework. Details of the functions and responsibilities of Council are in Part 2.
- 4.4 The Council is responsible for electing (and can remove) the Leader, who in turn will appoint a Deputy Leader and a Cabinet. The Council (mainly through the Scrutiny Committee process and call-in of decisions) is ultimately responsible for holding the Cabinet to account.
- 4.5 Councillors have to follow a <u>Code of Conduct</u> to ensure high standards in the way they undertake their duties. The Audit and Governance Committee promotes and maintains high standards of behaviour and has responsibility for considering complaints against Councillors.

#### 5. The Chairman of the Council

- 5.1 The Chairman is elected by the Council at their Annual meeting each year. The Council also elects a Vice Chairman.
- 5.2 The Chairman undertakes civic and ceremonial roles on behalf of the Council and represents the Council at such events. They promote public involvement in the Council's activities and act as the conscience of the Council.
- 5.3 The Chairman presides over meetings of the full Council to ensure that business is carried out effectively and has responsibility for upholding and interpreting the Constitution.
- 5.4 If the Chairman is not available, the Vice Chairman undertakes the role.
- 5.5 Neither the Chairman nor the Vice Chairman can be the Leader or a Member of the Cabinet

# 6. Calendar of business and schedule of meetings

- 6.1 At its Annual Meeting (usually in May) the Council will approve its planned Calendar of Business and Schedule of Meetings, but nothing prevents amendments being made to the Calendar of Business and Schedule of Meetings.
- 6.2 There are three types of Council meeting:
  - a) the Annual Meeting
  - b) ordinary meetings
  - c) extraordinary meetings

and they are conducted in accordance with the <u>Council Procedure Rules</u> in Part 3 of this Constitution.

## 7. Interpretation

7.1 The ruling of the Chairman as to the interpretation or application of this Constitution or as to any proceedings of the Council cannot be challenged at any meeting of the Council. Such interpretation has to have regard to the purposes of this Constitution and must be reasonable.

## 8. Principles of decision making

8.1 All decisions taken by the Council, unless they are delegated to a single Member or to an Officer, are taken by a simple majority vote of the Members who are present. If there is a tie, the Chairman of the council, or of the meeting, has a casting vote. The

- <u>Functions and Responsibilities</u> and Scheme of Delegation in Part 2 gives details of responsibility for decision making.
- 8.2 The Council has decided to adopt a Leader and Cabinet form of governance for its executive system. The Leader is a Member who has been elected by a resolution of the Council and the Leader can be removed by a resolution of the Council.
- 8.3 The executive is a group of Councillors who are known as the Cabinet and who are responsible collectively for the executive functions of the Council. The law defines what functions of the Council are the responsibility of its executive or Cabinet and what functions of the Council are non-executive and so are functions of the Council (which can be delegated to Council Committees or Officers). Individual Members of the Cabinet have responsibility for specific executive functions delegated to them by the Leader. Details are set out in <a href="Part 2 Section D Cabinet">Part 2 Section D Cabinet</a>. Most of the decisions taken by the Authority are executive decisions. The Leader also delegates many executive decisions to Officers to take.
- 8.4 The Cabinet is responsible for developing the policies and strategies of the Council and takes most of the decisions on service provision. The Cabinet is made up of the Leader (chosen by a vote of the Council), a Deputy Leader and up to eight other Cabinet Members who are all chosen and appointed by the Leader. The Leader may also appoint Cabinet Support Members to assist Cabinet Members in their roles, but these do not have a vote in Cabinet. The Cabinet does not have to be politically balanced.
- 8.5 When major decisions are to be discussed or made, these are published in the Cabinet's Forward Plan of Key Decisions which is available on the <a href="Council's website">Council's website</a>, insofar as they can be anticipated. Key decisions are those which have a significant impact on the Council or where there will be spending or savings of over £250,000 within agreed budgets. If these major decisions are to be discussed at a meeting of the Cabinet, this will generally be open for the public to attend except where exempt or confidential matters are being discussed. The Cabinet can only make decisions which are in line with the Council's overall policies and budget. If it wishes to make a decision which is outside the Budget and Policy Framework, this must be referred to the full Council to decide.
- 8.6 The Constitution also enables the Council to:
  - a) Provide clear leadership to the community in partnership with local people, communities, businesses and other organisations;
  - b) Support the active involvement of local people and local communities in the process of local authority decision making;
  - c) Help Councillors represent their constituents more effectively;
  - d) Create a powerful and effective means of holding decision makers to public account;
  - e) Ensure that no one will review or scrutinise a decision in which they were directly involved:
  - f) Be clear about who is responsible for making specific decisions and that they explain the reasons for decisions; and
  - g) Provide a means of improving the delivery of services to the community.
- 8.7 When taking decisions the Council will observe these principles.

## 9. Scrutiny

9.1 The Scrutiny Committee supports and challenges the work of the Cabinet and the Council as a whole. Cabinet Members cannot sit on the Scrutiny Committee. They also

- hold inquiries into matters of local concern in which citizens often take part. These sometimes lead to reports and recommendations which advise the Cabinet, the Council as a whole, and, in some cases, outside agencies, on policies, budgets, and service delivery.
- 9.2 The Scrutiny Committee monitors the decisions of the Cabinet. Non-Cabinet Members can 'call-in' a decision which has been made by the Cabinet, but not yet implemented. The Scrutiny Committee then considers whether the decision is appropriate before the decision is implemented. It may recommend that the Cabinet reconsider the decision or ask Council to consider it before it is referred back to Cabinet.
- 9.3 The Scrutiny Committee may also be consulted by the Cabinet or the Council on forthcoming decisions and the development of policy.

# 10. Regulatory and other Council committees

- 10.1 Where something is the responsibility of the Council and not the Cabinet, and the Council does not have, or want, to decide it at full Council, it is delegated to a Council committee. Some decisions are also delegated to Officers. Details of these delegations are set out in Part 2.
- 10.2 The Council has established two Planning Committees and a Strategic Planning Committee to deal with planning matters; and a Licensing Committee to deal with a range of functions relating to licensing.
- 10.3 The Audit and Governance Committee looks after finance and audit. It promotes and maintains high standards of behaviour by Councillors and deals with any allegations of a breach of the <a href="Code of Conduct">Code of Conduct</a>. It also has responsibility to advise the Council on substantive changes to the Constitution.
- 10.4 The Southwold Harbour Management Committee is an Executive Advisory Committee.
- 10.5 In addition, Members take part when required in the Appointments Committee.
- 10.6 Council committees are politically balanced.
- 10.7 There is also an Independent Remuneration Panel to advise on Members' allowances.
- 10.8 The Council has appointed two Independent Persons with whom the Monitoring Officer consults, when consider complaints that Councillors may have breached the Code of Conduct.
- 10.9 All these Committees are explained in more detail in <a href="Part 2">Part 2</a> Section C Committees.

## 11. Roles of all Councillors

#### 11.1 All Councillors will:

- a) collectively be the ultimate policymakers and carry out strategic and corporate management functions;
- b) contribute to the good governance of the District and actively encourage community participation and citizen involvement in decision making;
- c) effectively represent the interests of the communities of the District in their own ward;
- d) respond to constituents' enquiries and representations, fairly and impartially;
- e) participate in the governance and management of the Council;
- f) maintain the highest standards of conduct and ethics and observe the Code of Conduct and the other Codes and Protocols adopted by the Council and set out in <a href="Part 4">Part 4</a> of this Constitution;
- g) be available to represent the Council on other bodies; and

- h) attend meetings of bodies to which they are appointed or, if they are unable to attend, present their apologies.
- 11.2 Councillors will be entitled to receive allowances in accordance with the Members' Allowances Scheme set out in Part 5 of this Constitution.

# 12. The Council's employees

- 12.1 The Council has people working for it (called 'Officers') to give advice, implement decisions and carry out the day-to-day delivery of its services. Some Officers such as the Head of Paid Service, the Monitoring Officer and the Chief Finance or Section 151 Officer, have specific duties to undertake. They are the 'Statutory Officers' and they ensure that the Council acts within the law and uses its resources wisely. The Council's Management Structure is set out in Part 2 Section E.
- 12.2 Officers must comply with a Code of Conduct which is set out in Part 4.
- 12.3 The recruitment, selection and dismissal of Officers will always comply with the <u>Officer Employment Procedure Rules</u> set out in Part 3 of this Constitution.
- 12.4 Officers are paid in accordance with the Council's Pay Policy.

# 13. Partnership working

- 13.1 The Council works with existing partners and creates new partnerships that will assist the Council in fulfilling its vision and objectives. In addition, the way in which the Council delivers some of its services and functions to citizens and businesses will continuously change to ensure value for money is delivered.
- 13.2 As part of this the Council may establish up to eight Community Partnerships which cover the district.

# 14. Joint arrangements

- 14.1 The Council or the Cabinet may exercise their functions in a number of ways, for example:
  - a) enter into arrangements or agreements with any person or body to deliver a service;
  - b) establish joint arrangements including a joint committee with one or more local authorities to exercise functions;
  - c) co-operate with, or facilitate or co-ordinate the activities of, any person or body;
  - d) exercise on behalf of that person or body any functions of that person or body;
  - e) delegate functions to another local authority.

# 15. Contracts and contracting out

- 15.1 Every contract entered into by the Council must comply with the <u>Contract Procedure</u>
  <u>Rules</u> and <u>Financial Procedure Rules</u> set out in Part 3 of this Constitution.
- 15.2 The Council (for non-executive functions) and the Cabinet (for executive functions) may contract out functions within law, but the Council retains ultimate responsibility for the function.

## 16. Citizens' rights

16.1 The Council welcomes the participation of citizens in its work.

- 16.2 Citizens have a number of rights in their dealings with the Council. Some of these are legal rights, whilst others depend on the Council's own processes. The local Citizens' Advice can advise on individuals' legal rights.
- 16.3 Where Members of the public use specific Council services these are not covered in this Constitution, please see the <u>Council's website</u> for information on specific services.
- 16.4 Citizens have the right to:
  - a) Vote at local elections if they are registered;
  - b) Contact their local Councillor about any matters of concern to them in their ward;
  - c) Contact the appropriate Cabinet Member about any matters of concern that relate to that Cabinet Member's Portfolio;
  - d) Have access to the Constitution;
  - e) Attend all meetings of the Council, Cabinet, Scrutiny Committee, and other Committees except where exempt or confidential matters are being discussed (see Access to Information Procedure Rules in Part 3);
  - f) Petition the Council on any matter;
  - g) Find out what major decisions are to be discussed by the Cabinet, individual Cabinet Members and Officers, and which decisions are likely to be taken by Cabinet in private (where they relate to confidential/exempt decisions) and when;
  - h) See reports and background papers, and any record of decisions made by the Council, Cabinet, Scrutiny, and other Committees, also individual Cabinet Members and executive decisions made by Officers (except exempt and confidential information);
  - i) Complain to the Council about something which, in their opinion, the Council should have done that it has not done, something it should have done differently, or something it has done that it should not have, through its complaints process;
  - j) Complain to the <u>Local Government and Social Care Ombudsman</u> if they think the Council has not followed its procedures properly. However, they should only do this after going through the Council's own complaints process;
  - k) Complain to the <u>Housing Ombudsman Service</u> if they think the Council has not followed procedures or acted properly with regards to housing services;
  - Compliment the Council where the service they have received has been exceptionally good or speedy and which could help spread good practice across the Council;
  - m) Complain to the Council's Monitoring Officer if they have evidence which they think shows that a Councillor has not followed the Council's Code of Conduct;
  - n) Complain to the Council about any Officers' actions or attitude;
  - o) Inspect the Council's accounts during the limited period of the audit each year and make their views known to the external auditor. The period when accounts are open to inspection is publicised in advance.

# 17. Member and Officer expectations

17.1 Members and Officers have the right not to be subjected to violent, abusive, or threatening behaviour.

# 18. Changes to the Constitution

- 18.1 The Constitution has been formally adopted by the Council. The Council will monitor and review the operation of the Constitution to ensure that the aims and principles of the Constitution are given full effect.
- 18.2 The Monitoring Officer has authority to make minor amendments and corrections to the Constitution. The Leader may change Cabinet Portfolios and delegations.
- 18.3 Any substantive changes to the Constitution Council's decision making arrangements and committee structure will be considered by the Constitution Review Working Group Audit and Governance Committee who will recommend changes to the Council. Any changes will need to be approved by the Council prior to implementation.

#### 19. Publication

- 19.1 The Monitoring Officer will make available a printed copy of this Constitution for Councillors if requested, but every Councillor has access to this Constitution online, which ensures it is always the most up to date version.
- 19.2 The Monitoring Officer will ensure this Constitution is available for inspection on the <a href="Council's website">Council's website</a> and at Council offices. Printed copies can be purchased by the local press and the public on payment of a reasonable fee.
- 19.3 The Monitoring Officer will ensure that the summary of the Constitution is made widely available within the Council's area and is updated as necessary.

# PART 2 – FUNCTIONS AND RESPONSIBILITIES (including the scheme of delegation)

# **Section A - General Principles**

## 1. Principles of Decision Making

- 1.1 There are a number of controls and principles which must be followed whenever powers are exercised or decisions are made by the Council. These controls and principles are set out below and apply to all Members and Officers regardless of whether they are acting alone or in a group or committee.
- 1.2 It is the responsibility of every Member and Officer to familiarise themselves with these controls and principles and to be satisfied that they are complying with them every time they make a decision.
- 1.3 The first consideration in all decision making is whether the decision is being made by the most appropriate person or body with an aim to make the process efficient, transparent and accountable.
- 1.4 Part 2 Sections B, C and D of this Constitution set out the matters that Council has decided must be determined either by itself, its committees, or by the Cabinet. Everything else stands delegated to Officers in accordance with Part 2 Section E of this Scheme of Delegation.
  - Any decision making will be governed by these parts of the Constitution and the following additional arrangements:
  - a) The <u>Council</u>, <u>Committee</u> and <u>Cabinet</u> <u>Procedure Rules in Part 3 of this Constitution</u>;
  - b) The Contract Procedure Rules and Finance Procedure Rules in Part 3;
  - c) Member and Officer Codes of Conduct in Part 4;
  - d) The Principles of Decision Making set out in this section;
  - e) Internal Service schemes of financial delegation;
  - f) Any Service specific operational guidance on the Scheme of Delegation to Officers, as published by the Council from time to time.
- 1.5 Any ambiguity that may arise as to whether a decision maker is authorised to take any particular decision is to be resolved by reference back up through the hierarchy of the chain of delegations, and legal advice should be taken if need be.
- 1.6 There should, however, be a presumption against referring (or calling) decisions back up the chain unless it is absolutely necessary to do so. Members and Officers are to take responsibility for making all decisions commensurate with their position and role at the Council.

#### 2. Particular considerations for individual decision makers

- 2.1 Cabinet Members or Officers making decisions should pay particular regard to potential (or perceived) conflicts of interest and the rules on pre-determination, bias, interests, gifts and hospitality set out in the applicable Codes of Conduct in Part 4.
- 2.2 Individual decision makers should consider whether it would, in all the circumstances, be prudent for a decision which would otherwise fall to be taken by them to instead be taken (or ratified) by:
  - a) in the case of a Cabinet Member, by the Cabinet collectively;

- b) in the case of an Officer, by their manager or another Officer with equivalent authority; or, in the case of a Cabinet decision, by a Portfolio Holder or the Cabinet collectively or, in the case of a Council decision, by an appropriate committee or sub-committee;
- c) in the case of a decision maker under a specific delegation, by the person or body who made that delegation.
- 2.3 Individual decision makers should also have particular regard as to whether a decision should be made in consultation with any Officer or Member and of the need to consult and take advice as appropriate.

#### 3. Best interests of the Council

3.1 All Members and Officers must act in the best interests of the Council at all times.

Decision makers should always act in accordance with best practice, take the option that will deliver the best value for money and will result in the most effective and efficient use of resources.

# 4. Compliance with law, guidance and codes of practice

4.1 All decisions must be made in accordance with statutory requirements and codes of practice including any professional standards that apply to decision makers who are affiliated to professional associations that operate codes of conduct for their Members.

# 5. The Council's Budget and Policy Framework

- 5.1 All decisions must be taken in accordance with the <u>Budget and Policy Framework</u> set by the Council. This includes Service Area budgets, business plans and any other policies, arrangements, procedures, rules, practices or protocols in force from time to time. It also includes various Procedure Rules which set out the processes to be followed where certain types of decisions are being taken, specifically the <u>Council</u>, <u>Committee and Cabinet Procedure Rules set out in Part 3 of this Constitution</u>.
- 5.2 If any decision taker proposes to take a decision which is (or which the Monitoring Officer or Chief Financial Officer advise is) not in accordance with the Budget and Policy Framework, that decision must (unless any exceptions set out by Council apply) be referred to the Council. More information on the Budget and Policy Framework and taking urgent decisions which are not in accordance with the Framework is contained in Part 3 of this Constitution (Access to Information Procedure Rules).
- 5.3 The powers of the Scrutiny Committee in relation to decision making are set out in Part 2 Section C Scrutiny Committee Terms of Reference.
- 5.4 The <u>Finance Procedure Rules</u> and <u>Contract Procedure Rules</u> in Part 3 of this Constitution also control who can take decisions with financial implications and how those decisions are to be taken.

## 6. Considering options and impacts

6.1 All decision makers must be clear about the desired aims and outcomes of the decision process. This means that before any decision is made, they will need to be clear on what needs to be achieved and gather and use all the information that is reasonably available to them to identify and evaluate all their options. They will need to assess the likely impacts of each option, with particular regard to human rights, equality, diversity,

- and sustainability issues. Ultimately, decision makers need to be satisfied that actions taken are proportionate to the desired outcome.
- 6.2 Decisions must be made with regard to all relevant considerations and ignoring all irrelevant considerations.

#### 7. Consultation

7.1 In order to be able to properly evaluate options and the potential impact of decisions, all decision makers should consider very carefully whether there is a need to consult those who may be affected by their decisions, local Members, committee Chairmen, or Cabinet Members. They also need to consider whether they need to take any professional or specialist advice or guidance from relevant Officers, particularly legal or financial advice. The body or individual taking the decision should have regard to the outcome(s) of such consultation.

# 8. Transparency - meeting in public

- 8.1 Most meetings where decisions are made will be held in public. Further information on meetings that are held in public and meetings that are not is contained in the <u>Council</u>, <u>Committee</u>, <u>Cabinet</u> and the <u>Access to Information Procedure Rules</u> in Part 3. Decision makers need to understand and comply with these requirements.
- 8.2 A very large number of decisions are not made in meetings but are taken by individual Cabinet Members or by an Officer. All decision makers need to ensure that the processes they follow are as transparent as possible, particularly when decisions are made by individuals or in meetings that are not open to the public. This means ensuring that it will be clear to outside observers, through the keeping of clear records, what the aims, outcomes, options and assessed impacts were, who was consulted (and when and how they were consulted), what information was taken into account and giving reasons for decisions made. Decisions shall be taken and recorded in accordance with the Access to Information Procedure Rules in Part 3.

## 9. Transparency - notice of decisions and meetings and record keeping

- 9.1 An important part of ensuring transparency in decision making is making sure that appropriate notice is given that decisions are going to be made, and that appropriate records are kept of decisions made and the reasons for them, in accordance with the Access to Information Procedure Rules in Part 3. Decision takers should assume that all decisions may be made available to the public.
- 9.2 The nature of any notice or decision record required will depend on the type of decision in question and is, in most cases, a matter of judgement for the decision maker. There are however particular requirements for certain types of decisions including urgent decisions (see <a href="Access to Information Procedure Rules">Access to Information Procedure Rules</a>), <a href="Cabinet">Cabinet</a> decisions, and decisions outside of the <a href="Budget and Policy Framework">Budget and Policy Framework</a>.

## 10. Transparency - decision reports

10.1 Formal report templates will be used to draft reports on which Key Decisions, and all decisions taken by Council, Committees, the Cabinet and individual Cabinet Members will be based. These templates contain prompts to ensure all the relevant matters discussed above are addressed.

- 10.2 Every such report will list those documents (called background papers) relating to the subject matter of the report which: (a) disclose any facts or matters on which the report or an important part of the report is based; and (b) which have been relied on to a material extent in preparing the report. Background papers will be made available (unless exempt) in accordance with the Access to Information Procedure Rules.
- 10.3 In addition, all reports to the Cabinet on proposals relating to the Budget and Policy Framework must contain details of the nature and extent of consultation with stakeholders and the relevant Scrutiny Committees, and the outcome of that consultation.
- 10.4 Reports about other matters will set out the details and outcome of consultation as appropriate. The level of consultation required will be appropriate to the nature of the matter under consideration.
- 10.5 The Chief Executive, Strategic Directors and Heads of Service may initiate reports on any matter where they believe the Council, Cabinet, committee or sub-committee should make a decision or should be informed.
- 10.6 Where such a report affects another Service, the appropriate Strategic Director and Head of Service must be consulted. The appropriate Cabinet Member shall be consulted prior to the publication of a Cabinet report which concerns their Portfolio.
- 10.7 Reports shall communicate all relevant factual information and professional opinions, together with appropriate recommendations. The Cabinet Member may make suggestions as to the content and timing of the report.

# 11. Types of decision

- 11.1 Under the Constitution, decisions may be taken by:
  - the full Council
  - the Cabinet collectively
  - individual Cabinet Members
  - Committees and sub committees
  - Officers
- 11.2 Under the Constitution, decisions taken by:
  - Advisory Committees, Panels and Working Groups
  - Appointments Panel
  - and some decisions of the Scrutiny Committee

will form recommendations or referrals (as appropriate) to the decision-making bodies listed above in paragraph 11.1, subject to the remainder of this paragraph 11.

- 11.3 The Appointments Committee shall appoint Heads of Services and members of the Strategic Management Team with reference to some of the decision-making bodies listed in paragraph 11.1 above, as appropriate, and in accordance with the Officer Employment Procedure Rules in Part 3 of this Constitution.
- 11.4 Whichever body or individual is responsible for taking a decision, the decision will be formally minuted and recorded and unless it contains confidential or exempt information, will be open to public inspection in accordance with the Access to Information Procedure Rules in Part 3.
- 11.5 Decisions relating to the functions listed in Part 2 Section B will be made by the Council and not delegated.

## 12. Key decisions

- 12.1 A Key Decision is an executive decision which is likely to:
  - result in the Council incurring expenditure, making savings or receiving income which is/are significant having regard to the Council's budget for the Service or function to which the decision relates; or
  - b) be significant in terms of its effects on communities living or working in an area comprising 2 or more wards in the area of the Council's District;
- 12.2 By the term "significant" the Council means a decision which in the case of either revenue expenditure or a capital scheme:
  - a) results in expenditure, savings, income, additional funding or virement of over £250,000 being incurred or achieved; or
  - b) results in an outcome which will have a marked effect on communities living or working in an area comprising two or more wards.
- 12.3 A decision maker may only make a Key Decision in accordance with the requirements of the Access to Information Procedure Rules set out in Part 3 of this Constitution.

# 13. Decision making by Council bodies and Individuals

- 13.1 Council meetings will follow the <u>Council Procedure Rules</u> set out in Part 3 of the <u>Constitution when considering any matter.</u>
- 13.2 The Cabinet and Cabinet Members will follow the <u>Cabinet Procedure Rules</u> set out in Part 3 of the Constitution when considering any matter.
- 13.3 Other Council committees and sub-committees will follow those parts of the Council Procedures Rules or committee specific procedure rules set out in the Constitution which apply to them.

## 14. Decision making by Council bodies acting as tribunals

- 14.1 Decision takers acting in a judicial capacity, for instance when determining appeals, must pay particular regard to the requirements of this Section to ensure that principles of "natural justice" are observed.
- 14.2—Natural justice requires that a fair, reasonable and transparent decision-making procedure is followed which affords all involved a fair opportunity to make representations. Procedures followed should eradicate any bias or conflict of interests (as far as possible) and full reasons for decisions should be given and recorded. Decision makers must ensure that they take all relevant information, considerations or circumstances into account and disregard any information, considerations or circumstances that are not relevant to the matter that is to be decided.

## Section B - Council

# 1. Statutory functions

- 1.1 The <u>Local Government Act 2000</u> and associated guidance and regulations give the Council responsibility for approving the Budget and Policy Framework.
- 1.2 The Local Authorities Functions and Responsibilities Regulations 2000 and the amendment regulation 2008 set out statutory functions of a Council in Schedule One of the regulations. The following table shows where the responsibility lies for those functions (where these are shown in the table to be delegated to committees, refer to the relevant committee's 'Terms of Reference' for further information):

	<del>Function</del>	Responsibility
A	Town and Country Planning and	Council - delegated to Planning Committee
	<del>Development Control</del>	
B	<b>Licensing and Registration functions</b>	Council delegated to Licensing Committee
€	Health and Safety at work	Council delegated to Licensing Committee
Đ	Functions relating to elections	Council
E	Functions relating to the name and	Council
	status of areas and individuals	
EA	Functions relating to Community	Council
	Governance	
F	Power to make, amend, revoke or	Council
	re-enact bye-laws	
G	Power to promote or oppose local	Council
	<del>or personal Bills</del>	
Ħ	Functions relating to pensions etc.	Council
+	Miscellaneous functions as set out	Council delegated to Licensing Committee
	<del>in Schedule One</del>	

## 2. East Suffolk Council specific functions

- 2.1 In addition to the Statutory Functions above, the following functions are reserved for Council:
  - a) Changing this Constitution;
  - b) Adopting and making any changes to the Council's Codes of Conduct and arrangements;
  - c) Changing the Policy Framework;
  - d) Setting the Capital Programme, Revenue Budget, Budget and Council Tax;
  - e) Making decisions which would be contrary to the Policy Framework or contrary to or not wholly in accordance with the Budget;
  - f) Electing the Chairman and Vice Chairman of the Council each year at the annual meeting of the Council;
  - g) Electing the Leader of the Council every four years at the Council's Annual Meeting;
  - h) Resolving to remove the Leader;
  - i) Changing the terms of reference of the Council's Committees and deciding on their composition and making appointments to them;
  - j) Appointing to any working groups established by the Council;

- k) Appointing representatives to outside bodies unless the appointment is a Cabinet function or has been delegated by the Council;
- Adopting a Members Allowances Scheme (having regard to the recommendations of an independent remuneration panel);
- m) Approving the appointment or dismissal of the Head of the Paid Service, the Monitoring Officer or the Section 151 Officer;
- n) Power to make standing orders including in relation to contracts;
- o) Power to agree and set the Budget for the Council's establishment;
- p) Power to appoint Independent Persons in terms of Code of Conduct issues;
- q) Power to appoint Officers for particular purposes (i.e. Proper Officers);
- r) Consideration and approval of Neighbourhood Plans;
- s) Authorising the making of payments or other benefits in cases of maladministration;
- t) Any other matter which, by law, must be reserved to the Council that has not been delegated elsewhere;
- u) Anything conducive or incidental to a Council function.

# 3. Budget and Policy Framework

- 3.1 The process for the approval of the Budget and Policy Framework by the Council is as set out in Part 3 (<u>Budget and Policy Framework Procedure Rules</u>).
- 3.2 All plans and strategies will be in accordance with the <u>Human Rights Act 1998</u>, the <u>Data Protection Act 2018</u>, the <u>Equality Act 2010</u> and other legislation in force from time to time.
- 3.3 When relevant budget provision is in place, all policies not within the Policy Framework will be formulated by Cabinet. If there is an unresolved issue between Cabinet and the Scrutiny Committee regarding any proposed policy then the matter will be referred for resolution to Council.
- 3.4 Where relevant budget provision is in place and any proposed action is in accordance with the relevant policy, the exercise of any function not reserved for Council shall be properly discharged by Cabinet.
- 3.5 Documents included within the Budget and Policy Framework (showing the route for approval, unless agreed otherwise):

Community Safety Strategy	Cabinet	Council
Plans and strategies which	Strategic Planning Committee /	Council
together comprise the	Scrutiny / Cabinet	
Development Plan		
Licensing Act statement of	Licensing Committee	Council
policy		
Gambling Act statement of	Licensing Committee	Council
policy		
Investment Strategy	Audit & Governance/ Cabinet	Council
Code of Conduct arrangements	Audit & Governance Committee	Council
Constitution	Audit & Governance Committee	Council
Strategic Plan	Scrutiny / Cabinet	Council
Food Health and Safety Plan	Scrutiny / Cabinet	Council
Pay Policy	Scrutiny / Cabinet	Council

# Section C - Committees

## 1. SCRUTINY COMMITTEE - Terms of Reference

#### **Form and Composition**

- 1.1 The Council will appoint 13 Councillors to a Scrutiny Committee to discharge the functions conferred on the Council by Section 21 of the Local Government Act 2000, and any relevant regulations. No Member of the Scrutiny Committee may be a Member of the Cabinet. Proceedings of the Scrutiny Committee shall take place in accordance with the Scrutiny Procedure Rules.
- 1.2 The Scrutiny Committee exercises overall responsibility for the finances made available to it.

#### **General Role of the Scrutiny Committee**

- 1.3 Within its terms of reference, the Scrutiny Committee may:
  - a) Review or scrutinise decisions made or actions taken in connection with the discharge of any of the Council's functions.
  - b) Make reports or recommendations to the Council or the Cabinet or any policy, joint or area committee in connection with the discharge of any functions.
  - c) Consider any matter affecting the Council area.
  - d) Consider petitions which have attracted over 600 and up to 1199 signatures and make recommendations to the Council or Cabinet.
  - e) Exercise the right to call in, for reconsideration, decisions made but not yet implemented by the Cabinet or Cabinet Members exercising delegated powers.
  - f) Create any Task & Finish or Research Groups as required in connection with any functions that are the responsibility of the Scrutiny Committee.
  - g) Consider matters referred under s21A of the Local Government Act 2000 (Councillor Call for Action).
  - h) Be the Council's designated Crime & Disorder Committee for the purposes of the Police & Justice Act 2006.

#### Specific Functions of the Scrutiny Committee

#### 1.4 Overview

- a) Assist the Council and the Cabinet in the development of its Budget and Policy Framework where appropriate by in depth analysis of policy issues.
- b) Conduct community research and other consultation in the analysis of policy issues and possible options.
- c) Consider and implement mechanisms to encourage and enhance community participation in the development of policy options.
- d) Question Members of the Cabinet or Committees or Chief Officers about their views on issues and proposals affecting the district.
- e) Liaise with external organisations, whether national, regional or local, to ensure that the interests of local people are enhanced by collaborative working.

#### 1.5 Scrutiny

a) Review and scrutinise the decisions made by Cabinet and Cabinet Members exercising delegated powers, and the performance of Council Officers in relation to the impact of individual decisions on the performance of a Council service.

- b) Review and scrutinise the performance of the Council and the Cabinet in relation to its policy objectives, performance targets or particular service areas.
- c) Question Members of the Cabinet or Committees and Chief Officers about their decisions and performance, whether generally in comparison with service plans and targets over a period of time, or in relation to particular decisions, initiatives or projects.
- d) Make recommendations to the Cabinet or appropriate Committee or Council arising from the outcome of the scrutiny process.
- e) Review and scrutinise the performance of other public bodies in the Council's area and invite reports from them by requesting them to address the Scrutiny Committee about their activities and performance.
- f) Question and gather evidence from any person (with their consent).

#### 2. AUDIT AND GOVERNANCE COMMITTEE - Terms of Reference

#### Introduction

- 2.1 The Audit and Governance (A&G) Committee is independent of Cabinet. No Member of the A&G Committee (or their designated substitute) should be a Member of the Cabinet. Membership shall be in accordance with the political balance rules. The A&G Committee will consist of nine Councillors.
- 2.2 The A&G Committee shall meet at least four times each municipal year, with the authority to convene additional meetings as circumstances require.

#### **Purpose**

- 2.3 The A&G Committee is a key component of the Council's governance. It provides an independent and high level focus on the audit, assurance and reporting arrangements that underpin good governance and financial standards.
- 2.4 The purpose of the A&G Committee is to provide independent assurance to the Members of the Council as to the adequacy of the risk management framework and the Council's internal controls. It provides independent review of the Council's governance, risk management and control frameworks and oversees the financial reporting and annual governance processes. It oversees Internal Audit and External Audit, helping to ensure efficient and effective assurance arrangements are in place.

## Responsibilities

- 2.5 The A&G Committee will have various responsibilities in the following areas:
  - a) Financial Management
  - i. Review the Annual Statement of Accounts and consider if they reflect appropriate accounting principles.
  - ii. Review significant accounting and reporting issues, including complex or unusual transactions and judgements made in connection with the preparation of the Annual Statement of Accounts.
  - iii. To consider the External Auditor's report, including any difficulties encountered.
  - iv. To review and monitor the Council's treasury management policies and practices.
  - b) Internal control, governance and risk management
  - i. To consider the effectiveness of the Council's internal control system, including information technology security and control.

- ii. To understand the scope of Internal and External Auditors' review of internal control over financial reporting, and obtain reports on significant findings and recommendations, together with management's responses.
- iii. To review the Council's corporate governance arrangements against the good governance framework and consider annual governance reports and assurances.
- iv. To review the Annual Governance Statement prior to approval and consider whether it properly reflects the Corporate Risk Register, taking into account Internal Audit's opinion on the overall adequacy and effectiveness of the Council's framework of governance, risk management and control.
- v. To monitor the effective development and operation of risk management within the Council.
- vi. To monitor progress in addressing risk-related issues reported to the A&G Committee.
- vii. To consider the Council's arrangements to secure value for money and review assurances and assessments on the effectiveness of these arrangements.
- viii. Review the effectiveness of the system for monitoring compliance with laws and regulations and the results of management's investigation and follow up of any instances of non-compliance.
- ix. Review the findings of any reports provided by regulatory agencies, and any auditor.

## c) Internal Audit

- i. To review and approve the Internal Audit Charter to ensure that it is appropriate to the needs of the organisation.
- ii. To review and approve the annual internal audit plan and any major changes to it.
- iii. To ensure that Internal Audit has unrestricted scope, the necessary resources and access to information to enable it to fulfil its function and is equipped to perform in accordance with appropriate professional standards for internal auditors.
- iv. To consider the effectiveness of Internal Audit.
- v. To consider reports from the Head of Internal Audit on Internal Audit's performance during the year. These will include:
  - Updates on the work of Internal Audit including key findings, issues of concern and actions taken by management as a result of Internal Audit work.
  - Regular reports on the Quality Assurance Improvement Programme.
  - Reports on instances where the Internal Audit function does not conform to the Public Sector Internal Audit Standards and Local Government Application Note for the United Kingdom Public Sector Internal Audit Standards (April 2013) ('Application Note'), considering whether non-conformance is significant enough that it must be included in the Annual Governance Statement.
- vi. To consider the Head of Internal Audit's Annual Report:
  - The statement of the level of conformance with the Public Sector Internal Audit Standards and Application Note and the results of the Quality Assurance and Improvement Programme that supports the statement.
  - The opinion of the overall adequacy and effectiveness of the Council's framework of governance, risk management and control together with the

- summary of work supporting the opinion these will assist the Committee in reviewing the Annual Governance Statement.
- vii. To receive reports outlining the action taken where the Head of Internal Audit has concluded that Officers have accepted a level of risk that may be unacceptable or there are concerns about progress with the implementation of agreed actions.
- viii. To contribute to the Quality Assurance and Improvement Programme and in particular, to the external quality assessment of Internal Audit that takes place at least once every five years.
- ix. To receive as a standing agenda item, the status of internal audit recommendations, with accompanying Officer's responses.
- x. Review the assessment of fraud risks and potential harm to East Suffolk Council from fraud and corruption.
- xi. Monitor the counter fraud strategy, activity and resources.
- xii. Review the Council's Whistleblowing Policy.
- xiii. Review the Council's Anti-Money Laundering Policy.
- xiv. To support the development of effective communication with the Head of Internal Audit.
- xv. To ensure the Head of Internal Audit has free and confidential access to the Chairman of the A&G Committee.
- xvi. Meet with the Head of Internal Audit at least once a year without the presence of other Officers.

#### d) External Audit

- i. To review the performance of the External Auditors and consider the appointment or discharge of the External Auditors.
- ii. To review the External Auditor's proposed scope and approach, including coordination of audit effort with Internal Audit.
- iii. To consider the External Auditor's Annual Audit Letter, relevant reports, and the report to those charged with governance.
- iv. Review and monitor Officer's responsiveness to External Audit's findings and recommendations.
- v. Review and confirm the independence of External Audit by obtaining statements from the auditors on relationships between the auditors and the Council, including non-audit services.

#### e) Standards Functions

- i. Make recommendations to the Council on the adoption or revision of the Officers' Code of Conduct and Member/Officer Protocol.
- ii. Review the Council's protocols for Councillors dealing with planning and rights of way matters.
- iii. Consider appeals against the Monitoring Officer's refusal to grant a written application made by a Member of the Council for a dispensation under s33 of the Localism Act 2011.
- iv. Receive reports summarising the results of the allegations made and investigations conducted into possible breaches of the Members' Code of Conduct and to determine those cases referred to it by the Council's Monitoring Officer.
- v. Receive reports on declarations of interests made and gifts or hospitality received by Members and Officers.

## f) Reporting Responsibilities

- i. To report to those charged with governance on the A&G Committee's findings, conclusions and recommendations concerning the adequacy and effectiveness of their governance, risk management and internal control frameworks, financial reporting arrangements, and Internal Audit and External Audit functions.
- ii. To report to Council on a regular basis on the A&G Committee's performance in relation to the terms of reference of the Committee in meeting its purpose.

#### 3. PLANNING COMMITTEE - Terms of Reference

#### Introduction

- 3.1 There are two area Planning Committees known as the Planning Committee North and the Planning Committee South.
- 3.2 There is also a Strategic Planning Committee which covers the whole of the district.

#### **General delegations**

- 3.1 There will be a pool of at least 25 of its Members nominated by the political groups, according to the political balance of the Council, to be available to serve on the area Planning Committees, from which 9 Members will be drawn, also according to the political balance of the Council, to serve on each of the area Planning Committees.
- 3.2 The Terms of Reference for the area Planning Committees shall be subject to any restrictions set out in this Constitution including matters reserved for Council or for Officers of the Council.
- 3.3 Each Planning Committee has responsibility for the delegated functions set out in these Terms of Reference within its designated area, provided that the Planning Referral Panel can decide that a specific Planning Committee can determine an application or matter which is outside of its designated area, because of the location or impact of that application or matter, including those that may be referred to the Strategic Planning Committee due to their impact on a wider area.
- 3.4 The Strategic Planning Committee may at any time review and make changes to the allocation of parishes within the North and South Planning Committee areas.

#### **Strategic Planning Committee**

- 3.5 The Strategic Planning Committee will be made up from the two area Planning Committees and should also include the Cabinet Member who is the holder of the Portfolio for Planning.
- 3.6 The quorum will be seven.
- 3.7 Strategic Planning Meetings will be held quarterly or as necessary.
- 3.8 The functions of the Strategic Planning Committee are:
  - a) To consider and advise the Council and Cabinet where appropriate on planning matters impacting the whole of the district, including NSIP applications.
  - b) (Where an application has been referred to the Strategic Planning Committee by the Planning Referral Panel due to its impact on a wider area) to determine and advise the Council on planning and development management applications and any local development proposals and other applications under the Town & County Planning Act 1990, Town & Country Planning Development Orders and all subordinate legislation (including the Town & Country Planning Act (Public Path Orders) Regulations 1993) and other

- associated legislation relating to planning, development and building control, including local plans and the <u>National Planning Policy Framework</u>, and including applications in relation to advertisements, listed buildings and any other notices, orders, certificates demands, permissions, consents and grants under any such legislation.
- c) To review the performance of the Council's planning and rights of way services.
- d) To carry out an annual monitoring role in relation to the work of the Planning Committees.
- e) To consider the annual report by Officers of the Council on any planning obligations or conditions which are required by the Council, including a summary of progress in the receipt and use of financial sums or development in kind received in accordance with a planning obligation.
- f) To consider and advise the Council on responses to Central Government consultations.
- g) To approve, adopt, review, amend and revise codes of best practice and procedure for planning and other matters, including the <u>Planning and Rights</u> of Way Code of Practice, within its terms of reference and to make the same publicly available.
- h)—To guide the Council in setting its planning policy objectives and priorities.
- i) To determine fees and charges which are relevant to planning and related matters.
- j) To review and monitor the operational impact of planning and development control and other policies and to recommend proposals for new initiatives and policy developments including new legislation or central government guidance and initiatives.
- k) To consider any recommendations made by reports from the <u>Local</u> Government and Social Care Ombudsman.
- I) To consider and advise on Planning Appeals.
- m) To review the training in planning matters undertaken by Members and the provision of information to Members who are appointed to the Planning Committees.
- n) To deal with matters relating to the review, designation and management of conservation areas.
- o) To deal with the confirmation of Article 4 directions.

#### **Planning Committee North and Planning Committee South**

- 3.9 The quorum for each area Planning Committee will be five.
- 3.10 Details of the parishes which fall into each area Planning Committee can be found on the Council's website.
- 3.11 Each area Planning Committee shall meet at least monthly; Planning Committee North shall meet on the second Tuesday of each month and Planning Committee South shall meet on the fourth Tuesday of each month, with additional meetings being called as necessary.
- 3.12 The functions of the two area Planning Committees are:
  - a) To determine and advise the Council on all planning and development management applications and any local development proposals and other applications under the Town & County Planning Act 1990, Town & Country Planning Development Orders and all subordinate legislation (including the Town

- & Country Planning Act (Public Path Orders) Regulations 1993) and other associated legislation relating to planning, development and building control, including local plans and the National Planning Policy Framework, and including applications in relation to advertisements, listed buildings and any other notices, orders, certificates demands, permissions, consents and grants under any such legislation.
- b) To carry out the duties and powers of the Council as the local planning authority under the Town and Country Planning Act 1990, and its duties and powers under the Listed Buildings and Conservation Areas Act 1990, the Building Act 1984, Building Regulations and other subordinate legislation.
- c) To exercise the powers and duties of the local planning authority in relation to the planning of sustainable development within the policies of the local development documents; local development monitoring reports and neighbourhood planning.
- d) To deal with applications for grants for repair or maintenance of buildings of architectural or historic interest and matters in connection with the acquisition, restoration and disposal of buildings (excluding terms for the acquisition or disposal of land and property) or materials for conservation purposes.
- e) To deal with matters relating to tree preservation orders and consents to all work affecting protected trees, statutory notices, highways, hedgerows, reclamation of derelict—land, enforcement, structures—used—for—unauthorised—display, unauthorised advertisements, defacement of premises, removal of signs at the request of the owner or occupier of premises, deposited plans under the Health & Safety at Work Act 1974, Building Act 1984 and Building Regulations or other subordinate legislation, public rights of way including stopping up and diversions, registration of common land and town/village greens, the creation, stopping up and diversion of highways and other related matters, including without limitation those specified in Schedule 1, Part 1A of the Local Authorities (Functions & Responsibilities)—(England)—Regulations—2000—relating—to—town—and—country planning and development control functions.
- f) To represent the Council in any appeal against determination of a planning application or matter.
- g) To delegate these functions, where appropriate, to employees of the Council or any sub committee.

## 3.13 Each Planning Committee has:

- a) The power to impose any condition limitation or other restriction on any approval consent licence permission or registration granted in the exercise of those functions and the power to determine any other terms to which any such approval consent licence permission or registration is subject.
- b) The power to determine whether, and in what manner, to enforce any failure to comply with any approval consent licence permission or registration granted or any failure to comply with the condition limitation or term to which a such approval consent licence permission or registration is subject or any other contravention in relation to a matter with regard to which the function has been exercised.
- c) The power to amend modify or vary any such approval consent licence permission or registration or any condition limitation or term to which it is subject and the power to revoke any such approval consent licence permission or registration

3.14 Each of the area Planning Committees shall have the power to decide to take enforcement action and to institute, defend, and conduct legal proceedings in furtherance of or arising from the discharge of functions delegated to it except where specific functions have been delegated to an employee of the Council.

#### **Special Provisions as to Membership**

3.15 Only Members who have undertaken the appropriate training in accordance with the <u>Planning and Rights of Way Code of Practice</u> may be appointed to any of the Planning committees.

#### **Substitutes**

3.16 Substitutions are allowed to any of the Planning Committees, subject to being in receipt of appropriate training in accordance with the <u>Planning and Rights of Way Code of Practice</u>.

#### 4. LICENSING COMMITTEE - Terms of Reference

- 4.1 The Licensing Committee will consist of 15 Councillors. Members of the public have the right to address the Licensing Committee on any application in which they have an interest.
- 4.2—The Licensing Committee has the power to/responsibility for:
  - a) License hackney carriages and private hire vehicles
  - b) License drivers of hackney carriages and private hire vehicles
  - c) License operators of hackney carriages and private hire vehicles
  - d) License sex shops, sexual entertainment venues and sex cinemas
  - e) License performances of hypnotism
  - f) Register premises and persons for acupuncture, tattooing micropigmentation/ semi-permanent makeup, cosmetic piercing (including ear-piercing) and electrolysis
  - g) License pleasure boats and pleasure vessels
  - h) License market and street trading
  - i) License scrap yards
  - i) License premises for the breeding of dogs
  - k) License pet shops
  - License horse riding establishments
  - m) License animal boarding establishments
  - n) License zoos
  - o) License dangerous wild animals
  - p) License persons to collect for charitable and other causes
  - q) Approve food establishments
  - r) Keeping a register of food business establishments
  - s) Register food business premises
  - t) Discharge the licensing functions under the Gambling Act 2005
  - u) Discharge the licensing functions under the Licensing Act 2003
  - v) Control of pollution, statutory nuisances and other environmental protection where they involve:

- i. Clearance of properties and the making of demolition orders and prohibition orders; and
- ii. Regulation and enforcement of the opening hours of shops
- w) The formation and review of licensing policy in accordance with the provisions of the Licensing Act 2003 and the Gambling Act 2005.
- x) The formation and review of licensing policies in relation to all licensing functions (with delegated authority being given to the Head of Legal and Democratic Services to make minor changes to the licensing policies arising from legislative changes, having first consulted with the Chairman of the Licensing Committee).
- 4.3 Hearing and determination of applications in accordance with statutory requirements in respect of the <u>Licensing Act 2003</u>, <u>Gambling Act 2005</u>, <u>The Local Government</u> (<u>Miscellaneous Provisions</u>) Act 1976, Part II and <u>The Local Government (Miscellaneous Provisions) Act 1982</u> as amended by Section 27 of the <u>Policing and Crime Act 2009</u> are delegated to be heard and determined by a sub-committee of three Members drawn from a pool of the 15 Members from time to time sitting on the Licensing Committee. A substitute Member will also be nominated for each hearing but will only take part in the proceedings should one of the three Members be unable to take part.

#### **Licensing sub-committee**

- 4.4—The Licensing sub-committee will consist of three Members of the Licensing Committee.

  A substitute will also be invited to attend each meeting. Members of the public have the right to address the Licensing Sub-Committee on any application in which they have an interest.
- 4.5 The Licensing sub-committee shall be responsible for functions in connection with other environmental protection where they involve:
  - a) Determining an application from a person for a licence, approval, consent, permission or registration;
  - b) Direct regulation of a person; or
  - c) Enforcement of any such licence, approval, consents, permission or direct regulation.
- 4.6 The Licensing sub-committee shall exercise on behalf of the Council the issue, renewal or revocation or suspension of licences and the registration of persons and premises for public control purposes.

#### 5. APPOINTMENTS COMMITTEE - Terms of Reference

#### Appointment/dismissal of Strategic Management Team and Heads of Service

5.1 The Appointments Committee will recommend to Council that it confirms the appointment of the Head of Paid Service, the Chief Finance Officer (also known as the Section 151 Officer), and the Monitoring Officer, and will appoint other members of Strategic Management Team and Heads of Service. That committee or sub-committee must include at least one Member of the Cabinet.

5.2 For the consideration of and advice to Council regarding the dismissal of the Head of Paid Service, Monitoring Officer and Chief Finance Officer, the Appointments Committee

will co- opt two independent persons and then will constitute 'the Panel' for the purposes of the Local Authorities (Standing Orders) (England) Regulations 2015 and will act accordingly.

5.3 The Committee will be comprised of three Members (politically balanced).

5.4 Membership would normally comprise:

- Leader or Deputy Leader of the Council in their absence.
- Cabinet Member for the Service Area concerned or another Cabinet Member in their absence.
- One Member of the Opposition (or nominated substitute in their absence).

5.5 Each of the three Members of the Appointments Committee will have one vote and the Chairman will be the Leader/Deputy Leader of the Council.

5.6 Any Member appointed to the Appointments Committee will be asked to undertake refresher training regarding the interview process, prior to sitting on the Appointments Committee, in accordance with good practice and to ensure that the recruitment process is fair and robust.

5.7 Where External Stakeholder Panels form part of the recruitment process, the Leader may invite other Members to participate in the informal part of the process.

#### Section D - Cabinet

#### 1. Introduction

- 1.1 As set out in the Summary of this Constitution, the Council has adopted a Leader and Cabinet form of governance. The Cabinet is a group of Members responsible collectively for the executive functions of the Council. The Cabinet is responsible for making proposals to the Council about what its priorities should be and how it should use its resources. Once approved by the Council, these proposals become the Council's <u>Budget</u> and <u>Policy Framework</u>.
- 1.2 The Cabinet is responsible for making all of the necessary arrangements to ensure that the priorities identified by the Council are delivered within the <u>Budget and Policy Framework set</u> by the Council.

#### 2. Appointing the Cabinet

- 2.1 The Council elects the Leader who appoints a Deputy Leader and up to eight other Members; together with the Leader these Members form the Cabinet. Cabinet Members, including the Deputy Leader, are appointed at the Annual Meeting of the Council at which the Leader is appointed. The Chairman and Vice Chairman of the Council cannot be appointed to the Cabinet. In addition, no Member of the Cabinet can be a Member of the Scrutiny Committee or the Audit and Governance Committee.
- 2.2 The Leader shall hold office for a period of four years unless:
  - a) They resign from the office;
  - b) They cease to be a Member;
  - c) They are removed from office by resolution of the Council.
  - If the Council removes a Leader from office by resolution, it must elect a new Leader at the same meeting or a subsequent meeting.
- 2.3 The Deputy Leader shall deputise for the Leader and carry out the functions delegated to the Leader in periods of their incapacity or absence. The Deputy Leader shall hold office for a period of four years from the date of appointment by the Leader or until:
  - a) They resign from the office;
  - b) They cease to be a Member;
  - c) They are removed from office by the Leader.
- 2.4 Other Cabinet Members shall hold office until:
  - a) They resign from office;
  - b) They cease to be a Member;
  - c) They are removed from office by the Leader.
- 2.5 Proceedings of Cabinet shall take place in accordance with the <u>Cabinet Procedure Rules</u> in Part 3.
- 2.6 The Leader will delegate a range of Services (or "Portfolio") to each Member appointed to the Cabinet. Each Cabinet Member will be responsible for overseeing the Cabinet's responsibilities in relation to the Services and functions within their Portfolio.
- 2.7 Determination of individual Portfolio responsibilities is at the sole discretion of the Leader of the Council. The Leader of the Council will have overall responsibility for the operation of the Cabinet and its decisions.
- 2.8 The Leader of the Council shall report to Council no less frequently than once per annum on the range of responsibilities held by specific Cabinet Members, and, in any event, as soon as reasonably practicable after any change in these responsibilities.

- 2.9 The Leader of the Council will maintain a list setting out which individual Members of the Cabinet are responsible for the exercise of particular Cabinet functions.
- 2.10 The Leader may appoint Cabinet Support Members from among the Members of the Council to advise and assist Cabinet Members and to cover for them in their absence provided that:
  - a) The Leader shall notify the Council as soon as possible of such an appointment;
  - b) Cabinet Support Members may attend meetings of the Cabinet on behalf of an absent Cabinet Member but are not Members of the Cabinet and may not vote at Cabinet or exercise any function given to a Cabinet Member.

#### 3. Cabinet Responsibilities

- 3.1 Part 2 Section B of the Constitution sets out which functions of the Council are not Cabinet functions. All other functions of the Council will be carried out by Cabinet.
- 3.2 The <u>Local Authorities Functions and Responsibilities Regulations 2000</u> sets out functions which <u>may</u> be the responsibility of Cabinet under Schedule Two of the regulations. The following table shows where the responsibility lies for those local choice functions:

<b>Function</b>	Responsibility
Any function under a local Act other than a function specified	Cabinet
or referred to in regulation 2 or Schedule 1	
The determination of an appeal against any decision made by	Cabinet
or on behalf of the authority	
Any function relating to contaminated land	Cabinet
The discharge of any function relating to the control of	Cabinet
pollution or the management of air quality	
The service of an abatement notice in respect of a statutory	Cabinet
nuisance	
The passing of a resolution that Schedule 2 to the Noise and	Cabinet
Statutory Nuisance Act 1993 should apply in the authority's	
<del>area</del>	
The inspection of the authority's area to detect any statutory	Cabinet
nuisance	
The investigation of any complaint as to the existence of a	Cabinet
statutory nuisance	
The obtaining of information under section 330 of the Town	Cabinet
and Country Planning Act 1990 as to interests in land	
The obtaining of particulars of persons interested in land	Cabinet
under section 16 of the Local Government (Miscellaneous	
Provisions) Act 1976	
The appointment of any individual a) to any office other than	Cabinet
an office in which he is employed by the authority; b) to any	
body other than i) the authority; ii) a joint committee of two or	
more authorities; or c) to any committee or sub-committee of	
such a body, and the revocation of any such appointment	
The making of agreements with other local authorities for the	Cabinet
placing of staff at the disposal of those authorities	

Any function of the local authority as a harbour authority (to	Cabinet
the extent it does not fall within the first function in this table	
above.	

- 3.3 The Cabinet is responsible for deciding how to implement Council budgets and policies, for monitoring and reviewing the effectiveness of all budgets and policies, joint working, area working and localism arrangements, corporate governance arrangements and all Services provided to and by the Council.
- 3.4 The Cabinet is empowered to do anything that it considers necessary or appropriate to deliver the Council's priorities so long as it does not take any action or adopt any policy which is contrary to the Council's <u>Budget and Policy Framework</u>. The Cabinet will make recommendations to the relevant body in respect of any matters which are not within its remit, which include any suggested alternations to the Council's <u>Budget and Policy Framework</u>.

#### 4. Appointment to Outside Bodies

4.1 The Council has decided that the Cabinet will collectively appoint to the following outside hodies:

Appointments to Outside Bodies (Executive Functions)

#### 5. Discharging Cabinet Functions

#### 5.1 Discharge by Officers

So that the Council can ensure that decisions of the Council are taken at the most appropriate level and in a timely manner, unless a function or power is expressly reserved to Members under this Constitution or by operation of law, it will be delegated to Officers in accordance with the Scheme of Delegation to Officers in Part 2 Section E of this Constitution.

- 5.2 The <u>Finance Procedure Rules</u> and <u>Contract Procedure Rules</u> set out in Part 3 of this Constitution impose limits on the amount of expenditure which Officers of the Council may authorise.
- 5.3 The Leader, or a Cabinet Member in respect of decisions within their Portfolio, may, prior to the decision being taken, give notice to the Monitoring Officer to the effect that the decision will no longer be taken by an Officer.

#### 5.4 Discharge by Individual Cabinet Members

Each Cabinet Member will be responsible for all of those types of decisions which sit with their Portfolio unless the decision:

- a) Relates to a proposal to alter the Council's budget and policy framework;
- b) Is to authorise expenditure in excess of £250,000
- c) Is likely to have a significant impact on the operation of the Council;
- d) Is likely to have a significant impact on the Portfolio of another Cabinet Member.
- 5.5 The Leader (on advice from the appropriate Chief Officer) shall resolve any ambiguity as to which Portfolio includes a particular decision or matter.
- 5.6 Where a matter or decision is likely to have an impact upon the responsibilities contained within the Portfolio of another Cabinet Member, but this impact is not considered to be significant as set out in paragraph 5.4 above, then the Cabinet Member holding the lead Portfolio may make the decision following consultation with the Cabinet Member(s) holding the other relevant Portfolios.
- 5.7 Cabinet Members should consult relevant Officers, the Monitoring Officer and the Chief Financial Officer prior to making any decisions. Where a Chief Officer, the Monitoring

Officer, or the Chief Financial Officer, prior to the making of a decision, provides written advice to the effect that one of the exceptions in paragraph 5.4 above applies, then the decision in question will stand deferred until the next Cabinet meeting.

5.8 The Leader, or a Cabinet Member in respect of decisions within their Portfolio, may, prior to the decision being taken, give notice to the Monitoring Officer to the effect that the decision will no longer be taken by an individual Cabinet Member.

# 5.9 Discharge by full Cabinet

All Cabinet decisions which are not delegated to Officers or Cabinet Members holding a particular Portfolio in the manner set out above will be taken by full Cabinet.

# 5.10 Other Arrangements

The Cabinet may arrange for any decision that it is collectively responsible for to be taken by an individual Cabinet Member, a committee of the Cabinet or under joint arrangements with or by another authority.

#### 5.11 Cabinet Procedure Rules

The Cabinet and individual Cabinet Members will comply with the requirements of the Cabinet Procedure Rules in Part 3 of the Constitution in discharging Cabinet functions.

#### **CABINET PORTFOLIOS**

PORTFOLIO	KEY RESPONSIBILITIES
Leader of the	Community Partnerships – Implementation
Council	Council Policy and Strategic Finance
	Council performance
	Communications
	Member Development
	Consultation and Parish Liaison
	Legal and Democratic Services
Deputy Leader and	Housing Stock
Housing	Tenant Services
	Building Services
	Housing Development
	Private Sector Housing
	Travellers
	Homelessness
Communities,	Communities
<del>Leisure, and</del>	<del>Tourism</del>
<del>Tourism</del>	Young People / Apprentices / Youth Council
	<del>Leisure</del>
	Sport
	Theatre and arts
Community Health	Health and wellbeing
	Licensing
	Food and safety
	Port Health
	Health promotion / NHS

	Emergency planning
	Community Safety
	Community Salety
Corporate Services	Customer services
Digital, Customer	Customer access
1	Channel Shift
Services, HR &	
Assets	Complaints
	Commercial partnerships
	IT and digital transformation
Planning and	Development Management
Coastal	Building Control
Management	Local Plan
	Conservation and Design
	Planning Policy
	Coastal Management
	Coastal Partnership East
	Coustain arthership East
Resources and	Value for Money
Value for Money	Financial Compliance and Planning
	Medium Term Financial Strategy
	Council Tax and Business Rates
	Payables and Purchasing
	Capital Programme
	Treasury Management
	External Audit
	Welfare Reforms (Universal Credit)
	Anglia Revenues Partnership (ARP)
	Audit and Risk Management
	Counter Fraud
	Data Protection
	-
The Environment	Environment protection
	Pollution control
	Waste management
	Joint Environmental Sustainability Policy
	Green agenda
	Countryside management
	Environmental Partnerships
Energy and	Energy
Climate Change	Joint Environmental Sustainability Policy
	Green agenda
<del>Economic</del>	Transport and infrastructure
Development and	Car Parks
•	Rights of Way
Transport	RIGHES OF WAY

Economic Development
Regeneration
Growth and Skills
Enterprise Zones
Energy
Assets and property services

#### SERVICES AND FUNCTIONS WITHIN CABINET RESPONSIBILITIES

- 1) Making proposals on the Policy Framework to the Council
- Preparation and recommendation to Council of the Budgets and Council Tax
- Preparation and recommendation to Council of the Capital Programme
- 4) Agreeing strategies and plans at a level below the Policy Framework
- 5) Preparation of a rolling Forward Plan and submission of quarterly report to Council
- 6) Receipt of reports on liaison meetings with town and parish councils and with business interests
- 7) Any function of a local authority in their capacity as a harbour authority
- Economic, environmental or social well-being
- 9) Community Health and Community Safety
- 10) Community Liaison and Development
- 11) Theatres, arts and cultural development
- 12) Economic Development and European issues
- 13) Leisure and Sports
- 14) Recreation and associated Services
- 15) Tourism services and tourism development
- 16) Emergency planning
- 17) Car parks
- 18) Travel concessions
- 19) Public health and safety, environmental services, public conveniences, health service
- 20) Food Safety
- 21) Health and Safety
- 22) Port Health
- 23) Cemeteries and closed churchyards
- 24) Waste management and recycling including; household, commercial and industrial waste reduction, refuse, collection, recycling and disposal, septic tank and cesspool service, abandoned vehicles, pest control and dog warden services
- 25) Implementation of the Environmental Policy
- 26) Housing
- 27) Private sector housing matters
- 28) Estates management
- 29) Travellers, Gypsies and Houseboats
- 30) Treasury and debt management

- 31) Asset management
- 32) Revenues and Benefits
- 33) Rating matters
- 34) All residual finance matters (including the administration of the Council's Capital Grants Scheme and the allocation of Revenue Grants)
- 35) The powers, duties and functions of the Council as Local Planning Authority (insofar as these relate to planning policy, positive planning, and conservation)
- 36) Building Control (insofar as this relates to policy and the performance of the service)
- 37) Town Centre Management
- 38) The maintenance and lighting of highways and footways (residual or agency functions)
- 39) Coast protection
- 40) Land drainage
- 41) Transportation
- 42) Local Land Charges
- 43) Major Project Co-ordination
- 44) Human Resources (insofar as this relates to policies on recruitment, training, terms of employment, remuneration, employee relations, equal opportunities, health, safety and welfare, and the achievement of the Council's objectives)
- 45) Corporate information and promotion functions
- 46) Procurement and contracts management
- 47) ICT operations and digital strategy
- 48) Industrial relations
- 49) Public Relations (PR) and communications
- 50) Burial of the poor
- 51) Energy conservation
- 52) Grants

# SOUTHWOLD HARBOUR MANAGEMENT COMMITTEE - TERMS OF REFERENCE

## 1. Introduction

- 1.1. The Council is the Owner and Statutory Harbour Authority for Southwold Harbour (the 'Harbour').
- 1.2. Under the Constitution, any function of the Council as Harbour Authority is a Cabinet responsibility.
- 1.3. The Cabinet has resolved to dissolve the existing Southwold Harbour Lands Joint Committee and replace it with the Harbour Management Committee (the 'Committee') to manage the Harbour. The Committee functions as an Executive Advisory Committee pursuant to s102(4) of the Local Government Act 1972, making recommendations to the Leader of the Council or Cabinet.
- 1.4. The Committee will manage the Harbour in accordance with the provisions of the Harbours Act 1964, the Southwold Harbour Order 1933 and the Harbour Docks and Piers Clauses Act 1847 (as incorporated), as amended from time to time (the

'Harbour Legislation').

- 1.5. The Southwold Harbour Order 1933 includes protective provisions in relation to any sale of the harbour undertaking and the revenue from the harbour undertaking. Further, the Council has endorsed the recommendations made by the Southwold Harbour Lands Joint Committee on 6 March 2019 [and 3 February 2020], including the recommendations that:
  - 1.5.1. the Committee should be established to replace the Southwold Harbour Lands Joint Committee, enable short-term governance improvements and design proposals for long-term improvements, including an application for a Harbour Revision Order to update the Southwold Harbour Order 1933;
  - 1.5.2. when designing these long-term improvements, by applying for a Harbour Revision Order or otherwise:
    - 1.5.2.1. specific safeguards should, subject to legal advice and the requirements of stakeholders, be included to protect income from the Harbour and preserve the Harbour in the ownership of the Council; and
    - 1.5.2.2.the Committee should consider whether any appropriate additional powers should be sought, including powers of general direction and/or to carry out or fund works to the Blyth estuary, outside the Harbour, for the protection of the Harbour.

#### 2. Purpose of the Committee

- 2.1. To, in respect of the Harbour, make recommendations to the Leader of the Council or Cabinet, whose consent to the Committee's recommendations shall not *be unreasonably withheld* or delayed, on functions:
  - 2.1.1. within the definition of a Harbour Authority in Section 57(1) of the Harbours Act 1964 and the Southwold Harbour Order 1933 and the Harbour Docks and Piers Clauses Act 1847 (as incorporated), as amended from time to time; and
  - 2.1.2. arising out of any Byelaws made by the Council under the above legislation.
- 2.2. The Committee shall not make recommendations to the Leader of the Council or Cabinet to incur any expenditure, enter into any obligations or take any other action except:
  - 2.2.1. within the budget determined by the Council in accordance with the following provisions; and
  - 2.2.2. as set out in the harbour business plan approved by the Cabinet in accordance with the following provisions (the 'Harbour Business Plan').

- 2.3. The Committee shall make recommendations to the Leader of the Council or Cabinet regarding the management, acquisition and disposal of assets in accordance with the Council's acquisitions and disposals policy, financial procedure rules and contract procedures rules.
- 2.4. The Committee shall not make recommendations to the Leader of the Council or Cabinet on the disposal or acquisition of property assets unless:
  - 2.4.1. the recommendations accord with the provisions of the Harbour Legislation and Council's plans, policies and strategies and in particular the Harbour Business Plan; and
  - 2.4.2. the Cabinet of the Council has not requested that the decision(s) be referred to the Council for consideration and decision;
- 2.5 The Committee will review and then recommend an annual budget, (including rental charges and central re-charges to the Council) and an annual schedule of charges and dues for the Harbour and these will be determined by the Cabinet.
- 2.6. The Committee will monitor performance against approved budgets and take appropriate action where this is required.
- 2.7. The Committee will make a six monthly and annual report to the Cabinet reporting on performance against budget.
- 2.8. The Committee will publish a Harbour Business Plan and any other plan required from time to time following approval from the Cabinet.
- 2.9. The Harbour Business Plan and other plans should promote the Harbour to be financially self-sustainable in the long term, reducing the risk of the need to call upon the Council's General Fund.

#### 3. Form and Composition

- 3.1. The Committee will be comprised of nine members (9), five (5) members will be appointed by the Cabinet and four (4) non-elected members will be co-opted onto the Committee following an appointment process to assess the skills and expertise that they can bring to the Committee.
- 3.2. The Chair and Vice Chair of the Committee shall be elected members of the Cabinet.
- 3.3. The co-opted members will be recommended to the Leader of the Council or Cabinet for appointment and their appointment is subject to ratification by the Leader of the Council or Cabinet. Co-opted members will serve the Committee in accordance with the following arrangements:-
- 3.3.1. Co-opted Membership for the first term of the Committee shall be as follows:

- 1 Co-opted Member will sit for only 1 year
- 2 Co-opted Members will sit for only 2 years
- 1 Co-opted Member will sit for a full term of 3 years
- 3.4. Co-opted Members who sit for only one or two years in the first term may be appointed for one or two subsequent three-year terms without further competition being required.
- 3.5. Following this transition period, terms for Co-opted Members will remain at three years from appointment.
- 3.6. A Co-opted Member may be appointed to a second three-year term without recourse to open competition, subject to the agreement of both the Chairman and the Co-opted Member, and the Committee's assessment that the Member has performed satisfactorily during the first term (all Membership of the Committee is subject to ratification by the Leader of the Council or Cabinet).
- 3.7. Re-appointment of a Co-opted Member for a third term shall involve competition with other candidates.

#### 4. Meetings

- 4.1. The Committee shall meet at least 6 times a year and be governed by the Cabinet Procedure Rules as set out in the Council's Constitution.
- 4.2. All members of the Committee shall abide by the Council's Code of Conduct;
- 4.3. The quorum for meetings of the Committee shall be 5 save that at no time shall there be less than 3 East Suffolk Councillors present at the meeting.
- 4.4. The Committee shall consider the following business:
  - 4.4.1. Approval of the Minutes of the previous meeting;
  - 4.4.2. Declarations of Interest, if any;
  - 4.4.3. Report and feedback from any Stakeholder Forum(s);
  - 4.4.4. The business otherwise set out on the Agenda for the meeting;
- 4.5. An Annual Meeting of the Committee will take place during the year. This will be an informal meeting and include invitation to all members of Stakeholder Forums.

#### SHAREHOLDER REFERENCE GROUP - TERMS OF REFERENCE

#### 1. Introduction and Overview

- 1.1 The purpose of the Shareholder Reference Group ("SRG"), as a committee of Cabinet, is to:
  - 1.1.1 perform the Council's role as shareholder/ultimate owner of its group of companies and exercise the Council's rights under the Articles of each company and under the Shareholder Agreement, except for any rights which the Cabinet or Leader reserves to itself/himself from time to time or which can only be exercised by Full Council.
  - 1.1.2 oversee the Council's strategic objectives across its group of companies (together the "Companies", and each a "Company") and support the development of these companies.
  - 1.1.3 provide strategic oversight of the Council's companies and provide assurance to the Cabinet that these companies are compliant with the Council's Constitution, rules and procedures including achieving best value and that they are fit for purpose.
- 1.2 The SRG will not have operational control over the Council's companies. The day-to-day operation of each company is the responsibility of the Directors of each company. The SRG will provide overarching oversight including business case sign off in line with the relevant company constitutional governance. Operational liaison with the Council's companies will be between the client service of the Council and the managing Director of each company.

#### 2. Composition

- 2.1. The SRG will comprise the Leader of the Council and 4 other Cabinet Members. The first such members are the Deputy Leader and Cabinet Member with responsibility for Economic Development, the Cabinet Member with responsibility for Customer Experience, ICT and Commercial Partnerships, the Cabinet Member for Resources and the Cabinet Member for the Environment.
- 2.2 The Leader of the Council shall be the Chairman of the SRG. If the Leader of the Council is present, they will preside. If the Leader of the Council is unavailable to do so, the Deputy Leader will preside. If neither the Leader of the Council nor the Deputy Leader are present, then a person appointed to do so by those present shall preside.

- 2.3 Each Member will be in post for a term of 4 years. Where an individual Member ceases to hold the relevant role during their allotted term, their replacement in that role, or such role as the Leader may identify as its replacement, will also take over the role of Member of the Shareholder Reference Group for the remainder of the term or such other term as the Leader may specify.
- 2.4 All Members of the Council may attend public meetings of the SRG and may ask questions with the permission of the person presiding. Members of the public may attend all public meetings of the SRG, subject to the exceptions in contained in the Access to Information Procedure Rules. The Head of Paid Service, the Section 151 Officer and the Monitoring Officer, and their nominees, are entitled to attend any meeting of the SRG where a decision is to be made.

#### Quorum

2.5 The SRG quorum will be 3, which must include the Leader and/or Deputy Leader of the Council.

#### **Substitute Members**

2.6 Members of the SRG may appoint substitute members from within the Cabinet.

## 3. Functions and rights of SRG

- 3.1. The SRG has the right to access all books, records, accounts and documents relating to the business and the affairs of each Company (collectively Relevant Information) and is entitled to make any copies of that Relevant Information as they consider appropriate to keep the Council properly informed about the business and affairs of each Company or to protect the Council's interests as ultimate owner of each Company.
- 3.2 The SRG will consider and approve, approve with conditions or refuse applications by the Directors of any Company in relation to matters which are reserved to the Council Cabinet by virtue of the shareholder agreement between the Council and its group companies ("Reserved Matters"). These Reserved Matters may be varied from time to time by the Council Cabinet in accordance with the procedures set out in the shareholder agreement. The SRG's role will also be subject to any matters which the Cabinet may periodically reserve to itself. The Table below sets out the current list of Reserved Matters, identifying those which are reserved to the Council's Cabinet and are therefore within the remit of the SRG. It should be noted that on 6 September 2022, Cabinet reserved to itself the approval of the Consolidated Business Case which is to be produced by the Council's Holding Company on an annual basis (this will accordingly be a matter which is not within the delegated authority of the SRG).

		Trading Companies	Teckal Companies
		(non-Teckal)	
		Matter referred to -	Matter referred to -
1.	Approve amendments or updates to these Reserved Matters without requiring a variation of this Agreement.	Council Cabinet	Council Cabinet
2.	Amend the Articles.	HoldCo Board (in relation to each SPV)	Council Cabinet
		Council Cabinet (in relation to HoldCo)	
3.	Appoint or remove any Director (including terms of any settlement, compromise or severance).	HoldCo Board (other than in relation to a Council Director or where Council exercises its right to appoint or remove under the Articles)	Council Cabinet
4.	Introduce for the benefit of any current or former director or employee any incentive scheme or arrangement.	HoldCo Board	HoldCo Board
5.	Adopt or amend its Business Plan for the forthcoming three Financial Years.	HoldCo Board	Council Cabinet
6.	Make a material change to the nature or scope of its business as set out in the relevant Business Plan.	HoldCo Board	Council Cabinet
7.	Alter its name or registered office.	HoldCo Board	Council Cabinet
8.	Become resident for tax purposes, or establish a permanent establishment, in a jurisdiction other than the United Kingdom.	Council Cabinet	Council Cabinet
9.	Directly or indirectly acquire shares or any other interest in any other company or business undertaking.	Council Cabinet	Council Cabinet
10.	Amalgamate or merge with any other company or business undertaking.	Council Cabinet	Council Cabinet
11.	Form or acquire any subsidiary.	Council Cabinet	Council Cabinet

		Trading Companies	Teckal Companies
		(non-Teckal)	
		Matter referred to -	Matter referred to -
12.	Incur any borrowings (other than from the	HoldCo Board	Council Cabinet
	Council), raise finance or issue any loan capital.	If above £100,000 (any one transaction) or £250,000 (annual aggregate per Financial Year)	If above £50,000 (any one transaction) or £100,000 (annual aggregate per Financial Year)
13.	Create any Encumbrance over the whole or any part of its business, undertaking or assets or over any of its shares (other than any such Encumbrance in favour of the Council).	HoldCo Board	Council Cabinet
14.	Allot, or agree to allot, or permit the registration (upon subscription or transfer) of any person as a shareholder/member of any Company.	Council Cabinet	Council Cabinet
15.	Issue or withdraw, or agree to issue or withdraw, any shares or other securities.	Council Cabinet	Council Cabinet
16.	Grant, or agree to grant, any rights to subscribe for, or to convert any security into, any shares or any other securities.	Council Cabinet	Council Cabinet
17.	Increase or reduce the amount of its issued share capital, grant any option or other interest over or in its share capital, redeem or purchase any of its own shares or otherwise alter, or effect any reorganisation of, its share capital.	Council Cabinet	Council Cabinet
18.	Alter any of the rights attaching to the shares in its issued share capital from time to time.	Council Cabinet	Council Cabinet
19.	Directly or indirectly participate in any partnership, consortium or joint venture.	HoldCo Board	Council Cabinet
20.	Dispose of any business or any shares.	HoldCo Board	Council Cabinet
21.	Enter into any arrangement, contract or transaction:  • not provided for in the relevant	HoldCo Board  If above £100,000 (any one	Council Cabinet  If above £50,000 (any one
	Business Plan;  which is outside the normal course of its business; or	transaction) or above £250,000	transaction) or above £100,000

		Trading Companies	Teckal Companies
		(non-Teckal)	
		Matter referred to -	Matter referred to -
	which is otherwise than on arm's length terms.	(annual aggregate per Financial Year)	(annual aggregate per Financial Year)
22.	Make any loan (other than by way of deposit with a bank or other institution the normal business of which includes the acceptance of deposits) or grant any credit (other than in the normal course of trading) or give any guarantee (other than in the normal course of trading).	HoldCo Board  If above £20,000 (any one transaction) or above £250,000 (annual aggregate per Financial Year)	Council Cabinet  If above £10,000 (any one transaction) or above £100,000 (annual aggregate per Financial Year)
23.	Apply for the listing or trading of any shares or debt securities on any stock exchange or market.	Council Cabinet	Council Cabinet
24.	Pass any resolution for its winding up or present any petition for its administration (unless it has become insolvent).	HoldCo Board	Council Cabinet
25.	Appoint any agent or intermediary to conduct the whole or any part of its business.	HoldCo Board	HoldCo Board
26.	Declare any dividend.	HoldCo Board	Council Cabinet
27.	Conduct any litigation material to the Company (involving a contingent liability in excess of £50,000 save for:  the collection of debts arising in the ordinary course of business carried on by the Company; and any application for an interim injunction or other application or action (including interim defence) which is urgently required in the best interests of the Company in circumstances in which it is not reasonably practicable to obtain prior consent.	HoldCo Board	Council Cabinet

- 3.3 In respect of any Teckal Company which does work (or has a subsidiary which does work) for any external customers, the SRG will:
  - 3.3.1 monitor Teckal compliance at least annually.

3.3.2 ensure the Business Plan of the Teckal Company is aligned to the corporate objectives of the Council.

# 4. Shareholder Representative

- 4.1 The Shareholder Representative (SR) shall be the Chairman of the SRG and will act with delegated authority on behalf of the SRG to:
  - act as a two-way channel of communication between the Companies' Directors and the SRG.
  - ensure that any decisions made by the Companies Directors that require approval by the SRG are expedited in an agile manner.

# Section E - Officers

#### SCHEME OF DELEGATION TO OFFICERS

## Summary

This section of the Constitution explains the role of the Council's Officers in general and the role of certain key and "Statutory" or "Proper" Officers. It sets out the Officer management structure and explains how the Council's functions are grouped together under Service Areas

This section also contains the specific delegations to Officers, setting out how Council has delegated powers to Officers and how Officers are to use those powers. In summary, with the exception of matters that are specifically reserved to Members by law or in this Constitution, such as adopting strategic policy and taking certain types of regulatory decisions, all of the other functions of the Council are delegated to Officers. Officers may enter into contracts and incur expenditure but must do so within financial limits and procedures set out in the <a href="Finance Procedure Rules">Finance Procedure Rules</a> and <a href="Contract Procedure Rules">Contract Procedure Rules</a>.

#### 1. Introduction

- 1.1 "Officers" is the term used to refer to the people employed, retained or appointed by the Council to advise and support Members and implement their decisions. The term "Officers" in this Constitution includes all the people who operate in this capacity under an agreement with the Council whether or not they are directly employed by the Council. This may include contractors, consultants, and agency staff.
- 1.2 This Council's approach to decision making is to ensure that its system of delegation enables decisions to be taken at the most appropriate level closest to those who will be affected by the decision in question. Under this system of delegation, the vast majority of the Council's decisions and actions will fall into the category of operational day to day decisions taken by its Officers.
- 1.3 In order to ensure the smooth functioning of the Council and the efficient delivery of Services, the Council and its Cabinet have delegated to Officers all of the powers that they need to carry out their role.
- 1.4 Some Officers have specific legal duties to ensure that the Council acts within the law and uses its resources wisely. These Officers are known as "Statutory" or "Proper" Officers, and some have specific legal titles in addition to their job titles. A summary of who these Officers are and what they are responsible for can be found below.
- 1.5 The relationship between Officers and Members is governed by a <u>Protocol for Member/Officer relations</u>, and Members and Officers are also bound by the applicable Codes of Conduct, which are set out in <u>Part 4</u> of this Constitution.

# 2. Officer Management Structure

- 2.1 The Council's Services are delivered through different departments, known as "Service Areas" each under the control of an Officer who is known as a Head of Service. Services are grouped together under the control of a Strategic Director. Each Head of Service reports to their relevant Strategic Director.
- 2.2 Strategic Directors are responsible for all of the Services within their area and they report to the Chief Executive. The Chief Executive is ultimately responsible for the operational management of the Council, its Officers, and for the delivery of all the Council's Services within the budget and policy framework set by Members.

- 2.3 The Chief Executive and Strategic Directors form the Council's Strategic Management Team (SMT).
- 2.4 The Chief Executive, Strategic Directors and Heads of Service form the Council's Corporate Leadership Team (CLT).
- 2.5 The way the Council structures its Services changes from time to time to reflect changes in Service delivery and best practice. <u>Appendix 2</u> to this section shows Council's Management Structure and the <u>Council's website</u> will show relevant contacts for different services.

# 3. Statutory or Proper Officers

- 3.1. The Council is required to confirm the appointment of certain Officers to undertake the "Statutory Officer" roles which require them to discharge specific legal duties to ensure that the Council acts within the law and uses its resources wisely. Those roles are the Head of Paid Service, the Chief Finance Officer (also known as the Section 151 Officer), and the Monitoring Officer.
- 3.2. The Council is responsible for ensuring that these Officers have the resources they require to discharge their roles effectively.

#### 3.3. The Head of Paid Service

- The Chief Executive is the Council's Head of Paid Service. The Head of Paid Service reports to Council on how the discharge of the Council's functions is coordinated, the number and grade of Officers required for the discharge of functions and the organisation of Officers, including Head of Service positions.
- 3.4. The Head of the Paid Service will report to the Council on the manner in which the discharge of the Council's functions is coordinated, the number and grade of Officers required for the discharge of functions and the organisation of Officers.
- 3.5. The Head of the Paid Service may not be the Monitoring Officer but may hold the post of Section 151 Officer if a qualified accountant.

# 3.6. The Chief Finance (Section 151) Officer

The Chief Finance Officer is the Council's Section 151 Officer and is responsible for the proper administration of the financial affairs of the Council.

- 3.7. The Chief Financial Officer's responsibilities include:
  - ensuring lawfulness and financial prudence of decision making. After consulting with the Head of the Paid Service and the Monitoring Officer, the Chief Finance Officer will report to the Council or to the Cabinet in relation to an executive function and to the Council's external auditor if they consider that any proposal, decision or course of action will involve incurring unlawful expenditure, or is unlawful and is likely to cause a loss or deficiency or if the Council is about to enter an item of account unlawfully.
  - b) **Administration of financial affairs.** Responsibility for the administration of the financial affairs of the Council.
  - c) **Contributing to Corporate Management.** They will contribute to the corporate management of the Council, in particular through the provision of professional financial advice.
  - d) **Providing advice.** They will provide advice on the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and Budget and Policy Framework issues to all Members and will support and advise Members and Officers in their respective roles.

- e) **Give financial information.** They will provide financial information to the media, members of the public and the community.
- 3.8. The Chief Finance Officer will contribute to the corporate management of the Council by providing professional advice and assistance to Officers and Members in respect of matters of financial propriety, compliance, and due process in the formation and implementation of the budget and policy framework.
- 3.9. The Chief Finance Officer shall, where necessary, and in consultation with the Head of Paid Service and Monitoring Officer, report any compliance issues to the Council, the Cabinet or the external auditor.

# 3.10. The Monitoring Officer

The Monitoring Officer is the Head of Legal and Democratic Services and is responsible for ensuring lawfulness and fairness in decision making and matters relating to the conduct of elected Members. The Monitoring Officer cannot be the Head of Paid Service or the Section 151 Officer.

- 3.11. The Monitoring Officer will provide advice to ensure that decisions are taken on proper authority, by due process, and in accordance with the Budget and Policy Framework. The Monitoring Officer will ensure that Cabinet decisions, together with the reasons for those decisions and relevant Officer reports and background papers are made publicly available as soon as possible.
- 3.12. The Monitoring Officer shall, where necessary, and in consultation with the Head of Paid Service and the Chief Financial Officer, report any proposal, decision or omission considered to be unlawful or to amount to maladministration to the Council or the Cabinet. Such a report will have the effect of stopping the proposal or decision being implemented until the end of the day after the report has been considered.
- 3.13. The Monitoring Officer will carry out the obligations set out in the <u>Localism Act 2011</u> in relation to Member conduct and standards and will deal with breaches of the Members' Code of Conduct in accordance with the arrangements which the Council has put in place for this.
- 3.14. The Monitoring Officer will determine questions as to the interpretation of the Constitution and will be responsible for ensuring that it is kept up to date.
- 3.15. The Monitoring Officer is authorised to make minor or consequential amendments to the Constitution for the purpose of keeping it up to date, clarifying its content or interpretation, correcting any errors or omissions or otherwise giving effect to the decisions of the Council and Cabinet.
- 3.16. The Monitoring Officer will contribute to the promotion and maintenance of high standards of conduct through the provision of support to the Audit and Governance Committee.
- 3.17. The Monitoring Officer will provide advice on the scope of the Council's powers and authority to take decisions, maladministration, financial impropriety, probity and Budget and Policy Framework issues to all Members.

## 4. Proper Officers

4.1. There are various laws which require certain functions to be undertaken by the "Proper Officer" of the Council. The following is a list of designated Proper Officers in East Suffolk. In the event that a Proper Officer is not listed then the Proper Officer shall be the Strategic Director with responsibility for the subject matter in question or in the alternative the Head of Paid Service.

4.2. "Proper Officer" functions may be discharged by other Officers duly authorised to act in the name of the "Proper Officer" concerned.

**Local Government Act 1972** 

Local Governme	nt Act 1972	The Proper Officer for the
Section of the Act	Duty or function involving appointment of an Officer of the Council	functions referred to and the Officer to act in the absence for any reason of the first named Officer
13(3)	The Officer to act as a Parish Trustee with the Chairman of a parish meeting	Chief Executive
39	The Registration Officer for any constituency or part of a constituency coterminous with or contained in the district	Chief Executive
41(1)	The Returning Officer for the elections of councillors of the district and of councillors of parishes or committees within the district	Chief Executive Head of Legal and Democratic Services
83	Declaration of acceptance of office by chairman, vice-chairman or councillor of the district	Chief Executive Head of Legal and Democratic Services
84	Receipt of written notice of resignation of office by person elected to that office	Chief Executive Head of Legal and Democratic Services
88(2)	Convening of meeting of Council to fill casual vacancy in office of Chairman of the Council	Chief Executive Head of Legal and Democratic Services
89(1)(b)	Receipt of a notice in writing given by two local government electors for the district of a casual vacancy occurring in the office of councillor	Chief Executive Head of Legal and Democratic Services
96(1) & (2)	The Officer to whom a Member of the Council shall give written notice of interests in contracts	Chief Executive Head of Legal and Democratic Services
100B(7)(c)	Supply of documents to press	Head of Legal and Democratic Services Democratic Services Manager
100C(2)	Written summary of exempt proceedings	Head of Legal and Democratic Services Democratic Services Manager
100D(1)(a)	Compilation of list of and inspection of background papers	Head of Legal and Democratic Services Democratic Services Manager
100F(2)	Exclusion of document containing exempt information	Head of Legal and Democratic Services Democratic Services Manager
115(2)	Receipt of money due from Officers	S151 Officer

146(1)(a) and (b)	Declarations and certificates with regard to securities	S151 Officer
151	Arrangements for proper administration of Council's financial affairs	S151 Officer
191(2)	Functions with respect to ordnance survey	Head of Planning and Coastal Management
204(3)	Receipt of notice of application for justices' licence under Schedule 2 Licensing Act 1964	Chief Executive Head of Legal and Democratic Services
210	Charity functions of predecessor authorities transferred to the Council	Chief Executive Head of Legal and Democratic Services
212	The Officer to act as local registrar for local land charges	Head of Planning and Coastal Management
223(1)	Appearance of Council in legal proceedings	Head of Legal and Democratic Services
225(1)	Deposit of documents	Chief Executive Head of Legal and Democratic Services
228(3)	Accounts to be open to inspection	S151 Officer
229(5)	Certification of photographic copies of documents	Chief Executive Head of Legal and Democratic Services
234(1) and (2)	The Officer to sign any such notice, order or other document which the Council are authorised or required by or under any enactment to given, make or issue	Chief Executive Head of Legal and Democratic Services
236(9)(10)	To send copies of byelaws to Parish Councils	Head of Legal and Democratic Services Democratic Services Manager
238	Certification of byelaws	Head of Legal and Democratic Services Democratic Services Manager
248(2)	Keeping of Roll of Freemen	Chief Executive Head of Legal and Democratic Services
Schedule 6 Para 1	The Officer capable of deputizing for the registration Officer for carrying out his registration duties	Head of Legal and Democratic Services
Schedule 12 para 3(2), 4(2)(b)	Signature of summons to council Meeting	Chief Executive Head of Legal and Democratic Services
Schedule 12 para 4(3)	Receipt of notices regarding address to which summons to meeting is to be sent	Chief Executive Head of Legal and Democratic Services

Γ		1
Schedule 14,	Taking action under s152(1), s157,	Head of Environmental
para 13	s158(1), and s163(1) of the Public Health	Services and Port Health
	Act 1936	
Schedule 14 para	s162(1) of the Public Health Act 1936	Head of Environmental
15		Services and Port Health
Schedule 14 para	The Officer to certify in writing a true copy	Head of Legal and Democratic
25(7)	of resolution of the Council applying or	Services
	disapplying provisions of the Public Health	Head of Environmental
	Acts 1875-1924	Services and Port Health
Schedule 14 para	Issuing of written certificates for the	The Registered medical
38(1)(2)	purposes of ss38(1) and (2) of the Public	practitioner appointed by the
	Health Acts 1875-1924	Council for the purpose
Schedule 14 para	Issuing of written certificates for the	The Registered medical
47(1)(2)	purposes of the Health Services and Public	practitioner appointed by the
	Health Act 1968 Section (1) and (2)	Council for the purpose
Schedule 16 para	The Officer to receive on deposit lists of	Head of Planning and Coastal
28	buildings of special architectural or historic	Management
	interest	Head of Legal and Democratic
		Services
Schedule 22	The Officer for the purposes of s166(1) and	Chief Executive
	(2) of the Housing Act 1957	Head of Legal and Democratic
		Services
Schedule 29 para	The Officer referred to as the Clerk of a	Chief Executive
4(1)(a) and (c)	Council or the Town Clerk of a Borough in	Head of Legal and Democratic
	any enactment passed before or during	Services
	the 1971/72 Session of Parliament, other	
	than the Local Government Act 1972, or in	
	any instrument made before 26 October	
	1972 and in any local statutory provisions	

# **Representation of the People Act 1983**

8(1) and	Appointment of electoral registration	
(2) (a)	Officer	
35(1)	Appointment of returning Officer	

# **Local Government Finance Act 1988**

114	Officer responsible as regards Reports	
	Reports	

# **Local Government and Housing Act 1989**

2(4)	Deposit of list of politically	
	restricted posts	
4	Head of Paid Service	
5	Monitoring Officer	
15-17	Receipt of various notices relating to political	
	groups under relevant	
	Regulations	

19(1)	Receipt of notice of direct and indirect	
and (4)	pecuniary interests	

# **Local Government Act 2000**

from the net of an Democratic Services Democratic Services Manager  Frutiny by Democratic Services Manager  Tice that Head of Legal and Democratic Services Democratic Services Manager  Tice that Head of Legal and Democratic Services Democratic Services Manager  Figures by Read of Legal and Democratic Services Democratic Services Manager  Figures by Read of Legal and Democratic Services Democratic Services Manager  Figures by Read of Legal and Democratic Services Democratic Services Manager  Figure 1
trutiny by Democratic Services Democratic Services Manager  tice that Head of Legal and Democratic Services Democratic Services Manager  equires by Head of Legal and Democratic Services Democratic Services Manager  equires by Democratic Services Manager  Cabinet Quested Head of Legal and Democratic Services Democratic Services Democratic Services Manager
tice that Head of Legal and Democratic Services Democratic Services Manager  equires by Head of Legal and Democratic Services Democratic Services Manager Democratic Services Manager  Cabinet  quested Head of Legal and Democratic Services Democratic Services Manager
tice that Head of Legal and Democratic Services Democratic Services Manager  equires by Head of Legal and Democratic Services Democratic Services Manager Democratic Services Manager  Cabinet  quested Head of Legal and Democratic Services Democratic Services Manager
tice that Head of Legal and Democratic Services Democratic Services Manager equires by Ingenda Democratic Services Manager Democratic Services Manager Cabinet Inquested Head of Legal and Democratic Services Democratic Services Manager
Democratic Services Manager  equires by Head of Legal and Democratic Services Democratic Services Manager Cabinet  quested Head of Legal and Democratic Services Uncil is Democratic Services Manager
Democratic Services Manager  equires by Head of Legal and Democratic Services Democratic Services Manager Cabinet  quested Head of Legal and Democratic Services Uncil is Democratic Services Manager
equires by Head of Legal and Democratic Services Democratic Services Manager Cabinet Quested Head of Legal and Democratic Services Democratic Services Manager
pgenda Democratic Services Manager Cabinet Head of Legal and Democratic Services Uncil is Democratic Services Manager
Cabinet  quested Head of Legal and Democratic Services uncil is Democratic Services Manager
quested Head of Legal and Democratic Services uncil is Democratic Services Manager
ncil is Democratic Services Manager
railable
Cabinet Head of Legal and Democratic Services
ce, the Democratic Services Manager
ing
ry duty
ling and Head of Legal and Democratic Services
ate Democratic Services Manager
member Head of Legal and Democratic Services
wish an Democratic Services Manager
the next
mmittee
ded on
from the Head of Legal and Democratic Services
Council Democratic Services Manager
у
o be
ny
item is
item is
he Head of Legal and Democratic Services
he Head of Legal and Democratic Services Such Democratic Services Manager
he Head of Legal and Democratic Services
he Head of Legal and Democratic Services Such Democratic Services Manager
he Head of Legal and Democratic Services Such Democratic Services Manager oriate Head of Legal and Democratic Services
he Head of Legal and Democratic Services Such Democratic Services Manager oriate
member wish an the next mmittee ded on  from the Council y be

Functions under the Local Authorities	Legal and Democratic Services
(Executive Arrangements) (Access to Head of	Democratic Services Manager
Information)(England) Regulations 2000	

# **Countryside and Rights of Way Act 2000**

1	Access to the Countryside (Maps in Draft	Head of Planning and Coastal
	Form) (England) Regulations	Management

# The Local Authorities (Standing Orders) (England) Regulations 2001

All sections	Giving notice to Cabinet in respect of chief	HR Manager
	Officer appointments	

# The Magistrates' Courts

ne Wagistrates Courts			
To represent the Council in the Magistrates'	Nigel Adams		
Court in respect of Council Tax and Non-	Jade Ellis		
Domestic rates matters	Caroline Greig		
	Gillian Juby		
	Kieran Kingston-Mills		
	Thereza Lawson		
	Jak Miller		
	Steven Oxborough		
	Arthur Roberts		
	Peter Seeley		
	Feria Siblon		
	Lucy Talbot		
	Lesley Walker		

# The Health and Safety at Work Act 1974

S19(1)	To carry out enforcement	Head of Environmental
		Services & Port Health
		Food & Safety Manager
		Health & Safety Manager
		Lead Food Officer
		Food & Safety Officer

# **ALL OTHER PROPER OFFICER FUNCTIONS**

The Chief Executive or such other officer as may from time to time be so designated by them.

## 5. Powers of Officers

5.1 Officers are appointed to undertake particular roles. Those roles may be established by the terms of their appointment, job or role description, their position in the organisation, or from a specific instruction or the allocation of specific responsibilities by their manager. Officers' roles may vary from time to time to reflect changes in Service delivery.

- 5.2 To ensure the smooth functioning of the Council and the efficient delivery of the Services that it is responsible for, the Council and the Cabinet delegate to Officers all of the powers that they need to do whatever their role requires of them from time to time.
- 5.3 All powers and functions not specifically reserved to Members in this Constitution or by statute stand delegated to Officers in accordance with the cascade principle set out below.

#### 6. Cascade of Powers

- 6.1 Officers' powers have been delegated by means of a standing cascade. That means that there are no long lists in this constitution of specific powers and who they have been delegated and sub-delegated to, with the exception of the specific delegations in Appendix 1 to this Scheme of Delegation to Officers.
- 6.2 Instead, there is a standing delegation of all necessary powers from the Council and the Cabinet (and their committees) to the Chief Executive and from there to each Strategic Director and the Heads of Service. The cascade continues down through the Heads of Service to team managers and relevant Officers in each Service.
- 6.3 In each case the powers delegated are the full range and extent of powers vested in the Council as necessary in order to discharge functions, implement decisions, and undertake the efficient operational management of the Services that the Strategic Directors and Heads of Service are responsible for.
- 6.4 This includes the power to do anything ancillary or incidental to, arising from, or necessary to give effect to or facilitate the exercise of powers and the discharge of functions delegated to Officers.
- 7.1. When Officers act under delegated powers, they do so in the name of their Head of Service or Strategic Director who will retain ultimate responsibility for ensuring that powers are exercised at the appropriate level by suitably competent and qualified Officers.
- 7.2. It is for the Chief Executive, Strategic Directors and Heads of Service, to determine, record and keep under review the extent to which Officers in their Service are authorised to exercise delegated powers in their name. They shall do this by ensuring that there is clarity in setting out their Service and team structures and defining the respective roles of their Officers.
- 7.3. It is the responsibility of each Officer in the chain of delegations to ensure that powers are being exercised at the most appropriate level by suitably competent and qualified Officers. They shall at all times have due regard for the nature, subject matter, and likely impact of any decision and liaise closely with those above them in the chain of delegations, including relevant Members, especially where a matter has potentially significant strategic, policy or operational implications.
- 7.4. Any ambiguity that may arise as to whether or not a particular Officer is, by reference to the terms of their appointment, job or role description, or their position in the organisation, authorised in respect of any particular function is to be resolved by reference back up through the chain of delegations to Heads of Service, Strategic Directors or ultimately to the Chief Executive as appropriate who shall, where necessary, give written confirmation of the allocation of any given responsibility.
- 7.5. In exceptional circumstances, and with the agreement of those above them in the chain of delegations, Officers may decline to exercise powers which rest with them

- where it is considered, in all the circumstances, that it would be more appropriate for another Officer or for Members to exercise the power instead.
- 7.6. Unless specifically prohibited by the terms of any authorisation, Officers may arrange for any power which rests with them to be discharged by another suitably competent and qualified Officer, but they remain responsible for any powers so exercised.
- 7.7. Officers may direct that certain types of decisions, or decisions on particular matters, be reserved to them (or to another Officer) notwithstanding that they would ordinarily be taken at a point further along the chain of cascade.
- 7.8. Where the duly empowered Officer is unavailable or unable to act then, subject to any specific arrangements that may have been put in place, a suitably qualified and competent Officer who is most proximate to the absent Officer in the chain of delegations is empowered to act in place of that Officer. This will usually follow the chain of delegations or line of management back up through team managers and Heads of Service to the Chief Executive.
- 8.1. Officers are not empowered to make decisions in respect of matters that are specifically reserved to Members or which amount to the adoption or implementation of new policy.
- 8.2. Officers are only empowered to act in respect of matters which fall within their Service area, suite of responsibilities and sphere of competence.
- 8.3. Officers who propose to exercise powers in respect of any matter that is not wholly within their Service area, suite of responsibilities or sphere of competence shall be obliged to act in consultation with and take appropriate advice from those Officers with the relevant responsibilities and expertise and particularly from the Chief Financial Officer and the Head of Legal and Democratic Services in respect of financial and legal considerations.
- 8.4. Before taking decisions, Officers must be satisfied that they can demonstrate, through appropriate records, that they are duly authorised to act and that they have undertaken all appropriate consultation.
- 8.5. Officers must at all times observe and abide by the principles and controls governing decision making set out in <u>Section A</u>.

# 9. Notices, Authorisations, Determinations, Orders, Licences, Agreements, and Consents

- 9.1 For the avoidance of doubt the delegation of authority through the Officer structure includes the power to take all action necessary in connection with or ancillary to the following, subject always to powers reserved for exercise by the Council, Cabinet and Cabinet Member, and any committees established by the Council and to the framework set out in the <a href="Financial Procedure Rules">Financial Procedure Rules</a> and <a href="Contract Procedure Rules">Contract Procedure Rules</a> in Part 4:
  - a) the instruction of the Monitoring Officer in respect of legal (or quasi legal) proceedings.
  - b) the authorisation of Officers as may be required by statute (whether as "Proper Officers" or otherwise) to undertake certain roles, or to exercise or discharge any powers, duties or functions including investigatory or regulatory functions and affecting entry to land or premises;
  - c) the issuing, service, variation, or withdrawal of any notice, direction, determination, requisition, ultimatum or demand;

- d) the making, confirmation, variation or withdrawal of any order or regulation;
- e) the formation, variation or termination of any contract or agreement;
- f) the grant, variation, withdrawal, suspension or termination of any permission, authorisation, licence or consent.

# 10. Authorising Expenditure and Signing and Sealing Agreements

- 10.1 The <u>Finance Procedure Rules</u> and <u>Contract Procedure Rules</u> (Part 3 of this Constitution) and individual Service schemes of financial delegation sets out the financial limits that Officers must work within and procedures that they must follow when authorising expenditure. In the absence of any requirement to the contrary, Officers may:
  - a) authorise expenditure of up to £30,000;
  - b) in consultation with the Cabinet Member for the Portfolio to which the expenditure relates, authorise expenditure of up to £250,000.
- 10.2 The <u>Finance Procedure Rules</u> and <u>Contract Procedure Rules</u> set out which documents can be signed by Officers within individual Services and which documents must be signed or sealed by the Head of Legal and Democratic Services.

# 11. Legal Proceedings and Protecting the Council's Interests

11.1 All matters in respect of the conduct of legal (or quasi legal) proceedings (including the authentication or execution of documents) are reserved to the Head of Legal and Democratic Services (and their duly authorised Officers) who shall be authorised to institute, defend, settle, discontinue or otherwise participate in any such proceedings or take any other action considered necessary to give effect to decisions or protect the interests of the Council.

## 12. Conflicts of Interest

- 12.1 Every Officer is responsible for identifying whether they have a conflict of interest in any matter which is under consideration, actual or perceived, within the Council, and notifying the Council (including under section 117 of the <u>Local Government Act 1972</u>) is necessary.
- 12.2 Where an Officer has a conflict of interest in any matter, they shall not participate in that matter in their capacity as an Officer except with the prior approval of the Monitoring Officer or the Chief Executive.
- 12.3 Where the Chief Executive is unable to act on a matter because of a conflict of interest, the matter shall be discharged by the appropriate Strategic Director or Head of Service, where the appropriate Strategic Director or Head of Service is unable to act the matter shall be discharged by the CMT collectively, or by such Officer as they shall determine for this purpose.
- 12.4 Where a Head of Service is unable to act on a matter because of a conflict of interest, the Chief Executive shall discharge the matter themselves or allocate the matter to another Officer.
- 12.5 Where the Monitoring Officer is unable to act on a matter in their statutory capacity under section 5 of the <u>Local Government and Housing Act 1989</u>, the matter shall be discharged by the Officer designated by the Monitoring Officer as Deputy Monitoring Officer.

- 12.6 Where the Monitoring Officer is unable to act on a matter in relation of Member conduct, the matter shall be discharged by the person appointed by the Monitoring Officer for this purpose under section 82A of the Local Government Act 2000.
- 12.7 Where any other Officer is unable to act on a matter that Officer's line manager or the Chief Executive may discharge the matter or may arrange for another Officer to discharge the matter.
- 12.8 No Officer other than the Head of Legal and Democratic Services shall authorise or institute any legal proceedings or process or instruct legal agents or Counsel without the prior written consent of the Head of Legal and Democratic Services unless the Head of Legal and democratic Services is absent or conflicted in which case the Chief Executive may discharge the matter or arrange for another officer to discharge the matter.
- 12.9 The Chief Executive may allocate or re-allocate responsibility for functions between Officers as necessary for the effective discharge of those functions or to cover absence of particular Officers.
- 12.10 Where an Officer is going to be absent for a period, they or their line manager may reallocate responsibility for that Officer's functions as necessary to ensure the effective discharge of those functions during the Officer's absence. Where the Chief Executive is going to be absent for a period then responsibility for the Chief Executive's functions as necessary to ensure the effective discharge of those functions during the Chief Executive's absence shall be allocated to the appropriate Strategic Directors or Heads of Service, unless otherwise allocated by the Chief Executive.
- 12.11Where a function is delegated to an Officer it shall also be exercisable by their Head of Service. Where a function is delegated to a Head of Service it shall also be exercisable by the Chief Executive, except for the functions of Monitoring Officer and Section 151 Officer. Where a function is stated to be specifically delegated to a particular Officer, that function shall not be exercised by any other Officer, except in accordance with this Scheme. Staff exercising delegated powers shall do so with regard to Section A (Principles of Decision Making).

# 13. Specific Delegations

13.1 Specific delegations to Officers are set out in <a href="Appendix1">Appendix 1</a> to this Scheme of Delegation to Officers.

#### **Section E - APPENDIX 1**

## **REGISTER OF SPECIFIC OFFICER FUNCTIONS**

# **Head of Planning and Coastal Management**

All planning application decisions including decisions concerning Environmental Impact Assessment (EIA) decisions or considerations requiring Habitat Impact Assessments (HRA) are delegated to the Head of Planning and Coastal Management UNLESS:

- The Planning Application is, in the opinion of the Head of Planning and Coastal Management or the Chairman/Vice Chairman of the Planning Committee, of significant public interest; would have a significant impact on the environment; or should otherwise be referred to Members due to its significance in some other respect; or
- 2. The applicant or landowner is East Suffolk Council; or
- 3. The applicant, or agent, is an East Suffolk Councillor or an East Suffolk Councillor employee, or the applicant, or agent, is a close relative of an East Suffolk Councillor or East Suffolk Council employee; or
- 4. The 'minded to' decision of the Planning Officer is contrary to either:
  - a. The comments received from the Town or Parish Council within the 21-day consultation period; or
  - b. The comments received from the Ward Member within the 21-day consultation period; or
  - c. The comments received from a statutory consultee within the 21-day consultation period.

In which case, if item 4 is invoked, the Planning Application will be referred to the Planning Referral Panel – the panel will discuss with the Head of Planning and Coastal Management (based on planning grounds) to either refer the application to Planning Committee for decision or remain delegated to the Head of Planning and Coastal Management.

# **Planning Referral Panel**

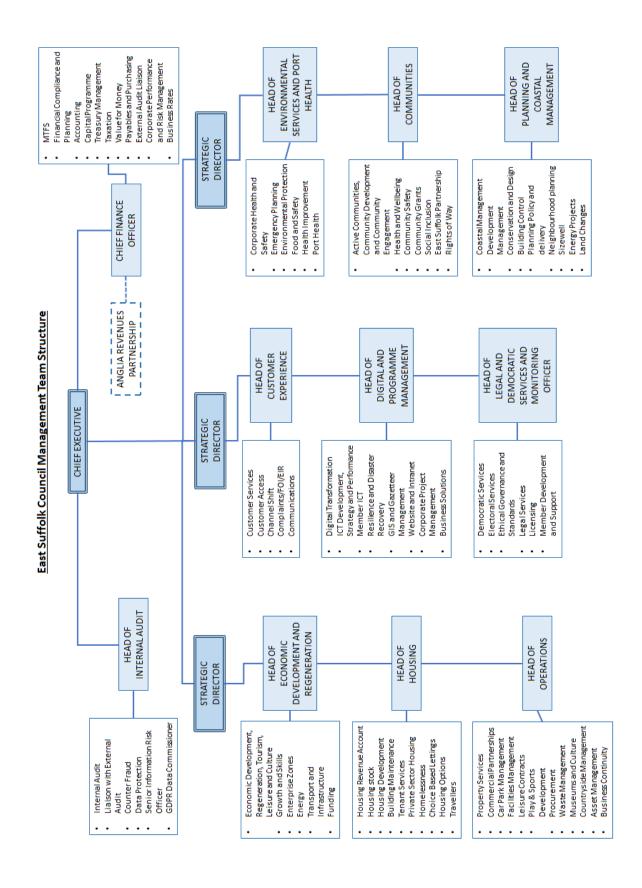
The Planning Referral Panel is a consultative panel consisting of the Chairman and Vice Chairman of each area Planning Committee, convened by the Head of Planning and Coastal Management as necessary and established to advise on the delegated route of decision making for planning permission and other planning matters as part of the scheme of delegation.

Officers will use the Planning Referral Panel to consult with the Chairman and Vice Chairman of the committees as to whether the application or matter will be determined by the relevant Planning Committee or remain delegated to the Head of Planning and Coastal Management in accordance with the Scheme of Delegation. The final decision on whether the relevant Planning Committee or the Head of Planning and Coastal Management shall determine the application or matter shall be made by the Head of Planning and Coastal Management as part of the consultation with the Planning Referral Panel.

The Planning Referral Panel will also consider whether it is appropriate for the relevant Planning Committee to undertake a site visit before the case is presented to the Planning Committee.

All consultations with the Planning Referral Panel will be recorded.

## **Section E - APPENDIX 2**



## Section F - Councillor Roles

As a democratically elected local representative, East Suffolk Councillors have a unique and privileged position and the potential to make a real difference to people's lives. Councillors represent their ward and the people who live in it and not just those who may have voted for them. They provide a bridge between the community and the Council, advocating for local residents, signposting them to the right people, and keeping them informed about relevant issues.

Being an effective Councillor requires a lot of hard work but can be extremely rewarding. Councillors have to balance the needs and interests of their residents, voters, community groups, local businesses, political parties (if they belong to one) and the Council, on a daily basis. All these groups will make legitimate demands on a Councillor's time, on top of their personal responsibilities to family, friends and workplace. It is important, therefore, that Councillors understand their role, so they can perform responsibly and effectively for the Council and maintain the quality of their personal lives.

Role Descriptions outlining the purpose, duties, and responsibilities of a Councillor, as well as the qualities and skills required, have been developed. They are designed to be used as a guide and a working document but are not intended to be prescriptive or exclusive. Each newly elected Councillor will be invited to draw up their own Member Development Plan (MDP), and as part of this process, the Role Descriptions can help identify what learning and development needs a Councillor may have. In turn, those needs help us to develop the Annual Member Development Programme (AMDP), which consists of a series of briefings and courses designed for Councillors to develop their skills.

The Council is committed to ensuring that all Councillors have the necessary skills and knowledge to enable them to effectively carry out their community leadership roles. The Role Descriptions cover the following roles:

- Elected Member (Generic for all 55 Members)
- Leader/Deputy Leader
- Cabinet Member
- Assistant Cabinet Member
- Chairman/Vice-Chairman of the Council
- Chairman/Vice Chairman of Audit & Governance Committee
- Chairman/Vice Chairman of Scrutiny Committee
- Chairman/Vice Chairman of a Regulatory Committee (e.g. Planning, Licensing etc.)
- Chairman/Vice Chairman of a Community Partnership
- Member of Audit & Governance Committee
- Member of Scrutiny Committee
- Member of a Regulatory Committee
- Leader/Deputy Leader of an Opposition Group

Where Members undertake more than one role, it is anticipated that the Role Descriptions will be combined, for example, the Chairman of the Planning Committee will be expected to undertake the role of Elected Member, Planning Committee Member and Chairman of the Planning Committee.

## **ELECTED MEMBER (Generic for all 55 Members) ROLE DESCRIPTION**

#### 1. Accountabilities

- To the electorate of the Ward and District
- To the wider public
- To Full Council
- To the Political Group and Group Leader (where applicable)

# 2. Role Purpose

- To provide a bridge between the community and the Council
- To represent individual constituents and local organisations in a fair and equal way, undertaking casework on their behalf
- To represent the interests of the Ward and communities served
- To attend Community Partnerships within the District
- If appointed, to attend and represent the Council at meetings of other partner organisations (outside bodies) as and where appropriate
- To communicate with members of the community on:
  - Council strategies, policies, services and procedures
  - Decisions that affect them and explain why those decisions are being taken
  - Opportunities in the community
  - The rights of constituents
- To be an advocate for the Council
- To proactively support the good governance of the District, through the formation and scrutiny of the Council's policies, plans, strategies, budget and service delivery
- To liaise with Member colleagues, Officers and partner organisations to ensure that the needs of the local community are identified, understood and supported

## 3. Duties & Responsibilities

- To promote and at all times maintain high standards of conduct in accordance with the Code of Conduct, acting with Selflessness, Integrity, Objectivity, Accountability, Openness, Honesty and Leadership
- To act as a link between East Suffolk Council and Town and Parish Councils in the Ward served
- To take account of any legal requirements that relate to their role and duties such as General Data Protection Regulations, Safeguarding etc
- To use information technology in its various forms, including the use of social media, participating in the webcasting of Council meetings and video conferencing
- To assist the Council in going paperless by receiving meeting papers electronically, using the Council's Committee Management System on the supplied electronic device
- To attend and participate in meetings of the Council at both its offices East Suffolk
   House in Melton and Riverside in Lowestoft or any other location as required

#### 4. Skills and Knowledge

The Democratic Services Team will be available to provide Members with advice and support to undertake the full duties of the role. In addition, opportunities for Members

to take part in learning and development are available, to assist Members in the following:

# (a) Representing and Supporting Communities

- Good advocacy skills
- Interpersonal skills
- Integrity and ability to set aside own views and act impartially
- The ability to present relevant and well-reasoned arguments
- Good communication skills
- Knowledge and understanding of the democratic process and the Council's Constitution

## (b) Representing East Suffolk Council

- Good public speaking skills
- Good presentation skills
- The ability to persuade others and act with probity
- The ability to travel around the District
- The need to be IT literate
- Understanding the role of external partners and other organisations in the public, private, charitable and voluntary sectors
- Understanding of East Suffolk Council's partner organisations

# (c) Making Decisions and Overseeing Council Performance

- Knowledge and understanding of procedures, legal requirements, rules and conventions for meetings
- The ability to scrutinise and challenge reports and ideas
- The ability to contribute positively to policy development

#### 5. Governance, Ethical Standards and Relationships

- To promote and support good governance of the Council and its business
- To promote and support open and transparent government
- To promote community leadership and active citizenship
- To understand the roles of Members, Officers, external partners and agencies
- To promote and at all times maintain high standards of conduct in accordance with the Code of Conduct, acting with Selflessness, Integrity, Objectivity, Accountability, Openness, Honesty and Leadership, and to adopt the highest standards of behaviour in public office
- To support and adhere to respectful, appropriate and effective relationships with Officers of the Council in accordance with the Protocol for Member/Officer Relations

#### **LEADER/DEPUTY LEADER ROLE DESCRIPTION**

## 1. Accountabilities

- To the public
- To the Cabinet (through collective responsibility)
- To Full Council

# 2. Role Purpose

• To be the leading political figurehead(s) for the Council as a whole and the principal political spokespersons for the Administration

- To provide strong, clear political leadership in the co-ordination of Council policies, strategies and service delivery
- To provide visible leadership in relation to the Council and its citizens, stakeholders and partners in the overall delivery of Council policies, strategies and service delivery

#### 3. Duties and Responsibilities

- To appoint the Cabinet (Leader)
- To appoint the Deputy Leader (Leader)
- To designate appropriate Cabinet portfolio groupings
- To appoint Cabinet Members to specific portfolios having regard to their abilities, expertise and past work/life experiences
- To have a thorough knowledge of the Constitution and the decision-making processes within the Council
- To ensure effective running of the Cabinet by overseeing the Forward Plan of Key and Exempt Decisions
- To chair meetings of the Cabinet in line with Council procedures and the Constitution
- In conjunction with other Cabinet Members, to ensure the development of effective Council policies, the budgetary framework and delivery of high quality services to local people
- To represent the Council in the community and in discussions with regional, national and international organisations and others to pursue matters of interest to the Council and its communities
- To ensure that the Annual Member Development Programme provides sufficient and timely support and training opportunities to Councillors in order to help them be effective in their roles
- To liaise regularly with the Chief Executive giving and receiving advice on the management of the Council and delivery of Council services
- To challenge the status quo, thinking creatively and taking advantage of opportunities, and to help create an organisational culture which can enable this approach
- To develop and maintain effective relationships with Officers, other Councillors, partners and other public sector bodies, local businesses and voluntary and community groups and the general public in the area

The Deputy Leader will assist the Leader of the Council in discharging the above duties and in the absence of the Leader, the Deputy Leader will assume responsibility.

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### CABINET MEMBER ROLE DESCRIPTION

#### 1. Accountabilities

- To the public
- To the Leader
- To the Cabinet (through collective responsibility)
- To Full Council

#### 2. Role Purpose

- To be responsible for developing and implementing Council policies, strategies and service delivery within allocated Cabinet portfolios
- To give leadership and political direction to Officers and be accountable for choices and the performance of their relevant portfolio
- To act as a spokesperson both within and outside the Authority on matters covered by their portfolio

## 3. Duties and Responsibilities

- To take individual responsibility for a specific Cabinet portfolio and share in undertaking executive responsibility for developing and progressing overall strategy, budget, policies, service delivery and priorities
- To give direction on, and ensure the development of the vision for, those services within their portfolio so that they are consistent with the Council's overall strategic approach
- To work as a team with other Cabinet Members and to recognise and contribute towards issues which cut across portfolios or are issues of collective responsibility
- To liaise with the Chief Executive, Strategic Directors and Heads of Service to ensure the
  effective management of the delivery of those services within the portfolio throughout
  the district
- To speak on behalf of the Council in relation to portfolio responsibilities including representing the portfolio at Full Council and other meetings, representing the Council to the media and on relevant external bodies, and to develop and maintain effective working relationships with the public, local businesses, the media, and voluntary and community groups in the area
- To encourage public participation and consultation and to ensure effective communication of Council policies and strategies to all Councillors, employees, residents, partner organisations and other stakeholders to ensure they are widely understood and positively promoted
- To participate in Committee meetings of the Council e.g. Scrutiny Committee and other Committees where requested to do so
- To have a thorough knowledge of the Constitution and the decision-making processes within the Council
- To be called to account for decisions made on behalf of the Cabinet or as an individual Cabinet Member
- To work closely with and support Assistant Cabinet Members to ensure they are effective in their role

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### **ASSISTANT CABINET MEMBER ROLE DESCRIPTION**

#### 1. Accountabilities

- To the public
- To the Leader
- To the Cabinet (through collective responsibility)
- To the Cabinet Member they assist
- To Full Council

#### 2. Role Purpose

- To assist the Cabinet Member in being responsible for developing and implementing Council policies, strategies and service delivery within allocated Cabinet portfolios
- To assist the substantive Cabinet Member in giving leadership and political direction to Officers and to be accountable for choices and performance of relevant portfolio
- To act as a spokesperson in consultation with the Cabinet Member both within and outside the Authority on matters covered by their portfolio

# 3. Duties & Responsibilities

- To assist in taking responsibility for a specific Cabinet portfolio and share in undertaking executive responsibility for developing and progressing overall strategy, budget, policies, service delivery and priorities
- To work in consultation with the Cabinet Member to give direction on, and ensure the
  development of the vision for, those services within their portfolio so that they are
  consistent with the overall strategic approach of the Council
- To work as a team with their Cabinet Member, other Cabinet Members and their Assistant Cabinet Members and to recognise and contribute towards issues which cut across portfolios or are issues of collective responsibility
- To liaise with the Chief Executive and Heads of Service to ensure the effective management of the delivery of those services within the portfolio throughout the district
- To support the Cabinet Member and to assist as necessary in speaking on behalf of the Council in relation to portfolio responsibilities including representing the portfolio at Full Council, representing the Council to the media and on relevant external bodies, and to develop and maintain effective working relationships with the public, local businesses, the media, and voluntary and community groups in the area
- To encourage public participation and consultation and to ensure effective communication of Council policies and strategies to all Councillors, employees, residents, partner organisations and other stakeholders to ensure they are widely understood and positively promoted
- To participate in Committee meetings of the Council e.g. Scrutiny Committee and other Committees where requested to do so, and to support the substantive Cabinet Member
- To have a thorough knowledge of the Constitution and the decision-making processes within the Council
- To be called to account for decisions made on behalf of the Cabinet or as an individual Cabinet Member, assisting the substantive Cabinet Member

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### CHAIRMAN/VICE-CHAIRMAN OF THE COUNCIL ROLE DESCRIPTION

#### 1. Accountabilities

- To the public
- To Full Council

## 2. Role Purpose and Activity

# (a) Acting as the Council's Civic Head

- As the ceremonial head of the Council, to be non-political and uphold the democratic values of the Council
- To represent the Council at civic and ceremonial functions

## (b) Chairing Council Meetings

- To preside over meetings of the Council so its business can be carried out efficiently
- To ensure the Council conducts its meetings in line with the Council's Standing Orders

# (c) Upholding and promoting the Council's Constitution

• To ensure the Constitution is adhered to and, if necessary, to rule on the interpretation of the Constitution

## (d) Internal Governance, Ethical Standards and Relationships

- To promote and support good governance of the Council and its affairs
- To provide community leadership and promote active citizenship
- To promote and support open and transparent government
- To support, and adhere to respectful, appropriate and effective relationships with Officers of the Council
- To adhere to the Code of Conduct, Protocol for Member/Officer Relations and the highest standards of behaviour in public office

## 3. Work Programming

To prepare and manage an annual work programme for the Council to meet its legal obligations (e.g. setting the budget and the Council Tax and making appointments)

The Vice Chairman will assume responsibility for the above duties in the absence of the Chairman.

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

## CHAIRMAN/VICE-CHAIRMAN OF AUDIT & GOVERNANCE COMMITTEE ROLE DESCRIPTION

#### 1. Accountabilities

- To the public
- To Full Council
- To the Audit and Governance Committee
- To External Auditors

#### 2. Role Purpose and Activity

## (a) Provide Leadership and Direction

- To promote and support good governance by the Council
- To demonstrate independence, integrity and impartiality in decision making which accords with legal, financial, constitutional and policy requirements
- To provide confident and effective management of the Committee to facilitate inclusivity, participation and clear decision making

- To ensure thoroughness and objectivity in the Committee, receiving and responding to professional advice in the conduct of meetings and in the audit process
- To uphold and promote ethical governance and high standards in public office, particularly in relation to the Code of Conduct and the Protocol for Member/Officer Relations

#### (b) To lead the Audit & Governance Committee in its role to:

- Review and scrutinise the Authority's financial affairs and make reports and recommendations in relation to them
- Review and assess the risk management, internal control and corporate governance arrangements of the Authority and make reports and recommendations to the Authority on the adequacy and effectiveness of these arrangements
- Oversee the Authority's internal and external audit arrangements
- Review the financial statements prepared by the Authority
- Consider and approve the unqualified Statement of Accounts and the Annual Government Statement (if the Statement of Accounts is qualified it will be debated at a meeting of Full Council)
- Develop effective working relationships with Internal and External Auditors

# (c) Manage the Work Programme

- Develop a forward work programme designed to deliver the requirements of an Audit & Governance Committee and to meet statutory requirements
- Monitor progress against the work programme and of audit actions

# (d) Governance, Ethical Standards and Relationships

- Understanding of the financial risks associated with corporate governance, being satisfied that the Authority's assurance statements, including the Annual Governance Statement, reflect the risk environment and any activities required to improve it
- Develop the standing and integrity of the Committee and its decision making
- Understand the respective roles of Members, Officers and external parties operating within the Audit & Governance Committee's areas of responsibility
- Review and self-assess the performance of the Committee and its Members

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### CHAIRMAN/VICE-CHAIRMAN OF SCRUTINY COMMITTEE ROLE DESCRIPTION

#### 1. Accountabilities

- To the public
- To Full Council
- To the Scrutiny Committee

#### 2. Role Purpose and Activity

# (a) Provide Leadership and Direction

 Provide confident and effective management of the Scrutiny Committee and Scrutiny activities

- Chair Scrutiny Committee meetings and develop and maintain a good working knowledge of the practices, procedures and functions which fall within the Committee's terms of reference
- Promote the role of Scrutiny within and outside East Suffolk Council, liaising
  effectively both internally within the Council and externally with the Council's
  partners, other public sector bodies and community organisations
- Develop a balanced work programme which includes Cabinet pre-decision scrutiny, policy development and review, investigative scrutiny and performance monitoring
- Demonstrate an objective and evidence-based approach to scrutiny
- Evaluate the impact and added value of scrutiny activity and identify areas for improvement

# (b) Managing the Work Programme

- Oversee the development of a balanced work programme which takes account of relevant factors such as the work programme of the Cabinet and other committees, strategic priorities and risks and relevant community issues
- Monitor and report on progress against the work programme to Council
- Liaise with Officers, other Members, external partners and public sector bodies and community representatives to resource and deliver the work programme

# (c) Holding the Cabinet and Individual Cabinet Members to Account

 Oversee the arrangements for consideration of any challenge to the validity of Cabinet decisions through the Call-in process

## (d) Effective Meeting Management

- Ensure agendas contain clear objectives and outcomes for meetings
- Ensure that the necessary preparation is done for meetings
- Manage the progress of business at meetings; ensuring that meeting objectives are met and the Code of Conduct, rules of procedure and other constitutional requirements are adhered to
- Ensure that all participants have an opportunity to make an appropriate contribution

## (e) Community Leadership

- To act as a focus for liaison between the Council, community and external bodies in relation to the Scrutiny function and in particular in relation to any 'Councillor Calls for Action'
- To build understanding and ownership of the Scrutiny function within the community
- To identify relevant community-based issues for scrutiny
- To promote the full involvement of external stakeholders such as service users, expert witnesses and partners in scrutiny activity

#### (f) Involvement and Development of Committee Members

- To promote effective contributions from all Committee Members in both the Committee and any Task & Finish Groups
- To assess individual and collective performance within the Committee and facilitate appropriate development

# 3. Governance, Ethical Standards and Relationships

- Develop the standing and integrity of the Scrutiny Committee and its role in the Council's decision making processes
- Understand the respective roles of Members, Officers and external parties operating within the Committee's areas of responsibility
- To support and promote good governance by the Council

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

# CHAIRMAN/VICE-CHAIRMAN OF A REGULATORY COMMITTEE (PLANNING, LICENSING etc.) ROLE DESCRIPTION

#### 1. Accountabilities

- To the public
- To Full Council
- To Members of the Regulatory Committee

#### 2. Role Purpose and Activity

# (a) Provide Leadership and Direction

- Provide confident and effective management of meetings to facilitate inclusivity, participation and clear decision making
- Understanding and appreciation of the regulatory framework, law and policies relevant to the quasi-judicial Committee
- Ensure consistency in the quality and effectiveness of decision making
- Ensure that applicants and other interested parties are clear on the procedures being followed and are satisfied as to the transparency of the regulatory process
- Demonstrate integrity and impartiality in decision making which accords with legal, constitutional and policy requirements
- Delegate actions to Sub-Committees as appropriate

# (b) Promoting the Role of the Regulatory Committee and Quasi Judicial Decision Making

- Act as a representative for the Regulatory Committee, facilitating understanding of the role, the Committee and its quasi-judicial function
- Act within technical, legal and procedural requirements to oversee the functions of the Committee fairly and correctly
- Ensure thoroughness and objectivity in the Committee, receiving and responding to professional advice in the conduct of meetings and in individual cases/applications before formal Committee meetings

## (c) Effective Meeting Management

- Manage the progress of business at meetings; ensuring that meeting objectives are met and the Code of Conduct, standing orders, rules of procedure, legal requirements and other constitutional requirements are adhered to
- Ensure that all participants have an opportunity to make an appropriate contribution (where applicable)

 Ability to conduct meetings in accordance with agreed procedures to ensure that applicants feel that they have been dealt with fairly and fully even if their application is refused and that they are clear on the outcome of their application

# 3. Governance, Ethical Standards and Relationships

- Develop the standing and integrity of the Committee and its decision making
- Understand the respective roles of Members, Officers and external parties operating within the Committee's areas of responsibility
- Promote and support good governance by East Suffolk Council

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### **CHAIRMAN/VICE-CHAIRMAN OF A COMMUNITY PARTNERSHIP**

## 1. Accountabilities

- To the public
- To Full Council
- To the Community Partnership Board

# 2. Role Purpose and Activity

## (a) Provide Leadership and Direction

- Provide confident and effective management of the Community Partnership, including by Chairing Community Partnership meetings and leading a solution focussed problem solving approach to tackling shared priorities
- Drive the activities of the Community Partnership and maintain a good working knowledge across all of the key areas of activity of the Community Partnership
- Champion and promote Community Partnerships within and outside East Suffolk
  Council, liaising effectively both internally within the Council and externally with
  the Council's partners (including Town/Parish Councils and other public sector
  bodies), businesses and voluntary and community organisations
- Develop a balanced work programme for the Community Partnership based on the priorities identified through the Community Partnership workshop as well as emerging local priorities
- Encourage organisations to work together on behalf of the local community, both jointly and within their individual areas of responsibility/speciality to tackle the collective priorities
- Commission further data and insight about the Community Partnership area as relevant to enable greater understanding of key issues
- Make recommendations to the Cabinet Member for Communities in relation to the allocation of the Community Partnership budget, monitor any allocations are spent according to plan that is set out, and lead bids for funding on behalf of the Community Partnership to the Strategic funding pot and other funding sources
- Contribute to the evaluation of the impact and added value of Community

  Partnerships and identify areas for improvement

# (b) Managing the Work Programme

- Develop a balanced work programme which takes account relevant factors such as the Councils Business Plan, Community Partnership priorities and the priorities of other the organisations/partnerships that make up the Community Partnership structure, as well as emerging community issues
- Monitor and report on progress against the Community Partnership work programme to Council and to the Community Partnership Board
- Liaise with Officers, other Members, external partners (including public sector bodies) and business/voluntary and community sector representatives to resource and deliver the work programme

# (d) Effective Meeting Management

- Work with relevant Officers to set agendas, ensuring clear objectives and outcomes for meetings and an engaging and solution focussed approach to achieving these objectives
- Ensure that the necessary preparation is done for meetings
- Manage the progress of business at meetings; ensuring that meeting objectives are met
- Ensure that all Community Partnership members act co operatively, in an open and honest manner, value others' contributions and are prepared to learn from each other in seeking to achieve the objectives of the Partnership
- Ensure that all participants have an opportunity to make an appropriate contribution to meetings and Task and Finish Groups

# (e) Community Leadership

- To establish Community Partnerships as a focus for community leadership in East Suffolk
- Ensure that the Partnership focuses on the needs of the whole Community Partnership area, especially the marginalised and disadvantaged.
- Champion the work of the Community Partnership within and beyond East Suffolk
- To build understanding and ownership of Community Partnerships within the communities across the Community Partnership area
- To identify relevant emerging community issues for consideration at Community Partnership meetings
- To promote the full involvement of all key stakeholders, including residents, service users, expert witnesses and partners

## (f) Involvement and Development of Community Partnership Members

- To encourage effective contributions from partners in both the Community
  Partnership meetings and any Task & Finish Groups
- To identify and facilitate appropriate development for Community Partnership members

# 3. Governance, Ethical Standards and Relationships

- Develop the standing and integrity of the Community Partnership and its role in both the Council's decision making processes and those of other key partners
- Understand the respective roles of Members, Officers and partners

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

## **MEMBER OF AUDIT & GOVERNANCE COMMITTEE ROLE DESCRIPTION**

#### 1. Accountabilities

- To the public
- To Full Council
- To the Chair of the Audit & Governance Committee
- To External Auditors

# 2. Role Purpose and Activity

- To promote and support good governance by the Council
- Reviewing and scrutinising the Authority's financial affairs and making reports and recommendations in relation to them
- To demonstrate independence, integrity and impartiality in decision making which accords with legal, financial, constitutional and policy requirements
- Reviewing and assessing the risk management, internal control and corporate governance arrangements of the Authority and making reports and recommendations to the Authority on the adequacy and effectiveness of these arrangements
- Overseeing the Authority's internal and external audit arrangements
- Reviewing the financial statements prepared by the Authority
- Consider and approve the unqualified Statement of Accounts and the Annual Government Statement (if the Statement of Accounts is qualified it will be debated at a meeting of Full Council)
- Possess sufficient technical, legal and procedural knowledge to contribute fairly and correctly in undertaking the functions of the Committee
- To be thorough and objective in receiving and responding to professional advice in the conduct of meetings and issues before the Committee
- To uphold and promote ethical governance and high standards in public office, particularly in relation to the Code of Conduct and Protocol for Member/Officer Relations

## 3. Participating in Meetings and Making Decisions

- To participate effectively in meetings of the Audit & Governance Committee, questioning and seeking clarification on matters falling within the remit of the Committee
- To make informed and balanced decisions, within the Committee's Terms of Reference, which accords with legal, financial, constitutional and policy requirements

# 4. Governance, Ethical Standards and Relationships

- Understanding of the financial risks associated with corporate governance, being satisfied that the Authority's assurance statements, including the Annual Governance Statement, reflect the risk environment and any activities required to improve it
- Develop and promote the standing and integrity of the Committee and its decision making
- Understand the respective roles of Members, Officers and external parties operating within the Audit & Governance Committee's areas of responsibility

• To undertake appropriate training and professional development provided by East Suffolk Council and external bodies

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### **MEMBER OF SCRUTINY COMMITTEE ROLE DESCRIPTION**

#### 1. Accountabilities

- To the public
- To Full Council
- To the Chair of the Scrutiny Committee

# 2. Role Purpose and Activity

- To participate fully in the activities of the Scrutiny Committee, the development and delivery of its work programme and any associated Task & Finish Groups
- To scrutinise the decision making of the Cabinet against the Budget and Policy Framework laid down by the Council and against performance targets and budgets
- To evaluate the validity of Cabinet decisions and challenge policies/decisions on a sound basis of evidence through the Call-in process where appropriate
- To assist in the scrutiny of the management and policy implementation of East Suffolk Council and of external organisations and to recommend changes and improvements
- To assist in the investigations referred to the Committee by the Cabinet, Council or Council Members
- To identify subjects for internal/external scrutiny review for inclusion in the work programme
- To assist in the scrutiny of Councillor Call for Action requests

# 3. Participating in Meetings and Making Decisions

- To participate effectively in meetings of the Scrutiny Committee, questioning and seeking clarification on matters before the Committee
- To make informed and balanced recommendations/decisions within the Committee's Terms of Reference, which accords with legal, financial, constitutional and policy requirements
- To develop and maintain a good working knowledge of the practices, procedures and functions which fall within the Scrutiny Committee's terms of reference
- The ability, as a Member of the Scrutiny Committee to require Cabinet Members to attend and be questioned on matters relating to their roles and responsibilities
- The ability, as a Member of the Scrutiny Committee, to require the Chief Executive,
   Strategic Directors and Heads of Service to attend and be questioned on matters relating to their roles, functions and responsibilities
- The ability, as a Member of the Scrutiny Committee, to call expert witnesses and invite advisors from outside the Council, or a Member of the Council not serving on the Committee, to provide advice on matters under review or discussion
- To add value to the decision making and service provision of the Authority through effective scrutiny

• To respect and treat all witnesses and participants in the Scrutiny process in a fair and equal way

## 4. Promoting the Work of the Scrutiny Committee

• To promote the role and scope of the Scrutiny Committee within and outside the Council, developing effective internal and external relationships

# 5. Governance, Ethical Standards and Relationships

- Develop the standing and integrity of the Scrutiny Committee and its role in the decision-making process
- Understand the respective roles of Members, Officers and external parties operating within the Committee's areas of responsibility
- To support and promote good governance by the Council
- To undertake appropriate training and professional development provided by East Suffolk Council and external bodies

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

## **MEMBER OF A REGULATORY COMMITTEE (PLANNING, LICENSING ETC) ROLE DESCRIPTION**

#### 1. Accountabilities

- To the public
- ◆ To Full Council
- To the Chair of the Regulatory Committee

# 2. Role Purpose and Activity

# (a) Understanding the Nature of the Regulatory Committee and Quasi-Judicial Decision Making

- To be aware of the quasi-judicial nature of Regulatory Committee decision making
- To have sufficient technical, legal and procedural knowledge to contribute fairly and correctly to the function of the Committee
- To be thorough and objective in receiving and responding to professional advice in the conduct of meetings and individual cases/applications before the Committee
- Demonstrate integrity and impartiality in decision making which accords with legal, constitutional and policy requirements

# (b) Participating in Meetings and Making Decisions

- Understanding and appreciation of the regulatory framework, law and policies relevant to the quasi judicial Committee
- To participate effectively in meetings of the Committee, ensuring that both local considerations and policy recommendations are balanced to contribute to effective decision making
- To make informed and balanced decisions, within the terms of reference of the Committee, which accords with legal, constitutional and policy requirements

# 3. Governance, Ethical Standards and Relationships

- Develop the standing and integrity of the Committee and its decision-making
- Understand the respective roles of Members, Officers and external parties operating within the Committee's areas of responsibility
- Promote and support good governance by East Suffolk Council
- To undertake appropriate training and professional development provided by East Suffolk Council and external bodies

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

## **LEADER/DEPUTY LEADER OF AN OPPOSITION GROUP ROLE DESCRIPTION**

#### 1. Accountabilities

• To the nominating group

## 2. Role Purpose

- To be a political figurehead for an Opposition Group and to be a spokesperson for that Group
- To provide leadership in the constructive challenge of the Council's policies
- To undertake the functions of a Councillor and provide Leadership for that Group

#### 3. Duties and Responsibilities

- To provide strong, clear leadership to their Opposition Group on the Council
- To act as a spokesperson for their Opposition Group and as a representative of the Authority to external bodies and organisations as appropriate
- To work with, comment on, challenge and review the Council's controlling group's performance in the co-ordination and implementation of its policies and procedures
- To establish and represent the views of their Opposition Group on issues of policy and probity
- To have a good understanding of the roles of Members, Officers, external partners and agencies

#### 4. Governance, Ethical Standards and Relationships

- To promote and support good governance by East Suffolk Council
- To provide community leadership and promote active citizenship
- To promote and support open and transparent government
- To support and promote respectful, appropriate and effective relationships with employees of the Council
- To promote and support adherence to the Code of Conduct, the Protocol for Member/Officer Relations and the highest standards of behaviour expected in public life
- To promote and participate in Member development

The Deputy Leader of an Opposition Group will assist the Leader of that Opposition Group in discharging the above duties and in the absence of the Leader of an Opposition Group, the Deputy Leader of that Opposition Group will assume responsibility.

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

# PART 3 - PROCEDURE RULES

## **Council Procedure Rules**

# 1. Meetings of the Council

- 1.1 The Council shall meet at least 7 times per year. The Council shall meet alternately at East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft, or at such other place as the Chairman of the Council may appoint.
- 1.2 When there is an 'ordinary' election of Councillors, the Annual Meeting will take place within 21 days of the retirement of the outgoing Councillors. In any other year, the Annual Meeting will take place on such Wednesday in May as the Council determines.
- 1.3 Unless the majority of Members present vote for the meeting to continue, any meeting that has lasted for three hours will adjourn immediately. Remaining business will be considered at a time and date fixed by the Chairman. If the Chairman does not fix a date, the remaining business will be considered at the next Ordinary meeting.

# 2. Full Council - quorum

- 2.1 The quorum of a meeting will be one quarter of the whole number of Members. For clarity, the calculation for a quorum shall be rounded up to the next whole number.
- 2.2 During any meeting if the Chairman counts the numbers of Members present and declares there is not a quorum, then the meeting will adjourn immediately. Remaining business will be considered at a time and date fixed by the Chairman. If they do not fix a date, the remaining business will be considered at the next Ordinary meeting.

# 3. Cancellation of meetings

- 3.1 The Chief Executive may cancel any meeting of the Council following consultation with the Chairman and Vice Chairman of the Council, if they are of the opinion that:
  - (a) the number of Members able to attend due to inclement weather or sickness is such that the meeting is likely to be inquorate; or
  - (b) there is insufficient business to be transacted to warrant the holding of the meeting.

## 4. Extraordinary meetings

- 4.1 Those listed below may request the Proper Officer to call Council meetings in addition to Ordinary meetings:
  - (a) the Council, by resolution;
  - (b) the Chairman of the Council;
  - (c) the Monitoring Officer;
  - (d) the Section 151 Officer;
  - (e) any five Members of the Council if they have signed a requisition presented to the Chairman of the Council and the Chairman has refused to call a meeting or has failed to call a meeting within seven days of the presentation of the requisition.

Note: No Notices of Motion or questions from Councillors or members of the public will be taken at any Extraordinary Meeting

#### 5. ORDER OF BUSINESS

### 5.1 Ordinary Council Meetings:

- a) Elect a person to preside if the Chairman and Vice Chairman are not present;
- b) Approve the Minutes of the last meeting;
- c) Deal with business expressly required by statute to be done;
- d) Receive any declarations of interest from Councillors;
- e) Receive any announcements from the Chairman, Leader of the Council,

  Members of the Cabinet or Chief Executive;
- f) Answer written questions asked. Provided that the Chairman may direct that any question relating to the report of the Leader of the Council or of a committee or sub-committee chairman or to the minutes associated therewith shall be deferred until the report is considered;
- g) Deal with any business from the last Council meeting;
- h) Receive and consider any reports and recommendations from the Leader of the Council, Cabinet, Cabinet Members, committees and sub-committees;
- Answer verbal questions to the Leader of the Council, Cabinet Members, and the relevant chairmen of committees and sub-committees, asked upon items contained within reports of committees and sub-committees, and to consider motions arising therefrom; and to allow committee chairmen or, at the invitation of the relevant Cabinet Member, the relevant task group chairman, to make a brief statement to the Council;
- j) Consider motions of which notice has been given; and
- k) Deal with any other business specified in the Summons of the meeting.

#### 5.2 Annual Council Meeting:

- (a) Elect a person to preside until the election of a new Chairman of the Council, if the outgoing Chairman and Vice Chairman are not present;
- (b) Approve the Minutes of the last ordinary meeting of the Council;
- (c) Receive any communications and announcements from the retiring Chairman of the Council:
- (d) Elect the new Chairman of the Council;
- (e) Elect the new Vice Chairman of the Council;
- (f) Receive any communications and announcements from the new Chairman of the Council or Chief Executive;
- (g) Elect the Leader of the Council for a period of four years or until the Leader's term of office as a Councillor ends:
- (h) Appoint the Scrutiny Committee, the Audit & Governance Committee, Planning Committee, Licensing Committee and such other committees as the Council considers appropriate, plus their Chairmen and Vice Chairmen;
- (i) Ensure that were possible each Member of the Council serves on either the Cabinet or a committee:
- (j) Agree any Schemes of Delegation, or part of them, as the Constitution determines it is for the Council to agree;
- (k) Consider a motion to approve the date of the next Annual Meeting and annual schedule of meetings:
- (I) Make annual appointments to working parties and outside bodies; and
- (m) Consider any business set out in the summons convening the meeting.

- 5.3 Annual Meeting Selection of Councillors to serve on Committees, Working Parties and Outside Bodies:
  - (a) Decide which committees and sub-committees will be established for the municipal year (which remain the same from year to year, unless changed by Council);
  - (b) Decide the size and terms of reference for committees and sub-committees (which remain the same from year to year, unless changed by Council);
  - (c) Decide the allocation of seats to political groups in accordance with the political balance rules:
  - (d) Receive nominations from Councillors to serve on committees, working parties and outside bodies:
  - (e) Appoint to those committees, working parties and outside bodies, except where appointment has been delegated by the Council; and appoint the Chairmen and Vice Chairmen of committees to which appointments have been made.
- 5.4 The Council may at any time amend resolutions passed in accordance with paragraph 5.
- 5.5 A motion to vary the order of business can be made at any time but shall not displace the business of the election of a person to preside.

### **6 NOTICE OF AND SUMMONS TO MEETINGS**

6.1 The Proper Officer will give notice to the public of the time and place of any Council meeting in accordance with the Access to Information Procedure Rules. At least five clear working days before a meeting, the Proper Officer will send a summons to every Member of the Council. The summons will give the date, time and place of each meeting and specify the business to be transacted and will be accompanied by such reports as are available.

### **7 CHAIRMAN OF MEETING**

7.1 In the absence of the Chairman, the Vice Chairman will preside at the meeting. If bother the Chairman and Vice Chairman are not present, a Chairman for that meeting must be elected. The person presiding at the meeting may exercise any power or duty of the Chairman. Where these rules apply to committee and sub-committee meetings, references to the Chairman also include the Chairman of committees and sub-committees.

### **8 QUESTIONS FROM THE PUBLIC**

- 8.1 A local government elector may ask the Chairman of the Council, the Leader of the Council, Members of the Cabinet or the Chairman of any committee or sub-committee a question at Ordinary meetings of the Council.
- 8.2 Questions will be asked in the order notice of them was received, except that the Chairman may group together similar questions.
- 8.3 A question may only be asked if notice has been given by delivering it in writing or by electronic mail to the Proper Officer no later than midday ten working days before the day of the meeting. Each question must give the name and address of the questioner and must name the Member of the Council to whom it is to be put.
- 8.4 Scope of questions the Proper Officer may reject a question if it:

- (a) is not about a matter for which the local authority has a responsibility, or which affects the district:
- (b) is not a topic of general interest and relates to a personal issue or an individual case;
- (c) is defamatory, frivolous or offensive;
- (d) is substantially the same as a question which has been put at a meeting of the Council in the past six months; or
- (e) requires the disclosure of confidential or exempt information.
- The Proper Officer may edit the question as necessary to delete any irrelevant or repetitive matter.
- 8.5 The Proper Officer will keep a record of questions open to public inspection and will immediately send a copy of the question to the Member to whom it is to be put. Rejected questions will include reasons for rejection. Copies of all questions will be circulated to all Members and will be made available to the public attending the meeting.
- 8.6 Questions which are not rejected will appear on the agenda for the meeting. Questions will not normally be read out at the meeting. The Chairman may, at their discretion, allow a questioner present at the meeting to read out their question.
- 8.7 The Chairman of the Council or the Member concerned to whom a question has been asked may:
  - (a) give a direct oral answer;
  - (b) undertake to provide a written reply within seven days;
  - (c) where the reply cannot conveniently be given orally, circulate a written answer to the questioner and all Members of the Council;
  - (d) decline to answer, giving reasons why the Chairman or Member concerned is unable to answer.
- 8.8 A maximum of three minutes shall be allowed for any question that is read out and the public question session will last for no longer than 30 minutes. Any question that cannot be dealt with during the public question session, either because of lack of time or because of the non-attendance of the Member to whom it was to be put, will be dealt with by a written answer.
- 8.9 Unless the Chairman decides otherwise, no discussion will take place on any question, but any Member may move a motion that a matter raised by a question be referred to the Cabinet or the appropriate committee or sub-committee. Once seconded, such a motion will be voted on without discussion.
- 8.10 There is no provision for any member of the public asking a question to ask any supplementary question(s).

#### 9 QUESTIONS BY MEMBERS

- 9.1 A Member of the Council may ask the Leader of the Council or Chairman of a committee or sub-committee any question without notice upon an item of the report of the Cabinet or a committee or sub-committee when that item is being received or under consideration by the Council, except at an annual or extraordinary Council meeting.
- 9.2 Questions on notice at Council a Member of the Council may ask:
  - (a) the Chairman of the Council:
  - (b) the Leader of the Council;

- (c) a Member of the Cabinet; or
- (d) the Chairman of any committee or sub-committee,
- a question on any matter in relation to which the Council has powers or duties or which affects East Suffolk Council.
- 9.3 Notice of questions a Member may only ask a question if:
  - (a) notice has been given by delivering it in writing or by electronic mail to the Proper Officer, using the template form at Appendix A and limited to no more than 100 words, no later than midday ten working days before the day of the meeting; or
  - (b) the question relates to urgent matters; they have the consent of the Chairman of the meeting and the content of the question is given to the Proper Officer by 9:30am on the day of the meeting. The Chairman having had regard to the following:
    - i. The issue is of critical importance to the Council and / or the East Suffolk area for which an explanation or response is required and not just a public topic of interest and discussion which could be raised at the next Council meeting, via the formal Committee process or with the relevant Strategic Director.
    - ii. The matter must not be unlawful, defamatory or otherwise inappropriate to good governance as determined by the Monitoring Officer.
    - iii. The matter must not be about a subject matter on which the public already has common knowledge as determined by the Chairman of the Council in consultation with the Monitoring Officer.
    - iv. The question must not be written as a motion or require the Council to vote on the issue as determined by the Monitoring Officer.
  - (c) Should an urgent Member question be rejected by the Chairman of the Council then the Member submitting the question should be informed in writing of the reasons why:
  - (d) The Chairman's decision to allow or not allow an urgent Member Question to be included as part of a Council meeting shall not be the subject of any comment or objection at a Council meeting.
- 9.4 Where any Member's question appears on the agenda they are required to read it out aloud in full at the meeting. No Member will be permitted to read out another Member's question.
- 9.5 The Proper Officer will keep a record of Member Questions open to public inspection.

  The record for rejected questions will include the reason for rejection.
- 9.6 Each question shall be put and answered without discussion, but the person to whom a question has been put may decline to answer, giving reasons why the Member concerned is unable to answer. An answer may take the form of:
  - (a) a direct oral answer;
  - (b) where the desired information is in a publication of the Council or other published work, a reference to that publication; or
  - (c) where the reply cannot conveniently be given orally, a written answer will be circulated to all Members of the Council.

Where a direct oral answer, is given but the questioner is not present at the meeting; the questioner will be sent a written copy of the response as soon as reasonably possible after the meeting.

- The time limit for Council to consider questions in relation to which notice must be given is 30 minutes in total and this time limit can be extended at the discretion of the Chairman.
- 9.7 Supplementary question—a Member asking a question may ask one related supplementary question without notice to the Member to whom the first question was asked. A Member cannot ask a supplementary question if they did not themselves ask the original question. The supplemental question must arise directly out of the original question or the reply.

#### 10 PETITIONS

10.1 No petition shall be presented at any meeting of the Council unless ten clear days' notice thereof has been given to the Proper Officer, and it has attracted in excess of 1200 signatures, and it meets the requirements set out in the Council's Petitions Scheme.

# 11 NOTICE OF MOTION

- 11.1 'Notice of motion' is a request to Council for a decision to be made or action to be taken. Notice of motion must be delivered in writing or by electronic mail to the Proper Officer, using the template form at Appendix B and limited to no more than 250 words, no later than midday ten working days before the day of the meeting. These will be dated, numbered in the order received and available for public inspection on request.
- 11.2 Motions for which notice has been given will be listed on the agenda in the order in which notice was received, unless the Member giving notice states, in writing, that they propose to move it to a later meeting or withdraw it.
- 11.3 Motions must be about matters for which the Council has a responsibility, or which affect the East Suffolk district. A substantially similar motion must not have been submitted within the previous six months unless Rule 14.1 or 14.2 apply.
- 11.4 Prior to consideration of the motion at Council, the Leader of the Council, the Leader of the appropriate Opposition Groups of the Council and the Chairman of the Council will discuss the motion and aim to agree on a preferred way forward. This may be any of the options available to the Council. This suggestion will be communicated to the Council by the Chairman of the Council prior to consideration of the Notice of Motion, following which the Council will decide how the motion will be dealt with.
- 11.5 Motions may be discussed immediately by the Council, with the consent of the Council shown by majority vote, where amendments may also be put. If no such consent or no such majority is obtained the motion will be automatically referred to the relevant committee or the Cabinet for investigation and/or debate and further report back for subsequent debate by the Council.
- 11.6 If the Council does consent to discuss a motion, it is to be read out loud in full by either the Member who gave notice thereof or by some other Member.
- 11.7 The Proper Officer will keep a record of formal motions submitted which will be open to public inspection. Rejected motions will include the reason for rejection.
- 11.8 If a motion, notice of which is thus set out in that summons, be not moved either by the Member who gave notice thereof or by some other Member, or is not seconded, it shall, unless postponed by consent of the Council, be treated as abandoned and shall not be moved without fresh notice.

- 11.9 A Member may, with the consent of the Council, alter a motion which they have proposed, or of which notice has been given if the alteration is one which could have been moved as an amendment thereto.
- 11.10 A flowchart detailing the process of how a motion is dealt with at Council is included at Appendix C.

### **12 MOTIONS WITHOUT NOTICE**

- 12.1 The following motions may be moved without notice:
  - (a) to appoint a Chairman of the meeting at which the motion is moved;
  - (b) motions relating to the accuracy of the minutes, closure, adjournment, or order of business;
  - (c) to approve Council minutes as a true record;
  - (d) to refer something to an appropriate body or individual;
  - (e) to appoint a committee or Member to a committee or other body arising from an item on the summons for the meeting;
  - (f) to receive reports or adoption of recommendations of the Cabinet, committees or Officers and any resolutions following from them;
  - (g) that an item of business takes precedence;
  - (g) to withdraw a motion;
  - (h) to amend a motion;
  - (i) to proceed to the next business;
  - (j) that the question be now put;
  - (k) to adjourn a debate;
  - (I) to adjourn a meeting;
  - (m) that the meeting continues beyond three hours in duration;
  - (n) to suspend a particular Council Procedure Rule;
  - (o) to exclude the public and press in accordance with the Access to Information Rules:
  - (p) to not hear further a Member named under Rule 19.8 or to exclude them from the meeting under Rule 19.9;
  - (q) to give the consent of the Council where its consent is required by this Constitution.
  - (r) to extend the time limit for speeches
  - s) That the voting on a question shall be by ballot;
  - t) Motions which may be moved while a motion is under discussion;
  - Wotions to carry out a statutory duty of the Council, which in the opinion of the Chairman, is of an urgent nature.
- 12.2 Any motion (other than a motion to refer a matter to an appropriate body or individual) which would affect the income or expenditure of any committee to the extent that a Supplementary Estimate would be required in terms of the Council's Financial Procedure Rules, shall not be considered unless and until that body or individual shall have had an opportunity to consider the matter in the manner determined by Financial Procedure Rules.

#### **13 RULES OF DEBATE**

13.1 No speeches may be made after the mover has moved a proposal and explained the purpose of it and until the motion has been seconded.

- 13.2 Unless notice of the motion has already been given, the Chairman may require it to be written down and handed to them before it is discussed.
- 13.3 When seconding a motion or amendment, a Member may reserve their speech until later in the debate.
- 13.4 Speeches must be directed to the question under discussion or to a personal explanation or point of order. No speech may exceed five minutes without the consent of the Council.
- 13.5 A Member who has spoken on a motion may not speak again whilst it is the subject of debate, except:
  - (a) to speak once on an amendment moved by another Member;
  - (b) to move a further amendment if the motion has been amended since they last spoke;
  - (c) if their first speech was on an amendment moved by another Member, to speak on the main issue (whether or not the amendment on which they spoke was carried);
  - (d) in exercise of a right of reply;
  - (e) on a point of order;
  - (f) by way of personal explanation;
  - (g) if they have reserved their speech to later in the debate; and
  - (h) to move a closure motion.

#### 13.6 Amendments to motions

- (a) An amendment to a motion must be relevant to the motion and will either be:
- (i) to refer the matter to an appropriate body or individual for consideration or reconsideration;
- (ii) to leave out words;
- (iii) to leave out words and insert or add others; or
- (iv) to insert or add words,
- as long as the effect of (ii) to (iv) is not to negate the motion.
- (b) Only one amendment may be moved and discussed at any one time. No further amendment may be moved until the amendment under discussion has been disposed of.
- (c) If an amendment is not carried, other amendments to the original motion may be moved.
- (d) If an amendment is carried, the motion as amended takes the place of the original motion. This becomes the substantive motion to which any further amendments are moved.
- (e) After an amendment has been carried, the Chairman will read out the amended motion before accepting any further amendments, or if there are none, will put the substantive motion to the vote.

### 13.7 Alteration of motion

- (a) A Member may alter a motion of which they have given notice with the consent of the meeting. The meeting's consent will be signified without discussion.
- (b) A Member may alter a motion that they have moved without notice with the consent of both the meeting and the seconder. The meeting's consent will be signified without discussion.
- (c) Only alterations that could be made as an amendment may be made.

### 13.8 Withdrawal of motion

A Member may withdraw a motion that they have moved with the consent of both the meeting and the seconder. The meeting's consent will be signified without discussion. No Member may speak on the motion after the mover has asked permission to withdraw it unless permission is refused.

### 13.9 Right of reply

- (a) The mover of a motion has a right to reply at the end of the debate on the motion, immediately before it is put to the vote.
- (b) If an amendment is moved, the mover of the original motion has the right of reply at the close of the debate on the amendment but may not otherwise speak on it.
- (c) The mover of the amendment has a right of reply to the debate on his or her amendment, immediately before the amendment is put to the vote.
- (d) A Member exercising a right of reply shall not introduce new matter.
- (e) After every reply to which this Council Procedure Rule refers, a decision shall be taken without further discussion subject to the provisions of the next following sub-paragraph.
- (f) The Chairman of the Council may, if they think fit, sum up the debate before putting a motion or amendment and if such debate involves questions of a legal, technical or administrative nature, they may request the appropriate Officer to draw the attention of the Council to any relevant factors.
- (g) When a motion has been referred to an appropriate body or individual for consideration and report, then the mover of that motion shall, when the report and any appropriate recommendation of that body or individual on the subject matter of the motion is before the Council, have a right of reply immediately before any right of reply above.

### 13.10 Motions which may be moved during debate

When a motion is under debate, no other motion may be moved except the following procedural motions:

- (a) to withdraw a motion;
- (b) to amend a motion;
- (c) to proceed to the next business;
- (d) that the question be now put;
- (e) to adjourn a debate;
- (f) to adjourn a meeting;
- (g) that the meeting continues beyond three hours in duration;
- (h) to exclude the public and press in accordance with the Access to Information Rules:
- (i) to not hear further a Member named under Rule 19.8 or to exclude them from the meeting under Rule 19.9; and
- (j) to refer the subject to the Cabinet, a committee or sub-committee as considered appropriate.

The proposer and seconder of a motion that falls within the provisions above shall have the right to attend the meeting of the Cabinet, a committee or sub-committee at which it has been referred for the purposes of explaining it.

#### 13.11 Closure motions

(a) A Member may move, without comment, the following motions at the end of a speech of another Member:

- (i) to proceed to the next business;
- (ii) that the question be now put;
- (iii) to adjourn a debate; or
- (iv) to adjourn a meeting.
- (b) If a motion to 'proceed to next business' is seconded and the Chairman thinks the item has been sufficiently discussed, they will give the mover of the original motion a right of reply and then put the procedural motion to the vote.
- (c) If a motion 'that the question be now put' is seconded and the Chairman thinks the item has been sufficiently discussed, they will put the procedural motion to the vote. If it is passed, they will give the mover of the original motion a right of reply before putting their motion to the vote.
- (d) If a motion 'to adjourn the debate' or 'to adjourn the meeting' is seconded and the Chairman thinks the item has not been sufficiently discussed and cannot reasonably be so discussed on that occasion, they will put the procedural motion to the vote without giving the mover of the original motion the right of reply.

#### 13.12 Point of order

A Member may raise a point of order at any time. The Chairman will hear them immediately. A point of order may only relate to an alleged breach of these Council Rules of Procedure or the law. The Member must indicate the rule or law and the way in which they consider it has been broken. The ruling of the Chairman on the matter will be final.

### 13.13 Personal explanation

A Member may make a personal explanation at any time. A personal explanation may only relate to some material part of an earlier speech by the Member that may appear to have been misunderstood in the present debate. The ruling of the Chairman on the admissibility of a personal explanation will be final.

### **14 PREVIOUS DECISIONS AND MOTIONS**

- 14.1 A motion or amendment to rescind a decision made at a meeting of Council within the past six months cannot be moved unless the notice of motion is signed by at least one third of the Members of the Council.
- 14.2 A motion or amendment in similar terms to one that has been rejected at a meeting of Council in the past six months cannot be moved unless the notice of motion or amendment is signed by at least one third of the Members of the Council. Once the motion or amendment is dealt with, no one can propose a similar motion or amendment for six months.
- 14.3 Any policy decision made by Council may not be re visited, changed or reaffirmed within six months of the decision being taken unless required by legislation or other substantial circumstances.

### 15 VOTING

15.1 Majority - unless this Constitution provides otherwise, any matter will be decided by a simple majority of those Members voting and present in the room at the time the question was put.

- 15.2 Chairman's casting vote if there are equal numbers of votes for and against, the Chairman will have a second or casting vote. There will be no restriction on how the Chairman chooses to exercise a casting vote.
- 15.3 Show of hands unless a ballot or recorded vote is demanded, the Chairman will take the vote by show of hands, or if there is no dissent, by the affirmation of the meeting.

  Two Officers of the Council shall act as tellers.
- 15.4 Ballots—the vote will take place by ballot if seven Members present, or in the case of committees or sub-committees half the Members present at the meeting demand it.

  Two Officers of the Council shall act as tellers. The Chairman will announce the numerical result of the ballot immediately the result is known.
- 15.5 Recorded vote if seven Members present, or in the case of committees or sub-committees half the Members present at the meeting demand it, the names for and against the motion or amendment or abstaining from voting will be taken down in writing and entered into the minutes. A demand for a Recorded Vote will override a demand for a ballot. Two Officers of the Council shall act as tellers.
- 15.6 Immediately after any vote is taken at a budget decision meeting of the Council there must be recorded in the minutes of the proceedings of that meeting the names of the persons who cast a vote for the decision or against the decision or who abstained from voting.
  - A "budget decision meeting" means a meeting of the relevant body at which it:
  - a) makes a calculation (whether originally or by way of substitute) in accordance with any of sections 31A, 31B, 34 to 36A, 42A, 42B, 45 to 49, 52ZF, 52ZJ of the Local Government Finance Act 1992(4); or
  - b) issues a precept under Chapter 4 of Part 1 of that Act and includes a meeting where making the calculation or issuing the precept was included as an item of business on the agenda for that meeting.
- 15.7 Right to require individual vote to be recorded—where any Member requests it immediately after the vote is taken, their vote will be so recorded in the minutes to show whether they voted for or against the motion or abstained from voting.
- 15.8 Voting on appointments if there are more than two people nominated for any position to be filled and there is not a clear majority of votes in favour of one person, then the name of the person with the least number of votes will be taken off the list and a new vote taken. The process will continue until there is a majority of votes for one person.
- 15.9 Quasi-judicial bodies (Appointments Committee, Planning Committee and Licensing Committee): At meetings of these quasi-judicial bodies, a Member shall not vote on an item unless they have been present at the commencement of the debate on that item and have remained present throughout the totality of the debate.

### 16 MINUTES

- 16.1 The Chairman will sign the Minutes of the proceedings at the next suitable meeting.

  The Chairman will move that the Minutes of the previous meeting be signed as a correct record. The only part of the minutes that can be discussed is their accuracy.
- 16.2 Minutes of a meeting will not need to be signed at the next meeting if the next meeting is an Extraordinary meeting called under paragraph 3 of schedule 12 to the Local Government Act 1972. In these circumstances the Minutes will be signed at the next Ordinary meeting.

16.3 Minutes will contain all motions and amendments in the exact form and order the Chairman put them.

#### 17 RECORD OF ATTENDANCE

17.1 All Members present during the whole or part of a meeting must ensure their name is recorded before the conclusion of every meeting to assist with the record of attendance.

#### 18 EXCLUSION OF PUBLIC

18.1 Members of the public and press may only be excluded either in accordance with the Access to Information Procedure Rules or Disturbance by Public rule.

A motion by a committee or sub-committee to exclude members of the public and press in accordance with the Access to Information Procedure Rules shall not apply to a Member of the Council not being a Member of that committee or sub-committee attending the meeting. Such a motion shall also not apply to a Member or Officer of another local authority for items relating to joint working considered under private/confidential proceedings.

### 18.2 Confidentiality

Any Member whether present as a Member of a committee or sub-committee or attending a meeting shall not disclose either publicly or to a third party any information of a confidential nature other than the actual decision relating to that confidential item.

#### 19 MEMBERS' CONDUCT

- 19.1 Where any Member has given a general notice of a Disclosable Pecuniary Interest or Local Non-Pecuniary Interest as defined in the Member's Code of Conduct, they shall nevertheless or ally declare that interest at a meeting at which a contract or other matter affecting that interest is to be considered. Any such declaration shall be recorded in the minutes of the meeting.
- 19.2 Where any Member has declared a Disclosable Pecuniary Interest in a matter, they shall not take part in any discussion of the matter and shall withdraw from the room in which the meeting is being held while the matter is under consideration unless:
  - (a) a dispensation has been granted to the Member; or
  - (b) the matter is before the meeting only as part of the minutes or report of the Cabinet or minutes of a committee or sub-committee (in the case of a meeting of the Council) or of a sub-committee (in the case of a meeting of a committee) and is in either case not itself the subject of debate.
- 19.3 Any Member who attends a meeting of the Cabinet or a committee or sub-committee, whether or not as a Member of the Cabinet or of that committee or sub-committee, and whether or not they shall have any right to speak at that meeting, shall make the same disclosures of personal or prejudicial interests, and shall be under the same obligations to withdraw from the meeting as if they were a Member of the Cabinet or of that committee or sub-committee.
- 19.4 When a Member speaks at Council they may stand if they wish and address the meeting through the Chairman. If more than one Member stands, the Chairman will ask one to speak and the others must sit. Other Members must remain seated whilst

- a Member is speaking unless they wish to make a point of order or a point of personal explanation.
- 19.5 If the Chairman stands during a debate, any Member speaking at the time must stop and sit down if they are standing. The meeting must be silent.
- 19.6 No Member may use offensive expressions concerning any other Member.
- 19.7 The Chairman of the Council shall call attention to continued irrelevance, tedious repetition, unbecoming language, or any breach of order on the part of a Member and may direct such Member, if speaking, to discontinue his / her speech.
- 19.8 If a Member persistently disregards the ruling of the Chairman by behaving improperly or offensively or deliberately obstructs business, any Member may move that the Member be not heard further. If seconded, the motion will be voted on without discussion.
- 19.9 If the Member continues to behave improperly after such a motion is carried, any Member may move that either the Member leaves the meeting or that the meeting is adjourned for a specified period. If seconded, the motion will be voted on without discussion.
- 19.10 If there is a general disturbance making orderly business impossible the Chairman may adjourn the meeting for as long as they think necessary and may reconvene the meeting in another room.

### **20 DISTURBANCE BY PUBLIC**

- 20.1 If a member of the public interrupts proceedings, the Chairman will warn the person concerned. If they continue to interrupt, the Chairman will order their removal from the meeting room and may adjourn the meeting for as long as they think necessary and may reconvene the meeting in another room.
- 20.2 If there is a general disturbance in any part of the meeting room open to the public, the Chairman may call for that part to be cleared.

### 21 SUSPENSION AND AMENDMENT OF COUNCIL PROCEDURE RULES

- 21.1 Suspension all of these Council Procedure Rules except Rule 15.6 and 16.2 may be suspended by motion on notice or without notice with the consent of the majority of the Members of the Council then present. Suspension can only be for the duration of the meeting. Any suspension cannot have the effect of the Council or any of its committees acting unlawfully.
  - The extent and duration of any suspension will be proportionate to the result to be achieved, taking into account the purposes of the Constitution.
- 21.2 Amendment except where recommendations have been referred to Council from the Audit & Governance Committee, any motion to add to, vary or revoke the Council Rules of Procedure will, when proposed and seconded, stand adjourned for consideration by the Audit & Governance Committee.

### **22-INTERPRETATION OF COUNCIL PROCEDURE RULES**

22.1 The ruling of the Chairman of the Council, as to the interpretation of application of any of these Procedure Rules, or as to any proceedings of the Council, shall be final and no debate shall be permitted upon such decisions.

### **APPENDICES**

Appendix A - Questions on Notice Guidance and Template

Appendix B - Motions Guidance and Template

Appendix C - Motions Flowchart

Appendix D - Presentation of reports at meetings Flowchart



# **Questions on Notice Guidance and Template**

A Question which has been submitted on Notice, will be included on the Full Council agenda, if it has been received by Democratic Services in writing or by electronic mail, no later than midday 10 clear working days before the day of the meeting. Please email your Question to <a href="mailto:DemocraticServices@eastsuffolk.gov.uk">DemocraticServices@eastsuffolk.gov.uk</a> A list of the deadlines for Questions is saved within the Democratic Services area on Fred.

Questions for which notice has been given will be listed on the Full Council Agenda in the order in which the notice was received, unless the Member giving notice states, in writing, that they propose to move the Question to a later meeting or withdraw it.

A Question on Notice can be asked of:

- The Chairman of the Council
- The Leader of the Council
- A Member of the Cabinet
- The Chairman of any Committee or Sub-Committee

This request must be about matters for which the Council has a responsibility, duties or powers or which affects the East Suffolk district.

A Question on Notice can be rejected by the Monitoring Officer on a number of grounds, including:

- Is not about a matter for which the local authority has a responsibility or which affects the district;
- Is defamatory, frivolous or offensive;
- Is substantially the same as a question which has been put at a meeting of the Council in the past six months; or
- Requires the disclosure of confidential or exempt information.

If a Question is rejected, the Member who proposed the Question will receive a full explanation of the reasons for the rejection from the Monitoring Officer.

It is important that Questions are succinct and to the point, using plain English.

Question template:

Question
Question from: To:
Please note that Questions have a 100 word limit in order that they remain succinct and to the point.

Please note that Members will be asked to read out their Question in full. This is to assist those members of the public watching the meeting via YouTube who may not have access, or be able to read, the meeting papers. Reading out the Question in full also assists the Council to be inclusive, open and transparent in the way it conducts its business at Full Council.

No Member will be permitted to read out another Members question.

A Member asking a Question on Notice may ask one related supplementary question without notice to the Member to whom the first question was asked. The supplementary question must arise directly out of the original question or reply.

A Member cannot ask a supplementary question if they did not themselves ask the original question.

Other members cannot ask a supplementary question if they did not ask the question.

The time limit for Council to consider questions in relation to which notice must be given is 30 minutes in total and this time limit can be extended a the discretion of the Chairman.

Once a Question on Notice has been considered, the Chairman will ask Members to consider the next Question on Notice listed on the agenda, or the next item of business



# **Motions Guidance and Template**

A Motion which has been submitted on Notice, will be included on the Full Council agenda, if it has been received by Democratic Services in writing or by electronic mail, no later than midday 10 clear working days before the day of the meeting. Please email your Motion to <a href="mailto:DemocraticServices@eastsuffolk.gov.uk">DemocraticServices@eastsuffolk.gov.uk</a> A list of the deadlines for Motions is saved within the Democratic Services area on Fred.

Motions for which notice has been given will be listed on the Full Council Agenda in the order in which the notice was received, unless the Member giving notice states, in writing, that they propose to move the Motion to a later meeting or withdraw it.

A Notice of Motion is a request for Full Council to make a decision or to undertake an action. This request must be about matters for which the Council has a responsibility, or which affects the East Suffolk district.

A Notice of Motion can be rejected by the Monitoring Officer on a number of grounds, including:

- The Motion being an expression of opinion on foreign affairs this is not concern of a local authority
- · If a Motion is vague and unequivocal.
- If the Motion is out of order, illegal, irregular, improper or vexatious.
- If the Motion is very similar to a previous Motion that was submitted within the last 6 months.
- If the Motion would require the release of exempt information under the Exempt paragraphs 1 7 under Schedule 12A of the Local Government Act 1972, eg
   Paragraph 3 relating to the financial or business affairs of any particular person (including the authority holding that information) or Paragraph 7 relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

If a Motion is rejected, the Member who proposed the Motion will receive a full explanation of the reasons for the rejection from the Monitoring Officer.

It is important that Motions are succinct and to the point, using plain English. This is because the Member proposing the Motion will be able to elaborate and explain the

Part 3 – Procedure Rules Page 91

purpose of their Motion in more detail, during the second part of the process, where Full Council considers whether to debate the item at the meeting or refer the matter to Cabinet or a Committee.

An example of a good Motion layout would be:

Motion title
<del>Proposer:</del>
<del>Seconder:</del>
This Council notes that:
<ul> <li>Insert any key information which is critical to understanding the motion.</li> </ul>
, ., .,
•—-
•
•—-
4
This Council resolves to:
<ul> <li>Insert actual commitments and actions Council is being asked to take.</li> </ul>
<b>4</b> —-
<b>4</b> —-
•
•

Please note that Motions have a 250 word limit in order that they remain succinct and to the point.

Please note that Members will be asked to read out their Motion in full when they are invited to Move their Motion. This is to assist those members of the public watching the meeting via YouTube who may not have access, or be able to read, the meeting papers. Reading out the Motion in full also assists the Council to be inclusive, open and transparent in the way it conducts its business at Full Council.

The consideration of a Motion on Notice will follow the same process at each meeting and it involves 3 main stages:

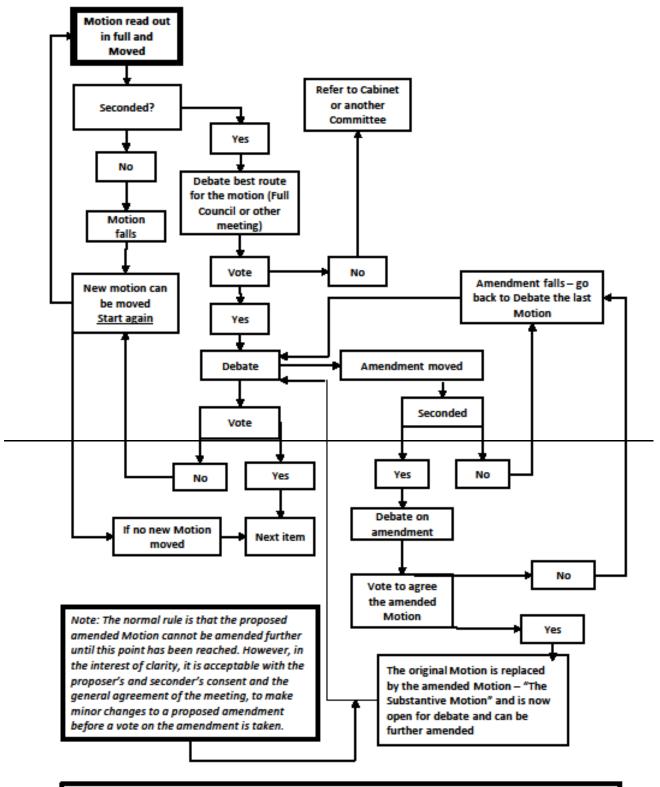
**Step 1** – the Member proposing the Motion must read it out in full and move it. The Motion then needs to be seconded by another Member.

Step 2 — Full Council then needs to consider whether or not to discuss the Motion at the meeting or whether it would prefer to refer it on to Cabinet or another relevant Committee for further consideration. This is the point where the mover of the Motion will be invited to state their case and they can explain why they believe that Full Council should approve their Motion, make sure that you include all relevant information. After all those wishing to speak have spoken, there will be a vote on whether to debate the Motion at the Full Council meeting or whether it should be referred to Cabinet or a relevant Committee. If the Vote is for referral to Cabinet or a relevant Committee, there is no further debate on the matter. A report will be brought back to Full Council in due course, to update Members on decisions taken by the Cabinet or relevant Committee, in relation to the Motion.

**Step 3** – If the vote was for the Motion to be discussed at the meeting, the Motion will be debated in full and amendments may be proposed. A decision on whether to accept or reject the Motion will be taken after the debate.

Once a Motion on Notice has been considered, the Chairman will ask Members to consider the next Motion on Notice listed on the agenda, or the next item of business

Please refer to the Motions Flow Chart for more detailed information about how the Motion will be dealt with at the meeting.

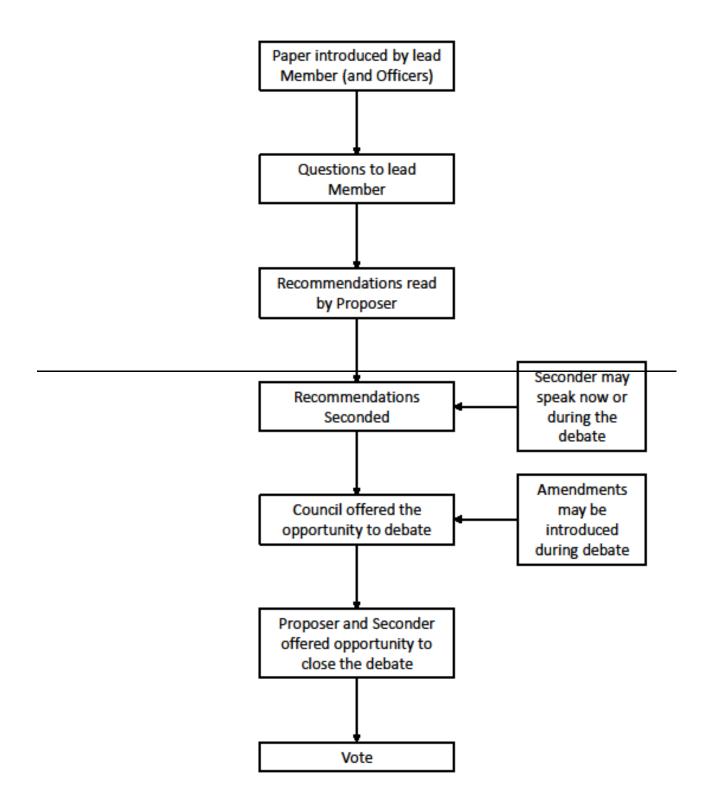


An amendment shall be relevant to the motion and shall be either:

to leave out words; to insert or add words; to leave out words and insert or add others; but such
omission, insertion or addition of words shall not have the effect of negating the motion before the
meeting

Part 3 – Procedure Rules Page 94

# Presentation of reports to meetings



Part 3 – Procedure Rules Page 95

#### Cabinet Procedure Rules

### 1. HOW DOES THE CABINET OPERATE?

### 1.1 Who may make executive decisions?

The Leader of the Council may provide for executive functions to be discharged by:

- (a) the Cabinet as a whole;
- (b) a committee of the Cabinet;
- (c) an individual Member of the Cabinet;
- (d) an Officer;
- (e) an area committee:
- (f) joint arrangements; or
- (g) another local authority.

### **1.2 Delegation of Functions**

At the Annual Meeting of the Council, the Leader of the Council will present to the Council a written record of delegations made by them for inclusion in the Council's Scheme of Delegation. The document presented by the Leader of the Council will contain the following information about executive functions in relation to the coming year:

- (a) the names, addresses and wards of the people appointed to the Cabinet by the Leader of the Council:
- (b) the extent of any authority delegated to Cabinet Members individually, including details of the limitation on their authority;
- (c) the terms of reference and constitution of such committees comprising exclusively Cabinet Members as the Leader of the Council appoints and the names of Cabinet Members appointed to them;
- (d) the nature and extent of any delegation of executive functions to area committees, any other authority or any joint arrangements and the names of those Cabinet Members appointed to any joint committee for the coming year; and
- (e) the nature and extent of any delegation to Officers with details of any limitation on that delegation, and the title of the Officer to whom the delegation is made.

#### **1.3 Sub-Delegation of Executive Functions**

- (a) Where the Cabinet, a committee of the Cabinet or an individual Cabinet Member is responsible for an executive function, they may delegate further to an area committee, joint arrangements (a Cabinet Member) or an Officer.
- (b) Unless the Council directs otherwise, if the Leader of the Council delegates functions to the Cabinet, then the Cabinet may delegate further to a committee of the Cabinet or to an Officer.
- (c) Unless the Leader of the Council directs otherwise, a committee of the Cabinet to whom functions have been delegated by the Leader may delegate further to an Officer.
- (d) Even where executive functions have been delegated, that fact does not prevent the discharge of delegated functions by the person or body who delegated.

### 1.4 The Council's Scheme of Delegation and Executive Functions

- (a) Subject to (b) below the Council's Scheme of Delegation will be subject to adoption by the Council and may only be amended by the Council.
- (b) The Leader of the Council decides whether to delegate executive functions. Therefore, they may amend the Scheme of Delegation relating to executive functions at any time during the year. If doing so, the Leader of the Council must give written notice to the

- next Ordinary Meeting of the Council and to the person, body or committee concerned. The notice must set out the extent of the amendment to the Scheme of Delegation, and whether it entails the withdrawal of delegation from any person, body, committee or the Cabinet as a whole.
- (c) Where the Leader of the Council seeks to withdraw delegation from a committee of the Cabinet, notice will be deemed to be served on that committee when they have served it on its Chairman.

#### 1.5 Conflicts of Interest

- (a) Where the Leader of the Council has a conflict of interest this should be dealt with as set out in the Council's Code of Conduct for Members.
- (b) If every Member of the Cabinet has a conflict of interest this should be dealt with as set out in the Council's Code of Conduct for Members.
- (c) If the exercise of an executive function has been delegated to a committee of the Cabinet, an individual Member or an Officer, and should a conflict of interest arise, then the function will be exercised in the first instance by the person or body by whom the delegation was made and otherwise as set out in the Council's Code of Conduct for Members.

### 1.6 Cabinet meetings - When and where?

The Cabinet will meet at least eight times per year, at a time agreed by the Leader. The Cabinet shall meet alternately at East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft, or at another location to be agreed by the Leader.

Meetings of Cabinet Members exercising delegated authority shall take place at such a time and place as agreed by the relevant Cabinet Member, save that relevant notice shall be given in accordance with the <u>Access to Information Procedure Rules</u> and publication of any Key or Exempt Decision on the Forward Plan of Key and Exempt Decisions.

### 1.7 Public or private meetings of the Cabinet?

Meetings of the Cabinet at which decisions are made will be held in public unless the meeting is likely to consider exempt or contain confidential information as defined in the Access to Information Procedure Rules and consideration of the information is likely to result in the disclosure of that exempt or confidential information.

### 1.8 Quorum

Quorum for a Cabinet meeting shall be five, and for a committee of it shall be 50% of its voting membership — subject to there being a minimum of two voting Members present. Substitution of Members may not take place on the Cabinet.

### 1.9 How are decisions to be taken by the Cabinet?

- (a) Executive decisions which have been delegated to the Cabinet as a whole will be taken at a meeting convened in accordance with the Access to Information Procedure Rules and the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012.
- (b) Where executive decisions are delegated to a committee of the Cabinet, the rules applying to executive decisions taken by them shall be the same as those applying to those taken by the Cabinet as a whole.
- (c) Where Cabinet decisions are taken by Cabinet Members exercising delegated powers the rules applying shall be as set out in the <u>Scheme of Delegation</u>.

#### 2. HOW ARE CABINET MEETINGS CONDUCTED?

### 2.1 Who presides?

- (a) If the Leader of the Council is present, they will preside. If the Leader of the Council is unavailable to do so, the Deputy Leader will preside.
- (b) If neither the Leader of the Council nor the Deputy Leader are present, then a person appointed to do so by those present shall preside.

### 2.2-Who may attend?

- (a) All Members of the Council may attend public meetings of the Cabinet and may ask questions with the permission of the person presiding.
- (b) Members of the public may attend all public meetings of the Cabinet, subject to the exceptions in contained in the Access to Information Procedure Rules.
- (c) The Head of Paid Service, the Section 151 Officer and the Monitoring Officer, and their nominees, are entitled to attend any meeting of the Cabinet where a decision is to be made.

#### 2.3 What business?

At each meeting of the Cabinet the following business will be conducted:

- (a) consideration of the minutes of the last meeting;
- (b) declarations of interest, if any;
- (c) matters referred to the Cabinet (whether by the Scrutiny Committee or by the Council) for reconsideration by the Cabinet in accordance with the provisions contained in the Scrutiny Procedure Rules or the Budget and Policy Framework Procedure Rules;
- (d) consideration of reports from the Scrutiny Committee; and
- (e) matters set out in the agenda for the meeting, and which shall indicate which are Key Decisions and which are not in accordance with the Access to Information Procedure Rules.
- (f) No other business shall be considered at the meeting unless it is included on the agenda.

### 2.4 Consultation

All reports to the Cabinet from any Member of the Cabinet or an Officer on proposals relating to the <u>Budget and Policy Framework</u> must contain details of the nature and extent of consultation with stakeholders and the Scrutiny Committee, and the outcome of that consultation. Reports about other matters will set out the details and outcome of consultation as appropriate. The level of consultation required will be appropriate to the nature of the matter under consideration.

### 2.5 Who can put items on the Cabinet agenda?

- (a) The Leader will decide upon the schedule for the meetings of the Cabinet. They may put on the agenda of any Cabinet meeting any matter which they wish, whether or not authority has been delegated to the Cabinet, a committee of it or any Member or Officer in respect of that matter. The Proper Officer will comply with the Leader's requests in this respect.
- (b) Any Member of the Cabinet may require the Proper Officer to make sure that an item is placed on the agenda of the next available meeting of the Cabinet for consideration. If they receive such a request the Proper Officer will comply.
- (c) The Proper Officer will make sure that an item is placed on the agenda of the next available meeting of the Cabinet where the Scrutiny Committee, the Audit & Governance Committee, or the Council has resolved that an item be considered by the Cabinet. However, the Executive may provide for a limit on the number of such items per Cabinet meeting.

- (d) Any Member of the Council may ask the Leader to put an item on the agenda of a Cabinet meeting for consideration, and if the Leader agrees the item will be considered at the next available meeting of the Cabinet. The notice of the meeting will give the name of the Councillor who asked for the item to be considered. This individual will be invited to attend the meeting; however, the Cabinet may provide for a limit on the number of such items per Cabinet meeting.
- (e) The Monitoring Officer and/or the Chief Financial Officer may include an item for consideration on the agenda of a Cabinet meeting and may require the Proper Officer to call such a meeting in pursuance of their statutory duties. In other circumstances, where any two of the Head of Paid Service, Chief Financial Officer and Monitoring Officer are of the opinion that a meeting of the Cabinet needs to be called to consider a matter that requires a decision, they may jointly include an item on the agenda of a Cabinet meeting. If there is no meeting of the Cabinet soon enough to deal with the issue in question, then the person(s) entitled to include an item on the agenda may also require that a meeting be convened at which the matter will be considered.

#### 3. TASK GROUPS

- 3.1 The Cabinet will be supported in its detailed work by ad-hoc, time limited, task and finish task/research groups, where it decides that this is the most appropriate means of carrying out any of its functions.
- 3.2 Such a task/research group will be set up by the Cabinet as and when necessary.
- 3.3 The number of Members sitting on a Cabinet task group will be decided upon when the task group is set up, to allow for a degree of flexibility.

# **Budget and Policy Framework Procedure Rules**

### 1. The Policy Framework

- 1.1 The plans and strategies listed the <u>Budget and Policy Framework in Part 2 Section B</u> will comprise the Council's Policy Framework.
- 1.2 The appropriate Cabinet Member, after consulting those stakeholders they consider appropriate, will make their proposals for the above plans and strategies available to Members of the Scrutiny Committee and all other Members of the Council.
- 1.3 In the case of the Development Plan, the Cabinet Members' consultations will include the Strategic Planning Committee.
- 1.4 The Scrutiny Committee will meet to consider the Cabinet Members' proposals and will make recommendations to the Cabinet about their proposals. Any Member of the Council who is not a Member of the Cabinet will be entitled to attend and speak at the meeting of the committee.
- 1.5 The Cabinet will consider any recommendations from the committee and will make recommendations to the Council. The Council will then determine the plan or strategy.
- 1.6 Once the Council has approved the plan or strategy all those responsible for taking decisions on behalf of the Council will need to ensure that they are consistent with those plans and strategies. Material changes to any plan or strategy set out in section 1.1 above can only be made by following the process in sections 1.2 to 1.5 above, unless the matter falls within the Council's procedures for dealing with urgent matters.
- 1.7 In order that plans and strategies can be kept up-to-date and free from error or doubt, the Cabinet Members whose Portfolio includes overseeing the particular plan or strategy may, after consulting the Council's Monitoring Officer and appropriate Member of the Strategic Management Team or Head of Service, make amendments to the plan or strategy to:
  - (a) correct typographical errors and any similar changes needed to ensure clarity;
  - (b) update any factual information contained in the plan or strategy; and
  - (c) make minor modifications necessary to take account of changes in circumstances of the Council and its partners or Government legislation.
- 1.8 Where a Cabinet Member makes any changes under section 1.7 they will be reported to the next available meeting of the Council.

### 2. The Budget

- 2.1 The Council's budget will be determined by a simple majority of those present at a meeting of the Council. For the purpose of this Constitution the budget to be determined by the Council will consist of:
  - (a) the budget requirement as provided for in the <u>Local Government Finance Act</u> 1992;
  - (b) the revenue budget allocations to the different services provided by the Council;
  - (c) the council taxes;
  - (d) the use of and contribution to reserves and balances;
  - (e) the capital expenditure; and
  - (f) the borrowing limits.

- 2.2 Immediately after any vote is taken at a budget decision meeting of the Council there must be recorded in the minutes of the proceedings of that meeting the names of the persons who cast a vote for the decision or against the decision or who abstained from voting. (See also <u>Council Procedure Rules</u>).
- 2.3 In paragraph 2.2 above, a "budget decision meeting" means as a meeting of the relevant body at which it:
  - a) makes a calculation (whether originally or by way of substitute) in accordance with any of sections 31A, 31B, 34 to 36A, 42A, 42B, 45 to 49, 52ZF, 52ZJ of the Local Government Finance Act 1992(4): or
  - b) (ii) issues a precept under Chapter 4 of Part 1 of that Act, and includes a meeting where making the calculation or issuing the precept as the case may be was included as an item of business on the agenda for that meeting
- 2.4 At key stages in the development of the Council's budget the Cabinet will, after consulting those stakeholders it considers appropriate, make its proposals available to Members of the Scrutiny Committee and all other Members of the Council.
- 2.5 For the purpose of section 2.4 above the key stages will include:
  - (a) a review of issues likely to affect the Council's budget in the next financial year or subsequent years;
  - (b) the overall framework for the preparation of the budget;
  - (c) the budget information set out in section 2.1 (a) to (f) above.
- 2.6 At a meeting to consider the Cabinet's proposals, the Scrutiny Committee will determine its views on the proposals. At this meeting any Member of the Council that is not a Member of the Cabinet will be able to attend and speak.
- 2.7 The Cabinet will consider the views of the Scrutiny Committee and will make recommendations to the Council about the items set out in section 2.1 above.
- 2.8 In order that the Council is able to respond quickly to changing circumstances some variations to the budget approved by the Council can be made. The Council's <u>Financial Procedure Rules</u> set out the circumstances under which these changes can be made without reference back to Council. Any other changes, except those dealt with under the Council's urgency procedures, must be made by the Council.

### 3. Conflict Resolution Procedure

- 3.1 The Cabinet will have five working days to object to a Council decision before that decision takes effect.
- 3.2 If the Cabinet registers such an objection, the Council must reconsider the issue in the light of that objection.
- 3.3 The Council may insist on its decision on the basis of a simple majority of those Members present and voting.

### **Access to Information Procedure Rules**

#### 1 GENERAL

1.1 The Local Government Acts 1972 and 2000, the Local Government (Access to Information) Act 1985, the Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2012 and the Local Government (Access to Information) (Variation) Order 2006 set down rights of access to local authority meetings, reports and documents subject to specified confidentiality provisions. The Acts also give local authorities duties to publish certain information. In this Constitution they are collectively described as the Access to Information Procedure Rules.

### 2. **DEFINITIONS**

- 2.1 A 'Key Decision' means an executive/Cabinet decision which is likely:
  - (a) to result in the local authority incurring expenditure or making savings in excess of £250,000, or which is significant having regard to the local authority's budget for the service or function to which the decision relates; or
  - (b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.
- 2.2 An 'executive decision' means a decision made or to be made, by a decision-maker in connection with the discharge of a function which is the responsibility of the executive/Cabinet of a local authority.
- 2.3 In determining the meaning of 'significant' in (a) or (b) above regard shall be had to any guidance for the time being issued by the Secretary of State.
- 2.4 'Meetings' does not include a meeting which is purely held to allow an Officer(s) to brief Members of a decision-making body or an individual decision-maker on matters related to the making of an executive decision.
- 2.5 **'Proper Officer'** is the Chief Executive or such other person authorised by them.

### 3. EXECUTIVE ARRANGEMENTS

- 3.1 These Rules apply to all meetings of the Council, Scrutiny Committee, the Audit and Governance Committee and regulatory committees, public meetings of the Cabinet and meetings of the Appointments Committee (together called 'meetings').
- 3.2 The Rules also apply where an executive decision has been made by an individual Member of the Cabinet or a Key Decision has been taken by an authorised Officer.
- 3.3 These Rules do not affect any more specific rights to information contained elsewhere in the Constitution or in general law.

### 4. ACCESS TO MEETINGS

4.1 Members of the public may attend all meetings of the Council, Cabinet, Scrutiny Committee, Audit and Governance Committee, regulatory committees and meetings of the Cabinet where a Key Decision is to be made, subject to the exceptions in paragraph 11 of these Rules.

#### 5. NOTICES OF MEETING

5.1 The Council will give at least five clear working days notice of any meeting to which the public have access by posting details of the meeting at both Council Offices (East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft) and on the Council's website.

### 6. PROCEDURES PRIOR TO PUBLIC MEETINGS

- 6.1 An item of business shall only be considered at a public meeting:
  - (a) where a copy of the agenda or part of the agenda, including the item, has been available for inspection by the public as required under Rule 7 below for at least five clear days before the meeting; or
  - (b) where the meeting is convened at shorter notice in accordance with Rule 15 (General Exception) or 16 (Special Urgency), a copy of the agenda including the item has been available for inspection by the public from the time that the meeting was convened.

### 7. ACCESS TO AGENDA AND REPORTS

- 7.1 A copy of the agenda and every report (except those which are exempt or confidential) for a public meeting, will be open for inspection in the Council Offices (East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft) during normal office hours, or on the <a href="Council's website">Council's website</a> at least five clear working days before the meeting. The requirement for five clear days' notice of meetings will not apply to any meeting of a sub-committee considering an application in accordance with the Licensing Act 2003 (Hearings) Regulations.
- 7.2 If a report is added to the agenda later, the supplementary agenda will be open to public inspection from the time it is completed and sent to Councillors.
- 7.3 If the Proper Officer thinks fit, the Council may exclude access by the public (and in more limited circumstances by Members of the Council who are not Members of the committee or sub-committee considering the item) to a report or part of a report, which, in his or her opinion, relates to an agenda item during which the meeting is likely not to be open to the public. Such reports will be clearly marked "Exempt not for publication". Each report will indicate clearly that it contains confidential information and the category of information disclosed (as specified under Schedule 12A of the Local Government Act 1972) by virtue of which the decision-making body is likely to exclude the public. In the case of executive reports, the report will also state, when appropriate, that it contains the advice of a political adviser or assistant.

### 8. SUPPLY OF COPIES OF INFORMATION FOR THE PUBLIC

- 8.1 The Council will supply copies of:
  - (a) any agenda and reports which are open to public inspection;
  - (b) any further statements or particulars necessary to indicate the nature of the items in the agenda; and
  - (c) if the Proper Officer thinks fit, copies of any other documents supplied to Councillors in connection with an item to any person on payment of a charge for postage and any other costs.

### 9. BACKGROUND PAPERS

- 9.1 Every report will set out a list of background papers relating to the subject matter of the report which:
  - (a) discloses any facts or matters on which the report or an important part of the report is based; and
  - (b) have been relied on to a material extent in preparing the report.
- 9.2 Background papers will not include published works or those which disclose exempt or confidential information. Reports to the Cabinet will not include as a background paper any advice from a political advisor.
- 9.3 The Council will make available, for public inspection:
  - (a) a copy of a list compiled by the originating Officer of the background papers to the report or part of the report; and
  - (b) at least one copy of each of the documents included in that list.
- 9.4 These will remain available for public inspection for a period of four years from the date of the meeting.

#### 10. SUMMARY OF THE PUBLIC'S RIGHT TO INFORMATION

10.1 These Rules shall be taken to constitute a written summary of the public's rights to attend meetings and to inspect and copy documents at the Council's Offices at East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft.

### 11. EXCLUSION OF ACCESS BY THE PUBLIC TO MEETINGS

### 11.1 Confidential Information – Requirement to Exclude Public

The public must be excluded from meetings whenever it is likely in view of the nature of the business to be transacted, or the nature of proceedings, that confidential information would be disclosed.

## 11.2 Meaning of Confidential Information

Confidential information is information given to the Council by a Government Department on terms which forbid its public disclosure, or information which cannot be publicly disclosed by Court Order.

### 11.3 Exempt Information – Discretion to Exclude Public

The public may be excluded from meetings whenever it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that exempt information will be disclosed.

Exempt information is, in broad terms, information relating to personal privacy, information about Council negotiations for land, goods or services where disclosure would be likely to prejudice the Council's position, information about legal proceedings, investigation of crime and security matters.

For meetings of either Cabinet or individual Cabinet Members, including where Executive decisions are being taken, at least 28 clear days' notice will be given of the intention to exclude the public from the meeting where exempt information is disclosed.

Where the meeting will determine any person's civil rights or obligations, or adversely affect their possessions, Article 6 of the <u>Human Rights Act 1998</u> establishes a presumption that the meeting will be held in public unless a private hearing is necessary for one of the reasons specified in Article 6.

### 11.4 Meaning of Exempt Information

**'Exempt information'** is defined in Schedule 12A of the <u>Local Government Act 1972</u>. Information is only exempt if it falls within one of the following 7 categories **and** in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information:

- 1) Information relating to any individual.
- 2) Information that is likely to reveal the identity of an individual.
- 3) Information relation to the financial or business affairs of any particular person (including the authority holding that information) but not if that information has to be registered at Companies House or with the Charity Commission etc.
- 4) Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, the authority.
- 5) Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
- 6) Information which reveals that the authority proposes:
  - (a) to give under any enactment a notice under or by virtue of which requirements are imposed upon a person; or
  - (b) to make an order or direction under any enactment.
- 7) Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.
- 11.5 Information falling within any of paragraphs 11.4(a) to (g) is not exempt by virtue of that paragraph if it relates to proposed development for which the local planning authority can grant itself planning permission under Regulation 3 of the <a href="Town and Country Planning General Regulations 1992">Town and Country Planning General Regulations 1992</a>.
- 11.6 If the Monitoring Officer considers it appropriate, the Council may exclude access by the public to reports which in his or her opinion relate to items during which, in accordance with Rule 11.4 above, the meeting at which those reports are to be discussed is likely not to be open to the public. Such reports will be marked "Exempt Not for publication" together with the category of information likely to be disclosed.

### 12. INDIVIDUAL EXECUTIVE DECISIONS

- 12.1 No Key Decision shall be taken by a Cabinet Member or an Officer unless they have first received a report setting out the background to that decision, the available options and the implications of that decision. Provided that in cases of special urgency, the Cabinet Member or Officer may take that Key Decision without first having received a report if they first obtain the agreement of the Chairman of the Scrutiny Committee that the taking of the decision cannot reasonably be deferred to permit the preparation, publication and consideration of a report. If there is no chairman of the Scrutiny Committee, or if the Scrutiny Committee Chairman is unable to act, then the agreement of the Chairman of the Council (or in his or her absence, the Vice-Chairman) will suffice.
- 12.2 Where a Cabinet Member or an authorised Officer receives a report which they intend to take into consideration when they make a Key Decision they shall not make that decision until the report has been available for public inspection for at least five clear days after the report is received by the Cabinet Member / Officer.

- 12.3 The person who submits the report to the Cabinet Member / Officer shall, at the same time, supply a copy of it to the Chairman of the Scrutiny Committee, or where there is no chairman, to every Member of the Committee.
- 12.4 The originating Officer shall include, in any report required to be available for inspection by the public, a list of background papers for the report and shall ensure that sufficient copies of the background papers are available to meet every reasonable request from members of the public for them. This does not require the disclosure of exempt or confidential information or advice from a Political Assistant
- 12.5 As soon as reasonably practicable after an Executive/ Key Decision has been taken, they will prepare, or instruct the Proper Officer to prepare, a document setting out:
  - (a) the title of the Officer and date of decision;
  - (b) a record of the decision;
  - (c) a statement of the reasons for the decision and any alternative options considered and rejected in accordance with provisions of Rule 18 (Recording and Publishing Decisions); and
  - (d) a record of any conflict of interest in relation to the matter decided which is declared by any Member of the decision-making body, and in respect of any declared conflicts of interest, a note of any dispensation granted by the Head of Paid Service.

### 13. ACCESS TO RECORDS OF DECISIONS AND MINUTES

- 13.1 After a private meeting or a public meeting of a decision-making body at which an executive decision has been made, after an individual Member has made an executive decision, after an authorised Officer has made a Key Decision or after a committee has made a decision, the Proper Officer will ensure that the following is made available for inspection:
  - a record of the decision(s);
  - a record of the reasons for the decision(s);
  - details of alternative options considered and rejected by the decision-making body or individual;
  - a record of any conflict of interest in relation to any matter decided which is declared by any Member of the decision-making body or a Cabinet Member, together with a record of any dispensation granted by the Council's Monitoring Officer;
  - any Disclosable Pecuniary Interest or Local Non-Pecuniary Interest declared by the decision taker or any Member of the decision-making body in connection with the matter decided, and whether any dispensation has been granted in respect of that interest.
- 13.2 These documents, once prepared, will be available for the public to inspect at the Council's Offices (East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft) during normal office hours, or on the <a href="Council's Website">Council's Website</a>.
- 13.3 Confidential or exempt information or the advice of a Political Advisor need not be disclosed.
- 13.4 So far as is reasonably practical, we will aim to make available within ten working days after every meeting of the Council, Scrutiny, regulatory, and other committees, the minutes of the meeting excluding any part of the minutes of proceedings when the meeting was not open to the public or which disclose exempt or confidential information.

13.5 Records of decisions and minutes published in accordance with paragraphs 13.1 and 13.4 above shall continue to be available to the public for six years after the meeting date.

#### 14. THE FORWARD PLAN OF KEY AND EXEMPT DECISIONS

- 14.1 A Forward Plan will be prepared by the Leader of the Council which will contain details of all the matters likely to be the subject of Key Decisions and confidential and exempt decisions by the Cabinet, individual Cabinet Members and authorised Officers of the Council for a period of four months.
- 14.2 The Forward Plan will be updated on a monthly basis, or as required, ensuring all Key Decisions and confidential and exempt decisions that are due to be taken are included within the Forward Plan.
- 14.3 The Forward Plan will be published at least 28 clear days before the start of the period covered by the plan.
- 14.4 The most recent Forward Plan shall be taken to have superseded any or each earlier plan.
- 14.5 Each current Forward Plan will be available for public inspection at the Council's Offices (East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft) during normal office hours, or on the <a href="Council's Website">Council's Website</a>.
- 14.6 The Forward Plan shall contain the items below if they are available when the plan is prepared, or which the person preparing it may reasonably be expected to obtain:
  - (a) the matter in respect of which a decision is to be made;
  - (b) where the decision taker is an individual, their name and title, if any and where the decision taker is a body, its name and details of membership;
  - (c) the date on which, or the period within which, the decision will be taken;
  - (d) the identity of the principal groups whom the decision taker proposes to consult before taking the decision;
  - (e) the means by which any such consultation is proposed to be undertaken;
  - (f) the steps any person might take who wishes to make representations to the Cabinet or decision taker about the matter in respect of which the decision is to be made, and the date by which those steps must be taken; and
  - (g) a list of the documents submitted to the decision taker for consideration in relation to the matter and details about how the public can access these documents or request such details as they become available (subject to restrictions); and
  - (h) whether the reports to be considered by the decision-maker will include confidential or exempt information and require the meeting to be private to consider the item, either in full or part and the relevant exemption category.
- 14.7 Where the public might be excluded from the meeting, or documents relating to the decision need not be disclosed to the public, then the Forward Plan shall contain details of the matter but may not contain any confidential or exempt information or particulars of the advice of a political adviser.
- 14.8 If the Cabinet, its committees or Cabinet Members exercising delegated powers meet to discuss a Key Decision to be taken collectively, with an Officer other than a political assistant, within 28 days of the date according to the Forward Plan of Key and Exempt Decisions by which it is to be decided, then it must also comply with these rules. This

requirement does not include meetings, whose sole purpose is for Officers to brief Members.

#### 15. GENERAL EXCEPTION FOR INCLUSION IN THE FORWARD PLAN

- 15.1 If a matter, which is likely to be a Key Decision, has not been included in the Forward Plan, then subject to Rule 16 'Special Urgency', the decision may still be taken if:
  - (a) the decision must be taken by such a date that it is impracticable to defer the decision to ensure that notice has been published in the Forward Plan or any subsequent notice at least 28 days ahead of the expected date of the decision and;
  - (b) the Proper Officer has informed the Chairman of the Scrutiny Committee, or if there is no such person, each Member of the Scrutiny Committee in writing, by notice, of the matter to which the decision is to be made including reasons why compliance with the requirements to provide at least 28 clear days' notice was impractical in that case;
  - (c) the Proper Officer has made copies of that notice available to the public at the offices of the Council (East Suffolk House, Station Road, Melton, and Riverside, 4 Canning Road, Lowestoft) and on the <u>Council's Website</u>; and
  - (d) at least five clear days have elapsed since the Proper Officer complied with (b) and (c).
- 15.2 Where such a decision is taken by the Cabinet or by Cabinet Members exercising delegated powers, it must be taken in public unless it contains exempt or confidential information.
- 15.3 The call-in procedure will apply.

### 16. SPECIAL URGENCY

- 16.1 If Rule 15.1 or 15.2 cannot reasonably be complied with, then the decision can be taken, but only if the decision taker (if an individual) or the Chairman of the body making the decision, obtains the agreement of the Chairman of the Scrutiny Committee that the taking of the decision cannot be reasonably deferred. If there is no Chairman of the Scrutiny Committee, or if the Scrutiny Committee Chairman is unable to act, then the agreement of the Chairman of the Council, or in their absence the Vice-Chairman will suffice. If Rule 15.3 cannot reasonably be complied with, it is for the Chair of Council to decide whether the decision can be exempt from the call in procedure pursuant to Rule 12 of the Scrutiny Procedure Rules.
- 16.2 As soon as practicable after the agreement has been obtained, a notice must be published, made available to the public at the Council's Offices and on the Council's website setting out the reasons for urgency and why the decisions cannot be reasonably deferred.

### 16.3 Urgency Provisions for taking Non-Key Decisions

In regard to non Key Decisions, if by virtue of the date by which a decision must be taken Rule 16 cannot be followed, then the decision can only be taken if the decision taker (if an individual) obtains the agreement of the Chairman of the relevant committee, and confirmation of the decision is obtained at the next meeting of that committee.

#### 17. NOTICE OF PRIVATE MEETING OF THE CABINET

- 17.1 Where the Cabinet or Individual Cabinet Member is likely to consider an item of business that contains exempt or confidential information and will require the public to be excluded from the meeting to prevent disclosure of this information, it must publish a notice 28 clear days in advance of the meeting including a statement of reasons for the meeting being held in private for that item. The notice will include details of how representations can be made.
- 17.2 At least five clear days before the meeting a further notice will be published setting out the reasons for holding any part of the meeting in private, details of any representations received about why the meeting should be held in public and a response to those representations. The meeting will then consider the representations and responses and pass a resolution excluding the public.
- 17.3 Except for when the report contains confidential information provided by a Government Department on terms which forbid the disclosure of the information to the public or the disclosure of information of which the public is prohibited by or under any enactment or by the order of a court.
- 17.4 If the date of the meeting and the urgency of the decision makes compliance with this requirement impracticable, the meeting may only be held in private with the agreement of the Chairman of the Scrutiny Committee, or if the Scrutiny Committee Chairman is unable to act, then the agreement of the Chairman of the Council, or in their absence the Vice Chairman will suffice. After that permission is obtained a notice will be published setting out the reasons why the matter is urgent and cannot reasonably be deferred.

### 18. ATTENDANCE AT PRIVATE MEETINGS OF THE CABINET

- 18.1 Notice of private meetings of the Cabinet and its committees will be served on the chairmen of the Scrutiny Committee and sub-committees, at the same time as notice is served on Members of the Cabinet. Where the Scrutiny Committee does not have a chairman, the notice will be served on all the Members of the Scrutiny Committee.
- 18.2 Where a decision is to be made at a private meeting of the Cabinet and that decision is within the remit of the Scrutiny Committee / sub-committee, the chairman of that Scrutiny Committee / sub-committee, or in their absence the vice chairman, may attend that private meeting and, with the consent of the person presiding, speak.
- 18.3 The Head of Paid Service, the Section 151 Officer and the Monitoring Officer, and their nominees, are entitled to attend any meeting of the Cabinet where a decision is to be made. Where a decision(s) is to be made, the Cabinet may not meet unless the Proper Officer has been given reasonable notice that a meeting is to take place.
- 18.4 Where a decision(s) is to be made, a private Cabinet meeting may only take place in the presence of the Proper Officer or their nominee with responsibility for recording and publicising the decisions.

### 19. RIGHTS OF MEMBERS OF THE SCRUTINY COMMITTEE

19.1 Any Member of the Scrutiny Committee is entitled to copies of any document which is in the possession or control of the Cabinet, its committees or a Cabinet Member exercising delegated powers, and which contains material relating to:

- (a) any business transacted at a public or private meeting of a decision-making body of the District Council;
- (b) any decision taken by an individual Member of the Cabinet in accordance with executive arrangements; and
- (c) any Key Decision that has been made by an Officer of the Council in accordance with executive arrangements.
- 19.2 Every Member of the Scrutiny Committee will receive a copy of any report relevant to a private decision of the Cabinet at the same time as it is furnished to the Cabinet.
- 19.3 No Member of the Scrutiny Committee will be entitled to a copy of:
  - (a) a document or any part of a document that is in draft form;
  - (b) a document or any part of a document that contains exempt or confidential information unless that information is relevant to an action or decision they are scrutinising or intend to scrutinise; and
  - (c) a document or any part of a document that contains the advice of a political adviser.

# 20. REPORTS TO THE LOCAL AUTHORITY WHERE THE KEY DECISION PROCEDURE IS NOT FOLLOWED

20.1 Where an executive decision has been made and was not treated as being a Key Decision and the Scrutiny Committee is of the opinion that it should have been treated as a Key Decision, then any three Members of the Scrutiny Committee (including either the Chairman or Vice Chairman) may require the executive decision maker to submit a report to the Council within such a reasonable period as the Scrutiny Committee might specify. The report must include details of who made the decision, the decision and reasons for it and the reasons why the executive decision-maker did not consider the decision as a Key Decision.

#### 21. ADDITIONAL RIGHTS OF ACCESS TO DOCUMENTS FOR MEMBERS

- 21.1 Any document which is in the possession or under the control of the Cabinet or its committees and contains material relating to any business to be transacted at a public meeting shall be available for inspection by any Member of the Council.
- 21.2 Any document which is in the possession, or under the control, of the Cabinet or its committees; and
  - (a) contains any material relating to any business transacted at a private meeting of the Cabinet;
  - (b) contains any material relating to any decision made by an individual Cabinet Member, or any Key Decision made by an authorised Officer, in accordance with executive arrangements;

shall be available for inspection by any Member of the Council when the meeting concludes or immediately after the executive decision by an individual Cabinet Member or Key Decision by an individual authorised Officer has been made.

- 21.3 Where it appears to the Proper Officer that any document or part document contains:
  - (a) exempt information falling within paragraphs 1 and 2 of the categories of exempt information as defined in Part 1 of Schedule 12A of the <u>Local Government Act 1972</u> and;
  - (b) the advice of a political adviser.

then paragraphs 23.1 and 23.2 above, will not apply.

### 22. QUARTERLY REPORTS OF URGENT DECISIONS TO THE LOCAL AUTHORITY

22.1 The Leader of the Council shall submit to the Council at quarterly intervals a report containing details of each executive decision taken during the preceding three months where the making of the decision was agreed as urgent. The report will include details of each decision made and a summary of the matters in respect of which each decision was made.

#### 23. ADDITIONAL RIGHTS OF ACCESS FOR MEMBERS

23.1 All Members of the Council in attendance at public meetings of the Cabinet may speak with the permission of the person presiding.

#### 24. PUBLICATION OF ADDITIONAL INFORMATION

- 24.1 The Council maintains a register containing:
  - (a) the name and address of every Member of the Council;
  - (b) the area each Member represents; and
  - (c) the name of every Member of the Cabinet, Scrutiny Committee, Audit and Governance Committee, and regulatory committees.

### 25. BYELAWS

25.1 A copy of any byelaws made by a local authority may be open to inspection by the public and any person may purchase a copy. Requests should be made to the Democratic Services Manager.

### **Finance Procedure Rules**

### 1. Introduction

### 1.1 ROLE OF CHIEF FINANCE OFFICER (CFO)

- 1.1.1 Section 151 of the <u>Local Government Act 1972</u> states, "every local authority shall make arrangements for the proper administration of their financial affairs and shall secure that one of their Officers has responsibility for the administration of those affairs".
- 1.1.2 The Officer designated by East Suffolk Council as having the statutory responsibility set out in Section 151 of the 1972 Act is the "Chief Finance Officer and Section 151 Officer" ("the CFO").
- 1.1.3 The Chief Finance Officer will appoint a deputy and keep them briefed on emerging issues. The Deputy will act in place of the Chief Finance Officer if the Chief Finance Officer is absent or unable to act due to conflict or other relevant issues.

#### 1.2 FINANCIAL PROCEDURE RULES

- 1.2.1 The Financial Procedure Rules provide the framework for the financial administration of the Council with a view to ensuring that financial matters are conducted in a sound and proper manner, constitute value for money and minimise the risk of legal challenge. The Financial Guidelines provide more detailed and operational considerations which give meaning to the Financial Procedure Rules.
- 1.2.2 All financial decisions and decisions with financial implications must have regard to proper financial control. Any doubt as to the appropriateness of a financial proposal or correctness of a financial action must be clarified in advance of the decision or action with the CFO.
- 1.2.3 Financial Guidelines and other financial instructions may be issued and updated from time to time by the CFO, where assistance is needed with the interpretation of Financial Procedure Rules.
- 1.2.4 Failure to observe Financial Procedure Rules (including existing financial guidelines and financial instructions), may result in action under the Council's disciplinary procedures.
- 1.2.5 These Financial Procedure Rules should be read in conjunction with the <u>Contract Procedure Rules</u> and the <u>Scheme of Delegation</u>.
- 1.2.6 The CFO is responsible for maintaining a continuous review of the Financial Procedure Rules and submitting any additions or changes necessary to the Council for approval. An annual review of the FPR and Financial Guidelines shall be undertaken.
- 1.2.7 The CFO is also responsible for reporting, where appropriate, breaches of the Financial Procedure Rules to the Council and/or to the Cabinet. The CFO is authorised to temporarily suspend Financial Procedure Rules in exceptional circumstances, and where such a suspension is authorised, a written record shall be kept of the reasons for this.
- 1.2.8 Strategic Directors and Heads of Service are responsible for ensuring that all staff in their Directorates/Services are aware of the existence and content of the Financial Procedure Rules and that they comply with them.

#### 1.3 RESPONSIBILITIES

#### To the Council

- 1.3.1 Elected Members and employees of the Council are responsible for ensuring that they use the resources and assets entrusted to them in a responsible and lawful manner. They should strive to achieve value for money and avoid legal challenge to the Council.
- 1.3.2 These responsibilities apply equally to Members and employees when representing the Council on outside bodies.

#### Personal

- 1.3.3 Any person charged with the use or care of Council resources and assets should make themselves aware of the Council's requirements under the Financial Procedure Rules. If anyone is in any doubt as to their obligations, then they should seek advice. Unresolved questions of interpretation should be referred to the CFO.
- 1.3.4 All officers of ESC are collectively responsible for the security of the of the Council's property and for ensuring integrity accuracy, probity, and value for money in the use of resources.
- 1.3.5 All employees must report immediately to their manager, supervisor, or other responsible senior Officer any illegality, impropriety, serious breach of procedure or serious deficiency in the provision of services that they suspect or become aware of. Employees can do this without fear of recrimination providing they act in good faith via the Council's Whistle Blowing Policy. In such circumstances managers must record and investigate such reports and take appropriate action. Compliance with the Council's Anti-Fraud and Corruption Strategy and the <a href="Code of Conduct for Officers">Code of Conduct for Officers</a> is mandatory for all Officers.

#### **Chief Finance Officer**

- 1.3.6 Section 114 of the <u>Local Government Finance Act 1988</u> requires the CFO to report to Council, Cabinet and External Auditor if the Council or one of its Officers:
  - Has made, or is about to make, a decision which involves or would involve the authority incurring unlawful expenditure;
  - Has taken, or is about to take, unlawful action which has resulted or would result in a loss or deficiency to the Council; or
  - Is about to make an unlawful entry in the Council's accounts.
- 1.3.7 Section 114 of the 1988 Act also requires:
  - The CFO to nominate a properly qualified member of staff to deputise should they be unable to perform the duties under section 114 personally; and
  - The Council to provide the CFO with sufficient staff, accommodation, and other resources – including legal advice where this is necessary – to carry out the duties under Section 114.
- 1.3.8 The CFO has a range of general responsibilities, which underpin an overriding responsibility to ensure the proper administration of the financial affairs of the Council. These include:
  - Setting financial management standards and to monitor compliance with them;

- Ensuring proper professional practices are adhered to, and to act as head of profession in relation to the standards, performance and development of finance staff throughout the Council;
- Advising on the key strategic controls necessary to secure sound financial management; and
- Ensuring that financial information is available to enable accurate and timely monitoring and reporting of financial and non-financial performance indicators.
- 1.3.9 Reference to the CFO includes those authorised by them to undertake the various functions concerned.

## Strategic Directors/Heads of Service

- 1.3.10 Strategic Directors and Heads of Service are responsible for ensuring that the Financial Procedure Rules are observed throughout all areas under their control and shall:
  - Provide the CFO with such information and explanations as the CFO feels is necessary to meet their obligations under the Financial Procedure Rules;
  - Consult with the CFO and seek approval on any matter liable to affect the Council's finances materially, before any commitments are incurred;
  - Ensure that executive Members are advised of the financial implications of all significant proposals and that the financial implications have been agreed by the CFO;
  - Inform the CFO of failures of financial control resulting in additional expenditure or liability, or loss of income or assets;
  - Wherever any matter arises which may involve irregularities in financial transactions, consult with the CFO and, if a serious irregularity is confirmed, the matter shall be reported to the Chief Executive, appropriate Cabinet Member, and the HR & Workforce Development Manager; and
  - Ensure the legality of their Directorate/Service's actions.
- 1.3.11 Strategic Directors and Heads of Service are also responsible for:
  - Promoting the financial management standards set by the CFO in their departments and to monitor adherence to the standards and practices, liaising as necessary with the CFO; and
  - Promoting sound financial practices in relation to the standards, performance, and development of staff in their service areas.
- 1.3.12 Reference to the Strategic Directors/ Head of Service includes those authorised by them to undertake the various functions concerned. Strategic Directors/Heads of Services will designate budget holders within their service to carry out day to day financial management within their areas of responsibility. Service managers with access to approval of financial commitments on the financial management system are considered budget holders within their areas of responsibility.

# 2. Financial Planning

### 2.1 BUDGETING

a) Budget Format

The budget format determines the level of detail to which financial control and management will be exercised. The format shapes how the rules around virement operate, the operation of cash limits and sets limits at which funds may be reallocated.

### **CFO Responsibilities**

2.1.1 Advise Cabinet on the format and content of the budget to be approved by Council.

### Strategic Directors/ Heads of Service Responsibilities

2.1.2 Comply with budgetary guidance provided by CFO including those documented in the Financial Guidelines.

## b) Budget and Medium-Term Planning

The Council is a complex organisation responsible for delivering a wide variety of services. It needs to plan effectively and to develop systems to enable scarce resources to be allocated in accordance with carefully weighted priorities. The budget is the financial expression of the Council's plans and policies.

The revenue budget must be constructed to ensure that resource allocation properly reflects the service plans and priorities of Council. Budgets (spending plans) are needed so that the Council can plan, authorise, monitor, and control the way money is allocated and spent. It is illegal for a Council to budget for a deficit.

Medium-term planning involves a cycle in which managers develop their own plans in conjunction with the CFO. As each year passes, another future year will be added to the Medium-Term Financial Strategy (MTFS). This ensures that the Council is always preparing for events in advance.

#### **CFO Responsibilities**

- 2.1.3 Prepare and submit reports on revenue budget forecasts to Cabinet, including resource constraints set by Government. Reports should take account of medium-term forecasts, where appropriate.
- 2.1.4 Determine detailed form of revenue budgets and the methods for preparation, consistent with the budget approved by Council, and after consultation with Cabinet, Strategic Directors and Heads of Service.
- 2.1.5 Prepare and submit reports to Cabinet on aggregate spending plans of service areas and on the resources available to fund them, identifying, where appropriate, implications for the level of taxation to be levied.
- 2.1.6 Advise on the medium-term and long-term financial implications of service decisions and alternative options.
- 2.1.7 Work with Strategic Directors and Heads of Service, and all Council Officers, to identify opportunities to improve economy, efficiency, and effectiveness, encouraging good practice financial appraisals of development or savings options, and in developing the financial aspects of service planning.
- 2.1.8 Advise Council on Cabinet proposals in accordance with responsibilities under Section 151 of the <u>Local Government Act 1972</u>.

- 2.1.9 Prepare detailed draft revenue budgets in consultation with the CFO, for submission to Cabinet and approval by Council.
- 2.1.10 Integrate financial and budget plans into service planning, so that budget plans can be supported by financial and non-financial performance measures.
- 2.1.11 When drawing up draft revenue budgets, have regard to spending/income patterns and pressures, volatility to external influences, legal requirements, policy requirements, initiatives already underway and external grants and contributions.

# c) Capital Programme

Capital expenditure involves acquiring or enhancing fixed assets with long-term value to the Council, such as land, buildings, and major items of plant, equipment or vehicles. Capital assets shape the way services are delivered in the long term and create financial commitments for the future in the form of financing costs and revenue running costs.

Capital expenditure must form part of an investment strategy and must be carefully prioritised and scrutinised in order to maximise the benefit of scarce resources.

### **CFO Responsibilities**

- 2.1.12 Prepare capital budgets jointly with Strategic Directors/Heads of Service and report them to Cabinet for approval. The Cabinet will make recommendations on the capital budgets and on any associated financing requirements to Council. Cabinet Member approval is required where a Strategic Director/Head of Service proposes to bid for or exercise additional borrowing, not anticipated in the Capital Programme (extra borrowing will create future commitments to financing and capital repayment costs).
- 2.1.13 Prepare and submit reports to Cabinet on projected income, expenditure and resources compared with approved budgets.
- 2.1.14 Issue guidance on capital schemes processes, and controls e.g. revenue costs, project appraisal techniques. The definition of capital will be determined by the CFO, having regard to government regulations and accounting requirements. Refer to Capital Budget Approval Process and Financial Guidelines for further details.
- 2.1.15 Obtain Cabinet authorisation for individual schemes where estimated expenditure exceeds Capital Programme provision by more than £50,000.

- 2.1.16 Comply with guidance on capital projects and controls issued by CFO.
- 2.1.17 Develop and implement asset management plans in conjunction with CFO.
- 2.1.18 Ensure that all capital projects are strategically aligned and have undergone a robust appraisal, including economic and financial appraisal in the manner prescribed in the Financial Guidelines. Ensure that the project appraisal has been approved by Financial and Legal Services, before being presented and discussed by the appropriate management group (and before inclusion in the Capital Programme).
- 2.1.19 Prepare regular reports reviewing Capital Programme provisions for their services and prepare a quarterly return of estimated final costs of schemes in the approved Capital Programme for inclusion in the quarterly financial monitoring reports to management.
- 2.1.20 Ensure adequate records are maintained for all capital contracts.

- 2.1.21 In consultation with the CFO, accelerate the progress of a scheme by deferring the start of another scheme in that year's programme or, if delays are occurring generally, may bring forward a scheme programmed to start in a later year.
- 2.1.22 Proceed with projects only when there is adequate provision in the Capital Programme, following Cabinet or Council approval, and with the agreement of the CFO where required. Cabinet can approve projects up to a value of £1,000,000 (General Fund) and £1,000,000 (Housing Revenue Account) in any one financial year. Projects that breach the £1,000,000 limits either alone or cumulatively require Council approval.
- 2.1.23 Prepare and submit quarterly reports, jointly with the CFO, to Cabinet, of any variation in contract costs greater than £50,000. The Cabinet may meet cost increases of the project by virement from identified savings arising from other projects within the capital programme.
- 2.1.24 Follow the appropriate project management framework in the initiation and delivery of significant capital projects. Prepare and submit post implementation reports, jointly with the CFO, to Cabinet on completion of schemes where the final expenditure varies from the approved budget by more than £50,000. Prepare post implementation reports, on completion of all capital schemes with capital spend over £250,000 through the life of the project for review by the Strategic Plan Financial Sustainability Theme Group.
- 2.1.25 Ensure credit arrangements, such as leasing agreements over the de-minimus level (£10,000), are not entered into without prior CFO approval, who will need to undertake an assessment of the type of lease arrangement being entered into. Where the lease is considered to be capital expenditure, it will go through the Capital Programme approval process established by the CFO.
- 2.1.26 Consult with the CFO and seek Cabinet approval where Strategic Director/Head of Service proposes to bid for Government funding to support expenditure that has not been included in current year's Capital Programme.

## 2.2 MAINTENANCE OF RESERVES

The Council must decide the minimum level of General Reserves it wishes to maintain before it can decide the level of Council Tax. Reserves are maintained as a matter of prudence. They enable the Council to provide for unexpected events and thereby protect it from overspending, should such events occur. There are also reserves earmarked for specific purposes.

#### **CFO Responsibilities**

2.2.1 To advise Cabinet and/or Council on prudent levels of reserves for the Council, and to take account of the advice of CIPFA in this matter.

# Strategic Directors/Heads of Service Responsibilities

2.2.2 To ensure that reserves are used only for the purposes for which they were intended.

# 3. Financial Management

#### 3.1 MANAGING INCOME & EXPENDITURE

## a) Budget Monitoring and Control

Proper budget management ensures that – once the budget has been approved by Council – allocated resources are used for their intended purposes and are properly accounted for. Budgetary control is a continuous process, enabling the Council to review and adjust its budget targets during the financial year. It also provides the mechanism that calls to account, managers responsible for defined elements of the budget.

By continuously identifying and explaining variances against budget targets, the Council can identify changes in trends and resource requirements at the earliest opportunity. The Council itself operates within an annual revenue limit, approved when setting the annual budget. To ensure that the Council does not overspend in total, each service is required to manage its own income and expenditure within the budget allocated to it. For the purposes of budgetary control by managers, a budget will usually be the planned income and expenditure excluding support and capital charges, for a department.

## **CFO Responsibilities**

- 3.1.1 Submit reports to Cabinet and Council, in consultation with the relevant Strategic Director/Head of Service, where a Strategic Director/Head of Service's expenditure and resources are significantly outside the approved budgets under their control.
- 3.1.2 Prepare and submit quarterly reports on the Council's projected income and expenditure compared with the budget to the Cabinet.
- 3.1.3 Establish an appropriate framework of budgetary management and control that ensures that:
  - Budget management is exercised within the approved budget unless Cabinet approves a supplementary estimate;
  - Each Strategic Director/Head of Service/ Budget Holder has timely information on income and expenditure on each budget which is sufficiently detailed to enable managers to monitor their budgetary responsibilities;
  - As a minimum, quarterly updates are held between a Head of Service, budget holder and their Finance representative;
  - All Officers responsible for income and expenditure, comply with the relevant guidance and the Financial Procedure Rules;
  - Each cost centre has a single named manager, designated by the relevant Strategic Director/Head of Service. As a general principle, budgetary responsibility should be aligned as closely as possible to the decision-making processes that commit expenditure; and
  - Significant variances from approved budget are investigated and reported by budget holders monthly and advised to the Strategic Management Team and Cabinet.
- 3.1.4 Administer the Council's Scheme of Virement (refer to Section 3B below).

### Strategic Directors/Heads of Service Responsibilities

- 3.1.5 Consult with CFO on any matter which is liable materially to affect the finances of the Council before any provision or other commitment is incurred and before reporting to Members.
- 3.1.6 Maintain budgetary control within their services, in adherence to the principles above, and to ensure that all income and expenditure is properly recorded and accounted for.
- 3.1.7 Ensure that an accountable budget holder is identified for each item of income and expenditure under the control of the Strategic Director/Head of Service (grouped together in a series of department codes). Budget responsibility should be aligned as closely as possible to the decision-making that commits the expenditure.
- 3.1.8 Ensure that spending remains within the service's overall budget limit, and that individual budget heads are not overspent, by monitoring and taking appropriate corrective action where significant variations from the approved budget are forecast and to report these to the CFO. This regulation shall also apply to any action or decision, which will give rise to a reduction in income.
- 3.1.9 Ensure that a monitoring process is in place to review performance levels in conjunction with the budget and is operating effectively within the guidelines set down by the CFO.
- 3.1.10 Obtain prior approval by Council or Cabinet (refer to Section 3E below) for new proposals outside of the budget and policy framework, of whatever amount, that:
  - Create financial commitments in the current year and future years;
  - Change existing policies, initiate new policies, or cease existing policies; or
  - Materially extends or reduces Council services.
- 3.1.11 Ensure compliance with Scheme of Virement (refer to Section 3B below).
- 3.1.12 Consult with the relevant Strategic Director/Head of Service, where it appears that a budget proposal, including a virement proposal, may impact on another service area or another Strategic Director/Head of Service's service activity, prior to any action being taken.

#### **Budget Holder Responsibilities**

- 3.1.13 Budget holders must ensure that:
  - All expenditure is incurred or committed in accordance with the FPR, the Procurement Procedure Rules and all guidance notes produced by the CFO, including the appropriate levels of internal and external approval;
  - Planned and actual expenditure takes full account of the need to achieve value for money in terms of economy, efficiency and effectiveness;
  - They meet with the designated finance business partners regularly;
  - Forecasting of expenditure against budget is robust and where a budget allocation is no longer fully needed or where there is a risk of overspending this is reported promptly to the financial planning team; and
  - Information must be supplied promptly to the Financial Planning team as required to enable budgets to be compiled and periodic account close procedures to be completed.
  - Detailed considerations for budget managers are included in the <u>Financial</u> Guidelines.

## b) Virement

A Virement is the transfer between existing budgets that enables Cabinet, Strategic Directors, Heads of Service, and their staff, to manage budgets with a degree of flexibility within the overall budget and policy framework determined by the Council, and therefore to optimise the use of resources.

- 3.1.14 The Scheme of Virement is administered by the CFO. Administrative guidelines for effecting virements are detailed in the Financial Guidelines.
- 3.1.15 Virement does not create additional overall budget liability and should not be used to create additional budget demand in future years.
- 3.1.16 Virement is not allowed:
  - From capital financing charges, interest credits, council tax and housing benefit payments and projects financed by external grants and contributions, corporate finance costs (e.g., bank charges), precepts etc. or internal recharges (e.g. departmental support service recharges); or
  - For a transfer of resources between funds (e.g., between the General Fund and the HRA and or any other earmarked fund); or
  - For creating income and corresponding expenditure budgets (Use supplementary budgets in **section f** for this purpose)
- 3.1.17 Virement is only allowed from employee costs with the approval of the CFO and after consideration of the overall budget position on employees since the budget anticipates savings on employee budgets from natural staff turnover, and virements on employee costs could create permanent expenditure commitments.

#### **CFO Responsibilities**

3.1.18 Prepare – jointly – with the relevant Strategic Director/Head of Service a report to Cabinet on proposed virements, where required under the Scheme.

Virement Scheme Approver Thresholds - Summary of Para 3.1.19 – 3.1.21				
Approver	Individual Threshold	Cumulative threshold		
Budget holder	up to £50,000	N/A		
Head of service	up to £100,000	N/A		
Portfolio holder and Section 151 Officer	£100,001 - £250,000	£250,000 per portfolio		
Cabinet	£250,001 - £1,000,000	£1,000,000		
Council	Over £1,000,000	N/A		

- 3.1.19 Strategic Directors/Heads of Service may exercise virement on budgets under their control for gross amounts up to £100,000 <u>within</u> Departmental budgets <u>or between</u> Departmental budgets <u>within the same Service</u> budget (any combination thereof), following consultation with the CFO and <u>subject to the conditions in paragraphs</u> 3.1.20 to 3.1.24 below.
- 3.1.20 Amounts greater than £100,000 require Portfolio Holder approval, following a joint report by the CFO and the Strategic Director/Head of Service, which must specify the proposed expenditure and the source of funding, and must explain the

- implications in the current and future financial year. Each Cabinet Member has a cumulative limit of £250,000 per financial year.
- 3.1.21 Amounts greater than £250,000 require Cabinet approval. The Cabinet has a cumulative limit of £1,000,000 per financial year. Amounts greater than £1,000,000 require Council approval.
- 3.1.22 Virements relating to a specific financial year, should not be made after 31<sup>st</sup> March in that year.
- 3.1.23 Where an approved budget is a lump-sum budget or contingency intended for allocation during the year, its allocation will not be treated as a virement, provided that:
  - The amount is used in accordance with the purposes for which it has been established; and
  - Cabinet has approved the basis and the terms, including financial limits, on which it will be allocated. Individual allocations more than the financial limits should be reported to the Cabinet.
- 3.1.24 All Virements will be recorded in a way prescribed by the Chief Finance Officer who will arrange for Virements to be incorporated into subsequent financial monitoring report to the Cabinet. See Financial Guidelines for the latest documentation requirements.

## **Budget Holder Responsibilities**

3.1.25 Officers with budget holder responsibilities may exercise virement on budgets under their control for gross amounts up to £50,000 <u>within</u> assigned Departmental budgets only, following consultation with the CFO and <u>subject to the conditions in paragraphs</u> 3.1.19 to 3.1.24 above.

## c) Year-End Balances

The treatment of year-end balances is administered by the CFO within guidelines set by the Council. The rules below cover arrangements for the transfer of resources between accounting years, i.e. a carry-forward.

## Year-End Balances ('carry forwards')

- 3.1.26 The Scheme of Carry-Forwards is administered by the CFO within guidelines set by Council and any variation from the Scheme requires Council approval.
- 3.1.27 The rules cover arrangements for transferring resources between accounting years (i.e. carry-forwards).

#### **CFO Responsibilities**

- 3.1.28 Administer the Scheme of Carry-Forwards within guidelines approved by Council:
  - Underspent Capital budgets at year-end will be carried forward in the Capital Programme automatically unless no longer required
  - Underspent Revenue budgets up to £30,000 on individual budgets may be carried forward with CFO approval
  - Underspent Revenue budgets in excess of £30,000 on individual budgets may be carried forward with Cabinet approval
  - All underspent Revenue budgets approved to be carried forward will be retained in an earmarked reserve.

3.1.29 Report jointly with relevant Strategic Director/Head of Service on all material overspends and underspends on service budgets carried forward to the Cabinet and to Council.

## Strategic Directors/Heads of Service Responsibilities

- 3.1.30 Underspends on service budgets up to £30,000 under the control of the Strategic Director/Head of Service may be carried forward with prior CFO approval. Underspends over £30,000 require Cabinet approval.
- 3.1.31 Take account of Capital underspends carried forward into the following years Capital Programme.

## d) Use of Earmarked Reserves

Earmarked reserves are funds and balances set aside for specific purposes and can arise from specific external funding (i.e., funding with restricted use) or year-end balances brought forward. A general reserve for which the council has broad discretion over use is excluded from this segment and is covered by the provisions in section f. For the avoidance of doubt, a list of all earmarked reserves specifying who can request their use is included in the Financial Guidelines. Anything not on the list is a general reserve, the use of which is a supplementary estimate.

- 3.1.32 Budget changes to be funded by earmarked reserves must be aligned with the purpose for which the earmarked reserve was created.
- 3.1.33 The CFO will ensure that proposed use of earmarked funding or reserve is aligned with the purpose of such earmarked funding or reserve.
- 3.1.34 The CFO has the authority to change the designation of earmarked reserves if it is determined that the funds are no longer required for the purpose for which the reserve was created and there is no further obligation to an external party who may have provided the initial funding held in the reserve.
- 3.1.35 Reserves Unmarked by the CFO will generally be applied to meet deficits in the general fund budget.

## e) <u>Emergency Expenditure</u>

The Council needs a procedure in place for meeting immediate needs if an emergency arises in the district. Further guidance is provided in the Financial Guidelines.

- 3.1.36 The Chief Executive and CFO shall have authority to approve expenditure on items essential to meet immediate needs created by an emergency or which is subject to Section 138 of the Local Government Act 1972, subject to a subsequent report to Cabinet and/or Council depending on whether or not the expenditure can be met within the current budget framework.
- 3.1.37 The Leader or Deputy Leader (having received report from Chief Executive and CFO), shall have power to incur expenditure essential to meet immediate needs created by an emergency, or which is referable to Section 138 of the Local Government Act 1972 (or subsequent legislation) which is not otherwise authorised, or where it is necessary in the Council interest to settle legal proceedings. A subsequent report shall be submitted to Cabinet and/or Council,

- depending on whether the expenditure can be met within the current budget framework.
- 3.1.38 The CFO will ensure retrospectively the submission of a claim for reimbursement under the "Bellwin Scheme" for any eligible emergency costs incurred i.e. costs incurred on, or in connection with, immediate actions to safeguard life and property or to prevent suffering or severe inconvenience as a result of a disaster or emergency in the district. Grant is limited by Section 155 of the Local Government and Housing Act 1989 and local authorities are expected to have budgeted for a certain amount of emergency expenditure (the 'threshold').

# f) <u>Supplementary Budget</u>

Supplementary budget is a budget through which changes are made in respect of receipts or payments or which either no provision is available or the provision available is inadequate in the current year's budget. Further guidance is provided in the Financial Guidelines. The supplementary budget process will also apply to the approval of budget proposals for creating or extending services which will be funded by anticipated income.

- 3.1.39 The supplementary budget is administered by the CFO within guidelines set by Council and any variation from the Scheme requires Council approval.
- 3.1.40 Supplementary budget typically creates additional overall budget liability in exceptional cases which are not emergencies (See **Section e** for emergency expenditure rules).
- 3.1.41 The CFO/Strategic Directors/Heads of Service/Budget holder must have considered virements and alternative measures to meet a service need and found them insufficient before resorting to initiating a supplementary budget.
- 3.1.42 The following approval limits will apply to the net supplementary budget (i.e., after considering the expected income or other funding):

Supplementary Budget Threshold				
Approver	Collective <sup>1</sup> Threshold	Cumulative Threshold		
Portfolio holder and Section 151 Officer	Up to £250,000	£250,000		
Cabinet	£250,001 - £1,000,000	£1,000,000		
Council	Over £1,000,000	N/A		

3.1.43 All Supplementary budgets will be recorded in a way prescribed by the Chief Finance Officer who will arrange for the supplementary budgets to be incorporated into subsequent financial monitoring reports to the Cabinet. See Financial Guidelines for further guidance.

<sup>&</sup>lt;sup>1</sup> Individual portfolio holders can approve Supplementary Budgets of up to £250,000 in their portfolios, but within an overall cumulative limit of £250,000 for all portfolio holders. Above this cumulative threshold all Supplementary Budgets will need to be approved by Cabinet.

# 4. Financial Accounting

#### 4.1 ACCOUNTING POLICIES

The CFO is responsible for preparing the Council's Statement of Accounts, in accordance with proper practices as set out in the format required by the <u>Code of Practice on Local Authority Accounting in the United Kingdom</u> (the Code) issued by (CIPFA/LASAAC), for each financial year.

### **CFO Responsibilities**

4.1.1 Select suitable accounting policies and ensure they are applied consistently. Accounting policies are set out in the annual Statement of Accounts.

## Strategic Directors/Heads of Service Responsibilities

4.1.2 Adhere to accounting policies, timetables and guidelines approved by the CFO.

#### 4.2 ACCOUNTING RECORDS AND RETURNS

Maintaining proper accounting records is one of the ways in which the Council discharges its responsibility for the stewardship of public resources. The Council has a statutory responsibility to prepare an annual Statement of Accounts that give a "true and fair view" of the financial position and transactions of the Council.

The accounting records are subject to external audit. The audit provides assurance that the Statement of Accounts have been prepared properly, that proper accounting practices have been followed and that robust arrangements have been made for securing economy, efficiency, and effectiveness in the use of Council resources.

#### **CFO Responsibilities**

- 4.2.1 Determine the accounting procedures and records for the Council. Where these are maintained outside of Financial Services, the CFO should consult the Strategic Director/Head of Service concerned.
- 4.2.2 Arrange for the compilation of all accounts and accounting records under his or her direction.
- 4.2.3 Comply with the following principles when allocating accounting duties:
  - Separating the duties of providing information about sums due to or from the Council and calculating, checking, and recording these sums from the duty of collecting or disbursing them; and
  - Employees with the duty of examining or checking the accounts of cash transactions must not themselves be engaged in these transactions.
- 4.2.4 Ensure that claims for funds, including grants, are made by the due date.
- 4.2.5 Make proper arrangements for the audit of the Council's Statement of Accounts in accordance with the latest Accounts and Audit (England) Regulations.
- 4.2.6 Prepare and publish the Statement of Accounts for each financial year in accordance with the statutory timetable, and present audited Statements for approval by the Audit and Governance Committee before 31<sup>st</sup> July each year. Submit provisional outturn results for financial year to Cabinet as soon as practicable.

- 4.2.7 Ensure the retention of financial documents in accordance with the Council's Document Retention Policy.
- 4.2.8 Undertake or receive monthly reconciliations for all fundamental IT financial systems and sign off as evidence of CFO's review.

## Strategic Directors/Heads of Service Responsibilities

- 4.2.9 Consult and obtain the approval of the CFO before making changes to accounting arrangements, records, and procedures.
- 4.2.10 Comply with segregation of duties principles outlined in Paragraph 4.2.3 when allocating accounting duties.
- 4.2.11 Maintain records that provide a management trail, leading from income/expenditure source through to the accounting statements, and carry out regular monthly reconciliations of fundamental IT financial systems to the Council's corporate financial management information system.
- 4.2.12 Supply information required to enable the Statement of Accounts to be completed by the statutory deadline of 31<sup>st</sup> May each year and in accordance with guidelines issued by the CFO.

#### 4.3 STATEMENT OF ACCOUNTS

The Council has a statutory responsibility to prepare its own Statement of Accounts, which give a "true and fair view" of the financial position and transactions of the Council.

The Audit & Governance Committee is responsible for approving the statutory annual Statement of Accounts.

## **CFO Responsibilities**

- 4.3.1 Select suitable accounting policies and to apply them consistently.
- 4.3.2 Make judgements and estimates that are reasonable and prudent.
- 4.3.3 Ensure compliance the CIPFA/LASAAC Accounting Code of Practice.
- 4.3.4 Sign and date the Statement of Responsibilities with the Statement of Accounts, stating it gives a true and fair view of the financial position and transactions of the Council (including group financial statements where applicable) at the year ended 31st March.
- 4.3.5 Draw up the timetable for final accounts preparation and to advise Officers and external auditors accordingly.

## Strategic Directors/Heads of Service Responsibilities

4.3.6 Comply with accounting guidance provided by the CFO and supply the CFO with information when required.

# 5. Risk Management and Control of Resources

#### 5.1 RISK MANAGEMENT

All organisations, whether in the private or public sector, face risks to people, property, and continued operations. Risk is the chance or possibility of loss, damage,

injury, or failure to achieve objectives caused by an unwanted or uncertain action or event. Risk Management is the planned and systematic approach to the identification, evaluation, and control of risk. Its objectives are to secure the assets of the organisation and to ensure its continued financial and organisational well-being. In essence it is an integral part of good business practice.

Risk Management is concerned with evaluating the measures an organisation already has in place to manage perceived risks and then recommend the actions the organisation needs to take to control these risks effectively.

The Audit and Governance Committee monitors the effective development and operation of Risk Management, and it is the overall responsibility of Cabinet to approve the Risk Management Strategy, and to promote a culture of risk management awareness throughout the Council.

## **CFO Responsibilities**

- 5.1.1 Develop and maintain a Risk Management Strategy.
- 5.1.2 Develop and maintain a Risk Register.
- 5.1.3 Develop and promote a proactive and positive corporate Risk Management culture, including awareness and the implementation and maintenance of Risk Management controls.
- 5.1.4 Include all appropriate employees in suitable Fidelity Guarantee insurance cover.
- 5.1.5 Arrange suitable corporate insurance cover, through external insurance and internal funding, and negotiate claims for losses in consultation with other Officers, and partner organisations, where necessary.

- 5.1.6 Promote a proactive and positive Risk Management culture within service area, including raising awareness and the implementation and maintenance of Risk Management controls.
- 5.1.7 Show due regard to advice from specialist Officers (e.g. health and safety) and review risks through the Service Planning process at least quarterly.
- 5.1.8 Promptly notify CFO of all significant new risks, properties, vehicles or other assets that require insurance and of any alterations affecting existing insurances and to provide information when requested.
- 5.1.9 Immediately notify CFO of any loss, liability or damage that may lead to a claim against the Council, together with any information or explanation required by the CFO or the Council's insurers.
- 5.1.10 Consult with the CFO and the Head of Legal and Democratic Services on the terms of any indemnity that the Council is requested (or has offered) to give.
- 5.1.11 Ensure that employees, or anyone covered by Council insurance, do not admit liability, or make any offer to pay compensation that may prejudice the assessment of liability in respect of any insurance claim.

#### 5.2 INTERNAL CONTROLS

The Council is complex and beyond the direct control of individuals. It therefore requires internal controls to manage and monitor progress towards strategic objectives and to monitor compliance with statutory obligations.

The Council faces a wide range of financial, legal, administrative and commercial risks, both from internal and external factors, which threaten the achievement of its objectives. Internal controls are necessary to manage these risks and to protect the Council from the impact of uncertainties.

### **CFO Responsibilities**

- 5.2.1 Assist the Council to put in place an appropriate control environment and effective internal controls which provide reasonable assurance of effective and efficient operations, financial stewardship, probity and compliance with laws and regulations.
- 5.2.2 Ensure an effective internal audit function is resourced and maintained.
- 5.2.3 Ensure that the Council has put in place effective arrangements for internal audit of the control environment and systems of internal control as required by professional standards and in line with CIPFA's Code of Practice.
- 5.2.4 Ensure an effective audit committee is developed and maintained.

### Strategic Directors/Heads of Service Responsibilities

- 5.2.5 Manage processes to check that established controls are being adhered to and to evaluate their effectiveness, to be confident in the proper use of resources, achievement of objectives and management of risks.
- 5.2.6 Review existing controls in the light of changes affecting the Council and to establish and implement new ones in line with guidance from the CFO. Strategic Directors/Heads of Service should also be responsible for removing controls that are unnecessary or not cost or risk effective for example, because of duplication.
- 5.2.7 Ensure Officers have a clear understanding of the consequences of lack of control.

#### **5.3 AUDIT REQUIREMENTS**

#### a) Internal Audit

The requirement for an internal audit function for local authorities is implied by Section 151 of the Local Government Act 1972, which requires that authorities "make arrangements for the proper administration of their financial affairs". More specific requirements are set out in the Accounts and Audit Regulations 2015, which require the Council to "undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance."

#### **Chief Executive**

5.3.1 Ensure that the Head of Internal Audit has direct access to and freedom to report in his or her own name and without fear or favour to the Chief Executive and the CFO, the Cabinet and the Audit & Governance Committee, all levels of management, Officers and elected Members. This should include the ability to meet the Chairman of the Audit & Governance Committee alone (outside of the Committee meeting) and External Auditors to discuss significant concerns that they may have over the adequacy and effectiveness of internal controls and risk management activities.

### **CFO Responsibilities**

- 5.3.2 Implement appropriate measures to prevent and detect fraud and corruption and ensure that effective procedures are in place to investigate promptly any identified fraud or irregularity.
- 5.3.3 Report to Cabinet requesting additional funding where insufficient internal audit resources have been identified.

# **Head of Internal Audit Responsibilities**

- 5.3.4 Ensure that Internal Audit has unrestricted access to all information (including records, computer files, property, and personnel) and activities undertaken by the Council, and those of partner organisations and third-party service providers where contract terms include Internal Audit access rights.
- 5.3.5 Assisting the CFO in discharging their responsibilities under Section 151 of the Local Government Act 1972 in relation to internal controls.
- 5.3.6 Providing and maintaining an Internal Audit function which meets the requirements of the Public Sector Internal Audit Standards (PSIAS).
- 5.3.7 Developing and delivering an annual Audit Plan for the Council using a risk-based methodology. Following consultation with the Chief Executive Officer, CFO and SMT, the Head of Internal Audit will submit such plan to the Audit & Governance Committee for review and approval prior to the commencement of each financial year.
- 5.3.8 Providing an annual Internal Audit opinion, compliant with PSIAS requirements, which informs the Annual Governance Statement on how the Council's control environment, including risk management processes, accounting records, governance, and value for money arrangements, established by management, are operating within the Council.
- 5.3.9 Issuing other reports which provide assurance to the Chief Executive, CFO, Monitoring Officer, and the Strategic Management Team, and making recommendations for improvement.
- 5.3.10 Comply with any requests from the External Auditor or access to any information, files or working papers obtained or prepared during audit work that is required to discharge their responsibilities.
- 5.3.11 Reporting to the Chief Executive, CFO and the audit committee, if the Head of Internal Audit concludes that resources are insufficient.

- 5.3.12 Ensure that Internal Audit are given access at all reasonable times to premises, human resources, documents, and assets that the auditors consider necessary for the purposes of their work.
- 5.3.13 Ensure that auditors are provided with any information and explanations that they seek in the course of their work.

- 5.3.14 Consider and respond promptly to recommendations/actions in Internal Audit reports.
- 5.3.15 Ensure that agreed actions arising from audit recommendations are carried out in a timely and efficient fashion.
- 5.3.16 Notify the Head of Internal Audit immediately of any suspected fraud, theft, irregularity, improper use or misappropriation of Council property, assets or resources. Pending investigation and reporting, the Strategic Director/Head of Service should take all necessary steps to prevent further loss and to secure records and documentation against removal or alteration.
- 5.3.17 Ensure that new systems for maintaining financial records, or records of assets, or changes to such systems, are discussed with and agreed by the Head of Internal Audit prior to implementation.

## b) External Audit

The Local Audit and Accountability Act 2014 ("the Act") sets out the framework for audit of local authorities. It replaces the provisions of the Audit Commission Act 1998 following the closure of the Audit Commission. The duties and responsibilities of external auditors are primarily set out in Part 5 of the Act and reflected in a Code of Audit Practice issued by the National Audit Office.

The Statement of Accounts is scrutinised by the external auditors, who must be satisfied that they give a "true and fair view" of the financial position and transactions of the Council (including any group financial statements where applicable) during the year and complies with all legal requirements.

### **CFO Responsibilities**

- 5.3.18 Ensure that external auditors are given access at all reasonable times to premises, human resources, documents, and assets that the external auditors consider necessary for the purposes of their work.
- 5.3.19 Ensure there is effective liaison between external and internal audit.
- 5.3.20 Work with the external auditor and advise Council, Cabinet and Strategic Directors/Heads of Service on their responsibilities in relation to external audit.

### Strategic Directors/Heads of Service Responsibilities

- 5.3.21 Ensure that external auditors are given access at all reasonable times to premises, human resources, documents, and assets which the external auditors consider necessary for the purposes of their work.
- 5.3.22 Ensure that all records and systems are up to date and available for inspection.

#### 5.4 PREVENTING FRAUD AND CORRUPTION

The Council will not tolerate fraud and corruption in the administration of its responsibilities, whether from inside or outside the Council.

The Council's expectation of propriety and accountability is that Members and Officers at all levels will lead by example in ensuring adherence to legal requirements, rules, procedures, and practices.

The Council also expects that individuals and organisations, including partner organisations, suppliers, contractors, and service providers with whom it comes into contact will act towards the Council with integrity and without thought or actions involving fraud and corruption.

### **Chief Executive Responsibilities**

5.4.1 Maintain adequate and effective internal control arrangements.

### **CFO Responsibilities**

5.4.2 Implement appropriate measures to prevent and detect fraud and corruption.

### **Head of Internal Audit Responsibilities**

- 5.4.3 Develop and maintain a comprehensive Anti-Money Laundering Strategy.
- 5.4.4 Develop and maintain a comprehensive Anti-Fraud and Corruption Strategy.
- 5.4.5 Develop and maintain a Code of Corporate Governance; monitor and report on compliance to the Audit and Governance Committee. Non-compliant areas, or areas requiring improvement, to be included within an "Annual Statement of Assurances" prepared by the Chief Executive.
- 5.4.6 Report all suspected irregularities (as appropriate) to the Chief Executive, the CFO, and the Audit & Governance Committee.

## Strategic Directors/Heads of Service Responsibilities

- 5.4.7 Ensure that all suspected irregularities are reported to the Head of Internal Audit without delay.
- 5.4.8 Instigate the Council's disciplinary procedures where the outcome of an audit investigation indicates improper behaviour.
- 5.4.9 Ensure that where financial impropriety is discovered, the CFO and Head of Internal Audit are informed as soon as possible, and where sufficient evidence exists to believe that a criminal offence may have been committed, the police are informed to determine with the Crown Prosecution Service whether any prosecution will take place.
- 5.4.10 Maintain corporate Register of Interests' for both councillors and Officers.

#### 5.5 ASSETS

## a) Security of Property

The Council holds assets in the form of property, vehicles, plant, software, equipment other items worth many millions of pounds. It is important that assets are safeguarded and used efficiently in service delivery, and that there are arrangements for the security of both assets and information required for service

operations. An up-to-date asset register is a prerequisite for proper fixed asset accounting and sound asset management.

## **CFO Responsibilities**

- 5.5.1 Maintain an Asset Register in accordance with good practice for all fixed assets with a value more than £10,000. The function of the Asset Register is to provide the Council with information about fixed assets so that they are safeguarded, used efficiently and effectively, and maintained.
- 5.5.2 Receive and process information required for accounting, costing and financial records from each Strategic Director/Head of Service.
- 5.5.3 Ensure that assets are valued in accordance with the Code issued by (CIPFA/LASAAC).
- 5.5.4 Issue guidelines on best practice ("Local Authority Assets: Disposal Guidance DCLG March 2016") for asset disposals
- 5.5.5 Ensure appropriate accounting entries are made to remove the value of asset disposals from the Council's records, including the proceeds of sale where appropriate.
- 5.5.6 (Independently) review and authorise proposed stock write-offs (including obsolete and surplus stock) submitted by Strategic Directors/Heads of Service, within predetermined limits. Values in excess of predetermined limits should be forwarded for approval by the Portfolio Holder for Resources and/or Cabinet as appropriate.

- 5.5.7 Notify the CFO immediately of any additions/disposals/variations to the Asset Register. Any use of property by a service area or establishment, other than for direct service delivery, should be supported by documentation identifying terms, responsibilities and duration of use.
- 5.5.8 Arrange for the valuation of assets for accounting purposes to meet requirements specified by the CFO.
- 5.5.9 Recommend surplus land and buildings for sale to the Asset Management Group (AMG), followed by a joint report prepared by the relevant Strategic Director/Head of Service and the CFO to Cabinet.
- 5.5.10 Follow best practice guidelines for asset disposals, issued by the CFO.
- 5.5.11 Ensure prospective occupiers of Council land are not allowed to take possession or enter until a lease or agreement (in a form approved by the Strategic Director/Head of Service in consultation with the Head of Legal and Democratic Services) has been established as appropriate.
- 5.5.12 Ensure security of buildings and other assets, including vehicles, plant, equipment, furniture, stock, stores and other property, within service area. Consult CFO where security is thought to be defective or where it is considered that special security arrangements may be needed.
- 5.5.13 Pass title deeds to Head of Legal and Democratic Services, for safe custody. The Head of Operations must keep a record of all properties owned by the Council, recording Portfolio, the purpose for which it is held, the location, the plan reference, purchase details, particulars of interest and rent payable, and particulars of tenancies granted.

- 5.5.14 Ensure that cash holdings on premises are kept within insurance limits (determined by CFO) and keys to safes and similar receptacles are carried on the person of those responsible at all times. Loss of any such keys must be reported to the CFO immediately.
- 5.5.15 Ensure all employees are aware of their personal responsibility to protect and retain the confidentiality of information, whether held in manual or computerised records. Information may be sensitive or privileged, or may possess some intrinsic value, and its disclosure or loss could result in a cost to the Council.

#### **Inventories**

- 5.5.16 Maintain an Inventory List within service area, recording descriptions of any furniture, fittings, equipment, plant, and machinery, with individual values of £75 or more. The Purchasing & Payables Manager must be notified if the value of a single item exceeds £10,000.
- 5.5.17 Carry out annual check of all significant inventory items to verify location, condition, and act in relation to surpluses or deficiencies, annotating the inventory accordingly. Portable items such as computers, cameras and video recorders should be identified with Council security markings.
- 5.5.18 Make sure that property is only used during Council business, unless the Strategic Director/Head of Service concerned has given permission otherwise.

#### **Stocks and Stores**

- 5.5.19 Make appropriate arrangements for the care and custody of stocks and stores within service area.
- 5.5.20 Maintain stocks at reasonable levels and ensure regular (minimum quarterly) independent physical stock checks. Stock discrepancies should be immediately investigated and pursued to a satisfactory conclusion.
- 5.5.21 Recommend stock write-offs (including obsolete and surplus stock) by submitting proposal in writing to CFO (seeking advice from purchasing advisors where appropriate).

## b) Intellectual Property

Intellectual property is a generic term that includes inventions and writing. If these are created by the employee during employment, then, as a rule, they belong to the Council, not the employee.

Certain activities undertaken within the Council may give rise to items that may be patentable, for example, software development. These items are collectively known as intellectual property.

#### **CFO Responsibilities**

5.5.22 Develop and disseminate good practice through the Council's intellectual property procedures.

5.5.23 Ensure that controls are in place to ensure that staff do not carry out private work in Council time and that Officers are aware of an employer's rights regarding intellectual property.

## 5.6 TREASURY MANAGEMENT, BANKING AND PETTY CASH

Millions of pounds pass through Councils' accounts each year. This has led to the establishment of CIPFA's "Treasury Management in the Public Services: Code of Practice and Cross-Sectoral Guidance Notes" (the Code).

The Code aims to provide assurance that Council money is effectively managed in a way that balances risk with return, with overriding consideration given to the security of capital sums.

Banking arrangements and petty cash should also be managed appropriately with key responsibilities confined to the CFO and a limited number of authorised individuals.

### **CFO Responsibilities**

- 5.6.1 Undertaking borrowing and investment activities in full compliance with CIPFA's "Treasury Management in the Public Services: Code of Practice and Cross-Sectoral Guidance Notes." Any other lending or borrowing cannot be undertaken without the approval of Council, following consultation with the CFO.
- 5.6.2 Ensuring that all borrowing and investing activities are undertaken in the name of the Council (or nominee approved by Council), and detailed records/registers maintained, and appropriate arrangements are made for the safe custody of all securities and title deeds.
- 5.6.3 Arranging and administering banking arrangements, including negotiate banking arrangements, opening accounts, signing Direct Debit mandates, ordering cheque books, and arranging BACS payments.
- 5.6.4 Along with the Chief Executive, signing bank mandates authenticating the signatures of Officers designated as cheque signatories, and signatories for other instruments for the payment, collection, or transfers of monies. All cheques must bear the signature of two authorised Officers of the Council and dispatched directly from the CFO (or his or her staff) to payees.
- 5.6.5 Making arrangements with the bank for the issue of corporate Purchasing Cards.
- 5.6.6 Developing, maintaining, and disseminating a detailed Purchasing Card Policy, ensuring that all card holders sign their acceptance of its terms and conditions.
- 5.6.7 Developing and operating a Petty Cash Imprest system (including a set of CFO prescribed rules), which balances operational need with efficiency and appropriate cash control measures.

- 5.6.8 Following instructions on banking and purchase cards issued by the CFO.
- 5.6.9 Utilising Purchasing Cards in accordance with the corporate Purchasing Card Policy. Cardholders must formally sign to indicate their acceptance of the Policy, prior to usage.
- 5.6.10 Ensure Trust Funds are held in the Council's name wherever possible. Officers acting as Trustees, due to their official position, must deposit securities etc. relating to the Trust with the CFO, unless the deed otherwise provides.

- 5.6.11 Ensure Trust Funds are operated within relevant legislation and the specific requirements for each Trust. The CFO must approve secure administration arrangements.
- 5.6.12 Ensure employees within service area operate Petty Cash Imprest system in compliance with CFO prescribed rules.

# 6. Financial Systems and Procedures

#### 6.1 GENERAL

Service areas have many systems and procedures relating to the control of the Council's assets, including purchasing, costing and management systems. Service areas are increasingly reliant on ICT for their monetary management information. The information must therefore be accurate and the systems and procedures sound and well administered. They should contain controls to ensure that transactions are properly processed, errors detected promptly, and system reconciliations completed and evidenced monthly.

The CFO has a professional responsibility to ensure that Council financial systems are sound and should therefore be consulted at an early stage in the process prior to the implementation of any new developments or changes/upgrades to existing systems.

### **CFO Responsibilities**

- 6.1.1 Make arrangements for the proper administration of the Council's financial affairs, including:
  - Issuing advice, guidance and procedures for Officers and others acting on the Council's behalf
  - Determining the accounting systems, form of accounts and supporting financial records
  - Establishing arrangements for audit of the Council's financial affairs
  - Approving any new financial systems to be introduced; and
  - Approving any changes to be made to existing financial systems.

- 6.1.2 Comply with procedures and guidance issued by the CFO.
- 6.1.3 Ensure that accounting records are properly maintained and held securely.
- 6.1.4 Ensure that vouchers and documents with financial implications are not destroyed, except in accordance with arrangements set out in the approved Document Retention Policy.
- 6.1.5 Ensure that a complete management trail, allowing financial transactions to be traced from the accounting records to the original document, and vice versa, is maintained.
- 6.1.6 Incorporate appropriate controls to ensure that, where relevant:
  - All input is genuine, complete, accurate, timely and not previously processed
  - All processing is conducted in an accurate, complete and timely manner
  - Output from the system is complete, accurate and timely; and

- Output is reconciled, at least monthly, to the Council's general ledger and signed off by the preparer and reviewer of the reconciliation.
- 6.1.7 Ensure that the organisational structure provides an appropriate segregation of duties to provide adequate internal controls and to minimise the risk of fraud or other malpractice.
- 6.1.8 Ensure there is a documented and tested disaster recovery plan to allow information system processing to resume quickly in the event of an interruption.
- 6.1.9 Ensure systems are documented and Officers trained in operations.
- 6.1.10 Consult with CFO before changing existing financial systems or introducing new financial systems.
- 6.1.11 Establish a scheme of delegation identifying Officers authorised to act upon the Strategic Director/Head of Service's behalf in respect of payments, income collection and placing orders, including variations, and showing the limits of their authority.
- 6.1.12 Supply lists of authorised Officers, with specimen signatures and delegated limits, to the CFO, together with any subsequent variations.
- 6.1.13 Ensure that effective contingency arrangements, including back-up procedures, exist for computer systems. Where possible, back-up information should be retained in a secure location, preferably off site or at an alternative location within the building.
- 6.1.14 Ensure that, where appropriate, computer systems are registered in accordance with data protection legislation and that staff are aware of their responsibilities under the legislation.
- 6.1.15 Ensure relevant standards and guidelines for computer systems issued by Strategic Directors/Heads of Service are observed.
- 6.1.16 Ensure computer equipment and software is protected from loss and damage through theft, vandalism etc.
- 6.1.17 Comply with the copyright, designs, and patents legislation. In particular, ensure that only software legally acquired and installed by the Council is used on its computers.

#### 6.2 INCOME AND EXPENDITURE

#### a) Income

Income can be a vulnerable resource and effective income collection systems are necessary to ensure that all income due is identified, collected, receipted, and properly banked. It is preferable to obtain income in advance of supplying goods or services as this improves cash flow and avoids the time and cost of administering debts.

## **CFO Responsibilities**

- 6.2.1 Agree arrangements for the collection of income due to the Council and approve the procedures, systems, and documentation for its collection.
- 6.2.2 Periodically issuing guidance on charging policy, including key principles on fees and charges (e.g., full cost recovery and benchmarking), taxation and inflationary assumptions.

- 6.2.3 Order and supply to service areas receipt forms, books or tickets and related items and satisfy themselves regarding control arrangements.
- 6.2.4 Agree the write-off of bad debts (in consultation with the relevant Strategic Director/Head of Service) up to £15,000 in value in each case and refer sums more than this limit, but up to £100,000, to the Cabinet Member for Resources for approval. Individual sums to be written off that exceed £100,000 require Cabinet approval.
- 6.2.5 Keep records of all sums written off and ensure appropriate accounting adjustments are made.
- 6.2.6 Ensure that refunds are not made for sums under £5.00, unless specifically requested by the individual.

- 6.2.7 Establish charging policy for the supply of goods or services in accordance with guidance issued by the CFO, reviewing it regularly, in line with corporate policies.
- 6.2.8 Separate responsibility for identifying amounts due and responsibility for collection, as far as is practicable.
- 6.2.9 In consultation with the CFO, establish and initiate appropriate recovery procedures, including legal action where necessary, for debts that are not paid promptly.
- 6.2.10 Issue official receipts for all cash transactions (except where a legal document is the receipt for money received) and maintain other documentation for income collection where receipts are not required.
- 6.2.11 Ensure wherever practical that at least two employees are present when post is opened at a site where income is regularly received.
- 6.2.12 Securely hold receipts, tickets, and other records of income in accordance with Document Retention Policy.
- 6.2.13 Lock away all cash to safeguard against loss or theft, and to ensure security of cash handling.
- 6.2.14 Ensure income is paid promptly and fully into Council bank account in the form in which it is received. Appropriate details should be recorded to provide a full audit trail. Money collected and deposited must be reconciled to bank accounts monthly (minimum).
- 6.2.15 Ensure income received is not used to cash personal cheques or make any other payments.
- 6.2.16 Supply CFO with details relating to work done, goods supplied, services rendered or other amounts due, to enable the CFO to correctly record the sums due to the Council and to ensure accounts are sent out promptly. To do this, Strategic Directors and Heads of Service should use established debt recovery systems to monitor the recovery of income and flag up areas of concern to the CFO. Heads of Service have a responsibility to assist the CFO in collecting debts that they have originated, by providing any further information requested by the debtor, and in pursuing the matter on the Council's behalf.
- 6.2.17 Keep a record of every transfer of money between employees of the Council. The receiving Officer must sign for the transfer and the transferor must retain a copy.
- 6.2.18 Recommend debts for write-off to the CFO and keep a record of all sums written off. Once raised, bona fide debts must not be cancelled, except by full payment or

- by formal write off. A credit note to replace a debt can only be issued to correct a factual inaccuracy or administrative error in the calculation and/or billing of the original debt, a waiver or reduction in charges.
- 6.2.19 Where delegated authority has been granted by the CFO, individuals can write-off bad debts up to their specified limit in each case (Note delegated authority must be exercised in strict observance of 'separation of duties' principles; referred to above in Paragraph 6.2.8). Sums more than their limit must be referred to the CFO for approval, who in turn will seek Cabinet Member approval for write-off of bad debt exceeding £15,000 in line with Paragraph 6.2.4 above.
- 6.2.20 Notify CFO of outstanding income relating to the previous budget year as soon as possible after 31<sup>st</sup> March in line with timetable determined by the CFO, and not later than 10<sup>th</sup> April or nearest working day thereafter.

# b) Ordering and paying for work, goods, and services

Public money should be spent with demonstrable probity and in accordance with Council policies. Councils have a statutory duty to achieve best value, in part through economy and efficiency. Council procedures should help to ensure that services obtain value for money from their procurement arrangements. These procedures should be read in conjunction with the Council's Contract Procedure Rules.

- 6.2.21 Officers and Members engaged in contractual or procurement decisions on behalf of the Council have a responsibility to declare links or personal interests that they may have with purchasers, suppliers and/or contractors, in accordance with appropriate codes of conduct.
- 6.2.22 Official orders must be issued for all work, goods, or services to be supplied to the Council, except anything listed in the purchase order exemption list approved by the Chief Finance Officer. Any order placed by telephone shall be confirmed by the issue of an official order within five working days.
- 6.2.23 Purchase orders must conform to guidelines approved by Council for the procurement of goods, services, and suppliers. Standard terms and conditions must not be varied without the prior CFO approval.
- 6.2.24 The normal payment method will be by BACS payment direct to the customer, drawn on the Council bank account, approved by the CFO. Direct debits will require prior CFO agreement, or a designated bank signatory, before any agreement is signed. Purchasing card payments may be made by Officers pre-authorised by the CFO and identified on the Authorised Signatory List. VAT receipts for all goods must accompany monthly statements submitted to the CFO. Spending limits will be set/approved the CFO.
- 6.2.25 Official orders must not be raised for personal or private purchases, nor must personal or private use be made of Council contracts.

#### **CFO Responsibilities**

- 6.2.26 Ensure Council financial systems and procedures are sound and properly administered, approving changes to existing systems (whether new systems or upgrades) before implementation.
- 6.2.27 Approve the form of official orders and associated terms and conditions.

- 6.2.28 Make payment from Council funds on Strategic Directors/Heads of Service authorisations that expenditure has been duly incurred in accordance with Financial Procedure Rules.
- 6.2.29 Make payment (irrespective of budget provision) where it is required by statute or court order.
- 6.2.30 Arrange for the keeping of a Contract Register where contracts provide for payment by instalments.
- 6.2.31 Make payments to contractors upon receipt of properly completed certificates from Strategic Directors/Heads of Service. Such payments must be entered and appropriately cross referenced in the Contract Register.
- 6.2.32 Provide advice and encouragement on making payments by the most economical means.

- 6.2.33 The Head of Legal and Democratic Services will determine the form of contract to be used for building, constructional or engineering work, where there is not a standard form contract.
- 6.2.34 Ensure that all contract variations are in writing and agreed before work on the variation commences.
- 6.2.35 Refer claims from contractors on matters not clearly within existing contract terms to Head of Legal and Democratic Services for consideration of Council liability and to the CFO for financial consideration before settlement is reached.
- 6.2.36 Take appropriate action, in consultation with Head of Legal and Democratic Services, in respect of any claim for liquidated and ascertained damages where contract completion is delayed. This provision will not apply if there are reasons qualifying for an extension.
- 6.2.37 Ensure that Business Central Purchase Orders are raised for all goods and services, other than the exceptions specified in Paragraph 6.2.22. Ensure orders are only used for goods and services provided to the relevant service area. Members and Officers must not use official orders to obtain goods or services for private use. Neither may Officers place orders for goods or services for personal use using the Council's eprocurement system.
- 6.2.38 Ensure that only staff authorised by Strategic Directors/Heads of Service authorise orders and maintain an up-to-date list of such authorised staff, including specimen signatures, identifying the limits of their authority. The authoriser of the order should be satisfied that works, goods, supplies and services ordered are appropriate and needed, that there is adequate budgetary provision and that Contract Procedure Rules have been followed.
- 6.2.39 Ensure that works, goods, supplies, and services are checked on receipt to verify that they are in accordance with the order. This check should, where possible, be carried out by a different Officer from the authoriser of the order. Entries should then be made in inventories or stores records where appropriate.
- 6.2.40 Ensure payment is not made unless a proper VAT invoice has been received, checked, coded, and certified for payment.
- 6.2.41 Ensure a minimum of two authorised members of staff are involved in the ordering, receiving and payment process. If possible, a different Officer from the person who

- signed the order, and in every case, a different Officer from the person checking a written invoice, should authorise invoices.
- 6.2.42 Periodically review a list of their staff approved to authorise invoices. New authorising Officers, together with specimen signatures, and details of their authority limits, must be forwarded to the CFO.
- 6.2.43 Ensure that payments are not made on photocopied or faxed invoices, statements, or other documents. Any instances of these being rendered should be reported to the Head of Internal Audit. In exceptional circumstances, where payment is made against such a document, where properly authenticated, the transaction must be processed in accordance with CFO guidance.
- 6.2.44 Encourage suppliers to accept payment by the most economical means for the Council. Payments made by Direct Debit must have the prior approval of the CFO or an authorised bank signatory.
- 6.2.45 Ensure service area achieves value for money by taking appropriate steps to obtain competitive prices for works, goods, supplies and services of appropriate quality, in line with best practice guidelines issued by the CFO, consistent with best value principles and contained within the Contract Procedure Rules.
- 6.2.46 Utilise the Procurement Team in putting purchases, where appropriate, out to competitive quotation or tender. These will comply with Contract Procedure Rules.
- 6.2.47 Ensure that employees are aware of the Code of Conduct (Part 5 of the Constitution).
- 6.2.48 Ensure that loans, leases, or rental arrangements are not entered into without prior CFO agreement. This is to protect the Council against entering unapproved credit arrangements that might adversely affect financial standing and to ensure that value for money is being obtained.
- 6.2.49 Notify CFO of outstanding committed expenditure relating to previous budget year as soon as possible after 31<sup>st</sup> March in line with timetable determined by CFO and, in any case, not later than 10<sup>th</sup> April.
- 6.2.50 Regarding construction contracts and alterations to buildings and for civil engineering works, to document and agree with CFO the systems and procedures to be adopted in relation to all financial aspects, including certification of interim and final payments, checking, recording, and authorising payments, the system for monitoring and controlling capital schemes and the procedure for validation of subcontractors' tax status.
- 6.2.51 Notify the CFO immediately of any expenditure to be incurred as a result of statute/court order where there is no budgetary provision.
- 6.2.52 Ensure that all appropriate payment records are retained and stored for the defined period, in accordance with the Document Retention Policy.

## c) Payments to employees and Members

Staff costs are the largest item of expenditure for most Council services. It is therefore important that payments are accurate, timely, made only where they are due for services to the Council and that payments accord with individuals' Contract of Employment. It is also important that all payments are accurately and completely

recorded and accounted for and that Member allowances are authorised in accordance with the scheme adopted by Council.

## **CFO Responsibilities**

- 6.2.54 Ensure appropriate arrangements are in place to control secure and reliable payment of salaries, wages, compensation, or other emoluments to existing and former employees, in accordance with procedures prescribed by them, on the due date.
- 6.2.55 Record and make arrangements for the accurate and timely payment of tax, pension contributions and other deductions and to complete all relevant HMRC returns.
- 6.2.56 Make arrangements for payment of all travel and subsistence claims or financial loss allowance.
- 6.2.57 Make arrangements for paying Members travel or other allowances upon receiving the prescribed documentation, duly completed, and authorised.
- 6.2.58 Provide advice and encouragement to secure payment of salaries by the most economical means.
- 6.2.59 Ensure that there are adequate arrangements for administering pension matters on a day-to-day basis.
- 6.2.60 Act as an advisor on areas such as taxation and monitoring of the Suffolk County Council Pension Fund, as appropriate.

- 6.2.61 Ensure that appointments are made in accordance with the regulations of the Council and the approved Establishment List, grades, and scale of pay and that adequate budget provision is available.
- 6.2.62 Notify the Human Resources and Workforce Development Manager of all appointments, terminations or variations which may affect the pay or pension of an employee or former employee, in the form and to the timescale required by the Human Resources and Workforce Development Manager.
- 6.2.63 Ensure that adequate and effective systems and procedures are operated, so that:
  - Payments are only authorised to bona fide employees
  - Payments are only made where there is a valid entitlement
  - Conditions and contracts of employment are correctly applied; and
  - Employees' names listed on the payroll are checked at regular intervals to verify accuracy and completeness.
- 6.2.64 Provide and maintain an up-to-date list of the names of Officers authorised to complete and return records to the Human Resources and Workforce Development Manager, together with specimen signatures, where appropriate. The 'Yourself' HR system should contain update lists of Human Resources Officers and Officers authorised to approve timesheets and claims.
- 6.2.65 Ensure that payroll transactions are processed only through the payroll system. Strategic Directors and Heads of Service should consider the employment status of individuals employed on a self-employed consultant or subcontract basis and take advice from the Human Resources and Workforce Development Manager.
- 6.2.66 Approve travel and subsistence claims and other allowances, but only when they have been made through 'Oracle' or an approved travel expenses form and within

three months of the travel or subsistence being incurred. Approval is taken to mean that journeys were authorised, and expenses properly and necessarily incurred, and that allowances are properly payable by the Council, ensuring that cost-effective use of travel arrangements is achieved. Consideration should be given to tax implications and that the Human Resources and Workforce Development Manager is informed where appropriate.

- 6.2.67 Ensure that the Human Resources and Workforce Development Manager is notified of the details of any employee benefits in kind, to enable full and complete reporting within the income tax self-assessment system.
- 6.2.68 Ensure that all appropriate payroll documents are retained and stored for the defined period in accordance with the Document Retention Policy.
- 6.2.69 The Human Resources and Workforce Development Manager to act as an advisor to Strategic Directors and Heads of Service on areas such as employment status, National Insurance and Pension Contributions, as appropriate.
- 6.2.70 Ensure that the staffing budget is an accurate forecast of staffing levels in accordance with the approved Establishment List and is equated to an appropriate revenue budget provision (including on-costs and overheads).
- 6.2.71 Ensure the Chief Executive (or the Officer delegated by them) has approved any changes in employment conditions where the full year cost of such changes would exceed £1,000.
- 6.2.72 Monitor staff activity to ensure adequate control over costs such as sickness, overtime, training, and temporary staff.
- 6.2.73 Ensure that the staffing budget is not exceeded without prior authority from the CFO / HR & Workforce Development Manager and that it is managed to enable the agreed level of service to be provided.
- 6.2.74 Ensure that the Human Resources and Workforce Development Manager and the CFO are immediately informed if the staffing budget is likely to be significantly overspent or underspent.

#### **Member Responsibilities**

6.2.75 Submit claims for Member travel and subsistence allowances monthly (or within three months of incurring the travel or subsistence) and, in any event, within one month of year end.

### 6.3 TAXATION

The Council is responsible for ensuring its tax affairs are in order. Tax issues are often complex and the penalties for incorrectly accounting for tax are severe.

The creation and use of Local Authority Companies, has resulted in added Tax considerations, including Corporation Tax and different VAT rules. It is therefore particularly important for all Officers to be aware of their role.

#### **CFO** Responsibilities

- 6.3.1 Complete Council VAT returns and annual Partial Exemption calculations in accordance with HMRC timescales.
- 6.3.2 Discharge Tax related responsibilities for Council-owned companies, including all Corporation Tax and VAT duties and returns.
- 6.3.3 Provide details to the HMRC regarding the Construction Industry Scheme (CIS).

6.3.4 Maintain up-to-date guidance for Council employees on taxation issues.

## Strategic Directors/Heads of Service Responsibilities

- 6.3.5 Ensure that the correct VAT liability is attached to all income due and that all VAT recoverable on purchases complies with HMRC regulations.
- 6.3.6 Ensure that, where construction and maintenance works are undertaken, the contractor fulfils the necessary CIS requirements.
- 6.3.7 Ensure that all persons employed by the Council are added to the Council's payroll and tax deducted from any payments, except where the individuals are bona fide self-employed or are employed by a recognised staff agency.
- 6.3.8 Follow the guidance on taxation issued by the CFO or the Human Resources and Workforce Development Manager in the Council's accounting guides and Basic guide to VAT.

# 6.4 TRADING ACCOUNTS AND BUSINESS UNITS (excluding Local Authority Companies)

Trading accounts and business units have been growing in importance for many years as local councils have progressively developed a more enterprising culture. Under proper accounting practices, Councils are required to keep trading accounts for services provided on a basis other than a straightforward recharge of cost in accordance with the Accounting Code of Practice. Not every trading account requires a separate company. These rules do not relate to companies running as separate legal entities and going concerns.

### **CFO Responsibilities**

- 6.4.1 Advise on the establishment and operation of trading accounts and business units including the financial appraisal of proposed projects and trading opportunities.
- 6.4.2 Prepare income statements for trading units in accordance with relevant accounting practice.
- 6.4.3 Ensure compliance with all relevant extant tax legislation in respect of trading accounts, including the preparation of tax and other financial returns.
- 6.4.4 Arrange and maintain adequate insurance cover for business units and trading accounts, where appropriate.

- 6.4.5 Follow CFO advice on the establishment and operation of trading accounts and business units.
- 6.4.6 Follow CFO advice on the establishment and proposed operating model of new business units and trading accounts. It is essential that the robustness of all new commercial proposals and significant expansion of existing business units is established through CFO input at the concept and development stage(s).
- 6.4.7 Ensure that appropriate accounting principles (as guided by the CFO) are applied in relation to Council trading accounts, including any tax implications, where applicable.
- 6.4.8 Ensure that each business unit prepares an annual business plan in time to incorporate the impact of their activities on the General Fund into Council budgets.
- 6.4.9 Review financial and non-financial performance of each business unit to ensure they continue to deliver on the Council's strategic priorities, and they remain

financially sustainable. Ensure financial performance review reports are delivered in time to be presented alongside Council's annual outturn.

# 7. External Arrangements

## 7.1 PARTNERSHIPS

Partnerships can exist in many forms and play a key role in delivering community strategies and in helping to promote and improve the well-being of the area. East Suffolk Council works in partnership with others – public agencies, private companies, community groups and voluntary organisations. ESC's leadership role in partnerships is to bring together the contributions of the various stakeholders. We therefore need to deliver a shared vision of partnership services based on our strategic priorities.

- 7.1.1 A partner is defined as either:
  - (a) An organisation (private or public) undertaking, part funding or participating as a beneficiary in a project; or
  - (b) A body whose nature or status gives it a right or obligation to support the project.

## **CFO Responsibilities**

- 7.1.2 Advise on effective controls and the key elements of entering any partnership to ensure that resources are not wasted. Examples include, but are not limited to:
  - (a) A scheme appraisal for financial viability in both the current and future years, together with capital/revenue cash flow forecasts for at least three years
  - (b) Risk appraisal and management
  - (c) Resourcing, including taxation / VAT issues
  - (d) Audit, security, and control requirements
  - (e) Carry-forward arrangements; and
  - (f) Review annual business plan for financial sustainability.
- 7.1.3 Ensure that the partnership accounting and governance arrangements comply with all relevant regulations and codes of practice.

- 7.1.4 Ensure that, before entering into any agreement with external bodies, an appraisal of the financial viability of the arrangement is prepared in consultation with the CFO and approved by the Cabinet.
- 7.1.5 Ensure that, before entering into agreements with external bodies, a risk management appraisal has been prepared for the CFO.
- 7.1.6 Ensure that arrangements are in place for cessation of a partnership, including an exit strategy.
- 7.1.7 Ensure that such agreements and arrangements are strategically aligned to the Council's strategic plan.
- 7.1.8 Ensure that all agreements and arrangements are properly documented.
- 7.1.9 Prepare an annual business plan for the partnerships which sit within their service areas
- 7.1.10 Ensure collective decisions taken by partnerships are approved by the Council in accordance with its scheme of delegation and key decision threshold.

- 7.1.11 Maintain a register of all contracts entered in to with external bodies in accordance with the contract procedure rules.
- 7.1.12 Provide appropriate information to the CFO to determine any requirement for a note to be entered into the Council's Statement of Accounts in accordance with relevant accounting Codes of Practice is required.

## 7.2 EXTERNAL FUNDING

External funding is an important source of income; therefore, funding conditions need to be carefully considered to ensure that they are compatible with the aims and objectives of the Council. Councils are increasingly encouraged to provide seamless service delivery through working closely with communities, other agencies, and private service providers.

In some instances, although the scope for external funding has increased, such funding is linked to tight specifications and may not be flexible enough to link to the Council's overall corporate/spending plans.

### Strategic Directors/Heads of Service Responsibilities

- 7.2.1 Review and document how each proposed funding bid aligns with the Council's strategic priorities and ensure that only funding that aligns with the Council's strategic priorities are pursued. Bid submissions only require CFO approval.
- 7.2.2 Once grant offer is received, evaluate the immediate, medium, and long-term budgetary impact of any proposed grant offer. Prepare a business case for all grant funded projects with match funding requirement over £100,000 in consultation with the Chief Finance Officer, for approval by as outlined in 7.2.3. Guidance is provided in the Financial Guidelines on match funding and other financial considerations. A financial appraisal toolkit is provided to aid the evaluation.
- 7.2.3 The net budget impact (i.e., cost of delivery over the MTFS less funding) of delivering the funded activity is to be considered in determining the appropriate approval required prior to the acceptance of external funding in line with the table below:

Approver	Threshold	<b>Cumulative threshold</b>
Guidelines apply	Excluded funding	
Portfolio holder and Section 151 Officer	Up to £250,000	£250,000
Cabinet	£250,001 - £1,000,000	£1,000,000
Council	Over £1,000,000	N/A

## **Excluded funding**

- Statutory or emergency requirements which the Government or related institution choose to fund. For example, funding received in response to national evens and policies.
- Funding received that support capital schemes (or revenue budgets)
  already approved in the capital programme, as far as the funding
  requirements do not exceed our original capital and revenue
  commitments to the schemes. For example, flood defence.

- Funding that has no net capital or revenue cost impact on the council in the current and future periods except where the arrangement:
  - Changes existing policies, initiate new policies, or cease existing policies; or

Materially extends or reduces Council services

- 7.2.4 Ensure that the CFO is consulted prior to the completion of all applications for external funding and is provided with a written copy of all grant approvals, together with grant and auditing conditions, and that all claims for funds are made in conjunction with Finance staff and submitted by the due date.
- 7.2.5 Agree all grant conditions with the Head of Legal and Democratic Services prior to accepting the grant/ funding.
- 7.2.6 Ensure that the project progresses in accordance with the agreed project and that all expenditure is properly incurred and recorded.
- 7.2.7 Records of achievements against key targets to be met must be maintained for both financial and non-financial indicators in the format required by the funding body.
- 7.2.8 Documentation must be made available for access by either internal and/or external audit where required.
- 7.2.9 Ensure that the retention and archiving of records complies with the conditions and requirements of the funding body.

## **CFO Responsibilities**

- 7.2.10 Review proposed funding arrangements to satisfy that they comply with our financial sustainability strategic theme. Ensure that funding applications are approved appropriately based on the thresholds in the table above, subject to exclusions above.
- 7.2.11 Ensure that funding notified by external bodies is received and properly recorded in the Council's accounts.
- 7.2.12 Ensure that match-funding requirements are considered prior to entering into agreements and that future revenue budgets reflect these requirements.
- 7.2.13 Ensure that internal and external audit requirements are met.

### 7.3 LOCAL AUTHORITY COMPANIES

Councils are seeking ever more innovative ways to achieve financial sustainability, with legislative changes (notably the introduction of a "general power of competence" under Section 1 of the Localism Act 2011) aiding the proliferation of local authority trading companies.

The Council may choose to deliver some services through local authority companies.

Legislation also enables the Council to provide a range of services to others, including controlled companies. Such work may enable a service to maintain economies of scale and existing expertise. Whatever service delivery arrangements are used (either 'in house' or through a company), robust procedures should be in place to ensure that the risks associated with such work are minimised, and that such work is legal.

### **CFO Responsibilities**

- 7.3.1 Advice on the establishment and design of operating model of **new** local authority companies. Review the business plans of all **new** company and business proposals (Or subsidiaries requiring **capital injection or loss cover** from the council).
- 7.3.2 Ensure compliance with all relevant extant companies and tax legislation in relation to the preparation of the Council's Group accounts (consolidating the trading company financial results) and other financial returns.
- 7.3.3 Review financial performance of each local authority company periodically to ensure it remains financially sustainable for the council to retain its shareholding in/membership of each company.
- 7.3.4 Review the annual business/ service plan of local authority companies to incorporate the impact of their activities on the General Fund into Council budgets.
- 7.3.5 Issue guidance about the financial aspects of services to be delivered by the council to its trading concerns and controlled companies (also known as related parties). Such guidance will be designed to ensure that the trading concern or controlled company is not subsidised by the Council and that all services, officer time and other support provided to the company is charged to the trade or company in accordance with the CIPFA Best Value Accounting Code of Practice.
- 7.3.6 Disseminate financial information that enables the relevant Strategic Director/Head of Service to monitor the cost of services delivered on the Council's behalf by related parties.

#### Strategic Directors/Heads of Service Responsibilities

- 7.3.7 Follow CFO advice on the establishment and design of operating models of **new** local authority companies. It is essential that the robustness of all new company and business proposals (Or subsidiaries requiring capital injection from the council) is established through CFO input at the concept and development stage(s).
- 7.3.8 Ensure that each local authority company prepares an annual business/ service plan in time to incorporate the impact of their activities on the General Fund into Council revenue and capital budgets.
- 7.3.9 Provide appropriate information to CFO to determine any Accounting Code of Practice requirements.
- 7.3.10 Ensure operational and financial statements and related performance review reports of the companies are delivered in time to be presented alongside Council's annual outturn.

### Services to companies

7.3.11 Ensure that proposals for the council to provide services to related parties are properly costed in advance in accordance with CFO guidance. It is essential that

- contracts are priced as though they were at arm's length and no contract is subsidised by the Council.
- 7.3.12 Ensure that wherever possible payment is received in advance of service delivery, but in any event, payments must be promptly paid in accordance with the contract.
- 7.3.13 Ensure service area has the appropriate expertise to deliver services to related parties. Consider conflict of interest in determining resource requirement for delivering services to related parties.
- 7.3.14 Ensure services provided to related parties do not adversely impact on services delivered for the Council.

#### Services to the council

- 7.3.15 Ensure that contracts awarded to controlled companies by the Council are added to the contracts register in accordance with the contract procedure rules.
- 7.3.16 Where a controlled company delivers services for the council, the relevant head of service/ strategic director remains responsible for overseeing the contract and ensuring the arrangement continues to deliver value for money.

### **Overseeing a Trading Company - Directorships**

- 7.3.17 The Council may choose to appoint representatives to the board of directors of its controlled trading company. A director's principal duty, under the relevant legislation e.g., the Companies Act 2006, is to the company. Members and officers who sit on a board of directors must be aware of the potential for conflicts of interest and therefore make themselves familiar with the applicable scheme of delegation and company law rules on conflict of interest
- 7.3.18 To avoid a conflict of interests arising in the roles of Chief Finance Officer and Monitoring Officer, neither the Chief Finance Officer, nor the Head of Legal and Democratic Services should become directors of a trading company.
- 7.3.19 Unless appointed to the board of directors of a trading company, members and officers must avoid becoming shadow directors of a trading company or compromising the governance arrangements of the trading company and/or the Council. Therefore, unless appointed to the board of directors, members and officers must not:
  - a) participate in board meetings of the company (except as observers)
  - b) take any decision on behalf of the company
  - c) require the trading company to clear or seek approval for its decisions with themselves (Save for reserved matters)
- 7.3.20 Oversight and control of the trading company should be exercised in accordance with its articles of association and shareholders' agreement.

## **Contract Procedure Rules**

## 1. INTRODUCTION

These Contract Procedure Rules (CPR) are the Council's contract standing orders under section 135 of the Local Government Act 1972. They must be followed every time the Council enters into a contract for works, goods or services.

All public procurement and other applicable laws (including any European Union law directly or indirectly in force in England at the relevant time) must be followed. Such laws override any conflicting provision of the CPR.

Furthermore, the CPR must be read in conjunction with the Council's Constitution, including its Financial Procedure Rules, decision making processes and delegated authorities.

The CPR are the minimum standards which must be adhered to. Particular procurements may require a more thorough procedure than one defined by value alone depending on the identifiable risks to the Council, or it may be beneficial to the Council to secure greater competition. If in any doubt as to the position on any procurement, please consult the Procurement Team.

The CPR aim to promote the highest standards of probity, integrity and impartiality in a clear, fair and understandable supplier selection process. They thereby offer the best defence against allegations of purchases having been made fraudulently or incorrectly. Failure to comply with the CPR, without a valid waiver, may result in disciplinary action against the Officers concerned.

# 1.1. Overriding principles:

- a) The aim of every procurement exercise should be to achieve Value for Money as part of the general requirement to secure Best Value. In doing so those involved in the process will treat suppliers evenly and equally, without discrimination, acting in a transparent manner.
- b) Subject to those overriding principles, there should also be a focus on, wherever viable, enabling social value and encouraging participation by local businesses in bidding for Council procurement opportunities.
- c) Contractual arrangements should be made, wherever possible, on the Council's terms (standard general terms or standard form contracts, as explained in Rule 5.1). The fallback position would be to use industry standard model contracts, with supplemental terms for higher risk contracts. Contracting on the supplier's terms should be avoided and only done when agreed with (and with the changes to those terms required by) the Head of Legal and Democratic Services and the Procurement Team.

# 2. EXCLUDED CONTRACTS AND COMPLEX PROCUREMENTS

## 2.1. Excluded contracts

Contracts are not subject to these CPR if they are of the following specialist types, which will be managed by the relevant specialist team at the Council in accordance with the Council's Constitution:

- a) Contracts of employment which make an individual a direct employee of the Council;
- b) Agreements regarding the acquisition, disposal or transfer of land only (i.e. without any connected development);
- c) Agreements creating planning obligations (such as those under Section 106 of the Town and Country Planning Act 1990, as amended);

d) Grant awards or loan advances.

# 2.2. Complex procurements

Where the procurement involves any of the following criteria the Procurement Team and the Head of Legal and Democratic Services must be consulted:

- a) Where the Total Value exceeds the relevant Public Procurement Threshold (see the link at Rule 3.2, or consult the Procurement Team, for the current thresholds);
- b) Where the opportunity is likely, in view of its particular characteristics, to be of cross-border interest and therefore attract potential suppliers from outside the UK;
- c) Where any staff of the Council or an existing supplier spend the majority of their time providing the services which are to be procured (investigation would be needed to identify any potential TUPE implications in advance and obtain/provide employee liability information);
- d) The procurement involves leasing agreements;
- e) Where it is proposed to use a supplier's own terms or any other form of contract which is not one of those normally used by the Council for other matters (see Rule 5.1);
- f) Procurement of application software with a Total Value above £75,000;
- g) Agreements involving the development of land for public benefit;
- h) Where it is proposed to extend or vary an existing contract (as explained in Rules 5.7 and 5.8 respectively);
- i) Any collaborative procurements (where the Council is working with other authorities to procure), as explained in Rule 6.3;
- j) Any proposed arrangement which could be seen as distorting or threatening to distort competition by favouring certain suppliers (such as land and build contracts, as explained in Rule 6.5);
- Where it is proposed to enter into a new contract with an existing supplier without competition (such as a new contract for a line of business software system, as explained in Rule 6.6);
- I) Where it is complex in any other way or involves unusual risks.

# 3. CORPORATE AGREEMENTS/DEFAULT SELECTION PROCEDURES

# 3.1. Corporate agreements

A Corporate Agreement is one which has been approved by the Procurement Team in consultation with the Head of Legal and Democratic Services to give sufficient assurance that it complies with the law and specifies terms acceptable to the Council. For example, it might be:

- a) A framework agreement, dynamic purchasing system or similar facility operated by the Council or a suitable external organisation for government or similar public authority buyers; or
- b) A procurement arrangement with an "in-house" service provider, which is controlled by the Council and does almost all of its work for the Council. This is often referred to as a "Teckal" arrangement; specific legal tests determine whether the service provider is exempt from the normal competition requirements under the Public Procurement Regulations.

Such Corporate Agreements aim to streamline procurement by specifying in advance the terms and conditions which will apply and the procedure/options to be followed when procuring work under the Corporate Agreement.

If a Corporate Agreement exists and is suitable for the relevant procurement, Officers should consider with the Procurement Team whether to procure under that Corporate Agreement rather than following the default minimum requirements under Rule 3.2 below.

If you would like to use a Corporate Agreement, please contact the Procurement Team. They will need to assist you to ensure that the requisite procedure is followed and the Council's requirements are properly specified in the contract which would be procured under the relevant Corporate Agreement.

## 3.2. Default selection procedures

The following Table A outlines the default minimum selection procedure to be used where the procurement is within these CPR and not complex (see Rule 2 above) and a suitable existing Corporate Agreement (see Rule 3.1 above) is not being used in consultation with the Procurement Team:

Estimated Total Value	Coloction procedure	Selection recommendations
Estimated Total Value	Selection procedure	Selection recommendations
Less than £5,000	Single quotation in writing	Officer
	(see 4.1 and 4.2 below)	
£5,000 to £75,000	At least three quotations in	Officer, Line Manager or
	writing, unless 4.3(ci) or 4.3(h)	Procurement Team
	applies (see 4.1 and 4.3 below)	
Above £75,000 but	Invitation to Tender issued	Officer, Line Manager and
below the Public	openly or to at least three	Procurement Team
Procurement Threshold	suppliers	
	(see 4.1 and 4.4 below)	
At or above the Public	Advice must be sought from the	Consult with the
Procurement Threshold	Procurement Team and the Head	Procurement Team and
	of Legal and Democratic Services	the Head of Legal and
		Democratic Services

- a) The **Total Value** includes the whole life cost (and may include the lifecycle cost) of the procurement. See the definition in Rule 8 and consult the Procurement Team if you are unsure about whether any direct or indirect costs are included. For example, individual purchases under a general contract need to be aggregated and a software purchase will generally involve costs beyond the purchase of the system such as necessary implementation, training, support, licensing, updates and maintenance.
- b) The current Public Procurement Thresholds can be found at: https://www.gov.uk/government/publications/procurement-policy-note-0417-new-threshold-levels-2018 or the updated link maintained on the Procurement Team intranet page.

# 4. OFFICER RESPONSIBILITIES

Officers when purchasing must, at all times, ensure that they:

- a) Behave consistently with the highest standards of integrity;
- b) Ensure open and transparent processes are used;
- c) Strive for Best Value;
- d) Remain impartial;
- e) Comply with the necessary legal requirements, corporate and departmental aims; policies and procedures, and any procurement strategy in place; and

f) Ensure the inclusion of social value (either social, economic or environmental value). The following defines the specific responsibilities for Officers in each of the procurement processes identified in Rule 3.

# 4.1. Prior to purchasing, Officers shall:

- a) Make themselves familiar with these CPR.
- b) Define the need. Where this is likely to be complex, seek early input from relevant stakeholders including the Procurement Team, other departments and Legal Services.
- c) Identify if the need can be delivered from within the Council.
- d) In consultation with the Procurement Team, assess the risks associated with the procurement, paying particular attention to:
  - i. risks to people could staff or members of the public be injured?
  - ii. risks to information will the supplier be given personal data or confidential information?
  - iii. risks to property will the supplier have or be working on land/buildings/assets of the Council or others?
  - iv. other specific risks to the Council given the nature of the work and what it will be used for if a supplier's work is negligent, could that cause injury, damage or losses?
- e) In consultation with the Procurement Team, use that risk assessment to set the minimum insurance requirements for the supplier, which will be specified in the relevant contract document(s). In addition to the default insurance requirements set out in Table B below, specific insurance arrangements will be needed for specific risks (such as construction projects).
- f) Officers should consult the Procurement Team if they need any further guidance or training to assess risks and set insurance requirements. The Procurement Team will liaise with Legal Services and/or Internal Audit as required.

Table B: Minimum insurance requirements

Insurance type	Default position	Default minimum requirement (per claim, or series of claims arising out of the same cause or source)
Employer's liability insurance	Required unless the supplier is a small trader who will carry out all of the work themselves	£10 million A lower figure based on the Officer's risk assessment (but not less than £5 million) may be set for procurements with a Total Value of less than £25,000 where the risk of any injury or illness being suffered by the supplier's employees is low
Public liability insurance	Required unless there is no risk of the public, the Council or Council staff suffering injury or damage (including any property damage).	£10 million A lower figure based on the Officer's risk assessment may be set for procurements with a Total Value of less than £25,000 where the risk of the public, the Council or Council staff suffering injury or damage (including any property damage) is low

Professional	Normally required to	£1 million
indemnity	protect the Council in	A lower - or substantially higher - figure
insurance	the event of breach/	may be appropriate depending on the
	negligence, or third	risks. In some cases, a multiple of the
	party claims caused, by	Total Value will be a useful reference
	the supplier.	point, but always use the risk assessment
		under Rule 4.1: in particular, given the
		information which will be given to the
		supplier, the nature of the work and what
		the work will be used for, if the supplier is
		negligent, could that cause injury, damage
		or losses?

- g) Establish the approximate Total Value of the procurement by considering the full life cost of the procurement including any costs for support, consumables, delivery, disposal, annual renewals, and similar.
- h) Where a procurement exercise would be a Key Decision, ensure the requirements under the Constitution have been followed to enable the procurement to be carried out.
- Secure the budget required via the approved Member (or delegated) approval for the expenditure or check that it has been agreed under the approved policy and scheme of delegation as set out in the Constitution.
- j) Check for existing Corporate Agreements (see Rule 3.1) which cover the purchase.
- k) Decide on the appropriate procurement route or, if the procurement is likely to have a Total Value of £75,000 or more or other risks were identified, consult with the Procurement Team.
- I) Note that, for so long as pre-selection stages remain unlawful for procurements below the Public Procurement Threshold, in such procurements the Council cannot use a separate selection stage to reduce the number of potential suppliers before inviting tenders. This does not prevent the Council from assessing suitability by setting evaluation criteria/questions in the invitation documents (under Rule 4.2, 4.3 or 4.4 below) which are proportionate and relevant to the subject matter of the procurement.
- m) If required, conduct pre-tender market engagement (subject to the restrictions in Rule 6.12) with guidance, and support, from the Procurement Team to ensure that no potential supplier is given an improper advantage over other potential suppliers.
- n) Identify Key Success Criteria for what constitutes an acceptable procurement outcome.

# 4.2. Single Quotation Procedure (Total Value less than £5,000):

Having followed Rule 4.1:

- a) Identify the appropriate contract document(s) to be used by reference to Rule 5.1 below and/or contacting Legal Services or Procurement.
- b) Complete the relevant details in the contract document(s), including the Council's specification of its requirements, and make them available to the relevant supplier(s) so that they can provide their quotation(s) based on this.
- c) Officers should select a supplier by any reasonable means (e.g. written quotation, online catalogue, etc.)

- d) Where practicable a supplier from the local area should be considered.
- e) Request a final written quote from the supplier.
- f) Reasons for the selection are to be recorded on the Officer's files.
- g) Raise an appropriate Purchase Order to the supplier using the Business Central software, ensuring this refers to or incorporates the relevant contract document(s).

# 4.3. Multiple Quotation Procedure (Total Value £5,000 to £75,000):

Having followed Rule 4.1:

- a) Identify the appropriate contract to be used by reference to Rule 5.1 below and/or contacting Legal Services or Procurement.
- b) Develop and include in the relevant sections of the Council's invitation to bid documents, so that prospective suppliers can provide their quotations based on this:
  - i. The evaluation criteria (prepared in accordance with Rule 4.6); and
  - ii. The draft contract (including the specification of services/goods/works required by the Council).

These should be specified having considered as a minimum: Key Success Criteria, risks to the service and process, use of property and information, costs and performance indicators. The Procurement Team can assist with developing the relevant criteria/specification as required.

c) Officers should then either:

# i. Invitations to selected potential suppliers

select 2 or more (where the Total Value is less than £25,000) or 3 or more (where the Total Value is £25,000 to £75,000) specific potential suppliers to invite to bid (including at least one local supplier, where practicable without improperly excluding other suppliers, as explained in Rule 6.13 below); or

# ii. Open opportunities

using the Council's e-sourcing system to do so, opt to publish the opportunity nationally using <u>Contracts Finder</u> with or without any other advertisement.

**NB** - If the opportunity is advertised at all (such as in newspapers or on the Council's website to attract local or wider interest), it must also be published on Contracts Finder.

- d) The period allowed for responses should be adequate, considering the complexity of the Council's requirements, to provide a reasonable opportunity for suppliers to prepare and submit a quotation. This will normally be at least 10 working days.
- e) Invitation to bid documents should be sent or made available to the suppliers via the Council's e-sourcing system either to the selected suppliers or in an open opportunity. Access to the Council's e-sourcing system will be arranged by the Procurement Team on request.
- f) The Council's e-sourcing system will publish open opportunities to the Contract Finder system automatically.
- g) Evaluate the bids against the specified evaluation criteria, liaising with the Procurement Team and the Finance Team to check the information provided by the suppliers and investigate the financial status of the supplier(s).

- h) If less than two bids are received (where the Total Value is less than £25,000) or less than three bids are received (where the Total Value is £25,000-£75,000), consult with the Procurement Team and follow their recommendations as to whether to arrange a new invitation to bid or obtain other evidence demonstrating that (because of the nature of the opportunity, an absence of suitable competitor suppliers or otherwise) the bid(s) received represent Value for Money.
- i) If it is proposed to make advance payments to the supplier before receiving the relevant goods, works or services, seek approval from the Section 151 Officer before proceeding (see Rule 6.9).
- j) Identify the winning bid.
- k) Record with the Procurement Team the details of the purchase, including reasons for the selection and for any absence of local suppliers in the winning bid and/or bids received.
- I) All communications with suppliers must remain (and should be headed) "subject to contract" until a binding contract is entered in to with (awarded to) the selected supplier in accordance with Rule 5.
- m) Formal groups should be established for contract mobilisation plans, service improvements, contract variations, performance monitoring and any other contract management processes.

# 4.4. Tender Procedure (Total Value more than £75,000 but below the Public Procurement Threshold):

Having followed Rule 4.1 above:

- a) Officers should engage the assistance of the Procurement Team as soon as it is anticipated that a tender may be required. A procurement resource will then be assigned to the project/purchase.
- b) The Procurement Team will assist Officers with the following steps, including design of scope, critical success factors and mitigation of risks/costs.
- c) Check that it would not be preferable to procure under any suitable Corporate Agreement which may be in place (see Rule 3.1 above).
- d) Identify the appropriate contract to be used by reference to Rule 5.1 below and/or contacting Legal Services.
- e) Develop and include in the relevant sections of the Council's invitation to tender documents, so that prospective suppliers can provide their tenders based on this:
  - i. The evaluation criteria (prepared in accordance with Rule 4.6); and
  - ii. The draft contract (including the specification of services/goods/works required by the Council).

These should be specified having considered as a minimum: Key Success Criteria, risks to the service and process, use of property and information, costs and performance indicators. The Procurement Team can assist with developing the relevant criteria/specification as required.

- f) Officers should then either:
  - i. Invitations to selected potential suppliers select 3 or more specific potential suppliers to invite to tender (including at least one local supplier, where practicable without improperly excluding other suppliers, as explained in Rule 6.13 below);
  - ii. Open opportunities

using the Council's e-sourcing system to do so, opt to publish the opportunity nationally using <u>Contracts Finder</u> with or without any other advertisement.

**NB** - if the opportunity is advertised at all (such as in newspapers or on the Council's website), it must also be published on Contracts Finder.

- g) Reasons for inviting only selected potential suppliers must be recorded with the Procurement Team.
- h) Where the Procurement Team believe it is in the best interests of the Council, they may, in consultation with the Officer, seek authority from a Chief Officer to override a decision not to publish an opportunity openly.
- i) As noted under Rule 4.1 above, for so long as pre-selection stages remain unlawful for procurements below the Public Procurement Threshold, the Council cannot use a separate selection stage to reduce the number of potential tenderers before inviting tenders.
- j) The period allowed for responses should be adequate, considering the complexity of the Council's requirements, to provide a reasonable opportunity for suppliers to prepare and submit a tender. This will normally be at least 20 working days.
- k) Invitation to tender documents should be sent or made available to the suppliers via the Council's e-sourcing system either to the selected suppliers or in an open opportunity. Access to the Council's e-sourcing system will be arranged by the Procurement Team on request.
- I) The system will publish open opportunities to the Contract Finder system automatically.
- m) The Procurement Team will manage evaluation of tenders against the specified evaluation criteria and liaise with the Finance Team to check the information provided by the suppliers and investigate the financial status of the supplier(s).
- n) If the Finance Team advise against proceeding with the relevant tenderer and/or it is proposed to make advance payments to the tenderer before receiving the relevant goods, works or services, seek approval from the Section 151 Officer before proceeding (see Rule 6.9).
- n) All communications with tenderers must remain (and should be headed) "subject to contract" until a binding contract is entered in to with (awarded to) the selected tenderer in accordance with Rule 5.
- o) Formal groups should be established for contract mobilisation plans, service improvements, contract variations, performance monitoring and any other contract management processes.

# 4.5. Procurement above the Public Procurement Threshold

- a) Advice should be sought from the Council's Procurement Team where the Total Value is likely to exceed the Public Procurement Threshold.
- b) A business case must be prepared for all procurements over the Public Procurement Threshold to include:
  - Nominated contract manager,
  - o Risk assessments (see Rule 4.1(d)) and risk register,
  - Contingency measures (including early termination and exit strategy).
- c) The Procurement Team will then work with you to carry out a procurement exercise which complies with the requirements of the Public Procurement

Regulations and includes information/financial status checks and other safeguards in line with those which apply under Rule 4.4.

# 4.6. Evaluation Criteria and Evaluation

#### **Evaluation Criteria**

- a) Evaluation criteria for procurements below the Public Procurement Threshold may be price only.
- b) However, the evaluation criteria should normally be prepared to enable the most economically advantageous tender or bid (MEAT), as explained below, to be identified, ensuring that all such criteria are appropriate for and proportionate to the relevant procurement. It is advisable to liaise with the Procurement Team to develop suitable criteria for the relevant procurement and the weighting to be given to those criteria.
- c) Evaluation criteria for procurements above the Public Procurement Threshold would be prepared by the Procurement Team, in consultation with the relevant Officers, to enable the most economically advantageous tender (MEAT) to be identified on the basis of price or cost, using a cost-effectiveness approach. This may include the best price-quality ratio, assessed on the basis of criteria (such as qualitative, environmental and/or social aspects) which relate to the works, supplies or services to be provided under the relevant contract in any respect and at any stage of their life cycle. The cost element may take the form of a fixed price or cost on the basis of which suppliers will compete on quality criteria only. The criteria may include, for example:
  - quality, including technical merit, aesthetic and functional characteristics, accessibility, design for all users, social, environmental and innovative characteristics and trading and its conditions;
  - ii. organisation, qualification and experience of staff assigned to performing the contract, where the quality of the staff assigned can have a significant impact on the level of performance of the contract; and/or
  - iii. after-sales service and technical assistance, delivery conditions such as delivery date, delivery process and delivery period or period of completion.
- d) Evaluation criteria shall not include Non-Commercial Considerations except in accordance with advice from the Head of Legal and Democratic Services, include matters which unlawfully discriminate against suppliers outside the UK or have the effect of conferring an unrestricted freedom of choice on the Council. They shall ensure the possibility of effective competition and be accompanied by specifications that allow the information provided by the tenderers to be effectively verified in order to assess how well the tenders meet the evaluation criteria.
- e) It will be important to specify in the invitation document the relative weighting given to each of the evaluation criteria, except where this is price alone. Those weightings may be expressed by providing for a range with an appropriate maximum spread. Where weighting is not possible for objective reasons, the criteria are to be indicated in decreasing order of importance.

## **Evaluation**

- f) Any clarifications of any invitation, or requests to clarify a quotation/tender, may only be provided/made in accordance with Rule 4.7 below.
- g) Post Tender Negotiation is to be the exception and subject to Rule 4.8 below.
- h) Where the evaluation criteria are not price alone (i.e. MEAT is used), a member of the Procurement Team should facilitate the formal evaluation process and evaluators

- must record reasons for and be able to justify their scores under the scoring mechanism specified in the invitation document.
- i) Minimum criteria compliance checks, including checking for complete quotations/tenders, should be carried out prior to any other evaluation. Where a quotation/tender is incomplete, contact the Procurement Team for advice on how to proceed. In case of doubt, evaluators shall verify effectively the accuracy of the information and proof provided by the prospective suppliers.
- j) Pricing should be checked with any pre-tender estimates, and any significant variations should be examined and resolved by raising clarification questions in accordance with Rule 4.7.
- k) Arithmetic in compliant tenders should be checked where practicable. Any identified mathematical errors should be notified to the supplier for clarification in accordance with Rule 4.7. Any correction or other change proposed by the prospective supplier cannot be made unless it is approved by the Procurement Team.
- If the bid total does not reflect the pricing matrix provided, the rates should be taken as correct and the prospective supplier asked to stand by those rates or withdraw the bid.

## 4.7. Clarifications

- a) The Council may issue clarifications of an invitation (on its own initiative or in response to enquiries from prospective suppliers) either in writing or in person, but written records shall be kept and (except for communications which the Procurement Team have confirmed can properly be withheld on the basis that they contain commercially sensitive information from suppliers and do not confer an unfair advantage on any supplier) made available to all prospective suppliers (by publication on the Council's e-procurement system or otherwise).
- b) The Council may ask suppliers to clarify their quotations/tenders but must do so in consultation with the Procurement Team, in accordance with the restrictions in Rule 4.8 below on Post Tender Negotiation and through the Council's e-sourcing system to ensure the clarification is properly recorded or, if that is not possible, with a written record.

# 4.8. Post Tender Negotiation

- a) Discussions with prospective suppliers after submission of a tender/bid and before the award of a contract, with a view to obtaining adjustments in price, delivery, quality or content (i.e. **Post Tender Negotiations**) must be the exception and not the rule and, wherever possible, conducted through the Councils e-sourcing system to ensure they are properly recorded. These should only be carried out with full involvement of the Procurement Team, in consultation with the Head of Legal and Democratic Services and in accordance with the following provisions.
- b) In procurements above the Public Procurement Threshold, no Post Tender Negotiation is possible unless specifically allowed under the Public Procurement Procedure used or in accordance with advice from the Head of Legal and Democratic Services.
- c) Any Officer appointed by the Chief Officer to carry out Post Tender Negotiation must ensure that all Post Tender Negotiations are conducted on a "subject to contract" basis and should ensure that there are recorded minutes of all negotiation meetings.

- d) Any Post Tender Negotiations must be carried out by a team of at least two Officers, one of whom must be from the Procurement Team or, if not available, a department independent of the Officer(s) dealing with the relevant procurement.
- e) Where a Post Tender Negotiation would lead to a material change to the specification, price or any other contract terms, negotiations should cease, and a new tender will be required unless the Head of Legal and Democratic Services advises otherwise.

# 4.9. Notifying (debriefing) suppliers

- a) Once a successful supplier has been selected, unless the Procurement Team agree that notifications and a standstill period are not compulsory or appropriate:
  - i. all suppliers who submitted quotations/tenders must be notified of the selection in writing, with their scores and those of the successful supplier; and
  - ii. the notifications to the unsuccessful suppliers shall include feedback regarding their performance comparative to the successful supplier.
- b) Once the notifications have been communicated to the suppliers, a standstill period (previously known as an Alcatel period) of at least 10 calendar days ending on a working day will commence, to allow the Council to take into account any representations made by the unsuccessful suppliers within that standstill period.
- c) Where a challenge occurs:
  - i. The Head of Legal and Democratic Services must be notified immediately.
  - ii. The Procurement Team should be informed.
  - iii. The Officer will not award the contract and all communications relating to the challenger must be referred to Legal Services to handle.
- d) At the appropriate time, the Council will then decide whether to enter into the relevant contract award document.
- e) Where the Procurement Team agree that there will be no standstill period and a supplier requests the reasons for a Contracting Decision this should be provided within 15 working days. Details of the information to be provided should be discussed with the Procurement Team.

## 5. CONTRACTUAL REQUIREMENTS

## 5.1. Contract requirements

- a) The following Table C outlines the default minimum forms of contract to be used where the procurement is within these CPR and not complex (see Rule 2 above) and a suitable existing Corporate Agreement (see Rule 3.1 above) is not being used in consultation with the Procurement Team.
- b) The specified standard forms should not be amended, and other forms should not be used, except in consultation with Legal Services.
- c) The Council's standard form agreements are available from Legal Services or Procurement, and supplemental or alternative terms can be prepared, on request.

Table C: Minimum contract form requirements

Risks Assessed T (see Rule 4.1) as	Total Value	Form of contract to be used
low?		

Yes	Less than	The appropriate version of the Council's general terms
	£5,000	and conditions, as updated by Legal Services from time
		to time
		(Officers can use their purchase order to amend any
		specific provisions of the general terms, but only in
		accordance with guidance from the Head of Legal and
		Democratic Services)
NA	£5,000 to	Either:
	£75,000	(a) the Council's standard form agreement for
		services/goods/works, as appropriate; or
		(b) standard forms of contract issued by an
		appropriate industry body (such as NEC4 or JCT
		contracts or construction-related procurements)
NA	Above	Either:
	£75,000	(a) the Council's standard form agreement for
		services/goods/works, as appropriate; or
		(b) standard forms of contract issued by an
		appropriate industry body (such as NEC4 or JCT
		contracts or construction-related procurements)
		with supplemental terms to include the
		Council's minimum standard requirements for
		higher value procurements, as outlined in Rule
		<u>5.2(b)</u> .

# 5.2. Clauses required within agreements

- a) All contracts shall, irrespective of value:
  - i. Be completed in writing;
  - ii. Specify what is to be supplied (the works/materials/services);
  - iii. Specify the delivery dates/periods;
  - iv. Specify the provisions for payment (how much and when);
  - v. Specify whether the price includes or excludes Value Added Tax;
  - vi. Specify the minimum insurance requirements, as set by the Officer in accordance with Rule 4.1; and
  - vii. Include provisions for the Council to terminate the contract.
- b) All contracts of purchase with a Total Value above £75,000 must also specify:
  - That the contractor may not assign, subcontract, transfer, licence or otherwise dispose of any part or whole of their rights or obligations under the contract without prior written consent of the Council (not to be unreasonably withheld);
  - ii. Health and safety requirements;
  - iii. Any ombudsman or appeal requirement including escalation for complaints or conflict resolution;
  - iv. Data protection requirements (if relevant);
  - v. That charter standards are met (if relevant);
  - vi. Equality and diversity requirements;
  - vii. Freedom of information and environmental information requirements;
  - viii. Whistleblowing requirements;

- ix. Anti-bribery requirements, obliging the supplier to comply with the Bribery Act 2010 and enabling the Council to terminate for any breach by the supplier;
- x. Requirements for Consultants and Agents working on behalf of the Council to comply with the Constitution, including these CPR and the Financial Procedure Rules:
- xi. Rights of access to relevant documentation and records for monitoring and audit purposes;
- xii. Intellectual property rights (if required); and
- xiii. Performance monitoring and contract management requirements.

# 5.3. Contract award (signing or sealing)

- a) All contracts, including those to be made using purchase orders, must be concluded formally in writing before the supply, service or works begin, except in exceptional circumstances and then only with the written consent of a Chief Officer.
- b) The Officer shall confirm that the proposed contract has been procured in accordance with the Constitution, including these CPR and the Financial Procedure Rules. It will be important to refer to the full Constitution for the detailed relevant requirements, but the Officer will normally need to verify in particular:
  - i. Whether the Total Value is within existing budget allocations and, if it is not, that approval has been obtained from Cabinet;
  - ii. If the Total Value does not exceed £30,000, that the Officer approval has the relevant financial authorisation limits and approval levels to enter into the contract;
  - iii. If the Total Value is between £30,000 and £250,000, that approval has been obtained from the relevant Portfolio Holder or from Cabinet; and
  - iv. If the Total Value exceeds £250,000 or is otherwise a Key Decision, that the procurement has been included on the Forward Plan and approval has been obtained from Cabinet.
- c) The signature provisions in the contract documents are to be finalised depending on the requirements set out in Table D below.
- d) Contract documents should then be sent to the successful supplier on the basis that:
  - the contract documents remain "subject to contract" unless and until they are signed on behalf of the Council;
  - ii. they are asked to sign the contract document(s) where and as indicated (but not date them) and return them to the Council; and
  - iii. the Council would take this as their authority to date the documents to complete them if/when any necessary final internal approval has been obtained by, and it has been signed on behalf of, the Council.
- e) The Officer responsible for securing signature of the contract documents must ensure that the person signing for the supplier has authority to bind it.
- f) Contracts should then be signed or sealed by the Council in accordance with the following minimum requirements. The Officer shall then date and send a copy of the contract document to the supplier at the appropriate time.

**Table D: Minimum completion requirements** 

Does Rule 5.4(b), below, apply?	Total Value	Method of completion
Yes	Any	Execution as a deed

No	Less than £5,000	Signature or e-mail of Officer
	£5,000 to £75,000	Signature of Line Manager
	£75,000 to the Public	Signature of Chief Officer
	Procurement Threshold	
	Above the Public	Execution as a deed
	Procurement Threshold	

## 5.4. Execution as a deed

- a) As set out above, contracts should be executed as a deed if the value is above the Public Procurement Threshold.
- b) Contracts should also be executed as a deed if:
  - i. the Council might wish to exercise rights in respect of the contract more than 6 years after the contract ends, or
  - ii. the price is nominal and does not reflect the actual value of the goods/services, or
  - iii. there is any doubt about whether an individual signing a simple contract would be authorised to bind the supplier.
- c) A sample signature box for contracts to be executed as a deed, where the supplier is a company, is below:

The parties have executed this deed on the date specified above			
Executed as a deed by [full name of supplier, e.g. SUPPLIER 123 LIMITED], acting by [two Directors/one Director and the company secretary/one director in the presence of:]	Signature  Name  Director		
[Witness signature	[Signature		
Witness name	Name		
Witness address	Director]		
Witness occupation]			
Executed as a deed (but not delivered until the date specified above) by affixing the common seal of EAST SUFFOLK COUNCIL in the presence of:	Signature  Name  Title  Signature  Name		
	Title		

d) Use of the Council's seal to execute as a deed shall be administered by Legal Services, who will not affix the seal or witness the sealing without the authority of Cabinet, a Committee, a Cabinet Member, the Chief Officer or the relevant Strategic Director or Head of Service acting under delegated powers.

# 5.5. Signature as a simple contract

a) A sample signature box for contracts to be signed by an Officer, Line Manager or Chief Officer as set out in Table D above, because they do not need to be executed as a deed, is below:

The parties have entered into this agreement on the date specified above		
Signed on behalf of [full name of supplier, e.g. SUPPLIER 123 LIMITED] by	Signature	
	Name	
	Title	
Signed on behalf of EAST SUFFOLK COUNCIL	Signature	
by:	Name	
	Title	

## 5.6. Document circulation and retention

a) Copies of contracts are to be kept and circulated by the Officer, and the originals are to be retained, as set out in Rule 7.2.

## **5.7.** Contract extensions

- a) It is recognised there will be instances where extending (sometimes called "renewing") the length of a contract, by exercising an existing extension option in the existing contract, can provide better value than reopening it to competition.
- b) Contracts may only be extended in the following circumstances. For any contracts involving sums at or approaching the applicable Public Procurement Threshold or where there is any doubt as to whether the proposed extension satisfies these requirements, Officers will need to consult the Procurement Team and/or Legal Services as appropriate in advance.

Total Value of the original contract and all extensions, including the proposed extension	Circumstances of the original procurement
Less than the applicable Public Procurement Threshold	The proposed extension of the duration of the contract would be on the terms of extension provided for in the original contract, such that no negotiation is required.
At or more than the applicable Public Procurement Threshold	The proposed extension of the duration of the contract would be on the terms of extension advertised, tendered and evaluated in the original procurement and provided for in the original contract, such that no negotiation is required.

c) To extend a contract, it will be necessary to prepare a formal notice to the supplier in the terms required by the relevant contract. Officers should liaise with the Procurement Team and Legal Services at an early stage if they need any guidance or to prepare such notice so that it is ready to serve before any deadline in the contract.

## 5.8. Contract variations

a) Variation in the scope, duration and/or other terms of an existing contract can also provide better value than retendering, but can only be carried out through or in consultation with the Procurement Team, in consultation with Legal Services as appropriate, because detailed restrictions may apply and it will be necessary to:

- i. instruct Legal Services to prepare a variation agreement to be entered in to between the Council and the supplier; and
- ii. ensure that any negotiations and other communications with the supplier are carried out on a "subject to contract" basis unless and until the variation agreement is entered in to.
- b) In general, where the Total Value of the original contract and all extensions and variations, including the proposed variation, is less than the applicable Public Procurement Threshold, the contract may only be varied if:
  - i. The procedure under Rule 6.6 has been followed for line of business software systems; or
  - ii. Each of the following conditions have been satisfied:
    - the proposed variation would not materially change the scope of the original contract or there was a contractual review clause or other option in the original contract to allow for such a variation; and
    - 2) the proposed variation would not represent an increase of more than 50% of the Total Value of the original contract; and
    - if the proposed variation extends the duration of the original contract, it does not do so for more than one year from the end of the duration of the original contract; and
    - 4) the Officer's case for the better value for the Council in not opening the opportunity to competition has been approved by the Procurement Team and the Head of Legal and Democratic Services.
- c) In general, where the Total Value of the original contract and all extensions and variations, including the proposed variation, may reach or exceed the applicable Public Procurement Threshold, subject to advice in the relevant circumstances from the Procurement Team and Legal Services, based on the law at the time these CPR were made the contracts may only be varied if:
  - i. In the case of contracts for goods or services:
    - the value of the proposed variation is less than 10% of the initial contract value and less than the relevant Public Procurement Threshold; and
    - 2) the overall nature of the contract remains unaltered; or
  - ii. In the case of contracts for works:
    - the value of the proposed variation is less than 15% of the initial contract value and less than the relevant Public Procurement Threshold; and
    - 2) the overall nature of the contract remains unaltered; or,
  - iii. The proposed variations:
    - were explicitly provided for in the original procurement and contract documents in clear, precise and unequivocal review clauses which stated the scope and nature of possible variations as well as the conditions under which they may be used; and
    - 2) do not alter the overall nature of the contract.
  - iv. The proposed variations:
    - 1) are made because additional works, goods or services have become necessary but a change of supplier cannot be made for "economic or technical reasons" (such as interchangeability or interoperability of

- existing equipment) or changing supplier would cause "significant inconvenience" or "significant duplication of costs"; and
- 2) would have a value which does not exceed 50% of the initial contract value; and
- 3) are published by the Council by notice in the Official Journal of the European Union (or as otherwise required by applicable law).
- v. The proposed variations:
  - 1) need to be made due to circumstances which a "diligent contracting authority" could not have foreseen; and
  - 2) do not alter the overall nature of the contract; and
  - 3) would have a value which does not exceed 50% of the initial contract value; and
  - 4) are published by the Council by notice in the Official Journal of the European Union (or as otherwise required by applicable law).
- vi. The proposed variations are not deemed "substantial" to the contract. This type of variation must not be made without guidance from Legal Services. For example, a modification will be "substantial" where it introduces conditions which, had they been part of the original procurement, would have allowed for the admission of other candidates or for the acceptance of a different tender, or attracted additional participants, changes the economic balance of the contract in favour of the supplier in a way not provided for in the initial contract or Framework Agreement, extends the scope of the subject-matter considerably or introduces a new contractor, except where this is permitted.
- d) Where a proposed variation does not fall within one of these categories, the opportunity must be let under a new, relevant competitive process.

# 5.9. Contract Management

- a) Efficiencies secured under competitive processes will only be realised with effective contractual management.
- b) Named Officer(s) within the relevant department will be responsible for the day to day operational management of any new contract in their area.
- c) Procurement will assist in contract management, particularly in cross-functional (or cross-authority) agreements, with roles being established with departments at contract mobilisation. Using diagram 1 below as a guide, all contract management will be agreed at a suitable level between points A and B, depending on the input required from each in the circumstances:



- d) Requirements on contract management are to include (as a minimum)
  - i. An annual review (in consultation with the Finance Team) of the financial status of any supplier in contract with the Council
  - ii. Annual check for validity of any required certifications and evidence of current insurance cover
  - iii. Annual review of any required policy documentation

- iv. Regular review meetings at agreed intervals to discuss:
  - 1) Contractual performance (key performance measures)
  - 2) Social value delivery
  - 3) Innovations or other potential savings in areas relating to the contract or opportunities to improve the range of services provided.
  - 4) Risk identification, evaluation and management on subjects relating to the contract
  - 5) Customer complaints and compliments.
  - 6) Any data protection issues.

**NB** – the intervals for these review meetings will vary depending on the complexity of the contract/commodity and the Total Value. As a rule of thumb, the review meetings for any contract with a high-risk element or above the Public Procurement Threshold should be held at least quarterly and can be more frequent where performance or risk management are identified as an issue.

- e) For all agreements with a Total Value above the Public Procurement Threshold a report must go annually, via the Chief Executive, to the relevant Cabinet Member regarding:
  - i. Achievement of contractual objectives within the period
  - ii. Current contractual direction (e.g. continue, review or retender now)

## 6. OTHER PROCUREMENT PRINCIPLES

## **6.1.** Prevention of corruption:

- a) Officers involved with procurement must comply with the Officers Code of Conduct and must not invite or accept any gift or reward in respect of the award or performance of any contract.
- b) It is the Officer's responsibility, if challenged, to prove that anything alleged to have been done or received was not done or received corruptly.
- c) High standards of conduct are obligatory, corrupt behaviour will lead to dismissal and is a crime under the Bribery Act 2010.

## **6.2.** Declaration of interests:

- a) If it comes to the knowledge of a Member or Officer of the Council that a contract in which they have a pecuniary interest (an interest relating to money) has been, or is to be, entered into by the Council then they must immediately give written notice to the Monitoring Officer.
- b) Written notice is required irrespective of whether the pecuniary interest is direct (where they are a named party) or indirect (for example, where they or someone connected with them (such as their partner or relative) are a board member, employee, stakeholder or beneficial owner).
- c) The Monitoring Officer shall maintain records of all declaration of interests notified by Members and Officers in accordance with Rule 6.2.
- d) The Monitoring Officer shall ensure that the attention of all Members is drawn to the Members' Code of Conduct.

# **6.3.** Collaborative Procurements:

a) Collaborative procurement arrangements are typically those with another local authority, government team, statutory undertaker or public service

- purchaser/consortium, who can secure better terms from suppliers by purchasing separate services collectively.
- b) Collaborative procurements must follow the same applicable laws, including the Public Procurement Regulations, as all other procurement. They may also involve specific risks, such as potential liabilities for or caused by other authorities if the arrangement is not structured and documented (with, for example, several liability provisions) to manage such risks.
- c) Where another authority (or other identified public procurement body) is leading on a procurement exercise then it is accepted that this will be done under their contract standing orders.
- d) However, the Officer must first consult the Procurement Team, the Section 151 Officer and the Head of Legal and Democratic Services about the proposed arrangements.

#### 6.4. External work:

a) The Head of Legal and Democratic Services must be consulted where contracts to work for or provide any advice or other services or goods to an organisation outside of the Council are proposed.

## 6.5. Land and build contracts

- a) This type of agreement is encountered where (for example) a developer will only sell land which the Council wishes to purchase for development (such as for social housing) if the developer has the right to carry out the construction work for the Council
- b) Such agreements are complex because opportunities to purchase land can be extremely time sensitive/restricted (where the opportunity to acquire a key site may be lost to third parties if the Council cannot quickly negotiate acceptable terms with the seller) and would not normally be subject to the Public Procurement Regulations, but agreements for public works contracts are subject to the Public Procurement Regulations and other legal restrictions will apply, such as those which are designed to prevent arrangements which distort or threaten to distort competition by favouring certain suppliers.
- c) Accordingly, Officers should consult the Procurement Team and the Head of Legal and Democratic Services about any potential land and build arrangements at the earliest opportunity and prepare to submit to them for consideration:
  - i. details of the circumstances, including proposed arrangements to advertise the Council's requirements for such sites or, if the Officer believes that only one particular site is suitable, full details explaining why no reasonable alternative or substitute exists based on objective criteria which do not artificially narrow down of the parameters of the procurement (NB in any event, contracts with a Total Value at or above the relevant Public Procurement Threshold would have to follow one of the permissible Public Procurement Procedures); and
  - ii. at the appropriate stage, an independent open market valuation of the land to be acquired taking into account all conditions which would apply, including those which would operate to the seller's advantage (such as the right to carry out the construction work for the Council on specified cost/profit terms).

## 6.6. Line of business software systems

- a) A line of business software system is one which the Council considers:
  - i. is critical to normal business/service delivery; and

- ii. would be costly and disruptive to replace with an alternative system.
- b) Where the Council procures a line of business software solution, there may be a disparity between the viable length of a contract (for example, five years) and the length of the useful life of that system (for example, 20 years). In a market where there is high probability of technological advances, changes in ways of working and changes in market direction, it cannot realistically be assumed that contracts can be negotiated to cover the potential useful life of the software.
- c) In general, where the Total Value of the original contract and all relevant renewals, new agreements, extensions and variations, including the proposed new agreement/variation, may reach or exceed the applicable Public Procurement Threshold, a new contract with the existing supplier may only be entered into (whether by variation/renewal of the original contract or entry into a new contract) without a Public Procurement Procedure or otherwise reopening the opportunity to competition:
  - i. in accordance with advice from the Procurement Team and Legal Services, based on the specific circumstances and the law at the relevant time;
  - ii. if the Head of Digital and Programme Management confirms that the relevant system is a line of business system and that any conditions advised by Legal Services (whether by reference to Rule 5.8 or otherwise) are satisfied; and
  - iii. with the approval of the Head of Legal and Democratic Services.
- d) In general, where the Total Value of the original contract and all relevant renewals, new agreements, extensions and variations, including the proposed new agreement/variation, is less than the applicable Public Procurement Threshold, a new contract with the existing supplier may only be entered into (whether by variation/renewal of the original contract or entry into a new contract) without a Public Procurement Procedure or otherwise reopening the opportunity to competition:
  - i. if the Head of Digital and Programme Management confirms that the relevant system is a line of business system; and
  - ii. the Officer's case for the better value for the Council in not opening the opportunity to competition (whether because the costs and disruption of moving to a new system would be prohibitive or otherwise) has been approved by the Procurement Team and the Head of Legal and Democratic Services.

## **6.7.** Electronic Procurement:

- a) All procurement should be conducted electronically within the Council unless reasons can be provided to the Procurement Team as to how this would adversely affect a fair competitive process.
- b) The Procurement Team manage an Electronic Sourcing System for which access can be provided as required.

## 6.8. British and International Standards

- a) Where standards are to be used these must properly reflect the expected requirements or quality.
- b) When using British standards any comparable acceptable standard from the EU must be accepted in lieu of the British standard as long as it either meets or exceeds the standard requested.
- c) Where a standard from outside the EU is provided guidance should be sought from the Head of Legal and Democratic Services.

# 6.9. Financial status of/security from suppliers

- a) The Officer shall consult the Section 151 Officer as to the need for security (such as a Parent Company Guarantee) and whether it is appropriate to proceed with a proposed supplier with or without such security when:
  - i. the Total Value looks likely to exceed £500,000; or
  - ii. the award would be based on evaluation of the parent company of the proposed contracting party; or
  - iii. it is proposed to make advance payments before receiving the relevant goods, works or services; or
  - iv. there is a concern regarding the financial stability of the contracting party; or
  - v. the potential risks in the contract warrant it.
- b) The Officer must consult the Section 151 Officer as to the need for a Bond when:
  - i. the Total Value looks likely to exceed £1,000,000, or
  - ii. there are concerns about the stability of the contracting party and it is proposed to make advance payments before receiving the relevant goods works or services.

# 6.10. Supplier Lists

a) Supplier lists should not be held or used by the Council except where these have been developed through usage of a dynamic purchasing system (or a similar Corporate Agreement) set up by the Procurement Team or other approved external purchasing body in accordance with the Public Procurement Regulations.

# 6.11. Exemptions to CPR

- a) Some of the provisions of these CPR are intended to correspond with general legal requirements, including the Public Procurement Regulations. Officers will need to liaise at an early stage with the Procurement Team (who will consult Legal Services as necessary) to assess whether a proposed course of action would be contrary to such legal requirements and ensure that the position is explained in any application for a waiver from these CPR.
- b) The Council and its Cabinet have power to waive any requirements within these CPR for specific projects. Officers should note that, if such a decision would constitute a Key Decision, the procedure for Key Decisions under the Constitution would also need to be followed.
- c) In exceptional circumstances, a Chief Officer also has the power, under scheme of delegation in the Constitution, to waive any requirements within these CPR, provided that:
  - the Total Value does not exceed the Public Procurement Threshold, or the Head of Legal and Democratic Services has been consulted and approves the proposed waiver by reference to the relevant provisions of the Public Procurement Regulations; and
  - ii. the relevant Cabinet Member is consulted.
- d) The procedure for seeking an exemption from the CPR is as follows:
  - i. the exemption application form is to be obtained by the Officer from the Procurement Team, completed in draft by the Officer and sent to the Procurement team for review;
  - ii. the Procurement Team will liaise with the Officer to finalise the exemption application form and consult with the Head of Legal and Democratic Services;

- iii. if the exemption is sought from the Council or its Cabinet, the exemption form will be produced with the relevant report to Council/Cabinet;
- iv. if the Chief Officer grants an exemption under Rule 6.11(c), they will sign the application form, which is to be submitted to the Section 151 Officer for countersignature;
- v. the Procurement Team must keep records of all exemptions and the reasons for them.
- e) The Section 151 Officer must monitor the use of all exemptions.

## 6.12. Pre-Tender Market Engagement

Officers may engage the market by consulting potential suppliers prior to any procurement providing:

- a) Any consultation with the market is not able to be viewed as prejudicial to any potential supplier or any subsequent procurement.
- b) That no individual supplier is given information that could be advantageous in creating a bid which is not made available to all suppliers so that no potential supplier is prejudiced.
- c) That they do not seek or accept assistance in preparing any invitation to bid from anyone with a commercial interest in the process, if this may prejudice the equal treatment of all potential suppliers or distort competition.
- d) They seek early advice from the Procurement Team.

## 6.13. Local suppliers

- a) When encouraging participation by local businesses in bidding for Council procurement opportunities, it will be important to guard against anything which has the effect of unlawfully subsidising a particular supplier, giving a particular supplier an improper advantage over other potential suppliers, or acting against competition law or other legal requirements.
- b) While Officers must keep this in mind, they will normally avoid such risks by ensuring that they treat suppliers evenly and equally, without discrimination, acting in a transparent manner, in accordance with the CPR.

## 6.14. Social Value

- a) The Public Services (Social Value) Act 2012 requires that all procurements consider social value in their design.
- b) The Council's own Social Value Policy requires that Social Value is maximised in any and all contracting or commissioning work.
- c) Therefore, unless agreed with the Procurement Team, all contracts should seek to include at least one of the 3 social value elements (social, environmental or economic), proportionate to the value of the contract.
- d) Offices should consult with the Procurement Team and/or the Communities Team if they require any assistance with developing social value initiatives.

## 7. CONTRACT REGISTER

# 7.1. Completing the Contract Register

- a) The Procurement Team shall be responsible for keeping the Contract Register for the Council.
- b) The Officer shall give notice of all contracts awarded to the Section 151 Officer and the Procurement Team as soon as practicable following signature and completion.
- c) Such notice is to include as a minimum:

- i. The parties to the contract
- ii. The subject of the contract
- iii. The date of the contract (the date the contract has been signed by both parties and dated to enter into it)
- iv. The term (duration) of the contract (when the contract begins and expires, or the delivery date, handover date or other date of completion)
- v. Estimated Total Value of the contract
- vi. The authority relied on to enter into the contract (Cabinet, Key Decision, Chief Officer Decision, etc)
- vii. The name of the Chief Officer and the designated Contract Manager responsible for the contract
- viii. Other details as may be required by External Audit or Central Government.
- d) A current template of all fields required is available from the Procurement Team.
- e) The Procurement Team will update the corporate Contract Register.

# 7.2. Contract Safekeeping

- a) A copy of all contracts, (including the information required by Rule 7.1 for the contracts register and a copy of the risk assessment completed in accordance with Rule 4.1) must be forwarded to the Procurement Team.
- b) The original executed and completed copy of any contract over the Public Procurement Threshold and any other contract which involves higher than usual risks for the Council must be passed to the Head of Legal and Democratic Services for safe keeping.
- c) Officers are responsible for keeping a copy of all contracts for ready reference and contract management by their Department.
- d) The contracts and associated documentation must normally be retained for a minimum of 6 years after the expiration of the contract, and longer if there are associated liabilities that extend beyond this. For example, contracts executed as a deed should be retained for a minimum of 12 years.
- e) Unsuccessful bids and associated documentation should normally be kept for 6 years from award of contract.
- f) Officers should consult Legal Services if they need any guidance as to how long to retain any original or copy contract documents.

# 8. **DEFINITIONS**

Please refer to the Glossary of Terms at the end of the constitution.

# **Officer Employment Procedure Rules**

# 1. Recruitment and Appointment

## 1.1 Declarations

- (a) The Council will draw up a statement requiring any candidate for appointment as an Officer to state in writing whether they are the parent, grandparent, husband, wife, partner, child, stepchild, adopted child, grandchild, brother, sister, uncle, aunt, nephew or niece of an existing Councillor or Officer of the Council; or of the spouse or partner of such persons.
- (b) No candidate so related to a Councillor or an Officer will be appointed without the authority of the relevant senior Officer or an Officer nominated by them.

# 1.2 Seeking Support for Appointment

- (a) Subject to paragraph (c), the Council will disqualify any applicant who directly or indirectly seeks the support of any Councillor for any appointment with the Council. The content of this paragraph will be included in any recruitment information.
- (b) Subject to paragraph (c), no Councillor will seek support for any person for any appointment with the Council.
- (c) Nothing in paragraphs (a) and (b) will preclude a Councillor from giving a written reference for a candidate for submission with an application for appointment.

# 2. Recruitment of Head of Paid Service, Members of Strategic Management Team or Heads of Service

- 2.1 Where the Council proposes to appoint a Head of Paid Service, member of the Strategic Management Team or Head of Service and it is not proposed that the appointment be made exclusively from among existing Officers, the Council will:
  - (a) Draw up a statement specifying:
    - i. the duties of the Officer concerned; and
    - ii. any qualifications or qualities to be sought in the person to be appointed;
  - (b) Make arrangements for the post to be advertised in such a way as is likely to bring it to the attention of persons who are qualified to apply for it; and
  - (c) Make arrangements for a copy of the statement to be sent to any person on request.
- 2.2 Where a post has been advertised as provided in this procedure rule the authority shall:
  - (a) interview all qualified applicants for the post; or
  - (b) select a short list of such qualified applicants and interview those included on the short list.
- 2.3 Where no qualified person has applied, the Council shall make further arrangements for advertisement in accordance with this procedure rule.

## 3. Appointment of Head of Paid Service

3.1 The Council will approve the making of a formal offer of appointment of the Head of Paid Service following the receipt of a report from the Appointments Committee, recommending that such an offer be made.

- 3.2 The Council may only approve the making of a formal offer of appointment of the Head of Paid Service where no material or well-founded objection has been made by any Member of the Cabinet. Therefore, the Appointments Committee must notify the Proper Officer of the name of the applicant to whom it wishes to make the offer of employment together with any other particulars that the Committee consider are relevant to the appointment.
- 3.3 The Proper Officer must notify every Member of the Cabinet and supply them with the above information and give each Cabinet Member five working days (from the start date on which each Cabinet Member received the notification from the Proper Officer) within which to object to the making of the proposed offer of employment. There must be no material or well-founded objection to the proposed appointment from any of the Cabinet Members so notified. Any such objections received within the relevant time period are to be notified to the Proper Officer by the Leader of the Council.
- 3.4 Once the Appointments Committee is satisfied that no (material or well-founded) objections have been received from Cabinet Members, the Committee can recommend to Council the making of a formal offer of employment to the successful candidate.

# 4. Appointment of Other Members of Strategic Management Team and Heads of Service

- 4.1 The Appointments Committee will appoint members of the Strategic Management Team and Heads of Service, other than the Head of Paid Service.
- 4.2 An offer of employment as a member of the Strategic Management Team and Head of Service shall only be made where no material or well-founded objection from any Member of the Cabinet has been received. Therefore, the Committee must notify the Proper Officer of the name of the applicant to whom it wishes to make the offer of employment together with any other particulars that the Committee consider are relevant to the appointment.
- 4.3 The Proper Officer must notify every Member of the Cabinet and supply them with the above information and give each Cabinet Member five working days (from the start date on which each Cabinet Member received the notification from the Proper Officer) within which to object to the making of the proposed offer of employment. There must be no material or well-founded objection to the proposed appointment from any of the Cabinet Members so notified. Any such objections received within the relevant time period are to be notified to the Proper Officer by the Leader of the Council.
- 4.4 Once the Appointments Committee is satisfied that no (material or well founded) objections have been received from Cabinet Members, the Committee can make a formal offer of employment to the successful candidate.

## 5. Other Appointments

- 5.1 Officers below Head of Service. The appointment of Officers below Head of Service (other than assistants to political groups) is the responsibility of the Head of Paid Service or his / her nominee and may not be made by Councillors.
- 5.2 Assistants to Political Groups. The appointment of an assistant to a political group shall be made in accordance with the wishes of that political group.

## 6. Disciplinary Action and Dismissal

- 6.1 The Head of Paid Service, Monitoring Officer and Section 151 Officer may be suspended whilst an investigation takes place into alleged misconduct. That suspension will be on full pay and last no longer than two months.
- 6.2 Disciplinary action or dismissal of the Head of Paid Service, Monitoring Officer and Section 151 Officer may only occur in accordance with the procedures set out below:
  - (a) Councillors will not be involved in the disciplinary action against any Officer below Head of Service or the dismissal of any Officer below Head of Service except where such involvement is necessary for any investigation or inquiry into alleged misconduct, though the Council's disciplinary, capability and related procedures, as adopted from time to time may allow a right of appeal to Members in respect of disciplinary action.
  - (b) In the case of the Head of Paid Service, the Chief Finance Officer and the Monitoring Officer, any suspension for the purpose of investigating any allegation of misconduct can be made by the Monitoring Officer in relation to the Head of Paid Service; or the Head of Paid Service in relation to the Chief Finance Officer or the Monitoring Officer, in consultation with the Council Leader and Chairman of the Appointments Committee and any suspension will be on full pay and for a period of no longer than two months.
  - (c) Any disciplinary action involving the Head of Paid Service, Monitoring Officer or Chief Finance Officer must take place in accordance with the Local Authority (Standing Orders) (England) Regulations 2015, and for the purposes of which, in the following paragraphs:
    - (i) "the 2011 Act" means the Localism Act 2011;
    - (ii) "chief finance Officer", "disciplinary action", "head of the authority's paid service" and "monitoring Officer" have the same meaning as in regulation 2 of the Local Authorities (Standing Orders) (England) Regulations 2001 (as amended);
    - (iii) "relevant independent person" means a person appointed under section 28(7) of the 2011 Act;
    - (iv) "local government elector" means a person registered as a local government elector in the register of electors in the authority's area in accordance with the Representation of the People Acts;
    - (v) "the Panel" means a committee appointed by the authority under section 102(4) of the Local Government Act 1972 for the purposes of advising the authority on matters relating to the dismissal of relevant Officers of the authority, and in this case, means the Appointments Committee;
    - (vi) "relevant meeting" means a meeting of the authority to consider whether or not to approve a proposal to dismiss a relevant Officer; and
    - (vii) "relevant Officer" means the chief finance Officer, head of the authority's paid service or monitoring Officer, as the case may be.
  - (d) A relevant Officer may not be dismissed by the authority unless the procedure set out in the following paragraphs is complied with.

- (i) The authority must invite relevant independent persons to be considered for appointment to the Panel, with a view to appointing at least two such persons to the Panel.
- (ii) Any remuneration, allowances or fees paid by the authority to an independent person appointed to the Panel must not exceed the level of remuneration, allowances or fees payable to that independent person in respect of that person's role as independent person under the 2011 Act.
- (e) The authority must appoint to the Panel such relevant independent persons who have accepted an invitation, in accordance with the following priority order:
  - a relevant independent person who has been appointed by the authority and who is a local government elector;
  - any other relevant independent person who has been appointed by the authority;
  - a relevant independent person who has been appointed by another authority or authorities.
- (f) The authority is not required to appoint more than two relevant independent persons but may do so if it wishes.
- (g) The authority must appoint any Panel at least 20 working days before the relevant meeting.
- (h) Before the taking of a vote at the relevant meeting on whether or not to approve such a dismissal, the authority must take into account, in particular:
  - (a) any advice, views or recommendations of the Panel;
  - (b) the conclusions of any investigation into the proposed dismissal; and
  - (c) any representations from the relevant Officer.

## 7. **Definitions**

- 7.1 "Senior Officer" is a member of Strategic Management Team or Head of Service.
- 7.2 "Relevant independent person" means any independent person who has been appointed by the authority or, where there are fewer than two such persons, such independent persons as have been appointed by another authority or authorities as the authority considers appropriate.

## **Committee Procedure Rules**

# 1. APPOINTMENTS TO COMMITTEES AND SUB-COMMITTEES

Allocation of Committee and Sub-Committee Seats

#### 1.1 Whenever:

- (a) The Council is required to review the allocation of seats between political groups; or
- (b) The Council resolves to carry out such a review; or
- (c) A committee is required to review the allocation of seats on a sub-committee between political groups; or
- (d) A committee resolves to carry out such a review
- the Proper Officer shall submit a report to the Council or committee (as the case may be), showing what allocation of seats would, in their opinion, best meet the requirements of section 15 (4) of the 1989 Act.
- 1.2 In the light of such a report, the Council or committee shall determine the allocation of seats to political groups.
- 1.3 Whenever an appointment of a voting Member of a committee or sub-committee falls to be made in accordance with the wishes of a political group to whom the seat has been allocated, and whenever such an appointment falls to be terminated in accordance with such wishes, then the Proper Officer shall make or terminate the appointment accordingly.
  - Note: The effect of the <u>Local Government and Housing Act 1989</u> is that, where a seat is allocated to a political group, the decision on which Member of the Council is to fill that seat rests with the Leader of that political group.

## **Appointment of Sub-Committees**

- 1.4 Subject to any resolution by the Council, every committee may appoint subcommittees for such purposes as they think fit and may make arrangements for a subcommittee to discharge any of the functions of the Council which the committee may discharge.
- 1.5 The person appointed to preside at the meetings of a committee, and his / her deputy, may attend and speak and move or second motions at a meeting of any sub-committee appointed by that committee, but may not vote unless appointed as a voting Member.
  - Note: A Member of the Council has rights at common law to attend, but not to speak or vote, at meetings of any committee or sub-committee where the acquisition of information in this way is necessary for their work as a councillor.
  - Note: Under Sections 11 to 15 of the Local Government and Housing Act 1989;
  - (a) it is for the Council to decide what committees there shall be and how large they shall be;
  - (b) the Council is obliged to allocate the seats to be occupied by Members of the Council to the political groups (if any) into which the Council is divided in accordance with the rules set out in the 1989 Act:
  - (c) those political groups then nominate the Members of the Council whom they wish to see occupy those seats; the nominees need not be a Member of the political group which nominates them;

(d) the Council must then appoint the nominees of the political groups to the seats allocated; the Council itself appoints to any seats which are not allocated to political groups (such cases arise where there are Members of the Council who are not Members of a political group); they also appoint to any seats which have been allocated and but to which no nomination has been made within three weeks.

# **Appointment to Other Bodies**

- 1.6 Persons appointed by the Council or the Cabinet to serve on other bodies shall be appointed for such time as may be specified or otherwise shall serve until they resign, are dismissed, or their successor is appointed. Such persons may continue to serve, subject to any rules of the body on which they serve, notwithstanding that they may or may not have ceased to be Members of the Council.
- 1.7 In the case of any committee where there is a co-opted Member or Members who have voting rights, that co-optee counts towards the total number of Members for the purpose of establishing a quorum.

# **Appointment of Substitute Members of Committees**

- 1.8 A Member of a committee or sub-committee who is unable to attend a meeting may arrange for a substitute Member to take their place at the meeting. Members must have undertaken any appropriate training relevant to the committee on which they are substituting.
- 1.9 Substitute Members will have all the powers and duties of any ordinary Member of the committee or sub-committee but will not be able to exercise any special powers or duties exercisable by the person they are substituting.
- 1.10 Substitute Members may attend meetings in the following capacities only:

  (a) to take the place of the ordinary Members for whom they are the designated substitute, by giving notice of the substitution via their political group arrangements prior to the commencement of the meeting, either in writing or verbally, to an Officer in the Council's Democratic Services Team;

  (b) where the ordinary Member will be absent for the whole of the meeting.

## 2. MEETINGS OF COMMITTEES AND SUB-COMMITTEES

- 2.1. The Council may fix the date of ordinary meetings of committees and sub-committees.
- 2.2. Committees and sub-committees may fix the time or place of their ordinary meetings.
- 2.3. For the first ordinary meeting of any committee or sub-committee, the Chairman of the Council or, if a person has been appointed to preside in a committee, that person, may fix any details which have not otherwise been fixed.
- 2.4. For any other meeting of a committee or sub-committee, the Chairman of the Council or the person appointed to preside in that committee or sub-committee, after consultation (so far as practicable) with such persons as appear to them to be representative of the political groups to which have been allocated seats on the committee or sub-committee, may change any of the details of place, date or time already fixed for a meeting of the committee, other than one called under paragraph 4.2.
- 2.5. Evening meetings of committees, sub-committees and task groups shall last no longer than three hours or as near as possible thereto unless the chairman and a majority of

other Members of the committee or sub-committee so agree in order to conclude the business.

## 3. QUORUM

- 3.1 Except where authorised by statute or ordered by the Council, business shall not be transacted at a meeting unless:
  - (a) At a meeting of any committee, there is a quorum of at least five Members present; and
  - (b) At a meeting of any sub-committee, there is a quorum of at least three Members present.
- 3.2 If during any meeting of a committee a quorum be not present the meeting shall stand adjourned and the consideration of any business not then transacted shall be adjourned to the next ordinary meeting of the committee or to such other time as may be fixed by the chairman of the committee.
- 3.3 To provide clarity, the table below sets out the quorum for each of the Council's committees:

Appointments Committee	3
Audit and Governance Committee	5
Licensing Committee	<del>5</del>
Planning Committee North	5
Planning Committee South	5
Scrutiny Committee	5
Strategic Planning Committee	7

## 4. CANCELLATION OF MEETINGS

4.1 For any meeting of a committee or sub-committee, the Chairman of the Council or the person appointed to preside in that committee or sub-committee, after consultation (so far as practicable) with such persons as appear to them to be representative of the political groups to which have been allocated seats on the committee or sub-committee, may cancel the meeting, other than one requisitioned under paragraph 5.2.

## 5. EXTRAORDINARY MEETINGS

- 5.1 The person appointed to preside at meetings of a committee or sub-committee, his / her deputy, or the Chairman of the Council may call a special meeting of the committee or sub-committee at any time
- 5.2 If,
  - (a) A requisition for a special meeting of a committee or sub-committee, signed by at least two, or one quarter of the total number of the voting Members of a committee or sub-committee, whichever is greater, has been presented to the person appointed to preside at their meetings; and
  - (b) Either they have refused to call a meeting, or, without them so refusing, no special meeting has been called within seven days of the presentation of the requisition.
  - then, any two, or one quarter of the number, of the Members of the committee or sub-committee, whichever is greater, may forthwith call a special meeting of the committee or sub-committee.

5.3 If any person decides to call a special meeting of a committee or sub-committee, they shall forthwith give notice that they have done so to the Proper Officer, specifying the business proposed to be transacted. The Proper Officer shall forthwith give notice to all Members of the committee or sub-committee and all persons entitled to receive their papers.

## 6. ORDER OF BUSINESS

- 6.1 The agenda paper shall set out the business to be considered at a meeting of a committee and no business other than that set out in the agenda paper or arising in consequence thereof shall be considered.
- 6.2 The order of business shall be as set out in the agenda paper provided that, at any time after the minutes have been approved and after an item of business has been disposed of, the chairman, or in their absence the person chosen to preside, or the committee may vary the order of any remaining business where this is considered necessary or desirable.

## 7. CHAIRMEN OF COMMITTEES/SUB-COMMITTEES

- 7.1 The Chair and Vice Chair of all Committees of Council shall be appointed by Full Council at the Annual Council Meeting.
- 7.3 The chairman or vice-chairman of a committee shall hold office until their successor is appointed unless they resign or cease to be a Member of the committee.

#### 8. RULES OF DEBATE

8.1 The general provisions of the <u>Council Procedure Rules</u> as to rules of debate shall, with all necessary changes having been made, apply to all meetings of committees and subcommittees except those parts of such procedure rule which relate to standing and to speaking more than once.

# 9. OUESTIONS ON NOTICE

9.1 A Member of a Committee may ask the Chairman of that committee a question on any matter in relation to which the Council has powers or duties or which affect the East Suffolk Council and which falls within the terms of reference of that committee.

## **10. VOTING IN COMMITTEE**

- 10.1 Except as provided in the Council Procedure Rules all matters shall be determined by a show of hands, except where, by motion moved, seconded and duly carried before the matter is voted upon, the committee decide that voting shall be by ballot.
- 10.2 In the case of an equality of votes the chairman shall have a second or casting vote.

# 11. RECORDED VOTE

11.1 Before a vote is taken by way of show of hands, at least half of the members of the committee present may request that the voting on the matter be recorded so as to show how each Member present and voting gave their vote. Such record shall be entered in the minutes of the meeting together with a record of any Member present but not voting.

## 12. REFERENCING UP

- 12.1 This procedure rule applies where arrangements have been made for the discharge of a function of the Council by a committee or sub-committee.
- 12.2 Where a relevant matter (the "initial matter") has been voted upon by a committee or sub-committee and not fewer than two fifths of the voting Members present at the meeting, immediately after the question has been put to the vote, ask that the provisions of this Procedure Rule should be applied, the decision of the committee or sub-committee on the initial matter shall not take immediate effect, but shall be referred:-
  - (a) in the case of a decision of a committee, to the next appropriate meeting of the Council, and
  - (b) in the case of a decision by a sub-committee, to the next appropriate meeting of the committee ("the relevant committee") which constituted that sub-committee.
- 12.3 A decision on a matter referred under paragraph 12.2 shall take effect only when reviewed and approved:
  - (a) by the Council, where the decision was taken by a committee; and
  - (b) by the relevant committee, where the decision was taken by a sub-committee.
- 12.4 Nothing in paragraph 12.2 or 12.3 above shall be construed as preventing a matter referred to a committee under paragraph 12.2(b) from being referred by that committee to the Council under paragraph 12.2(a).
- 12.5 In paragraph 12.2 above a relevant matter is a matter arising in relation to functions falling to be discharged by a committee or sub-committee of the Council in pursuance of arrangements made under section 101 of the Local Government Act 1972.
- 12.6 Paragraph 12.2 above shall not apply to any question arising on an item of business:

  (a) where the committee or sub-committee has, under an obligation arising from the nature of the business to be transacted, heard representations from persons other than Members of the Council and those appointed by the Council to discharge a function in connection with the committee or sub-committee,
  - (b) which concerns the appointment, discipline or dismissal of a member of the authority's staff; or
  - (c) which concerns the determination of a planning application relating to District Council development.

# **Scrutiny Procedure Rules**

## 1. ARRANGEMENTS FOR THE SCRUTINY COMMITTEE

- 1.1. The Council will have a Scrutiny Committee, consisting of thirteen Members. Section 15 of the Local Government and Housing Act 1989 (duty to allocate seats to political groups) applies to the Scrutiny Committee and therefore, its membership shall be politically balanced.
- 1.2. The Scrutiny Committee may be supported in its work by task and finish groups ("Task and Finish Groups") to examine issues relevant to the work of the Committee and to report back to the Committee on its findings.
- 1.3. The Scrutiny Committee and Task & Finish Groups may invite other people to attend and, as appropriate, address the meeting. Such invitees will not have voting rights.

## 2. WHO MAY SIT ON THE SCRUTINY COMMITTEE?

2.1 All Councillors, except Members of the Cabinet may be a Member of the Scrutiny Committee. However, no Member may be involved in scrutinising a decision which they have been directly involved in.

## 3. MEETINGS OF THE SCRUTINY COMMITTEE

3.1 There shall be at least 6 meetings of the Scrutiny Committee in each municipal year.

In addition, extraordinary meetings may be called by the Chairman of the Scrutiny

Committee or by the Proper Officer if they consider it necessary or appropriate.

## 4. QUORUM

4.1 The quorum for the Scrutiny Committee shall be five and business shall not be transacted at a meeting unless there is a quorum present.

## 5. WHO CHAIRS THE SCRUTINY COMMITTEE MEETINGS?

5.1 The Chairman and the Vice-Chairman of the Scrutiny Committee shall be elected by the Full Council at its Annual Meeting.

# 6. WORK PROGRAMME

- 6.1 The Scrutiny Committee will, subject to any requests from the Council or Cabinet or as a result of a 'call-in', be responsible for setting its own work programme and in doing so it shall take account of the wishes of those Members of the Committee who are not Members of the political group or groups forming the administration of the Council.
- 6.2 If the Council or the Cabinet require the Scrutiny Committee to undertake a piece of work then the Committee shall accommodate that request and incorporate it into the Work Programme with the same level of priority that Council or Cabinet gave it.
- 6.3 In addition, the Scrutiny Committee will report annually to Council on its workings and make recommendations for future work programmes in that report.

## 7. MATTERS REFERRED BY COUNCILLORS TO THE SCRUTINY COMMITTEE

- 7.1 Any Member of the Scrutiny Committee may refer to the Committee any matter which is relevant to the functions of the Committee by giving notice to the Proper Officer of the Council.
- 7.2 Any three Members of the Council who are not Members of the Scrutiny Committee may give written notice to the Proper Officer that they wish an item to be included on the agenda of a relevant Scrutiny meeting.
- 7.3 Any Member of the Council may refer to the Scrutiny Committee any local government matter (as defined in 7.9) which is relevant to the functions of the Committee by completing a Councillor Call for Action (CCfA) Request Form and submitting it to the Chairman of the Scrutiny Committee.

- 7.4 Any Member of the authority who is not a Member of the Scrutiny Committee (being the designated Crime and Disorder Committee) may refer to the Committee any local crime and disorder matter (as defined in 7.10) by giving notice in writing to the Chairman of the Scrutiny Committee.
- 7.5 On receipt of a notice under 7.1, 7.2 7.3 or 7.4 the matter will be included on the agenda for and discussed at the next available meeting of the Committee. Notices under 7.3 or 7.4 must be served no later than 28 days before the meeting at which the matter is to be discussed.
- 7.6 In considering whether to exercise the powers under 7.3 or 7.4 the Member must have regard to any guidance issued by the Secretary of State and any protocol issued by the Council in connection with this power.
- 7.7 In considering whether or not to exercise any of its powers in relation to the matter referred under 7.3 or 7.4 the Committee may have regard to any representations made by the Member as to why it would be appropriate to exercise any of its powers. If the Committee decides not to exercise any of those powers in relation to the matter, it must notify the Member of the decision and the reasons for it.
- 7.8 Where the Scrutiny Committee exercises its power to make a report or recommendation to the Council or the Cabinet on any matter referred to it by a Member under 7.3 or 7.4, the Committee must provide the Member with a copy of the report or recommendation (subject to paragraph 8B below).
- 7.9 Under 7.3 a 'local government matter' in relation to a Member means a matter which relates to the discharge of any function of the Council and affects all or part of the ward for which the Member is elected or any person who lives or works in the ward, but excludes any matter:
  - (a) Which is a local crime and disorder matter as defined in 7.10
  - (b) Relating to a planning decision
  - (c) Relating to a licensing decision under the Licensing Act 2003
  - (d) Relating to an individual or entity where that person has a statutory right to a review or right of appeal (other than a right to complain to the Ombudsman)
  - (e) Which is vexatious, discriminatory or not reasonable to be included in the agenda or discussed at the Scrutiny Committee meeting
  - (f) Specified in an order made by the Secretary of State.
- 7.10 Under 7.4 a 'local crime and disorder matter', in relation to a Member, means a matter concerning:
  - (a) Crime and disorder (including in particular forms of crime and disorder that involve anti-social behaviour or other behaviour adversely affecting the local environment), or
  - (b) The misuse of drugs, alcohol and other substances, which affects all or part of the ward for which the Member is elected or any person who lives or works in that ward.
- 7.11 The determination of whether a matter is a 'local government matter' or a 'local crime and disorder matter' under 7.9 and 7.10 above shall be made by the Chairman of the relevant Scrutiny Committee in consultation with the Monitoring Officer.

## 8 REPORTS AND RECOMMENDATIONS OF THE SCRUTINY COMMITTEE

8.1 Where the Scrutiny Committee makes a report or recommendation to the Council or the Cabinet, except in relation to a crime and disorder matter, they may publish the

report or recommendations, and <u>must</u> by notice in writing require the Council or Cabinet:

- (a) To consider the report or recommendation.
- (b) To respond to the Committee indicating what (if any) action the Council or Cabinet proposes to take.
- (c) If the Committee has published the report or recommendation to publish the response.
- (d) If the Committee provided a copy of the report or recommendation to a Member under 7.8, to provide the Member with the response.
- (e) To do all of the above within two months of receiving the report or recommendations or (if later) the notice.
- 8.2 It is the duty of the Council or Cabinet to which a notice is given under Rule 8.1 to comply with the requirements specified in the notice.

## **8A REPORTS AND RECOMMENDATIONS - OTHER PUBLIC BODIES**

- 8A.1 The Scrutiny Committee may review and scrutinise the performance of other public bodies in the area and invite reports from them by requesting them to address the Scrutiny Committee about their activities and performance. This rule applies where the Scrutiny Committee has carried out such a review and makes a report or recommendations to the public body.
- 8A.2 A public body is defined in the 'Classification of Public Bodies Guidance' issued by the Cabinet Office on 27 April 2016.
- 8A.3 The Scrutiny Committee may by notice in writing to the relevant public body (accompanied by the report/recommendations) request that the public body has regard to the report or recommendations in the exercising of their functions.

# 88 PUBLICATION OF REPORTS, RECOMMENDATIONS AND RESPONSE

- 8B.1 Where a report or recommendation of a Scrutiny Committee or response of the Council or the Cabinet is published pursuant to section 8A above, and is provided to a Member of the Council or public body under 7.8 or 8A.3, any confidential information must be excluded and any relevant exempt information may be excluded in line with the provisions of Part 1 of Schedule 12A of the Local Government Act 1972.
- 8B.2 'Confidential information" means information given to the Council by a government department on terms which forbid its public disclosure or information which cannot be publicly disclosed by a Court Order. The public **must** be excluded from meetings for items where confidential information would be disclosed.

## **8C. RECOMMENDATIONS TO CABINET**

- 8C1 The role and functions of the Scrutiny Committee are as set out in Part 2 of the Constitution.
- 8C2 In performing its role the Scrutiny Committee may hold enquiries and investigate the available options and may appoint advisers and assessors to assist them in this process. Members of the Committee may go on site visits, conduct public surveys, hold public meetings, commission research and do all other things that they reasonably consider necessary to inform their deliberations. They may ask witnesses to attend to address them on any matter under consideration and may pay to any advisers, assessors and witnesses a reasonable fee and expenses for doing so.
- 8C3 Once it has formed recommendations the Scrutiny Committee will prepare a formal report and submit it to the Proper Officer for consideration by the Cabinet. If the

proposals are consistent with the existing budgetary and/or Policy Framework, the Cabinet may make a decision on any recommendations. If any recommendation would require a departure from or a change to the existing Budget and Policy Framework then that recommendation must be referred by the Cabinet to the Council with or without a further recommendation from the Cabinet.

- 8C4 If the Scrutiny Committee cannot agree on one single final report to the Cabinet, then up to one minority report may be prepared and submitted for consideration by the Cabinet with the majority report.
- The agenda for each Cabinet meeting shall involve an item entitled "Issues arising from the Scrutiny Committee". Any reports of the Scrutiny Committee referred to the Cabinet shall be included and debated at this point in the agenda (unless they have been or are to be considered in the context of the Cabinet's deliberations on a substantive item on the agenda).
- Any report of the Scrutiny Committee so referred to Cabinet shall be considered (and if possible, a decision made thereon) within 2 months of the Scrutiny Committee completing that report and making any relevant recommendations applicable to that report.
- 8C7 The Chairman of the Scrutiny Committee (or their nominated representative) will be entitled to attend any meeting of the Cabinet and speak (but not vote) on any report from the Committee that is being considered by the Cabinet. (If a minority report is being considered by the Cabinet then one Member who was a party to that minority report shall be similarly entitled to attend and speak (but not vote) at the meeting of the Cabinet which considers that minority report).
- 8C8 If following careful and proper consideration by the Cabinet of any report (or reports) from the Scrutiny Committee:
  - (a) The Cabinet is unable to agree in whole or in part with any recommendations in the report (or <u>majority</u> report if there be also a minority report) and proposes a decision at variance in whole or in part with any recommendations.

Or

(b) The Cabinet in <u>agreeing</u> with any recommendations in the report (or majority report) is thereby supporting proposals that would require in whole or in part a departure from or change to the Council's existing Budgetary and/or Policy Framework.

The recommendations in the report (or majority report) of the Scrutiny Committee and the recommendations of the Cabinet, shall stand referred to the next available meeting of the Council for further consideration. The Proper Officer shall ensure that the item is placed in the agenda for the next Council meeting. After due consideration of the Council the decision of the Council shall be final.

# 9. ATTENDANCE BY MEMBERS, OFFICERS AND OTHERS

- 9.1 The Scrutiny Committee may also require any Member of the Cabinet, the Head of Paid Service and/or any senior Officer to attend before it to explain in relation to matters within their remit:
  - (i) any particular decision or series of decisions;
  - (ii) the extent to which the actions taken implement Council policy; and it is the duty of those persons to attend if so required.

- 9.2 Where any Member or Officer is required to attend under this provision, the Chairman of the Committee will inform the Proper Officer. The Proper Officer shall inform the Member or Officer in writing giving at least 5 working days notice of the meeting at which they is required to attend. The notice will state the nature of the item on which they is required to attend and whether any papers are required to be produced for the Committee.
- 9.3 Where, in exceptional circumstances, the Member or Officer is unable to attend on the required date, then the Committee shall in consultation with the Member or Officer arrange an alternative date for attendance to take place, within a maximum of fourteen days from the date of the original request.
- 9.4 In this situation the meetings are to be conducted in accordance with the following principles:
  - (i) the investigation shall be conducted fairly and all Members of the Committee shall be given the opportunity to ask questions of attendees, and to contribute and speak
  - (ii) those assisting the Committee by giving evidence shall be treated with respect and courtesy
  - (iii) the investigation shall be conducted so as to maximise the efficiency of the investigation or analysis
  - (ii) any Chief Officer, shall be entitled to accompany a member(s) of their staff to a meeting where they are giving evidence.
- 9.5 The Scrutiny Committee may invite people other than those people referred to above to address it, discuss issues of local concern and/or answer questions. It may wish to hear from residents, stakeholders and Members and Officers in other parts of the public sector and shall invite such people to attend.

#### 10. RIGHTS OF & SCRUTINY COMMITTEE MEMBERS TO DOCUMENTS

- 10.1 In addition to their rights as Councillors, Members of the Scrutiny Committee have the additional rights to documents, and to notice of meetings as set out in the Access to Information Procedure Rules in this Constitution.
- 10.2 Nothing in this paragraph prevents more detailed liaison between the Cabinet and the Scrutiny Committee as appropriate depending on the particular matter under consideration.

#### 11. CALL-IN

- 11.1 When a decision is made by the Cabinet, a committee of the Cabinet, an individual Cabinet Member exercising delegated powers, under joint arrangements, or a Key Decision is made by an Officer, the decision shall be published, including where possible by electronic means, and shall be available at the main offices of the Council normally within 2 working days of being made (this being 'the date of publication' for the purposes of paragraphs 11.3 and 11.4 below).
- 11.2 All Members of the Scrutiny Committee will be sent copies of the records of all such decisions within the same timescale, by the person responsible for publishing the decision.
- 11.3 That notice will bear the date on which it is published and will specify that the decision will come into force, and may then be implemented, on the expiry of 5 working days

- after the date of publication of the decision, unless it is 'called in' by the Scrutiny Committee.
- 11.4 Within five working days of the date of publication of a decision any two (2) Members of the Scrutiny Committee or any five (5) Members of the Council may 'call in' the matter for review of the decision by the Scrutiny Committee.
- 11.5 On receipt of a 'call in' request, the Chairman of the Scrutiny Committee will determine the most appropriate arrangements for consideration of the matter. The relevant Cabinet Member(s), all the signatories to the 'call-in', the relevant Strategic Director(s), Head(s) of Service and report author of the 'call-in' will immediately be notified of the 'call-in' arrangements. All action to implement the decision which is the subject of the 'call-in' shall be suspended.
- 11.8 Following the meeting of the Scrutiny Committee to consider the call in, all Members of the Council, relevant Officers and stakeholder will be notified as soon as possible of the outcome of the meeting (including any recommendations from the Committee).
- 11.9 Having considered the 'call in' the Scrutiny Committee may refer the decision back to the Cabinet for reconsideration, setting out in writing the nature of its concerns.
- 11.10 If so referred the Cabinet shall then reconsider the decision within 10 working days, amending the decision or not, before proposing a final decision. The Chairman or any other Member of the Scrutiny Committee shall be entitled to attend the Cabinet meeting and speak to the matter, but not vote.
- 11.11 If the Cabinet's proposed final decision is consistent with the views of the Scrutiny Committee then that decision, once taken, is released for immediate implementation and cannot be subject to further 'call in'.
- 11.12 If the Cabinet is unable to agree in whole or in part with the conclusions of any recommendations of the Scrutiny Committee, the original Scrutiny report and the Cabinet report shall stand referred to the next available meeting of the Council for further consideration and decision. In reaching a decision the Council shall pay careful regard to the extent to which in whole or in part the proposed decision accords with the Council's existing budgetary and/or Policy Framework. The decision of the Council shall be final.

#### 12. CALL-IN AND URGENCY

- 12.1 The call-in procedure set out above shall not apply where the decision being taken by the Cabinet is urgent. A decision will be urgent if any delay likely to be caused by the call-in process would seriously prejudice the Council's or the public interest. The record of the decision, and notice by which it is made public, shall state whether, in the opinion of the decision-making person or body, the decision is an urgent one, and therefore not subject to call in. The Chairman of the Council must agree both that the decision proposed is reasonable in all the circumstances and to it being treated as a matter of urgency. In the absence of the Chairman, the Vice Chairman's consent shall be required. In the absence of both, the Head of Paid Service or their nominee's consent shall be required.
- 12.2 Decisions taken as a matter of urgency must be reported to the next available meeting of the Council, together with the reasons for urgency. (This procedure shall not

- prevent the principle of the decision being subject to review even though, because of urgency it may have been implemented.)
- 12.3 The operation of the provisions relating to call in and urgency shall be monitored annually, and a report submitted to Council with proposals for review if necessary.

## 13. THE PARTY WHIP IN RELATION TO THE SCRUTINY COMMITTEE

- 13.1 For the purposes of this section, the phrase 'party whip' means 'any instruction given by or on behalf of a political group to any Councillor who is a Member of that group as to how that Councillor should speak or vote on any matter before the Council or any committee or sub-committee, or the application or threat to apply any sanction by the Group in respect of that Councillor should they speak or vote in a particular manner.
- 13.2 The Council will adopt the convention that there will be no application of any party whip on any Member of the Scrutiny Committee when sitting on this Committee.

## Part 4 – CODES AND PROTOCOLS

# **Monitoring Officer Protocol**

- The Monitoring Officer shall discharge their responsibilities with determination and a manner which will enhance the reputation of the Council. In general terms their ability to discharge these duties depends on excellent working relations with colleagues and Members but also the flow of information and access to debate particularly at early stages.
- 2. The following arrangements and understandings between the Monitoring Officer and colleagues and Members are designed to help ensure the effective discharge of the relevant functions.
  - (a) As a member of the Corporate Leadership Team, the Monitoring Officer will have advance notice of those meetings and agenda and reports and the right to attend and speak.
  - (b) Advance notices of meetings whether formal or informal between member of the Strategic Management Team or Head of Service and Cabinet Members or committee chairmen will be given to the Monitoring Officer where any procedural, vires or other constitutional issues are likely to arise. The Monitoring Officer shall be entitled to attend these meetings as an observer.
  - (c) A member of the Strategic Management Team or Head of Service will alert the Monitoring Officer to all emerging issues of concern including legality, probity, vires and constitutional issues.
  - (d) The Monitoring Officer or their staff will have copies of all reports to Members.
  - (e) They shall endeavour to develop good liaison and working relations with the External Auditor and the Local Government and Social Care Ombudsman and Housing Ombudsman Service including the giving and receiving of relevant information whether confidential or otherwise.
  - (f) The Monitoring Officer shall endeavour to maintain a special relationship with the Chairman of the Council, Chairman of the Audit and Governance Committee and the Scrutiny Committee and to ensure the Head of Paid Service and members of the Strategic Management Team have up-to-date information regarding emerging issues.
  - (g) The Monitoring Officer shall report to the Council on any proposal, decision or omission by the Council, or by or on behalf of the Executive, or any committee or sub-committee of the Council, or any Officer of the Council, or any Joint Committee on which the Council are represented, which has given rise to or is likely to or would give rise to any contravention of any enactment or rule of law or any such maladministration or injustice as is mentioned in Part 3 of the Local Government Act 1974.
  - (h) The Monitoring Officer, together with the Section 151 Officer, shall advise the Cabinet or Council about whether a decision is likely to be considered contrary or not wholly in accordance with the budget.
  - (i) The Monitoring Officer shall record and analyse issues raised with them by Members, Officers, the public and other relevant stakeholders.
  - (j) In carrying out any investigation (whether under regulations or otherwise) the Monitoring Officer shall have unqualified access to any information held by the

- Council and any employee who can assist in the discharge of the relevant functions.
- (k) The Monitoring Officer shall make enquiries into allegations that the Council's Code of Conduct may have been breached on receipt of a written complaint and after having conferred with one of the Council's Independent Persons appointed in accordance with the Localism Act 2011. If appropriate, having investigated such a complaint, the Monitoring Officer may refer the matter to the Audit and Governance Committee having also referred the written report to the Independent Person.
- (I) The Head of Paid Service, Section 151 Officer and Monitoring Officer shall meet regularly to consider and recommend action in connection with current governance issues and other matters of concern regarding probity.
- (m) The Monitoring Officer shall have control of a budget sufficient to enable them to seek Counsel's opinion on any matter concerning their functions.
- (n) The Monitoring Officer shall keep the Constitution up to date and shall report to the Council from time to time on the Constitution and any necessary or desirable changes, following consultation in particular with the Head of Paid Service and Section 151 Officer. In order to fulfil this responsibility, the Monitoring Officer may compare practices in this Council with those in other comparable authorities, or national examples of best practice.
- (o) In consultation with the Chairman of the Council the Monitoring Officer may defer the making of a formal report under Section 5 LGHA 1989 where another investigative body is involved.
- (p) The Monitoring Officer shall report to the Council from time to time as necessary on the staff, accommodation and resources they require to discharge their functions.
- (q) The Monitoring Officer will appoint a deputy and keep them briefed on emerging issues. The Deputy will act in place of the Monitoring Officer if the Monitoring Officer is absent or unable to act due to conflict or other relevant issues.
- (r) The Monitoring Officer shall endeavour to ensure good communication with clerks to town and parish councils.

## 3. **DEFINITIONS**

For the purpose of this protocol a "Senior Officer" is a member of the Strategic Management Team or Head of Service.

# **Protocol for Member/Officer Relations**

## 1 Introduction

## **Scope and Purpose**

- 1.1 This protocol provides guidance to Members and Officers about how they should interact with each other and outlines some of the appropriate conventions in place within the Council. It cannot cover every eventuality and is not intended to be prescriptive but offers guidance on some issues which commonly arise.
- 1.2 This protocol needs to be considered alongside the Codes of Conduct for Members and Officers. The aim of those codes is to enhance and maintain the integrity of local government with very high standards of personal conduct.

## **Key Points**

- 1.3 The following key points underpin the Member/Officer working relationship:
  - (a) Working relations between Members and Officers must be based on mutual trust and respect.
  - (b) Officers must always remain politically neutral and must not offer advice of a political nature.
  - (c) Officers have a duty to support all Members and provide them with the level of information they need to carry out their roles.
  - (d) Officers will keep discussions with political groups and individual Members confidential unless the group or Member gives permission to discuss the matter with others.
  - (e) Ward Members will be kept informed of relevant matters within their ward and are normally invited to attend public meetings organised by the Council in their ward.
  - (f) Members have a right to access the information which they "need to know" to carry out their duties and responsibilities as a Member.
  - (g) Members must understand and respect the competing pressures and workloads on Officers' time.

#### 2 Definition of the Role of Members and Officers Introduction

- 2.1 Members and Officers are servants of the public. Members are responsible to the electorate and serve only so long as their term of office lasts.
- 2.2 For the effective conduct of Council business, there should be mutual respect and courtesy in all meetings and contacts (both formal and informal) between Members and Officers.
- 2.3 Any behaviour which could be viewed as conferring an advantage or disadvantage should be avoided, as should close personal familiarity between Members and Officers, which could undermine public confidence in the Council.

#### Members

- 2.4 Members are accountable to and serve the electorate of East Suffolk who determine, every four years, the people they wish to represent them on the Council.
- 2.5 Members, as politicians, may express the values and aspirations of their partypolitical groups but they must recognise that in their role as Members they have a duty to always act in the public interest.

- 2.6 Members may have several roles within the Council and on external bodies or organisations and need to be alert to the possible conflicts of interest that may arise. Members should always be aware that the role they are performing may impact upon the nature of their relationship with Officers and the expectations that Officers may have of them.
- 2.7 Members are mainly responsible for:
  - (a) the political direction and leadership of the Council
  - (b) determining policies, plans and strategies
  - (c) implementing those policies, plans and strategies
  - (d) discharging the Council's regulatory functions
  - (e) monitoring and reviewing, primarily through the Cabinet and Scrutiny functions, the Council's performance in implementing its policies, plans and strategies and delivering its services
  - (f) participating in partnership working
  - (g) representing the Council on national regional and local bodies and organisations
  - (h) representing the views of their communities and individual constituents
- 2.8 Some Members will have additional responsibilities relating to their Membership (and/or Chairmanship) of the Cabinet, Scrutiny Committees/Panels or other committees and subcommittees. These roles may require different relationships with certain Officers.
- 2.9 Officers can expect Members:
  - (a) to act within the policies, practices, processes and conventions established by the Council
  - (b) to work constructively in partnership with Officers acknowledging their separate and distinct roles and responsibilities
  - (c) to understand and support the respective roles and responsibilities of Officers and their workloads, pressures, scope of powers and management structures
  - (d) to give political leadership and direction and to seek to further the Council's agreed policies and objectives with the understanding that, subject to the Scheme of Delegation to Officers and the Council's core objectives in decision making, Members have the right to take the final decision on issues
  - (e) to consider the advice given by Officers
  - (f) to treat them fairly and with respect, dignity and courtesy
  - (g) to act with integrity, give support and respect appropriate confidentiality
  - (h) to recognise that Officers work to the instructions of their senior Officers and not to individual Members;
  - (i) not to subject them to intimidation, harassment, or put them under undue pressure
  - (j) have regard to the seniority of Officers in determining what are reasonable requests, taking in to account the relationship between the Member and Officer, and the potential vulnerability of Officers, particularly at junior levels
  - (k) not to knowingly request them to exercise discretion which involves acting outside the Council's policies and procedures
  - (I) not to authorise, initiate, or certify any financial transactions or to enter into any contract, agreement or undertaking on behalf of the Council or in their role as a Member without proper and lawful authority
  - (m) not to use their position or relationship with Officers to advance their personal interest or those of others or to influence decisions improperly

- (n) to always comply with the Members' Code of Conduct, the law, the Constitution and other policies, procedures, protocols and conventions agreed by the Council
- (o) Not to criticize staff or specific Officers publicly, whilst recognizing that Members may wish publicly to criticize the activities of the Council or specific decisions of the Council.
- (p) To avoid inappropriate involvement in day to day managerial and operational decisions which are matter s for Officers (see paragraph 2.12).

#### Officers

- 2.10 Officers are employed by and are responsible to the Council. Their job is to give advice to Members and the Council and to carry out the Council's work under the direction and control of the Council, its Cabinet, Committees and Sub-Committees.
- 2.11 The primary role of Officers is to advise, inform and support all Members and to implement the lawfully agreed policies of the Council.
- 2.12 Officers are responsible for day to day managerial and operational decisions within the Council.
- 2.13 In performing their role Officers will act professionally, impartially and with political neutrality. Whilst Officers will report a Member's view on an issue, the Officer should not be influenced or pressured to make comments, or recommendations which are contrary to his professional judgement or views.
- 2.14 Officers should:
  - (a) work in partnership with Members in an impartial and professional manner
  - (b) implement decisions of the Council and its subordinate bodies which are lawful, have been properly approved in accordance with the requirements of the law and the Constitution, and are duly recorded
  - (c) assist and advise all parts of the Council. Officers must always act to the best of their abilities in the best interests of the Council as expressed in the Council's formal decisions
  - (d) respond to enquiries and complaints in accordance with the Council's standards
  - (e) be alert to issues which are, or are likely to be, contentious or politically sensitive, and be aware of the implications for Members, the media or other sections of the public
  - (f) always to act with integrity, honesty, respect, dignity and courtesy
  - (g) provide support and learning and development opportunities for Members to help them in performing their various roles
  - (h) not use their relationship with Members to advance their personal interests or to influence decisions improperly
  - (i) always comply, with the Officer Code of Conduct, and such other policies or procedures approved by the Council
  - (j) not publicly criticize any Member of the Council, the Council itself, or its decisions.
- 2.15 Officers do not have to support Members in any role other than that of Member and will not engage in actions incompatible with this protocol. Officers cannot get involved in political activities.

#### **3** Officer Advice to Party Groups

3.1 Officers cannot be instructed to attend party political group meetings or write reports for such meetings. Any requests for advice or attendance shall be directed

- through the Group Leaders or Chairmen for the relevant Committee or the Cabinet Member concerned.
- 3.2 The request shall be made to the Chief Executive or relevant Strategic Director, or in their absence to the next appropriate Officer. An Officer accepting an invitation to one group or individual will not decline an invitation to advise another group or individual on the same subject. Any request received and advice given shall be the subject of strict confidentiality, unless agreed otherwise.

#### 4 Briefings for Cabinet and Committees

- 4.1 The principles outlined above do not obviate the necessity for regular contact on matters affecting the Council between Senior Officers and the leaders of political groups, or on matters affecting Cabinet Members' responsibilities or those of committee Chairmen.
- 4.2 It is recognised that groups may wish to give preliminary consideration to matters of Council business in advance of such matters being considered by the relevant decision-making body. Political groups may at their own discretion decide to engage jointly in such deliberations. Officers may be called upon to support and contribute to such deliberations, provided they maintain a stance of political neutrality.
- 4.3 Support includes briefings for the Cabinet and committees, and briefings for Members related to their individual role, e.g. Cabinet Member or Scrutiny Chairman. Officers should be asked to give advice on Council business only, and not on matters which are of a party-political nature. Support and advice on Council business is available to all political groups.
- 4.4 Usually, only the Chief Executive, Strategic Directors, Heads of Service or Managers may be asked to provide the support outlined in paragraphs 3 and 4. Requests for attendance should be made in sufficient time to allow proper preparation.
- 4.5 Due consideration will be given to the timing of meetings to avoid onerous demands being made on Officers. The time spent advising a group or individual will be reasonable, given the demands on the time of all concerned.

## **5** Support Services for Members

5.1 The role of Officers is to assist Members in discharging their role as Members of the Council. Officers must not be used in connection with party political campaigning or for private purposes. Council resources (e.g. Member services, stationery, photocopying) may only be used for Council business or where such use is conducive or incidental to that role.

#### 6 Members' Access to Information

- 6.1 All political groups are equally entitled to request copies of background information underpinning decisions including essential financial information. All such requests and the replies shall remain confidential to that Party, although Parties may at their discretion choose to share that information between Political Groups.
- 6.2 Members are reminded of the need to consider whether such information is likely to fall within the categories of Confidential or Exempt Information (as defined in this Constitution) and to treat it accordingly. Release of information to Members will be subject to the laws on confidentiality and disclosure of information and the Code of Conduct.

- 6.3 The common law right of Members is based on the principle that any Member has a right to inspect Council documents so far as their access to the documents is reasonably necessary to enable them to properly perform their duties as a Member of the Council. This is referred to as the "need to know" principle.
- 6.4 The exercise of this common law right depends upon the Member's ability to demonstrate that they have the necessary "need to know". A Member has no right to a "roving commission" to go and examine documents of the Council.
- 6.5 The question must initially be determined by the Chief Officer whose team holds the documents in question, with advice from the Head of Legal and Democratic Services. If the Chief Officer refuses to supply the information requested by the Member, the Member may refer the matter to the Monitoring Officer who will review the decision.
- In some circumstances (e.g. a committee Member wishing to inspect documents relating to the functions of that committee), a Member's need to know will normally be presumed. In other circumstances (e.g. a Member wishing to inspect documents which contain personal information about third parties), a Member will normally be expected to justify the request in specific terms and may be required to do so in writing.
- 6.7 Draft Council, Cabinet, committee or sub-committee reports and working papers will be considered as work in progress and so may not be requested under these rules.

## 7 Reports

- 7.1 The Chief Executive, Strategic Directors and Heads of Service may initiate reports on any matter where they believe the Council, Cabinet, committee or sub-committee should make a decision or should be informed.
- 7.2 Where such a report affects another service, the appropriate Strategic Director and Head of Service must be consulted. The appropriate Cabinet Member shall be consulted prior to the publication of a Cabinet report which concerns their Portfolio. Reports shall communicate all relevant information and professional opinions, together with appropriate recommendations. The Cabinet Member may make suggestions as to the content and timing of the report.

## 8 Scrutiny Committee

8.1 Scrutiny Committee may require Senior Officers and Members to attend and provide any information required to answer questions (other than those which they would be entitled to refuse to answer in a court of law). Detailed provisions are contained within the Scrutiny Procedure Rules.

## 9 Ward Members

9.1 It is recognised that because of the workload of both Members and Officers, it is impractical for Ward Members to be advised of everything that is happening within the Council which affects their ward. However, the Ward Members (and, where appropriate, neighbouring Ward Members) should be kept informed and consulted on significant matters affecting their Ward (other than planning applications which can be accessed via the Planning Portal). Officers will need to exercise their judgement in deciding which matters are "significant" in this context. In exercising this judgement, Officers will take into account the significance, publicity value or

- contentiousness of the issues. Where matters contained in reports to the Cabinet or a committee or sub-committee are considered to be of particular relevance to a single ward or identifiable group of wards, those wards will be identified in the report. In the case of public meetings in a particular locality, Ward Members will normally be invited to attend and can expect to be consulted on any form of consultation exercise on local issues.
- 9.2 So far as decision making is concerned, Members remain accountable to the whole electorate of the District and must make decisions on matters which come before them which balance the interests of the electorate as a whole.

# 10 Correspondence

- 10.1 Where an Officer copies correspondence addressed from one Member to another, it should be made clear to the originator and should not be sent to any Member of another group without the originator's consent.
- 10.2 Members' correspondence with Chief Officers should not be copied to Cabinet Members or Scrutiny Committee Chairmen unless the originating Member consents.
- 10.3 Official letters from the Council should normally be sent out in the name of the appropriate Officer, rather than a Member. It may be appropriate in certain circumstances (e.g. representations to a Government Minister) to address correspondence in the name of the Member, but this is the exception rather than the rule. Letters which create obligations or give instructions must not be sent out in the name of a Member.
- 10.4 Any Members who receive correspondence in their capacity as Cabinet Members shall respond to the correspondence in their official capacity only. Such correspondence shall be copied to the Leader of the Council except when doing so would constitute a breach of professional confidence.

## 11 Media Management

- 11.1 All press releases will be written by the Council's Communications Team and should be approved by the relevant Cabinet Member or by the chairman and vice-chairman of the appropriate committee / sub-committee before issue. If the relevant Cabinet Member is not available, the Leader or Deputy Leader of the Council should be consulted. If neither the chairman nor vice-chairman of a committee is available, a representative of his / her group, nominated by the Leader or Deputy Leader of the group, should be consulted.
- 11.2 All local government publicity material must comply with the Local Government Act 1986 and the Code of Recommended Practice on Local Authority Publicity. The Communications Team should be contacted with any queries in this respect. Specific guidelines in the Code apply to election period and particular care must be taken at this time.
- 11.3 Approaches for information from the press which relate exclusively to matters of fact should be dealt with by the Council's Communications Team. Where approaches from the media relate to political matters or political controversy, the media should be directed, in seeking comments, to the Leader of the Council or relevant Cabinet Member (in relation to executive functions) and to the chairman of the relevant committee or, if they are not available, the vice-chairman (in the case of Scrutiny, and regulatory committees). It is recognised that the Communications Team will

- have to exercise their judgement in assessing whether a matter is or is likely to be the subject of political controversy.
- 11.4 Council publicity should not be used to publicise individual Members, except where they are acting to represent the Council as a whole

#### 12 Ceremonial Events

- 12.1 Ceremonial events would normally be attended by the Chairman or Vice-Chairman of the Council, unless they relate specifically to initiatives led by the Cabinet or a particular committee, in which case the Cabinet Member, Chairman or Deputy Chairman of that Committee would attend.
- 12.2 In addition, local Members should be informed and, where possible and appropriate, invited to participate.

# 13 Inspection of lands, premises, etc.

- 13.1 A Member shall not, unless authorised to do so by the Council or the relevant committee or the head of the relevant department, inspect any lands, premises, or works which the Council have a right or duty to inspect.
- 13.2 A Member shall not issue any order with regard to any matter under the jurisdiction of the Council or as regards any works which are being carried out by or on behalf of the Council or give any instructions to any employee of the Council.

## 14 Complaints

- 14.1 Where a Member's conduct is considered inappropriate, contact should be made in the first instance with the Chief Executive or Monitoring Officer.
- 14.2 If it is a matter of party discipline, then the matter will be investigated by the party itself, otherwise such matters will be investigated by the Chief Executive or Monitoring Officer or a person duly authorised by them. In serious cases, or case where it appears that a Member may have breached the Code of Conduct, a written complaint may be made to the Monitoring Officer.
- 14.3 A written complaint about the conduct of a Member of this Council (or about a Member of one of the Town or Parish Councils of the district) may be made to the Monitoring Officer using the form on the Council's website;
- 14.4 Whilst this Protocol gives guidance only to Members on the most frequently encountered issues, a breach of the guidance may be regarded as bringing the Protocol and the Council into disrepute
- 14.5 For the purposes of the Protocol, a Chief Officer includes the Chief Executive, Strategic Directors and Head of Service.
- 14.6 Matters relating to Officer conduct will be dealt with solely by the Head of Paid Service and or their nominated Officer.

## **Officer Code of Conduct**

#### 1 Introduction

- 1.1 The public is entitled to demand and expect that local government employees will conduct themselves at the highest standard and with complete integrity. Officers are expected to demonstrate political neutrality when dealing with members of the public or elected Councillors.
- 1.2 This code has been drawn up to help employees of the Council to understand what is expected of them. Observance of this code will help to maintain and improve standards and protect employees from misunderstanding or criticism.
- 1.3 The code is based on a model produced, after consultation, by the local authority associations and the former Local Government Management Board. A copy of this code is made available to every employee of the Council.
- 1.4 Clearly, some provisions will be more relevant to individuals than others and will depend on an employee's particular job. If Officers require further advice, assistance or clarification of any information contained within this code, please refer to your manager, or contact the HR team or the Monitoring Officer.
- 1.5 The code recognises the challenges that Officers face in an increasingly commercially orientated environment (e.g. local authority companies, trusts, joint partnership ventures etc.). There has always been a demand for transparency in local government and so ensuring that all Officers are aware of, and adhere to, this code helps to maintain and promote high standards of conduct.

#### 2 Standards

- 2.1 Officers are expected to give the highest possible standard of service to the public and, where it is part of their duties, to provide appropriate advice to Councillors and fellow employees with impartiality.
- 2.2 Officers will be expected, through agreed procedures and without fear of recrimination, to bring to the attention of the appropriate level of management any concerns that they have about the provision of services.
- 2.3 Officers should report to their manager any improper action or breach of procedure. Please see the Whistle Blowing Policy for assistance on how to raise matters which are of concern.

#### 3 Disclosure of information

- 3.1 A great deal of information is now available to the public and most reports produced for Councillors are in the public domain unless there are good reasons for keeping them confidential.
- 3.2 The Council also has to comply with the Freedom of Information Act 2000 (FOI) and the Environmental Information Regulations 2004(EIR). However, Officers must take care not to disclose confidential information and should seek guidance from their manager if in doubt about any item. FOI/EIR requests are co-ordinated by the Customer Service Team, although service teams will be expected to provide information to enable the requests to be responded to.
- 3.3 **Officers** should not use any information obtained in the course of their employment for personal gain or benefit, nor should they pass it on to others who might use it in such a way. Any particular information received by an employee from a Councillor

which is personal to that Councillor and does not belong to the Council should not be disclosed by the employee without the prior approval of that Councillor, except where such disclosure is required or sanctioned by the law.

- 3.4 The General Data Protection Regulation (GDPR) has six key principles:
  - Lawfulness, fairness and transparency
  - Purpose limitation
  - Data minimization
  - Accuracy
  - Storage limitation
  - Integrity and confidentiality (security)
- 3.5 Further details of the 6 principles are included at Appendix A to this document. Information about the GDPR can be found on the Council's intranet (FRED).

## 4 Political neutrality

- 4.1 Officers serve the Council as a whole and may be required to advise political groups. In doing so they must not compromise their own political neutrality and must serve all groups equally. The individual rights of all Councillors must be respected.
- 4.2 Officers are, of course, entitled to maintain their own political views but must not allow these views to impact on the work they do. In some cases posts will be "politically restricted".
- 4.3 The Council is required to maintain a list of posts that are subject to restriction on political activity and this list is available from the HR team.

## 5 Conduct of staff in pre-election period

- 5.1 Prior to any election there will be a "pre-election period" (PEP) which is notified to all Officers of the Council.
- 5.2 There is a need for employees to be on their guard against political partiality in PEPs. In this connection political slogans should not be displayed as part of Officers' official duties.

## 6 Relationships

- 6.1 No special favour may be shown to friends, partners, and relatives or to current or former employees. Officers must disclose to their manager all personal relationships, whether of a business or private nature, which might have the potential to bring about a conflict of interest between their work and those with whom they have a personal relationship.
- 6.2 Examples of personal relationships which may give rise to conflicts of interest in the workplace include:
  - a family relationship;
  - a business/commercial/financial relationship;
  - a close personal friendship;

However, personal relationships are not restricted to these examples and if Officers are concerned about a potential conflict of interest, they should discuss this with their manager.

#### 7 Councillors

7.1 Officers are responsible to the Council through the Corporate Leadership Team (CLT).

For some, their role is to give advice to Councillors and senior managers and all are there to carry out the Council's work. Mutual respect between employees and Councillors is essential to good local government. Close personal familiarity between employees and individual Councillors can damage the relationship and prove embarrassing to other Officers and Councillors and should, wherever reasonable and possible, be avoided.

#### 8 The local communities and service users

8.1 Officers should always remember their responsibilities to the communities they serve and ensure courteous, efficient and impartial service delivery to all within those communities, as set out in the policies of the Council. The Council has published customer access standards and all Officers are expected to meet these objectives as a minimum when dealing with local communities and service users.

#### 9 Contractors

- 9.1 All relationships of a business or private nature with external contractors, potential contractors, agency staff, consultants or co-opted Members should be made known, in writing, to your manager. Orders and contracts must be awarded on merit, by fair competition against other tenders, and no special favours should be shown to businesses run by, for example, friends, partners or relatives in the tendering process. No part of the local community should be discriminated against.
- 9.2 Officers who engage or supervise contractors or have any other official relationship with contractors and have previously had or currently have a relationship in a private or domestic capacity with contractors, must declare that relationship in writing to their manager.

## 10 Appointments and other employment matters

- 10.1 Officers involved in appointments should ensure that these are made on the basis of merit. It would be unlawful for an employee to make an appointment which was based on anything other than the ability of the candidate to undertake the duties of the post. In order to avoid any possible accusation of bias, employees should not be involved in an appointment where they are related to an applicant or have a close personal relationship outside work with them.
- 10.2 Similarly, Officers should not be involved in decisions relating to discipline, promotion or pay adjustments for any other employee who is a relative, partner etc. or with whom they have (or have had) a personal relationship.
- 10.3 The Council has detailed procedures for managing staff which must be followed in all cases relating to supervision or recruitment. These are available on the Council's intranet. The HR team is available to offer assistance and advice on such matters.

#### 11 Criminal Convictions

11.1 If an Officer receives any type of criminal conviction (including driving offences that lead to points on licences) during the course of their employment with the Council, it is their duty to disclose the matter to their manager. The manager, in liaison with the HR Team, will make a decision as to whether this impacts on their employment. Failure to disclose a criminal conviction may lead to disciplinary action being taken against the employee.

#### 12 Outside commitments

- 12.1 Some Officers have conditions of service which require them to obtain written consent to take on any other outside employment. All employees should be clear about their contractual obligations and should not take outside employment which conflicts with the Council's interests, and/or which has not been the subject of written consent. Please speak with your manager or HR about any other employment activity and before you make any decisions on the matter.
- 12.2 An Officer's off-duty hours are their personal concern but there needs to be realisation that some actions could impact upon the authority. Employees should not subordinate their work duty to private interests and put themselves in a position where duty and private interests conflict.
- 12.3 The Council will not preclude Officers from undertaking additional employment, but any such employment must not, in the view of the Council, conflict with or react detrimentally to the Council's interests, or in any way weaken public confidence in the conduct of its business.
- 12.4 Officers above Scale Point 23 shall devote their whole-time service to the work of the Council and shall not engage in any other business or take up any other additional appointment without the express consent of the Council.

## 13 Intellectual Property

- 13.1 This is a generic term that includes inventions, creative writings and drawings. If these are created by an Officer during the course of their employment then, as a general rule, they belong to the employer. Inventions are the property of the employer if:
  - They have been made in the course of the employee's normal duties; or
  - They have been made in the course of duties specifically assigned to the employee and where invention might be reasonably expected; or
  - They have been made in the course of the employee's duties and at the time the
    employee had a special obligation to further the interests of the employers
    (because of the nature of their duties and particular responsibilities arising from
    them).

#### 14 Personal interests

- 14.1 The Council is responsible for spending public money and must therefore ensure that everything is seen to be done in an impartial and transparent way. The system outlined below is designed to protect both Officers and the Council from any false accusation of bias or corruption.
- 14.2 Officers are required to declare an interest if they are involved in anything outside of work which could lead to a situation where they might reasonably be influenced to make a decision or to take an action at work which is not in the Council's best interests, or which shows favouritism to a certain person or body.
  - (a) Non-financial interests
  - Officers must declare to their manager any non-financial interests that they have, such as directorships of companies, trusteeships, governorships, voluntary roles (e.g. secretary, treasurer, coach) or positions of management or control in other organisations (e.g. clubs, societies, associations, charities), or any family connections with other businesses or organisations that may do business with the Council.

Such declarations should be made annually on the declaration of interests form which can be found on the Council's intranet, including a "nil" return.

#### (b) Financial interests

Officers must declare to their manager any financial interests which they have such as directorships, trusteeships, partnerships, or family connections with other businesses or organisations that may do business with the Council and from which they gain income or other material benefit.

Such declarations should be made annually on the declaration of interests form which can be found on the Council's intranet, including a "nil" return.

(c) Membership of organisations not open to the public

Officers should declare to their manager membership of any organisation not open to the public without formal membership and commitment of allegiance and which has secrecy about rules or membership or conduct (e.g. Freemasons, some friendly societies etc.).

The form should be completed as soon as possible after an Officer realises that they have an interest and no later than 28 days after they become aware of it. Failure to disclose such interests may lead to disciplinary action being taken against the Officer. If an Officer has no interests to declare, they are required to submit a "Nil" return on an annual basis.

## 15 Equality issues

- 15.1 All Officers should ensure that policies relating to equality issues as agreed by the Council are complied with in addition to the requirements of the law. All members of the local community, customers, job applicants and employees have a right to be treated with fairness and equity. In particular, employees must comply with all of the Council's policies, practices and procedures relating to the Equalities Act 2010.
- 15.2 In situations such as the requirement to give an interview under caution an Officer should not be treated any less favourably than a member of the public in a similar situation.

# 16 Separation of roles during tendering

- 16.1 Officers involved in the tendering process and dealing with contractors should be clear on the separation of client and contractor roles within the Council. All Officers who have both a client and contractor responsibility must be aware of the need for accountability and openness.
- 16.2 Officers in contractor or client units must exercise and display fairness and impartiality when dealing with all customers, suppliers, tenderers, other contractors and subcontractors.
- 16.3 Officers who are privy to confidential information on tenders or costs for either internal or external contractors must not disclose that information to any party or organisation which is not entitled to it.
- 16.4 Officers who may be contemplating a management buyout or may be considering tendering for any work usually delivered by the Council should, as soon as they have formed a definite intent, inform their manager and withdraw from the contract awarding processes.

- 16.5 Officers should ensure that no special favour is shown to current or recent former employees or their partners, close relatives or associates in awarding contracts to businesses run by them or employing them in a senior or relevant managerial capacity.
- 16.6 Officers must fully comply with the Council's Procedure Rules, Financial Procedure Rules and Contract Procedure Rules.
- 16.7 The rules around these areas are designed to protect the employee as much as the Council.

#### 17 Corruption

- 17.1 Corruption would include receiving or giving any payment, gift (other than a gift of a nominal value), hospitality, or any other benefit from any person or organisation who a member of staff deals with in their work, irrespective of what it is in respect of, including tips, and payment for additional 'private work'. It is also irrelevant whether any benefits are directly to an Officer or to the Officer's family or friends.
- 17.2 Any case of suspected corruption will be fully investigated and any proven cases will be treated as gross misconduct and criminal prosecutions undertaken.

#### 18 Use of financial resources

18.1 Officers must ensure that they use public funds entrusted to them in a responsible and lawful manner. They should strive to ensure value for money to the local community and to avoid legal challenge to the Council.

# 19 Hospitality, gifts and sponsorship

19.1 Not all offers of gifts and hospitality to Officers of the Council will be made in good faith, for example suppliers may be trying to influence the award of contracts. To protect both Officers and the Council from any accusations of favouritism, all offers need to be considered carefully and decisions recorded.

## **National Guidance**

- (a) The NJC for Local Government Services states at 2.1 on official conduct employees will maintain conduct of the highest standard such that public confidence in their integrity is sustained.
- (b) There will be occasions when Officers are unsure whether they should accept gifts or offers of hospitality from clients or contractors. The following notes are intended to help staff make the right decision.
- (c) Officers must be aware that the offering and acceptance of gifts could result in criminal proceedings (under the Bribery Act 2010). It is obviously wrong for an Officer to accept inducements for personal gain in exchange for treating a client or contractor favourably. On the other hand, it would be churlish to refuse minor items which are of only nominal value.

#### **Gifts**

(a) Officers should refuse gifts made to them personally, or to a family member, by a person or organisation which has, or seeks, dealings with the authority. Excepted from this rule are minor promotional gifts distributed to a wide range of people and not uniquely to one Officer (e.g. pens, calendars, diaries etc. given usually at Christmas time for use in the office) of up to £10 in value, or gifts given in thanks for good service, such as a box of chocolates, plant or flowers up to the value of £10. All gifts above this value should be refused. Where it is felt that this will

cause embarrassment, Officers should explain to the donor that they are not able to accept such gifts, and thank the donor for their kindness, nonetheless. If received by post, Officers should return the gift to the donor with a polite email making it clear that no individual has gained personal advantage from the gift.

(b) If you are in any doubt you should seek advice from your manager.

## Hospitality

Invitations to lunch or some other function from a person or organisation which has or is seeking dealings with the Council must be treated with care. A modest working lunch to discuss business or attendance at a reception or promotion which is proportionate and not extravagant, and which has been approved by an Officer's manager is acceptable.

Examples of offers which must be refused include:

- an overnight stay at a hotel
- holidays or hotel accommodation
- theatre tickets
- membership of clubs
- regular or frequent acceptance of corporate hospitality, particularly from the same source
- hospitality in the immediate period before tenders are invited or during the tender process
- hospitality unconnected to work, even if the hospitality is taken in the Officer's own time
- hospitality which the Officer or their manager thinks is lavish, extravagant or excessive, even if the hospitality is taken in the Officer's own time

If Officers are aware that hospitality will be offered at a meeting or event, they should discuss it with their manager beforehand, and if approved, make the necessary declaration prior to attending. Otherwise, all offers of hospitality should be declared as soon as possible after the event.

If Officers are in any doubt, they should seek advice and approval from their manager.

# 20 Register

20.1 All offers of gifts and / or hospitality must be recorded on a form which can be found on the Council's intranet. The form requires that the date of any offers of gifts/hospitality must be included, together with the financial value of it, and the name of the donor. Also, the reasons for acceptance of any gift or hospitality must be included on the form. The form must be approved by an Officer's manager and in the case of the Chief Executive Officer, by the Monitoring Officer.

## 21 Public Meetings

- 21.1 Invitations to attend public meetings in an official capacity should only be accepted where attendance by an Officer is considered appropriate by the Strategic Director or Head of Service. However, attendance should be restricted to meetings which are:
  - clearly not part of any party-political activity
  - manifestly open to all

#### 22 Breach of this Code of Conduct

22.1	Breach of this Code may amount lead against the Officer concerned.	to disciplinary	proceedings	being brought

## **APPENDIX A**

#### **DATA PROTECTION PRINCIPLES**

The General Data Protection Regulation and Data Protection Act 2018 set out six key principles.

#### Personal data shall be:

- 1. Processed lawfully, fairly and in a transparent manner in relation to individuals ('lawfulness, fairness and transparency');
- Collected for specified, explicit and legitimate purposes and not further processed in a manner that is incompatible with those purposes; further processing for archiving purposes in the public interest, scientific or historical research purposes or statistical purposes shall not be considered to be incompatible with the initial purposes ('purpose limitation');
- 3. Adequate, relevant and limited to what is necessary in relation to the purposes for which they are processed ('data minimisation');
- 4. Accurate and, where necessary, kept up to date; every reasonable step must be taken to ensure that personal data that are inaccurate, having regard to the purposes for which they are processed, are erased or rectified without delay ('accuracy');
- 5. Kept in a form which permits identification of data subjects for no longer than is necessary for the purposes for which the personal data are processed; personal data may be stored for longer periods insofar as the personal data will be processed solely for archiving purposes in the public interest, scientific or historical research purposes or statistical purposes subject to implementation of the appropriate technical and organisational measures required by the GDPR in order to safeguard the rights and freedoms of individuals ('storage limitation');
- 6. Processed in a manner that ensures appropriate security of the personal data, including protection against unauthorised or unlawful processing and against accidental loss, destruction or damage, using appropriate technical or organisational measures ('integrity and confidentiality').











# **Suffolk Code of Conduct**

The role of councillor across all tiers of local government is a vital part of our country's system of democracy. It is important that as councillors we can be held accountable and all adopt the behaviours and responsibilities associated with the role. Our conduct as an individual councillor affects the reputation of all councillors. We want the role of councillor to be one that people aspire to. We also want individuals from a range of backgrounds and circumstances to be putting themselves forward to become councillors.

As councillors, we represent local residents, work to develop better services and deliver local change. The public have high expectations of us and entrust us to represent our local area, taking decisions fairly, openly, and transparently. We have both an individual and collective responsibility to meet these expectations by maintaining high standards and demonstrating good conduct, and by challenging behaviour which falls below expectations.

Importantly, we should be able to undertake our role as a councillor without being intimidated, abused, bullied, or threatened by anyone, including the general public.

This Code has been designed to protect our democratic role, encourage good conduct and safeguard the public's trust in local government.

#### Introduction

The Local Government Association (LGA) has developed this Model Councillor Code of Conduct, in association with key partners and after extensive consultation with the sector, as part of its work on supporting all tiers of local government to continue to aspire to high standards of leadership and performance. It is a template for councils to adopt in whole and/or with local amendments.

All councils are required to have a local Councillor Code of Conduct.

The LGA will undertake an annual review of this Code to ensure it continues to be fitfor- purpose, incorporating advances in technology, social media and changes in legislation. The LGA can also offer support, training and mediation to councils and councillors on the application of the Code and the National Association of Local Councils (NALC) and the county associations of local councils can offer advice and support to town and parish councils.

#### **Definitions**

For the purposes of this Code of Conduct, a "councillor" means a member or co-opted member of a local authority or a directly elected mayor. A "co-opted member" is defined in the Localism Act 2011 Section 27(4) as "a person who is not a member of the authority but who

- a) is a member of any committee or sub-committee of the authority, or;
- b) is a member of, and represents the authority on, any joint committee or joint sub-committee of the authority;

and who is entitled to vote on any question that falls to be decided at any meeting of that committee or sub-committee".

For the purposes of this Code of Conduct, "local authority" includes county councils, district councils, London borough councils, parish councils, town councils, fire and rescue authorities, police authorities, joint authorities, economic prosperity boards, combined authorities and National Park authorities.

#### **Purpose of the Code of Conduct**

The purpose of this Code of Conduct is to assist you, as a councillor, in modelling the behaviour that is expected of you, to provide a personal check and balance, and to set out the type of conduct that could lead to action being taken against you. It is also to protect you, the public, fellow councillors, local authority officers and the reputation of local government. It sets out general principles of conduct expected of all councillors and your specific obligations in relation to standards of conduct. The LGA encourages the use of support, training and mediation prior to action being taken using the Code. The fundamental aim of the Code is to create and maintain public confidence in the role of councillor and local government.

## General principles of councillor conduct

Everyone in public office at all levels; all who serve the public or deliver public services, including ministers, civil servants, councillors and local authority officers; should uphold the <u>Seven Principles of Public Life</u>, also known as the Nolan Principles.

Building on these principles, the following general principles have been developed specifically for the role of councillor.

In accordance with the public trust placed in me, on all occasions:

- I act with integrity and honesty
- I act lawfully
- I treat all persons fairly and with respect; and
- I lead by example and act in a way that secures public confidence in the role of councillor.

## In undertaking my role:

- I impartially exercise my responsibilities in the interests of the local community
- I do not improperly seek to confer an advantage, or disadvantage, on any person
- I avoid conflicts of interest
- I exercise reasonable care and diligence; and
- I ensure that public resources are used prudently in accordance with my local authority's requirements and in the public interest.

## **Application of the Code of Conduct**

This Code of Conduct applies to you as soon as you sign your declaration of acceptance of the office of councillor or attend your first meeting as a co-opted member and continues to apply to you until you cease to be a councillor.

This Code of Conduct applies to you when you are acting in your capacity as a councillor which may include when:

- you misuse your position as a councillor
- Your actions would give the impression to a reasonable member of the public with knowledge of all the facts that you are acting as a councillor;

The Code applies to all forms of communication and interaction, including:

- at face-to-face meetings
- at online or telephone meetings
- in written communication
- in verbal communication
- in non-verbal communication
- in electronic and social media communication, posts, statements and comments.

You are also expected to uphold high standards of conduct and show leadership at all times when acting as a councillor.

Your Monitoring Officer has statutory responsibility for the implementation of the Code of Conduct, and you are encouraged to seek advice from your Monitoring Officer on any matters that may relate to the Code of Conduct. Town and parish councillors

are encouraged to seek advice from their Clerk, who may refer matters to the Monitoring Officer.

#### Standards of councillor conduct

This section sets out your obligations, which are the minimum standards of conduct required of you as a councillor. Should your conduct fall short of these standards, a complaint may be made against you, which may result in action being taken.

Guidance is included to help explain the reasons for the obligations and how they should be followed.

#### **General Conduct**

## 1. Respect

## As a councillor:

- 1.1 I treat other councillors and members of the public with respect.
- 1.2 I treat local authority employees, employees and representatives of partner organisations and those volunteering for the local authority with respect and respect the role they play.

Respect means politeness and courtesy in behaviour, speech, and in the written word. Debate and having different views are all part of a healthy democracy. As a councillor, you can express, challenge, criticise and disagree with views, ideas, opinions and policies in a robust but civil manner. You should not, however, subject individuals, groups of people or organisations to personal attack.

In your contact with the public, you should treat them politely and courteously. Rude and offensive behaviour lowers the public's expectations and confidence in councillors.

In return, you have a right to expect respectful behaviour from the public. If members of the public are being abusive, intimidatory or threatening you are entitled to stop any conversation or interaction in person or online and report them to the local authority, the relevant social media provider or the police. This also applies to fellow councillors, where action could then be taken under the Councillor Code of Conduct, and local authority employees, where concerns should be raised in line with the local authority's councillor- officer protocol.

- 2. Bullying, harassment and discrimination As a councillor:
  - 2.1 I do not bully any person.
  - 2.2 I do not harass any person.
  - 2.3 I promote equalities and do not discriminate unlawfully against any person.

The Advisory, Conciliation and Arbitration Service (ACAS) characterises bullying as

offensive, intimidating, malicious or insulting behaviour, an abuse or misuse of power through means that undermine, humiliate, denigrate or injure the recipient. Bullying might be a regular pattern of behaviour or a one-off incident, happen face-to-face, on social media, in emails or phone calls, happen in the workplace or at work social events and may not always be obvious or noticed by others.

The Protection from Harassment Act 1997 defines harassment as conduct that causes alarm or distress or puts people in fear of violence and must involve such conduct on at least two occasions. It can include repeated attempts to impose unwanted communications and contact upon a person in a manner that could be expected to cause distress or fear in any reasonable person.

Unlawful discrimination is where someone is treated unfairly because of a protected characteristic. Protected characteristics are specific aspects of a person's identity defined by the Equality Act 2010. They are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

The Equality Act 2010 places specific duties on local authorities. Councillors have a central role to play in ensuring that equality issues are integral to the local authority's performance and strategic aims, and that there is a strong vision and public commitment to equality across public services.

## 3. Impartiality of officers of the council As a councillor:

# 3.1 I do not compromise, or attempt to compromise, the impartiality of anyone who works for, or on behalf of, the local authority.

Officers work for the local authority as a whole and must be politically neutral (unless they are political assistants). They should not be coerced or persuaded to act in a way that would undermine their neutrality. You can question officers in order to understand, for example, their reasons for proposing to act in a particular way, or the content of a report that they have written. However, you must not try and force them to act differently, change their advice, or alter the content of that report, if doing so would prejudice their professional integrity.

#### 4. Confidentiality and access to information As a councillor:

- 4.1 I do not disclose information:
  - a. given to me in confidence by anyone
  - b. acquired by me which I believe, or ought reasonably to be aware, is of a confidential nature, unless
    - i. I have received the consent of a person authorised to give it;
    - ii. I am required by law to do so;
    - iii. the disclosure is made to a third party for the purpose of obtaining professional legal advice provided that the third party agrees not to disclose the information to any other person; or
    - iv. the disclosure is:
      - 1. reasonable and in the public interest; and

- 2. made in good faith and in compliance with the reasonable requirements of the local authority; and
- 3. I have consulted the Monitoring Officer prior to its release.
- 4.2 I do not improperly use knowledge gained solely as a result of my role as a councillor for the advancement of myself, my friends, my family members, my employer or my business interests.
- 4.3 I do not prevent anyone from getting information that they are entitled to by law.

Local authorities must work openly and transparently, and their proceedings and printed materials are open to the public, except in certain legally defined circumstances. You should work on this basis, but there will be times when it is required by law that discussions, documents and other information relating to or held by the local authority must be treated in a confidential manner. Examples include personal data relating to individuals or information relating to ongoing negotiations.

## 5. Disrepute As a councillor:

#### 5.1 I do not bring my role or local authority into disrepute.

As a Councillor, you are trusted to make decisions on behalf of your community and your actions and behaviour are subject to greater scrutiny than that of ordinary members of the public. You should be aware that your actions might have an adverse impact on you, other councillors and/or your local authority and may lower the public's confidence in your or your local authority's ability to discharge your/its functions. For example, behaviour that is considered dishonest and/or deceitful can bring your local authority into disrepute.

You are able to hold the local authority and fellow councillors to account and are able to constructively challenge and express concern about decisions and processes undertaken by the council whilst continuing to adhere to other aspects of this Code of Conduct.

#### 6. Use of position As a councillor:

# 6.1 I do not use, or attempt to use, my position improperly to the advantage or disadvantage of myself or anyone else.

Your position as a member of the local authority provides you with certain opportunities, responsibilities, and privileges, and you make choices all the time that will impact others. However, you should not take advantage of these opportunities to further your own or others' private interests or to disadvantage anyone unfairly.

## 7. Use of local authority resources and facilities As a councillor:

- 7.1 I do not misuse council resources.
- 7.2 I will, when using the resources of the local authority or authorising their use by others:
  - a. act in accordance with the local authority's requirements; and
  - b. ensure that such resources are not used for political purposes unless that use could reasonably be regarded as likely to facilitate, or be conducive to, the discharge of the functions of the local authority or of the office to which I have been elected or appointed.

You may be provided with resources and facilities by the local authority to assist you in carrying out your duties as a councillor.

## Examples include:

- office support
- stationery
- equipment such as phones, and computers
- transport
- access and use of local authority buildings and rooms.

These are given to you to help you carry out your role as a councillor more effectively and are not to be used for business or personal gain. They should be used in accordance with the purpose for which they have been provided and the local authority's own policies regarding their use.

#### 8. Complying with the Code of Conduct As a Councillor:

- 8.1 I undertake Code of Conduct training provided by my local authority.
- 8.2 I cooperate with any Code of Conduct investigation and/or determination.
- 8.3 I do not intimidate or attempt to intimidate any person who is likely to be involved with the administration of any investigation or proceedings.
- 8.4 I comply with any sanction imposed on me following a finding that I have breached the Code of Conduct.

It is extremely important for you as a councillor to demonstrate high standards, for you to have your actions open to scrutiny and for you not to undermine public trust in the local authority or its governance. If you do not understand or are concerned about the local authority's processes in handling a complaint you should raise this with your Monitoring Officer.

Protecting your reputation and the reputation of the local authority

#### 9. Interests As a councillor:

#### 9.1 I register and disclose my interests.

Section 29 of the Localism Act 2011 requires the Monitoring Officer to establish and maintain a register of interests of members of the authority .

You need to register your interests so that the public, local authority employees and fellow councillors know which of your interests might give rise to a conflict of interest. The register is a public document that can be consulted when (or before) an issue arises. The register

also protects you by allowing you to demonstrate openness and a willingness to be held accountable. You are personally responsible for deciding whether or not you should disclose an interest in a meeting, but it can be helpful for you to know early on if others think that a potential conflict might arise. It is also important that the public know about any interest that might have to be disclosed by you or other councillors when making or taking part in decisions, so that decision making is seen by the public as open and honest. This helps to ensure that public confidence in the integrity of local governance is maintained.

You should note that failure to register or disclose a disclosable pecuniary interest as set out in **Table 1**, is a criminal offence under the Localism Act 2011.

**Appendix B sets** out the detailed provisions on registering and disclosing interests. If in doubt, you should always seek advice from your Monitoring Officer.

## 10. Gifts and hospitality As a councillor:

- 10.1 I do not accept gifts or hospitality, irrespective of estimated value, which could give rise to real or substantive personal gain or a reasonable suspicion of influence on my part to show favour from persons seeking to acquire, develop or do business with the local authority or from persons who may apply to the local authority for any permission, licence or other significant advantage.
- 10.2 I register with the Monitoring Officer any gift or hospitality with an estimated value of at least £50 within 28 days of its receipt.
- 10.3 I register with the Monitoring Officer any significant gift or hospitality that I have been offered but have refused to accept.

In order to protect your position and the reputation of the local authority, you should exercise caution in accepting any gifts or hospitality which are (or which you reasonably believe to be) offered to you because you are a councillor. The presumption should always be not to accept significant gifts or hospitality. However, there may be times when such a refusal may be difficult if it is seen as rudeness in which case you could accept it but must ensure it is publicly registered. However, you do not need to register gifts and hospitality which are not related to your role as a councillor, such as Christmas gifts from your friends and family. It is also important to note that it is appropriate to accept normal expenses and hospitality associated with your duties as a councillor. If you are unsure, do contact your Monitoring Officer for guidance.

# Appendix A – The Seven Principles of Public Life

The principles are:

#### Selflessness

Holders of public office should act solely in terms of the public interest.

## Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must disclose and resolve any interests and relationships.

## Objectivity

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

## **Accountability**

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

## **Openness**

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

#### Honesty

Holders of public office should be truthful.

## Leadership

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

# **Appendix B Registering interests**

Within 28 days of becoming a member or your re-election or re-appointment to office you must register with the Monitoring Officer the interests which fall within the categories set out in **Table 1** (**Disclosable Pecuniary Interests**) which are as described in "The Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012". You should also register details of your other personal interests which fall within the categories set out in **Table 2** (**Other Registerable Interests**).

"Disclosable Pecuniary Interest" means an interest of yourself, or of your partner if you are aware of your partner's interest, within the descriptions set out in Table 1 below.

"Partner" means a spouse or civil partner, or a person with whom you are living as husband or wife, or a person with whom you are living as if you are civil partners.

- 1. You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.
- 2. A 'sensitive interest' is as an interest which, if disclosed, could lead to the councillor, or a person connected with the councillor, being subject to violence or intimidation.
- 3. Where you have a 'sensitive interest' you must notify the Monitoring Officer with the reasons why you believe it is a sensitive interest. If the Monitoring Officer agrees they will withhold the interest from the public register.

## Non participation in case of disclosable pecuniary interest

- 4. Where a matter arises at a meeting which directly relates to one of your Disclosable Pecuniary Interests as set out in **Table 1**, you must disclose the interest, not participate in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest, just that you have an interest. Dispensation may be granted in limited circumstances, to enable you to participate and vote on a matter in which you have a disclosable pecuniary interest.
- 5. [Where you have a disclosable pecuniary interest on a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it]

\* Only relevant where an executive function has been delegated to an individual

## **Disclosure of Other Registerable Interests**

6. Where a matter arises at a meeting which *directly relates* to the financial interest or wellbeing of one of your Other Registerable Interests (as set out in **Table 2**), you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

## **Disclosure of Non-Registerable Interests**

- 7. Where a matter arises at a meeting which directly relates to your financial interest or well-being (and is not a Disclosable Pecuniary Interest set out in Table 1) or a financial interest or well-being of a relative or close associate, you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.
- 8. Where a matter arises at a meeting which affects
  - a. your own financial interest or well-being;
  - b. a financial interest or well-being of a relative or close associate; or
  - **c.** a financial interest or wellbeing of a body included under Other Registrable Interests as set out in **Table 2**

you must disclose the interest. In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied

- 9. Where a matter (referred to in paragraph 8 above) *affects* the financial interest or well-being:
  - a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
  - b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.

If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

10. [Where you have an Other Registerable Interest or Non-Registerable Interest on

a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it]

# **Table 1: Disclosable Pecuniary Interests**

This table sets out the explanation of Disclosable Pecuniary Interests as set out in the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012.

Subject	Description
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain.
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the councillor during the previous 12-month period for expenses incurred by them in carrying out their duties as a councillor, or towards their election expenses.  This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract made between the councillor or their spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (or a firm in which such person is a partner, or an incorporated body of which such person is a director* or a body that such person has a beneficial interest in the securities of*) and the council—  (a) under which goods or services are to be provided or works are to be executed; and (b)
	which has not been fully discharged.

<sup>\*</sup> Only relevant where an executive function has been delegated to an individual

Subject	Description
Land and Property	Any beneficial interest in land which is
	within the area of the council.
	'Land' excludes an easement, servitude,
	interest or right in or over land which
	does not give the councillor or theirr
	spouse or civil partner or the person
	with whom the councillor is living as if
	they were spouses/ civil partners (alone
	or jointly with another) a right to
	occupy or to receive income.
Licenses	Any licence (alone or jointly with
	others) to occupy land in the area of the
	council for a month or longer
Corporate tenancies	Any tenancy where (to the councillor's
	knowledge)—
	(a) the landlord is the council; and
	(b) the tenant is a body that the
	councillor, or their spouse or civil
	partner or the person with whom the councillor is living as if they were
	spouses/civil partners is a partner of or
	a director* of or has a beneficial
	interest in the securities* of.
Securities Securities	Any beneficial interest in securities* of
	a body where—
	(a) that body (to the councillor's
	knowledge) has a place of business or
	land in the area of the council; and
	(b) either—
	(i) ) the total nominal value of the
	securities* exceeds £25,000 or one
	hundredth of the total issued share
	capital of that body; or
	(i) if the share capital of that body is
	of more than one class, the total
	nominal value of the shares of any one
	class in which the councillor, or their
	spouse or civil partner or the person
	with whom the councillor is living as if
	they were spouses/civil partners have a
	beneficial interest exceeds one
	hundredth of the total issued share
	capital of that class.

<sup>\* &#</sup>x27;director' includes a member of the committee of management of an industrial and provident society.

\* 'securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

## **Table 2: Other Registerable Interests**

You must register as an Other Registerable Interest:

- a) any unpaid directorships
- b ) any body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority
- c) any body
  - (i) exercising functions of a public nature
  - (ii) directed to charitable purposes or
  - (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)

of which you are a member or in a position of general control or management

# Code of Good Practice/Guidance for Members - Planning and Rights of Way

#### 1 INTRODUCTION

- 1.1 Planning applications, the allocation of sites within the Development Plan and the way in which they are decided is subject to a great deal of public and media interest. Planning decisions affect the daily lives of everyone and the private lives of individuals, landowners and developers, and therefore on many occasions will be contentious. Because of this it is important that the system of making decisions is seen to be open and impartial, consisting of sound judgements made for justifiable reasons.
- 1.2 The Council has powers under the <u>Highways Act 1980</u> and the <u>Town and Country Planning Act 1990</u> to make orders for the creation, diversion and extinguishment (or stopping up) of public footpaths, bridleways and restricted byways, and to enter into agreements for the creation of footpaths and bridleways. The changes made by such orders and agreements affect the right of the public to cross private land and so can be contentious and the subject of impassioned debate. Because of this it is important that the system of making decisions on changes to the public rights of way network is seen to be open and impartial, consisting of sound judgements made for justifiable reasons.
- 1.3 This Code of Practice has been drawn up to set out clearly the way in which the Council deals with planning, public path orders and other applications.
- 1.4 It complements the <u>Suffolk Code of Members' Conduct</u> and <u>Officers' Code of Conduct</u> which address a range of aspects of Members' and Officers' conduct in carrying out official duties. Further information on the provision of the Code can be obtained from the Council's <u>Monitoring Officer</u>, telephone 01394 444336.

## 2 BASIC PREMISE

- 2.1 The basis of the planning system is the consideration of private proposals against wider public interests. The Town and Country Planning Acts provide that decisions on individual proposals should be made in accordance with the Development Plan unless material planning considerations justify a departure from those policies. The Development Plan for East Suffolk Council consists of the Suffolk Coastal Local Plan, the Waveney Local Plan and the Minerals and Waste Local Plan. In addition, the Broads Local Plan is part of the Development Plan for the district.
- 2.2 The Highways Act 1980 and the Town and County Planning Act 1990 both lay down precise criteria to be met for the making and confirmation of public path orders. The legislation is supplemented by advice contained in the Department of Environment, Food and Rural Affairs (DEFRA) Circular (1/09) 'Guidance for Local Authorities' and other circulars and Regulations. The basic premise is to ensure that appropriate balanced consideration is given to the impact of changes to the network upon both the landowner's / occupier's interests and the public's right.
- 2.3 Within the context of the legal provisions, the successful operation of the planning and rights of way system relies on ensuring that Members and Officers act in a way which is not only fair but is clearly seen to be so. The respective roles of Members and Officers are set out in this Code of Practice.
- 2.4 The Government has placed a high priority on speed in the determination of planning applications and the practice contained in this code has to take account of this Government priority.

2.5 If a Councillor acts in breach of this Code this could potentially amount to a breach of the Council's Code of Conduct and have potential consequences for that Councillor. If an Officer acts in breach of this Code this may result in action under the Council's Disciplinary Procedure.

#### 3 DECISION MAKING ON PLANNING AND RIGHTS OF WAY APPLICATIONS

3.1 Consideration should be given when appointing Members to the North and South Planning Committees, that there are a number of Members who serve across both Committees for consistency on decision making across the district as a whole.

# 3.2 The Role of Committee Members

Members of the Planning Committee, in making decisions on planning and rights of way applications, will:

- Act fairly and openly;
- Approach each application with an open mind;
- Carefully weigh up all the material planning or rights of way considerations;
- Avoid undue contact with interested parties
- Ensure that reasons for decisions are clearly stated.
- 3.3 The planning system exists to balance the consideration of private proposals against the wider public interest. Members must take into account the interests of all of the District, together with the Government's national planning priorities, and will act in a way which is not only fair but is clearly seen to be so.
- 3.4 Members will be free to vote on applications however they consider appropriate within the context set by the Town and Country Planning Act or Highways Act and shall not have pre-judged the outcome prior to their consideration at the committee meeting of all relevant available information. Members should not, prior to the meeting, give an undertaking as to the stance they will take on the determination of a planning application, e.g. at a Town or Parish Council meeting, or to an interested party. They should indicate that any view they might put forward might change in the light of the Planning Officer's report and the Committee's discussion.
- 3.5 Committee Members will also have a role (see 3.8 below) on behalf of their ward to present local views, but Members must make it explicit when acting in that role. The decision-making role and its impartiality must not be prejudiced by any such action.
- 3.6 Members can expect Officers to give them help in answering questions on planning or rights of way matters.
- 3.7 Members will not give instructions to Officers, and they will not put pressure on Officers to make a particular recommendation on an application.

#### 3.8 The Role of Members

The representational role of Members is a key part of the planning and rights of way process. Subject to compliance with the terms of the Members' Code of Conduct, in fulfilling that role Members will be given the opportunity in respect of all applications to:

- Respond in writing to Officers on the merits of the application;
- Attend any committee site meetings for applications within their ward;
- To make representations to the determining committee.
- 3.9 Members shall not give instructions to Officers, nor should they place pressure on Officers in order to secure a particular recommendation on an application.

3.10 Members can expect Officers to give them every help and assistance in answering questions relating to planning matters.

# 3.11 The Role of the Planning Referral Panel

The Planning Referral Panel will be called by the Head of Planning and Coastal Management, as necessary, for consultative purposes to agree the route for determining a planning application subject to the criteria set out in <a href="Part 2 Section E">Part 2 Section E</a> (Delegation to Officers).

- 3.12 The Planning Referral Panel will consider referral if the 'minded to' decision by Planning Officers is contrary to comments received from the Town or Parish Council, a Ward Member or a Statutory Consultee.
- 3.13 The Planning Referral Panel is a consultative panel with the Head of Planning and Coastal Management. The Head of Planning and Coastal Management will have final say on items to be referred for Committee decision rather than exercising delegated Officer powers.

#### 3.14 The Role of Officers

In respect of applications to be determined by the Planning Committee, Officers will:

- Provide professional and impartial advice;
- Make sure that all information necessary for a decision to be made is given, including the substance of any objections and the views of those consulted;
- Set the application in the context of the Development Plan or Highway Authority policy and practice, and all other material considerations;
- Provide a clear and accurate written analysis of the issues;
- Give a clear recommendation;
- Be responsible for carrying out the decisions of the Planning Committee.
- 3.15 In respect of planning decisions that are taken under delegated authority the case Officer for the application will prepare a brief written resume of key issues and a recommendation. This written report will be considered by a senior Officer, given the appropriate delegated authority by the Head of Planning and Coastal Management, who may exercise that authority to determine the application. In no circumstances will the case Officer determine the application.
- 3.16 In respect of Public Path Order decisions that are taken under delegated authority, the Head of Communities may exercise that authority to determine an application where there are no unresolved objections. A brief written résumé of key issues, the decision and reasons for it will be prepared and placed on the application file. Further details of public path orders and agreements made by the Council, are available on the <a href="Suffolk Public Rights">Suffolk Public Rights</a> of Way website.
- 3.17 The Council recognises that Chartered Town Planners and other Professional Officers shall not make or subscribe to any statements or reports which are contrary to their own professional opinions and the appropriate Professional Institute's Code of Conduct.

# 4 DISCUSSIONS WITH APPLICANTS

4.1 Pre-application meetings for planning matters with prospective applicants are encouraged but will normally only involve Officers. They may involve Members acting in a representative role where approached by a prospective applicant, such meetings should not normally involve Members of the Planning Committee which may be making the decision on the intended application. Exceptions are where the Planning

- Committee has, by resolution, determined that a pre-application meeting shall exceptionally involve Members and where the meeting is limited to providing advice on the proper process to follow, involving which Officer to contact for further advice. Committee Members may also wish to pass applicants on to a neighbouring District Councillor.
- 4.2 Where pre-application meetings involve Members appointed by the Planning Committee a note of the discussion will be taken and will be made available for public inspection subject to the usual rules about Access to Information, when an application is submitted. At least one Officer will be present at all such meetings. The same provisions will apply where following a determination of an application consideration is being given to a fresh application.
- 4.3 It will be made clear at pre-application meetings that:
  - Only Officers' initial and provisional views can be given, based upon the provisions
    of the Development Plan and other material planning considerations;
  - No decisions can be made which would bind or otherwise compromise the decision of the Council;
- 4.4 A written note will be made of all substantive meetings. A follow-up letter should be normal practice when documentary evidence has been left with the Council.
- 4.5 A note will be taken of telephone conversations where express advice on the planning merits of a proposal has been given. The meeting note and the follow-up correspondence shall be placed on the relevant file, should an application materialise following initial discussions.
- 4.6 Members will not take part in post-submission meetings with applicants or other parties, unless:
  - Section 5 of this Code of Practice allows this; or
  - the matter has been reported to the Planning Committee and the Councillors concerned have been appointed by the Committee

# 5 CONSULTATION AND LOBBYING

- 5.1 The Council is required by legislation to give certain publicity and consult certain key parties on particular planning and rights of way applications. The Council supplements the statutory requirements with its own practice on consultation.
- 5.2 Attached as Appendix A is a statement of the Council's current practice of consultation on planning applications.
- 5.3 Attached as Appendix B is a statement of the Council's current practice of consultation on rights of way applications.
- In all instances interested parties are asked to make their representations in writing in order that a true record of the representation can be placed on the appropriate file for public inspection and to be used in informing the decision-making process. Representations can be submitted electronically or submitted in hard copy form.
- 5.5 It is quite common for applicants and other interested parties to wish to discuss a proposed development with Members before an application is determined. This can aid the understanding of issues involved. However, to avoid compromising their position before they have received all the relevant information, evidence and arguments, Members of the determining committee may choose, as a matter of principle, not to meet applicants or interested parties. Where they do choose to meet relevant parties they will:

- Not express an opinion which could be taken as firm support or opposition to a proposal;
- Not organise support or opposition for a proposal or lobby other Members;
- Inform lobbyists or objectors of the importance of their views being submitted in writing to the Council;
- Advise the Chairman of the Planning Committee or the Head of Planning and Coastal Management of the existence of any party that appears to be trying to exercise undue or unreasonable pressure on Members of the Council.
- 5.6 Members should take great care to maintain impartiality when attending public meetings in relation to planning matters. They should consider carefully whether it is appropriate to attend in the first place. If they do wish to attend it is advisable to invite the relevant Officer also. At such meetings it is preferable for no view on the merits or otherwise of a proposal to be given.

#### **6** COMMITTEE PROCEDURES

- 6.1 The Planning Committee papers will be available, in accordance with the Access to Information Act provisions, at least five clear working days prior to the meeting.
- 6.2 All applications presented to the Planning Committee for determination will have a full written report from Officers, including the substance of objections, and the views of those who have been consulted on the proposal, a clear explanation of the relevant Development Plan policies or legislation, site related history, any other material planning considerations or relevant information, a reasoned consideration of the proposal and a clear recommendation.
- 6.3 Any material information which is received after the written report has been prepared but more than 24 hours before the start of the Planning Committee meeting will be presented orally by Officers. Information received within 24 hours of the start of the meeting will only presented where it is brief and can be readily conveyed to the Committee.
- 6.4 The Head of Planning and Coastal Management will have the discretion to withdraw any item from the agenda of the Planning Committee subsequent to the preparation of the report, but prior to a discussion by the Planning Committee if the circumstance of the application has changed within that period.
- 6.5 Where an application is determined in accordance with an Officers' report the decision will be as set out in that report subject to any amendments which Officers or Members may put forward at the meeting.
- 6.6 Where the Planning Committee disagrees with the Officers' professional advice, the reasons for rejecting a report's recommendation will be clearly stated at the meeting and recorded in the minutes. Members need to be sure that when they do not follow Officers' professional advice, their decisions are based on sound planning reasons. Members shall be aware that they may be required themselves to justify their decision at appeal.
- 6.7 The Council considers that there are benefits in allowing public speaking at Planning Committee meetings. A summary of the adopted practice is set out in Appendix C.
- 6.8 Where a planning obligation is required in respect of a development proposal, the Officers' report to the Planning Committee will set out the reasons for this and indicate any principal terms that the obligation might contain. If the Planning Committee requires additional or amended obligations they shall be clearly specified by the

- Planning Committee and in all cases the detail will also be recorded in the minutes of the meeting.
- 6.9 A register is kept of planning obligations entered into and an annual report will be made to the Strategic Planning Committee summarising progress in the receipt and use of financial sums or development in kind received in accordance with a planning obligation.

#### 7 SITE VISITS

- 7.1 All sites are investigated by Officers as part of the application process. However, there may be circumstances when Members will wish to visit specific sites, for example, to understand local conditions and the relationship of a proposed development or rights of way proposal and the surrounding area, where these features cannot be assessed from the submitted drawings, illustrative material or from outside the site.
- 7.2 Formal site visits will be held when there is a clearly identified material benefit for holding one and the Planning Referral Panel agrees with the relevant Planning Officer that there is a need to do so to provide a better understanding of the proposals or the Planning Committee so requests that a visit be held.
- 7.3 All Members attending formal site visits by the Planning Committee shall be accompanied by an appropriate Officer(s) of the Council.
- 7.4 The site visit is not part of the consideration of the merits of an application and therefore public rights to attend the meeting do not apply.
- 7.5 If access to private land is necessary, then Officers will secure the prior agreement of the landowner. All appropriate measures will be taken to ensure that the site visit takes place in a manner which is legally compliant and pursuant to government guidance so as not to compromise anyone's health and safety.
- 7.6 The purpose of the site visit is fact finding. Officers will be able to point out relevant features of the site and surroundings. Members will be able to see the physical features of the site
- 7.7 When on a site visit, the Members of the Planning Committee should not make any comments that could create an impression that they have already formed a firm position on the merits of the application. The decision on the application should not be made until the formal meeting of the Planning Committee when the Members will have before them all the necessary information to be able to make an informed decision.

#### 8 DISCLOSURE OF INTERESTS AND HOSPITALITY

- 8.1 Members are required to comply with the requirements of the Suffolk Code of Conduct, including registration of their interests, making the appropriate declarations of interest and declaring the receipt of any gifts or hospitality of at least £25 in value. Officers are required to comply with the Officer Code of Conduct, including the registration of their interests and making appropriate declarations of any offers of gifts or hospitality worth £10 or more.
- 8.2 Members need to declare the receipt of any gifts or hospitality of at least £25 in value as a local non-pecuniary interest, on their Register of Interests' form. Officers need to declare the offer of any gifts or hospitality of £10 or more on the e-form which can be

found on the Council's intranet. Any hospitality or gifts above the financial limit that have been offered but not accepted will also need to be registered by Officers.

#### 9 DISTRICT COUNCIL APPLICATIONS

- 9.1 Where the District Council wishes to carry out development which requires planning permission or make alterations to the rights of way network, it will need to make an application for its own development before development may be carried out. The appropriate application will be submitted by the Chief Executive or his duly authorised nominee and will be dealt with by the Council as Local Planning Authority in the same way as those submitted by private applicants.
- 9.2 No District Council application will be determined under delegated authority but will be determined by the appropriate Planning Committee.

# 10 APPLICATIONS SUBMITTED BY MEMBERS AND OFFICERS

- 10.1 All applications which are submitted by or on behalf of Members, or any Officers of the Council or their spouse / partner in their private capacity, will be reported to the Planning Committee for a decision, rather than being dealt with in accordance with the Scheme of Delegation to Officers.
- 10.2 The Member / Officer concerned will inform the Head of Planning and Coastal Management of the submission of their application to ensure that the above-mentioned procedure can be adopted.
- 10.3 No Member or Officer concerned will take part in the processing or determination of the application, and if normally present at the determining Planning Committee meeting, will declare a prejudicial interest in the normal manner and leave the meeting for the consideration of that item of business.

#### 11 TRAINING

- 11.1 To facilitate the effective working of the planning system, all Members of the Council are expected to undertake training in the principles of the planning system, rights of way and the procedures followed by the Council in determining applications. The precise contents of this training will be determined from time to time by Officers in consultation with Members.
- 11.2 <u>The Suffolk Public Rights of Way website</u> provides details on rights of way principles and legislation, particularly as relevant to the Council's rights of way role and is updated regularly.
- 11.3 Members of the Planning Committee will be expected to have undertaken training on current planning and rights of way procedures and the principles of the planning system. When significant changes to the planning system or policy applicable to the District occurs updated information or training as appropriate will be provided to all Members of the Planning Committee information / training which all Members of the Council will be invited to benefit from if they so wish.
- 11.4 A programme of training will be available each year, covering issues of current importance as well as updating knowledge. From time to time, specialist training will be provided to cover particular topics or to look at matters in greater depth.
- 11.5 Members who have not participated in appropriate training cannot be Members of the Planning Committee. Only in the most exceptional cases when there are no trained Members available and a Planning Committee meeting would be potentially inquorate, should a Member who has not received training take part in making a decision on a planning or rights of way application. A record of Member training in planning will be maintained.

11.6 As part of the annual monitoring role of the Strategic Planning Committee, the training and provision of information undertaken and provided each year will be reviewed.

#### 12 COMPLAINTS

12.1 If there is concern that the Code of Practice set out in this document has not been adhered to you should contact your local ward councillor or you should write to:

For Planning matters:	
Head of Planning and Coastal <a href="mailto:philip.ridley@eastsuffolk.gov.uk">philip.ridley@eastsuffolk.gov.uk</a>	
Management	
For Rights of Way matters:	
Head of Planning and Coastal	philip.ridley@eastsuffolk.gov.uk
Management	
Suffolk Code of Conduct or Officers' Code of Conduct matters:	
Monitoring Officer	Chris.bing@eastsuffolk.gov.uk

12.2 The Council has adopted a Complaints Procedure which may be followed in the event that the initial enquiry is not resolved to the complainant's satisfaction. A copy of the Complaints Procedure is available on the Council's website, or from the Council Offices

#### **APPENDIX A**

#### **STATUTORY PUBLICITY - Planning**

Nature of Development	Publicity Required
Development where application accompanied	Advertisement in newspaper and site
by environmental statement	notice
Departure from development plan	Advertisement in newspaper and site
	notice
Affecting public right of way	Advertising in newspaper and site notice
Major Development	Advertisement in newspaper, site notice
	and neighbour notification as
	appropriate
Minor Development	Site notice and neighbour notification as
	appropriate
Development affecting the setting and	Advertisement in newspaper and site
character of a listed building	notice
Development affecting the character or	Advertisement in newspaper and site
appearance of a Conservation Area	notice
Agricultural permitted development where	Site notice posted by developer
Local Planning Authority indicates a need for	
its prior approval	
Telecommunications	Site notice
Householder Applications	Site notice and neighbour notification as
	appropriate

#### INFORMAL PUBLICITY ARRANGEMENTS

The planning Officer dealing with a case has discretion to notify a neighbour direct, or not, as they consider desirable having regard to adopted guidelines. Notification is carried out having regard to the following guidelines:

- 1 Notification will take place when, in the opinion of the inspecting Officer, demonstrable harm may be caused to the amenities of a neighbouring property resulting in:
  - a) loss of privacy;
  - b) loss of peaceful enjoyment;
  - c) loss of daylight or sunlight;
  - d) adverse visual impact;
  - e) or other adverse effect.
- 2 The person notified will be the occupier of the neighbouring property affected by the proposals;
- 3 'Neighbouring property' is any residential property having a boundary contiguous with, or abutting, an application site but does not include a property separated from the site by a public highway;
- 4 Notification will not be undertaken simply because a neighbour's outlook over adjoining property is affected or because a solely private interest is involved e.g. a private right of way;
- 5 Where application proposals affect properties over a wider area, the local town / parish council will be able to express a local view but where the impact could be substantial,

consideration will be given to advertising the application by press advertisements as an item of general interest.

APPENDIX B

#### STATUTORY CONSULTATION – Rights of Way

The Council is required by legislation to consult statutory undertakers and other affected councils on applications for public path orders. In addition, the Council follows national best practice to achieve unopposed orders wherever this is possible, as recommended by the 'Rights of Way Review Committee Practice Guidance Note No 1'. Upon receipt of a technically correct application the Council will consult widely with representatives of user groups and other bodies and individuals it considers may be affected by or interested in proposals as appropriate.

In all instances consultees and interested parties are asked to submit their views in writing in order that a true record can be placed on the appropriate file and used in informing the decision-making process. A period of 28 days is usually allowed for consultation responses, but this can be extended at the discretion of Officers if consultees require extra time. Responses can be submitted electronically or in hard copy form.

At the end of the consultation process it is usual procedure for the views of the consultees to be forwarded to applicants for consideration. Officers are responsible for managing such subsequent negotiation as is deemed useful in respect of the Council's intention to achieve unopposed public path orders wherever possible.

Negotiation may result in changes to the original proposals and re-consultations will be carried out as appropriate.

APPENDIX C

#### PUBLIC SPEAKING PROCEDURES FOR PLANNING COMMITTEE MEETINGS

Subject to the procedure detailed below, there is a right to speak for, or against, any applications for rights of way, planning permission or similar applications (e.g. Listed Building). There is no right to speak on enforcement issues, which appear on the agenda of the Planning Committee.

#### PROCEDURE WHEN AN ITEM IS SCHEDULED TO BE REPORTED TO A PLANNING COMMITTEE

Progress on applications can be monitored online by visiting the Council's website – <a href="www.eastsuffolk.gov.uk">www.eastsuffolk.gov.uk</a>. This will indicate if the application is going to be considered by the Planning Committee and, if so, when. The following would normally be permitted to speak:

- representative of Town / Parish Council or Parish Meeting;
- applicant or representative;
- objector;
- relevant ward Members

The intention is that only one person would speak from each of the above parties.

#### PROCEDURES AT PLANNING COMMITTEE MEETINGS

Interested parties who wish to speak will be able to register to do so, using an online form. Registration may take place on the day that the reports for the scheduled meeting are published on the Council's website, until 5.00pm on the day prior to the scheduled meeting. A link to the online form will be included on each published agenda.

Online registration form to speak at Planning Committees.

#### **ORDER OF SPEAKING**

The order of debate will be as follows:

- 1. Introduction by Planning Officer or relevant Officer for rights of way applications;
- 2. Representations by objector (objecting to the recommendation);
- 3. Representations by relevant town or parish council (in exceptional circumstances the Chairman may allow more than one parish council to send a representative by prior agreement where a development proposal is of such magnitude that it affects several parishes);
- 4. Representations by applicant or representative;
- 5. Ward Member(s)
- 6. Planning Committee general debate.

# **DURATION OF SPEAKING**

Speakers, other than Ward Members, will be given a maximum of three minutes to speak in presentation, with the Chairman having absolute discretion as to how many and in what form questions are allowed over and above the three-minute presentation. No speaker will be given a second opportunity to speak to ensure equality of representation. All questions should be based upon matters of fact only and channelled exclusively through the Chair. There will be no general debate, including those engaged in public speaking, given that the purpose of allowing public speaking is to make appropriate representations and to tease out matters of fact.

# **ILLUSTRATIVE MATERIAL**

If a speaker wishes to refer to illustrative material, which they wish to be displayed at the meeting, then this must be provided to the Officers 24 hours in advance of the meeting so that appropriate arrangements can be made for its display.

If the application is deferred until the next meeting for further information, negotiations or a site visit, either before or after public speaking, speakers will have the opportunity to present their views again.

There will be an Officer present at all meetings to ensure that procedures are properly followed.

### **Members' ICT Protocol**

#### 1. Introduction

East Suffolk Council (ESC) has an expectation that Councillors will use ICT to enable them to effectively deliver all aspects of their role and will therefore provide all necessary ESC ICT resources and ICT support. However, it is important that the use of ICT is managed to ensure that ESC complies with all relevant legislation, regulatory codes of practice, policies and ICT best practice. This document has been developed to provide clear guidance on ICT use for Members.

# 2. Scope

This protocol applies to all Members who have access to ESC ICT resources.

#### 3. Definitions

ICT resources are defined as all elements of ICT infrastructure and environment and includes:

- ESC email account and file storage
- Data network and enterprise business applications such as Microsoft Office
- Portable computer devices such as laptops and smartphones provided by the ESC ICT Service as part of the Members' ICT solution
- Electronic files, data and information accessed through the above

#### 4. Guidance on the use of ICT Resources

#### 4.1 ICT Security

All ICT usage must be in compliance with corporate ICT Security Policy and ICT Acceptable Use Policy.

# 4.2 Use in respect of Council Business

ESC ICT resources are provided for all ESC related business activities and those related to other public bodies or organisations on which Members are the ESC representative or nominee. Members should be aware that use of personal IT for such activities may incur risks to ESC or residents' data.

Members should use ESC ICT resources in accordance with ESC Health and Safety standards; guidance on the safe use of such equipment is available from Corporate Health & Safety Advisor

ESC ICT resources should not be used for any party-political activities or election campaigning

Members should use their ESC email address for all ESC related email communication and contact arrangements. ESC email addresses should not be used for any election material or party-political statements.

Inappropriate use of ESC ICT resources could be a breach of the Suffolk Code of Conduct and could give rise to formal complaints being made against a Councillor. Any queries about the Suffolk Code of Conduct in relation to ICT resources should be directed to the Monitoring Officer.

#### 5. Responsibilities

Members must take reasonable precautions in the care and use of ESC ICT resources. If ICT equipment is damaged, lost or stolen, this should be immediately reported to ICT Service

Desk on 01502 523555. All ICT resources issued to Members remain the property of ESC and should be returned to ESC in the event that a Member ceases to be an East Suffolk Councillor. Access to ESC email and other systems will be suspended and terminated within 3 working days of the councillor ceasing to hold office.

Members must return any ICT resources on the request of the ICT Service for the purposes of audit, repairs or maintenance. A replacement device will be provided if required. Members will likely receive sensitive and personal data in the course of their duties and should be aware of their responsibilities under data protection and the need to comply with all relevant legislation including the GDPR (General Data Protection Regulations). The ESC Data Protection Lead (Head of Internal Audit) can provide guidance on any aspect of compliance with data protection and dealing with personal information. Members also need to be aware that data held on their ESC systems may be subject to FOI (Freedom of Information) requests.

ESC does not permit the automatic forwarding of corporate emails (member@eastsuffolk.gov.uk) to other external providers due to security implications. Whilst Members can forward individual emails to personal or other email accounts they should be aware of the data protection implications of this.

# 6. Support

All ESC ICT resources are maintained and supported to agreed operational and security standards by the ICT team who also provide a dedicated Member ICT Support line which is available during normal office hours for any Member ICT support issue. ICT advice and guidance for all users is published on the Corporate Intranet (FRED) as well as notifications on any disruptions to ICT.

# 7. Printing and Scanning

Members have access to the corporate printing service and can collect any printing securely from MFD (multi-functional device) at any ESC office location (East Suffolk House, Riverside, Marina, Woodbridge Library, Felixstowe Library and Beccles Library). Print requests which are not printed and collected within 72 hours will be automatically deleted. Personal printers or printing consumables are not supplied as part of Members ICT. Members can use the MFDs to scan documents for their ESC business for electronic storage and management.

# Part 5 – MEMBERS' SCHEME OF ALLOWANCES

SCHEME OF MEMBERS' ALLOWANCES FOR EAST SUFFOLK COUNCIL AGREED 22 JANUARY 2020, WITH INDEXATION ADDED – AMENDED MARCH 2022 TO TAKE ACCOUNT OF THE 1.75% INCREASE APPLICABLE FROM 1 APRIL 2021. AMENDED APRIL 2023 TO TAKE ACCOUNT OF THE 5% COST OF LIVING INCREASE APPLICABLE FROM 1 APRIL 2022.

# 1. Basic and Special Responsibility Allowances

- 1.1 A basic allowance is payable to all Councillors as set out in the Table below. No claim is required.
- 1.2 In addition, Special Responsibility Allowances are payable to those Councillors holding the offices set out in the Table below. These are paid monthly and no claims are required.
- 1.3 A Councillor who does not wish to receive basic and/or Special Responsibility Allowances may give notice in writing to the Chief Executive. The notice can be withdrawn (in writing) at any time and the Allowances will be reinstated from the date of that second notice.
- 1.4 Basic and Special Responsibility Allowances accrue on a daily basis and are payable from the date on which the Councillor takes office and will cease on the date on which the office ceases.
- 1.5 These Allowances count as earnings for Income Tax and National Insurance and the appropriate deductions will be made.
- 1.6 The link between increases in officers' pay and increases in Members' Allowances is to be maintained so that any annual pay increases applied to officers' pay will be similarly applied to Members' Allowances (including to the Basic Allowance and Special Responsibility Allowances).
- 1.7 Up to two Special Responsibility Allowances will be paid to each Member 100% of the highest eligible allowance and 25% of the second highest allowance provided the second allowance does not relate to a position on the same Committee.

Table of Member Allowances	Amount
	(rounded up)
Basic Allowance	£8,233.17
Leader of the Council	£20,582.93
Deputy Leader of the Council	£13,749.39
Cabinet Members	£7,986.17
Assistant Cabinet Members	£5,516.22
Planning Committee Chairmen (N) and (S)	£7,080.53
Planning Committee Vice-Chairmen (N) and (S)	£3,457.93
Scrutiny, Audit & Governance and Licensing Committee Chairmen	£5,516.22
Scrutiny, Audit & Governance and Licensing Committee Vice-	£2,716.95
Chairmen	
Chairman of the Council	£10,291.46
Vice- Chairman of the Council	£3,457.93
Planning Committee Members (N) and (S)	£1,728.97
Licensing Committee Members	£823.32

Community Partnership Chairmen	£2,716.95
Leaders of Opposition Parties/Groups (based on minimum of 3 in	£1,122.72
Opposition Party/Group: Leader Allowance ÷ 55 x number in	(Leader ÷ 55
Party/Group)	= £374.24x
	3)

# 2 Travelling and Subsistence Allowances for Members and Independent Persons

- 2.1 Travelling and subsistence allowances may be claimed by Councillors, Co-opted Members and Independent Persons to reimburse expenses that they have necessarily incurred in the performance of an approved duty.
- 2.2 Claims must be made via the online Oracle Fusion system accessible from the Council's Intranet. Guidance on using the system may be obtained from the Democratic Services Team. The claims must provide full and clear details of the duties to which they relate. Claims should be made regularly and not allowed to accrue for several months and will only be paid a maximum of 3 months following the date of the duty.
- 2.3 The current rates of these Allowances are shown below.
- 2.4 The definition of an approved duty for this purpose is shown below. An essential consideration is that the duty must be approved in advance of its performance. All formal meetings of the Council, Cabinet and Committees are so approved.
- 2.5 A profit element may occur; a P11D will be used if applicable in the following June. Subsistence Allowances will be taxed where receipts are not produced.
- 2.6 Payments are made on the nineteenth day of each month and will normally include claims received by the first day of the relevant month. Late claims will be paid in the following month. Payment is by bank credit and an advice slip will be issued in respect of each payment made.

#### **Travelling Allowances**

- (a) Public service transport the actual costs incurred. The Council has determined that travel by rail should be by standard class. Travel warrants may be obtained for rail journeys. Payment will be made on production of a receipt.
- (b) Taxi fares in cases of urgency or where no public transport is reasonably available, the actual fare and any reasonable gratuity paid, on the production of a receipt. Otherwise, payment will be limited to the appropriate fare for travel by public transport.
- (c) Members' own vehicles a single payment irrespective of engine capacity of 45p per mile for cars (this rate does not attract tax up to a maximum of 10,000 miles and the Council has previously determined that no lump sum payment will be made); 24p per mile for mopeds; 24p per mile for motor cycles and 20.0p per mile for bicycles. The above rates are equal to those currently approved by the HMRC, and as of 6 April 2016 are exempted from tax and National Insurance contributions for all miles travelled in Members' own vehicles. Travel allowance rates will be varied in line with future revisions to HMRC statutory mileage rates.
- (d) Carriage of passengers the rates specified in (c) above may be increased in respect of the carriage of passengers, not exceeding four, to whom a travelling allowance would otherwise be payable under any enactment, by 5p per mile per passenger.

- (e) Tolls, ferries and parking fees the actual fees paid, and payment will be made on production of a receipt.
- (f) Other modes of travel prior approval from the Proper Officer is required for travel by air. Payment will be made on production of a receipt.
- 2.7 In addition to the above and to recognise the time spent travelling around the larger District, Members may claim an amount equivalent to the Real National Living Wage for every hour or part thereof of any "standard journey" that routinely takes in excess of a 2 hour round trip within the District.

#### **Subsistence Allowances**

- 3.1 No subsistence will be paid for breakfast, lunch or tea. However, an evening meal allowance will be paid where purchased outside of the District for the actual cost of an evening meal up to a maximum of £25.00 on the production of a receipt where an overnight stay is required (except that the Monitoring Officer is able to approve greater amounts in exceptional circumstances, examples of which would be the need to purchase a meal in Central London or if attending a meeting at a rural conference where it was not possible to find alternative provision). An evening meal allowance will only be paid on the production of a receipt. No overnight subsistence allowances will be payable.
- 3.2 The booking of Conferences, accommodation and travel arrangements for Members which have been approved will continue to be coordinated by Council Officers, where possible, to maximise any discounts that can be achieved.

#### **Dependent Carers' Allowances**

- 4.1 The Allowance for specialist care of dependents (in circumstances previously approved by the Council's Monitoring Officer) is set at a maximum of £20.00 per hour, per carer/nurse, for actual costs incurred.
- 4.2 The Allowance for care of child dependents (in circumstances previously approved by the Council's Monitoring Officer) is set at:
  Babysitting up to a maximum of £10 per hour.
  Child minding up to a maximum of £10 per hour, unless provided free of charge under a government scheme, for actual costs incurred.
- 4.3 Payment of the Dependant Carers Allowance is subject to the production of a receipt and should not be provided by a family member. Payment made on the production of receipts.

# **Co-Opted Members of the Council**

5.1 To be paid an amount per meeting, the amount being the Basic Allowance multiplied by between 1% to 4%, the % to be determined at the discretion of the Chairman of the Committee on which the co-opted Member sits.

#### **Additional notes**

- 6.1 Basic and Special Responsibility Allowances and Co-optee Allowances are subject to Income Tax under the PAYE system and to National Insurance deductions.
- 6.2 HMRC may consider claims for tax relief for expenses incurred as a Councillor or Cooptee and may require reasonable proof of those expenses. For further information please visit the HMRC website.

- 6.3 National Insurance contributions will be deducted when the Allowances payable in any month exceed the prescribed threshold. You will be exempt from paying National Insurance once you have reached the state pension age.
- 6.4 The receipt of these Allowances can affect entitlements to Benefits and they must be disclosed as income when claiming Housing Benefit and other means tested benefits.
- 6.5 A record of all claims and payments is maintained and is open to public inspection. A record of the payments made to each Councillor and Co-opted Member must be published annually.
- 6.6 Councillors and Co-opted Member must remain responsible for the accuracy of their own claims.

#### **Approved duties**

- 7.1 The duties for which travelling and subsistence allowances may be claimed are set out below. Effectively, the rules are designed to allow claims for travel and subsistence where appropriate for any formal duty carried out on behalf of the District Council:
- 7.2 Attendance at any meeting of the Council and its Committees, Joint Committees, Sub-Committees, Panels and Working Parties, where a Councillor is a Member of that Committee or acting as a Substitute Member, provided that the meeting is formally established and arranged in advance and is open to at least two Councillors. (The exception to this would be where the Chairman of the relevant Committee, Joint Committee etc. has specifically extended an invitation to non-Members of the Committee to attend).
- 7.3 Attendance at meetings of any outside bodies, or committees and sub-committees of those bodies, provided the member has been appointed as the Council's representative, either ad hoc or on a continuing basis and no other arrangements exist for the payment of expenses to the Members of that body.
- 7.4 Meetings and engagements undertaken by the Leader of the Council, Deputy Leader or Cabinet Members through the course of their duties and as part of their specific roles and responsibilities.
- 7.5 Leader/Deputy Leader of the Opposition Groups where meetings have been called by the District Council/officers and where the Opposition Leader(s) have been invited to attend for specific meetings for consultation purposes.
- 7.6 Attendance at meetings of Town and Parish Councils within a Member's Ward, which the member attends as a representative of the District Council.
- 7.7 Attendance at meetings with at least one constituent within a Member's Ward, the Member may claim mileage in excess of any travel further than a 10 mile round trip from their home when the Member attends as a Ward Councillor, representing the District Council.
- 7.8 Attendance at any meeting or event, including site visits, at the invitation of the Chief Executive or an Officer authorised by the Chief Executive to assist with the functions of the Council.
- 7.9 Attendance at official and courtesy visits of a civic nature within the United Kingdom at the request of the Chief Executive or an Officer authorised by the Chief Executive.
- 7.10 Attendance at conferences, seminars and meetings which relate to the interests of the district or any section of the local community and for which the Council has appointed the member as a delegate or where the conference fees are paid under a general authorisation.

- 7.11 Attendance at any training courses/Member briefings at the invitation of the Chief Executive or an officer authorised by the Chief Executive or where such training is arranged by the Council, a Committee or Sub-Committee.
- 7.12 Attendance at consultative and/or informative meetings approved by the Council, a committee or sub-committee with groups or local taxpayers to discuss Council business.
- 7.13 Attendance at Court, Inquiries or Tribunal hearings on behalf of the Council where attendance is requested by the Chief Executive or an Officer authorised by the Chief Executive.
- 7.14 Attendance at meetings, forums, panels and task groups of the Local Government Association. (Note: where a member has been appointed in a representative role on behalf of the LGA such claims will be reimbursed by the LGA).

NOTE: Party political meetings and attendance at Member/Ward Surgeries are specifically excluded from this Scheme, and travel expenses will not be paid under the East Suffolk Council Members' Allowances Scheme for these meetings.

# **Glossary of Terms**

Term	Definition
Agent	(In the context of the Contract Procedure Rules) A person or
	organisation acting on behalf of the Council or on behalf of another
	organisation
Annual General	The first meeting of the Council in each municipal year, usually held
Meeting (AGM)	in May
Audit and	A committee (group of councillors) who meet to review the work of
Governance	the Council, in particular with regard to finance and audit. The
Committee	committee is entirely separate from the Cabinet and provides
	independent assurance to the Council as to the adequacy of the
	Council's risk management and internal controls. The committee also
	promotes and maintains high standards of behaviour by Councillors
	and deals with any allegations of a breach of the Members Code of
	Conduct
Best Value	The duty which Part I of the Local Government Act 1999 places on
	local authorities to secure continuous improvement in the way in
	which functions are exercised, having regard to a combination of
	economy, efficiency and effectiveness, as implemented by the
	Council. Guidance is available at
	https://www.gov.uk/government/publications/revised-best-value-
Bond	<ul><li>statutory-guidance. (See also Value for Money)</li><li>An insurance policy in the form of either a Performance Bond or a</li></ul>
Bond	Guarantee Bond: if the contractor does not do what it has promised
	under a contract with the Council, the Council can claim from the
	insurer the sum of money specified in the bond. A bond is intended
	to protect the Council against a level of cost arising from the
	contractor's failure
Budget and Policy	The key policy documents that set out the Councils position on key
Framework	activities and set the budget for each year. Documents that make up
	the Budget and Policy Framework must be approved by Full Council.
	A list of these documents is shown in Part 2 Section B of this
	constitution
Cabinet	(See also Executive) The Cabinet/Executive is made up of the Leader,
	a Deputy Leader and up to eight other Cabinet Members who are
	chosen and appointed by the Leader. The Cabinet are responsible for
	the Executive decisions of the Council and take most of the decisions
	on service delivery. A list of responsibilities can be found in Part 2,
	Section B of this constitution
Cabinet Member	A Member of the Cabinet to whom political responsibility is allocated
	for certain functions
Cabinet Portfolio	A range of functions and services of the Council that are grouped
	together and allocated to a particular Cabinet Member

Calendar of	The agreed schedule of Council, Cabinet, and Committee meetings
Meetings	for the municipal year, as agreed by the Council at its annual general
Meetings	
Call in	meeting (AGM)
Call-in	Within five working days of the date of publication of any decision
	that is made by the Cabinet, a committee of the Cabinet, an individual
	Cabinet Member exercising delegated powers, under joint
	arrangements, or by an Officer, any two (2) Members of the Scrutiny
	Committee or any five (5) Members of the Council may 'call-in' the
	matter for review by the Scrutiny Committee. The Call-in provision
	does not apply to urgent decisions.
Chairman of the	The Chairman of the Council is elected by the Council at their annual
Council	general meeting (AGM) each year. The Chairman sits at the head of
	Council meetings and runs the meetings in accordance with the
	constitution. The Chairman also carries out some civic and
	ceremonial roles on behalf of the Council
Chief Executive	The lead Officer of the Council who is ultimately responsible for the
	operational management of the Council, its Officers, and for the
	delivery of all the Council's Services within the budget and policy
	framework set by Members
Chief Officer	(In the context of the Contract Procedure Rules) A Member of the
	Strategic Management Team or Officer delegated to deal with the
	contract in question
Committee	A group of councillors who are appointed to carry out specific
	functions. Some committees are given the power to make decisions
	for the Council, e.g. regulatory committees such as Planning
	Committee
Conflict of interest	A situation or circumstance in which an individual has competing
	interests or loyalties which may impair their ability to make an
	unbiased decision
Constitution	The legally binding constitutional document approved and adopted
	by the Council which:
	<ul> <li>allocates powers and responsibility within the Council and</li> </ul>
	between it and others
	<ul> <li>delegates authority to act to the Cabinet, Committees, Portfolio</li> </ul>
	Holders, Strategic Directors, Heads of Service, and Officers
	<ul> <li>regulates the behaviour of individuals and groups through</li> </ul>
	Procedure Rules, Codes and / or Protocols
Consultant	A Person employed for a specific length of time to work to a defined
Consultant	
	project brief with clear outcomes to be delivered, who brings
	specialist skills or knowledge to the role, and where the Council has
	no ready access to employees with the skills, experience or capacity to undertake the work
Contract	
Contract	Includes any contract and any deed which does not fall within Rule
Combinant Destrict	2.1 of the Contract Procedure Rules (excluded contracts)
Contract Register	The register to be kept and maintained by the Procurement Team
	recording details of all contracts entered into by the Council (see Rule
	7 of the Contract Procedure Rules).

Contracting	Any of the following decisions:
Contracting Decision	<ul><li>Any of the following decisions:</li><li>withdrawal of Invitation to Tender</li></ul>
Decision	
	whom to invite to submit a Quotation or Tender
	Shortlisting
	Award of contract
	Termination of a contract
Contracts Finder	The facility for private firms to find opportunities to win national and
	local government contracts above a low minimum value
	(www.gov.uk/contracts-finder)
Constituents	Residents living in the area that the Council or Councillor represents
Corporate	A procurement facility approved and managed by the Procurement
Agreement	Team (in consultation with the Head of Legal and Democratic
	Services) to support the Council's aim of achieving Value for Money.
	This may, for example, be a Framework Agreement operated by the
	Council or a suitable external organisation for government buyers
	(such as the Crown Commercial Service).
Corporate	The Corporate Leadership Team is made up of the Chief Executive,
Leadership Team	the two Strategic Directors, and all of the Heads of Service of the
	Council
Corporate	The key priorities and values of the Council. These are set out in
objectives	more detail in the Council's Business Plan
Councillor	(See also Member) An elected Member of the Council
Data Protection Act	Statutory requirement that the Council must
1998	<ul> <li>not use or disclose data except as registered</li> </ul>
	hold only adequate and relevant data
	keep data accurate and up to date
	give a print of the data to the individual concerned if requested
Executive	(See also Cabinet) The Cabinet/Executive is made up of the Leader, a
	Deputy Leader and up to eight other Cabinet Members who are
	chosen and appointed by the Leader. The Cabinet are responsible for
	the Executive decisions of the Council and take most of the decisions
	on service delivery. A list of responsibilities can be found in Part 2,
	Section B of this constitution
Extraordinary	Meetings of the Council which are not scheduled in the Calendar of
meetings	Meetings but are called, usually at short notice, to deal with a
	particular issue(s)
Financial Procedure	The Council's financial regulations, as set out within Part 3 of this
Rules	Constitution
Forward Plan of Key	(See also Key Decision) A plan showing the upcoming significant
Decisions	decisions that the Council intends to take.
Framework	(In the context of the Contract Procedure Rules) An agreement
Agreement	between one or more authorities and one or more economic
	operators, the purpose of which is to establish the terms governing
	contracts to be awarded during a given period, in particular with
	regard to price and, where appropriate, the quantity envisaged.

	Examples of Framework Agreements include those awarded by The
	Crown Commercial Service and others.
Full Council	A meeting of all Members of the Council
Governance	The structure of committees and meetings that sets out how the
arrangements	council takes decisions and how decisions are scrutinised.
Head of Service	An Officer of the Council employed as a Head of Service (see
	Management Structure Chart for responsibilities). (In the context of
	the Contract Procedure Rules) A Head of Service, or another Officer
	of the Council nominated to act in the capacity of Head of Service, for
	the purposes of the Contract Procedure Rules and a specified
	procurement exercise
Intellectual	A generic term that includes inventions, creative writings and
Property	drawings. If these are created by the Officer during the course of
. ,	his/her employment then, as a general rule, they belong to the
	Council
Invitation to Tender	Invitation to tender documents in the form required by the Contract
	Procedure Rules included within this constitution
Key Decision	Key decisions are those which have a significant impact on the Council
, = co.o.o	or where there will be spending or savings of over £250k within
	agreed budgets
Leader of the	After each election, the party with the most elected Councillors
Council	nominates one of their Councillors to be the Leader of the party. At
	the Council's annual general meeting (AGM) the Full Council then
	votes to elect them to become the Leader of the Council
Line Manager	An Officer's immediate superior, responsible for their day-to-day
Line Manager	management. (In the context of the Contract Procedure Rules) The
	Officer's immediate superior or the Officer designated by the
	Strategic Director or Head of Service to exercise the role reserved to
	the line manager by the Contract Procedure Rules
Member	(See also Councillor) An elected Member of the Council
Minutes	A written record of the debate and decisions reached at meetings
Monitoring Officer	The Officer appointed to fulfil the statutory role of Monitoring
Worldoning Officer	Officer, whose duties are set out in Part 2 of this constitution. For East
	Suffolk Council this is the Head of Legal and Democratic Services.
Most Foonemically	See Rule 4.6 of the Contract Procedure Rules
Most Economically	See Nuie 4.6 of the Contract Procedure Rules
Advantageous	
Tender (MEAT)	Those persons specified in a main contract for the discharge of any
Nominated	Those persons specified in a main contract for the discharge of any
Suppliers and Sub-	part of that contract
Contractors	(In the context of the Context December 2011)
Non-commercial	(In the context of the Contract Procedure Rules)
Considerations	(a) The terms and conditions of employment by contractors of their
	workers or the composition of, the arrangements for the
	promotion, transfer or training of or the other opportunities
	afforded to, their workforces ('workforce matters').
	(b) Whether the terms on which contractors, contract with their
	sub-contractors constitute, in the case of contracts with

	<ul> <li>individuals, contracts for the provision by them as self employed persons of their services only.</li> <li>(c) Any involvement of the business activities or interests of contractors with irrelevant fields of government policy.</li> <li>(d) The conduct of contractors or workers in industrial disputes between them or any involvement of the business activities of contractors in industrial disputes between other persons</li> </ul>	
	<ul><li>('industrial disputes').</li><li>(e) The country or territory of origin of supplies to, or the location in any country or territory of the business activities or interests of, contractors.</li></ul>	
	(f) Any political, industrial or sectarian affiliations or interests of contractors or their directors, partners or employees.	
	(g) Financial support or lack of financial support by contractors for any institution to or from which the authority gives or withholds support.	
	(h) Use or non-use by contractors of technical or professional services provided by the authority under the Building Act 1984.  There are exceptional circumstances in which some such matters can	
	be taken into account, but only with advice from the Head of Legal and Democratic Services. For example, workforce matters and	
	industrial disputes, as defined in paragraphs (a) and (d), may cease to be non-commercial considerations to the extent necessary or	
	expedient to comply with Best Value; or where there is a transfer of staff to which TUPE may apply.	
Officer	A member of staff employed by the Council. (In the context of the Contract Procedure Rules) The Officer designated by the Strategic Director or Head of Service to deal with the contract in question	
Ordinary meetings	Meetings of the Council that are scheduled in advance and appear in	
	the agreed Calendar of Meetings	
Parent Company	(In the context of the Contract Procedure Rules) A contract which	
Guarantee	binds the parent of a subsidiary company as follows: if the subsidiary	
	company fails to do what it has promised under a contract with the	
Dolitical Nautuality	Council, the Council can require the parent company to do so instead	
Political Neutrality	Officers serve the Council as a whole and may be required to advise political groups. In doing so they must remain neutral and serve all	
	groups equally	
Politically Restricted	Officers are entitled to maintain their own political views but must	
	not allow these views to impact on the work they do. In some cases	
	posts will be 'politically restricted' meaning the post-holder may not	
	hold the office of councillor (except for a Town/Parish Council) and	
	may not be a member of a political party or have any close	
	connections to a political group or its activities such as canvassing at	
	elections or speaking or writing publicly on party political matters	
Post Tender	(In the context of the Contract Procedure Rules) Discussions with	
Negotiations	prospective suppliers after submission of a tender/bid and before the	

	award of a contract, with a view to obtaining adjustments in price,
	delivery, quality or content
<b>Procurement Team</b>	The Council's central procurement unit charged with providing
	strategic direction and advice to secure Value for Money in matters
	pertaining to the Council's procurement and partnership activities
Public Procurement	(In the context of the Contract Procedure Rules) The procurement
Procedure	procedure or other requirements which apply in the relevant
	circumstances under the Public Procurement Regulations where the
	Total Value exceeds the Public Procurement Threshold and the
	Officer has not received confirmation from Legal Services that the procurement is exempt
Public Procurement	(In the context of the Contract Procedure Rules) The laws applying to
Regulations	the Council (including any European Union law directly or indirectly
negalations	in force in England) at the relevant time. When the Contract
	Procedure Rules were made, these were the Public Contracts
	Regulations 2015
Public Procurement	(In the context of the Contract Procedure Rules) The contract values
Threshold	at which the Public Procurement Regulations apply, as amended from
	time to time (see Rule 3.2 of the Contract Procedure Rules).
Quorum	The minimum number of Members that must be present at a
	particular meeting to make the proceedings of that meeting valid
Quotation	(In the context of the Contract Procedure Rules) A quotation of price
	and any other relevant matter (without the formal issue of an
Relevant Contract	Invitation to Tender)  See Rule 2.1 of the Contract Procedure Rules
Scheme of	The section of the constitution which sets out how decision-making
Delegation	will be carried out by the Council including which functions which will
Delegation	be passed to Cabinet, Committees, Members or Officers
Scrutiny Committee	A committee (group of councillors) who meet to review and challenge
,	the work of the Cabinet and the Council as a whole. The committee
	also holds inquiries into matters of local concern in which citizens
	often take part.
Section 151 Officer	The Officer appointed to fulfil the statutory role of Section 151
	Officer, whose duties are set out in Part 2 of this constitution. For East
	Suffolk Council, this is the Chief Finance Officer (CFO).
Shortlisting	(In the context of the Contract Procedure Rules) The process of
	selecting bidders who are to be invited to quote or bid or to proceed to final evaluation
Strategic Director	An Officer of the Council employed as a Strategic Director (see
Strategic Director	Management Structure Chart for responsibilities). (In the context of
	the Contract Procedure Rules) A Strategic Director, or another Officer
	of the Council nominated to act in the capacity of Strategic Director,
	for the purposes of the Contract Procedure Rules and a specified
	procurement exercise
Strategic	The Strategic Management Team is made up of the Chief Executive
Management Team	and the two Strategic Directors of the Council

Supervising Officer	(In the context of the Contract Procedure Rules) The Line Manager's
	immediate superior
Supplier List	(In the context of the Contract Procedure Rules) A preselected list of suppliers used by a department – See Rule 6.8 of the Contract
	Procedure Rules
Tender	(In the context of the Contract Procedure Rules) A bidder's proposal submitted in response to an Invitation to Tender
Total Value	(In the context of the Contract Procedure Rules) The whole of the value or estimated value (in money or equivalent value) for a single procurement or disposal calculated as follows:
	(a) where the contract is for a fixed period, by taking the total price to be paid or which might be paid during the whole of the period (b) where the procurement involves recurrent transactions for the same type of item, by aggregating the value of those transactions in the coming 12 months
	(c) where the contract is for an uncertain duration, by multiplying the monthly payment by 48
	(d) for feasibility studies, the value of the scheme or contracts which may be awarded as a result
	(e) for Nominated Suppliers and Sub-contractors, the total value shall be the value of that part of the main contract to be fulfilled by the Nominated Supplier or Sub-contractor.
TUPE	Transfer of Undertakings (Protection of Employment) Regulations 2006 (SI 2006 No. 246): subject to certain conditions, these regulations apply where responsibility for the delivery of works or services for the Council is transferred from one organisation (e.g. private contractor or local authority in-house team) to another (e.g. following a contracting out or competitive tendering process) and where the individuals involved in carrying out the work are transferred to the new employer. These regulations seek to protect the rights of employees in such transfers, enabling them to enjoy the same terms and conditions, with continuity of employment, as existed with their former employer. Broadly, TUPE regulations ensure that the rights of employees are transferred along with the business
Value for Money (VfM)	Value for money is not the lowest possible price; it combines goods or services that fully meet the Council's needs, with the level of quality required, delivery at the time the Council needs it, and at an appropriate price
Whistleblowing	Officers are expected, through agreed procedures and without fear of recrimination, to bring to the attention of the appropriate level of management any deficiency in the provision of service. The Council's 'Whistleblowing Policy' provides assistance on how to raise matters which concern Officers

# East Suffolk Council Constitution Appendices

# **Contents**

APPENDIX A - COMMITTEE TERMS OF REFERENCE	3
APPOINTMENTS COMMITTEE	
AUDIT AND GOVERNANCE COMMITTEE	
LICENSING COMMITTEE	
OVERVIEW AND SCRUTINY COMMITTEE	
PLANNING COMMITTEE	
APPENDIX B – COUNCIL FUNCTIONS	
APPENDIX C – COUNCILLOR ROLE DESCRIPTIONS	21
ELECTED MEMBER ROLE DESCRIPTION	
LEADER/DEPUTY LEADER ROLE DESCRIPTION	
CABINET MEMBER ROLE DESCRIPTION	24
ASSISTANT CABINET MEMBER ROLE DESCRIPTION	25
CHAIR/VICE-CHAIR OF THE COUNCIL ROLE DESCRIPTION	26
CHAIR/VICE-CHAIR OF A COMMITTEE	27
LEADER/DEPUTY LEADER OF AN OPPOSITION GROUP ROLE DESCRIPTION	28
APPENDIX D – CABINET PORTFOLIOS	30
APPENDIX E – OUTSIDE BODIES	32
APPENDIX F - REGISTER OF SPECIFIC OFFICER FUNCTIONS	32
APPENDIX G – SENIOR MANAGEMENT STRUCTURE	34
APPENDIX H – PROPER OFFICERS	35
APPENDIX I – GLOSSARY OF TERMS	.1

#### APPENDIX A - COMMITTEE TERMS OF REFERENCE

#### **APPOINTMENTS COMMITTEE**

#### Introduction

The purpose of the Appointments Committee is to oversee the appointment and dismissal of the Council's statutory officers and Strategic Directors.

#### **Main Functions**

- Recommends to Council that it confirms the appointment of the Head of Paid Service, Chief Finance Officer (also known as the Section 151 Officer), Monitoring Officer.
- Appointing Strategic Directors

# Appointment/Dismissal of Officer Appointed by this Committee

The Appointments Committee will recommend to Council that it confirms the appointment of the Head of Paid Service, Chief Finance Officer, Monitoring Officer and Strategic Directors.

For the consideration of and advice to Council regarding the dismissal of Officers originally appointed by this Committee, this Committee will co- opt two independent persons and then will constitute 'the Panel' for the purposes of the Local Authorities (Standing Orders) (England) Regulations 2015 and will act accordingly.

The Committee will be comprised of three Members (politically balanced). Membership would normally comprise:

- Leader or Deputy Leader of the Council in their absence.
- Cabinet Member for the Service Area concerned or another Cabinet Member in their absence.
- One Member of the Opposition (or nominated substitute in their absence).

Each of the three Members of the Appointments Committee will have one vote and the Chair will be the Leader/Deputy Leader of the Council.

Any Member appointed to the Appointments Committee will be asked to undertake refresher training regarding the interview process, prior to sitting on the Appointments Committee, in accordance with good practice and to ensure that the recruitment process is fair and robust.

Where External Stakeholder Panels form part of the recruitment process, the Leader may invite other Members to participate in the informal part of the process.

#### **AUDIT AND GOVERNANCE COMMITTEE**

#### Introduction

The purpose of the Audit and Governance Committee is to provide an independent and high-level focus on audit, assurance and reporting arrangements that underpin good governance and financial standards.

#### **Main Functions**

- Provides independent assurance of the adequacy of the risk management framework and the internal control environment.
- Provides independent review of the Council's governance, risk management and control frameworks
- Oversees the financial reporting and annual governance processes.
- Oversees internal audit and external audit, helping to ensure effective relationships exist and efficient and effective assurance arrangements are in place.

#### **Membership and Meetings**

The Audit and Governance (A&G) Committee is independent of Cabinet. No Member of the A&G Committee (or their designated substitute) should be a Member of the Cabinet. Membership shall be in accordance with the political balance rules. The A&G Committee will consist of nine Councillors. Quorum is five.

The A&G Committee shall meet at least four times each municipal year, with the authority to convene additional meetings as circumstances require.

# Responsibilities

The A&G Committee will have various responsibilities in the following areas:

#### **Financial Management**

- Review the Annual Statement of Accounts and consider if they reflect appropriate accounting principles.
- Review significant accounting and reporting issues, including complex or unusual transactions and judgements made in connection with the preparation of the Annual Statement of Accounts.
- To consider the External Auditor's report, including any difficulties encountered.
- To review and monitor the Council's treasury management policies and practices.

# Internal control, governance and risk management

• To consider the effectiveness of the Council's internal control system, including information technology security and control.

- To review the Council's corporate governance arrangements against the good governance framework and consider annual governance reports and assurances.
- To review the Annual Governance Statement prior to approval and consider whether
  it properly reflects the Corporate Risk Register, taking into account Internal Audit's
  opinion on the overall adequacy and effectiveness of the Council's framework of
  governance, risk management and control.
- To monitor the effective development and operation of risk management within the Council.
- To monitor progress in addressing risk-related issues reported to the A&G Committee.
- To consider the Council's arrangements to secure value for money and review assurances and assessments on the effectiveness of these arrangements.
- Review the effectiveness of the system for monitoring compliance with laws and regulations and the results of management's investigation and follow-up of any instances of non-compliance.
- Review the findings of any reports provided by regulatory agencies, and any auditor.

#### **Internal Audit**

- To review and approve the Internal Audit Charter to ensure that it is appropriate to the needs of the organisation.
- To review and approve the annual internal audit plan and any major changes to it.
- To ensure that Internal Audit has unrestricted scope, the necessary resources and access to information to enable it to fulfil its function and is equipped to perform in accordance with appropriate professional standards for internal auditors.
- To consider the effectiveness of Internal Audit.
- To consider reports from the Head of Internal Audit on Internal Audit's performance during the year. These will include:
  - Updates on the work of Internal Audit including key findings, issues of concern and actions taken by management as a result of Internal Audit work.
  - o Regular reports on the Quality Assurance Improvement Programme.
  - Reports on instances where the Internal Audit function does not conform to the Public Sector Internal Audit Standards and Local Government Application Note for the United Kingdom Public Sector Internal Audit Standards (April 2013) ('Application Note'), considering whether non-conformance is significant enough that it must be included in the Annual Governance Statement.
- To consider the Head of Internal Audit's Annual Report:
  - The statement of the level of conformance with the Public Sector Internal Audit Standards and Application Note and the results of the Quality Assurance and Improvement Programme that supports the statement.
  - The opinion of the overall adequacy and effectiveness of the Council's framework of governance, risk management and control together with the summary of work supporting the opinion – these will assist the Committee in reviewing the Annual Governance Statement.

- To receive reports outlining the action taken where the Head of Internal Audit has concluded that Officers have accepted a level of risk that may be unacceptable or there are concerns about progress with the implementation of agreed actions.
- To contribute to the Quality Assurance and Improvement Programme and in particular, to the external quality assessment of Internal Audit that takes place at least once every five years.
- To receive as a standing agenda item, the status of internal audit recommendations, with accompanying Officer's responses.
- Review the assessment of fraud risks and potential harm to East Suffolk Council from fraud and corruption.
- Monitor the counter-fraud strategy, activity and resources.
- Review the Council's Whistleblowing Policy.
- Review the Council's Anti-Money Laundering Policy.
- To ensure the Head of Internal Audit has free and confidential access to the Chair of the A&G Committee.
- Meet with the Head of Internal Audit at least once a year without the presence of other Officers.

#### **External Audit**

- To review the performance of the External Auditors and consider the appointment or discharge of the External Auditors.
- To review the External Auditor's proposed scope and approach, including coordination of audit effort with Internal Audit.
- To consider the External Auditor's Annual Audit Letter, relevant reports, and the report to those charged with governance.
- Review and monitor Officer's responsiveness to External Audit's findings and recommendations.
- Review and confirm the independence of External Audit by obtaining statements from the auditors on relationships between the auditors and the Council, including nonaudit services.

#### **Standards Functions**

- Make recommendations to the Council on the adoption or revision of the Officers' Code of Conduct and Member/Officer Protocol.
- Review the Council's protocols for Councillors dealing with planning and rights of way matters.
- Consider appeals against the Monitoring Officer's refusal to grant a written application made by a Member of the Council for a dispensation under s33 of the Localism Act 2011.
- Receive reports summarising the results of the allegations made and investigations conducted into possible breaches of the Members' Code of Conduct and to determine those cases referred to it by the Council's Monitoring Officer.
- Receive reports on declarations of interests made and gifts or hospitality received by Members and Officers.

# **Reporting Responsibilities**

- To report to those charged with governance on the A&G Committee's findings, conclusions and recommendations concerning the adequacy and effectiveness of their governance, risk management and internal control frameworks, financial reporting arrangements, and Internal Audit and External Audit functions.
- To report to Council on a regular basis on the A&G Committee's performance in relation to the terms of reference of the Committee in meeting its purpose.

#### LICENSING COMMITTEE

#### Introduction

The purpose of the Licensing Committee is to consider policy issues on licensing matters alongside the hearing and determination of licensing applications in accordance with statutory requirements.

#### **Main Functions**

- Determines policy in relation to licensing matters
- Delegates to a Licensing Sub Committee comprising of three Members drawn from the wider Committee to determine licenses (for example individual applications made under the Licensing Act 2023 and Gambling Act 2005).

The Licensing Committee will consist of 15 Councillors. Quorum is five. Members of the public have the right to address the Licensing Committee on any application in which they have an interest.

The Licensing Committee has the power to/responsibility for:

- License hackney carriages and private hire vehicles
- License drivers of hackney carriages and private hire vehicles
- License operators of hackney carriages and private hire vehicles
- License sex shops, sexual entertainment venues and sex cinemas
- License performances of hypnotism
- Register premises and persons for acupuncture, tattooing micropigmentation/ semipermanent makeup, cosmetic piercing (including ear-piercing) and electrolysis
- License pleasure boats and pleasure vessels
- · License market and street trading
- License scrap yards
- License premises for the breeding of dogs
- License pet shops
- License horse riding establishments
- License animal boarding establishments
- License zoos

- License dangerous wild animals
- License persons to collect for charitable and other causes
- Approve food establishments
- Keeping a register of food business establishments
- Register food business premises
- Discharge the licensing functions under the Gambling Act 2005
- Discharge the licensing functions under the Licensing Act 2003
- Control of pollution, statutory nuisances and other environmental protection where they involve:
- Clearance of properties and the making of demolition orders and prohibition orders; and
- Regulation and enforcement of the opening hours of shops
- The formation and review of licensing policy in accordance with the provisions of the Licensing Act 2003 and the Gambling Act 2005.
- The formation and review of licensing policies in relation to all licensing functions (with delegated authority being given to the Head of Legal and Democratic Services to make minor changes to the licensing policies arising from legislative changes, having first consulted with the Chairman of the Licensing Committee).

#### **Licensing sub-committee**

Hearing and determination of applications in accordance with statutory requirements in respect of the Licensing Act 2003, Gambling Act 2005, The Local Government (Miscellaneous Provisions) Act 1976, Part II and The Local Government (Miscellaneous Provisions) Act 1982 as amended by Section 27 of the Policing and Crime Act 2009 are delegated to be heard and determined by a sub-committee of three Members drawn from a pool of the 15 Members from time to time sitting on the Licensing Committee.

A substitute Member will also be nominated for each hearing but will only take part in the proceedings should one of the three Members be unable to take part.

Members of the public have the right to address the Licensing Sub-Committee on any application in which they have an interest.

The Licensing sub-committee shall be responsible for functions in connection with other environmental protection where they involve:

- Determining an application from a person for a licence, approval, consent, permission or registration;
- Direct regulation of a person; or
- Enforcement of any such licence, approval, consents, permission or direct regulation.

The Licensing sub-committee shall exercise on behalf of the Council the issue, renewal or revocation or suspension of licences and the registration of persons and premises for public control purposes.

#### **OVERVIEW AND SCRUTINY COMMITTEE**

#### Introduction

The purpose of the Overview and Scrutiny Committee is to hold public-service decision-makers and providers to account and facilitate the improvement of public services in East Suffolk. Effective scrutiny enhances accountability, ensures transparency of decision-making, contributes to service improvement, and acts as a 'check and balance' on decision-makers.

#### **Main Functions**

- Reviews and/or scrutinises decisions made, or actions taken in connection with the discharge of any of the Cabinet functions.
- Makes reports and/or recommendations to the Full Council or the Cabinet in connection with the discharge of any functions.
- Makes reports or recommendations to the Full Council or the Cabinet with respect to matters affecting the area or its inhabitants.

# **Membership and Meetings**

The Overview and Scrutiny Committee comprises 13 councillors. Quorum is five. No member of the Overview and Scrutiny Committee (or their designated substitute) may be a Member of the Cabinet. Membership shall be in accordance with the political balance rules. The Chair of Scrutiny Committee shall be a member of an opposition group.

This Committee will discharge the functions conferred on the Council by Section 21 of the Local Government Act 2000, and any relevant regulations.

#### **General Role of the Scrutiny Committee**

Within its terms of reference, the Overview and Scrutiny Committee may:

- Review or scrutinise decisions made or actions taken in connection with the discharge of any of the Council's functions.
- Make reports or recommendations to the Council or the Cabinet or any policy, joint or area committee in connection with the discharge of any functions.
- Consider any matter affecting the Council area.
- Consider petitions which have attracted over 600 and up to 1199 signatures and make recommendations to the Council or Cabinet.
- Exercise the right to call-in, for reconsideration, decisions made but not yet implemented by the Cabinet or Cabinet Members exercising delegated powers.
- Create any Task & Finish or Research Groups as required in connection with any functions that are the responsibility of the Overview and Scrutiny Committee.
- Consider matters referred under s21A of the Local Government Act 2000 (Councillor Call for Action).
- Be the Council's designated Crime & Disorder Committee for the purposes of the

Police & Justice Act 2006.

# **Appointments to Outside Bodies**

The Council has decided that the Scrutiny Committee will collectively appoint to the following outside bodies:

#### Specific Functions of the Overview and Scrutiny Committee

#### Overview

- Assist the Council and the Cabinet in the development of its Budget and Policy Framework where appropriate by in-depth analysis of policy issues.
- Conduct community research and other consultation in the analysis of policy issues and possible options.
- Consider and implement mechanisms to encourage and enhance community participation in the development of policy options.
- Question Members of the Cabinet or Committees or Chief Officers about their views on issues and proposals affecting the district.
- Liaise with external organisations, whether national, regional or local, to ensure that the interests of local people are enhanced by collaborative working.

# Scrutiny

- Review and scrutinise the decisions made by Cabinet and Cabinet Members exercising delegated powers, and the performance of Council Officers in relation to the impact of individual decisions on the performance of a Council service.
- Review and scrutinise the performance of the Council and the Cabinet in relation to its policy objectives, performance targets or particular service areas.
- Question Members of the Cabinet or Committees and Chief Officers about their decisions and performance, whether generally in comparison with service plans and targets over a period of time, or in relation to particular decisions, initiatives or projects.
- Make recommendations to the Cabinet or Council arising from the outcome of the scrutiny process.
- Review and scrutinise the performance of other public bodies in the Council's area and invite reports from them by requesting them to address the Scrutiny Committee about their activities and performance.
- Question and gather evidence from any person (with their consent).

#### PLANNING COMMITTEE

#### Introduction

East Suffolk Council has two area Planning Committees known as Planning Committee North and Planning Committee South. The purpose of each area Planning Committee is to make decisions as the local planning authority on planning applications, development control and similar regulatory matters.

#### **Main Functions**

• Determine Planning applications and/or delegate to Officers in terms of who considers an application.

## **Strategic Planning Committee**

- There is also a Strategic Planning Committee which covers the whole District.
- The purpose of the Strategic Planning Committee is to consider, advise or determine applications on matters which impact the whole of the district and monitor the work of the area planning committees and the Council's planning service.
- The Strategic Planning Committee comprises the nine members from Planning Committee North and Planning Committee South plus the Cabinet Member for Planning and Coastal Management. Quorum is seven.

#### **General Delegations**

There will be a pool of at least 25 of its Members nominated by the political groups, according to the political balance of the Council, to be available to serve on the area Planning Committees, from which 9 Members will be drawn, also according to the political balance of the Council, to serve on each of the area Planning Committees. Quorum is five.

The Terms of Reference for the area Planning Committees shall be subject to any restrictions set out in this Constitution including matters reserved for Council or for Officers of the Council.

Each Planning Committee has responsibility for the delegated functions set out in these Terms of Reference within its designated area, provided that the Planning Referral Panel can decide that a specific Planning Committee can determine an application or matter which is outside of its designated area, because of the location or impact of that application or matter, including those that may be referred to the Strategic Planning Committee due to their impact on a wider area.

The Strategic Planning Committee may at any time review and make changes to the allocation of parishes within the North and South Planning Committee areas.

#### **Planning Committee North and Planning Committee South**

Each area Planning Committee shall meet at least monthly; Planning Committee North shall meet on the second Tuesday of each month and Planning Committee South shall meet on the fourth Tuesday of each month, with additional meetings being called as necessary.

#### **Functions of the Planning Committees**

- To determine and advise the Council on all planning and development management applications and any local development proposals and other applications under the Town & County Planning Act 1990, Town & Country Planning Development Orders and all subordinate legislation (including the Town & Country Planning Act (Public Path Orders) Regulations 1993) and other associated legislation relating to planning, development and building control, including local plans and the National Planning Policy Framework, and including applications in relation to advertisements, listed buildings and any other notices, orders, certificates demands, permissions, consents and grants under any such legislation.
- To carry out the duties and powers of the Council as the local planning authority under the Town and Country Planning Act 1990, and its duties and powers under the Listed Buildings and Conservation Areas Act 1990, the Building Act 1984, Building Regulations and other subordinate legislation.
- To exercise the powers and duties of the local planning authority in relation to the planning of sustainable development within the policies of the local development documents; local development monitoring reports and neighbourhood planning.
- To deal with matters relating to the designation and management of conservation areas and building conservation.
- To deal with applications for grants for repair or maintenance of buildings of architectural or historic interest and matters in connection with the acquisition, restoration and disposal of buildings (excluding terms for the acquisition or disposal of land and property) or materials for conservation purposes.
- To deal with matters relating to tree preservation orders and consents to all work affecting protected trees, statutory notices, highways, hedgerows, reclamation of derelict land, enforcement, structures used for unauthorised display, unauthorised advertisements, defacement of premises, removal of signs at the request of the owner or occupier of premises, deposited plans under the Health & Safety at Work Act 1974, Building Act 1984 and Building Regulations or other subordinate legislation, public rights of way including stopping up and diversions, registration of common land and town/village greens, the creation, stopping up and diversion of highways and other related matters, including without limitation those specified in Schedule 1, Part 1A of the Local Authorities (Functions & Responsibilities) (England) Regulations 2000 relating to town and country planning and development control functions.
- To represent the Council in any appeal against determination of a planning application or matter.
- To delegate these functions, where appropriate, to employees of the Council or any subcommittee.

### Each Planning Committee has:

- The power to impose any condition limitation or other restriction on any approval consent licence permission or registration granted in the exercise of those functions and the power to determine any other terms to which any such approval consent licence permission or registration is subject.
- The power to determine whether, and in what manner, to enforce any failure to comply with any approval consent licence permission or registration granted or any failure to comply with the condition limitation or term to which a such approval consent licence permission or registration is subject or any other contravention in relation to a matter with regard to which the function has been exercised.
- The power to amend modify or vary any such approval consent licence permission or registration or any condition limitation or term to which it is subject and the power to revoke any such approval consent licence permission or registration

Each of the area Planning Committees shall have the power to decide to take enforcement action and to institute, defend, and conduct legal proceedings in furtherance of or arising from the discharge of functions delegated to it except where specific functions have been delegated to an employee of the Council.

## **Strategic Planning Committee**

The Strategic Planning Committee will be made up from the two area Planning Committees and should also include the Cabinet Member who is the holder of the Portfolio for Planning. The quorum will be seven.

Strategic Planning Meetings will be held quarterly or as necessary.

## **Functions of the Strategic Planning Committee**

- To consider and advise the Council and Cabinet where appropriate on planning matters impacting the whole of the district, including NSIP applications.
- (Where an application has been referred to the Strategic Planning Committee by the Planning Referral Panel due to its impact on a wider area) to determine and advise the Council on planning and development management applications and any local development proposals and other applications under the Town & County Planning Act 1990, Town & Country Planning Development Orders and all subordinate legislation (including the Town & Country Planning Act (Public Path Orders) Regulations 1993) and other associated legislation relating to planning, development and building control, including local plans and the National Planning Policy Framework, and including applications in relation to advertisements, listed buildings and any other notices, orders, certificates demands, permissions, consents and grants under any such legislation.
- To review the performance of the Council's planning and rights of way services.
- To carry out an annual monitoring role in relation to the work of the Planning Committees.

- To consider the annual report by Officers of the Council on any planning obligations
  or conditions which are required by the Council, including a summary of progress in
  the receipt and use of financial sums or development in kind received in accordance
  with a planning obligation.
- To consider and advise the Council on responses to Central Government consultations.
- To approve, adopt, review, amend and revise codes of best practice and procedure for planning and other matters, including the Planning and Rights of Way Code of Practice, within its terms of reference and to make the same publicly available.
- To guide the Council in setting its planning policy objectives and priorities.
- To determine fees and charges which are relevant to planning and related matters.
- To review and monitor the operational impact of planning and development control and other policies and to recommend proposals for new initiatives and policy developments including new legislation or central government guidance and initiatives.
- To consider any recommendations made by reports from the Local Government and Social Care Ombudsman.
- To consider and advise on Planning Appeals.
- To review the training in planning matters undertaken by Members and the provision of information to Members who are appointed to the Planning Committees.

#### **Special Provisions as to Membership**

Only Members who have undertaken the appropriate training in accordance with the Planning and Rights of Way Code of Practice may be appointed to any of the Planning committees.

## Substitutes

Substitutions are allowed to any of the Planning Committees, subject to being in receipt of appropriate training in accordance with the Planning and Rights of Way Code of Practice.

#### **APPENDIX B – COUNCIL FUNCTIONS**

The Local Authorities Functions and Responsibilities Regulations 2000 and the amendment regulation 2008 set out statutory functions of a Council in Schedule One of the regulations. The following table shows where the responsibility lies for those functions (where these are shown in the table to be delegated to committees, refer to the relevant committee's 'Terms of Reference' for further information):

	Function	Responsibility
Α	Town and Country Planning and	Council - delegated to Planning Committee
	Development Control	
В	Licensing and Registration functions	Council - delegated to Licensing Committee
С	Health and Safety at work	Council - delegated to Licensing Committee
D	Functions relating to elections	Council
Е	Functions relating to the name and	Council
	status of areas and individuals	
EA	Functions relating to Community	Council
	Governance	
F	Power to make, amend, revoke or	Council
	re-enact bye-laws	
G	Power to promote or oppose local	Council
	or personal Bills	
Н	Functions relating to pensions etc.	Council
I	Miscellaneous functions as set out	Council - delegated to Licensing Committee
	in Schedule One	

#### **EAST SUFFOLK COUNCIL SPECIFIC FUNCTIONS**

In addition to the Statutory Functions above, the following functions are reserved for Council:

- Changing this Constitution;
- Adopting and making any changes to the Council's Codes of Conduct and arrangements;
- Changing the Policy Framework;
- Setting the Capital Programme, Revenue Budget, Budget and Council Tax;
- Making decisions which would be contrary to the Policy Framework or contrary to or not wholly in accordance with the Budget;
- Electing the Chairman and Vice Chairman of the Council each year at the annual meeting of the Council;
- Electing the Leader of the Council every four years at the Council's Annual Meeting;
- Resolving to remove the Leader;
- Changing the terms of reference of the Council's Committees and deciding on their composition and making appointments to them;
- Appointing to any working groups established by the Council;
- Appointing representatives to outside bodies unless the appointment is a Cabinet function or has been delegated by the Council;

- Adopting a Members Allowances Scheme (having regard to the recommendations of an independent remuneration panel);
- Approving the appointment or dismissal of the Head of the Paid Service, the Monitoring Officer or the Section 151 Officer;
- Power to make standing orders including in relation to contracts;
- Power to agree and set the Budget for the Council's establishment;
- Power to appoint Independent Persons in terms of Code of Conduct issues;
- Power to appoint Officers for particular purposes (i.e. Proper Officers);
- Consideration and approval of Neighbourhood Plans;
- Authorising the making of payments or other benefits in cases of maladministration;
- Any other matter which, by law, must be reserved to the Council that has not been delegated elsewhere;
- Anything conducive or incidental to a Council function.

## **APPENDIX C – CABINET RESPONSIBILITIES**

The Local Authorities Functions and Responsibilities Regulations 2000 sets out functions which may be the responsibility of Cabinet under Schedule Two of the regulations. The following table shows where the responsibility lies for those local choice functions:

Function	Responsibility
Any function under a local Act other than a function specified or referred to in regulation 2 or Schedule 1	Cabinet
The determination of an appeal against any decision made by or on behalf of the authority	Cabinet
Any function relating to contaminated land	Cabinet
The discharge of any function relating to the control of pollution or the management of air quality	Cabinet
The service of an abatement notice in respect of a statutory nuisance	Cabinet
The passing of a resolution that Schedule 2 to the Noise and Statutory Nuisance Act 1993 should apply in the authority's area	Cabinet
The inspection of the authority's area to detect any statutory nuisance	Cabinet
The investigation of any complaint as to the existence of a statutory nuisance	Cabinet
The obtaining of information under section 330 of the Town and Country Planning Act 1990 as to interests in land	Cabinet
The obtaining of particulars of persons interested in land under section 16 of the Local Government (Miscellaneous Provisions) Act 1976	Cabinet
The appointment of any individual a) to any office other than an office in which he is employed by the authority; b) to any body other than i) the authority; ii) a joint committee of two or more authorities; or c) to any committee or sub-committee of such a body, and the revocation of any such appointment	Cabinet
The making of agreements with other local authorities for the placing of staff at the disposal of those authorities	Cabinet
Any function of the local authority as a harbour authority (to the extent it does not fall within the first function in this table above.	Cabinet

## **Discharging Cabinet Functions**

#### **Discharge by Officers**

So that the Council can ensure that decisions of the Council are taken at the most appropriate level and in a timely manner, unless a function or power is expressly reserved to Members under this Constitution or by operation of law, it will be delegated to Officers in accordance with the Scheme of Delegation to Officers

The Finance Procedure Rules and Contract Procedure Rules of the Constitution impose limits on the amount of expenditure which Officers of the Council may authorise.

The Leader, or a Cabinet Member in respect of decisions within their Portfolio, may, prior to the decision being taken, give notice to the Monitoring Officer to the effect that the decision will no longer be taken by an Officer.

#### **Discharge by Individual Cabinet Members**

Each Cabinet Member will be responsible for their decisions which sit with their Portfolio unless the decision:

- Relates to a proposal to alter the Council's budget and policy framework;
- Is to authorise expenditure in excess of £250,000
- Is likely to have a significant impact on the operation of the Council;
- Is likely to have a significant impact on the Portfolio of another Cabinet Member.

The Leader (on advice from the appropriate Chief Officer) shall resolve any ambiguity as to which Portfolio includes a particular decision or matter.

Where a matter or decision is likely to have an impact upon the responsibilities contained within the Portfolio of another Cabinet Member, but this impact is not considered to be significant as set out above, then the Cabinet Member holding the lead Portfolio may make the decision following consultation with the Cabinet Member(s) holding the other relevant Portfolios.

Cabinet Members should consult relevant Officers, the Monitoring Officer and the Chief Financial Officer prior to making any decisions. Where a Chief Officer, the Monitoring Officer, or the Chief Financial Officer, prior to the making of a decision, provides written advice to the effect that one of the exceptions above applies, then the decision in question will stand deferred until the next Cabinet meeting.

The Leader, or a Cabinet Member in respect of decisions within their Portfolio, may, prior to the decision being taken, give notice to the Monitoring Officer to the effect that the decision will no longer be taken by an individual Cabinet Member.

### **Discharge by full Cabinet**

All Cabinet decisions which are not delegated to Officers or Cabinet Members holding a particular Portfolio in the manner set out above will be taken by full Cabinet.

#### **Other Arrangements**

The Cabinet may arrange for any decision that it is collectively responsible for to be taken by an individual Cabinet Member, a committee of the Cabinet or under joint arrangements with or by another authority.

#### **Cabinet Procedure Rules**

The Cabinet and individual Cabinet Members will comply with the requirements of the Cabinet Procedure Rules of the Constitution in discharging Cabinet functions.

#### **Services and Functions within Cabinet Responsibilities**

- Making proposals on the Policy Framework to the Council
- Preparation and recommendation to Council of the Budgets and Council Tax
- Preparation and recommendation to Council of the Capital Programme
- Agreeing strategies and plans at a level below the Policy Framework
- Preparation of a rolling Forward Plan and submission of quarterly report to Council
- Receipt of reports on liaison meetings with town and parish councils and with business interests
- Any function of a local authority in their capacity as a harbour authority
- Economic, environmental or social well-being
- Community Health and Community Safety
- Community Liaison and Development
- Theatres, arts and cultural development
- Economic Development and European issues
- Leisure and Sports
- Recreation and associated Services
- Tourism services and tourism development
- Emergency planning
- Car parks
- Travel concessions
- Public health and safety, environmental services, public conveniences, health service liaison
- Food Safety
- Health and Safety
- Port Health
- Cemeteries and closed churchyards
- Waste management and recycling including; household, commercial and industrial waste reduction, refuse, collection, recycling and disposal, septic tank and cesspool service, abandoned vehicles, pest control and dog warden services

- Implementation of the Environmental Policy
- Housing
- Private sector housing matters
- Estates management
- Travellers, Gypsies and Houseboats
- Treasury and debt management
- Asset management
- Revenues and Benefits
- Rating matters
- All residual finance matters (including the administration of the Council's Capital Grants Scheme and the allocation of Revenue Grants)
- The powers, duties and functions of the Council as Local Planning Authority (insofar as these relate to planning policy, positive planning, and conservation)
- Building Control (insofar as this relates to policy and the performance of the service)
- Town Centre Management
- The maintenance and lighting of highways and footways (residual or agency functions)
- Coast protection
- Land drainage
- Transportation
- Local Land Charges
- Major Project Co-ordination
- Human Resources (insofar as this relates to policies on recruitment, training, terms of employment, remuneration, employee relations, equal opportunities, health, safety and welfare, and the achievement of the Council's objectives)
- Corporate information and promotion functions
- Procurement and contracts management
- ICT operations and digital strategy
- Industrial relations
- Public Relations (PR) and communications
- Burial of the poor
- Energy conservation
- Grants

#### APPENDIX C – COUNCILLOR ROLE DESCRIPTIONS

#### **ELECTED MEMBER ROLE DESCRIPTION**

#### **Accountabilities**

- To the electorate of the Ward and District
- To the wider public
- To Full Council
- To the Political Group and Group Leader (where applicable)

## **Role Purpose**

- To provide a bridge between the community and the Council
- To represent individual constituents and local organisations in a fair and equal way, undertaking casework on their behalf
- To represent the interests of the Ward and communities served
- If appointed, to attend and represent the Council at meetings of other partner organisations (outside bodies) as and where appropriate
- To communicate with members of the community on:
  - Council strategies, policies, services and procedures
  - o Decisions that affect them and explain why those decisions are being taken
  - Opportunities in the community
  - The rights of constituents
- To be an advocate for the Council
- To proactively support the good governance of the District, through the formation and scrutiny of the Council's policies, plans, strategies, budget and service delivery
- To liaise with Member colleagues, Officers and partner organisations to ensure that the needs of the local community are identified, understood and supported

## **Duties & Responsibilities**

- To promote and at all times maintain high standards of conduct in accordance with the Code of Conduct, acting with Selflessness, Integrity, Objectivity, Accountability, Openness, Honesty and Leadership
- To act as a link between East Suffolk Council and Town and Parish Councils in the Ward served
- To take account of any legal requirements that relate to this role such as General Data Protection Regulations, Safeguarding etc
- To use information technology in its various forms, including the use of social media, participating in the webcasting of Council meetings and video conferencing
- To attend and participate in meetings of the Council at both its offices East Suffolk House in Melton and Riverside in Lowestoft or any other location as required

#### **Governance, Ethical Standards and Relationships**

- To promote and support good governance of the Council and its business
- To promote community leadership and active citizenship
- To promote and at all times maintain high standards of conduct in accordance with the Code of Conduct, acting with Selflessness, Integrity, Objectivity, Accountability, Openness, Honesty and Leadership, and to adopt the highest standards of behaviour in public office
- To support and adhere to respectful, appropriate and effective relationships with Officers of the Council in accordance with the Protocol for Member/Officer Relations
- To uphold our values in terms of Equalities, Diversity and Inclusion

## **Skills and Knowledge**

East Suffolk Council has a significant Member Development Programme which has been designed to ensure all our Members have the following skills:

## **Representing and Supporting Communities**

- Good advocacy skills
- Interpersonal skills
- Integrity and ability to set aside own views and act impartially
- The ability to present relevant and well-reasoned arguments
- Good communication skills
- Knowledge and understanding of the democratic process and the Council's Constitution

## **Representing East Suffolk Council**

- Good public speaking skills
- Good presentation skills
- The ability to persuade others and act with probity
- The ability to travel around the District
- The need to be IT literate
- Understanding the role of external partners and other organisations in the public, private, charitable and voluntary sectors

## **Making Decisions and Overseeing Council Performance**

- Knowledge and understanding of procedures, legal requirements, rules and conventions for meetings
- The ability to scrutinise and challenge reports and ideas
- The ability to contribute positively to policy development

## LEADER/DEPUTY LEADER ROLE DESCRIPTION

#### **Accountabilities**

- To the public
- To the Cabinet (through collective responsibility)
- To Full Council

## **Role Purpose**

- To be the leading political figurehead(s) for the Council as a whole and the principal political spokespersons for the Administration
- To provide strong, clear political leadership in the co-ordination of Council policies, strategies and service delivery
- To provide visible leadership in relation to the Council and its citizens, stakeholders and partners in the overall delivery of Council policies, strategies and service delivery

## **Duties and Responsibilities**

- To appoint the Cabinet (Leader)
- To appoint the Deputy Leader (Leader)
- To designate appropriate Cabinet portfolio groupings
- To appoint Cabinet Members to specific portfolios having regard to their abilities, expertise and past work/life experiences
- To have a thorough knowledge of the Constitution and the decision-making processes within the Council
- To ensure effective running of the Cabinet by overseeing the Forward Plan of Key and Exempt Decisions
- To chair meetings of the Cabinet in line with Council procedures and the Constitution
- In conjunction with other Cabinet Members, to ensure the development of effective Council policies, the budgetary framework and delivery of high-quality services to local people
- To represent the Council in the community and in discussions with regional, national and international organisations and others to pursue matters of interest to the Council and its communities
- To liaise regularly with the Chief Executive giving and receiving advice on the management of the Council and delivery of Council services
- To challenge the status quo, thinking creatively and taking advantage of opportunities, and to help create an organisational culture which can enable this approach
- To develop and maintain effective relationships with Officers, other Councillors, partners and other public sector bodies, local businesses and voluntary and community groups and the general public in the area

The Deputy Leader will assist the Leader of the Council in discharging the above duties and in the absence of the Leader, the Deputy Leader will assume responsibility.

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

#### **CABINET MEMBER ROLE DESCRIPTION**

#### **Accountabilities**

- To the public
- To the Leader
- To the Cabinet (through collective responsibility)
- To Full Council

#### **Role Purpose**

- To be responsible for developing and implementing Council policies, strategies and service delivery within allocated Cabinet portfolios
- To give leadership and political direction to Officers and be accountable for choices and the performance of their relevant portfolio
- To act as a spokesperson both within and outside the Authority on matters covered by their portfolio

## **Duties and Responsibilities**

- To take individual responsibility for a specific Cabinet portfolio and share in undertaking executive responsibility for developing and progressing overall strategy, budget, policies, service delivery and priorities
- To give direction on, and ensure the development of the vision for, those services within their portfolio so that they are consistent with the Council's overall strategic approach
- To work as a team with other Cabinet Members and to recognise and contribute towards issues which cut across portfolios or are issues of collective responsibility
- To liaise with the Chief Executive, Strategic Directors and Heads of Service to ensure the effective management of the delivery of those services within the portfolio throughout the district
- To speak on behalf of the Council in relation to portfolio responsibilities including representing the portfolio at Full Council and other meetings, representing the Council to the media and on relevant external bodies, and to develop and maintain effective working relationships with the public, local businesses, the media, and voluntary and community groups in the area
- To encourage public participation and consultation and to ensure effective communication of Council policies and strategies to all Councillors, employees, residents, partner organisations and other stakeholders to ensure they are widely understood and positively promoted
- To participate in Committee meetings of the Council e.g. Scrutiny Committee and other Committees when requested to do so

- To have a thorough knowledge of the Constitution and the decision-making processes within the Council
- To be called to account for decisions made on behalf of the Cabinet or as an individual Cabinet Member
- To work closely with and support Assistant Cabinet Members to ensure they are effective in their role

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member

#### ASSISTANT CABINET MEMBER ROLE DESCRIPTION

#### **Accountabilities**

- To the public
- To the Leader
- To the Cabinet (through collective responsibility)
- To the Cabinet Member they assist
- To Full Council

#### **Role Purpose**

- To assist the Cabinet Member in being responsible for developing and implementing Council policies, strategies and service delivery within allocated Cabinet portfolios
- To assist the substantive Cabinet Member in giving leadership and political direction to Officers and to be accountable for choices and performance of relevant portfolio
- To act as a spokesperson in consultation with the Cabinet Member both within and outside the Authority on matters covered by their portfolio

#### **Duties & Responsibilities**

- To assist in taking responsibility for a specific Cabinet portfolio and share in undertaking executive responsibility for developing and progressing overall strategy, budget, policies, service delivery and priorities
- To work in consultation with the Cabinet Member to give direction on, and ensure the
  development of the vision for, those services within their portfolio so that they are
  consistent with the overall strategic approach of the Council
- To work as a team with their Cabinet Member, other Cabinet Members and their Assistant Cabinet Members and to recognise and contribute towards issues which cut across portfolios or are issues of collective responsibility
- To support the Cabinet Member and to assist as necessary in speaking on behalf of the Council in relation to portfolio responsibilities including representing the portfolio at Full Council, representing the Council to the media and on relevant external bodies, and to develop and maintain effective working relationships with the public, local businesses, the media, and voluntary and community groups in the area

- To encourage public participation and consultation and to ensure effective communication of Council policies and strategies to all Councillors, employees, residents, partner organisations and other stakeholders to ensure they are widely understood and positively promoted
- To participate in Committee meetings of the Council e.g. Scrutiny Committee and other Committees where requested to do so, and to support the substantive Cabinet Member
- To have a thorough knowledge of the Constitution and the decision-making processes within the Council

These duties and responsibilities are in addition to those detailed in the role description for an Elected Member.

## CHAIR/VICE-CHAIR OF THE COUNCIL ROLE DESCRIPTION

#### **Accountabilities**

- To the public
- To Full Council

## **Role Purpose and Activity**

## Acting as the Council's Civic Head

- As the ceremonial head of the Council, to be non-political and uphold the democratic values of the Council
- To represent the Council at civic and ceremonial functions

## **Chairing Council Meetings**

- To preside over meetings of the Council so its business can be carried out efficiently
- To ensure the Council conducts its meetings in line with the Council's Standing Orders

#### Upholding and promoting the Council's Constitution

- To ensure the Constitution is adhered to and, if necessary, to rule on the interpretation
- To act in the capacity of Chair for the Constitution Review working Group (Chair)

## **Internal Governance, Ethical Standards and Relationships**

- To promote and support good governance of the Council and its affairs
- To provide community leadership and promote active citizenship
- To promote and support open and transparent government
- To support, and adhere to respectful, appropriate and effective relationships with Officers of the Council

• To adhere to the Code of Conduct, Protocol for Member/Officer Relations and the highest standards of behaviour in public office

### **Work Programming**

To prepare and manage an annual work programme for the Council to meet its legal obligations (e.g. setting the budget and the Council Tax and making appointments)

The Vice-Chair will assume responsibility for the above duties in the absence of the Chair.

## CHAIR/VICE-CHAIR OF A COMMITTEE

#### **Accountabilities**

- To the public
- To Full Council
- To the Committee the Chair is responsible for

## **Role Purpose and Activity**

## **Provide Leadership and Direction**

- To Chair Committee meetings and develop and maintain a good working knowledge of the practices, procedures and functions which fall within the Committee's terms of reference
- To promote and support good governance by the Council
- To demonstrate independence, integrity and impartiality in decision making which accords with legal, financial, constitutional and policy requirements
- To provide confident and effective management of the Committee to facilitate inclusivity, participation and clear decision making
- To ensure thoroughness and objectivity in the Committee, receiving and responding to professional advice in the conduct of meetings and in the audit process
- To uphold and promote ethical governance and high standards in public office, particularly in relation to the Code of Conduct and the Protocol for Member/Officer Relations

#### **Manage the Work Programme**

- Develop a forward work programme designed to deliver the requirements of the Committee and to meet statutory requirements as appropriate
- Monitor progress against the work programme

#### **Governance, Ethical Standards and Relationships**

Develop the standing and integrity of the Committee and its decision making

- Understand the respective roles of Members, Officers and external parties operating within the Committee's areas of responsibility
- Review and self-assess the performance of the Committee and its Members

#### **Effective Meeting Management**

- Ensure agendas contain clear objectives and outcomes for meetings
- Ensure that the necessary preparation is done for meetings
- Manage the progress of business at meetings; ensuring that meeting objectives are met and the Code of Conduct, rules of procedure and other constitutional requirements are adhered to
- Ensure that all participants have an opportunity to make an appropriate contribution

## **Involvement and Development of Committee Members**

- To promote effective contributions from all Committee Members in both the Committee and any Task & Finish Groups
- To assess individual and collective performance within the Committee and facilitate appropriate development

## LEADER/DEPUTY LEADER OF AN OPPOSITION GROUP ROLE DESCRIPTION

#### **Accountabilities**

To the nominating group

#### **Role Purpose**

- To be a political figurehead for an Opposition Group and to be a spokesperson for that Group
- To provide leadership in the constructive challenge of the Council's policies
- To undertake the functions of a Councillor and provide Leadership for that Group

#### **Duties and Responsibilities**

- To provide strong, clear leadership to their Opposition Group on the Council
- To act as a spokesperson for their Opposition Group and as a representative of the Authority to external bodies and organisations as appropriate
- To work with, comment on, challenge and review the Council's controlling group's performance in the co-ordination and implementation of its policies and procedures
- To establish and represent the views of their Opposition Group on issues of policy and probity
- To have a good understanding of the roles of Members, Officers, external partners and agencies

## **Governance, Ethical Standards and Relationships**

- To promote and support good governance by East Suffolk Council
- To provide community leadership and promote active citizenship
- To promote and support open and transparent government
- To support and promote respectful, appropriate and effective relationships with employees of the Council
- To promote and support adherence to the Code of Conduct, the Protocol for Member/Officer Relations and the highest standards of behaviour expected in public life
- To promote and participate in Member development

The Deputy Leader of an Opposition Group will assist the Leader of that Opposition Group in discharging the above duties and in the absence of the Leader of an Opposition Group, the Deputy Leader of that Opposition Group will assume responsibility.

# **APPENDIX D – CABINET PORTFOLIOS**

PORTFOLIO	KEY RESPONSIBILITIES
Leader of the Council	Community Partnerships – Implementation Council Policy and Strategic Finance Council performance Communications Member Development Consultation and Parish Liaison Legal and Democratic Services
Deputy Leader and Housing	Housing Stock Tenant Services Building Services Housing Development Private Sector Housing Travellers Homelessness
Communities, Leisure and Tourism	Communities Tourism Young People / Apprentices / Youth Council Leisure Sport Theatre and arts
Community Health	Health and wellbeing Licensing Food and safety Port Health Health promotion / NHS Emergency planning Community Safety
Corporate Services -Digital, Customer Services, HR & Assets	Customer services Customer access Channel Shift Complaints Commercial partnerships IT and digital transformation
Planning and Coastal Management	Development Management Building Control Local Plan Conservation and Design Planning Policy

	Coastal Management Coastal Partnership East
Resources and Value for Money	Value for Money Financial Compliance and Planning Medium Term Financial Strategy Council Tax and Business Rates Payables and Purchasing Capital Programme Treasury Management External Audit Welfare Reforms (Universal Credit) Anglia Revenues Partnership (ARP) Audit and Risk Management Counter Fraud Data Protection
The Environment	Environment protection Pollution control Waste management Joint Environmental Sustainability Policy Green agenda Countryside management Environmental Partnerships
Energy and Climate Change	Energy Joint Environmental Sustainability Policy Green agenda
Economic Development and Transport	Transport and infrastructure Car Parks Rights of Way  Economic Development  Regeneration  Growth and Skills  Enterprise Zones  Energy  Assets and property services

#### **APPENDIX E – OUTSIDE BODIES**

#### **Appointment to Outside Bodies**

The Council has decided that the Cabinet will collectively appoint to the following outside bodies:

Appointments to Outside Bodies (Executive Functions)

#### **APPENDIX F - REGISTER OF SPECIFIC OFFICER FUNCTIONS**

#### **Head of Planning and Coastal Management**

All planning application decisions including decisions concerning Environmental Impact Assessment (EIA) decisions or considerations requiring Habitat Impact Assessments (HRA) are delegated to the Head of Planning and Coastal Management UNLESS:

- The Planning Application is, in the opinion of the Head of Planning and Coastal Management or the Chairman/Vice Chairman of the Planning Committee, of significant public interest; would have a significant impact on the environment; or should otherwise be referred to Members due to its significance in some other respect; or
- The applicant or landowner is East Suffolk Council; or
- The applicant, or agent, is an East Suffolk Councillor or an East Suffolk Councillor employee, or the applicant, or agent, is a close relative of an East Suffolk Councillor or East Suffolk Council employee; or
- The 'minded to' decision of the Planning Officer is contrary to either:
  - The comments received from the Town or Parish Council within the 21-day consultation period; or
  - The comments received from the Ward Member within the 21-day consultation period; or
  - The comments received from a statutory consultee within the 21-day consultation period.
- In which case, if item 4 is invoked, the Planning Application will be referred to the Planning Referral Panel – the panel will discuss with the Head of Planning and Coastal Management (based on planning grounds) to either refer the application to Planning Committee for decision or remain delegated to the Head of Planning and Coastal Management.

#### **Planning Referral Panel**

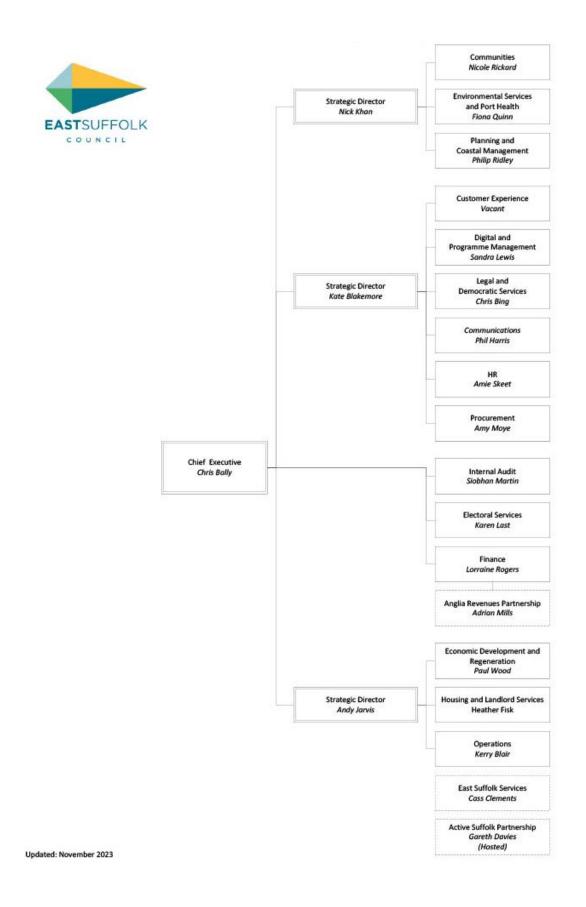
The Planning Referral Panel is a consultative panel consisting of the Chairman and Vice Chairman of each area Planning Committee, convened by the Head of Planning and Coastal Management as necessary and established to advise on the delegated route of decision making for planning permission and other planning matters as part of the scheme of delegation.

Officers will use the Planning Referral Panel to consult with the Chairman and Vice Chairman of the committees as to whether the application or matter will be determined by the relevant Planning Committee or remain delegated to the Head of Planning and Coastal Management in accordance with the Scheme of Delegation. The final decision on whether the relevant Planning Committee or the Head of Planning and Coastal Management shall determine the application or matter shall be made by the Head of Planning and Coastal Management as part of the consultation with the Planning Referral Panel.

The Planning Referral Panel will also consider whether it is appropriate for the relevant Planning Committee to undertake a site visit before the case is presented to the Planning Committee.

All consultations with the Planning Referral Panel will be recorded.

## **APPENDIX G – SENIOR MANAGEMENT STRUCTURE**



## **APPENDIX H – PROPER OFFICERS**

There are various laws which require certain functions to be undertaken by the "Proper Officer" of the Council. The following is a list of designated Proper Officers in East Suffolk. In the event that a Proper Officer is not listed then the Proper Officer shall be the Strategic Director with responsibility for the subject matter in question or in the alternative the Head of Paid Service.

"Proper Officer" functions may be discharged by other Officers duly authorised to act in the name of the "Proper Officer" concerned.

## **Local Government Act 1972**

Section of the Act	Duty or function involving appointment of an Officer of the Council	The Proper Officer for the functions referred to and the Officer to act in the absence for any reason of the first named Officer
13(3)	The Officer to act as a Parish Trustee with the Chairman of a parish meeting	Chief Executive
39	The Registration Officer for any constituency or part of a constituency coterminous with or contained in the district	Chief Executive
41(1)	The Returning Officer for the elections of councillors of the district and of councillors of parishes or committees within the district	Chief Executive Head of Legal and Democratic Services
83	Declaration of acceptance of office by chairman, vice-chairman or councillor of the district	Chief Executive Head of Legal and Democratic Services
84	Receipt of written notice of resignation of office by person elected to that office	Chief Executive Head of Legal and Democratic Services
88(2)	Convening of meeting of Council to fill casual vacancy in office of Chairman of the Council	Chief Executive Head of Legal and Democratic Services
89(1)(b)	Receipt of a notice in writing given by two local government electors for the district of a casual vacancy occurring in the office of councillor	Chief Executive Head of Legal and Democratic Services
96(1) & (2)	The Officer to whom a Member of the Council shall give written notice of interests in contracts	Chief Executive Head of Legal and Democratic Services
100B(7)(c)	Supply of documents to press	Head of Legal and Democratic Services Democratic Services Manager
100C(2)	Written summary of exempt proceedings	Head of Legal and Democratic Services

		Democratic Services
		Manager
100D(1)(a)	Compilation of list of and inspection of	Head of Legal and
100D(1)(a)	background papers	Democratic Services
	background papers	Democratic Services
1005(2)	Fuel value of de sum out containing avenue	Manager
100F(2)	Exclusion of document containing exempt information	Head of Legal and Democratic Services
	Information	
		Democratic Services
4.4.5.(0.)		Manager
115(2)	Receipt of money due from Officers	S151 Officer
146(1)(a) and (b)	Declarations and certificates with regard to securities	S151 Officer
151	Arrangements for proper administration of	S151 Officer
	Council's financial affairs	
191(2)	Functions with respect to ordnance survey	Head of Planning and
		Coastal Management
204(3)	Receipt of notice of application for justices'	Chief Executive
	licence under Schedule 2 Licensing Act 1964	Head of Legal and
		Democratic Services
210	Charity functions of predecessor authorities	Chief Executive
	transferred to the Council	Head of Legal and
		Democratic Services
212	The Officer to act as local registrar for local	Head of Planning and
	land charges	Coastal Management
223(1)	Appearance of Council in legal proceedings	Head of Legal and
		Democratic Services
		Chief Executive
225(1)	Deposit of documents	Head of Legal and
, ,		Democratic Services
228(3)	Accounts to be open to inspection	S151 Officer
229(5)	Certification of photographic copies of	Chief Executive
, ,	documents	Head of Legal and
		Democratic Services
234(1)	The Officer to sign any such notice, order or	Chief Executive
and (2)	other document which the Council are	Head of Legal and
, ,	authorised or required by or under any	Democratic Services
	enactment to given, make or issue	
236(9)(10)	To send copies of byelaws to Parish Councils	Head of Legal and
(- /(/		Democratic Services
		Democratic Services
		Manager
		Head of Legal and
		Democratic Services
238	Certification of byelaws	Democratic Services
		Manager
		Ivialiagei

248(2)	Keeping of Roll of Freemen	Chief Executive
		Head of Legal and
		Democratic Services
Schedule 6 Para	The Officer capable of deputizing for the	Head of Legal and
1	registration Officer for carrying out his	Democratic Services
	registration duties	
Schedule 12 para	Signature of summons to council	Chief Executive
3(2), 4(2)(b)	Meeting	Head of Legal and
		Democratic Services
Schedule	Receipt of notices regarding address to	Chief Executive
12	which summons to meeting is to be sent	Head of Legal and
para 4(3)		Democratic Services
Schedule 14,	Taking action under s152(1), s157, s158(1),	Head of Environmental
para 13	and s163(1) of the Public Health Act 1936	Services and Port Health
Schedule 14 para	s162(1) of the Public Health Act 1936	Head of Environmental
15		Services and Port Health
Schedule 14 para	The Officer to certify in writing a true copy of	Head of Legal and
25(7)	resolution of the Council applying or	Democratic Services
	disapplying provisions of the Public Health	Head of Environmental
	Acts 1875-1924	Services and Port Health
Schedule 14 para	Issuing of written certificates for the	The Registered medical
38(1)(2)	purposes of ss38(1) and (2) of the Public	practitioner appointed by
	Health Acts 1875-1924	the Council for the purpose
Schedule 14 para	Issuing of written certificates for the	The Registered medical
47(1)(2)	purposes of the Health Services and Public	practitioner appointed by
	Health Act 1968 Section (1) and (2)	the Council for the purpose
Schedule 16 para	The Officer to receive on deposit lists of	Head of Planning and
28	buildings of special architectural or historic	Coastal Management
	interest	Head of Legal and
		Democratic Services
Schedule 22	The Officer for the purposes of s166(1) and	Chief Executive
	(2) of the Housing Act 1957	Head of Legal and
		Democratic Services
Schedule 29 para	The Officer referred to as the Clerk of a	Chief Executive
4(1)(a) and (c)	Council or the Town Clerk of a Borough in	Head of Legal and
	any enactment passed before or during the	Democratic Services
	1971/72 Session of Parliament, other than	
	the Local Government Act 1972, or in any	
	instrument made before 26 October 1972	
	and in any local statutory provisions	

## Representation of the People Act 1983

8(1) and	Appointment of electoral registration	
(2) (a)	Officer	
35(1)	Appointment of returning Officer	

## **Local Government Finance Act 1988**

114	Officer
	responsible
	as regards
	Reports
	Reports

**Local Government and Housing Act 1989** 

2(4)	Deposit of	
	list of	
	politically	
	restricted	
	posts	
4	Head of	
	Paid	
	Service	
5	Monitoring	
	Officer	
15-17	Receipt of	
	various	
	notices	
	relating to	
	political	
	groups	
	under	
	relevant	
	Regulations	
	Receipt of	
10/1\	notice of	
19(1)	direct and	
	indirect	
and (4)	pecuniary	
anu (4)	interests	

## **Local Government Act 2000**

The Officer to receive written notice from the	Head of Legal and Democratic Services
Leader of the removal from the Cabinet of an	Democratic Services Manager
individual Cabinet Member	
The Officer to call in a decision for scrutiny by	Head of Legal and Democratic Services
the Scrutiny Committee in accordance with	Democratic Services Manager
the Scrutiny Procedure Rules	

	T
The Officer to receive reasonable notice that	Head of Legal and Democratic Services
the Cabinet is to meet to make a decision	Democratic Services Manager
The Officer to ensure that an item requires by	Head of Legal and Democratic Services
a Cabinet Member is placed on the agenda	Democratic Services Manager
for the next available meeting of the Cabinet	
The Office to ensure that an item requested	Head of Legal and Democratic Services
by the Scrutiny Committee or by Council is	Democratic Services Manager
placed on the agenda for the next available	
meeting of the Cabinet	
The Officer to call a meeting of the Cabinet	Head of Legal and Democratic Services
requested by the Head of Paid Service, the	Democratic Services Manager
Chief Finance Officer or the Monitoring	
Officer in pursuance of their statutory duty	
The Office responsible for the recording and	Head of Legal and Democratic Services
publicising of decisions made at private	Democratic Services Manager
meetings of the Cabinet	
The Officer to receive notice from a member	Head of Legal and Democratic Services
of the Scrutiny Committee that they wish an	Democratic Services Manager
item to be placed on the agenda for the next	
available meeting of the Scrutiny Committee	
and to ensure that such item is included on	
the next agenda	
The Officer to receive written notice from the	Head of Legal and Democratic Services
requisite number of members of the Council	Democratic Services Manager
who are not members of the Scrutiny	
Committee that they wish an item to be	
included on the agenda of the Scrutiny	
Committee and to ensure that such item is	
included on the next agenda	
The Officer to receive the report of the	Head of Legal and Democratic Services
Scrutiny Committee and to allocate such	Democratic Services Manager
report to either both Cabinet appropriate	
regulatory committee or Council	
The Office to inform in writing a Member or	Head of Legal and Democratic Services
Officer required to attend the Scrutiny	Democratic Services Manager
Committee of that requirement	
Functions under the Local Authorities	Legal and Democratic Services
(Executive Arrangements) (Access to Head of	Democratic Services Manager
Information)(England) Regulations 2000	

## **Countryside and Rights of Way Act 2000**

1	Access to the	Countryside (Maps in Draft	Head of Planning and Coastal
	Form) (Englar	nd) Regulations	Management

## The Local Authorities (Standing Orders) (England) Regulations 2001

All sections	Giving notice to Cabinet in respect of Chief	HR Manager
	Officer appointments	

## The Magistrates' Courts

To represent the Council in the	To be appointed by the Monitoring Officer
Magistrates' Court in respect of Council Tax	
and Non-Domestic rates matters	

# The Health and Safety at Work Act 1974

S19(1)	To carry out enforcement	Head of Environmental
		Services & Port Health
		Food & Safety Manager
		Health & Safety Manager
		Lead Food Officer
		Food & Safety Officer

## APPENDIX I – GLOSSARY OF TERMS

Term	Definition
Agent	(In the context of the Contract Procedure Rules) A person or
	organisation acting on behalf of the Council or on behalf of another
	organisation
Annual General	The first meeting of the Council in each municipal year, usually held
Meeting (AGM)	in May
Audit and	A committee (group of councillors) who meet to review the work of
Governance	the Council, in particular with regard to finance and audit. The
Committee	committee is entirely separate from the Cabinet and provides
	independent assurance to the Council as to the adequacy of the
	Council's risk management and internal controls. The committee also promotes and maintains high standards of behaviour by Councillors
	and deals with any allegations of a breach of the Members Code of
	Conduct
Best Value	The duty which Part I of the Local Government Act 1999 places on
Dest value	local authorities to secure continuous improvement in the way in
	which functions are exercised, having regard to a combination of
	economy, efficiency and effectiveness, as implemented by the
	Council. Guidance is available at
	https://www.gov.uk/government/publications/revised-best-value-
	statutory-guidance. (See also Value for Money)
Bond	An insurance policy in the form of either a Performance Bond or a
	Guarantee Bond: if the contractor does not do what it has promised
	under a contract with the Council, the Council can claim from the
	insurer the sum of money specified in the bond. A bond is intended
	to protect the Council against a level of cost arising from the
D. david and Dell's	contractor's failure
Budget and Policy Framework	The key policy documents that set out the Councils position on key
Framework	activities and set the budget for each year. Documents that make up
	the Budget and Policy Framework must be approved by Full Council.  A list of these documents is shown in Part 2 Section B of this
	constitution
Cabinet	(See also Executive) The Cabinet/Executive is made up of the Leader,
	a Deputy Leader and up to eight other Cabinet Members who are
	chosen and appointed by the Leader. The Cabinet are responsible for
	the Executive decisions of the Council and take most of the decisions
	on service delivery. A list of responsibilities can be found in Part 2,
	Section B of this constitution
Cabinet Member	A Member of the Cabinet to whom political responsibility is allocated
	for certain functions
<b>Cabinet Portfolio</b>	A range of functions and services of the Council that are grouped
	together and allocated to a particular Cabinet Member

Calendar of	The agreed schedule of Council, Cabinet, and Committee meetings
Meetings	for the municipal year, as agreed by the Council at its annual general
	meeting (AGM)
Call-in	Within five working days of the date of publication of any decision
Call-III	that is made by the Cabinet, a committee of the Cabinet, an individual
	Cabinet Member exercising delegated powers, under joint
	arrangements, or by an Officer, any two (2) Members of the Scrutiny
	Committee or any five (5) Members of the Council may 'call-in' the
	matter for review by the Scrutiny Committee. The Call-in provision
Chairman af tha	does not apply to urgent decisions.
Chairman of the	The Chairman of the Council is elected by the Council at their annual
Council	general meeting (AGM) each year. The Chairman sits at the head of
	Council meetings and runs the meetings in accordance with the
	constitution. The Chairman also carries out some civic and
	ceremonial roles on behalf of the Council
Chief Executive	The lead Officer of the Council who is ultimately responsible for the
	operational management of the Council, its Officers, and for the
	delivery of all the Council's Services within the budget and policy
	framework set by Members
Chief Officer	(In the context of the Contract Procedure Rules) A Member of the
	Strategic Management Team or Officer delegated to deal with the
	contract in question
Committee	A group of councillors who are appointed to carry out specific
	functions. Some committees are given the power to make decisions
	for the Council, e.g. regulatory committees such as Planning
	Committee
Conflict of interest	A situation or circumstance in which an individual has competing
	interests or loyalties which may impair their ability to make an
	unbiased decision
Constitution	The legally binding constitutional document approved and adopted
	by the Council which:
	• allocates powers and responsibility within the Council and
	between it and others
	<ul> <li>delegates authority to act to the Cabinet, Committees, Portfolio</li> </ul>
	Holders, Strategic Directors, Heads of Service, and Officers
	<ul> <li>regulates the behaviour of individuals and groups through</li> </ul>
	Procedure Rules, Codes and / or Protocols
Consultant	A Person employed for a specific length of time to work to a defined
	project brief with clear outcomes to be delivered, who brings
	specialist skills or knowledge to the role, and where the Council has
	no ready access to employees with the skills, experience or capacity
	to undertake the work
Contract	Includes any contract and any deed which does not fall within Rule
Solitiaet	2.1 of the Contract Procedure Rules (excluded contracts)
Contract Register	The register to be kept and maintained by the Procurement Team
בטוונומנו הפצואנפו	
	recording details of all contracts entered into by the Council (see Rule
	7 of the Contract Procedure Rules).

Contracting	Any of the following decisions:
Contracting	Any of the following decisions:
Decision	withdrawal of Invitation to Tender  A section of the section
	whom to invite to submit a Quotation or Tender
	Shortlisting
	Award of contract
	Termination of a contract
Contracts Finder	The facility for private firms to find opportunities to win national and
	local government contracts above a low minimum value
	(www.gov.uk/contracts-finder)
Constituents	Residents living in the area that the Council or Councillor represents
Corporate	A procurement facility approved and managed by the Procurement
Agreement	Team (in consultation with the Head of Legal and Democratic
	Services) to support the Council's aim of achieving Value for Money.
	This may, for example, be a Framework Agreement operated by the
	Council or a suitable external organisation for government buyers
	(such as the Crown Commercial Service).
Corporate	The Corporate Leadership Team is made up of the Chief Executive,
Leadership Team	the two Strategic Directors, and all of the Heads of Service of the
Composito	Council The beautiful and a section of the Council These are set out in
Corporate	The key priorities and values of the Council. These are set out in
objectives	more detail in the Council's Business Plan
Councillor	(See also Member) An elected Member of the Council
Data Protection Act 1998	Statutory requirement that the Council must
1998	not use or disclose data except as registered
	hold only adequate and relevant data
	keep data accurate and up to date  -    individual consequent if no processed.
F	• give a print of the data to the individual concerned if requested
Executive	(See also Cabinet) The Cabinet/Executive is made up of the Leader, a
	Deputy Leader and up to eight other Cabinet Members who are
	chosen and appointed by the Leader. The Cabinet are responsible for the Executive decisions of the Council and take most of the decisions
	on service delivery. A list of responsibilities can be found in Part 2,
	Section B of this constitution
Extraordinary	Meetings of the Council which are not scheduled in the Calendar of
meetings	Meetings but are called, usually at short notice, to deal with a
	particular issue(s)
Financial Procedure	The Council's financial regulations, as set out within Part 3 of this
Rules	Constitution
Forward Plan of Key	(See also Key Decision) A plan showing the upcoming significant
Decisions	decisions that the Council intends to take.
Framework	(In the context of the Contract Procedure Rules) An agreement
Agreement	between one or more authorities and one or more economic
	operators, the purpose of which is to establish the terms governing
	contracts to be awarded during a given period, in particular with
	regard to price and, where appropriate, the quantity envisaged.

Full Council  A meeting of all Memb  Governance arrangements  Head of Service  An Officer of the Co Management Structure the Contract Procedure of the Council nominate the purposes of the procurement exercise  Intellectual  Property  Invitation to Tender  Invitation to Tender  Key Decision  Key decisions are those or where there will b agreed budgets  Leader of the Council  Line Manager  An Officer's immediate management. (In the co Officer's immediate s Strategic Director or He the line manager by the Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated Suppliers and Sub- Contractors  Non-commercial Considerations  (In the context of the Co (a) The terms and con	k Agraamants include these awarded by The
Full Council Governance arrangements Head of Service  An Officer of the Co Management Structure of the Council nominate the purposes of the procurement exercise Intellectual Property  Invitation to Tender  Invitation to Tender  Key Decision  Key Decision  Key decisions are those or where there will b agreed budgets  Leader of the Council  Line Manager  An Officer's immediate the Council's annual g votes to elect them to b Officer's immediate s Strategic Director or He the line manager by the Member  Minutes  Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated Suppliers and Sub- Contractors  Non-commercial Considerations  (In the context of the Conte	k Agreements include those awarded by The
Governance arrangements  Head of Service  An Officer of the Co Management Structure of the Contract Procedure of the Council nominate the purposes of the procurement exercise  Intellectual A generic term that drawings. If these are his/her employment to Council  Invitation to Tender  Invitation to Tender  Key Decision  Key decisions are those or where there will be agreed budgets  Leader of the Council arrangement. (In the Council's annual govotes to elect them to be a compared to the council's annual govotes to elect them to be a compared to the council's annual govotes to elect them to be a compared to the council's annual govotes to elect them to be a compared to the council's annual govotes to elect them to be a compared to the council of the	
Arrangements  Head of Service  An Officer of the Co Management Structure the Contract Procedure of the Council nominate the purposes of the procurement exercise  Intellectual Property  A generic term that drawings. If these are his/her employment to Council  Invitation to Tender  Invitation to tender do Procedure Rules includ  Key Decision  Key decisions are those or where there will b agreed budgets  Leader of the Council  After each election, to nominates one of their the Council's annual go votes to elect them to lead the council's annual go votes to elect them to lead the line management. (In the council's immediate so Strategic Director or He the line manager by the Member  Member  Monitoring Officer  Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated Suppliers and Sub- Contractors  Non-commercial Considerations  (In the context of th	
Head of Service  An Officer of the Co Management Structure the Contract Procedure of the Council nominate the purposes of the procurement exercise  A generic term that drawings. If these are his/her employment to Council  Invitation to Tender  Key Decision  Key decisions are those or where there will b agreed budgets  Leader of the Council  Line Manager  An Officer's immediat management. (In the co Officer's immediate so Strategic Director or He the line manager by the Member  Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated Suppliers and Sub- Contractors  Non-commercial Considerations  (In the context of the Con (a) The terms and con	nittees and meetings that sets out how the
Management Structure the Contract Procedure of the Council nominate the purposes of the procurement exercise  A generic term that drawings. If these are his/her employment to Council  Invitation to Tender  Invitation to tender do Procedure Rules includ Key Decision  Key Decision  Key decisions are those or where there will b agreed budgets  Leader of the Council  Line Manager  An Officer's immediate management. (In the confictor or He the line manager by the Cofficer, whose duties are Suffolk Council this is the Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated Suppliers and Sub- Contractors  Non-commercial Considerations  (In the context of the C	
Property  drawings. If these are his/her employment to Council  Invitation to Tender  Key Decision  Key decisions are those or where there will be agreed budgets  Leader of the  Council  Line Manager  An Officer's immediate management. (In the conficer's immediate soft the line manager by the the line manager by the Member  Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated  Suppliers and Sub-Contractors  Non-commercial  Considerations  Invitation to tender do Procedure Rules included  Rey decisions are those or where there will be agreed budgets  After each election, to nominates one of their the Council's annual go votes to elect them to be agreed budgets  An Officer's immediate soft the line manager by the conficer appointed of the line manager by the conficer, whose duties and Suffolk Council this is the suffolk Council this is the conficer of the Conficer and Sub-Contractors  Non-commercial  Considerations  (In the context of the Conficer and Sub-Contractors  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the Conficer and Sub-Contractors  Non-commercial  (In the context of the	uncil employed as a Head of Service (see e Chart for responsibilities). (In the context of e Rules) A Head of Service, or another Officer ed to act in the capacity of Head of Service, for Contract Procedure Rules and a specified
his/her employment to Council  Invitation to Tender  Key Decision  Key decisions are those or where there will be agreed budgets  Leader of the Council  Line Manager  Line Manager  An Officer's immediate soft and an agreed by the Council of the Inne manager by the Council of	includes inventions, creative writings and
Key Decision  Key Decision  Key decisions are those or where there will be agreed budgets  Leader of the  Council  After each election, to nominates one of their the Council's annual ge votes to elect them to lead to the Council's annual ge votes to elect them to lead to officer's immediate and substitution of the Council's annual gement. (In the council's immediate as Strategic Director or He the line manager by the Council of the Counc	created by the Officer during the course of hen, as a general rule, they belong to the
Leader of the Council  Line Manager  An Officer's immediate management. (In the cofficer's immediate strategic Director or He line manager by the line manager by the Member  Member  Monitoring Officer  Most Economically Advantageous Tender (MEAT)  Nominated Suppliers and Sub-Contractors  Non-commercial Considerations  After each election, to nominate some of their near allection, to nominate agree and sub-definition of the context of the Company of the Context of the	cuments in the form required by the Contract ed within this constitution
Council nominates one of their the Council's annual g votes to elect them to lead to the manager and subconsiderations  Council nominates one of their the Council's annual g votes to elect them to lead the conficer's immediate so the line manager by the lead to elect them to lead the lead to elect them to lead to elect them to lead to elect them to lead the conficer's immediate so the lead to elect them to lead them to elect th	which have a significant impact on the Council e spending or savings of over £250k within
the Council's annual g votes to elect them to be  An Officer's immediate management. (In the council officer's immediate officer's immediate officer's immediate officer's immediate officer's immediate officer's immediate officer of the line manager by the line manag	he party with the most elected Councillors
management. (In the conficer's immediate is Strategic Director or He the line manager by the line manager	Councillors to be the Leader of the party. At eneral meeting (AGM) the Full Council then become the Leader of the Council
Member (See also Councillor) Ar  Minutes A written record of the  Monitoring Officer The Officer appointed Officer, whose duties at Suffolk Council this is the Suffolk Council this is the See Rule 4.6 of the Condata Advantageous Tender (MEAT)  Nominated Those persons specifies part of that contract Contractors  Non-commercial (In the context of the Condata Considerations)  (See also Councillor) Ar  A written record of the Conficer, whose duties at Suffolk Council this is the Conficer, whose duties at Suffolk Council this is the Conficer, whose duties at Suffolk Council this is the Conficer appointed Officer, whose duties at Suffolk Council this is the Conficer appointed Officer, whose duties at Suffolk Council this is the Conficer appointed Officer, whose duties at Suffolk Council this is the Conficer appointed Officer, whose duties at Suffolk Council this is the Conficer appointed Officer, whose duties at Suffolk Council this is the Conficer appointed Officer, whose duties at Suffolk Council this is the Conficer and Suffolk Council this is the Confideration of th	e superior, responsible for their day-to-day context of the Contract Procedure Rules) The superior or the Officer designated by the ead of Service to exercise the role reserved to be Contract Procedure Rules
Monitoring Officer  The Officer appointed Officer, whose duties at Suffolk Council this is the Suffolk Council thi	n elected Member of the Council
Monitoring Officer  The Officer appointed Officer, whose duties at Suffolk Council this is the Suffolk Council thi	debate and decisions reached at meetings
Advantageous Tender (MEAT)  Nominated Suppliers and Sub- Contractors  Non-commercial Considerations  Those persons specifie part of that contract (In the context of the Co	to fulfil the statutory role of Monitoring re set out in Part 2 of this constitution. For East ne Head of Legal and Democratic Services.
Suppliers and Sub- Contractors  Non-commercial Considerations  part of that contract  (In the context of the Contract of the C	tract Procedure Rules
Contractors  Non-commercial Considerations  (In the context of the	d in a main contract for the discharge of any
Non-commercial (In the context of the Considerations (a) The terms and con	
Considerations (a) The terms and con	
\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	ontract Procedure Rules)
promotion, transforded to, their was (b) Whether the term	ditions of employment by contractors of their composition of, the arrangements for the er or training of or the other opportunities workforces ('workforce matters').  Is on which contractors, contract with their onstitute, in the case of contracts with

	individuals, contracts for the provision by them as self employed persons of their services only.
	(c) Any involvement of the business activities or interests of
	contractors with irrelevant fields of government policy.
	(d) The conduct of contractors or workers in industrial disputes
	between them or any involvement of the business activities of
	contractors in industrial disputes between other persons ('industrial disputes').
	(e) The country or territory of origin of supplies to, or the location in
	any country or territory of the business activities or interests of,
	contractors.
	(f) Any political, industrial or sectarian affiliations or interests of
	contractors or their directors, partners or employees.
	(g) Financial support or lack of financial support by contractors for
	any institution to or from which the authority gives or withholds support.
	(h) Use or non-use by contractors of technical or professional
	services provided by the authority under the Building Act 1984.
	There are exceptional circumstances in which some such matters can
	be taken into account, but only with advice from the Head of Legal
	and Democratic Services. For example, workforce matters and
	industrial disputes, as defined in paragraphs (a) and (d), may cease to be non-commercial considerations to the extent necessary or
	expedient to comply with Best Value; or where there is a transfer of
	staff to which TUPE may apply.
Officer	A member of staff employed by the Council. (In the context of the
	Contract Procedure Rules) The Officer designated by the Strategic
Oudingsus assetings	Director or Head of Service to deal with the contract in question
Ordinary meetings	Meetings of the Council that are scheduled in advance and appear in the agreed Calendar of Meetings
Parent Company	(In the context of the Contract Procedure Rules) A contract which
Guarantee	binds the parent of a subsidiary company as follows: if the subsidiary
	company fails to do what it has promised under a contract with the
Political Noutrality	Council, the Council can require the parent company to do so instead  Officers serve the Council as a whole and may be required to advise
Political Neutrality	political groups. In doing so they must remain neutral and serve all
	groups equally
<b>Politically Restricted</b>	Officers are entitled to maintain their own political views but must
	not allow these views to impact on the work they do. In some cases
	posts will be 'politically restricted' meaning the post-holder may not
	hold the office of councillor (except for a Town/Parish Council) and
	may not be a member of a political party or have any close connections to a political group or its activities such as canvassing at
	elections or speaking or writing publicly on party political matters
Post Tender	(In the context of the Contract Procedure Rules) Discussions with
Negotiations	prospective suppliers after submission of a tender/bid and before the
<del>-</del>	

	award of a contract, with a view to obtaining adjustments in price,
	delivery, quality or content
Procurement Team	The Council's central procurement unit charged with providing
	strategic direction and advice to secure Value for Money in matters
	pertaining to the Council's procurement and partnership activities
Public Procurement	(In the context of the Contract Procedure Rules) The procurement
Procedure	procedure or other requirements which apply in the relevant
	circumstances under the Public Procurement Regulations where the
	Total Value exceeds the Public Procurement Threshold and the
	Officer has not received confirmation from Legal Services that the
	procurement is exempt
Public Procurement	(In the context of the Contract Procedure Rules) The laws applying to
Regulations	the Council (including any European Union law directly or indirectly
	in force in England) at the relevant time. When the Contract
	Procedure Rules were made, these were the Public Contracts
	Regulations 2015
Public Procurement	(In the context of the Contract Procedure Rules) The contract values
Threshold	at which the Public Procurement Regulations apply, as amended from
	time to time (see Rule 3.2 of the Contract Procedure Rules).
Quorum	The minimum number of Members that must be present at a
,	particular meeting to make the proceedings of that meeting valid
Quotation	(In the context of the Contract Procedure Rules) A quotation of price
	and any other relevant matter (without the formal issue of an
	Invitation to Tender)
Relevant Contract	See Rule 2.1 of the Contract Procedure Rules
Scheme of	The section of the constitution which sets out how decision-making
Delegation	will be carried out by the Council including which functions which will
	be passed to Cabinet, Committees, Members or Officers
<b>Scrutiny Committee</b>	A committee (group of councillors) who meet to review and challenge
•	the work of the Cabinet and the Council as a whole. The committee
	also holds inquiries into matters of local concern in which citizens
	often take part.
Section 151 Officer	The Officer appointed to fulfil the statutory role of Section 151
	Officer, whose duties are set out in Part 2 of this constitution. For East
	Suffolk Council, this is the Chief Finance Officer (CFO).
Shortlisting	(In the context of the Contract Procedure Rules) The process of
	selecting bidders who are to be invited to quote or bid or to proceed
	to final evaluation
Strategic Director	An Officer of the Council employed as a Strategic Director (see
	Management Structure Chart for responsibilities). (In the context of
	the Contract Procedure Rules) A Strategic Director, or another Officer
	of the Council nominated to act in the capacity of Strategic Director,
	for the purposes of the Contract Procedure Rules and a specified
	procurement exercise
Strategic	The Strategic Management Team is made up of the Chief Executive
Management Team	and the two Strategic Directors of the Council
<u> </u>	0

Supervising Officer	(In the context of the Contract Procedure Rules) The Line Manager's
	immediate superior
Supplier List	(In the context of the Contract Procedure Rules) A preselected list of suppliers used by a department — See Rule 6.8 of the Contract Procedure Rules
Tender	(In the context of the Contract Procedure Rules) A bidder's proposal submitted in response to an Invitation to Tender
Total Value	(In the context of the Contract Procedure Rules) The whole of the value or estimated value (in money or equivalent value) for a single procurement or disposal calculated as follows:  (a) where the contract is for a fixed period, by taking the total price to be paid or which might be paid during the whole of the period (b) where the procurement involves recurrent transactions for the same type of item, by aggregating the value of those transactions in
	the coming 12 months (c) where the contract is for an uncertain duration, by multiplying the monthly payment by 48 (d) for feasibility studies, the value of the scheme or contracts which
	may be awarded as a result  (e) for Nominated Suppliers and Sub-contractors, the total value shall be the value of that part of the main contract to be fulfilled by the Nominated Supplier or Sub-contractor.
TUPE	Transfer of Undertakings (Protection of Employment) Regulations 2006 (SI 2006 No. 246): subject to certain conditions, these regulations apply where responsibility for the delivery of works or services for the Council is transferred from one organisation (e.g. private contractor or local authority in-house team) to another (e.g. following a contracting out or competitive tendering process) and where the individuals involved in carrying out the work are transferred to the new employer. These regulations seek to protect the rights of employees in such transfers, enabling them to enjoy the same terms and conditions, with continuity of employment, as existed with their former employer. Broadly, TUPE regulations ensure that the rights of employees are transferred along with the business
Value for Money (VfM)	Value for money is not the lowest possible price; it combines goods or services that fully meet the Council's needs, with the level of quality required, delivery at the time the Council needs it, and at an appropriate price
Whistleblowing	Officers are expected, through agreed procedures and without fear of recrimination, to bring to the attention of the appropriate level of management any deficiency in the provision of service. The Council's 'Whistleblowing Policy' provides assistance on how to raise matters which concern Officers



## FULL COUNCIL Wednesday, 24 January 2024

Subject	Calendar of Meetings for 2024 - 2025
Report by	Councillor Caroline Topping
	Leader of the Council
Report	Lorraine Fitch
Author(s)	Democratic Services Manager
	Lorraine.Fitch@eastsuffolk.gov.uk
Head of	Chris Bing
Service	Monitoring Officer
	Chris.Bing@eastsuffolk.gov.uk
Director	Kate Blakemore
	Strategic Director
	Kate.Blakemore@eastsuffolk.gov.uk

Is the report Open or Exempt? OPEN
------------------------------------

Category of Exempt	Not applicable.
Information and reason why it	
is <b>NOT</b> in the public interest to	
disclose the exempt	
information.	
Wards Affected:	All Wards

## Purpose and high-level overview

## **Purpose of Report:**

To seek approval for the Calendar of Meetings for the 2024 / 2025 municipal year.

The Calendar of Meetings provides the framework for the democratic and decision-making processes that will underpin the delivery of the key priorities identified within the Council's East Suffolk Strategic Plan.

Approval is also sought to:

- 1. change the start time of Cabinet meetings from 6.30pm to 6.00pm with effect from, and including, Cabinet on 6 February 2024.
- 2. change the date of April 2024's Cabinet Meeting. The current date is Tuesday 2 April 2024, immediately following Easter weekend. It is proposed to move the meeting to Tuesday 9 April 2024 to avoid the main Easter holiday week and to assist officers with report preparation and deadlines prior to the Cabinet meeting;

## **Options:**

None. The Calendar of Meetings provides the framework for the Council's democratic and decision-making processes and is a statutory requirement. It also enables all Members of the Council to plan and insert proposed meeting dates in their diaries in advance and allows the public and press to view future meeting dates.

## **Recommendations:**

- 1. That the Calendar of Meetings for the 2024/2025 Municipal Year, at Appendix A of this report, be approved;
- 2. That the changing of the start time of Cabinet meetings from 6.30pm to 6.00pm, with effect from, and including, Cabinet on 6 February 2024, be approved; and
- 3. That moving the Cabinet meeting scheduled for Tuesday 2 April 2024 to Tuesday 9 April 2024 be approved.

## **Corporate Impact Assessment**

### **Governance:**

There are statutory and constitutional requirements to hold Council meetings to formulate decisions and to approve policies / strategies. The publication of Agendas and reports for meetings are undertaken in accordance with statutory requirements.

Meetings have been scheduled to enable effective decision-making whilst making the best use of resources. The meetings have also been programmed to ensure that decision-making is undertaken in a timely way to help with the implementation of Council strategies, plans, priorities and in fulfilling statutory and constitutional obligations.

Publication of the Calendar of Meetings allows the public to know in advance when Council and Committee meetings are being held.

## ESC policies and strategies that directly apply to the proposal:

Not applicable

## **Environmental:**

Not applicable

## **Equalities and Diversity:**

Our meetings will be convened in venues that meet the requirements of the Equality Act 2010, in terms of public accessibility, in order to ensure access to Council meetings for all. Both East Suffolk House and Riverside meeting the Equality Act 2010 requirements for public accessibility.

In addition, copies of the Agenda, reports or supporting documentation can be made available in large print, Braille or in a different language, on request.

## Financial:

The cost of administering all of the proposed meetings can be met from within existing budgets.

## **Human Resources:**

Not applicable.

### ICT:

The public can view Council meetings (including Committees and Sub-Committees) online, via YouTube, when 'open' items of business are being considered. The Agenda and accompanying 'open' reports for meetings are made available to view on the Council's website.

## Legal:

There are no further legal comments in addition to those included in the Governance section of this report.

## Risk:

Not applicable.

	External consultation is not necessary. However, due care has					
<b>External Consultees:</b>	been taken not to hold meetings at the same time as other nearby					
	local authorities such as Suffolk County Council.					

## **Strategic Plan Priorities**

	Select the priorities of the <u>Strategic Plan</u> which are supported by Primary Secondar						
-	proposal:	priority	priorities				
	ct only one primary and as many secondary as appropriate)	partition,					
T01	Growing our Economy						
P01	Build the right environment for East Suffolk						
P02	Attract and stimulate inward investment						
P03	Maximise and grow the unique selling points of East Suffolk						
P04	Business partnerships						
P05	Support and deliver infrastructure						
T02	Enabling our Communities						
P06	Community Partnerships						
P07	Taking positive action on what matters most						
P08	Maximising health, well-being and safety in our District						
P09	Community Pride						
T03	Maintaining Financial Sustainability						
P10	Organisational design and streamlining services						
P11	Making best use of and investing in our assets						
P12	Being commercially astute						
P13	Optimising our financial investments and grant opportunities						
P14	Review service delivery with partners						
T04	Delivering Digital Transformation						
P15	Digital by default						
P16	Lean and efficient streamlined services						
P17	Effective use of data						
P18	Skills and training						
P19	District-wide digital infrastructure						
T05	Caring for our Environment						
P20	Lead by example						
P21	Minimise waste, reuse materials, increase recycling						
P22	Renewable energy						
P23	Protection, education and influence						
XXX	Governance						
XXX	How ESC governs itself as an authority	$\boxtimes$					
How	does this proposal support the priorities selected?						
There	e are statutory and constitutional requirements to hold Council	meetings t	o				
formulate decisions and to approve policies / strategies. The publication of Agendas and							
reports for meetings are undertaken in accordance with statutory requirements.							

## **Background and Justification for Recommendation**

1	Background facts
1.1	The Calendar of Meetings provides the framework for the Council's democratic and decision-making processes and is a statutory requirement.
1.2	It also enables all Members of the Council to plan and insert proposed meeting
	dates in their diaries in advance and allows the public and press to view future meeting dates.
1.3	The publication of Agendas and reports for meetings must be undertaken in accordance with statutory requirements.
1.4	It is important that the Council's meetings are programmed to ensure that decision-making is undertaken in a timely way to help with the implementation of Council strategies, plans, priorities and in fulfilling statutory and constitutional obligations.

2	Current position
2.1	The Council has a current Calendar of Meetings for 2023-24, which was approved by Full Council at its meeting in January 2023. This enabled the effective consideration of Council business and covered the period from May 2023 to May 2024.
2.2	The Chair of the Council / Chair of Committees have the power to call additional or 'Extraordinary' meetings when required, to accommodate urgent or unscheduled items of business or to change a meeting date to reflect unexpected circumstances (eg bad weather etc).

3	How to address current situation									
3.1	It is therefore best practice for Full Council to approve a Calendar of Meetings for									
	2024-25 (Appendix A), as recommended within the report.									
3.2	The Calendar, once approved, will be publicised and will be available to view on									
	the Council's website: www.eastsuffolk.gov.uk									
3.3	The meeting papers for Full Council, Cabinet and the Committees are also available									
	to view on the website.									
3.4	The majority of the Council's meetings are available to view on the Council's									
	YouTube channel, when 'open' items of business are being considered.									
3.5	Approval is also sought in this report to:									
	1. change the start time of Cabinet meetings from 6.30pm to 6.00pm with									
	effect from, and including, Cabinet on 6 February 2024.									
	2. change the date of April 2024's Cabinet Meeting. The current date is									
	Tuesday 2 April 2024, immediately following Easter weekend. It is proposed									
	to move the meeting to Tuesday 9 April 2024 to avoid the main Easter									
	holiday week and to assist officers with report preparation and deadlines									
	prior to the Cabinet meeting									

## 4 Reason for recommendation

4.1 To enable the effective scheduling of Council business for 2024/25.

## **Appendices**

Appendices:						
Appendix A The updated Calendar of Meetings for 2023 – 24 included the proposed						
	changes.					
Appendix B	The proposed Calendar of Meetings for 2024-25					

Background reference papers:	
None	



## **EAST SUFFOLK COUNCIL - CALENDAR OF MEETINGS 2023/24**

	MEETING DATE												
	2023						2024						
Committee	MAY	JUN	JUL	AUG	SEPT	ОСТ	NOV	DEC	JAN	FEB	MAR	APR	MAY
CABINET Tuesday at 6pm		6	11		5	3	7	5	2	6	5	9	7
FULL COUNCIL Wednesday at 6.30pm	24	28~	26		27		22		24	21	27		22
SCRUTINY COMMITTEE Thursday at 6.30pm			20		21	19	16		18	22	21	18	16
AUDIT & GOVERNANCE COMMITTEE Monday at 6.30pm			10		11			11	8~		11		
STRATEGIC PLANNING COMMITTEE Monday at 10.30am			3			2			8			8	
PLANNING COMMITTEE NORTH Tuesday at 2pm		13	11	8	12	10	14	12	9	13	12	9	14
PLANNING COMMITTEE SOUTH Tuesday at 2pm		27	25	22	26	24	28	19	23	27	26	23	28
LICENSING COMMITTEE Monday at 6.30pm			17			16			15			15	
LICENSING SUB-COMMITTEE (Ad hoc)	3	20	7 18	7 14 15 24 15 25	13 15 29 28	6 23 26 31	1 8 27	11	26				
SOUTHWOLD HARBOUR MANAGEMENT COMMITTEE Thursday at 4pm			13		14		9		18 <b>3pm</b>		14		9
SHAREHOLDER REFERENCE GROUP – Tuesday at 2pm					5			5			5		
ARP JOINT COMMITTEE Tuesday at 11am		13			12			5			5		

					20	23					2024				
	DAY	TIME	MAY 2023	JUNE 2023	JULY 2023	AUG 2023	SEPT 2023	OCT 2023	NOV 2023	DEC 2023	JAN 2024	FEB 2024	MAR 2024	APRIL 2024	MAY 2024
Aldeburgh, Leiston & Saxmundham CommunityPartnership	Ad-hoc	3.30pm					6		15			20			
Beccles, Bungay, Halesworth & Villages Community Partnership	Mon	6pm						16		18		19			
Carlton Colville, Kessingland, Southwold & Villages Community Partnership	Weds	Ad-hoc						18		6		28			
Felixstowe Peninsula Community Partnership	Ad-hoc	2pm			12 10am		4			4			4		
Framlingham, Wickham Market & Villages Community Partnership	Thurs	6pm						5			25		7		
Kesgrave, Rushmere, Martlesham, Carlford & Fynn Valley Community Partnership	Ad-hoc	Ad-hoc						2			8		11		
Lowestoft & Northern Parishes Community Partnership	Weds	6pm					20		29		30				
Melton, Woodbridge & Deben Peninsula Community Partnership	Ad-hoc	4.30pm			27 6.30pm		25			20			6		
Community Partnership Board	Ad hoc	daytime	blio Holidov	27 10am			13 2pm			13 10am			7 2pm		

### Key to Symbols:

- \*\* Remote meeting
- Extraordinary Meeting
- Meetings held at East Suffolk House, Melton, are indicated in gold(on Page 1)
- Meetings held at Riverside, Lowestoft are indicated in blue (on Page 1)
- Meetings held at the Meeting Room, Breckland House, St Nicholas Street, Thetford, IP24 1BT are indicated ingreen
- Meetings held at Stella Peskett Millenium Hall, Mights Road, Southwold, IP18 6BE are indicated in grey at 10am
- Meetings held at The Fromus Centre, Saxmundham, Stree Farm Rd, Saxmundham IP17 1AL are indicated in red
- Meetings held at Snape Maltings, Snape IP17 1SP are indicated in light green
- Meetings held at the Sizewell B Visitor Centre, Leiston IP16 4UR are indicated in Yellow
- Meetings held at Felixstowe Library, Felixstowe, IP11 7BY are indicated in light blue
- Meetings indicated in pink venue TBC
- PCN 11 July 2023 to be held at Hamilton House, Battery Green

## **Bank & Public Holidays**

2023- 29 May, 28 August, 25 and 25 December

2024 - 1 January, 29 March, 1 April, 6 May and 27 May

### **Notable Dates**

4 May 2023 – District & Parish Elections 31 May and 1 June 2023 – Suffolk Show 4 – 6 July 2023 – LGA Conference 20 – 23 July 2023 – Latitude Festival Please check the Council's website for more details and the papers for each meeting

### Please refer to published agenda for confirmation of meetingarrangements

Please take notice that there are likely to be items at the aforementioned meetings that will be taken in private session. The most common reasons for the press and public being excluded are: information relating to any individual, information which islikely to reveal the identity of an individual and information relating to the financial orbusiness affairs of any particular person (including the authority holding that information).

Road, Lowestoft, NR32 1DE indicated in dark blue

Meetings held at Kesgrave War Memorial Community Centre, Twelve Acre Approach, Kesgrave, Suffolk, IP5 1JF are indicated in blue

Meetings held at Middleton Village Hall, Mill Street, Middleton, Saxmundham, IP17 3NG are indicated in green

Meetings held at Castle Community Rooms, Church St, Framlingham, Woodbridge IP13 9BQ are indicated in green

Meetings held at Lowestoft 60 Plus Club, Clapham Road South, Lowestoft, NR32 1QS indicated in purple



## **EAST SUFFOLK COUNCIL - CALENDAR OF MEETINGS 2024/25**

						ME	ETING D	ATE					
				202						2025			
Committee	MAY	JUN	JUL	AUG	SEPT	ОСТ	NOV	DEC	JAN	FEB	MAR	APR	MAY
CABINET Tuesday at 6pm	7	4	9		3	1	5	3	7	4	4	1	6
SHAREHOLDER REFERENCE GROUP – Tuesday at 2pm		4			3			3			4		
FULL COUNCIL Wednesday at 6.30pm	22		24		25		27		22	19	19		28
OVERVIEW & SCRUTINY COMMITTEE Thursday at 6.30pm		20	18		19	17	21		16		20		
AUDIT & GOVERNANCE COMMITTEE Monday at 6.30pm			8		30			9	27		10		
STRATEGIC PLANNING COMMITTEE Monday at 10.30am			8			7			6			7	
PLANNING COMMITTEE NORTH Tuesday at 2pm	14	11	9	13	10	8	12	10	14	11	11	8	13
PLANNING COMMITTEE SOUTH Tuesday at 2pm	28	25	23	27	24	22	26	17	28	25	25	22	27
LICENSING COMMITTEE Monday at 6.30pm			15			21			20			28	
LICENSING SUB-COMMITTEE (Ad hoc)													

SOUTHWOLD HARBOUR MANAGEMENT COMMITTEE Thursday at 4pm	9		11	12	14		9	13	8
ARP JOINT COMMITTEE Tuesday at 11am		18		3		3		18	

### **Key to Symbols:**

- \*\* Remote meeting
- Extraordinary Meeting
- Meetings held at East Suffolk House, Melton, areindicated in gold
- Meetings held at Riverside, Lowestoft are indicated inblue
- Meetings held at the Meeting Room, Breckland House, St Nicholas Street, Thetford, IP24 1BT are indicated ingreen
- Meetings held at Stella Peskett Millenium Hall, Mights Road, Southwold, IP18 6BE are indicated in grey

### **Bank & Public Holidays**

2024- 27 May, 26 August, 25 and 26 December

2025 - 1 January, 18 and 21 April, 5 and 26 May

### **Notable Dates**

2 May 2024 – PCC Elections 1 May 2025– SCC Elections 31 May and 1 June 2024 – Suffolk Show 2 – 4 July 2024 – LGA Conference 25 - 28 July 2024 – Latitude Festival Please check the Council's website for more details and the papers for each meeting

Please refer to published agenda for confirmation of meeting arrangements

Please take notice that there are likely to be items at the aforementioned meetingsthat will be taken in private session. The most common reasons for the press and public being excluded are: information relating to any individual, information which islikely to reveal the identity of an individual and information relating to the financial orbusiness affairs of any particular person (including the authority holding that information).



## FULL COUNCIL Wednesday, 24 January 2024

Subject	Adoption of Member Development Strategy 2023-2027 and Member Development Programme 2023-2027
Cabinet	Councillor Caroline Topping
Member	Leader of the Council
Report	Sarah Davis
Author(s)	Democratic Services Officer (Scrutiny and Member Development)
	Sarah.Davis@eastsuffolk.gov.uk
	07884 384260
Head of	Chris Bing
Service	Head of Legal and Democratic Services
	Chris.Bing@eastsuffolk.gov.uk
Director	Kate Blakemore
	Strategic Director
	Kate.Blakemore@eastsuffolk.gov.uk

Is the report Open or Exempt?	OPEN
-------------------------------	------

Category of Exempt	Not applicable
Information and reason why it	
is <b>NOT</b> in the public interest to	
disclose the exempt	
information.	
Wards Affected:	None

## Purpose and high-level overview

## **Purpose of Report:**

Full Council is asked to approve the Member Development Strategy and Member Development Programme 2023-2027 which covers activities following the Induction in May 2023 up to preparation for the next term of office from May 2027.

The cross party Member Development Steering Group created these two documents with the aim of ensuring that Members are supported and developed throughout their term of office.

The Member Development Strategy sets out:

- The terms of reference of the Steering Group.
- The vision and values of the Strategy.
- The aims of the Strategy.
- Details of how Member Development needs will be identified and met.
- The support available for prospective and new Councillors.
- Councillor Communications Guidelines.
- Member Support Scheme.
- An Action Plan detailing the Steering Group's activities over the term of office.

The Strategy will be reviewed annually to ensure it remains up to date and continues to meet the needs of Councillors.

The Member Development Programme sets out:

- The key processes in the Member Development Strategy.
- Proposals for the future including the development of Councillor Development
   Pathways to ensure Members know what training is required for specific roles; the
   development of an enhanced Leadership offer to support Members in their roles;
   bespoke programmes of support for individual Councillors where needed; an annual
   Member Development Workshop; and the exploration of a Councillor Development
   Workshop involving Town and Parish Councillors as well as Youth Councillors.
- Details of the Local Government Association Councillor Development Charter and Charter Plus accreditation process.
- The support available to Members to help them access development opportunities.

## **Options:**

The two documents provide a strategic focus and commitment to providing Councillor Development activities. If Members do not have the necessary skills and knowledge they will not be able to carry out their roles and duties effectively for the benefit of East Suffolk residents.

## Recommendation/s:

That Full Council adopt the Member Development Strategy 2023-2027 and Member Development Programme 2023-2027.

## **Corporate Impact Assessment**

## **Governance:**

Member Development is a key element in ensuring that the necessary support and development is available to Councillors to enable them to carry out their roles effectively, in accordance with good governance and to the benefit of the community.

## ESC policies and strategies that directly apply to the proposal:

The Strategy acknowledges that Councillors have a key role in achieving the vision set out in East Suffolk's Our Direction 2028 Strategic Plan.

## **Environmental:**

Not applicable.

## **Equalities and Diversity:**

No negative impact has been identified on any of the characteristics protected under the Equality Act 2010 as a result of the new Member Development Strategy or Member Development Programme with both aiming to be inclusive for all Members or prospective candidates.

### Financial:

The Member Development Steering Group oversees a budget of £50,000, over a four-year period, for Councillor Development activities. In order to make the best use of funds at the appropriate times, the budget has been profiled over that four year period with greater funds available in the first two years after the elections, and less funding in the years leading up to the subsequent elections.

## **Human Resources:**

Councillor development activity is supported by the Democratic Services team with other teams such as HR and ICT providing additional support as and when necessary.

## ICT:

Not applicable.

## Legal:

Not applicable.

## Risk:

If the Council did not have a Member Development Strategy and Member Development Programme setting out how it provides support to Councillors this could lead to them not being able to fulfil their roles and duties and not being able to serve the needs of residents.

<b>External Consultees:</b>	None
-----------------------------	------

## **Strategic Plan Priorities**

this	ct the priorities of the <u>Strategic Plan</u> which are supported by proposal:  ct only one primary and as many secondary as appropriate)	Primary priority	Secondary priorities
T01	Growing our Economy		
P01	Build the right environment for East Suffolk		
P02	Attract and stimulate inward investment		
P03	Maximise and grow the unique selling points of East Suffolk		
P04	Business partnerships		
P05	Support and deliver infrastructure		
T02	Enabling our Communities		
P06	Community Partnerships		
P07	Taking positive action on what matters most		
P08	Maximising health, well-being and safety in our District		
P09	Community Pride		
T03	Maintaining Financial Sustainability		
P10	Organisational design and streamlining services		
P11	Making best use of and investing in our assets		$\boxtimes$
P12	Being commercially astute		$\boxtimes$
P13	Optimising our financial investments and grant opportunities		
P14	Review service delivery with partners		
T04	Delivering Digital Transformation		
P15	Digital by default		$\boxtimes$
P16	Lean and efficient streamlined services		
P17	Effective use of data		$\boxtimes$
P18	Skills and training		$\boxtimes$
P19	District-wide digital infrastructure		
T05	Caring for our Environment		
P20	Lead by example		
P21	Minimise waste, reuse materials, increase recycling		
P22	Renewable energy		
P23	Protection, education and influence		
XXX	Governance		
XXX	How ESC governs itself as an authority	$\boxtimes$	

## How does this proposal support the priorities selected?

The Council is committed to supporting Councillor's learning and development needs, ensuring that all Members have the necessary skills and knowledge to enable them to effectively carry out their community leadership roles. This commitment supports the four themes in the Our Direction 2028 Strategic Plan which are Environmental Impact, Sustainable Housing, Tackling Inequalities and Thriving Economy. Councillors play a key role in developing and delivering these themes, for the benefit of the Council and its communities.

## **Background and Justification for Recommendation**

1	Background facts
1.1	The Council appointed a new Member Development Steering Group (MDSG) at its first meeting on 24 May 2023 following the elections. This demonstrated the continued commitment to Member Development and providing Councillors with the support, training and development they need to carry out their roles effectively for the benefit of East Suffolk residents.
1.2	The cross party MDSG comprises the Leaders of each political group of the Council, and several Members who had expressed an interest in Member Development, including a number of Councillors who had never been elected as District Councillors before.
1.3	At its first meeting in July 2023, the MDSG started to review the Strategy and the Member Development Programme which were both approved on 27 November 2023.

2	Current position
2.1	The MDSG intended that the Strategy would be in place from 2023 to 2027 and cover all of the Members' development needs during the whole term of office. The Strategy has a large remit. It aims to meet the needs of newly elected Councillors, as well as experienced, returning Councillors. It also looks to support those who are Members of other authorities (twin or triple hatters), and to provide information and support for those who might be interested in standing for election, in future.
2.2	The MDSG will review the Strategy and Action Plan annually to ensure it remains current and helps Members deliver against the four themes of the new Our Direction 2028 Strategic Plan.
2.3	As part of the Strategy review, the MDSG focussed on the Member Development Plans to ensure there was a real benefit to Members in completing their Plan, and that it offered them an opportunity to identify any training and development needs which they had. These needs can then be considered when the MDSG creates the annual Training and Development Schedule.
2.4	One of the benefits of reviewing the Strategy regularly is the opportunity to refresh and review elements within it such as training feedback form which Members are encouraged to complete after attending training as this helps the MDSG monitor the effectiveness of the Member Development Programme.
2.5	The Member Support Scheme was also reviewed to ensure that all Councillors have access, if they want it, to peer support generally and also for any specific roles they may have.
2.6	The MDSG felt it was important to emphasise the ongoing commitment which the Authority had towards Member Development, including the availability of sufficient resources, both in monetary terms and Officer time.
2.7	A key element of the Strategy is continuing to achieve the Local Government Association's Councillor Development Charter Plus status to recognise that East Suffolk has built an effective approach to Councillor Development. Following a rigorous assessment process in December 2023, the Council successfully retained the Charter Plus status for its Councillor Development activities. A small number

of recommendations were made by the assessment panel and these will be considered by the MDSG in due course.

3	How to address current situation
3.1	Once the Member Development Strategy is approved, this will provide the focus and direction for the MDSG's activities.
3.2	Approval of the Member Development Programme will provide a framework for creating the Annual Training and Development Schedule, a Leadership Development Programme and tailored programmes for individual Councillors based on their specific needs.

# 4 Reason/s for recommendation 4.1 Full Council approving the Member Development Strategy and Member Development Programme will provide the MDSG with a focus and direction for Councillor development activities.

## **Appendices**

Appendices:						
Appendix A	Member Development Strategy 2023-2027					
Appendix B	Member Development Programme 2023-2027					

Background reference papers:
None



## WE ARE **EAST SUFFOLK**

## Member Development Strategy 2023-27

Published: January 2024

If you require this document in large print, audio or braille or in a different language, please contact Democratic Services on (01502) 523521 or email: democraticservices@eastsuffolk.gov.uk





## **Table of Contents**

Section	Page
Table of contents	2
Foreword and Commitment	3
Context	4
Vision and Values	4
Aims	5
Overall Management and Monitoring of the Strategy	5
Member Development Steering Group	6
How Member Development needs will be identified	7
How Member Development needs will be met	9
Support for Prospective and New Councillors	9
Resources	10
Ongoing Commitment	11
Appendix A – Councillor Communications Guidelines	12
Appendix B – Member Support Scheme	13
Appendix C – Member Development Strategy Action Plan	14

## **Foreword and Commitment**

East Suffolk Councillors wish to serve the communities they are elected to represent, and the District as a whole, to the best of their ability. The Council wishes to ensure that all Members, including any Co-opted Members, have the necessary skills and knowledge to best serve their community. This is very important, at a time of ongoing changes in local government, as we support our communities in dealing with the aftermath of the COVID-19 pandemic and the current cost of living crisis.

The Council sets out its aims and objectives in the East Suffolk Strategic Plan and Councillors play a key role in developing and delivering the themes within the Plan for the benefit of the Council and its communities. The Plan is currently being reviewed to ensure the Council delivers what is most important for residents, businesses and visitors.

It is a great benefit to have Councillors and Co-opted Members from a range of different backgrounds. They bring with them a wealth of different experiences. It also means that they have different training needs and learning styles. The Member Development Strategy (the Strategy) recognises this. It sets out clearly how the Council will support Members in obtaining the knowledge and skills that they require, whilst also recognising that Councillors and Co-opted Members need to take responsibility for their own learning and development.

The Strategy has been reviewed and updated by an East Suffolk Member Development Steering Group (MDSG), which includes the Group Leaders from all the political groups represented on the Council. The MDSG's main role is to champion Member Development and to ensure that learning and development meets the needs of Councillors and Co-opted Members.

The Strategy covers the period up to May 2027. It includes activities to support those who have been Councillors previously, those who were newly elected in May 2023, and those who might be thinking of standing for election.

The Strategy is divided into a number of sections that explain the vision, values and aims; how they will be achieved and monitored; how learning and development needs will be identified and met; what support and resources are available, and what the role of the MDSG is. Also, how the success of Member Development will be measured and assessed, together with an Action Plan, setting out specific targets required to deliver the Strategy.

Councillors are faced with a wide range of roles and responsibilities. These cannot be underestimated. With its consistent and structured approach to Member Development, the Strategy represents a major commitment by the Council to support its Members. If Councillors have this support, it helps them to carry out their roles, effectively and efficiently. This, in turn, helps to promote efficient decision making, strong representation and good governance.

Councillor Caroline Topping Leader of East Suffolk Council

(A Toping

Councillor Craig Rivett Conservative Group Leader

Councillor Peter Byatt Labour Group Leader Chris Bally
Chief Executive

## Context

Many people who are elected as Members have their own political views and core social values. Those in political groups will receive leadership and support from their own group.

The Strategy outlines the support that will be given to Councillors and any Co-opted Members to help them fulfil their roles and contribute to the delivery of the Council's Strategic Plan. The Strategy ensures that a long-term view is taken of Member Development but is also one which can flex to fit changing needs and priorities.

The Strategy recognises that Councillors are not employees of the Council and strives to help them seek a balance between their demanding roles, both inside, and outside, of the Council.

## **Vision and Values**

The vision for the Strategy is that all Councillors, and any Co-opted Members, have the necessary skills and knowledge to perform effectively and efficiently in their current roles, and to be able to develop those skills/knowledge for future roles in the Council.

To help achieve this vision, the key values that underpin the Strategy are:

- Development opportunities will be available to all Councillors and Co-opted Members irrespective of political allegiance.
- Member development will be based on the identified and agreed needs of the individual Councillor or Co-opted Member through their participation in the Member Development Plan (MDP) process.
- Member development will be delivered through methods, at locations, and at times, that
  ensure equality of access for Councillors or Co-opted Members' personal circumstances,
  backgrounds and learning styles.
- The Council has a learning culture that sees continuous development and life-long learning for Councillors and Co-opted Members as vital to its success.
- The Council acknowledges that Councillors and any Co-opted Members may have transferable skills from their work place and/or life experiences that can be used to help them perform their Council role.

## **Aims**

The Strategy has the following aims:

- 1. To create a clear framework for the development of Councillors and Co-opted Members based on their individual needs and the needs of the Council as a whole.
- 2. To ensure that all Councillors and Co-opted Members have the skills at a level that is suitable for their roles and responsibilities.
- 3. To ensure Councillors have the skills and knowledge necessary to oversee the delivery of high quality public services by the Council through their community leadership.
- 4. To ensure that Councillors and Co-opted Members feel confident and motivated to undertake their roles.
- 5. To ensure that Councillors and Co-opted Members are fully aware of their roles and responsibilities, legal requirements and matters of good practice as a means of delivering good governance.
- 6. To support the continued development of Councillors and Co-opted Members and help prepare them for roles that they may fulfil in the future.
- 7. To ensure a consistency of approach to Member development.
- 8. To attract and retain high calibre Councillors from as wide a range of backgrounds as possible.

## **Overall Management and Monitoring of the Strategy**

Member development must be undertaken and managed if the Strategy is to be successful. To do this, it is vital that Councillors play an integral part in the management of the development programme.

The MDSG will advise the Council on all Member development matters and will evaluate the programme of Member Development to ensure that it is responsive to Members' needs as follows:

- The MDSG will evaluate the implementation and effectiveness of this Strategy. If necessary, it will be updated to take account of lessons learned, Member feedback, latest developments and best practice.
- Where possible, Members will be asked to complete evaluation forms after each training session in the core programme either via a paper form at the session or electronically afterwards. Members attending externally provided courses will be encouraged to provide feedback to the Council on them to ensure that value for money is obtained.

- Member Development Plan (MDP) meetings will be offered to all new Councillors within 6
  months of their election with a review taking place annually afterwards or earlier on request.
  The review meeting will include an opportunity for Members to comment on the training
  provided since their initial review and to assess the impact training has had on their ability
  and capacity to carry out their role, and any ongoing benefits.
- During the period covered by the Strategy, at least one comprehensive survey of Members will be undertaken to investigate a range of issues relating to their needs and their views of the services provided for them.
- Where appropriate, exit interviews will be undertaken with Members who have resigned or who are not seeking re-election to determine whether Member Development opportunities contributed to their decision.

Evaluation and feedback will be analysed and will inform the provision of Member training and will shape future policies. Each year, the MDSG will review the feedback that is received in respect of Member Development and share this information with other Councillors, and if necessary, with Cabinet. Significant issues will be brought to the attention of the MDSG at other times, if required.

## **Member Development Steering Group**

The Strategy is owned by the Council as a whole. However, it will be the responsibility of the MDSG and the Democratic Services team to ensure that the Strategy is reviewed and updated to reflect any changes arising from external and internal factors, and that it continues to be fit for purpose.

## **Role and Composition**

The MDSG will include representatives from all the political groups that make up the Full Council, with officer support being provided by a Democratic Services Officer.

The Group will meet a minimum of 4 times a year to agree and review training and development for Councillors and any Co-opted Members.

The main purpose of the MDSG is to:

- Provide strong leadership and guidance in respect of Member Development.
- Develop a comprehensive Member Development Programme.
- Ensure that learning and development is effective in building capacity and ensuring that Councillors have the necessary skills and knowledge to carry out their community leadership roles effectively.

## **Terms of Reference**

- To champion and encourage Member development.
- To monitor and review the Strategy and associated documents/processes on an at least an annual basis.
- To shape and prioritise Member Development, e.g. New Member induction Programme, Prospective Councillor Events, training and development needs identified through MDP or other means etc.
- To oversee the development of a comprehensive Member Development Programme, that takes advantage of partnership opportunities with other local authorities and promotes best practice for the delivery of Member Development.
- To ensure that the Council provides Member Development that complies with the principles of the Charter and / or Charter Plus for Member Development.
- To encourage effective Member / officer working relationships in accordance with the Code of Conduct and to ensure that all Councillor roles are explained clearly.
- To assist in the development of effective evaluation to ensure the effectiveness of the Member Development Programme and to make best use of resources.
- To maintain a dialogue with national and regional bodies supporting Member Development and to explore external sources of funding for Member Development.
- To receive regular update reports on Member Development within the Council, to review Member attendance at Member Development events and to retain an overview of the Member Development budget.
- To ensure equal access for all Councillors to training and development and to promote the use of information technology for and by Members.

## **How Member Development Needs will be Identified**

Member development needs will be identified through the following four main avenues:

## 1. Corporate Training Needs

The environment in which local government operates may change frequently and fundamentally. This is because of changes in the law, corporate priorities, or changes to local government services/structures. The Council must be alert to these changes and be ready to adapt its learning and development to suit every circumstance, and to fill any gaps in skills and knowledge that arise.

## 2. Role of Members

It is vital that Member Development and this Strategy relate directly to the roles and duties that Members have to fulfil. To ensure this, the Council has developed a number of Role Descriptions for Councillors which are included in the Council's Constitution. The MDSG will ensure that there is a programme of development that enables Councillors and Co-opted Members to have the skills and knowledge to fulfil the specific roles identified. Each newly elected Councillor or Co-opted Member will be invited to participate in an induction programme relevant to their role.

## 3. Specialist Role Needs

Many Members will have additional roles that they currently carry out, or roles that they aspire to, in the future, and these will require specialist or more focused training. These roles include:

- Chair or Vice-Chair of Committees or Sub-Committees
- Leadership, for example Leader of the Council or Leader of a Political Group
- Cabinet Member or Shadow Portfolio Holders
- Regulatory Committees such as Licensing and Planning which exercise quasi-judicial functions
- Scrutiny
- Audit and Governance
- Civic and ceremonial protocols

## 4. Identifying Personal Development Needs

The skills needed to carry out the roles listed in 1-3 above set the training needs for Councillors, which are also linked to the delivery of the Strategic Plan. However, for a truly effective training needs analysis which identifies specific development needs for individual Members, a more indepth discussion is needed on a one-to-one basis. This can best be achieved through participation in the MDP process. This involves:

- Participation in an individual Member Development Plan meeting where Councillors can identify any gaps in their skills / knowledge to inform their development needs.
- Considering other relevant, necessary skills eg presentational skills, speed reading, public speaking etc.
- Discussions with Political Group Leaders or the Democratic Services Team.
- Reviewing the impact of learning and development through the MDP process as well as feedback received through course evaluation.
- Councillors maintaining their own personal development / training records and regularly reviewing if there any gaps in their skills / knowledge.

Based on the above, an overall Member Development Programme will be developed each year but will be reviewed by the MDSG on a regular basis to ensure that it is responsive to the needs of Members and the Council.

In addition, a Skills Audit of Councillors will be undertaken within the first year of the term of office to enable the Council to utilise the skills and experience available to better serve residents.

## **How Member Development Needs will be Met**

To support the diverse development needs of Councillors and Co-opted Members, a range of options will be made available to suit different learning styles and individual circumstances. In some cases, these can be delivered through the Council's own internal resources or, where necessary, specialist providers with a proven track records in terms of training will be brought in. Potential development delivery methods may include:

- Training courses
- Informal in-house briefings and workshops, including joint Member / officer training where appropriate
- External conferences and seminars
- Member briefings
- Written learning materials
- Peer Mentors
- E-Learning packages
- Distance learning packages
- Visits to other Councils or relevant partners
- Shadowing opportunities
- Sharing of knowledge amongst other Elected Members
- Personal research or preparation for specific projects.

Councillors will be encouraged to be involved in Member Development, where appropriate, by leading workshops, disseminating expert knowledge, offering mentoring or by encouraging the take-up of Member Development opportunities. The delivery of these activities will also be considered as contributing towards a Member's own continued professional development and can be a method of achieving goals identified on their specific Member Development Plan. Any training and development relevant to a Member's duties and roles which is acquired elsewhere eg safeguarding through an employer etc can also be recorded on a Member's training record.

## **Support for Prospective and New Councillors**

East Suffolk Council is keen to attract Members from all different backgrounds to join the Council, including those people who are not necessarily part of established political groups. Such people might require some additional information, and support, on what it is like to be a Councillor, such as details of the potential time commitments, the benefits of being a Councillor, as well as some of the challenges.

The following specific support will be offered to prospective Councillors:

- A media campaign to attract and support prospective Councillors will commence at least 6
  months before the elections and drop-in sessions will be available with Elections and
  Democratic Services staff, to provide information on being a councillor.
- A candidate pack will give information on the process for standing for election and the required forms to be completed, as well as brief details on what it means to be an East Suffolk Councillor.

• Candidates will be encouraged to observe Council and Committee meetings to further their understanding of how the Council operates.

The following specific support will be offered to New Councillors:

- After the elections, each new Councillor will be provided with an Induction Guide providing a more detailed introduction to the Council and practical information about being a Councillor.
- A comprehensive Induction Programme will be provided to ensure that newly-elected Councillors can quickly participate fully in the business of the Council. This will include an opportunity to meet senior officers, find out about the Council's key priorities, be given information to get them started and receive basic training on key areas such as the Code of Conduct.
- Details of the Democratic Services Team will be given to provide support with information and signposting.
- Newly-elected Councillors will receive a tour of the Council offices at Lowestoft and Melton so they can familiarise themselves with the key locations and health and safety procedures for each building.
- Councillors who have been elected at by-elections will be provided with a similar Induction Programme and support.
- New Councillors will be offered a tour of key locations across the District.
- New Councillors will also be offered a Member Development Plan meeting within 6 months
  of being elected to identify any specific training needs.

In addition, Councillor Communication Guidelines (Appendix A) have been developed so that new Members understand the minimum level of service that residents can reasonably expect when contacting their District Councillor.

The Member Support Scheme (Appendix B) provides for Members to request peer support and/or mentoring by a more experienced Member which is particularly helpful for newly-elected colleagues as well as those Councillors stepping into key roles. This provides development benefits for both the mentor and the mentee. If requested, the LGA and other Councils will be approached to see if they can provide mentorship opportunities.

## Resources

Each year, the MDSG will identify the budget and resources that are needed to support Member Development and will refer any recommendations for the Member Development budget to Full Council (as part of the annual budget review process). These resources will be monitored by the MDSG and include:

- Financial budget allocation and other capacity to support Member Development activities
- Member support from within the Democratic Services Team
- Conference / Seminar attendance by specific postholders eg Cabinet Members, Group Leaders, Chairs of Committees etc

- Opportunities for cross-authority / partner training on a countywide, regional or national basis
- Specific training programmes provided by national / regional course providers eg Local Government Association, South East Employers etc.
- Relevant opportunities for learning through seminars, conferences or visits hosted by partners.

The budget for Member Development is currently set at £50,000 and has been profiled over a four year period to align with District Council Elections (£15,000 each in the first and second year and £10,000 per year thereafter). This allows the Council to make best use of resources and accommodate development needs immediately prior to and after all-out Elections.

## **Ongoing Commitment**

East Suffolk Council achieved "Charter Plus" Status in its own right in September 2020. Elections in May 2023, brought a change of administration, however, the new cross party MDSG have reiterated their commitment to Member Development by drawing up a new Action Plan which sets out specific pieces of work required to deliver the Member Development Strategy (Appendix C).

The Strategy and the Action Plan are flexible and dynamic, ensuring that the right support can be offered to Members, irrespective of any change in priorities there might be arising from national or local circumstances. For example, the aftermath of the Covid-19 pandemic saw a shift with most Members wanting to continue working and learning from home; and the recent elections saw 28 new Members returned, many of whom had never been involved in local politics so they need more support.

Meanwhile, the Member Development budget has been safeguarded and will be reviewed annually to ensure that it can provide the necessary training and upskilling that is required for all Members, with a particular emphasis on the development of a Leadership Programme for Cabinet Members and Chairs and Vice-Chairs, as well as continuing to support the 28 new Members with their role as an East Suffolk Councillor.



## **COUNCILLOR COMMUNICATION GUIDELINES**

East Suffolk Council is committed to delivering quality services. These Communication Guidelines outline the minimum level of service that members of the public can reasonably expect when contacting their District Councillor.

## We will:

- Respect your views and respond to you in a fair, objective, polite and helpful manner
- Respond as quickly as possible to all requests for information or services
- Respect your right to privacy and confidentiality
- Actively seek your views and feedback, acting on them appropriately
- Apologise if we get it wrong and put it right as quickly as possible

## If you visit us:

• If you have made an appointment we will ensure that you are seen at the time agreed, or keep you informed of any delay and the reasons for this

## If you telephone us:

• We will answer or respond to your call as soon as possible

## If you email or write to us:

- We aim to respond to letters within 14 days and emails within 7 days. If this is not possible, we will acknowledge your correspondence telling you why and we will give you a response date
- We will respond to you in plain language

## What we expect from you:

- Openness and honesty, giving as much information as possible to assist us in dealing with your enquiry, letting us know if you have any special needs
- Full co-operation and for you to be respectful when dealing with Councillors, as although we
  will do our best to help you, we will not tolerate abuse, threats or harassment, on or off
  Council premises.



## MEMBER SUPPORT SCHEME

The Member Support Scheme is available upon request and provides Councillors with a peer Mentor who is usually a Councillor from their own political group to be assigned to help with signposting and providing advice on all issues affecting the life of a Councillor.

For those Members who have formal leadership roles and may require specific support, Democratic Services will approach the LGA or another local authority to see if they are able to provide a suitable mentor.

The Scheme is not designed to replace the direct contact and access that all Councillors can expect when they wish to speak to their Group Leaders, the Chief Executive, Directors or Heads of Services. It is also not intended that it will create personal assistants or research assistants for individual Councillors as this work is undertaken by Political Group Support Officers (PGSO).

Democratic Services and Mentors can offer support and advice, especially during the first year after a Member is elected or if they have been appointed to a new role, and can help the Councillor understand the requirements of the role and develop their confidence. The Member Support Scheme should enable Councillors to:

- be more aware of where to go for information and support
- feel more confident in their representative and decision-making roles
- be able to make an early contribution to the work of the Council and representing their local community.

If Members need factual information about Council services and details about who to contact within the Council, or any other day to day information about Council business, contact can be made with the Democratic Services Team or their PGSO.

## What can a Councillor expect from Democratic Services, their PGSO or a Mentor?

- A friendly response to questions however trivial they may appear
- Support and advice from the Officer/Mentor's personal knowledge and experience
- Signposting to an appropriate officer or Councillor to take forward a query as needed this will
  usually be at service head or team leader level for any new service enquiry or it could be a
  Cabinet Member
- A sounding board to help the Councillor reflect on new experiences and issues raised
- A response to emails and telephone calls as promptly as possible
- A prompt response to requests to meet with the Democratic Services/PGSO/Mentor

The Member Support Scheme is informal and intended to be helpful, therefore, Councillors can make as much or as little use of it as they wish.

## MEMBER DEVELOPMENT STRATEGY ACTION PLAN

General	Actions	Date Completed by the end of
Seek reaccreditation for Charter Plus Status in 2023	Prepare submission in support of reaccreditation	November 2023
Deliver Member Development Plan (MDP) Programme	To offer Councillors an MDP  Review MDP process	December 2023 and annually thereafter August 2024
Deliver a Leadership Management Programme	Source a training provider for a comprehensive Leadership Management Programme, if possible in conjunction with neighbouring Authorities	March 2024
Understand Members' Skills and Knowledge	To undertake a Member Skills Audit to make the best use of their skills and knowledge	January 2024
Development of a Councillor Handbook	To develop a Councillor Handbook which will guide Members through their term of office to incorporate practical information, contacts etc	July 2024
Deliver Member Development Training Programme	To develop a Councillor Development Pathway so Members can understand the routes of development they need for particular roles	April 2024
	To hold an annual Member Development Workshop including a review of Councillor Role Descriptions and inform the Annual Training Programme	April 2024
	To deliver a training programme that follows on from the Induction Programme to ensure Members are supported generally and in any new roles they hold	April 2024

	Review of training needs identified through MDPs and any training to assist with the delivery of corporate priorities	May Annually
	To review the training provided via feedback forms, including any suggestions for additional training	May Annually
	To create a training Programme based on the above for the following year, including sourcing any necessary external training providers	May Annually
	To undertake a Councillor Satisfaction Survey of Member support and engagement including communications	August 2024
Undertake review of the implementation and effectiveness of the Strategy	To review the training activities and expenditure in the previous year and the priorities and budgets for the year ahead	May annually
of the strategy	To review the Member Development Strategy to ensure it will continue to support Members deliver the aims and ambitions of the Our Direction 2028 Strategic Plan.	May 2024
Attract and support a diverse range of individuals thinking of	To raise the profile of the role and duties of a Councillor through community and business events/contacts	April 2027
becoming a Councillor	To review the candidate Information Pack including information about the Council, its political and officer structure and the role of a Councillor	August 2026
	Hold prospective Be a Councillor events	February 2027
Support newly elected Councillors	Review format and content of the Councillor Induction Handbook/Guide	April 2027
	Review the format and content of the Induction Programme	April 2027
	Provide appropriate Induction arrangements in the event of a byelection	As and when required



## MEMBER DEVELOPMENT PROGRAMME 2023-2027

If you require this document in large print, audio or braille or in a different language, please email <a href="mailto:democraticservices@eastsuffolk.gov.uk">democraticservices@eastsuffolk.gov.uk</a> or telephone 01502 523521.

## **Background**

East Suffolk Council is proud to have achieved Charter Plus status for Councillor Development in September 2020 and is committed to supporting and developing Councillors in order to ensure that they can help support individuals, families and communities from across the whole District.

A cross party group of Councillors, including the three Group Leaders, regularly meet as a Member Development Steering Group and, using their knowledge and experience, have approved a Member Development Strategy and the key processes in the Strategy are identified below:



The Steering Group will also design and commission a Member Development Programme that will follow on from the successful Induction Programme which took place after the May 2023 elections. The Programme will provide a number of training/briefing sessions and site visits within the remainder of the first year to support Councillors to undertake their duties, together with sessions that provide specific training for individual roles, or for members of particular Committees.

## The Future

Development will continue over the four year term of office to ensure that East Suffolk Councillors are continually supported and up to date, particularly in relation to the latest legislation and priorities. The Member Development Strategy and Programme will be reviewed annually by the Member Development Steering Group.

As part of the Programme, the Steering Group will develop Councillor Development Pathways to ensure Members know what training is required for specific roles and also develop an enhanced Leadership offer and support for Members in their new roles including, where necessary, a bespoke programme of support for

individual Councillors. A Member Development Workshop will also be held annually and a possible Councillor Development Workshop involving Town and Parish Councillors as well as Youth Councillors will be explored.

## The Local Government Association Councillor Development Charter and Charter Plus

The Charter Mark and Charter Plus for Councillor Development is an accreditation similar to Investors in People (IIP) and is awarded to Councils for their constant commitment to Councillors' learning and development needs.

Waveney District Council, East Suffolk's predecessor authority, had a long and proud history of Member Development, having achieved the coveted 'gold standard' Charter Plus Award since 2009. East Suffolk Council confirmed its commitment towards Councillor Development and successfully achieved reaccreditation in September 2020 and again in December 2023.

## **Support for Members Accessing Member Development Opportunities**

To enable Councillors to take part in this Programme, East Suffolk Council will pay mileage and reimburse expenditure for care of children or dependent relatives. Details of the terms for these payments can be found in Part 5 of East Suffolk Council's <u>Constitution</u> on the website.

## **Member Development 2023-24**

Taking account of the Member Development Steering Group's recommendations, the first year of the Programme has been divided into four sections as follows:

- 1. **Induction Session** East Suffolk Councillors attended the Induction Session in May 2023 which was designed and programmed to ensure that Members felt informed and supported as soon as they were elected in May throughout their first few months in office, in order to carry out their duties as quickly and effectively as possible.
- 2. **Essential training and briefing sessions to aid all East Suffolk Councillors** Sessions are being organised to ensure that Councillors are up to date on legislation as well as having an understanding of how the Council and various services operate.
- 3. **Essential training sessions for specific Committees or roles** These are a combination of those sessions that are required to ensure Members understand the law relating to specific quasi-judicial Committees they are appointed to such as Planning and Licensing, and other sessions that will really help Members appointed to specific roles such as the Chairman of certain Committees.
- 4. **Useful training/briefing sessions and visits for East Suffolk Councillors** These are sessions that Councillors might find it useful to attend to get a broader understanding of the Council or will help them undertake their duties from a practical point of view.

Further sessions will be arranged for the remainder of 2023/24 and details of these will be emailed to Members as and when they become available. All sessions are generally held on Teams or in person at either East Suffolk House, Melton or the Riverside offices, Lowestoft. Members are asked to respond to the calendar invites for the training/briefing Sessions as soon as possible or email democraticservices@eastsuffolk.gov.uk.



# FULL COUNCIL Wednesday, 24 January 2024

Subject	Review of Polling Districts, Polling Places and Polling Stations 2023/24
Cabinet Member	Councillor Caroline Topping  Leader of the Council
Report Author(s)	Karen Last Electoral Services Manager  Karen.Last@eastsuffolk.gov.uk  01394 444324
Head of Service / Director	Chris Bally Chief Executive   Acting Returning Officer Chris.Bally@eastsuffolk.gov.uk

Is the report Open or Exempt?	OPEN
Category of Exempt	Not Applicable
Information and reason why it	
is <b>NOT</b> in the public interest to	
disclose the exempt	
information.	
Wards Affected:	All Wards

## Purpose and high-level overview

#### **Purpose of Report:**

The purpose of this report is to ask Council to approve the recommendations contained in the Review of Polling Districts, Polling Places and Polling Stations for 2023/24.

The formal review notice was published on 3 October 2023.

The consultation period commenced on 3 October 2023 and ended on 30 November 2023.

As part of the review, visits were made to some current and prospective polling stations.

The final recommendations can be found in Appendix A.

#### **Options:**

- 1. To approve the recommendations of the Polling District, Polling Place and Polling Station review for 2023/24 as per Appendix A. This will enable any changes to be included in the revised register on 1 February 2024 and to be used for any elections from February 2024.
- 2. To reject the recommendations of the Polling District, Polling Place and Polling Station review for 2023/24 as per Appendix A. The revised register would be published under existing arrangements and a further review would need to be carried out within the statutory timescales. It is unlikely that any changes could come into force for the next scheduled elections on 2 May 2024.

#### Recommendation/s:

That the recommendations, as set out in Appendix A to this report, be approved.

# **Corporate Impact Assessment**

#### **Governance:**

Legislation requires that electoral registers must be split by Polling District.

#### ESC policies and strategies that directly apply to the proposal:

Not applicable.

#### **Environmental:**

Not applicable.

#### **Equalities and Diversity:**

The Elections Act 2022 introduced changes to assist voters with disabilities at polling stations. All polling stations within East Suffolk have been assessed on this basis and meet accessibility criteria.

#### Financial:

The recommendations include employing one new building as a polling station in Melton and retiring two buildings in Lowestoft where the electors will be redistributed to other

stations already in use. It is therefore likely that the recommended changes will reduce the total cost of polling stations and temporary elections staff in East Suffolk.

It should be noted that for all external elections (Parliamentary, Police & Crime Commissioner, County and Parish) election costs are funded or recharged as appropriate.

#### **Human Resources:**

A net reduction of a single polling station will have a negligible impact on the temporary staffing requirements for an election. Temporary elections staff are employed directly by the (Acting) Returning Officer and not by East Suffolk Council.

#### ICT:

Not applicable.

#### Legal:

The Electoral Registration and Administration Act 2013 introduced the requirement for all local authorities to conduct a review of Parliamentary polling districts and polling places. This current review must have been started and completed between 1 October 2023 and 31 January 2025.

#### Risk:

It is possible that a change of polling station could result in voter confusion. A communication will be sent to those electors whose polling stations will change. A clear message will also be included on the poll card sent to those electors prior to the election.

# Ipswich, the Suffolk Coastal and the Waveney constituencies.

Members of Parliament for the Central Suffolk & North

- District Councillors
- County Councillors representing divisions within East Suffolk
- Town and Parish Councils (via Clerks)
- The Returning Officer for Central Suffolk & North Ipswich constituency
- The Chief Executive of Suffolk County Council
- Political Parties (via local Party agents/contacts)
- Accessibility groups (via Communities team)
- East Suffolk residents

#### VI2K

# External Consultees:

# **Strategic Plan Priorities**

	t the priorities of the <u>Strategic Plan</u> which are supported by	Primary	Secondary
•	proposal:	priority	priorities
	ct only one primary and as many secondary as appropriate)	priority.	prioritio
T01	Growing our Economy		
P01	Build the right environment for East Suffolk		
P02	Attract and stimulate inward investment		
P03	Maximise and grow the unique selling points of East Suffolk		
P04	Business partnerships		
P05	Support and deliver infrastructure		
T02	Enabling our Communities		
P06	Community Partnerships		
P07	Taking positive action on what matters most		
P08	Maximising health, well-being and safety in our District		
P09	Community Pride		
T03	Maintaining Financial Sustainability		
P10	Organisational design and streamlining services		
P11	Making best use of and investing in our assets		
P12	Being commercially astute		
P13	Optimising our financial investments and grant opportunities		
P14	Review service delivery with partners		
T04	Delivering Digital Transformation		
P15	Digital by default		
P16	Lean and efficient streamlined services		
P17	Effective use of data		
P18	Skills and training		
P19	District-wide digital infrastructure		
T05	Caring for our Environment		
P20	Lead by example		
P21	Minimise waste, reuse materials, increase recycling		
P22	Renewable energy		
P23	Protection, education and influence		
XXX	Governance		
XXX	How ESC governs itself as an authority	$\boxtimes$	
How	does this proposal support the priorities selected?		
The E	Electoral Registration and Administration Act 2013 introduced th	ne requiren	nent for all
local	authorities to conduct a review of Parliamentary polling districts	s and pollir	ng places.

## **Background and Justification for Recommendation**

#### **1** Background facts

1.1 The Electoral Registration and Administration Act 2013 introduced the requirement for all local authorities to conduct a review of Parliamentary polling districts and polling places. This current review must have been started and completed between 1 October 2023 and 31 January 2025.

#### **2** Current position

A polling district is a geographical area created by the sub-division of a UK Parliamentary constituency. A polling place is the area or building in which a polling station will be situated and a polling station is the room or building where the poll takes place.

The review requires the council to:

- Seek to ensure that all electors in the constituency have such reasonable facilities for voting as are practicable in the circumstances.
- Seek to ensure that so far as is reasonable and practicable, the polling
  places they are responsible for are accessible to all electors, and when
  considering the designation of a polling place, must have regard to the
  accessibility of people with disabilities.

The following cannot be considered as part of the review:

- Changes to district ward boundaries.
- Changes to polling districts that are aligned with parish boundaries. Parish boundaries can only be amended during a Community Governance Review

   a district-wide Community Governance Review was completed by East Suffolk Council in 2022.
- All polling stations are reviewed as a matter of course during the elections cycle.

  Review forms are completed by Presiding Officers and Polling Station Inspectors for each election and the stations are evaluated using the criteria laid down by the Electoral Commission.
- 2.3 The Boundary Commission for England has recently concluded the 2023 Review of Parliamentary constituencies in England. The report and recommendations have been submitted and approved by the Privy Council and Members of Parliament will be elected to the revised constituencies in the next General election.

This review is based on the current constituencies that cover East Suffolk, namely; Central Suffolk & North Ipswich, Suffolk Coastal and Waveney.

The recommended arrangements in Appendix A will remain relevant when the revised constituencies are in place.

3	How to address current situation	
3.1	· · ·	Il enable East Suffolk Council to meet the on and Administration Act 2013 in respect
3.2	The timeline and key stages of the review	v are:
	Publication of Formal Notice of Review Publication of current arrangements with ERO comments for future arrangements	3 October 2023 3 October 2023
	Consultation opens	3 October 2023
	Consultation closes Consider responses Proposals for new arrangements	30 November 2023 By 5 January 2024 24 January 2024
	Publish the conclusions of the review Revised electoral register published under new arrangements	25 January 2024 1 February 2024
3.3	The consultation period commenced on 3 November 2023.  As part of the consultation, the following of the review and invited to make comme	organisations/people were made aware
	<ul> <li>Coastal and the Waveney constitution</li> <li>District Councillors</li> <li>County Councillors representing of Town and Parish Councils (via Cle</li> </ul>	divisions within East Suffolk rks) Suffolk & North Ipswich constituency unty Council ents/contacts)
	The consultation was promoted on the Education channels and featured in various press put	
	Consultees were encouraged to provide of stations and alternative venues where ch	
3.4	The recommendations of the review can changes are as a result of the County Cou effect until the Suffolk County Council elections in 2027).	uncil electoral review and will not take
3.5	The changes identified in Appendix A are	as follows:
	Waveney Constituency:	
	2024	

- NCCGN (Gisleham North) Polling Station change from Bloodmoor Community Centre to Parish Room, Gisleham with NCCGS (Gisleham South).
  - Electoral areas align for all levels. Low turnout enables NCCGN voters to combine with NCCGS in single station.
- NCWWE (Whitton East) Polling Station change from Whitton Community Hall to St Lukes Church Centre with NCWWC (Whitton Centre).
   Electoral areas align for all levels. Low turnout enables NCWWE voters to combine with NCWWC in a single station.

#### 2025/2027

- NHNHC (Harbour Centre) This polling district will need to be split to accommodate the revised County Council divisions. Existing electors will be split across NHNHC (renamed to Harbour North) and NHNNS (renamed NHNHT – Harbour South) and will attend the assigned polling stations for those polling districts.
- NOBEA (Oulton Broad North East) This polling district will need to be split
  into two new polling districts (NOBNE and NOBNO) to accommodate the
  revised County Council divisions. Electors within NOBNE (Oulton Broad
  North East) will remain at Oulton Broad Community Centre. Electors in
  NOBNO (Oulton Broad North) will move to Commodore Mission Hall to
  combine with NOBSO (Oulton Broad South).
  Electoral areas align for all levels.
- A number of Polling District code and name changes as a result of the County Council electoral review.
- Once Worlingham Community Centre has been completed, the aim would be to move away from Worlingham School and utilise the Community Centre.

#### **Suffolk Coastal Constituency:**

#### 2024

No Changes recommended.

#### 2025/2027

- NKYSI (Sibton) Polling Station change from Peasenhall Assembly Hall to Yoxford Village Hall with NKYYO (Yoxford).
   Electoral areas will align for all levels. The current arrangement would result in a split County Division once the new arrangements take effect in 2025.
- SEFCE (Felixstowe Central) Electors within this polling district to be transferred to SEFCD (Felixstowe Central). SEFCE was created to enable a County Council by-election to be run when the Felixstowe boundary changes were made in 2021. Once the changes to County Council boundaries take effect, this will no longer be required.

Electors will remain at the current polling station.

 SMEME (Melton) - This polling district will need to be split into two new polling districts (SMEMN and SMEMS) to accommodate the revised County Council divisions. Electors within SMEMN (Melton North) will remain at Burness Parish Rooms. Electors in SMEMS (Melton South) will move to The Pavilion, Melton.

#### **Central Suffolk & North Ipswich Constituency**

#### 2024

No changes recommended.

#### 2025/2027

SKGWA (Kesgrave West) – This polling district will need to be split into two
polling districts (SKGCE and SKGWE) to accommodate the revised County
Council divisions. Electors within SKGCE (Kesgrave Central) will remain at
the Kesgrave Community and Conference Centre. Electors within SKGWE
(Kesgrave West) to merge with current SKGWB – Kesgrave West (to be
renamed SKGWE) and vote with the current electors at Kesgrave Baptist
Church Hall.

4	Reason/s for recommendation
4.1	The recommendations in Appendix A meet the requirements of the review as set out in legislation.
4.2	Publishing the revised register with new arrangements on 1 February 2024 means that any elections following this date will use these new arrangements. This includes the Parliamentary General election which needs to take place before 28 January 2025. The recommendations provide for more effective and convenient polling arrangements.

# **Appendices**

Appendices	5:
Appendix A	Schedule of Current & Proposed Polling Districts & Polling Places – Review
	2023.
Appendix B	Responses to Consultation

#### Schedule of Current & Proposed Polling Districts & Polling Places - Review 2023

ES/1830

Green or Yellow cell for Polling Station represents shared use of a venue

Polling Station	Polling District Code	Polling District Name	Parish	Parish Ward	CURRENT Parliamentary Constituency	PENDING Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	No. of voters allocated to venue (Dec 2022) * indicates split register	Forecast No. of voters allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
	NBEBA	Barnby	Barnby	-	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	422	422	No change necessary	-	No Change
Fortrey Heap Village Hall	NBENC	North Cove	North Cove	-	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	346	346	No change necessary	-	No Change
Blyburgate Hall	NBECE	Beccles Centre	Beccles	Beccles Centre	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	2,018	2,018	No change necessary	Previously at Public Hall but will maintain Blyburgate Hall for future elections	No Change
Blyburgate Hall	NBECO	Beccles Common	Beccles	Beccles Common	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	2,106	2,183	No change necessary	-	No Change
St Lukes Church, Beccles	NBEDA	Beccles Darby	Beccles	Beccles Darby	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	1,913	2,167	No change necessary	-	No Change
St Lukes Church, Beccles	NBERI	Beccles Rigbourne	Beccles	Beccles Rigbourne	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	2,035	2,035	No change necessary	-	No Change
Worlingham CEVCP School	NBEWO	Worlingham	Worlingham	-	Waveney	Lowestoft	Beccles & Worlingham	Beccles	Beccles & Kessingland	2,952*	2,952	No change necessary	Aiming to move to new Community Centre when opened	No Change
Barsham Village Hall	NBWBA	Barsham	Barsham	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	168	168	No change necessary	-	No Change
Bursham vinage nam	NBWSW	Shipmeadow	Shipmeadow	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	108	108	No change necessary	-	No Change
Dun van Cammunitu Cantra	NBWBC	Bungay Centre	Bungay	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	1,025	1,025	No change necessary	-	No Change
Bungay Community Centre	NBWBE	Bungay East	Bungay	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	1,043	1,043	No change necessary	-	No Change
Day of the Control	NBWBN	Bungay North	Bungay	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	967	967	No change necessary	-	No Change
Bungay Community Centre	NBWBS	Bungay South	Bungay	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	920	1,168	No change necessary	-	No Change
	NBWCR	South Elmham St. Cross	South Elmham St. Cross	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	81	81	No change necessary	-	No Change
	NBWMA	South Elmham St. Margaret	South Elmham St. Margaret	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	74	74	No change necessary	-	No Change
South Elmham St. Margaret Village Hall	NBWMI	South Elmham St. Michael	South Elmham St. Michael	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	46	46	No change necessary	-	No Change
	NBWPE	South Elmham St. Peter	South Elmham St. Peter	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	23	23	No change necessary	-	No Change
	NBWSA	South Elmham All Saints	South Elmham All Saints	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	107	107	No change necessary	-	No Change
	NBWEL	Ellough	Ellough	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	32	32	No change necessary	-	No Change
	NBWSH	Shadingfield	Shadingfield	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	127	127	No change necessary	-	No Change
Shadingfield Village Hall	NBWSO	Sotterley	Sotterley	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	92	92	No change necessary	-	No Change
	NBWWI	Willingham St. Mary	Willingham St. Mary	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	112	129	No change necessary	-	No Change
	NBWFL	Flixton (West)	Flixton (West)	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	142	142	No change necessary	-	No Change
Flixton Village Hall	NBWHO	Homersfield	Homersfield	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	127	127	No change necessary	-	No Change
	NBWIA	liketshall St. Andrew	liketshall St. Andrew	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	236	236	No change necessary	-	No Change
liketshall St Andrew Village Hall	NBWIJ	liketshali St. John	liketshall St. John (PM)	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	32	32	No change necessary	-	No Change
	NBWIL	Ilketshall St. Lawrence	liketshall St. Lawrence	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	138	138	No change necessary	-	No Change
St James & St Nicholas Community Centre	NBWJA	South Elmham St. James	South Elmham St. James (PM)	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	164	164	No change necessary	-	No Change
Mettingham Village Hall	NBWME	Mettingham	Mettingham	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	162	162	No change necessary	-	No Change
Ilketshall St Margaret Village Hall	NBWIM	liketshall St. Margaret	liketshall St. Margaret (PM)	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	122	122	No change necessary		No Change
	NBWRE	Redisham Magna	Redisham (PM)	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	127	127	No change necessary	-	No Change
Ringsfield Village Hall	NBWRI	Ringsfield	Ringsfield	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	267	305	No change necessary	-	No Change
	NBWWE	Weston	Weston	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	170	170	No change necessary	-	No Change
Rumburgh & St Michael Village Hall	NBWRU	Rumburgh	Rumburgh	-	Waveney	Waveney Valley	Bungay & Wainford	Bungay	Bungay	257	276	No change necessary	-	No Change
Bloodmoor Community Centre	NCCEA	Carlton Colville East	Carlton Colville	-	Waveney	Lowestoft	Carlton Colville	Pakefield	Carlton Colville	2,109	2,109	No change necessary	-	No Change
Mutford & Rushmere Village Hall	NCCMU	Mutford	Mutford	-	Waveney	Lowestoft	Carlton Colville	Bungay	Beccles & Kessingland	414	425	No change necessary	-	No Change

	96											8		
Polling Station	Polling District Code	Polling District Name	Parish	Parish Ward	CURRENT Parliamentary Constituency	PENDING Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	No. of voters allocated to venue (Dec 2022) * indicates split register	Forecast No. of voters allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
Carlton Colville Community Centre	NCCSO	Carlton Colville South	Carlton Colville	-	Waveney	Lowestoft	Carlton Colville	Pakefield	Carlton Colville	2,837*	2,837	No change necessary	-	No Change
Parish Room, Gisleham	NCCGS	Gisleham South	Gisleham	-	Waveney	Lowestoft	Carlton Colville	Kessingland & Southwold	Beccles & Kessingland	302	302	No change necessary	-	No Change
Bloodmoor Community Centre	NCCGN	Gisleham North	Gisleham	-	Waveney	Lowestoft	Carlton Colville	Kessingland & Southwold	Beccles & Kessingland	273	273	No change necessary	Move to make a combined station with NCCGS at Parish Room, Gisleham	Parish Room, Gisleham
Jublilee Room - Uplands Community Centre	NCCNO	Carlton Colville North	Carlton Colville	-	Waveney	Lowestoft	Carlton Colville	Pakefield	Carlton Colville	1,529	1,529	No change necessary	-	No Change
Uplands Community Centre	NCWCW	Carlton West	Lowestoft	Lowestoft Elmtree Pending Lowestoft Uplands	Waveney	Lowestoft	Carlton & Whitton	Lowestoft South	Carlton Colville	1,247	1,247	Rename PD NCWUP - Lowestoft Uplands	-	No Change
	NCWCE	Carlton East	Lowestoft	Lowestoft Elmtree	Waveney	Lowestoft	Carlton & Whitton	Lowestoft South	Carlton & Whitton	754	754	Rename PD NCWEA - Lowestoft Elmtree	-	No Change
Uplands Community Centre	NCWSW	Oulton Broad South West	Oulton Broad	Oulton Broad South West	Waveney	Lowestoft	Carlton & Whitton	Lowestoft South	Carlton & Whitton	1,540	1,540	No change necessary	-	No Change
St Lukes Church Centre	NCWTC	Tom Crisp	Lowestoft	Lowestoft Tom Crisp	Waveney	Lowestoft	Carlton & Whitton	Pakefield	Carlton & Whitton	521	521	No change necessary	-	No Change
Homefield Avenue, Lowestoft	NCWWS	Whitton South	Lowestoft	Lowestoft Elmtree	Waveney	Lowestoft	Carlton & Whitton	Lowestoft South	Carlton & Whitton	1,305	1,305	Rename PD NCWEB - Lowestoft Elmtree	-	No Change
St Lukes Church Centre Homefield Avenue, Lowestoft	NCWWC	Whitton Centre	Lowestoft	Lowestoft Elmtree	Waveney	Lowestoft	Carlton & Whitton	Lowestoft South	Carlton & Whitton	1,669	1,669	Rename PD NCWEC - Lowestoft Elmtree	-	No Change
Whitton Community Hall	NCWWE	Whitton East	Lowestoft	Lowestoft Elmtree	Waveney	Lowestoft	Carlton & Whitton	Lowestoft South	Carlton & Whitton	790	790	Rename PD NCWED - Lowestoft Elmtree	Move to make a combined station with NCWWC at St Lukes Church Centre	St Lukes Church Centre, Lowestoft
Gunton St Benedicts Church Hall	NGSGU	Gunton	Lowestoft	Lowestoft Gunton	Waveney	Lowestoft	Gunton & St Margarets	Gunton	Gunton	2,589	2,627	No change necessary	-	No Change
Benjamin Britten Academy	NGSMC	St. Margarets Centre	Lowestoft	Lowestoft St Margarets East	Waveney	Lowestoft	Gunton & St Margarets	Oulton	Gunton	2,571*	2,611	No change necessary	-	No Change
Benjamin Britten Academy	NGSOE	Oulton East	Oulton	Oulton East	Waveney	Lowestoft	Gunton & St Margarets	Oulton	Gunton	349	349	No change necessary	-	No Change
Gunton Residents Meeting Hall	NGSME	St. Margarets East	Lowestoft	Lowestoft St Margarets East	Waveney	Lowestoft	Gunton & St Margarets	Oulton	Gunton	2,207	2,207	No change necessary	-	No Change
	NHBBL	Blyford	Blyford	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	76	76	No change necessary	-	No Change
Holton & Blyford Village Hall	NHBHO	Holton	Holton	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	673	697	No change necessary	-	No Change
	NHBSO	Sotherton	Sotherton	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	75	75	No change necessary	-	No Change
Brampton Village Hall	NHBBR	Brampton with Stoven	Brampton with Stoven	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Bungay	364	396	No change necessary	-	No Change
United Reformed Church Hall	NHBHN	Halesworth North	Halesworth	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	1,830	2,046	No change necessary	-	No Change
The Rifle Hall	NHBHS	Halesworth South	Halesworth	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	2,224	2,622	No change necessary	-	No Change
Spexhall Village Hall	NHBSP	Spexhall	Spexhall	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	160	160	No change necessary	-	No Change
Westhall Village Hall	NHBWE	Westhall	Westhall	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Halesworth	Bungay	299	331	No change necessary	-	No Change
Wissett Village Hall	NHBWI	Wissett	Wissett	-	Waveney	Waveney Valley	Halesworth & Blything	Halesworth	Halesworth	232	232	No change necessary	-	No Change
Wenhaston Village Hall	NHBWM	Wenhaston with Mells	Wenhaston with Mells	-	Suffolk Coastal	Waveney Valley	Halesworth & Blything	Blything	Halesworth	691	691	No change necessary	-	No Change
Beresford Road Evangelical Church	NHNHC (Part 1)	Harbour Centre	Lowestoft	Lowestoft Harbour & Normanston Pending Lowestoft Harbour North	Waveney	Lowestoft	Harbour & Normanston	Gunton	Harbour	1,549	1,585	PD is split between NHNHC and NHNNS as a result of County Council boundary review. PD to be renamed Harbour North. Parish Ward to become Lowestoft Harbour North in 2027.	Move to Dance Studio, Waterlane Leisure Centre	Dance Studio, Waterlane Leisure Centre
Dance Studio, Waterlane Leisure Centre	NHNHN	Harbour North	Lowestoft	Lowestoft Harbour & Normanston Pending Lowestoft Harbour North	Waveney	Lowestoft	Harbour & Normanston	Gunton	Harbour	2,071	2,086	No change necessary	-	No Change
Stella Maris Hall	NHNHS	Harbour South	Lowestoft	Lowestoft Harbour & Normanston Pending Lowestoft Harbour South	Waveney	Lowestoft	Harbour & Normanston	Gunton	Harbour	1,597	1,597	No change necessary	-	No Change
Scout Hall (4th Lowestoft Scouts)	NHNNN	Normanston North	Lowestoft	Lowestoft Harbour & Normanston Pending Lowestoft Normanston	Waveney	Lowestoft	Harbour & Normanston	Gunton	Oulton Broad & Normanston	2,583	2,583	Rename PD Lowestoft Normanston	-	No Change
St. Andrews Church	NHNNS	Normanston South	Lowestoft	Lowestoft Harbour & Normanston Pending Lowestoft Harbour South	Waveney	Lowestoft	Harbour & Normanston	Gunton	Harbour	3,387	4,022	Rename PD NHNHT - Harbour South	-	No Change
Beresford Road Evangelical Church	NHNHC (Part 2)	Harbour Centre	Lowestoft	Lowestoft Harbour & Normanston Pending Lowestoft Harbour South	Waveney	Lowestoft	Harbour & Normanston	Gunton	Harbour	635	Merged into NHNNS	PD is split between NHNHC and NHNNS as a result of County Council boundary review. PD to be renamed Harbour South. These electors to merge into NHNNS. Parish Ward to become Lowestoft Harbour South in 2027.	Move to St. Andrews Church	St. Andrews Church
St Edmunds Church Centre	NKLKL	Kessingland	Kessingland	-	Waveney	Lowestoft	Kessingland	Kessingland & Southwold	Beccles & Kessingland	3,516*	3,665	No change necessary	-	No Change
Salvation Army Church & Community Centre	NKPKN	Kirkley North	Lowestoft	Lowestoft Kirkley	Waveney	Lowestoft	Kirkley & Pakefield	Lowestoft South	Kirkley & Pakefield	2,610	2,633	No change necessary	-	No Change

	Polling				CURRENT	PENDING		1		No. of voters allocated to	Forecast No. of voters		<u>.</u>	
Polling Station	District Code	Polling District Name	Parish	Parish Ward	Parliamentary Constituency	Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	venue (Dec 2022) * indicates split register	allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
St Peters Church Hall	NKPKS	Kirkley South	Lowestoft	Lowestoft Kirkley	Waveney	Lowestoft	Kirkley & Pakefield	Lowestoft South	Kirkley & Pakefield	1,518	1,583	No change necessary	-	No Change
Waveney Gymnastics Club	NKPKW	Kirkley West	Lowestoft	Lowestoft Kirkley	Waveney	Lowestoft	Kirkley & Pakefield	Lowestoft South	Kirkley & Pakefield	1,536	1,536	No change necessary	-	No Change
Scout Hall (1st Pakefield Scouts)	NKPPE	Pakefield East	Lowestoft	Lowestoft Pakefield	Waveney	Lowestoft	Kirkley & Pakefield	Pakefield	Kirkley & Pakefield	960	960	No change necessary	-	No Change
Walmer Road Recreational Building (Kirkley & Pakefield FC)	NKPPN	Pakefield North	Lowestoft	Lowestoft Pakefield Pending Lowestoft Pakefield Park	Waveney	Lowestoft	Kirkley & Pakefield	Pakefield	Carlton & Whitton	1,472	1,472	Rename PD NKPPP - Lowestoft Pakefield Park Parish Ward	-	No Change
Seventh Day Adventist Church	NKPPS	Pakefield South	Lowestoft	Lowestoft Pakefield	Waveney	Lowestoft	Kirkley & Pakefield	Pakefield	Kirkley & Pakefield	2,349	2,349	No change necessary	-	No Change
The Church Room, Chediston	NKYCH	Chediston	Chediston	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	181	181	No change necessary	-	No Change
The Pavilion, Walpole	NKYCO	Cookley	Cookley	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	77	77	No change necessary	-	No Change
no comon, napolo	NKYWA	Walpole	Walpole	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	220	220	No change necessary	-	No Change
Cratfield Village Hall	NKYCR	Cratfield	Cratfield	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	274	274	No change necessary	-	No Change
	NKYHE	Heveningham	Heveningham		Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	95	95	No change necessary	-	No Change
The Hub, Huntingfield Village Hall	NKYHU	Huntingfield	Huntingfield	_	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	132	132	No change necessary	-	No Change
	NKYUB	Ubbeston	Ubbeston	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	71	71	No change necessary	-	No Change
Kelsale Village Hall	NKYKE	Kelsale Cum Carlton	Kelsale Cum Carlton	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Blything	Saxmundham & District	792	840	No change necessary	-	No Change
Linstead Village Hall	NKYLM	Linstead Magna	Linstead Magna	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	40	40	No change necessary	-	No Change
Linstead Village Hall	NKYLP	Linstead Parva	Linstead Parva	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	59	59	No change necessary	-	No Change
Peasenhall Assembly Hall	NKYPE	Peasenhall	Peasenhall	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Halesworth	431	431	No change necessary	-	No Change
Peasenhall Assembly Hall	NKYSI	Sibton	Sibton	-	Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Framlingham	Blyth Estuary	173	173	No change necessary	Move to make a combined station at Yoxford Village Hall - County Division alligned	Yoxford Village Hall
Yoxford Village Hall	NKYYO	Yoxford	Yoxford		Suffolk Coastal	Suffolk Coastal	Kelsale & Yoxford	Blything	Blyth Estuary	630	630	No change necessary	-	No Change
Somerleyton Village Hall	NLOAS	Ashby,Herringfleet & Somerleyton	Somerleyton, Ashby & Herrinafleet	-	Waveney	Lowestoft	Lothingland	Oulton	Oulton	329	404	No change necessary	-	No Change
Blundeston Village Hall	NLOBL	Blundeston	Blundeston	-	Waveney	Lowestoft	Lothingland	Oulton	Oulton	1,047	1,221	No change necessary	-	No Change
Blundeston Village Hall	NLOFL	Flixton (East)	Flixton (East)	-	Waveney	Lowestoft	Lothingland	Oulton	Oulton	36	36	No change necessary	-	No Change
Corton Methodist Church Hall	NLOCO	Corton	Corton	-	Waveney	Lowestoft	Lothingland	Gunton	Oulton	1,220	1,416	No change necessary	-	No Change
Lound Village Hall	NLOLO	Lound	Lound	-	Waveney	Lowestoft	Lothingland	Oulton	Oulton	299	299	No change necessary	-	No Change
Oulton Community Centre	NOBEA (Part 1)	Oulton Broad East	Oulton Broad	Oulton Broad North Pending Oulton Broad North East	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton	1,289	1,289	Split PD and rename NOBNE. PD to be named Oulton Broad North East	-	No Change
	NOBMW	St. Margarets West	Lowestoft	Lowestoft St Margarets West	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton	781	781	No change necessary	-	No Change
Oulton Community Centre	NOBON	Oulton North	Oulton	Oulton West	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton	1,336	1,464	No change necessary	-	No Change
Suiton community centre	NOBOW	Oulton West	Oulton	Oulton West	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton	494	494	No change necessary	-	No Change
Oulton Community Centre	NOBCH	Camps Heath	Oulton	Oulton West	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton	86	86	No change necessary	-	No Change
, , , , , , , , , , , , , , , , , , , ,	NOBOC	Oulton Centre	Oulton	Oulton West	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton	1,696	1,939	No change necessary	-	No Change
Oulton Community Centre	NOBEA (Part 2)	Oulton Broad East	Oulton Broad	Oulton Broad North	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton Broad & Normanston	617	617	Split PD and rename NOBNO. PD to be named Oulton Broad North	Move to Commodore Mission Hall	Commodore Mission Hall
Commodore Mission Hall	NOBSO	Oulton Broad South	Oulton Broad	Oulton Broad North	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton Broad & Normanston	1,049	1,049	No change necessary	-	No Change
Commodore Mission Hall	NOBWE	Oulton Broad West	Oulton Broad	Oulton Broad North	Waveney	Lowestoft	Oulton Broad	Oulton	Oulton Broad & Normanston	1,940	1,988	No change necessary	-	No Change
St Marks Church Centre	NOBSE	Oulton Broad South East	Oulton Broad	Oulton Broad South East	Waveney	Lowestoft	Oulton Broad	Lowestoft South	Oulton Broad & Normanston	1,588	1,588	No change necessary	-	No Change
Reydon Village Hall	NSORE	Reydon	Reydon	-	Suffolk Coastal	Suffolk Coastal	Southwold	Kessingland & Southwold	Blyth Estuary	2,143*	2,403	No change necessary	-	No Change
Stella Peskett Millennium Hall	NSOSO	Southwold	Southwold	-	Suffolk Coastal	Suffolk Coastal	Southwold	Kessingland & Southwold	Blyth Estuary	830	830	No change necessary	-	No Change
Walberswick Village Hall	NSOWA	Walberswick	Walberswick	-	Suffolk Coastal	Suffolk Coastal	Southwold	Blything	Blyth Estuary	285	285	No change necessary	-	No Change
	NWWBE	Benacre	Benacre (PM)	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Kessingland & Southwold	Blyth Estuary	53	53	No change necessary	-	No Change

Polling Station	Polling District Code	Polling District Name	Parish	Parish Ward	CURRENT Parliamentary Constituency	PENDING Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	No. of voters allocated to venue (Dec 2022) * indicates split register	Forecast No. of voters allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
Wrentham Village Hall	NWWCO	Covehithe	Covehithe (PM)	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Kessingland & Southwold	Blyth Estuary	26	26	No change necessary	-	No Change
	NWWWR	Wrentham	Wrentham	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Halesworth	Blyth Estuary	800	884	No change necessary	-	No Change
Blythburgh Village Hall	NWWBL	Blythburgh with Bulcamp and Hinton	Blythburgh with Bulcamp and Hinton	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Blything	Blyth Estuary	265	265	No change necessary	-	No Change
	NWWBR	Bramfield	Bramfield	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Blything	Blyth Estuary	295	295	No change necessary	-	No Change
Bramfield Village Hall	NWWTH	Thorington	Thorington	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Blything	Blyth Estuary	45	45	No change necessary	-	No Change
Darsham Village Hall	NWWDA	Darsham	Darsham	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Blything	Blyth Estuary	356	418	No change necessary	-	No Change
New Reading Room	NWWDU	Dunwich	Dunwich (PM)	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Blything	Blyth Estuary	97	97	No change necessary	-	No Change
Francisco VIII and Hall	NWWFR	Frostenden	Frostenden	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Halesworth	Blyth Estuary	149	149	No change necessary	-	No Change
Frostenden Village Hall	NWWSC	South Cove	South Cove	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Kessingland & Southwold	Blyth Estuary	17	17	No change necessary	-	No Change
Makasa Millana Hall	NWWHE	Henstead	Henstead with Hulver Street	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Kessingland & Southwold	Blyth Estuary	283	283	No change necessary	-	No Change
Hulver Village Hall	NWWRU	Rushmere	Rushmere (PM)	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Kessingland & Southwold	Beccles & Kessingland	70	70	No change necessary	-	No Change
Old School Room	NWWUG	Uggeshall	Uggeshall	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Halesworth	Blyth Estuary	137	137	No change necessary	-	No Change
Westleton Village Hall	NWWWE	Westleton	Westleton	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Blything	Blyth Estuary	390	410	No change necessary	-	No Change
Wangford Community Centre	NWWWH	Wangford with Henham	Wangford and Henham	-	Suffolk Coastal	Suffolk Coastal	Wrentham, Wangford & Westleton	Halesworth	Blyth Estuary	462	486	No change necessary	-	No Change
Aldeburgh Church Hall	SALAL	Aldeburgh	Aldeburgh	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Aldeburgh & Leiston	Aldeburgh & Leiston	2,002	2,002	No change necessary	-	No Change
Ogilvie Pavilion and Sports Ground (Thorpeness Sports Pavilion)	SALAT	Aldringham Cum Thorpe	Aldringham Cum Thorpe	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Aldeburgh & Leiston	Aldeburgh & Leiston	697	697	No change necessary	-	No Change
Benhall & Sternfield	SALBE	Benhall	Benhall	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Wilford	Saxmundham & District	499	343	No change necessary	-	No Change
Ex-Servicemens Club	SALST	Sternfield	Sternfield	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Wilford	Saxmundham & District	97	97	No change necessary	-	No Change
Friston Village Hall	SALFR	Friston	Friston	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Wilford	Aldeburgh & Leiston	292	292	No change necessary	-	No Change
Knodishall Village Hall	SALKN	Knodishall	Knodishall	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Aldeburgh & Leiston	Aldeburgh & Leiston	655	655	No change necessary	-	No Change
Long Shop Museum (The Garrett Room)	SALLA	Leiston	Leiston	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Aldeburgh & Leiston	Aldeburgh & Leiston	2,255	2,255	No change necessary	-	No Change
Leiston Community Centre	SALLE	Leiston	Leiston	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Aldeburgh & Leiston	Aldeburgh & Leiston	2,213	2,227	No change necessary	-	No Change
Middleton Village Hall	SALMI	Middleton	Middleton	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Blything	Blyth Estuary	324	324	No change necessary	-	No Change
Snape Village Hall	SALSN	Snape	Snape	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Wilford	Saxmundham & District	556	556	No change necessary	-	No Change
Theberton Jubilee Community Hall	SALTH	Theberton	Theberton	-	Suffolk Coastal	Suffolk Coastal	Aldeburgh & Leiston	Blything	Blyth Estuary	240	240	No change necessary	-	No Change
The Church Room, Bredfield	SCFBO	Boulge	Boulge (PM)	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	22	22	No change necessary	-	No Change
The Church Room, Breuneiu	SCFBR	Bredfield	Bredfield	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	274	290	No change necessary	-	No Change
	SCFBU	Burgh	Burgh (PM)	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	151	151	No change necessary	-	No Change
Grundisburgh Sports Pavilion	SCFGR	Grundisburgh	Grundisburgh	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	1,250	1,362	No change necessary	-	No Change
	SCFCU	Culpho	Culpho	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	45	45	No change necessary	-	No Change
Charefield Village 11-11	SCFCH	Charsfield	Charsfield	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	301	332	No change necessary	-	No Change
Charsfield Village Hall	SCFDE	Debach	Debach (PM)	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	68	68	No change necessary	-	No Change
Clopton Village Hall	SCFCL	Clopton	Clopton	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	266	266	No change necessary	-	No Change
Dallinghoo Jubilee Hall	SCFDA	Dallinghoo	Dallinghoo (PM)	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	146	146	No change necessary	-	No Change

B	1	2						li .				1		All
Polling Station	Polling District Code	Polling District Name	Parish	Parish Ward	CURRENT Parliamentary Constituency	PENDING Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	No. of voters allocated to venue (Dec 2022) * indicates split register	Forecast No. of voters allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
Dealings Village Hall	SCFGB	Great Bealings	Great Bealings	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	223	223	No change necessary	-	No Change
Bealings Village Hall	SCFLB	Little Bealings	Little Bealings	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	374	374	No change necessary	-	No Change
Hasketon Victory Hall	SCFHA	Hasketon	Hasketon	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	341	341	No change necessary	-	No Change
Otley Village Hall	SCFOT	Otley	Otley	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	599	599	No change necessary	-	No Change
Playford Parish Hall	SCFPL	Playford	Playford	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	181	181	No change necessary	-	No Change
Rushmere St Andrew Village Hall	SCFRV	Rushmere St Andrew Village	Rushmere St Andrew	Rushmere St Andrew Village	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Kesgrave & Rushmere St Andrew	Carlford	920	1,039	No change necessary	-	No Change
Witnesham Village Hall	SCFSW	Swilland	Swilland	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	137	137	No change necessary	-	No Change
witheshall village Hall	SCFWI	Witnesham	Witnesham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	726	823	No change necessary	-	No Change
Tuddenham Village Hall	SCFTU	Tuddenham St Martin	Tuddenham St Martin	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	305	350	No change necessary	-	No Change
Westerfield Village Hall	SCFWE	Westerfield	Westerfield	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Carlford & Fynn Valley	Carlford	Carlford	409	589	No change necessary	-	No Change
Alderton Village Hall	SDEAL	Alderton	Alderton	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	378	378	No change necessary	-	No Change
Aiderton vinage fidii	SDERA	Ramsholt	Ramsholt (PM)	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	17	17	No change necessary	-	No Change
Bawdsey Village Hall	SDEBA	Bawdsey	Bawdsey	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	265	265	No change necessary	-	No Change
Boyton Village Room	SDEBO	Boyton	Boyton	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	125	125	No change necessary	-	No Change
Bromeswell Village Hall	SDEBR	Bromeswell	Bromeswell	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	257	257	No change necessary	-	No Change
Butley Village Hall	SDEBU	Butley	Butley	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	148	148	No change necessary	-	No Change
Duttey Village Hall	SDECA	Capel St Andrew	Capel St Andrew	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	57	57	No change necessary	-	No Change
Eyke Village Hall	SDEEY	Eyke	Eyke	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	290	310	No change necessary	-	No Change
Hollesley Village Hall	SDEHO	Hollesley	Hollesley	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	1,061	1,072	No change necessary	-	No Change
Crompton Hall	SDESH	Sutton Heath	Sutton Heath	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	731	731	No change necessary	-	No Change
Shottisham Trust Hall	SDESM	Shottisham	Shottisham	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	130	130	No change necessary	-	No Change
Sutton Village Memorial Hall	SDESU	Sutton	Sutton	-	Suffolk Coastal	Suffolk Coastal	Deben	Wilford	Wilford	279	279	No change necessary	-	No Change
Old Felixstowe Community Centre	SEFEA	Felixstowe East	Felixstowe	Felixstowe East	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	1,589	1,623	No change necessary	-	No Change
Old Felixstowe Community Centre	SEFEB	Felixstowe East	Felixstowe	Felixstowe East	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	1,373	1,453	No change necessary	-	No Change
Town Ground Pavilion	SEFEC	Felixstowe East	Felixstowe	Felixstowe East	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	560	560	No change necessary	-	No Change
Town Ground's availon	SEFED	Felixstowe East	Felixstowe	Felixstowe East	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe North & Trimley	Felixstowe Clifflands	394	898	No change necessary	-	No Change
Brackenbury Sports Centre	SEFCA	Felixstowe Central	Felixstowe	Felixstowe Central	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	783	783	No change necessary	-	No Change
Sidentifically operate centre	SEFCB	Felixstowe Central	Felixstowe	Felixstowe Central	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	664	664	No change necessary	-	No Change
Trinity Methodist Church Main Hall	SEFCC	Felixstowe Central	Felixstowe	Felixstowe Central	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	1,242	1,242	No change necessary	-	No Change
	SEFCD	Felixstowe Central	Felixstowe	Felixstowe Central	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Clifflands	864	864	No change necessary	-	No Change
St. Andrews Church, Felixstowe	SEFCE Merge with SEFCD	Felixstowe Central	Felixstowe	Felixstowe Central	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe North & Trimley	Felixstowe Clifflands	107	107	Will merge SEFCD/SEFCE in 2025 (when new County boundaries are implemented)	-	No Change
St Johns Meeting Room, Felixstowe	SEFSA	Felixstowe South	Felixstowe	Felixstowe South	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Maritime	1,371	1,393	No change necessary	-	No Change
St Edmund Church Hall, Felixstowe	SEFSB	Felixstowe South	Felixstowe	Felixstowe South	Suffolk Coastal	Suffolk Coastal	Eastern Felixstowe	Felixstowe Coastal	Felixstowe Maritime	1,694	1,788	No change necessary	-	No Change
Badingham Village Hall	SFRBA	Badingham	Badingham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	396	396	No change necessary	-	No Change
Bruisyard Village Hall	SFRBD	Bruisyard	Bruisyard	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	125	125	No change necessary	-	No Change
Brandeston Village Hall	SFRBR	Brandeston	Brandeston	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	229	229	No change necessary	-	No Change

	4	1			1	1	10	II.	1		T.		3	
Polling Station	Polling District Code	Polling District Name	Parish	Parish Ward	CURRENT Parliamentary Constituency	PENDING Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	No. of voters allocated to venue (Dec 2022) * indicates split register	Forecast No. of voters allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
	SFRCM	Cretingham	Cretingham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	172	172	No change necessary	-	No Change
Monewden Village Hall	SFRHO	Ноо	Ноо	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	62	62	No change necessary	-	No Change
	SFRMO	Monewden	Monewden	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	111	111	No change necessary	-	No Change
Cransford Village Hall	SFRCR	Cransford	Cransford (PM)	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	133	133	No change necessary	-	No Change
Dennington Village Hall	SFRDE	Dennington	Dennington	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	444	444	No change necessary	-	No Change
	SFREA	Easton	Easton	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	299	299	No change necessary	-	No Change
Easton Village Hall	SFRLE	Letheringham	Letheringham	<del>-</del>	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	52	52	No change necessary	-	No Change
Earl Soham Village Hall	SFRES	Earl Soham	Earl Soham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Framlingham & Wickham Market	348	348	No change necessary	-	No Change
United Free Church	SFRFB	Framlingham	Framlingham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	1,958	1,980	No change necessary	-	No Change
Castle Community Rooms	SFRFA	Framlingham	Framlingham		Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	1,386	1,386	No change necessary	-	No Change
Great Glemham Village Hall	SFRGG	Great Glemham	Great Glemham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	180	180	No change necessary	-	No Change
Kettleburgh Village Hall	SFRKE	Kettleburgh	Kettleburgh	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Carlford	Carlford	209	236	No change necessary	-	No Change
Parham Village Hall	SFRPA	Parham	Parham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	232	232	No change necessary	-	No Change
Rendham Village Hall	SFRRE	Rendham	Rendham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Saxmundham & District	203	203	No change necessary	-	No Change
Training Room, Foxearth Nursing Home	SFRSA	Saxtead	Saxtead	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Framlingham & Wickham Market	299	299	No change necessary	-	No Change
Sweffling Village Hall	SFRSW	Sweffling	Sweffling	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Framlingham	Framlingham	Saxmundham & District	161	161	No change necessary	-	No Change
Kesgrave Roman Catholic Church Meeting Room	SKGEA	Kesgrave East	Kesgrave	Kesgrave East	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Kesgrave	2,865*	2,865	No change necessary	-	No Change
Kesgrave Roman Catholic Church Meeting Room	SKGMA	Martlesham West	Martlesham	Martlesham West	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Kesgrave	188	188	No change necessary	-	No Change
Kesgrave New Scout Hall	SKGEB	Kesgrave East	Kesgrave	Kesgrave East	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Kesgrave	2,100	2,100	No change necessary	-	No Change
Kesgrave Community & Conference Centre	SKGWA (Part 1)	Kesgrave West Part 1	Kesgrave	Kesgrave West Pending Kesgrave Central	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Kesgrave	3,669*	3,669	Rename PD to SKGCE. Redraw boundary in line with County Council Boundary Review.	-	No Change
Kesgrave Community & Conference Centre	SKGWA (Part 2)	Kesgrave West Part 2	Kesgrave	Kesgrave West	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Rushmere St Andrew	269	Merged into SKGWE (currently SKGWB)	Merge electors into SKGWE (currently SKGWB). Redraw boundary in line with County Council Boundary Review.		Kesgrave Baptist Church Hall
Kesgrave Baptist Church Hall	SKGWB	Kesgrave West	Kesgrave	Kesgrave West	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Rushmere St Andrew	1,445	1,714	Rename PD SKGWE. Redraw boundary to include County Council Boundary Review.		No Change
	SKGRB	Rushmere St Andrew Beech	Rushmere St Andrew	Rushmere St Andrew Beech	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Kesgrave	Kesgrave & Rushmere St Andrew	Rushmere St Andrew	685	685	No change necessary	-	No Change
Burness Parish Room	SMEME (Part 1)	Melton	Melton	Pending Melton North	Suffolk Coastal	Suffolk Coastal	Melton	Wickham	Wilford	1,945	1,945	Rename PD SMEMN - Melton North as result of County Council Electoral Review.	-	No Change
Burness Parish Room	SMEME (Part 2)	Melton	Melton	Pending Melton South	Suffolk Coastal	Suffolk Coastal	Melton	Wickham	Woodbridge	1,643	1,643	Rename PD SMEMS - Melton South as result of County Council Electoral Review	Move to The Pavilion, Melton. Subject to approval from Melton Parish Council who operate the facility	The Pavilion - Melton
	SMPBR	Brightwell	Brightwell	-	Suffolk Coastal	Suffolk Coastal	Martlesham & Purdis Farm	Martlesham	Rushmere St Andrew	46	46	No change necessary	-	No Change
Foxhall Suite, Trinity Park	SMPFO	Foxhall	Foxhall	-	Suffolk Coastal	Suffolk Coastal	Martlesham & Purdis Farm	Martlesham	Rushmere St Andrew	236	236	No change necessary	-	No Change
	SMPPF	Purdis Farm	Purdis Farm	<del>-</del>	Suffolk Coastal	Suffolk Coastal	Martlesham & Purdis Farm	Martlesham	Rushmere St Andrew	1,581	1,581	No change necessary	-	No Change
Martlesham Community Centre	SMPMA	Martlesham	Martlesham	Martlesham	Suffolk Coastal	Suffolk Coastal	Martlesham & Purdis Farm	Martlesham	Martlesham	1,898	2,757	No change necessary	-	No Change
Martlesham Heath Pavilion	SMPMB	Martlesham	Martlesham	Martlesham	Suffolk Coastal	Suffolk Coastal	Martlesham & Purdis Farm	Martlesham	Martlesham	2,358	2,428	No change necessary	-	No Change
Bucklesham Village Hall	SOVBU	Bucklesham	Bucklesham	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	446	521	No change necessary	-	No Change
Vistan Chanak II-II	SOVFA	Falkenham	Falkenham	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	166	166	No change necessary	-	No Change
Kirton Church Hall	SOVKI	Kirton	Kirton	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	982	982	No change necessary	-	No Change

			1					et -		(c	1			
Polling Station	Polling District Code	Polling District Name	Parish	Parish Ward	CURRENT Parliamentary Constituency	PENDING Parliamentary Constituency	District Ward	CURRENT County Division	NEW FROM MAY 2025 County Division	No. of voters allocated to venue (Dec 2022) * indicates split register	Forecast No. of voters allocated to Venue (2027)	Comments on Polling District	Comments on Polling Station	Proposed Future Assigned Polling Place
Newbourne Village Hall	SOVHE	Hemley	Hemley (PM)	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	35	35	No change necessary	-	No Change
Newsourie Village Hall	SOVNE	Newbourne	Newbourne	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	204	204	No change necessary	-	No Change
Levington Village Hall	SOVLE	Levington	Levington	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	197	233	No change necessary	-	No Change
Levington Village Hall	SOVSH	Stratton Hall	Stratton Hall	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	16	16	No change necessary	-	No Change
Nacton Village Hall	SOVNA	Nacton	Nacton	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	620	620	No change necessary	-	No Change
Trimley St Martin Memorial Hall	SOVTN	Trimley St Martin	Trimley St Martin	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Felixstowe North & Trimley	Walton & Trimleys	1,693	2,184	No change necessary	-	No Change
Welcome Hall, Trimley	SOVTY	Trimley St Mary	Trimley St Mary	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Felixstowe North & Trimley	Walton & Trimleys	2,956*	2,956	No change necessary	-	No Change
Waldringfield Village Hall	SOVWA	Waldringfield	Waldringfield	-	Suffolk Coastal	Suffolk Coastal	Orwell & Villages	Martlesham	Martlesham	397	397	No change necessary	-	No Change
Blaxhall Village Hall	SROBL	Blaxhall	Blaxhall	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	160	160	No change necessary	-	No Change
Of and Town Hall	SROGE	Gedgrave	Gedgrave	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	26	26	No change necessary	-	No Change
Orford Town Hall	SROOR	Orford	Orford	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	500	506	No change necessary	-	No Change
	SROCH	Chillesford	Chillesford (PM)	<u>-</u>	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	125	129	No change necessary	-	No Change
Sudbourne Village Hall	SROIK	lken	lken	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	83	83	No change necessary	-	No Change
	SROSU	Sudbourne	Sudbourne	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	255	255	No change necessary	-	No Change
	SRORE	Rendlesham	Rendlesham	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wickham	Wilford	2,246	2,478	No change necessary	-	No Change
Rendlesham Community Centre	SROWA	Wantisden	Wantisden	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Wilford	16	16	No change necessary	-	No Change
Tunstall Community Hall	SROTU	Tunstall	Tunstall	-	Suffolk Coastal	Suffolk Coastal	Rendlesham & Orford	Wilford	Saxmundham & District	443	443	No change necessary	-	No Change
Tower Hall	SRURT	Rushmere St Andrew Tower	Rushmere St Andrew	Rushmere St Andrew Tower	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Rushmere St Andrew	Kesgrave & Rushmere St Andrew	Rushmere St Andrew	3,538*	3,592	No change necessary	-	No Change
The Fromus Community Centre	SSXSA	Saxmundham	Saxmundham	-	Suffolk Coastal	Suffolk Coastal	Saxmundham	Blything	Saxmundham & District	2,292	2,302	No change necessary	-	No Change
Saxmundham Market Hall	SSXSB	Saxmundham	Saxmundham	-	Suffolk Coastal	Suffolk Coastal	Saxmundham	Blything	Saxmundham & District	1,191	1,261	No change necessary	-	No Change
Christ Church	SWFPA	Felixstowe Port	Felixstowe	Felixstowe Port	Suffolk Coastal	Suffolk Coastal	Western Felixstowe	Felixstowe Coastal	Felixstowe Maritime	2,504	2,504	No change necessary	-	No Change
St Philips Church Hall	SWFPB	Felixstowe Port	Felixstowe	Felixstowe Port	Suffolk Coastal	Suffolk Coastal	Western Felixstowe	Felixstowe Coastal	Felixstowe Maritime	2,439	2,439	No change necessary	-	No Change
Colneis Division Guiding HQ	SWFPC	Felixstowe Port	Felixstowe	Felixstowe Port	Suffolk Coastal	Suffolk Coastal	Western Felixstowe	Felixstowe Coastal	Felixstowe Maritime	669	767	No change necessary	-	No Change
St Marys Church Hall	SWFWA	Felixstowe Walton	Felixstowe	Felixstowe Walton	Suffolk Coastal	Suffolk Coastal	Western Felixstowe	Felixstowe North & Trimley	Walton & Trimleys	1,222	1,222	No change necessary	-	No Change
Maidstone Hall	SWFWB	Felixstowe Walton	Felixstowe	Felixstowe Walton	Suffolk Coastal	Suffolk Coastal	Western Felixstowe	Felixstowe North & Trimley	Walton & Trimleys	1,946	2,218	No change necessary	-	No Change
Campsea Ashe Victory Hall	SWMCA	Campsea Ashe	Campsea Ashe	-	Suffolk Coastal	Central Suffolk & North Ipswich	Wickham Market	Wickham	Framlingham & Wickham Market	347	370	No change necessary	-	No Change
	SWMFA	Farnham	Farnham		Suffolk Coastal	Central Suffolk & North Ipswich	Wickham Market	Wilford	Saxmundham & District	90	90	No change necessary	-	No Change
Riverside Community Centre	SWMST	Stratford St Andrew	Stratford St Andrew	<del>-</del>	Suffolk Coastal	Central Suffolk & North Ipswich	Wickham Market	Wilford	Saxmundham & District	160	160	No change necessary	-	No Change
Hacheston Village Hall	SWMHA	Hacheston	Hacheston	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Wickham Market	Framlingham	Framlingham & Wickham Market	308	308	No change necessary	-	No Change
Little Glemham Village Hall	SWMLG	Little Glemham	Little Glemham	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Wickham Market	Framlingham	Framlingham & Wickham Market	137	137	No change necessary	-	No Change
Marlesford Community Centre	SWMMA	Marlesford	Marlesford	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Wickham Market	Framlingham	Framlingham & Wickham Market	182	182	No change necessary	-	No Change
Pettistree Village Hall	SWMPE	Pettistree	Pettistree	-	Suffolk Coastal	Central Suffolk & North Ipswich	Wickham Market	Wickham	Framlingham & Wickham Market	144	389	No change necessary	-	No Change
St Marys Church Hall	SWMUF	Ufford	Ufford	-	Suffolk Coastal	Central Suffolk & North Ipswich	Wickham Market	Wickham	Framlingham & Wickham Market	728	728	No change necessary	-	No Change
Wickham Market Village Hall	SWMWM	Wickham Market	Wickham Market	-	Central Suffolk & North Ipswich	Central Suffolk & North Ipswich	Wickham Market	Wickham	Framlingham & Wickham Market	1,804	1,804	No change necessary	-	No Change
Avenue Evangelical Church Hall	SWOFA	Woodbridge Farlingaye	Woodbridge	Woodbridge Farlingaye	Suffolk Coastal	Suffolk Coastal	Woodbridge	Woodbridge	Woodbridge	1,577	1,577	No change necessary	-	No Change
Fred Reynolds Centre	SWOKY	Woodbridge Kyson	Woodbridge	Woodbridge Kyson	Suffolk Coastal	Suffolk Coastal	Woodbridge	Woodbridge	Woodbridge	1,549	1,549	No change necessary	-	No Change
Woodbridge Community Hall	SWORI	Woodbridge Riverside	Woodbridge	Woodbridge Riverside	Suffolk Coastal	Suffolk Coastal	Woodbridge	Woodbridge	Woodbridge	1,615	1,615	No change necessary	-	No Change
St Johns Church Hall, Woodbridge	SWOSE	Woodbridge Seckford	Woodbridge	Woodbridge Seckford	Suffolk Coastal	Suffolk Coastal	Woodbridge	Woodbridge	Woodbridge	1,647	1,745	No change necessary	-	No Change

## **East Suffolk Council**

#### **Review of Polling District, Polling Places and Polling Stations**

#### **APPENDIX B - Consultation Responses**

Date	Respondee	spondee Polling District / Area Polling Station		Consultation Response	(A)RO Response
05/10/2023	Resident (Lowestoft)	St Margarets Centre / Oulton East	Benjamin Britten Academy	Not on public transport route for someone disabled its too far from a bus stop.  Access via my wheelchair is difficult because paths where tree is as you approach school are uneven and broken.  I didn't vote last time because I fell there the time before, too long a walk from bus stop ok if you drive.	Visit completed, polling station accessible, paths suitable for wheelchairs. Bus stops are situated 2 minutes, 5 minutes and 8 minutes away for the following services; 101, 1, 1A, X1, 981, BM12 and TS12. Elector previously requested postal vote but has made application, replacement postal vote application form sent.  No viable alternative polling station within area.
19/10/2023	Woodbridge Town Council	Woodbridge	All Woodbridge Polling Stations	The Council agree to make No Comment on t he local review of polling stations (noting that there were no proposed changes for Woodbridge)	Noted - no changes recommended
19/10/2023	Kesgrave Town Council	Kesgrave	All Kesgrave Polling Stations	The 'East Suffolk - Polling District & Polling Places Review 2023' was discussed at our full Town Council meeting on Monday 16 October 2023. Council are in agreement with the proposals, however would just like to ensure when polling cards are issued that if the polling station has changed then this is highlighted to avoid any confusion on voting day.	Noted - no changes recommended
24/11/2023	Little Bealings Parish Council	Little Bealings	Bealings Village Hall	The PC considered the consultation at a recent meeting and supports the retention of the current arrangements.	Noted - no changes recommended



# FULL COUNCIL Wednesday, 24 January 2024

Subject	Amendment to the Constitution: Planning Committee Member Call In Process
Cabinet Member	Councillor Kay Yule  Cabinet Member with responsibility for Planning and Coastal  Management
Report Author(s)	Katherine Scott  Principal Planner (Technical Lead, Development Management) <u>katherine.scott@eastsuffolk.gov.uk</u> Ben Woolnough  Planning Manager (Development Control)
Head of	ben.woolnough@eastsuffolk.gov.uk  Philip Ridley
Service	Head of Planning and Coastal Management <a href="mailto:philip.ridley@eastsuffolk.gov.uk">philip.ridley@eastsuffolk.gov.uk</a>
Director	Nick Khan Strategic Director Nick.khan@eastsuffolk.gov.uk

OPEN
Not applicable
None

## Purpose and high-level overview

#### **Purpose of Report:**

To ask Full Council to adopt proposed changes to East Suffolk Council's Constitution with respect to the consideration of planning applications by the Planning Referral Panel.

The changes have been proposed by Strategic Planning Committee and have been considered and supported by Audit and Governance Committee. However, only Full Council can make substantive changes to the Constitution.

#### **Options:**

That the Strategic Planning Committee's proposals of 3 July 2023 to amend the Constitution to introduce a Planning Committee Member Call in process and to amend the scheme of delegations in the Constitution, as detailed in this report, be implemented.

OR

That the Strategic Planning Committee's proposals of 3 July 2023 to amend the Constitution to introduce a Planning Committee Member Call in process and to amend the scheme of delegations in the Constitution, as detailed in this report, not be implemented.

#### Recommendation/s:

That the Council's Constitution be amended as per Strategic Planning Committee's proposals of 3 July 2023, to introduce a Planning Committee Member call in process and to amend the scheme of delegations, as detailed at sections 3.1 and 3.2 of this report.

## **Corporate Impact Assessment**

Governance:
Not applicable
ESC policies and strategies that directly apply to the proposal:
Our Direction 2028
Environmental:
Not applicable
Equalities and Diversity:
Not applicable
Financial:
Not applicable
Human Resources:
Not applicable
ICT:
Not applicable

# Legal: When making planning decisions, Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that regard is to be had to the Development Plan and that the determination shall be made in accordance with the plan unless material consideration indicates otherwise. In the case of East Suffolk, the Development Plan consists of the adopted local plans and any relevant Neighbourhood Plan, if there is one for the area. The decision should also be made in accordance with the National Planning Policy Framework unless there are material considerations to indicate otherwise. Risk: Not applicable

<b>External Consultees:</b>	Not applicable
-----------------------------	----------------

# **Strategic Plan Priorities**

this p	or the priorities of the Strategic Plan which are supported by proposal:  or only one primary and as many secondary as appropriate)	Primary priority	Secondary priorities
T01	Growing our Economy		
P01	Build the right environment for East Suffolk		
P02	Attract and stimulate inward investment		
P03	Maximise and grow the unique selling points of East Suffolk		
P04	Business partnerships		
P05	Support and deliver infrastructure		
T02	Enabling our Communities		
P06	Community Partnerships		
P07	Taking positive action on what matters most		
P08	Maximising health, well-being and safety in our District		
P09	Community Pride		
T03	Maintaining Financial Sustainability		
P10	Organisational design and streamlining services		
P11	Making best use of and investing in our assets		
P12	Being commercially astute		
P13	Optimising our financial investments and grant opportunities		
P14	Review service delivery with partners		
T04	Delivering Digital Transformation		
P15	Digital by default		
P16	Lean and efficient streamlined services		
P17	Effective use of data		
P18	Skills and training		
P19	District-wide digital infrastructure		
T05	Caring for our Environment		
P20	Lead by example		

P21	Minimise waste, reuse materials, increase recycling				
P22	Renewable energy				
P23	Protection, education and influence				
XXX	Governance				
XXX	How ESC governs itself as an authority	$\boxtimes$	$\boxtimes$		
How	How does this proposal support the priorities selected?				
The proposal promotes democratic accountability within the planning process.					

# **Background and Justification for Recommendation**

1	Background facts
1.1	In April 2019, East Suffolk Council brought into force a new scheme of delegation. This scheme sets out the means by which planning applications will be determined and seeks to clarify which applications will be determined by the Head of Planning and Coastal Management and which will be referred to the Planning Committee for consideration.
	All planning application decisions are delegated to the Head of Planning and Coastal Management unless:  1. The Planning Application is, in the opinion of the Head of Planning and Coastal Management or the Chairman/Vice Chairman of the Planning Committee, of significant public interest; would have a significant impact on the environment; or
	should otherwise be referred to Members due to its significance in some other respect; or  2. The applicant or landowner is East Suffolk Council; or  3. The applicant, or agent, is an East Suffolk Councillor or an East Suffolk Council employee, or the applicant, or agent, is a close relative of an East Suffolk
	Councillor or East Suffolk Council employee; or 4. The 'minded to' decision of the Planning Officer is contrary to either: a. The comments received from the Town or Parish Council within the 21-day consultation period; or b. The comments received from the Ward Member within the 21-day consultation
	period; or c. The comments received from a statutory consultee within the 21-day consultation period.
	If item 4 is invoked, the Planning Application will be referred to the Planning Referral Panel – the panel will discuss with the Head of Planning and Coastal Management (based on planning grounds) to either refer the application to Planning Committee for decision or remain delegated to the Head of Planning and Coastal Management
1.2	The Planning Referral Panel is a consultative panel consisting of the Chair and Vice Chair of each area Planning Committee, convened by the Head of Planning and Coastal Management as necessary and established to advise on the delegated route of decision making for planning permission and other planning matters as part of the scheme of delegation.

Officers use the Planning Referral Panel to consult with the Chair and Vice Chair of the committees as to whether the application or matter will be determined by the relevant Planning Committee or remain delegated to the Head of Planning and Coastal Management in accordance with the Scheme of Delegation. The final decision on whether the relevant Planning Committee or the Head of Planning and Coastal Management shall determine the application or matter shall be made by the Head of Planning and Coastal Management as part of the consultation with the Planning Referral Panel. The Planning Referral Panel will also consider whether it is appropriate for the relevant Planning Committee to undertake a site visit before the case is presented to the Planning Committee. The Planning Referral Panel was introduced when East Suffolk Council was established to enable the caseload of the planning committees to be carefully managed so they were considering only those cases where there were clear planning issues which warranted further consideration and debate. Without such a system in place the planning committees would not be able to function effectively because the council receives a significant volume of planning applications and other planning submissions (almost 4,500 in 2022). The Planning Referral Panel is called by the Head of Planning and Coastal Management, as necessary, for consultative purposes to agree the route for determining a planning application. The Planning Referral Panel will consider referral if the 'minded to' decision by Planning Officers is contrary to comments received from the Town or Parish Council, a Ward Member or a Statutory Consultee. The Planning Referral Panel is a consultative panel with the Head of Planning and Coastal Management. The Head of Planning and Coastal Management will have final say on items to be referred for Committee decision rather than exercising delegated Officer powers. Since its introduction, some concerns about the Referral Panel process have been raised, namely transparency and the role of Ward Members in the process. Additionally, the Council was made aware of concerns from some Town and Parish Councils regarding the Referral Panel process, forwarded to officers by the Suffolk Association of Local Councils (SALC), based on a SALC survey responded to by 59 of the 175 Town and Parish Councils in East Suffolk. Between 1 April 2022 and 31 March 2023, the Referral Panel delegated 158 applications to officers for determination (79%) and referred 38 applications to Planning Committee (19%), with the remaining 3 applications being withdrawn. This compares to 88% delegated and 12% referred in 2021/22, 82% delegated and 18% referred in 2020/21, and 87% delegated and 12% referred in 2019/20. Between 1 April 2022 and 31 March 2023, applications were at Planning Committee for the following reasons: 49% of applications were at Planning Committee due to referral by the

1.3

1.4

1.5

1.6

24% of applications at Planning Committee were taken directly by the Head

Planning Referral Panel.

of Service

	- None were taken directly by referral by the Chairman/Vice-Chairman of the
	Planning Committee.
	- 27% were there due to an East Suffolk Council connection
1.7	Please see Appendix A for Key Figures on Planning Referral Panel (1 April 2019 to
	30 November 2023) and Planning Committees (1 April 2019 to 31 October 2023).

2	Current position
2.1	On 2 March 2023, Scrutiny Committee considered the matter of democratic accountability within the Planning process and made a series of recommendations to Strategic Planning Committee.
2.2	On 3 July 2023, Strategic Planning Committee resolved that Audit and Governance Committee considers and recommends to Full Council the approval of the introduction of a 'Planning Committee Member Call In' process and an amendment to the scheme of delegations.
2.3	On 11 December 2023, Audit and Governance Committee resolved to recommend to Full Council that the Council's Constitution be amended as per Strategic Planning Committee's proposals of 3 July 2023, to introduce a Planning Committee Member Call In process and to amend the scheme of delegations, as detailed at sections 3.1 and 3.2 of this report.  Audit and Governance Committee also resolved that the Planning Committee
	Member Call In process should be reviewed 6 months after implementation.

#### 3 How to address current situation

3.1 Strategic Planning Committee has recommended that a 'Planning Committee Member Call In' process be introduced to East Suffolk Council's Referral Panel arrangements and consequential amendments be made to the Constitution.

The proposed 'Planning Committee Member Call In' process is:

1. Within the 21 day consultation period [on a planning application] if a contrary position to the officer recommendation is received from the Town or Parish Council and a request for Committee decision is received from a Ward Member, then a Planning Committee member call-in process would be triggered.

In the event that only a Town/Parish Council response or Ward Member response is received then the existing Referral Panel process would proceed.

2. With the Planning Committee member call-in process triggered, the Planning case officer would send a notification to all relevant North or South Planning Committee members by email.

This would be carried out once the officer is able to understand whether a decision will be contrary to Town or Parish Council and Ward Member positions.

The Notification shall include:

- The case reference number, the description of development and the address
- A link to Public Access to view the application and documents
- A copy of Town or Parish Council response
- A copy of the Ward Member response
- A sentence setting out the likely officer recommendation
- 3. After the notification has been sent, any member of the relevant North or South Planning Committee must respond within 5 working days if they wish to confirm that it should be considered by the Planning Committee. Any Planning Committee member calling the application in must 'reply to all' (including all members of the relevant Planning Committee) and the first response received will be taken as the call-in request.

A call-in request from a Planning Committee member must set out how they consider it meets the expectation that :

"The proposal would be of significant public interest; would have a significant impact on the environment; or should otherwise be referred to Members due to its significance in some other respect".

The above process could not be utilised where:

a) the Head of Planning and Coastal Management or the Chair/Vice Chair of the Planning Committee, has already made the decision that in their opinion the application should be determined at Planning Committee because

"The proposal would be of significant public interest; would have a significant impact on the environment; or should otherwise be referred to Members due to its significance in some other respect" (point 1 of the current scheme of delegation);

or

- b) either the applicant or landowner is East Suffolk Council, or the applicant or agent is an East Suffolk Council employee: or the applicant, or agent, is a close relative of an East Suffolk Councillor or East Suffolk employee, (points 2 and 3 of the current scheme of delegation) because such applications have to be determined by Planning Committee in any case.
- 3.2 Strategic Planning Committee also recommended an amendment to point 1 of the Register of Specific Officer functions for the Head of Planning and Coastal Management in the Scheme of Delegation to Officers (Section E, Appendix A of the Constitution).

It was noted that at present a Chair or Vice Chair of the Planning Committee can potentially over-ride the vote of the Referral Panel to refer an application to Planning Committee. This is considered an unfair route to take and discredits the Referral Panel process and opinions of the other three members of the panel.

The current wording is:

"The Planning Application is, in the opinion of the Head of Planning and Coastal Management or the Chairman/Vice Chairman of the Planning Committee, of significant public interest; would have a significant impact on the environment; or should otherwise be referred to Members due to its significance in some other respect"

It is proposed that this should be amended to:

"The Planning Application is, in the opinion of the Head of Planning and Coastal Management or the Chairman/Vice Chairman of the Planning Committee, of significant public interest; would have a significant impact on the environment; or should otherwise be referred to Members due to its significance in some other respect and this request has been made prior to an application being placed on the Agenda for a Referral Panel".

•	4	Reason/s for recommendation
	4.1	To promote democratic accountability within the planning process.

# **Appendices**

Appendices:						
Appendix A	Key Figures on Planning Referral Panel (1 April 2019 to 30 November 2023)					
	and Planning Committees (1 April 2019 to 31 October 2023).					

Background reference papers:						
Date	Туре	Available From				
02/03/23	ES-1489 – Democratic Accountability within	Document.ashx (cmis.uk.com)				
	the Planning Process (report to Scrutiny					
	Committee)					
03/07/23	ES-1574 – Response to Scrutiny Committee	Document.ashx (cmis.uk.com)				
	of March 2023					
11/12/23	ES-1781 – Amendment to the Constitution:	Decision Details: Amendment to				
	Planning Committee Member Call In Process	the Constitution: Planning Committee Member Call In Process				
		(cmis.uk.com)				

# ES/1831 KEY FIGURES ON PLANNING REFERRAL PANEL

Table 1: Summary of key data relating to the Planning Referral Panel 1 April 2019 to 30 November 2023

		1 April 2019 to 31 March 2020	1 April 2020 to 31 March 2021	1 April 2021 to 31 March 2022	1 April 2022 to 1 March 2023 (Current Referral Panel Protocol came into effect July 2022)	Since elections in May 2023 to 30 November 2023 (only approximately 6.5 months)
	Total Number of items at Referral Panel	259	288	244	200	113
Town/Parish Council Comments	Number / Proportion of applications triggering Referral Panel due to an 'Objection' or 'support' from the relevant Town/ Parish Council during the consultation period	Objection Number = 199 Proportion = 67% Support Number=89 Proportion=29.97%	Objection Number=169 Proportion = 74.1% Support Number=50 Proportion=21.9%	Objection Number –186 Proportion=76.23% Support Number=52 Proportion =21.31%	Objection Number=166 Proportion =79.4% Support Number=30 Proportion=15%	Objection Number=88 Proportion=77.2% Support Number=21 Proportion=18.4%
	Number / Proportion of applications at Referral Panel with 'no objections' from the relevant Town/Parish Council during the consultation period	No Objections/Neutral Comments Number=5 Proportion=1.68%	No Objections/Neutral Comments Number=3 Proportion=1.3%	No Objections/Neutral  Comments  Number=4  Proportion =1.64%	No Objections/Neutral  Comments  Number=2  Proportion=1%	No Objections/Neutral Comments Number=4 Proportion=3.5%
	Number / Proportion of applications at Referral Panel with no submitted comments from the relevant Town/Parish Council during the consultation period	No Objections/Neutral Comments Number=4 Proportion=1.35%	No Objections/Neutral Comments Number=6 Proportion=2.6%	No Objections/Neutral <u>Comments</u> Number = 2  Proportion=0.82%	No Objections/Neutral <u>Comments</u> Number=2  Proportion =1%	No Objections/Neutral  Comments  Number = 1  Proportion=0.9%
Ward Member Comments	Number/proportion of applications at Referral Panel with 'Objection', 'Support', or 'No Objections / Neutral Comments' from the relevant Ward Member(s) during the consultation period  Number/proportion of applications at Referral Panel with any form of comment from the relevant Ward	Type of comments not recorded at the time, only overall number with written comments  Number = 12  Proportion = 4.4%	Objection Number=13 Proportion=5.8%  Support Number=3 Proportion=1.3%  No Objections/Neutral Comments Number=2 Proportion=0.9%  Any form of written comments Number=18	Objection Number=10 Proportion=4.1%  Support Number=1 Proportion =0.4%  No Objections/Neutral Comments Number=8 Proportion =3.3%  Any form of written comments	Objection Number=11 Proportion=5.5%  Support Number=2 Proportion =1%  No Objections/Neutral Comments Number=6 Proportion=3%  Any form of written comments	Objection Number=14 Proportion=12.3%  Support Number=3 Proportion=2.6%  No Objections/Neutral Comments Number=0 Proportion=0%  Any form of written
	Member(s) during the consultation period  Number /proportion of applications at Referral Panel without any form of written comment from the relevant Ward Member during the consultation period	Without any written comments  Number = 285  Proportion = 95.96%	Proportion=8%  Without any written comments  Number =210  Proportion = 93.3%	Number=19 Proportion=7.8%  Without any written comments Number =225 Proportion =92.5%	Number=19 Proportion=9.5%  Without any written comments Number=181 Proportion = 90.5%	comments Number=17 Proportion =14.9%  Without any written comments Number=97 Proportion=85%
Member Attendan	Number / Proportion of Ward Members who attended at least one Referral Panel Meeting during that period	Dat	a not recorded at time so not avail	Number = 25 Proportion = 45.45%	Number=16 Proportion =29%	

# Appendix 1: Key figures on the Planning Referral Panel and Planning Committee

		1 April 2019 to 31 March 2020	1 April 2020 to 31 March 2021	1 April 2021 to 31 March 2022	1 April 2022 to 1 March 2023 (Current Referral Panel Protocol came into effect July 2022)	Since elections in May 2023 to 30 November 2023 (only approximately 6.5 months)
	Number / Proportion of Ward Members who did not attend at least one Referral Panel Meeting during that period.	Data	a not recorded at time so not availa	Number = 30 Proportion = 54.55%	Number=39 Proportion =71%	
	Number / Proportion of Referral Panel Items that the Panel referred to Planning Committee or delegated to officers for determination	Referred to Committee Number=36 Proportion=12.12%	Referred to Committee Number=41 Proportion=17.98%	Referred to Committee Number=29 Proportion=11.89%	Referred to Committee Number=38 Proportion=19%	Referred to Committee Number= 17 Proportion = 15.04%
		<u>Delegated to Officers</u> Number=259 Proportion=87.21%	<u>Delegated to Officers</u> Number=187 Proportion=82.02%	Delegated to Officers Number=214 Proportion=87.7%	<u>Delegated to Officers</u> Number=158 Proportion –79%	<u>Delegated to Officers</u> Number = 95 Proportion = 84.07%
Outcomes	Number / Proportions of applications subsequently Refused, Granted, Withdrawn or still live	<u>Granted</u> Number=222 Proportion=74.75%	<u>Granted</u> Number=183 Proportion=80.3%	<u>Granted</u> Number=201 Proportion=82.38%	<u>Granted</u> Number 177 Proportion 88.5%	Granted Number 68 Proportion 71.58% (as of 30 Nov 23)
Outco		Refused Number=54 Proportion=18.18%	Refused Number=42 Proportion=18.4%	Refused Number=37 Proportion=15.16%	Refused Number=19 Proportion=9.5%	Refused Number 17 Proportion 17.89% (as of 30 Nov 23)
		<u>Withdrawn</u> Number=0 Proportion=0	<u>Withdrawn</u> Number=0 Proportion=0	Withdrawn Number=2 Proportion –0.82%	Withdrawn Number=2 Proportion –1%	Withdrawn Number 0 Proportion 0 (as of 30 Nov 23)
		Still Live at end of monitoring  period  Number=0  Proportion=0	Still Live at end of monitoring  period  Number=3  Proportion=1.3%	Still Live at end of monitoring period Number 4 Proportion 1.64%	Still Live at end of monitoring period Number 2 Proportion 1%	Still Live Number 7 Proportion 41.18% (as of 30 Nov 23)

Figure 1: Total number of items at Planning Referral Panel during each financial year 1 April 2019 – 30 November 2023

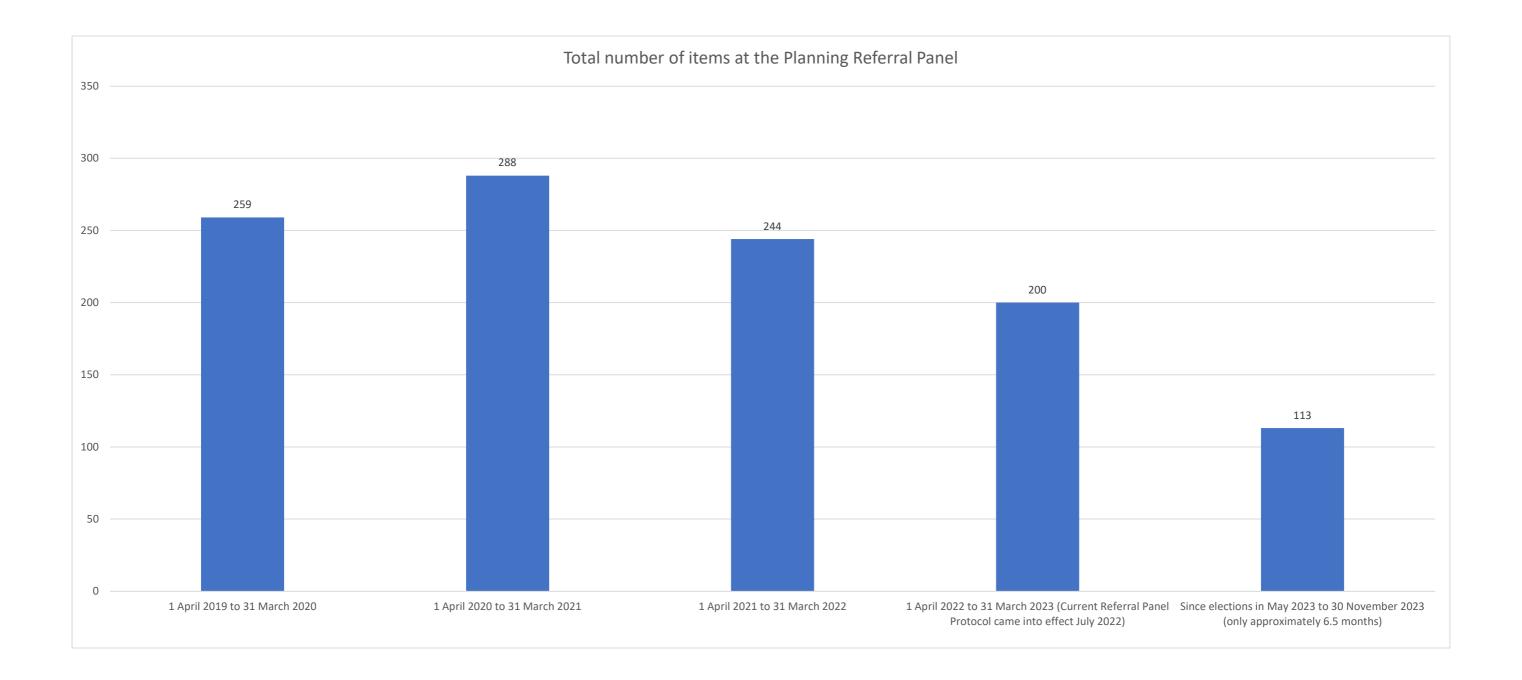


Figure 2: The number of items at Planning Referral Panel during each financial year 1 April 2019 – 30 November 2023, on which the relevant Town/Parish Council submitted comments of "Objection", "Support", "No Objections" or did not submit comments.

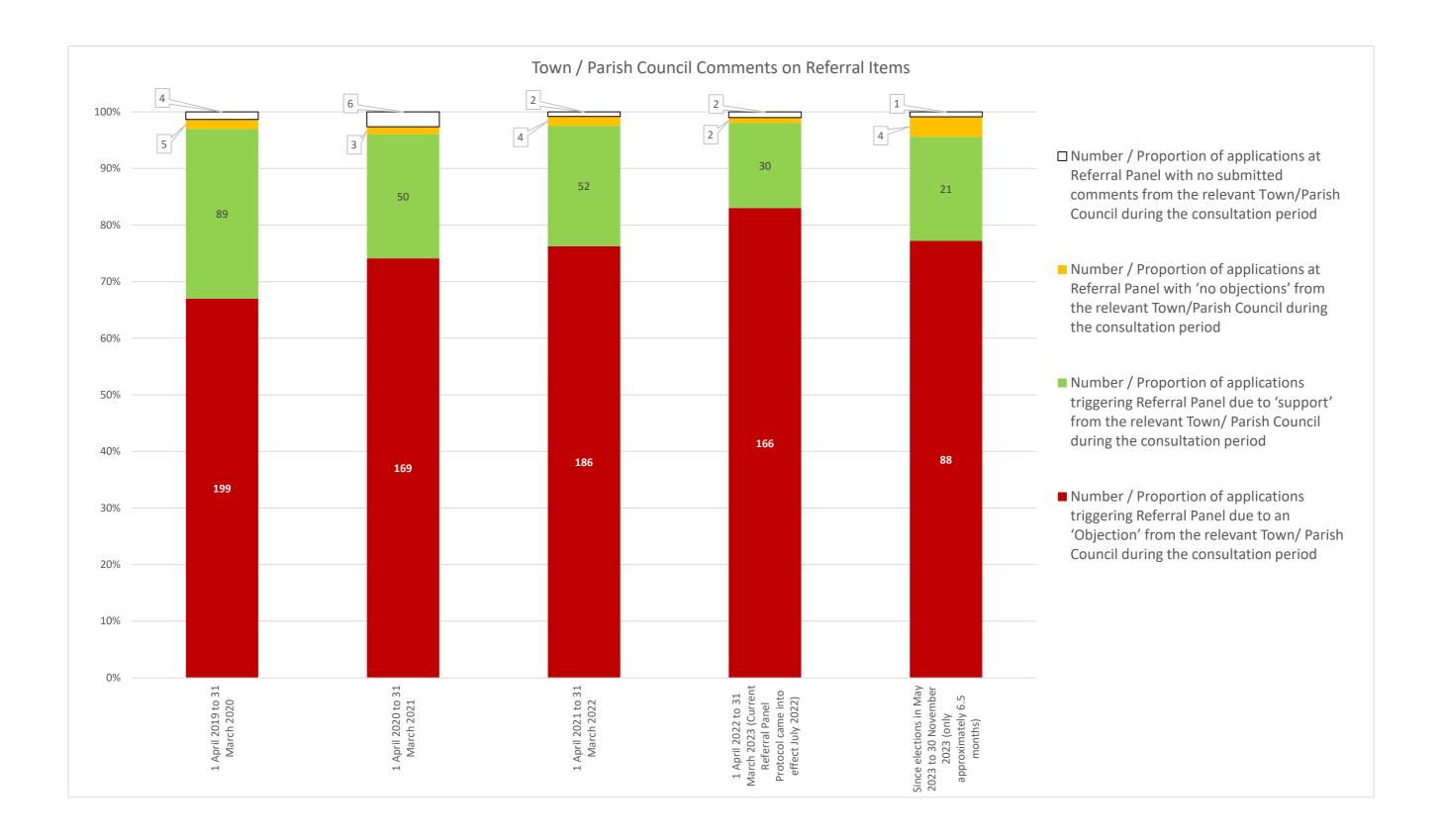


Figure 3: The number of items at Planning Referral Panel during each financial year 1 April 2019 – 30 November 2023, on which the relevant Ward Member(s) submitted comments of "Objection", "Support", "No Objections" or did not submit comments.

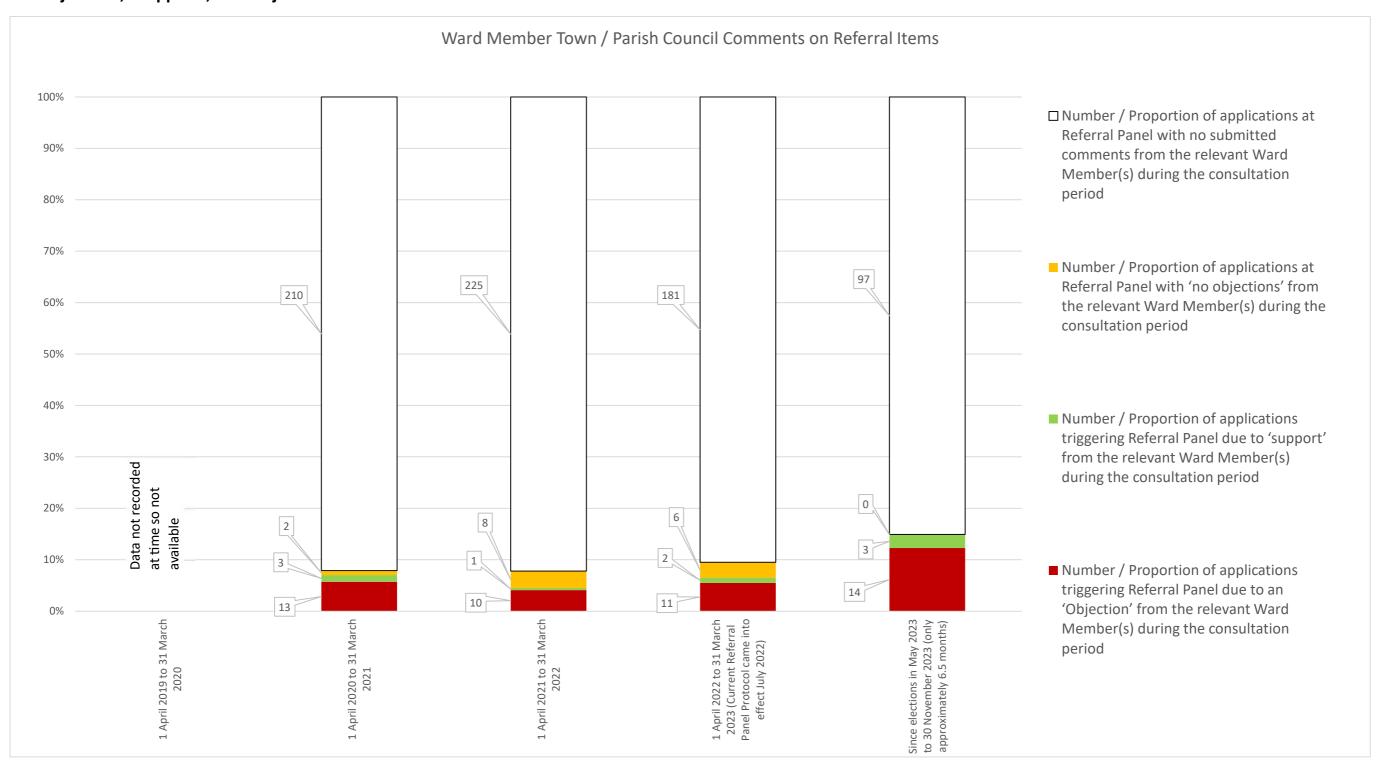


Figure 4: The proportion/number of Ward Members who have attended at least one Planning Referral Panel during each financial year 1 April 2019 – 30 November 2023.

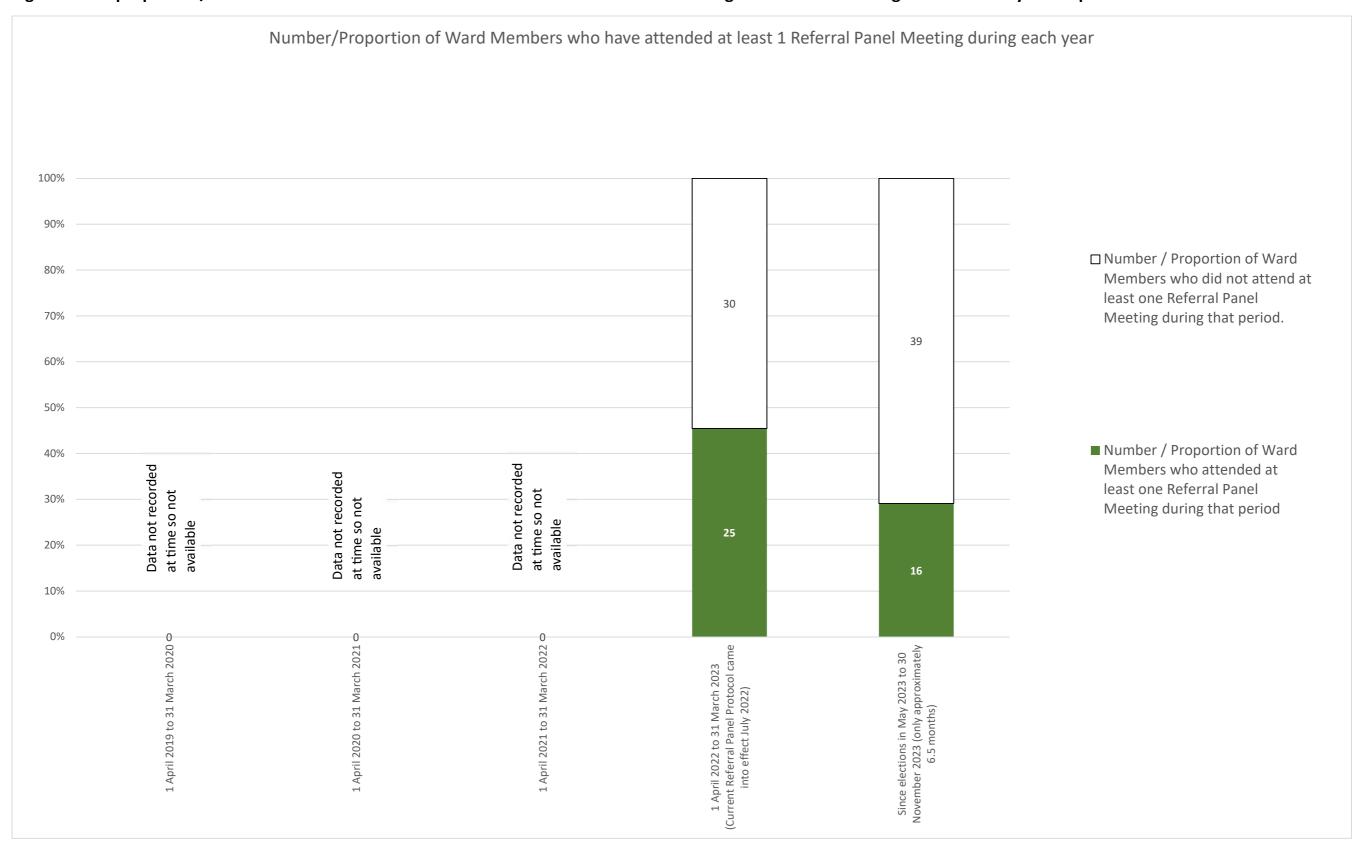


Figure 5: The number/proportion of items at Planning Referral Panel during each financial year 1 April 2019 – 30 November 2023, which were Referred to Planning Committee or delegated to officers.

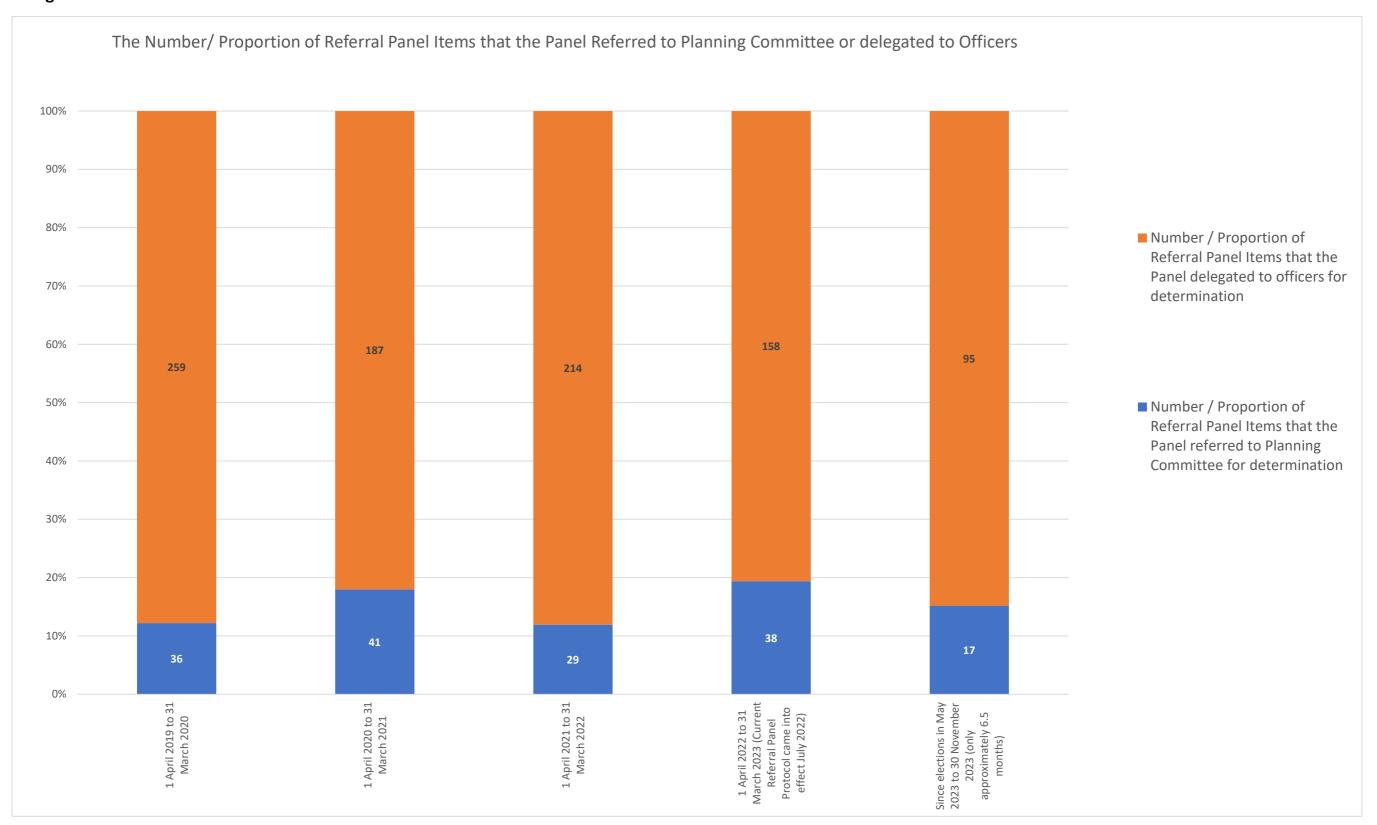
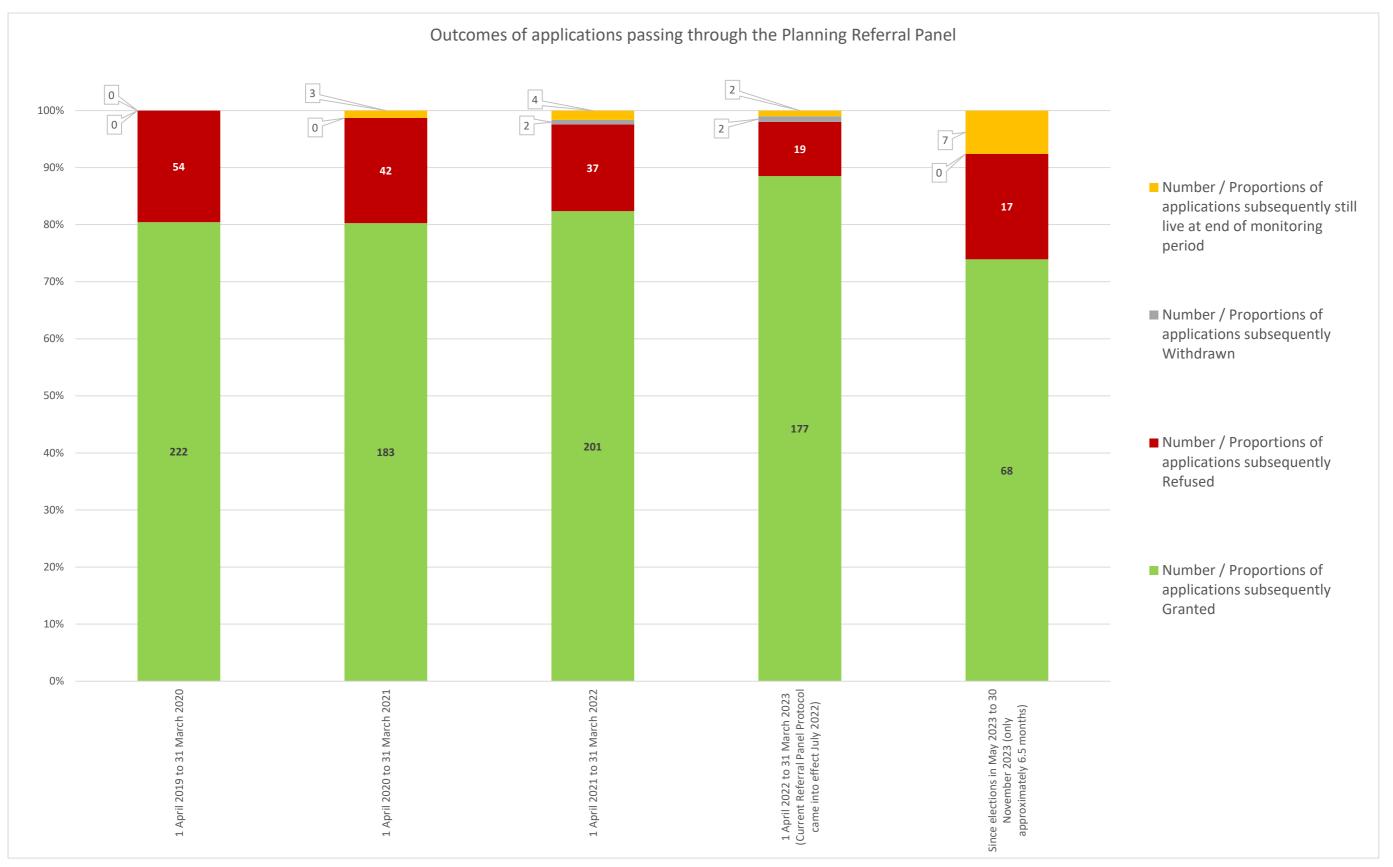


Figure 6: The outcomes of applications that passed through Planning Referral Panel during each financial year 1 April 2019 – 30 November 2023.



# **KEY FIGURES ON PLANNING COMMITTEES**

Table 2: Summary of key data relating to the Planning Committees between 1 April 2019 to 31 October 2023

	1 April 2019 to 31 March 2020	1 April 2020 to 31 March 2021	1 April 2021 to 31 March 2022	1 April 2022 to 31 March 2023	Since elections 1 April 2023 to 31 October 2023 (approximately 7 months)
Total Number of items/ applications at Planning Committee	91	112	111	70	34
	Data not recorded in this format / extracted in the required format for these figures at this time.		Via Referral Panel Number = 32 Proportion = 28.83%	Via Referral Panel Number = 37 Proportion = 49.33%	Via Referral Panel Number = 13 Proportion = 44.83%
Proportions of applications at planning committee via Planning Referral Panel or direct call in (by Head of Service or Planning Chairs) or due to an	Data not recorded in this format / for these figures at this time.	extracted in the required format	<u>Direct call in</u> Number = 38 Proportion = 34.23%	Direct call in Number = 18 Proportion = 24%	<u>Direct call in</u> Number = 2 Proportion = 6.9%
ESC Link	Data not recorded in this format / for these figures at this time.	extracted in the required format	ESC connection Number = 41 Proportion = 36.94%	ESC connection Number = 20 Proportion = 26.67%	ESC connection Number = 14 Proportion = 48.28%
	Data not recorded in this format / ext for these figures at this time.		Town or Parish Council Number = 34 Proportion = 30.63%	Town or Parish Council Number = 18 Proportion = 24%	Town or Parish Council Number = 8 Proportion = 20.51%
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Third Party / Objector Number = 30 Proportion = 28.83%	Third Party / Objector Number = 12 Proportion = 16%	Third Party / Objector Number = 7 Proportion = 24.14%
Total Number / Proportion of applications at Planning Committee with each type of public speaker in attendance (All applications)	Data not recorded in this format / for these figures at this time.	extracted in the required format	Applicant/ Agent Number = 72 Proportion = 63.96%	Applicant/ Agent Number = 38 Proportion = 40%	Applicant/ Agent Number = 20 Proportion = 58.62%
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 22 Proportion = 19.82%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 18 Proportion = 24%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 8 Proportion = 27.59%
	Data not recorded in this format / extracted in the required format for these figures at this time.		Town or Parish Council Number = 10 Proportion = 31.25%	Town or Parish Council Number = 9 Proportion = 24.32%	Town or Parish Council Number = 6 Proportion = 46.15%
Total Number / Proportion of applications at Planning Committee with each type of public speaker in attendance (applications via referral Panel)	Data not recorded in this format / for these figures at this time.	extracted in the required format	Third Party / Objector Number = 11 Proportion = 34.38%	Third Party / Objector Number = 3 Proportion = 8.11%	Third Party / Objector Number = 4 Proportion = 30.77%
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Applicant/ Agent Number = 23 Proportion = 71.88%	Applicant/ Agent Number = 21 Proportion = 56.76%	Applicant/ Agent Number = 11 Proportion = 84.62%

# Appendix 1: Key figures on the Planning Referral Panel and Planning Committee

	1 April 2019 to 31 March 2020	1 April 2020 to 31 March 2021	1 April 2021 to 31 March 2022	1 April 2022 to 31 March 2023	Since elections 1 April 2023 to 31 October 2023 (approximately 7 months)
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 6 Proportion = 18.75%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 6 Proportion = 16.22%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 5 Proportion = 38.46%
	Data not recorded in this format / extracted in the required format for these figures at this time.		Town or Parish Council Number = 18 Proportion = 47.37%	Town or Parish Council Number = 8 Proportion = 44.4%	Town or Parish Council Number = 0 Proportion = 0
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Third Party / Objector Number = 16 Proportion = 42.11%	Third Party / Objector Number = 7 Proportion = 38.89%	Third Party / Objector Number = 0 Proportion = 0
Total Number / Proportion of applications at Planning Committee with each type of public speaker in attendance (applications there due to direct call in)	Data not recorded in this format / extracted in the required format for these figures at this time.		Applicant/ Agent Number = 30 Proportion = 78.95%	Applicant/ Agent Number = 16 Proportion = 88.89%	Applicant/ Agent Number = 0 Proportion = 0
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 30 Proportion = 78.95%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 16 Proportion = 88.89%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 0 Proportion = 0
	Data not recorded in this format / extracted in the required format for these figures at this time.		Town or Parish Council Number = 6 Proportion = 14.63%	Town or Parish Council Number = 1 Proportion = 5%	Town or Parish Council Number = 0 Proportion = 0
Total Number / Proportion of applications at	Data not recorded in this format / extracted in the required format for these figures at this time.		Third Party / Objector Number = 3 Proportion = 7.32%	Third Party / Objector Number = 2 Proportion = 10%	Third Party / Objector Number = 1 Proportion = 7.14%
Planning Committee with each type of public speaker in attendance (applications there due to an ESC Connection)	Data not recorded in this format / extracted in the required format for these figures at this time.		Applicant/ Agent Number = 19 Proportion = 46.34%	Applicant/ Agent Number = 1 Proportion = 5%	Applicant/ Agent Number = 5 Proportion = 35.71%
	Data not recorded in this format / for these figures at this time.	extracted in the required format	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 3 Proportion = 7.32%	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 0 Proportion = 0	Ward Member Ward member(s) specifically mentioned as speaking at committee as the ward member) Number = 0 Proportion = 0%

Figure 7: The number of applications determined at Planning Committee during each financial year 1 April 2019 – 31 October 2023.

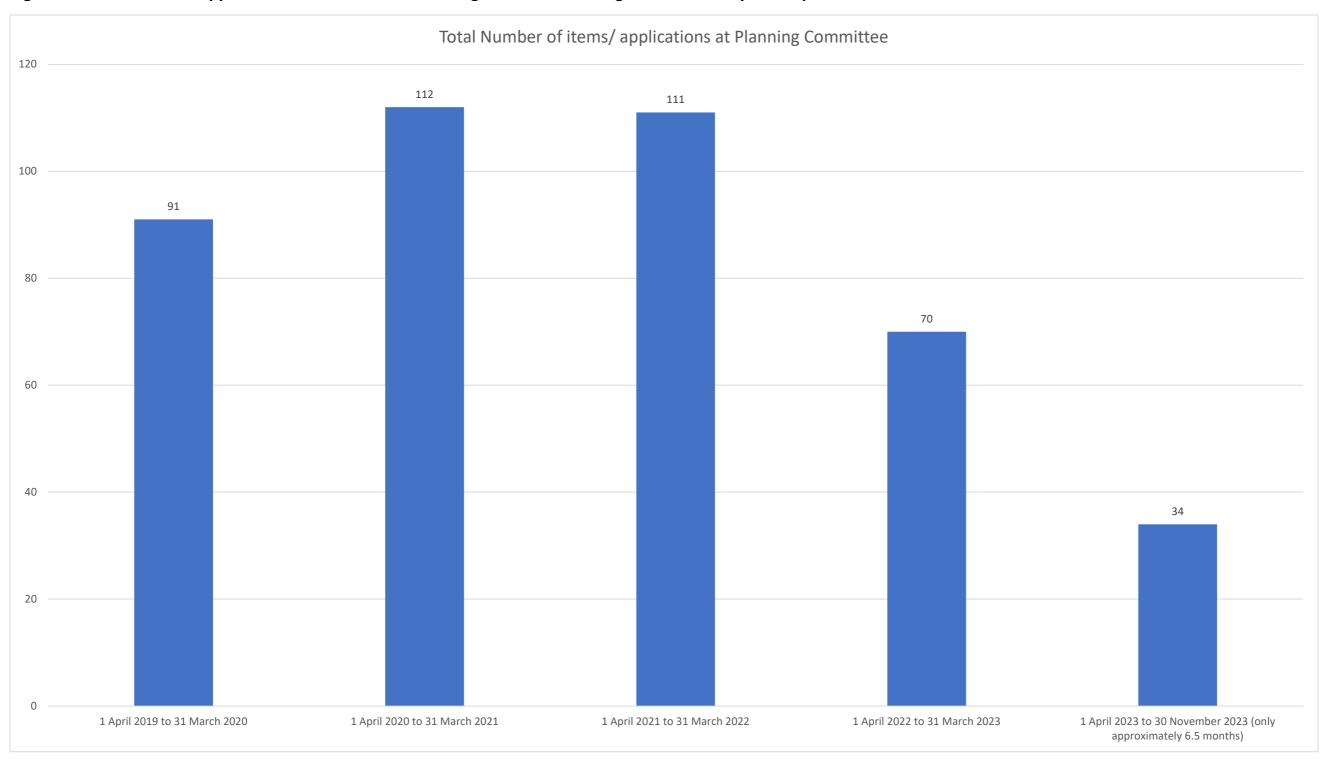


Figure 8: The number of applications at Planning Committee for each trigger reason during each financial year 1 April 2019 – 31 October 2023.

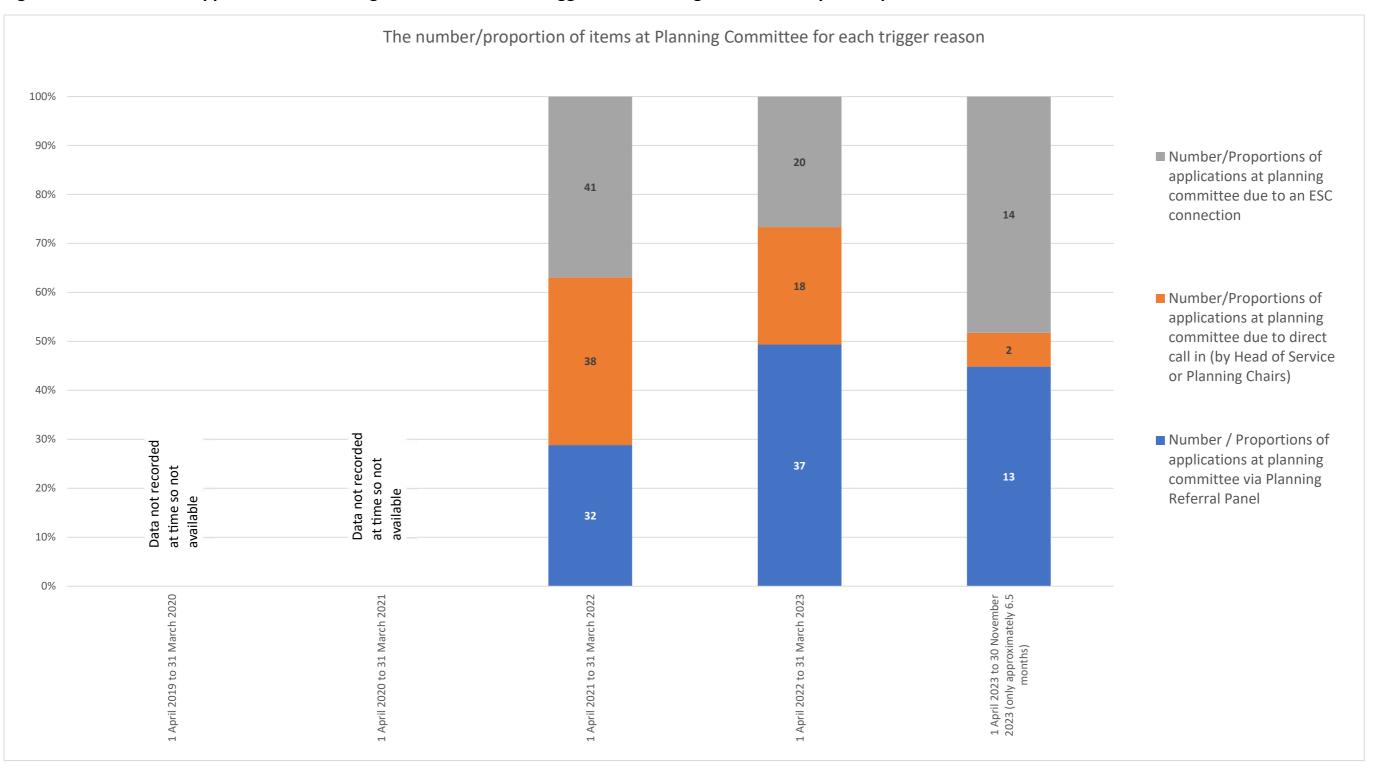


Figure 9: The number of applications on which each type of public speaker spoke at Planning Committee during each financial year 1 April 2019 – 31 October 2023.

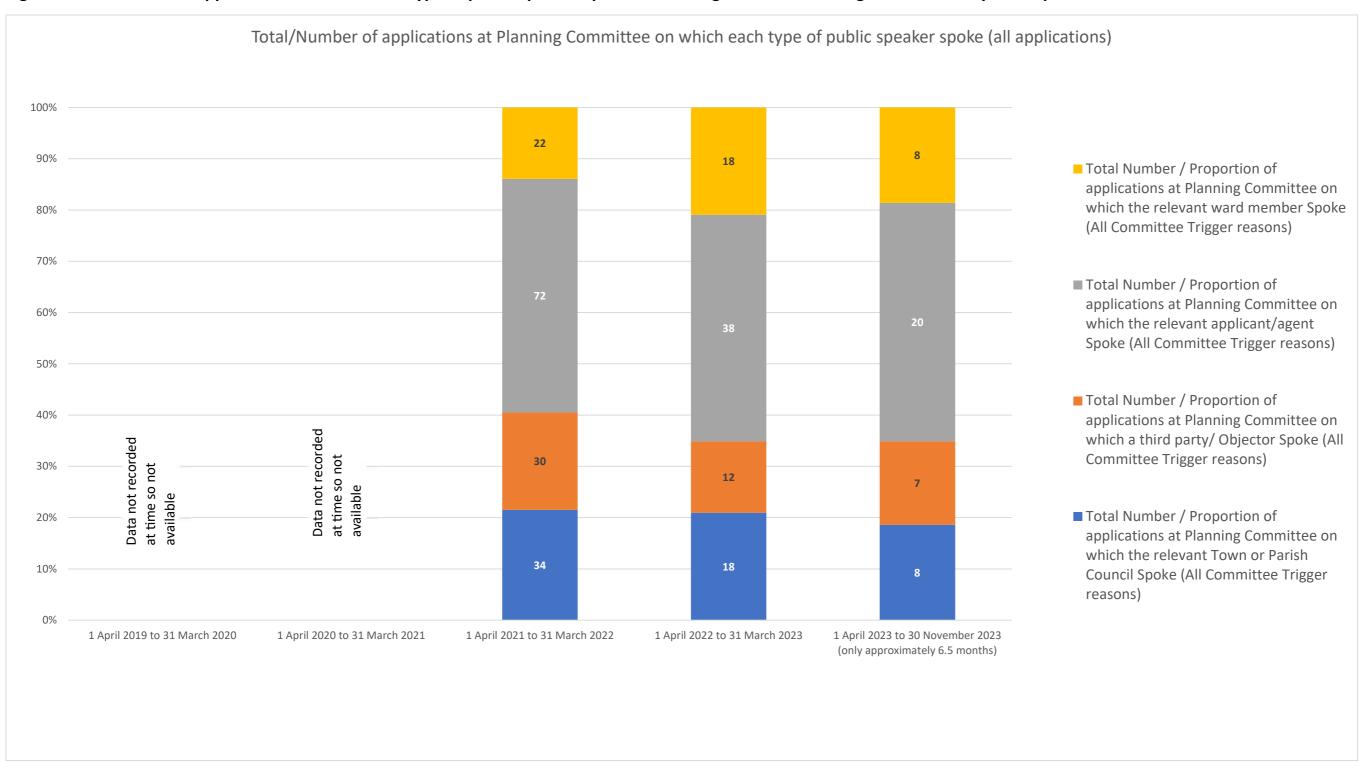


Figure 10: The number of applications on which each type of public speaker spoke at Planning Committee during each financial year 1 April 2019 – 31 October 2023 (applications at Planning Committee due to referral by the Planning Referral Panel).

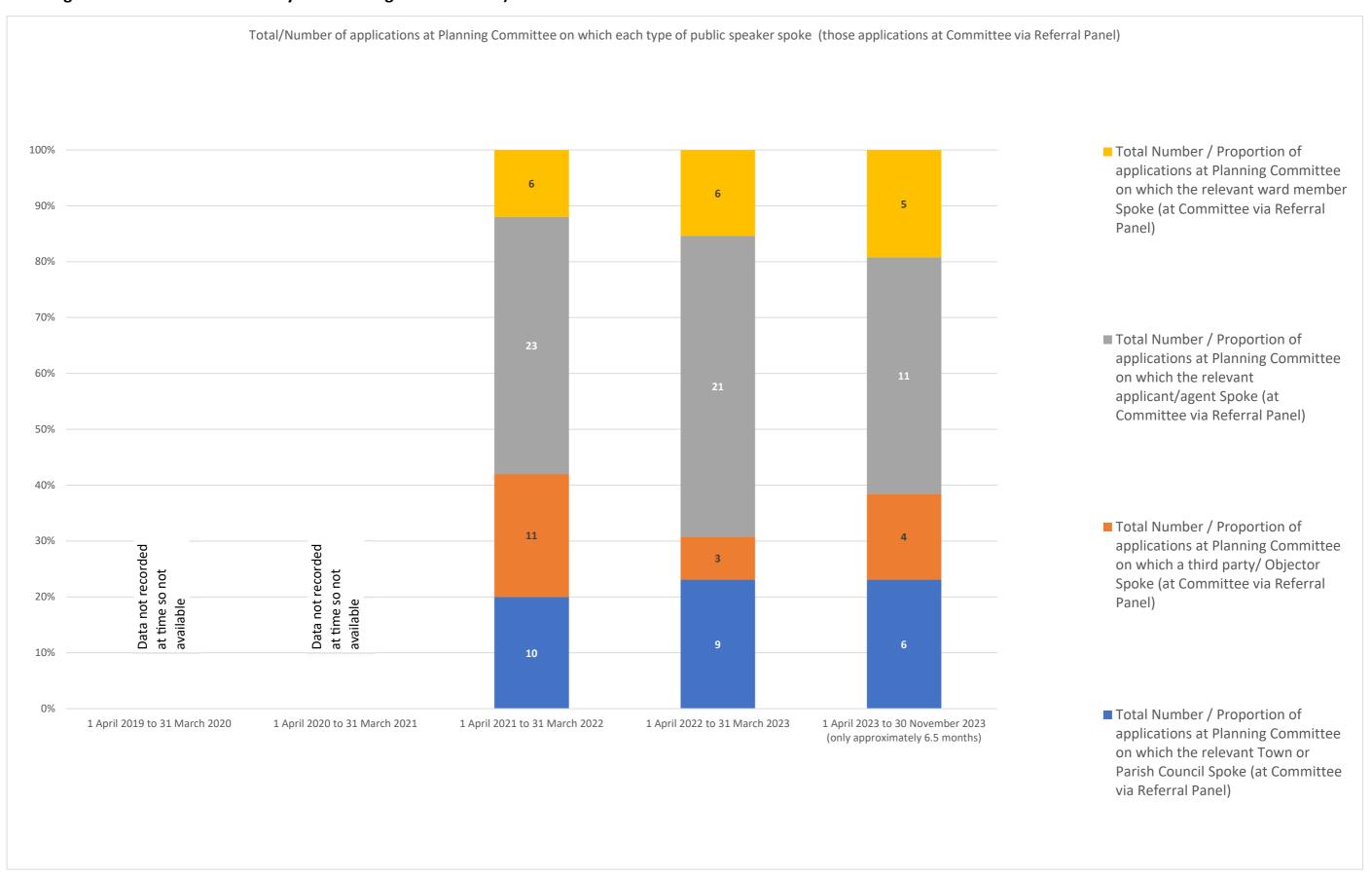


Figure 11: The number of applications on which each type of public speaker spoke at Planning Committee during each financial year 1 April 2019 – 31 October 2023 (applications at Planning Committee due to direct call in by either the Head of Planning Services or the Committee Chair(s)/Vice-Chair(s)).

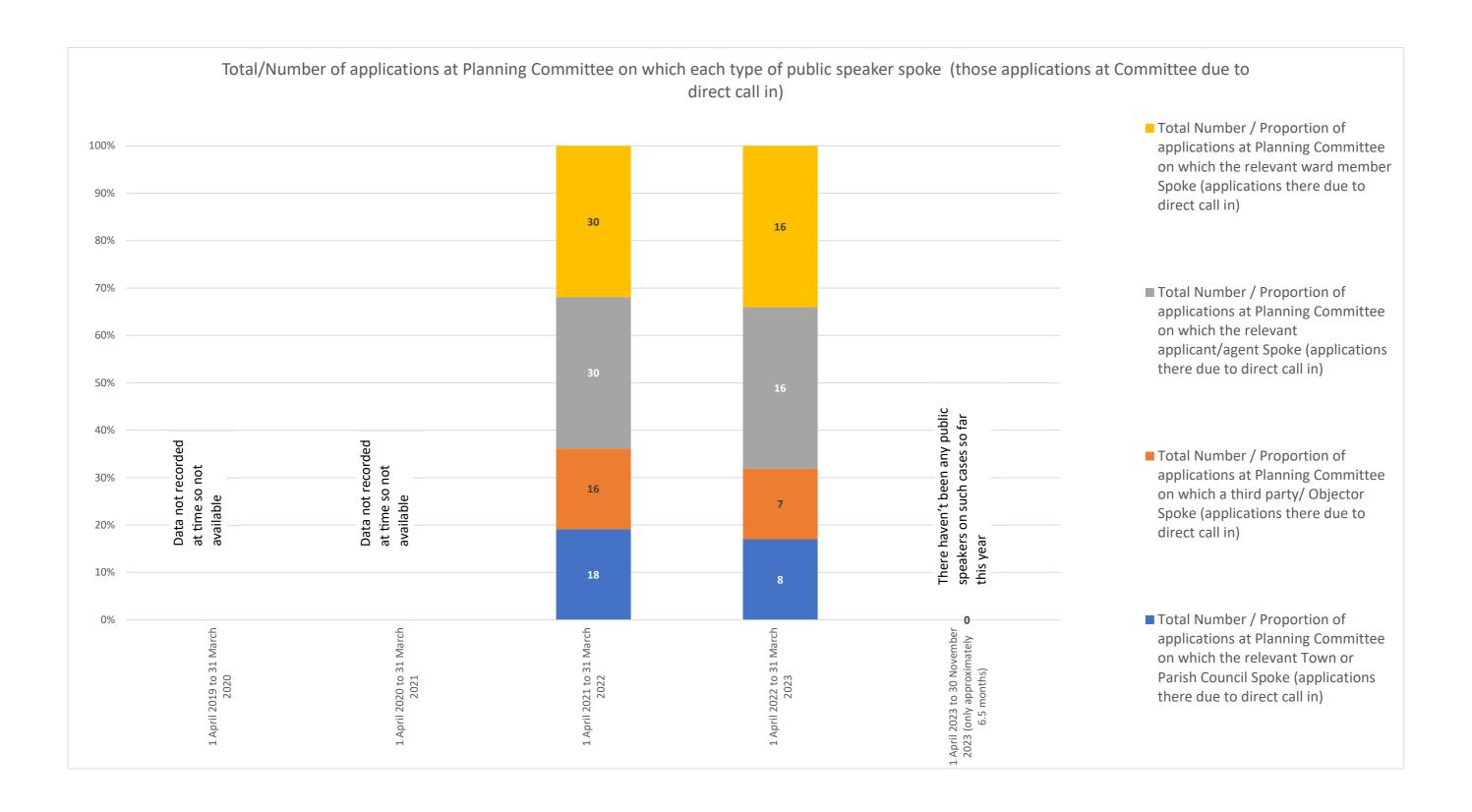
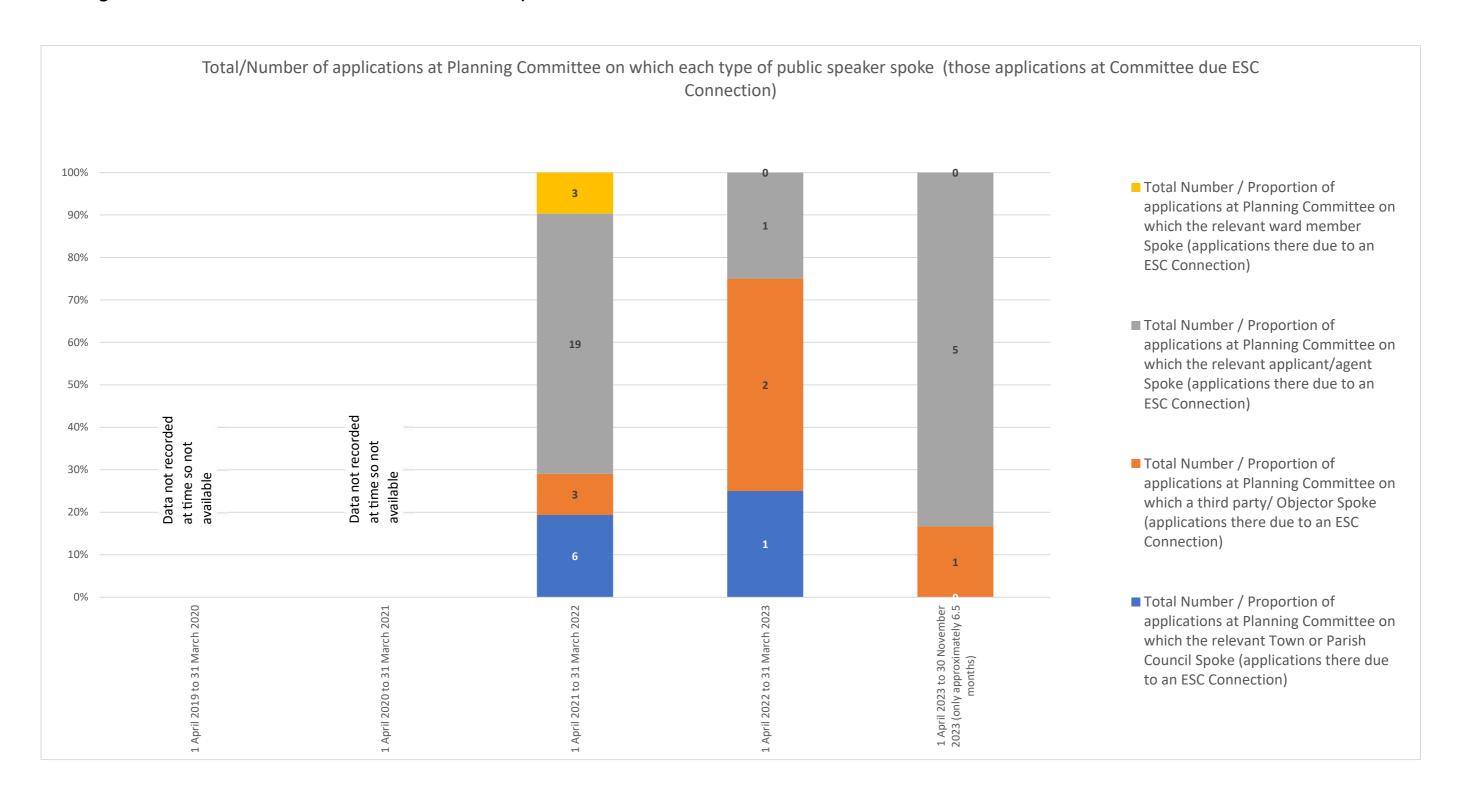


Figure 12: The number of applications on which each type of public speaker spoke at Planning Committee during each financial year 1 April 2019 – 31 October 2023 (applications at Planning Committee due to an East Suffolk Council connection).





# FULL COUNCIL Wednesday, 24 January 2024

Subject	Cabinet Members' Report and Outside Bodies Representatives' Report to Council
Report by	Councillor Caroline Topping
	Leader of the Council

is the report Open or Exempt?	OPEN
Category of Exempt	Not applicable
Information and reason why it	

Information and reason why it	
is <b>NOT</b> in the public interest to	
disclose the exempt	
information.	
Wards Affected:	All Wards

# Purpose of Report:

To receive the Cabinet Members' Report and the Outside Bodies Representatives' Report to Council, for information.

# **Options:**

Not applicable.

# **Cabinet Members' Report to Council**

Cabinet Member:	Councillor Caroline Topping, Leader of the Council
Contact Details:	caroline.topping@eastsuffolk.gov.uk  Tel: 07825 421117

#### **DEMOCRATIC SERVICES**

We are pleased to announce that once again we have been accredited with the coveted 'gold standard' Councillor Development Charter Plus Award because of our commitment to Member development and excellent support to Councillors. The accreditation process required significant preparation and thanks is noted to Sarah Davis and Nicola Wotton for their work on the submission.

Planning is currently underway for the upcoming Model District Council on 9 February 2024, where we will be hosting 53 young people from a range of schools across the district. The day will include a mock Full Council meeting and a Question Time session with group leaders.

We will also be showcasing Democratic Services at the East Suffolk House marketplace on 24 January 2024.

#### **LEGAL SERVICES**

Our Trainee Solicitor, Jemima Shaw, qualifies this month having completed her 2 year training contract with us under the stewardship of Jo Hooley and Martin Clarke. We are pleased to be retaining Jemima's services in a Lawyer role. Our Apprentice and Case Worker are both undertaking a Paralegal CILEX apprenticeship which will last for 2 years. We have also appointed a new Litigation Lawyer who will be starting with us in February.

We have completed various matters in recent months including:

## For Housing Services:

- Purchase of 208 Denmark Road, Lowestoft
- Buy back of Plot 4 at Darsham
- Transfer of land at St James Lane, South Elmham
- Sale of Plot 4 Chapel Road, Wrentham under shared ownership lease

# For Asset Management:

- The transfer back from the Administrators of the Wilko store in Lowestoft
- Leases of huts 4 and 6 Seashore Village, Felixstowe

### For Port Health:

Completed the lease of Dunlin House at Felixstowe Dock

On 1 November 2023, we successfully defended an appeal against our decision to revoke a taxi driver's licence:

Council right to revoke driver's licence following pattern of dangerous driving | Cornerstone Barristers

We also successfully prosecuted a breach of an enforcement notice:

Property owner fined for breaching enforcement notice » East Suffolk Council

Advice and governance support has been provided on Swap to Stop smoking cessation/diversion to vaping, sponsored by Government via Public Health England using a new procurement model whereby Public Health England meet the cost of call-offs made by us (and other districts and boroughs in the county) from a framework agreement.

In relation to Coastal Protection East (CPE), we have completed the following:

- Secondment Agreement to bring a Balfour Beatty employee over to CPE to use and further develop specialist expertise.
- CPE sediment study by Moffatt & Nichol who hold specialist expertise in this new area of identifying sediment movement.
- International Coalition for Sustainable Infrastructure researching and presenting materials to round table meetings of multiple stakeholders to develop impactful outputs/reports, enable knowledge exchange within the global community, organise/host webinars to attract an international audience and disseminate project outputs.
- A Memorandum of Understanding with the London School of Economics to appoint them to create a baseline for data CPE will collect, produced by 'the Zurich Tool', created at the Zurich Hub at the London School of Economics.
- Icarus Collective Ltd public engagement specialists appointed to collect data to create the baseline above.

We will also be participating in the Corporate Services marketplace at East Suffolk House on 24 January 2024.

Cabinet Member:	Councillor David Beavan, Deputy Leader and Cabinet Member with responsibility for Housing
Contact Details:	david.beavan@eastsuffolk.gov.uk Tel: 01502 724904

# **HOUSING REPAIRS AND MAINTENANCE**

We continue to manage the compliance works to bring our final scheme to a close with the current sub-contractor. This will then leave approximately 10 retired living schemes that require extensive fire safety upgrade works to be carried out. The General Needs blocks are also having works carried out as advised by the Fire Risk Assessments we have completed.

We have also been working very hard to reduce the number of empty properties and are hoping to maintain this through the year with a focus on team performance managing the empty property repair process.

It is anticipated that we will be implementing a mobile scheduling solution early in the new financial year. Support from the entire team is required ensure the successful implementation

of this technology. The system will allow more effective management of the team and repairs service and support the production of better management information to further drive improvement. Residents will also benefit from this introduction. Our current system only allows for some appointments to be made with a reliance on officers making follow up calls to secure appointments. The new system will enable immediately confirmed appointments for each repair that we carry out.

#### **HOUSING INVESTMENT**

Stock Condition Surveys are continuing and we are set to complete stage 1 ahead of programme (1 April 2024). The second phase will be delivered with the assistance of an external contractor.

To enable us to undertake Stock Condition Surveys we have built, loaded and tested a tablet based recording data system and initial feedback has been very good so we are ready to release this to the teams.

We have been meeting with major energy suppliers with regard to Energy Company Obligation (ECO) funding and will look to formalise an agreement shortly. One of the initiatives we are looking to onboard is the provision of innovative photovoltaic (PV) panels to our housing stock. These new panels are less affected by shading and generate more usable energy for homes. By using this technology we can increase the number of homes that would attract ECO funding - normal guidelines state that homes must be Energy Performance Certificate E or below but with the use of innovative technology, the minimum requirement is Energy Performance Certificate D or below. This system of PV utilises smart technology to achieve a greater solar gain but if the chip fails, the PV panels simply revert to being standard PV. Quite simply, we are seeking to boost the property numbers and funding and mitigate the risk.

We have engaged a specialist retrofit designer to assist us in specifying works to homes in Beccles. These homes have been highlighted as in need of energy measures and have been monitored for a period of time. This will enable us to see the improvements made in directly comparable data sets, before and after.

We have also been leading on legislative updates regarding the Construction Design and Management Act, which is a Health Safety and Welfare duty for all construction activities. Phase 1 was internal refresher presentations and phase 2 has seen the first session of training delivered by our partnered Construction, Design and Management Advisor. To marry with phase 2, a full set of supporting documents, processes and policy have been developed and this will be presented shortly for sign off.

Essex and Suffolk Water has started on a project of replacing lead mains to a limited number of our homes in Lowestoft. This is a fully funded activity that we have been able to secure. There will be a second round of funding in the next financial year and we have already started work to increase the number of homes for which this fully funded work could apply.

#### **HOUSING NEEDS**

We continue to experience high levels of demand. We are currently actively working with 488 households under the Prevention, Relief or Main duties. The total number of active applications on the Gateway to Homechoice register is currently 4,536, although we expect this to increase in the first quarter of 2024. Since April 2023, we have housed 629 households through the register and have received 2,583 new applications over the same period.

Since April 2023, we have been able to prevent or relieve homelessness for 294 households achieving successful outcomes by providing early intervention or finding alternative accommodation. At the end of November 2023, we had 107 households in temporary accommodation (TA) with 62% of these households being families. Predictions indicate that there will be a 48% increase in households being placed in TA by the end of March 2024.

We continue to trigger the Severe Weather Emergency Protocol (SWEP) during the winter months as temperatures reduce, to ensure we can offer accommodation to those verified as rough sleepers or at risk of rough sleeping. SWEP is activated when the Met Office forecasts a temperature of below zero Celsius for a minimum of three nights. Local weather conditions, such as wind chill, snow and heavy rainfall, will also be considered. All people who are sleeping rough are to be provided with a bed for the night, even those who are not owed a statutory duty under the Homelessness Reduction Act 2017 and those who have no recourse to public funds. We continue to work closely with key partners to support all rough sleepers and are in close contact with the Department for Levelling Up, Housing and Communities to notify them when SWEP is triggered.

We expect the first quarter of 2024 to be a busy one as this is when we notice an increase in cases applying through the Gateway to Homechoice register, relationship breakdowns and domestic abuse. We have the resources and expertise within the team to offer the required advice.

#### **PRIVATE SECTOR HOUSING**

Our Stepping Home service won the Ipswich and East Alliance Award for Collaboration. This service supports vulnerable patients through complex housing, environmental and social crises that would otherwise lead to delayed transfer of care or increased risk of hospital admission. The complexity of the cases requires the service coordinator to build partnerships with wide ranging partners and stakeholders to resolve each unique scenario and ensure the best patient experience and long term resolution. A typical scenario might involve an initial referral from a fire or ambulance crew for a cold, damp, hoarded home with unsafe and insanitary conditions. The solution involves completing a home and personal assessment and then liaison with community health and hospital staff, benefit agencies, the patient and their family, builders, contractors, handypeople, cleaners and de-clutter agencies to make the home safe. Time and again the solution is a smooth transition for the patient to a safer, sustainable home with many patients accessing the Stepping Home hub temporarily to alleviate pressures in the hospital. Stepping Home is an excellent example of how health and social care, housing and the community networks are working together to improve patient outcomes and reduce

system pressures. This service is invaluable in its holistic approach; one service for a whole bespoke solution:

The Ipswich and East Suffolk Alliance Awards Evening - NHS Suffolk and North East Essex ICB

Cabinet Member:	Councillor Sarah Whitelock, Cabinet Member with responsibility for Communities, Leisure and Tourism
Contact Details:	sarah.whitelock@eastsuffolk.gov.uk
	Tel: 07824 452388

#### **COMMUNITIES AND LEISURE**

The **Community Help Hub**, which includes both Community Help Officers and Financial Inclusion Officers, has now received 1,359 referrals in total (as of 5 January 2024). The Community Help Officers triage all referrals, providing practical support including accessing food, cooking equipment or household items and/or making referrals into other organisations eg social care, and pass any with a need for help with money to the Financial Inclusion Officers.

Financial Inclusion Officers received 44 new referrals in December, 24 from Lowestoft and the balance from the Aldeburgh, Leiston and Saxmundham Community Partnership and Beccles, Bungay and Halesworth Community Partnership areas.

We closed 29 cases in December and 11 of these clients had a benefit check and 3 increased their weekly income by up to £90. Two received cash grants from the Local Welfare Assistance Scheme and one received carpets for their property.

Our weekly 'help with money' outreach at Number 28 community hub in Bungay has seen 27 people in six months. We are considering options for a second outreach location based on data showing the need of an area teamed with viable locations in the local community.

In November 2023, we organised and attended three 'Talk Money' events across the district (Felixstowe, Kelsale and Bungay) where we engaged with local residents and networked with other organisations. We also worked with a primary school in Lowestoft to put on two information sessions for parents and continue to attend outreach events with the Wellbeing on Wheels bus in Lowestoft.

Warm Welcomes – a list of the Warm Welcomes in East Suffolk can be found at: here

Eight projects have been supported through the Winter 2023/04 Cost of Living Community Grants, including a Winter Warm programme on Saturdays at Rushmere Village Hall, The Friends of Yoxford Village Hall Meet Up Tuesdays, frozen food for the St Peter and St John Church Kirkley Pantry, Creative Leiston Drop In, Bungay Community Support 'Good for You' Food and thermal items, and Beccles Ward Warm Welcomes.

We are working with Abbeycroft Leisure to run an ongoing programme of Cooking on a Budget classes for families and our Field to Fork Growing Spaces Grants will go live again in the spring and we are still seeking locations for new Community Pantries across the district.

Felixstowe Leisure Centre Refurbishment Works – £500k of refurbishment work at Felixstowe Leisure Centre commenced in December and is nearly complete. The work is to ensure that the customer experience at Felixstowe is maintained until the proposed new Felixstowe Leisure Centre is completed in the next few years. The refurbishment work includes reflooring, redecorating the gym and replacing the gym equipment, decoration and new lighting in the Leisure Centre entrance and reception, a new indoor cycling studio and finally, to be completed in spring, flooring of the swimming changing rooms.

Following the adoption of the Play Strategy 2023- 2027, we are currently consulting on the next phase of play areas that require improvements. The future of Townlands, Field View Gardens, Glebe View and George Brown Way in Beccles, as well as Nock Gardens in Kesgrave, will be reviewed to see whether they are used by the community or can be removed as per the recommendation in the Strategy.

Improvements are planned in Beccles, Felixstowe, Framlingham, Kesgrave, Trimley St Mary and Wrentham and we are keen to hear the views of the people that use these play areas. This information will form part of the tender documents for designs for each of the play areas and we will then consult with the local communities on their preferred choice. The consultation will end on 1 March 2024.

#### **TOURISM**

# The Suffolk Coast Destination Management Organisation Business Plan

East Suffolk's tourism economy is worth c£700m per annum and accounts for 15% of our total employment which makes it a highly valuable sector for the district. To support this sector, we created The Suffolk Coast Destination Management Organisation (DMO) in 2012 in partnership with the local tourism industry. We continue to be the majority funder with additional funding being generated through membership fees and advertising. The DMO is responsible for marketing and promoting East Suffolk as a tourism destination, particularly during the 'shoulder seasons' to ensure sustainable tourism growth and providing tourism businesses with new routes to market.

The DMO has demonstrated its success through a membership base of 250 tourism businesses, a highly regarded website which generates significantly more traffic than the Visit Suffolk site (which promotes the whole county), provides invaluable business support to tourism businesses and also provides a forum for networking/collaboration through their annual conferences. In recent years, the DMO has also taken on responsibility for researching the potential impact on tourism of the major energy projects taking place on the Suffolk coast.

The current funding agreement with the DMO expires in March 2024 and a new business plan covering the period 2024-2027 is currently being drafted and will be presented to Cabinet for approval in February. It is proposed that we provide the DMO with £181k over the next 3 years to continue to deliver marketing, promotion and tourism business support services. In addition, the DMO will support the Sizewell C tourism mitigation programme and will have the potential to access mitigation funding to support this work. The construction of Sizewell C and resulting impacts on the local visitor economy mean that it is even more crucial that an organisation such as the DMO exists to support local businesses.

#### Suffolk tourism review

As part of the county's devolution deal, Suffolk County Council has committed to applying to become a Local Visitor Economy Partnership (LVEP). This is a new sub-regional tourism partnership created following a review of tourism structures across Britain. They provide marketing, training, networking and industry expertise to enhance the tourism offer in a particular area and, as a minimum, their coverage should be at least one county.

Ahead of making this application, Suffolk County Council and the Suffolk district councils have commissioned a review of the current tourism support within the county to determine the most effective model moving forward. The recommendations of this review will inform the decision on whether Suffolk applies to become a single county LVEP or joins forces with Norfolk to create a two-county model. It will also identify how a stable and resilient strategic tourism partnership model can be delivered and how existing DMOs, along with private and public sector partners, can best collaborate to deliver this. The review is due to conclude in early February with recommendations going forward to the Suffolk Public Sector Leaders for approval.

Cabinet Member:	Councillor Jan Candy, Cabinet Member with responsibility for Community Health
Contact Details:	jan.candy@eastsuffolk.gov.uk Tel: 07823 587492

#### LICENSING SERVICES

Since 1 November 2023, there have been four Licensing hearings:

- 1 x Premises Licence application for a social club in Kesgrave that was allowed with conditions.
- 1 x Premises Licence variation for a premises in Thorpeness which was allowed in part.
- 1 x Review of a Premises Licence arising from an allegation of illegal working at a premises.
- 1 x film age classification in relation to 2 films to be shown at Aldeburgh Cinema.

We are awaiting the date for a driver's further appeal to the Crown Court. This followed the Council's successful defence in the Magistrates' Court. Given that this matter is still under appeal, no further public comment can be made but we will be kept informed as to the outcome.

As an update to the Scrutiny Committee's review of taxi licensing, a Request for Resources has been approved for a new Licensing Enforcement Officer. It is anticipated that this post will be filled by April 2024.

Licensing Services will have a stand at the marketplace event at East Suffolk House on 24 January 2024 and we look forward to showcasing our work.

#### **HEALTH**

**Feel Good Suffolk** - referrals into Feel Good Suffolk (FGS) services reduced slightly in December to 178 compared to 190 in November and 338 in October. We expect this to

increase again this month with January and February typically being the most popular time for people to make healthy lifestyle changes.

Since October, 55 clients have received Smoking Cessation support through Allen Carr's Easyway Clinics and 150 clients were provided with Slimming World vouchers. Work is ongoing to develop weight management programmes to be delivered directly by our FGS Advisors, which should launch around March. In December, we submitted a 'Swap to Stop' application on behalf of the FGS partnership, to provide vape starter kits to support people to stop smoking. This has now been accepted and we expect delivery to begin towards the end of January. Progress has also been made with the Nicotine Replacement Therapy (NRT) dispensing contract, with pharmacies in Suffolk now able to sign up and provide NRT to FGS clients, whilst our FGS Advisors provide behavioural support alongside the NRT offer.

An advert went live in early January for a shared FGS Area Coordinator role to coordinate day-to-day operations across East Suffolk, Babergh and Mid Suffolk. We will also shortly be recruiting to two more FGS Advisor roles to ensure we can meet demand.

**Connect Conferences** – the East Suffolk Connect Conferences in December attracted 51 attendees from across a range of statutory and the Voluntary, Community, Faith and Social Enterprise sector organisations. The aim of the Conferences (similar events were held in Ipswich and Babergh and Mid Suffolk) was to strengthen partnership working and reduce duplication across the health system, including the Community Partnerships who have many health related priorities. A final report will be produced and shared by mid-February which will detail next steps and planned activity to support Connect members to meet the health and wellbeing needs of their communities.

**Funding** - Connect groups in the Saxmundham and North-East and Felixstowe Integrated Network Team areas are working in partnership with us and Suffolk Public Health to allocate £50k of funding per area as part of the Suffolk, Your Needs Met initiative. The aim is to support communities with their emotional wellbeing. As well as a brand new wellbeing hub for Felixstowe, there are currently plans to deliver a number of projects across the Aldeburgh, Leiston and Saxmundham Community Partnership area which include community gardens, a life skills programme, Community Cuppas, projects to reduce social isolation and loneliness and awareness raising events throughout the year. Your Needs Met funding has also been allocated to areas within Beccles and Lowestoft who are delivering a range of projects to meet the needs in these areas.

**Safer Streets funding** – we have been awarded £273k, as part of the Home Office's Safer Streets initiative, to increase safety in the public realm primarily focused on reducing antisocial behaviour in the Lowestoft town centre. Two projects have been funded. Just over £200k will go towards new digital CCTV to increase range, visibility and coverage. A new digital control room will be installed this financial year, with new cameras being installed over the course of the next financial year, after consultation with all relevant partners regarding camera location.

£91k of our Safer Streets award will be spent on direct interventions with young people in Lowestoft. This will be supplemented with £50k match funding from the Suffolk Public Sector Leaders. This financial year we have funded St Giles Trust, Access Community Trust and Catch 22 to work with young people in schools and in the community. We are planning the intervention for next financial year in consultation with a range of partners and will look to

deliver a comprehensive and integrated initiative incorporating direct intervention, mentoring and youth provision.

#### CORPORATE HEALTH AND SAFETY TEAM

We are supporting managers to follow the annual health and safety cycle which covers a different topic each month. The focus for January is how people use their Display Screen Equipment. Each employee is required to complete a self-assessment for any workstation that they use on a regular basis ie at home or in the office. It is important that staff sit in a way that will not lead to the risk of ill health now or in the future. The key thing that all staff should understand is that laptops and tablets are not designed to be used for extended periods of time. Therefore staff must connect their device to a separate keyboard and monitor when working in the office and at home. Referring to laptops during meetings is acceptable as it should not involve extended periods of typing or viewing a small screen. Routinely using a laptop on the knees or on a table without a riser can lead to headaches and neck and shoulder pain. We will provide feedback to the Corporate Leadership Team on the number of people who submit assessments during January.

#### **FOOD AND SAFETY**

We continue to carry out food safety interventions at the risk-based frequencies set by the Food Law Code of Practice. A statutory return to the Food Standards Agency on the delivery of food controls for 2023/24 is due to be submitted after 31 March 2024.

I accompanied officers on two inspections of food businesses in December. It was very useful to witness first-hand the work undertaken during an inspection, the reports provided following an inspection and how the food hygiene ratings are determined.

In early January, we responded rapidly to the food recall relating to Mrs Kirkham's Lancashire Cheese following an outbreak of E.coli linked to a death and a number of people in hospital. Two establishments in the district had been supplied with cheese from this company. We were praised by the Food Standards Agency for our swift response in providing information.

We also continue to be involved in significant Health and Safety reactive work, including a prosecution and several ongoing fatality investigations. We are continuing the project promoting the importance of gas and electrical safety checks for catering and hospitality venues.

The tuberculosis case that was subject to a court order has now left hospital following treatment. If they continue to take the medication, they should not pose a risk to others.

# SUFFOLK COASTAL PORT HEALTH (SCPHA)

We continue to deliver import controls against a challenging change backdrop that will continue into 2024 as delivery of a significant change to import controls is expected.

The preparatory actions taken last year have enabled Port Health to commence preparations for the implementation of the Border Target Operating Model (BTOM). Although the main impact on SCPHA is not envisaged until 30 April 2024, the next few months will see significant activity to ensure SCPHA is ready for that key deadline. The SCPHA BTOM plan has been

approved by the Department for Environment Food and Rural Affairs (DEFRA) and funding bids have and will continue to be made to offset any expenditure required. Engagement with National Competent Bodies continues with a view to the practical implementation of the BTOM. However, in the short term, activity to support DEFRA with key operational advice and training activities is in progress.

The focus on the BTOM somewhat overshadows SCPHA, but it should not be forgotten that SCPHA continues to deliver public and animal health controls everyday and it is the hard work of the whole team that makes this a reality.

Cabinet Member:	Councillor Paul Ashton, Cabinet Member with responsibility for Corporate Services – Digital, Customer Services, HR and Assets
Contact Details:	paul.ashton@eastsuffolk.gov.uk Tel: 07824 838316

#### **CUSTOMER SERVICES**

Note: Customer Services and Customer Relations now form part of the new Digital, Programme Management & Customer Services department, headed by Sandra Lewis.

**Listening to demand** - during October 2023, a small team drawn from Customer Services worked with an external consultant to listen to a sample of demands arriving into the team through our call centre. The aim of this exercise was to paint a picture of the demand we receive, whether this tends to be of value or preventable and how effectively we then respond to the need. This limited exercise is the first stage of a systems thinking approach to service design.

We learned several lessons, including people's expectations and perceptions of local government, the important distinction between complex and transactional demands, as well as the effectiveness of communication channels and working relationships between teams in the organisation. A more comprehensive report, proposing a set of experience principles and an action plan, will be brought to Cabinet in due course.

**Customer satisfaction survey** - over a period of around 12 to 14 weeks (from August to November 2023), a specialist public sector survey contractor (Opinion Research Services Limited) carried out a survey focussing on satisfaction levels with our contact centre operation.

Over four-in-five (82%) of those making an enquiry were either very or fairly satisfied overall with their contact with us. Between 85% and 90% of respondents agreed that call handlers were polite, took sufficient time (ie didn't rush), were understandable, helpful and provided all necessary information. From the survey's findings, we are exploring insights on new contact methods, opening times and the ways we handle and respond to demand.

**Wednesday mornings at the Marina** - following on from the previous Cabinet report on our reasons for increasing opening hours at the Marina Centre, since 15 November we have assisted 112 customers on Wednesdays on a face-to-face basis. Of these, 40 have been digitally assisted with both Council and non-Council services. We will continue to review all available data to ensure they are offering face to face provision on the correct days and times at the correct locations.

#### **HUMAN RESOURCES**

# **People Strategy**

Cabinet has approved our People Strategy for 2024 - 2028. A People Strategy guides every aspect of the employee/employer relationship and is critical for attracting, engaging, training and retaining talented employees in the workplace. This Strategy has been developed by our workforce and reflects the needs of our people.

To develop the Strategy, several workshops were held with staff across the organisation, including face to face staff drop-in sessions held across our operational sites, engagement with our Corporate Leadership Team, Managers, Health and Safety and Wellbeing groups. As a result of these workshops, the People Strategy has two themes. The first theme is 'People' and this is about ensuring that we put our people at the heart of everything we do. We want to unlock the full potential in every individual, collectively supporting service areas and teams to deliver the best outcomes they can for our residents. Five priorities have been identified within this theme and these are:

- Wellbeing
- Ways of Working
- Tools and Resources
- Recruitment and Retention
- Connectivity

The second theme is 'Culture' and this is about our organisation's beliefs, values and attitudes and how we are recognised by our employees, residents and stakeholders. In continuing to build on our culture of being an inclusive, flexible, positive and welcoming place to work, five priorities have been identified and these are:

- Values
- Communication
- Reputation
- Relationships
- Consistency

To ensure we deliver against this Strategy, a yearly action plan will be developed so we can be clear about what we will be doing and what outcomes will be achieved. We will also undertake regular staff surveys, using the feedback from these surveys to ensure this Strategy remains relevant and that the actions we commit to undertake are making a positive difference.

#### **DIGITAL AND PROGRAMME MANAGEMENT**

During December, the culmination of a major migration project took place for phase 1 of our Electronic Document Management system (EDMS) upgrade and development. This first phase included all Planning and Building Control records, over 3.5 million documents held electronically supporting current applications and case history were migrated to the new EDMS, meaning it will be easier for customers to access records online, more efficient for officers to access records while out on site using mobile technology and easier for back-office staff to maintain records. It also ensures the systems we use are up to date. Phase 2 of this project concentrates on Environmental Services and Housing and is scheduled for March.

Other major projects also started in December. We are implementing a new Asset Management system for use by both our General Fund Asset Management team and East Suffolk Services Limited. This is a large-scale project which will ensure compliance, health and safety, maintenance and all other records pertaining to our assets are held efficiently and accurately, enabling real time reporting and mobile access to tasks.

Also, in our work to support the East Suffolk Services Limited Improvement Plan, alongside improving Council service delivery, several projects have commenced within this programme of work including Waste Management, CCTV and Home Alarms.

Digital service delivery remains consistently above target, with 81% of Service Desk calls resolved within the first day and 93% within a week. Satisfaction with online services remains consistent also, with a rating of 4.38 out of 5 stars (from 634 respondents in December).

There have been no cyber incidents during the last period, although we must always remain vigilant. We have continued to undertake our self-assessment using the National Cyber Security Centre framework and will use this to identify areas where we may wish to make improvements.

#### **ASSETS**

## **Developments, Acquisitions and Disposals**

Cabinet approved the purchase of a retail site on Hamilton Road in Lowestoft. This has completed and the purchase has added an additional £42,500 to the portfolio's rental income. The vacant space is being marketed on a leasehold basis. The site provides accommodation in the Power Park with future redevelopment potential to support the offshore energy sector.

After Planning consent was approved for the development of the Nexus site, the contract for the development of the site was signed and the site was handed over to the contractor. Demolition of the existing buildings on site has been undertaken and a 'breaking ground' ceremony is earmarked for late January 2024.

## **Building Services**

The re-roofing project at the Rotterdam Road depot is nearing completion with contractors expected to have finished by the end of January.

We have been very busy with substantial repairs and maintenance work including repairs to the retaining beach wall in Felixstowe, cyclical maintenance to Rushmere Woodland Bridge and resurfacing and path works at Felixstowe skate park and library. In addition to this, storm damage repairs have been carried out at Arbor Lane steps, Lowestoft and external redecoration works have been completed at Leiston Town Hall.

#### Shire

A project to develop and implement the use of the Shire system for the maintenance and compliance of our operational assets has started with the Digital and Programme Management team. The introduction of this system is pivotal for the effective management and compliance of our assets.

# **Rent Reviews and lease agreements**

Significant progress has been made on outstanding rent reviews and lease renewals. Since 1 October 2023, 53 lease events have been completed by the team resulting in a rental increase of in excess over £120,000 per annum.

Cabinet Member:	Councillor Toby Hammond, Cabinet Member with responsibility for Economic Development and Transport
Contact Details:	toby.hammond@eastsuffolk.gov.uk Tel: 07717 314171

#### **ECONOMIC DEVELOPMENT**

# Freeport East capital seed fund

The business cases for the Felixstowe Tax Site capital seed fund investments were approved by the Freeport East Supervisory Board in November. This paves the way for a £12m investment in business infrastructure at the Port of Felixstowe. The funding will deliver two projects:

- **Site enabling and remediation works** which will account for £3.5m of the capital seed fund with the Port contributing up to an additional 35% of costs. This will prepare the site to attract inward investment to the Felixstowe Tax Site. The work will bring forward a 31 hectare site with a focus on investment from the energy (zero carbon), agri-tech, value added logistics and assembly sector.
- Installation of high voltage power supply at a total cost of £10.3m with £8.5m from the capital seed fund and the Port contributing £1.8m. This project will allow the unlocking of electrical utility infrastructure which is required to deliver the site for investment.

We are the Accountable Body and have drawn down the capital seed funds from the Department for Levelling Up, Housing and Communities and will transfer funds following the approval of subsidy control assessments. Once fully occupied, the Tax Site can deliver up to 11,000 jobs with the majority in skilled professions. Overriding objectives of Freeport East include ensuring the delivery of inclusive growth and delivering net zero.

## **East Suffolk Clean Hydrogen Conference 2024**

Following the success of the inaugural Clean Hydrogen Conference in 2023, Cabinet Members have agreed to host a follow up conference in late spring/early summer 2024. This will provide an opportunity to showcase East Suffolk as the leading place in the region for the development of clean hydrogen generation, use and innovation. It will, once again, provide an ideal forum for both the public and private sectors to network and understand the national, regional and

local opportunities in developing a clean hydrogen economy. Speakers will include developers, wider industry representatives and education sector and national/regional policy makers.

# **Establishment of Sizewell C economic working groups**

The development of the Sizewell C new nuclear power station represents both opportunities and challenges to the existing East Suffolk economy. To address these, a series of economic working groups have been established under the Deed of Obligation. These include groups covering Employment, Skills and Education, Supply Chain and Tourism Mitigation. For each of these groups, annual implementation plans will be developed which will set out how the funding negotiated through the Deed of Obligation will be used to maximise local economic opportunity and minimise/mitigate any negative impacts.

We will receive £17m over the course of the construction programme for tourism impact mitigation, supporting local businesses to take advantage of the supply chain opportunities and to address the potential economic displacement effect of the development. We will work collaboratively with Suffolk County Council, the Chamber of Commerce, local tourism groups and conservation groups and Sizewell C in developing and delivering the implementation plans.

# New Anglia Local Enterprise Partnership (LEP) transition

The LEP will cease to exist from the end of March 2024 with a number of its existing functions being transferred to both Norfolk and Suffolk County Councils. The LEP Integration Plan, which sets out this transfer of functions, was approved by their Board and shared with Suffolk stakeholders in September 2023 before it was submitted to Government in November 2023. As part of the new post LEP structure, a business board will be established which will advise us on strategy, priorities, investments and programmes. The majority of the LEP's staff will be transferred to the two County Councils to deliver the ongoing functions, which will be in the areas of inward investment, strategy and sector development, innovation/growth, programmes and skills.

As part of this restructuring, Suffolk Investments Limited will be created. This will use Enterprise Zone retained business rates to create a 'challenge fund' into which Suffolk partners can bid. Funding bids will be focussed on specific businesses/sectors eg green growth, research and studies (such as infrastructure feasibility work). Emerging criteria also stipulates that funding should support the whole of the county and not be focused on a specific geography.

#### **PARKING SERVICES**

This has been a busy period for us with the main areas of activity summarised below.

# Parking reviews – ongoing over the next two years

We are continuing our work with Town and Parish Councils to identify the areas that need a change of parking policy eg the introduction of new resident parking schemes, or changes to on street parking. We are in the process of engaging with the Beccles and Bungay Town Councils to meet with local councillors to better understand the issues that the current parking provision presents in those towns. We have drawn up proposals for changes in Felixstowe and Southwold and we are engaging with Town Councils in both locations to finalise what changes we might want to take forward to a new Traffic Regulation Order. This includes:

- Finalising the area review findings for Felixstowe to present to the Town Council this month.
- Working on the Beccles review including attendance at a town engagement event and meeting with the Town Council to discuss local needs. A further session will take place this month.
- Meeting with Framlingham Town Council to discuss the scheme previously proposed by the Town Council to understand the timetable for its implementation.

# Car parks

We are currently looking at plans for full resurfacing works at Angel Link North car park in Halesworth which will include creating bigger parking bays.

We are working with Economic Development to draft the revised plans for the Battery Green parking place and the future of the existing car park. From March 2024, Battery Green car park will be used as a compound for two years whilst the old multi storey is demolished.

#### Vandalism

Sadly several machines have been vandalised in Southwold, Felixstowe, Aldeburgh, Leiston and Sizewell. These are being repaired/replaced as quickly as possible.

Cabinet Member:	Councillor Tom Daly, Cabinet Member with responsibility for Energy and Climate Change
Contact Details:	tom.daly@eastsuffolk.gov.uk Tel: 07825 720877

# **ENERGY**

**Sizewell C** – the Court of Appeal dismissed the Judicial Review challenge by the campaign group 'Together Against Sizewell C' on 20 December 2023 and a copy of the full judgement can be found <a href="here">here</a>.

The Deed of Obligation associated with the Sizewell C project required Sizewell C Limited to notify us of the anticipated date of commencement at least 30 works days prior to the actual date of commencement. Notice of first commencement of works was received on 16 November 2023 and this can be found <a href="https://example.com/here">here</a>.

We have been working hard to ensure that all the appropriate agreements and commitments required under the Deed of Obligation and the requirements within the Development Consent Order have been complied with to our satisfaction. A letter was issued to Sizewell C Limited on 22 December 2023 to confirm our certification of Sizewell C Limited's compliance with the obligations set out in the relevant documents to facilitate first commencement. The first commencement of the project will only involve the carrying out of specific works.

As required under the Deed of Obligation, Sizewell C Limited has established the governance groups with the first meetings being held within the first quarter of 2024 if not before.

Whilst the relevant obligations have been met to facilitate first commencement, there remains a huge number of requirements and ongoing obligations which will need to be agreed in addition to the monitoring which will be taking place.

**Sea Link** – National Grid Electricity Transmission (NGET) held their statutory consultation on the Sea Link project between 24 October and 18 December 2023. In order to seek the views of those Town and Parish Councils directly affected, we held a meeting on 27 November 2023. The comments received were incorporated into our response which has now been submitted. This response is available on our website here.

Concerns have been expressed previously regarding the level and nature of engagement on the project and NGET is seeking to address this by holding a number of technical thematic meetings in the first quarter of this year. We will attend these to ensure that the assessments undertaken are robust and that appropriate mitigation measures are proposed should the project receive consent.

Other Nationally Significant Infrastructure Projects – we continue to engage with those promoting significant infrastructure projects affecting our district including Scottish Power Renewables on their East Anglia One North, East Anglia Two and East Anglia Three projects in relation to the discharge of requirements, National Grid Ventures on their LionLink project and proposed ground investigation works and other promotors on the Nautilus, North Falls and Five Estuaries projects. As part of the Offshore Coordination Support Scheme (OCSS), Sea Link, North Falls and Five Estuaries have been working together to explore the potential for offshore coordination and have received funding through the OCSS to develop and explore the feasibility of this further. We will, of course, engage in this process.

Cabinet Member:	Councillor Kay Yule, Cabinet Member with responsibility for Planning and Coastal Management
Contact Details:	kay.yule@eastsuffolk.gov.uk Tel: 07825 716370

Firstly I attach a link to our latest Planning, Building Control and Coastal Management Newsletter published last month. This goes electronically to all Town and Parish Councils, agents and developers, as well as District Councillors. It is also shared on social media and is being well received - Planning, Building Control and Coastal Management Newsletter.

#### **PLANNING**

Revisions to the National Planning Policy Framework (NPPF) were published on 19 December 2023, alongside a Ministerial Statement from Michael Gove (Secretary of State for Levelling Up, Housing and Communities). These revisions follow a consultation which took place between December 2022 and March 2023. In summary, the NPPF changes include (amongst other things) removal of the requirement to identify annually a five year housing land supply for decision making purposes where an adopted Local Plan is less than 5 years old and to identify a 5 year supply at the time the examination concluded (land supply should still be monitored and the Housing Delivery Test - which sets out consequences for under-delivery of housing - remains largely the same). Revisions also include greater 'protections' in areas with a made Neighbourhood Plan which is less than 5 years old and which contains policies and

allocations to meet its housing requirement, greater reference to the provision of opportunities for community-led housing and an emphasis on the creation of 'beautiful' developments. A presentation covering these and other changes has been given to the Strategic Planning Committee.

The Levelling Up and Regeneration Act (LURA) received Royal Assent at the end of October 2023 and we anticipate further consultation on future changes to the NPPF under the LURA in due course.

The mandatory requirements for Biodiversity Net Gain are set to come into force in January 2024 following guidance and regulations published by the Government at the end of November 2023. The requirements will initially apply to planning applications for major development submitted from the point it comes into force, with smaller development to follow from April 2024. Preparations are underway, including the creation of two new posts in the Ecology team which have been recruited to. Councillors were invited to a training session on 8 January.

Recent flooding events have involved the team supporting Suffolk County Council as the Lead Local Flood Authority with their Section 19 flood investigations, particularly where there are suggested links between flooding and development. Thankfully the work of the Planning team and the Lead Local Flood Authority to secure planning policy requirement for Sustainable Urban Drainage Systems for new development has ensured that the surface water run-off has been prevented. This has avoided new development adding to flooding in surrounding areas and in some cases development has actually reduced the risk of flooding compared to the previous greenfield run-off from sites. However, in Witnesham, local flooding has been directly linked to a current housing development which failed to install its surface water drainage mitigation at the correct early stage despite efforts to secure this mitigation by condition. Our Planning team reacted swiftly and sought to address this breach by serving a Temporary Stop Notice. This is rare and extreme planning enforcement action for us to take but it was necessary to take control of the development, to stop works and to ensure that the mitigation was installed swiftly. That has now been done and the drainage mitigation is now performing as intended to capture surface water from the development. We will continue to work closely with Suffolk County Council on their Section 19 flood investigation on this site and others.

Our Coastal Partnership East team, Building Control and Planning teams have been involved in a number of coastal erosion issues along our coast as a result of the spate of recent storms, but primarily at Pakefield. This has been a huge pressure on resources but they have done a brilliant job supporting our residents and communities.

# **BUILDING CONTROL**

Following changes to the validation of local authority building surveyors coming from the Building Act, all of our Building Control Surveyors are now registered with the Building Safety Regulator. All are required to then pass professional validation examinations and in the closing weeks of 2023, six of the team passed theirs with another five surveyors sitting their exams in January. Exam results currently take up to 10 weeks to be released due to the sheer volume of Building Control Surveyors seeking to achieve validation competence by the April 2024 deadline. We support and encourage team members to achieve the highest possible personal and professional goals and special congratulations go to Dan Mckernan and Jamie

Hazel who were the first to receive professional validation following successful examination. Further congratulations go to Michael Charlton who received his Chartered Association of Building Engineers professional validation just before Christmas.

This is great news for us to have qualified and validated surveyors ensuring development is safe and meeting the required standards including energy efficiency.

Cabinet Member:	Councillor Vince Langdon-Morris, Cabinet Member with responsibility for Resources and Value for Money
Contact Details:	vince.langdon-morris@eastsuffolk.gov.uk
	Tel: 07823 795299

#### **External Audit**

The external audit of the 2020/21 Statement of Accounts was concluded on 18 December 2023 and the audited Accounts are now published on our website. However, the audit of the two subsequent years has not yet commenced. Government proposals to re-establish the local authority audit framework on a more sustainable basis, with a focus on providing assurance on public bodies' most recent financial information, were referenced in a ministerial statement over the summer. The formal guidance from the Department for Levelling Up, Housing and Communities and the Financial Reporting Council, as the incoming shadow system leader, are still pending.

Following the ministerial statement in July and the continuing expectation of a 31 March 2024 backstop date for the completion of all outstanding audits to 2022/23, the external auditors, Ernst and Young (EY), have taken a number of steps to prepare for implementation of proposals. These include:

- Maximising the completion of historic audits working to close open audits where audit work is substantially complete and with a high likelihood of issuing an opinion in a short period of time. Currently, the delivery of these audits is likely to be phased through to early 2024.
- Pension fund audits these audits are not subject to the reset of the system; EY continues to prioritise completion of all these audits to 2022/23. Applicable to Suffolk County Council.
- Value for Money reporting as there are no anticipated changes to value for money reporting requirements, auditors' exception reporting responsibilities and statutory powers, EY continues to prioritise the completion of reporting up to the 2022/23 financial year. Given the increasing focus on the financial sustainability of the local government sector, EY commenced their value for money work with us in December for financial years 2021/22 and 2022/23.
- Planning for 2023/24 audits where capacity allows, EY will seek to commence planning for 2023/24 focusing on the most recent set of financial statements and supporting the reset.

# **Storm Babet funding support**

We, along with other teams, continue to work with Suffolk County Council to distribute flood relief funds to affected residents and businesses as quickly as possible and in accordance with Government criteria. As of 8 January 2024:

- 197 residents out of 215 applications received by us have been paid the £500 Community Recovery Grant and received Council Tax Discount as per the scheme guidance.
- 33 applications have been received from businesses and 2 have so far been paid the £2,500 Business Recovery Grant. It should be noted that the Government eligibility criteria which we are obliged to follow is more extensive than support for residents, hence the processing of applications from businesses can take more time.

The closing date for applications is 20th January 2024.

Cabinet Member:	Councillor Rachel Smith-Lyte, Cabinet Member with responsibility for the Environment	
Contact Details:	rachel.smith-lyte@eastsuffolk.gov.uk Tel: 07825 421137	

## **ENVIRONMENTAL PROTECTION**

- The permit for the Small Waste Incineration Plant to be operated by V C Cooke Ltd has been granted in accordance with statutory obligations. In addition, having commissioned legal counsel advice, an additional condition has been added relating to carbon management as well as those relating to air quality.
- Following the closure of Meadowbrook Kennels that has provided our stray dog collection and kennelling service for many years, Animal Warden Services has been awarded the new contract. The new service will be launched once the contract has been signed. We will also use the publicity for the launch as an opportunity to encourage responsible dog ownership.
- We are in Block 2 for the next phase of the Information at Work migration to the Idox Document Management System. This will commence in January and is set to be completed by the end of March. Whilst this will take up our resources in the short term, it will result in a more efficient case management system.
- In early December a Member training session on Investigating and Removing Fly Tipping was held. This was recorded and is available from Democratic Services for Members to view.
- We also arranged a face-to-face joint training day with the Waste Strategy team. This
  was a very productive session with some good learning outcomes and will be used as
  a foundation to draft joint waste protocol and procedures.

#### **CLIMATE CHANGE & SUSTAINABILITY**

The following are some highlights from the activities we have delivered during November and December 2023:

- Suffolk Climate Change Partnership Community network events held in Saxmundham and Bury St Edmunds. We helped organise and deliver two successful events to bring together a range of community groups active in tackling climate change together with relevant stakeholders. The purpose was to enable community networking for, and foster connections between, groups, stakeholder organisations and parishes that are working for positive environmental change across Suffolk.
- The GreenPrint Forum organised a visit for Members and community group leaders to the Energy from Waste plant at Great Blakenham on 15 November. The guided tour of the facility explained how residual domestic waste is managed in Suffolk, plus explained the processes around the Recycling Centres that operate at locations around Suffolk to which residents bring a variety of waste streams for recycling.
- The Annual Greenhouse Gas Report has been completed and presented to Environment Task Group Members. The public version of the report will be published in mid-January.
- The Suffolk Climate Emergency Plan 2024 programme was signed-off by the Suffolk Public Sector Leaders in December, enabling this major group of projects to move forward, covering a range of themes from clean energy, sustainable homes, low carbon transport plus a suite of grant programmes and advice for homeowners and businesses.
- We attended the first local Green Careers day, hosted by East Norfolk College in Gorleston on 15 November.
- We organised and attended a series of work parties for volunteers, focussed on managing habitats across the district as part of the GreenPrint Forum programme and our Health and Wellbeing group.
- We also completed building sustainability audits for Riverside and East Suffolk House and are addressing issues that have been identified, although the results were positive in terms of use of energy and resources.
- Our Walking and Cycling Strategy delivery group held its first meeting on 29 November and will be developing a workplan to deliver the Strategy.

**East Suffolk in Bloom** - 82 sets of 500 bulbs were handed out to groups across the district in November including the Women's Institute, schools, Parish Councils. Groups applied in May 2023 and a panel met to decide who they should go to. The scheme will continue in 2024 given its popularity. These bulbs will bloom in spring.

**Grounds mapping** - a project to determine how to digitally map the areas cut by East Suffolk Services Limited is in its early stages. Currently the Grounds Maintenance team uses hand-coloured maps to work from, with no distinction between the Council, Suffolk Highways and other areas of land to be cut. This will be a long-term project and will require many hours of work to review all the current sites before the maps can then be digitalised.

**Green volunteering** - we are seeking to explore how groups and individuals can carry out work on our land such as developing wildlife areas and managing a specific site. We must ensure the safety of volunteers and minimise risks but without discouraging people from taking on such community action. Groups that may have been in existence for a number of years on an informal basis are coming forward and a council-wide approach is required to identify these, map them and formalise this whole process. More details will follow but the Strategic Waste and Contract Management team welcome input from Members who may know of such groups.

**New land in Aldeburgh** - we have recently taken on the ownership of 8 acres of land in Aldeburgh around Church Farm. This is a mix of verges, open space, hedges, trees and shrubbery in a residential area. The site was transferred from the developer as part of a Section 52 Agreement from December 1988. Works have started to bring the site up to expected standard, with a longer-term management plan set for development in 2024.

**Litter and fido bins** - all Councillors have recently been sent details of the consultation into how litter and fido bins are positioned and emptied in the district. This consultation runs until the end of January and responses from a number of Town and Parish Councils are now coming through. We are looking at a 'right bin right location' policy and will seek to rationalise the provision of bins going forward.

Simpler Recycling consultation - we have responded to the Government's consultation on introducing "simpler recycling" for residents in England. Working as part of the Suffolk Waste Partnership, we have identified a number of areas where we are in agreement with the Government's proposals and areas where we are seeking further clarification/amendments to their proposals. The most significant results of the Government's proposal will be the implementation of food waste collections and the introduction of new material to our recycling (glass/cartons) by April 2026. Twin stream recycling is recommended to allow for the greatest material quality to be gained from collections and we will now look in more detail at how these plans will be implemented. Further information has been published on the Suffolk Waste Partnership website <a href="here">here</a>.

**Vapes consultation** - we have also responded to the Government's consultation on public health linked to vaping. The environmental impact of vaping is significant due to the electrical components and batteries. There is also a significant fire risk if and when vapes are incorrectly disposed of. Vapes can be recycled in trial bins in the south of the district and the new kerbside collection will also allow for these to be collected for recycling. In the consultation response, we asked for a ban on the sale of disposable vapes, pointing out that there are many sellers who do not undertake their responsibilities for offering or advertising recycling.

**Suffolk Recycles website** - the new Suffolk Recycles website went live on the 4 December. We contributed significantly to the development of the content on this site, which is hosted by Suffolk County Council - <a href="https://www.suffolkrecycling.org.uk/">https://www.suffolkrecycling.org.uk/</a>.

**Clean up action day in Beccles** – we supported local residents in Beccles to undertake a community clear up day, clearing around 400kgs of debris from pavements and roadsides.

**Supporting Kirkley Pocket Parks** – we also supported work by Kirkley Pocket Parks and the Probation Service to clear our land in Lowestoft from litter and detritus to improve the local amenity.

Glass it's Better in the Bank - as part of the Suffolk Waste Partnership, we have launched the 'Glass it's Better in the Bank' campaign to ensure that glass is disposed of in bring sites rather than in residual or recycling bins at home. The last compositional analysis undertaken in East Suffolk (2019) showed that around 4.4% (around 1700T based on last year's data) of residual waste is packaging glass which can be recycled. The campaign is a fun campaign which is being delivered on social media and out of home advertising at supermarkets and bus backs.

**School talks** – we have delivered and supported assemblies and tours for children from Lowestoft and Easton. Sophie Underwood (Waste and Street Scene Monitoring Officer) delivered an assembly to the whole school and delivered a message about the importance of reducing waste and improving recycling. Amanda Childs (Waste and Street Scene Monitoring Officer) supported a tour to the Energy from Waste facility in Great Blakenham to show children around and talk to them about waste reduction and recycling. In total over 330 children have been engaged.

# **Appendices**

Ap	pen	dice	es:

None

# **Background reference papers:**

None