



**Riverside, 4 Canning Road, Lowestoft, Suffolk,
NR33 0EQ**

Cabinet

Members:

Councillor Steve Gallant (Leader)

Councillor Craig Rivett (Deputy Leader and
Economic Development)

Councillor Norman Brooks (Transport)

Councillor Stephen Burroughes (Customer
Services and Operational Partnerships)

Councillor Richard Kerry (Housing)

Councillor James Mallinder (The Environment)

Councillor David Ritchie (Planning & Coastal
Management)

Councillor Mary Rudd (Community Health)

Councillor Letitia Smith (Communities, Leisure
and Tourism)

Members are invited to a **Meeting of the Cabinet**
to be held in the Conference Room, Riverside,
on **Tuesday, 4 June 2019 at 6:30 pm**

An Agenda is set out below.

Part One – Open to the Public

Pages

-
- 1 Apologies for Absence**
To receive apologies for absence, if any.

2 **Declarations of Interest**

Members and Officers are invited to make any declarations of Disclosable Pecuniary or Local Non-Pecuniary Interests that they may have in relation to items on the Agenda and are also reminded to make any declarations at any stage during the Meeting if it becomes apparent that this may be required when a particular item or issue is considered.

3 **Announcements**

To receive any announcements.

NON-KEY DECISIONS

- | | | |
|----------|--|----------------|
| 4 | Naming of New Access Road, Riverside, Lowestoft ES/0020
Report of the Leader of the Council | 1 - 5 |
| 5 | Public Space Protection Order - Latitude ES/0023
Report of the Cabinet Member with responsibility for Community Health | 6 - 26 |
| 6 | Appointments to Outside Bodies for 2019/20 (Executive) ES/0024
Report of the Leader of the Council | 27 - 34 |

KEY DECISIONS

- | | | |
|----------|--|----------------|
| 7 | Sale of Land at Slaughden, Aldeburgh ES/0018
Report of the Deputy Leader and Cabinet Member with responsibility for Economic Development | 35 - 42 |
| 8 | Lowestoft Full Fibre Project ES/0019
Report of the Cabinet Member with responsibility for Customer Services and Operational Partnerships | 43 - 48 |
| 9 | Exempt/Confidential Items
It is recommended that under Section 100(a)(4) of the Local Government Act 1972 (as amended) the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraphs 3 and 5 of Part 1 of Schedule 12A of the Act. | |

Part Two – Exempt/Confidential

KEY DECISIONS

10 Unit 1, 112 London Road, Lowestoft

- Information relating to any individual.
- Information relating to the financial or business affairs of any particular person (including the authority holding that information).

11 Contract Review

- Information relating to the financial or business affairs of any particular person (including the authority holding that information).

Close

A handwritten signature in dark ink, appearing to read "Stephen Baker", with a long horizontal flourish extending to the right.

Stephen Baker, Chief Executive

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CABINET

Tuesday 4 June 2019

NAMING OF NEW ACCESS ROAD, RIVERSIDE, LOWESTOFT

EXECUTIVE SUMMARY

1. Street Naming and Numbering is a statutory function of East Suffolk Council, usually undertaken under delegated powers by the Gazetteer Officer within the ICT Business Solutions team.
2. A name been put forward by the former Waveney District Council for the proposed access road to the Riverside business area in Lowestoft, as part of the work needed for the third river crossing, however Lowestoft Town Council have objected to this proposal and put forward a different name for consideration.
3. Cabinet is asked to make a decision on naming of this proposed road.

Is the report Open or Exempt?	Open
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Wards Affected:	Kirkley & Pakefield
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Cabinet Member:	CLlr Steve Gallant – Leader of the Council
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Supporting Officer:	Sandra Lewis Business Solutions Manager 01394 444205 sandra.lewis@eastssuffolk.gov.uk
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1 INTRODUCTION

- 1.1 East Suffolk Council (ESC) is the street naming and numbering authority for all streets/properties in East Suffolk, under Sections 64 and 65 of The Towns Improvement Clauses Act 1847 and Sections 17, 18 and 19 of The Public Health Act 1925.
- 1.2 All proposals for new street names and property numbers or changes of street or property name must be approved by ESC. This is usually done under delegated powers within the Street Naming and Numbering function by the Gazetteer Officer, in consultation with the relevant bodies – usually the appropriate Town or Parish Council and the developer of the road/area.
- 1.3 With the proposal of the third crossing in Lowestoft, there will be a new access road to serve the Riverside business area. Please note; this report is related to the access road only, shown below, and not the bridge itself. Suffolk County Council are proposing to hold a local competition to name the bridge.



- 1.4 In this case, the proposed name of the access road marked above has been put forward by the previous district council – Waveney District Council. The proposal is to name the road after an ex-leader of Waveney District Council, the late Colin Law.
- 1.5 Lowestoft Town Council is a consultee on these matters with the decision-making authority remaining with ESC. Consultation with Lowestoft Town Council has taken place, their response was to put forward a different proposal, to name the road after a local World War II veteran, Dorothy Dallimer, awarded for her vital civilian work as a telephone supervisor at Lowestoft Post Office, which was carried out in “very much an active war setting” during World War II.
- 1.6 Under usual circumstances, negotiation would take place between the interested parties to reach a mutual decision on the street name. As we have not been able to reach an agreement between Lowestoft Town Council and East Suffolk Council, this matter must

be decided by Cabinet, particularly as the original proposal of naming the street came from Waveney District Council.

2 ESC STREET NAMING PROTOCOL

- 2.1 There are certain protocols we adhere to when naming streets, these are clearly shown on our website and outlined below:

All new street names will end with a terminal word such as:

Road	Lane	Street	Place
Avenue	Gardens	Drive	Way

Certain suffixes are only used in certain circumstances:

- **Crescent** - Crescent shaped road only.
- **Close** - Cul-de-sac only.
- **Square** - Square only.
- **Hill** - Hill only.
- **Terrace** - Terrace of houses but not a subsidiary name within another road.
- **Mews** - Converted stables in a courtyard or lane but would be considered acceptable for most small terraced developments.

Pedestrian routes only will be named as:

Walk	Path	Way
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Naming protocols

The following considerations should be given for all new street/property names:

- If a name refers to a person or event, there should be a connection to the area.
- The names of living people should not be used in order to avoid the possibility of any future negative publicity.
- If family names (of deceased persons only) are to be considered, permission must be obtained from any living relatives before submitting the name for consultation.
- Names which follow a theme (usually in developments with several new roads) should reflect the history or environment.
- Names which are difficult to pronounce or spell should not be used.
- Names which may be deemed offensive in terms of race, faith/religion, gender, disability, age, sexual orientation or are inappropriate language must not be used.
- Street names or building names should not duplicate existing names, especially if they fall within the same postcode sector. A postcode sector is identified by the first character of the second part of a postcode e.g. IP12 2**
- Phonetically similar names should be avoided e.g. having Churchill Close then creating new road named as Birch Hill Close.
- If a road is split, e.g. in case of stopping up order, the separate parts of the road should have different names. This is to avoid situations such as the emergency services entering the road from the wrong end.
- The use of street names which include numbers which can cause confusion, for example, 20 Seven Foot Lane sounds the same as 27 Foot Lane.
- The use of a name with royal connotations. The consent of the Lord Chamberlain's office must be obtained if a name with any reference to the royal family or the use of the word 'royal' is suggested.

- 2.2 The protocols have been followed in relation to both name proposals. As both proposals relate to naming the street after a person, the first naming protocol is particularly

significant, “If a name refers to a person or event, there should be a connection to the area.”

- 2.3 The proposed naming of the street after Colin Law adheres to this protocol. The access road serves the Riverside offices of both the District and County Council, at which he served as Leader of Waveney District Council for six years and a longer period as a Waveney Councillor for the Oulton Broad ward, he also served as a Suffolk County Councillor.
- 2.4 The proposed naming of the street after Dorothy Dallimer also adheres to this protocol, as she played a vital role for Lowestoft during World War II. Miss Dallimer was born in St Margaret’s, Lowestoft, on December 1, 1889. She was awarded the British Empire Medal in October 1941, “for her bravery in maintaining an efficient telephone service during periods of constant danger, while raids were targeting the port and the naval establishments.”

3 HOW DOES THIS RELATE TO THE EAST SUFFOLK BUSINESS PLAN?

- 3.1 This is a statutory function on which a decision needs to be made.

4 FINANCIAL AND GOVERNANCE IMPLICATIONS

- 4.1 There are no financial or governance implications.

5 OTHER KEY ISSUES

- 5.1 This report has been prepared having taken into account the results of an Equality Impact Assessment, there is no impact on any of the characteristic groups assessed.

6 CONSULTATION

- 6.1 Lowestoft Town Council have been consulted on the proposed street name, objecting as outlined in this report and submitting a different name for consideration. The reasons stated by Lowestoft Town Council for objecting to the proposed name by the District Council are:

“It is not understood why there is a deviation from the protocol on road naming which states that names of the recently deceased should not be used. The Town Council is also disappointed that so few roads are named after women in the town. In the event that a decision is made to use the name Colin Law Road, the Council would urge the District Council to rename the road to the bridge on the south side, currently known as Riverside Road, Dorothy Dallimer Drive. Additionally, the Town Council considers that the Post Office should be named Dorothy Dallimer House in rightful recognition of this significant woman to Lowestoft’s history.”

The first sentence in the statement submitted by Lowestoft Town Council is incorrect, our protocol does not state that we should not use names of the recently deceased. Currently there are no proposals to rename Riverside Road, we will also need to understand the outcome of the Suffolk County Council process on naming of the new bridge which will be taken into consideration and future discussions will take place with Lowestoft Town Council on this matter.

- 6.2 Colin Law’s family have been consulted on the proposed street name and have given permission for a street to be named after the late Colin Law.

7 OTHER OPTIONS CONSIDERED

- 7.1 There is proposed development of the ex-Post Office building in Lowestoft and the

surrounding area, an option would be to consider using the name Dorothy Dallimer in connection with any naming in this area as there is a significant link to the immediate vicinity due to her war efforts whilst working for the Post Office. This is not to be considered in this report and will be dealt with as normal street naming processes once the street naming and numbering for that area is actioned.

8 REASON FOR RECOMMENDATION

- 8.1 Cabinet is recommended to name the street after Colin Law due to the reasons outlined in paragraph 2.3 above – there is significant connection to the immediate vicinity of the street.

RECOMMENDATION

That the proposed access road to the Riverside business area (as a result of the proposed third river crossing) be named after Colin Law.

BACKGROUND PAPERS

Please note that copies of background papers have not been published on the Council's website www.eastsuffolk.gov.uk but copies of the background papers listed below are available for public inspection free of charge by contacting the relevant Council Department.

Date	Type	Available From
21 May 2019	Equality Impact Assessment	Sandra.lewis@eastsuffolk.gov.uk



CABINET

Tuesday 4 June 2019

PUBLIC SPACE PROTECTION ORDER - LATITUDE

EXECUTIVE SUMMARY

Provisions in the Anti-Social Behaviour Crime and Policing Act 2014 enable District Councils to make Public Space Protection Orders (PSPOs). The Home Office has issued guidance in which it is stated that PSPOs are intended to deal with a particular nuisance or problem in a particular area that is detrimental to the local community's quality of life, by imposing conditions on the use of the area which apply to everyone.

The two Councils (at the time) agreed a 3 Year PSPO for the Latitude site (which spans both Suffolk Coastal and Waveney) in 2016. Suffolk Police have requested that Easts Suffolk Council consider extending the PSPO and therefore to conduct the necessary consultation in order to establish the level of support or otherwise for the proposed PSPO.

Is the report Open or Exempt?	Open
Category of Exempt Information and reason why it is NOT in the public interest to disclose the exempt information.	N/A

Wards Affected:	Wenhaston and Westleton
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Cabinet Member:	Cllr Mary Rudd – Cabinet Member with responsibility for Community Health
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Supporting Officer:	Name: Rachel Tucker Job Title: Anti Social Behaviour officer 9Communities Team Telephone: 01502 523111 Email address: rachel.tucker@eastsuffolk.gov.uk
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1 INTRODUCTION

- 1.1 Provisions in the Anti-Social Behaviour Crime and Policing Act 2014 enable District Councils to make Public Space Protection Orders (PSPOs). The Home Office has issued clear guidance in which it is stated that PSPOs are intended to deal with a particular nuisance or problem in a particular area that is detrimental to the local community's quality of life, by imposing conditions on the use of the area which apply to everyone. The order could also be used to deal with likely future problems.

2 LATITUDE FESTIVAL – HENHAM ESTATE BLYTHBURGH

- 2.1 Suffolk Police have requested that the local authority reconsider a further PSPO for the Latitude Festival event on the Henham Estate site relating to 'Legal Highs'.
- 2.2 The anti-social behaviour under consideration consists of the taking of legal highs in a public place, including the detrimental impact of this on other festival goers.

3 WHAT THE LEGISLATION REQUIRES

- 3.1 Section 59 of the 2014 Act states that a PSPO may be made if two conditions are satisfied.
- The first condition is that activities carried on in a public place within the authority's area have had or are likely to have a detrimental effect on the quality of life of those in the locality.
 - The second condition is that the effect or likely effect of those activities is or is likely to be of a persistent or continuing nature, is or is likely to be unreasonable, and, justifies the restrictions to be imposed.
- 3.2 A PSPO which was previously in place will expire before the commencement of the next Latitude event in July 2019. During the three year term of a PSPO it can be discharged or varied if circumstances changed. The previous PSPO has been in place for the full 3 year term i.e. three Latitude Festivals.
- 3.3 Enforcement of the requirements of a PSPO is a matter for the council in partnership with the local police.
- 3.4 The proposed restrictions are as follows: Distribution, possession, consumption, sale, offering or exposing for sale and supply of psychoactive substances (also known as "legal highs").

4 HOW DOES THIS RELATE TO EAST SUFFOLK BUSINESS PLAN?

- 4.1 This action contributes to the Business Plan Action 'Continue to work, with partners, to ensure East Suffolk remains a safe place for our communities'.

5 FINANCIAL AND GOVERNANCE IMPLICATIONS

- 5.1 The Order will be compliant with the Human Rights Act 1998 as long as the Council is reasonably satisfied that the measures in it are justified. Although the Order is at least partially directed at a youth facility and hence raises age specific issues, its effect is intended to be even handed and proportionate and so not to negatively impact any of the protected characteristic groups identified in the Equality Act.
- 5.2 There will be modest costs associated with advertising the order. As stated above the implementation and enforcement will be undertaken in partnership with the local police. It is not expected that any resource issues will arise as a result of the order.

6 OTHER KEY ISSUES

- 6.1 The making of a PSPO is a matter for the Council's Executive (Cabinet). Formal consultation with the Police, Town Council and residents is required before an Order can be made.
- 6.2 Cabinet is asked to authorise the consultation that is required and to delegate the making of an Order once the consultation is concluded to the Cabinet member responsible for Community Safety and Public Protection. The Cabinet member is of course able to refer the matter back to Cabinet by choice if the consultation exercise indicates that further discussion by Cabinet would be advisable.

7 CONSULTATION

- 7.1 The Council has engaged in initial consultation with Suffolk Police, relevant Cabinet Members, our in-house Legal Department and the Head of Communities.

8 OTHER OPTIONS CONSIDERED

- 8.1 The option of not having a PSPO in place for Latitude 2019 and onwards may be an option however initial consultation indicates wide support for a continuation of the current approach.

9 REASON FOR RECOMMENDATION

- 9.1 Suffolk Police have produced reports (enclosed) which highlight the potential dangers of legal highs which according to National statistics are on the increase. The effects of NPS are highlighted in a statement from Acting Detective Inspector Bodmer.
- 9.2 Peter Nicholson the Security Co-Ordinator for Latitude has said;
"The introduction of a Public Spaces Protection Order at Latitude Festival has provided a very useful tool in tackling a range of anti-social and criminal behaviour. From it being first introduced there has been a step-change in the effectiveness of security on site. The fact that it is in place gives security staff the confidence that enforcement is an option when dealing with these matters and provides even more safety at what is predominantly a family event."
- 9.3 Robin Pivett, Suffolk Constabulary's Controlled Drug Liaison Officer has provided a statement in which he highlights current local and national drug trends, the harm that NPS present and the amount of drugs & NPS found within amnesty bins in previous years at Latitude Festival.
- 9.4 The Psychoactive Substances Act 2016 introduced powers for police officers and other designated persons to deal with the production, importation and supply of NPS but did

not go so far as to make simple possession a criminal offence. This omission has resulted in a number of difficulties for event staff during large scale events.

- 9.5 Both the Police and Anti Social Behaviour Officer are satisfied that the effect of these activities is or is likely to be of a persistent or continuing in nature, is or is likely to be such as to make the activities unreasonable and justifies the restrictions imposed by this order.

RECOMMENDATIONS

1. That Cabinet authorises a consultation upon the proposed order.
2. That the Cabinet Member with responsibility for Community Health be given delegated authority to authorise the making of a Public Space Protection order as set out in this report subject to and following the consultation process.

APPENDICES (List the title of each separate Appendix below)

Appendix A	PSPO Police Supporting Evidence
Appendix B	Statement of Robin James Pivett – Controlled Drugs Liaison Officer
Appendix C	Statement of Matthew Bodmer – A/DI 310
Appendix D	PSPO Process 2016
Appendix E	Map of proposed PSPO area

BACKGROUND PAPERS

Date	Type	Available From
8 th July 2016	Previous PSPO	Communities Team



Suffolk Constabulary – Evidence to Support Public Space Protection Order

Latitude Music Festival 2019

A Public Space Protection Order (PSPO) has been in place over the last three years. The existing PSPO expires on 14th July 2019. This year's Latitude Festival is to be held between 18th and 21st July 2019 requiring the PSPO to be renewed.

The PSPO is known to assist in the prevention and detection of drugs offences relating to New Psychoactive Substances (NPS). Due to the serious harm that NPS may cause, legislation was introduced in 2016. The Psychoactive Substances Act 2016 introduced powers for police officers and other designated persons to deal with the production, importation and supply of NPS but did not go so far as to make simple possession a criminal offence. This omission has resulted in a number of difficulties for event staff during large scale events. In response to this issue a PSPO was granted in 2016 for the Latitude Festival. As a result security staff became empowered and supported to tackle the issue of NPS. Police had enforceable legislation for which offenders could be dealt and the protection and safety of all attendees of the festival was enhanced.

Having the PSPO in place also offers as a deterrent to those looking to bring NPS to the event. Organisers are clear that those entering will be searched and dealt with accordingly if found to be in possession.

The effects of NPS are highlighted in a statement from Acting Detective Inspector Bodmer ***Full Statement Attached***

Peter Nicholson the Security Co-Ordinator for Latitude has said;

“The introduction of a Public Spaces Protection Order at Latitude Festival has provided a very useful tool in tackling a range of anti-social and criminal behaviour. From it being first introduced there has been a step-change in the effectiveness of security on site. The fact that it is in place

gives security staff the confidence that enforcement is an option when dealing with these matters and provides even more safety at what is predominantly a family event.”

Robin Pivett, Suffolk Constabulary’s Controlled Drug Liaison Officer has provided a statement in which he highlights current local and national drug trends, the harm that NPS present and the amount of drugs & NPS found within amnesty bins in previous years at Latitude Festival. ***Full Statement Attached***

Below are crime figures for the drugs related offences recorded during Latitude Festival for the period 2016-2018. This data can be misleading in that the incident reference 37/38916/18 relates to the arrest of two persons carrying over 1300 individual Psychoactive Substances. These substances were initially discovered by security, which may not have happened should the PSPO not have been in place.

<u>Ref Number</u>	<u>Offence</u>	<u>Arrest</u>
2018		
37/38916/18	Possess a psychoactive substance with intent to supply	Yes
37/39101/18	Attempted - Possession of a controlled drug with intent to supply - Class A - Other	Yes
37/39127/18	Possession of a controlled drug with intent to supply - Class A - MDMA	Yes
37/39293/18	Possession of a controlled drug with intent to supply - Class A	yes
37/39118/18	Having possession of a controlled drug - Class B - Cannabis	
37/39128/18	Having possession of a controlled drug - Class A - Cocaine	Yes
37/39457/18	Possession of a controlled drug with intent to supply - Class A - Other	yes
37/39430/18	Possession of a controlled drug with intent to supply - Class B - Cannabis	Yes
2017		
37/48360/17	Poss Class A & B	Yes
37/48636/17	Poss W/I Supply Cannabis	Yes
37/48640/17	Poss W/I Supply	Yes
37/48642/17	Poss W/I Supply	Yes
37/48681/17	Poss Cont Drug	Yes
37/48863/17	Poss W/I Supply Cannabis	Yes
37/48877/17	Poss Cannabis	No
37/48881/17	Poss Cannabis	No

37/48885/17	Poss Cannabis	No
37/48887/17	Poss Cannabis	No
37/48889/17	Poss Ketamine	No
37/48892/17	Poss of Cannabis	No
37/48893/17	Poss of Cannabis	No
37/48894/17	Poss of MDMA	No
	2016	
37/44491/16	PWITS	
37/44498/16	PWITS (Nitrous Oxide)	
37/44667/16	Poss Cannabis	
37/44481/16	Possession MDMA	
37/44493/16	Cannabis	
37/44729/16	PWITS Cannabis	

Sgt 403 Beresford

Halesworth
Safer Neighbourhood Team

WITNESS STATEMENT	
Criminal Procedure Rules, r 27. 2; Criminal Justice Act 1967, s. 9; Magistrates' Courts Act 1980, s.5B	
Statement of: Robin James Pivett	URN: / /
Age if under 18: over 18 (if over 18 insert 'over 18')	Occupation: Controlled Drug Liaison Officer
<p>This statement (consisting of four page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated anything in it, which I know to be false, or do not believe to be true.</p>	
<p>Signature : R J Pivett.....(witness) Date: 06/03/2019</p>	

I am the Controlled Drug and Chemical Liaison Officer (CDLO/CLO) for Suffolk Constabulary

I have been employed by the Constabulary both as a Police Officer and a member of Police Staff since September 1978.

I have undertaken the role of CDLO and CLO since 2003.

I am a member and Treasurer of the National Association of Police Controlled Drug Liaison Officers, and authorised by the Department of Health to enter and inspect premises authorised to dispense, prescribe and administer controlled drugs.

I hold Designated Powers as authorised by the Chief Constable under Sec 38 of The Police Reform Act 2002.

I am an authorised person enabling me to witness the destruction of Controlled Drugs within a healthcare setting.

I have successfully completed the Criminal Investigation Foundation Course, Illicit Drug Production, the National Chemist Inspection Course and numerous Special Branch and Security Service courses.

My present role brings me into contact with a number of regulatory bodies who inspect, enforce and deal with issues in respect of both controlled and pharmaceutical drugs.

I have completed the Safer Injecting and Harm Reduction course, my role also brings me into regular contact with Drug Treatment and Harm Reduction Providers and service users.

I manage Needle Exchange and the distribution of Paraparnalia within Suffolk and Norfolk Constabularies and have been presented with the Tom Waller award for harm reduction the Sheepshanks Trophy and numerous area merits awards during my service.

I am in regular contact with the Home Office Drugs Branch, the Advisory Council on the Misuse of Drugs the Medicines Healthcare Regulatory Agency, Trading Standards and the General Pharmaceutical Council; I represent Suffolk Constabulary on a number of virtual networks and

attended various meetings where current trends and global developments in respect of substances are shared.

I am fully up to date and conversant with drug technology such as Trace Detection and Drug Testing on Arrest, part of my responsibilities are to monitor drug trends and keep a watching brief on behalf of Senior Crime Managers, colleagues and partners on a local, national and international basis.

I regularly liaise with Drug Expert and Opinion Officers and those who work on operational duties in drug enforcement.

I produce and review Policies and Procedures in respect of Drugs and other related matters.

I deliver inputs on substance misuse and harm reduction to Police Officers, Police Staff including PCSO's and other professionals.

I manage Drug Testing on Arrest at Martlesham, Bury St Edmunds and Great Yarmouth Police Investigation Centres and cascade this training to Custody and Detention Officers for these purposes, I have day to day responsibility for 3 members of staff who are employed on a voluntary basis.

I am trained in the use of and can cascade train in the administration of Prenoxad Injection.

I have been asked to provide a statement in relation to festivals drugs, and national drug trends, in particular Latitude which is an annual event held in Suffolk.

The three pieces of legislation to which I will refer to and are applicable to Latitude in respect of drugs and substances are the Misuse of Drugs Act 1971, Psychoactive Substance Act 2016 and the Human Medicines Regulations 2012, I will not be referring to alcohol in this statement other than to say that mixing alcohol with any medication, prescribed or illicit can present additional harm to the user from a health care point of view and increase the possibility and aggravate the behaviour increasing the risk of violent and public order offences being committed.

The Misuse of Drugs Act 1971 controls most of the illicit drugs and a number of medicines when not prescribed, it gives law enforcement officers certain powers to stop, search seize and prosecute those in possession, possession with intent to supply or supplying others, there are a number of other offences but not applicable to Latitude, it also assists the court to determine the sentence for anyone found guilty of an offence.

The Human Medicine Regulations 2012 whilst also dealing with controlled drugs also covers drugs which are not controlled, in particular a number of medicines whilst not controlled can, when being used by someone who has not been prescribed or having been prescribed is mixing with other illicit substances including alcohol can cause harm from a health care point of view and again can in certain circumstances increase the possibility and aggravate their behaviour increasing the risk of violent and public order offences being committed.

The Psychoactive Substance Act 2016 was brought in to deal with substances which were totally uncontrolled and legal (formerly legal highs) but however were causing serious harm in the community and to individuals alike.

Possession of a Psychoactive Substance is not an offence, it does however give police officers the powers to stop, search, seize and destroy any substance which is capable of producing a psychoactive effect in a person who consumes it, and is not an exempted substance.

Producing, supplying, offering to supply, possession with intent to supply, importing or exporting are criminal offences.

The Act captures all psychoactive substances that are not controlled by the Misuse of Drugs Act 1971, the term psychoactive substance does not include, Controlled Drugs under the MDA 1971, medicinal products as defined by the Human Medicine Regulations 2012, alcohol, nicotine/tobacco, caffeine, food item normally consumed as food and does not contain a prohibited ingredient) alkyl nitrates (poppers)

Substances used illicitly go in and out of fashion, there are a number of examples of this to include cocaine at one time being readily available with no restrictions to where it is now a Class 'A' drug, cannabis remains another good example where a number of countries have de-regulated, whilst in the UK it remains a Class 'B' drug, there has recently been a relaxation in respect that it can now be prescribed by certain prescribers for certain conditions.

The same has recently occurred with Psychoactive Substances (formerly legal highs) we saw a large market of customers prior to the act being enforced in 2016, these were available almost anywhere, in Suffolk like many other areas, they were being sold in head shops, news agents and from UK based on line vendors, they were also turning up at venues such as festivals around the country.

For some time we were aware of the potential dangers but had limited powers to deal with them, in turn we saw the MDMA markets reduce quite considerably, the small little white pills were no longer attractive to the user, they were and remain so today a Class 'A' drug.

The legislation changed in respect to Psychoactive Substances in 2016 creating certain offences and reducing availability to underground sales, on line vendors moved overseas, slowly but surely we are seeing a return to the use of MDMA, suppliers are regaining ground, the problem now is the pills are larger, colourful and attractive to the user, especially young people, the strength is far higher, advice to the user from healthcare professionals is to take a quarter of the pill in the first instance where previously a user consumed, on average 7 pills on a night out, the strength being so low.

In respect of identifying substances for confirmation, we are reliant on what is found in the surrender bins at the point of entry or the bin which is located outside the welfare tent, something that is confiscated from someone attempting to gain entry or as a result of anyone being arrested and a submission being made for evidential purposes.

Over the years we have seen a large amount of Crystal MDMA being found, much easier to hide and more difficult to detect, we have also found a considerable amount of Psychoactive Substances such as salvia and Nitrous Oxide, as would be expected at such a venue cannabis is always found, however the evidence of cannabis use on site was far higher than in proportion to the amount found, this indicates in some years that there is a lot of cannabis being taken on site and not being located at the point of entry, the same could be said for nitrous oxide capsules and balloons, the remnant's outside the tents on the Sunday mornings can be seen

when walking around the camp site, again this indicates to me that a lot was being missed at the point of entry or somehow it is being smuggled onto the site by other means.

During 2014 we also conducted urine sampling over a 2 day period; the welfare tent reported a high use of psychedelic and hallucinogenic substances such as LSD and magic mushrooms, both Class 'A' drugs.

There were a number of recommendations made to improve security in order to prevent illicit substances being conveyed onto the site, whilst there is limitations on what can be done, there were opportunities for improvement in following years.

As would be expected, urine sampling revealed a vast amount of medication, prescribed or otherwise, it also revealed a large amount of substances that would not have been prescribed.

Latitude 2015 identified another year with a high use of MDMA powder and crystals and a similar amount of pills, Nitrous Oxide remained high, a large amount of capsules were found in the surrender bins and a large amount were found discarded in and around the campsites, the use of cannabis, and a minimal amount of Psychoactive Substances.

When inhaled, the gas induces a brief period of euphoria, which may be accompanied by "tears of joy." This appears to be due to a brief activation of opiate systems in the brain. Users often wish to repeat their positive experiences with the gas, although there is no firm evidence of physical dependence.

Nitrous oxide is an asphyxiate at high concentrations. At lower concentrations, exposure may cause central nervous system, cardiovascular, hepatic, hematopoietic, and reproductive effects in humans.

As mentioned earlier Nitrous Oxide is now covered by the Psychoactive Substance Act 2016.

Upon reviewing drugs and psychoactive substances being found over the last 2 years at Latitude, it would appear that the drugs of choice are cannabis, an all-time favourite at music festivals, MDMA in pill and crystal form, ketamine and Nitrous Oxide.

What we do have to contend with at the present time in the community is the use of Alprazolam, a benzodiazepam with an intermediate onset of action, better known as Zanax, a substance used mainly by young people, controlled by the MDA 1971 Class 'C' not prescribed on the NHS but can be obtained by a private prescription but more likely to be obtained via the dark web.

There is a growing use by young people, both nationally and locally, there has been recorded deaths from it use, it often comes in counterfeit form and has been found mixed with other substances.

Whilst there is no specific intelligence to suggest it will be found at festivals we must remain alert to the fact that any new trend in substances is likely to be experimented with by various elements of society.

Whilst there are offences to deal with anyone in possession, supplying etc, there is no offence to consume an illegal substance, it then becomes difficult to deal with anyone who has

consumed and as a result their behaviour deteriorates to a state that not only may they need health care assistance their behaviour can easily deteriorate to a level that they may become a public nuisance to other law abiding members of the public, especially families with young children.

R J Pivett

R J Pivett
Controlled Drug Liaison Officer
CDLO SPOC

Signature:

Signature witnessed by:

WITNESS STATEMENT

Agenda Item 5

Criminal Procedure Rules, r 27.2; Criminal Justice Act 1967, s. 9; Magistrates' Courts Act 1980, s.5B

ES/0023

URN

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Statement of: Matthew Bodmer

Age if under 18 'over 18':..... (if over 18 insert 'over 18') Occupation: Police Officer

This statement (consisting of page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it, anything which I know to be false, or do not believe to be true.

Signature: M Bodmer

Date 12th March 2019

I have been involved in Latitude festival for over 11 years. I represent Norfolk and Suffolk Police at National Music Festival Crime conferences.

From a national point of view there are still concerns about drug use at festivals and the wide range of drugs that are available (*discussed at conference Feb 2019 in Reading*)

Latitude festival is an event where customers pay for tickets and issued wrist bands on arrival. It attracts customers from all over the United Kingdom and provides entertainment geared at various ages. There is a large childrens area and family camping site to facilitate a truly diverse event attracting a wide range of people of all ages. Lots of children attend the event and the family camping area is one of the largest at any event in the UK.

Crime is relatively low and averages below 50 offences per event. At the entrance gates are surrender bins giving people the opportunity to surrender anything illegal before entering the site and search area's. Historically there has been allegations of serious sexual offences against young people, alchohol and drugs have played a part in these offences.

New Psychoactice substances (NPS) are banned from the event, although the items can be taken from the customers as a condition of entry there has been no legal framework to deal with basic possession.

There has been evdience of NPS substances at latitude through arrests, drug testing and from surrender bins. The arrests were on suspicion of supply, hence why the PSPO process was not implimented.

As mentioned earlier, Latitude attracts families. NPS's are designed to have the same effects on people as controlled drugs. The risk to an individual who uses NPS could be their inhibitions could be reduced, so behaviour can become erratic. (referenced from NHS website.)

Those who chose to use NPS cause the following concerns;

i/ Vulnerability – due to the loss of inhibitions, people are more vulnerable to being a victim of crime, especially serious sexual offences

ii/ Unpredictable behaviour – This can either be passive or aggressive, with a mixture of families this can have a negative impact on young people

iii/ Medical Needs – Latitude medical facilities are excellent although there is a chance of people having to be taken to local hospitals having an effect of the capability of these community facilities.

(this is based on personal observations and policing experience)

Latitude is a very safe festival, there is an integrated approach between the police and the organisers to make sure the festival is as safe as possible and I believe that a PSPO will promote this ethos highlighting Suffolk as a safe place to visit.

Matt Bodmer - A/DI 301

LATITUDE FESTIVAL 2016 –

Public Space Protection Order – Police process

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2. Aims & Objectives.....	2
3. Crime Prevention	Error! Bookmark not defined.
4. Crime Reporting.....	Error! Bookmark not defined.
5. Investigation	Error! Bookmark not defined.
6. Major Crime Incident.....	Error! Bookmark not defined.
7. Detainee Management	Error! Bookmark not defined.

Author: DS Matt Bodmer

Completed Date: 8th July 2017

1. Overview

- 1.0 On request of Suffolk Constabulary, Waveney District Council (WDC) and Suffolk Coastal Council (SCC) granted a Public Space Protection Order (PSPO.) The use of NPS and Nitrous Oxide has increased over recent years Nationally at music festivals. There is a high risk of harm that can be caused to health via misuse of New Psychoactive Substances (NPS.) The order recognises the use of NPS associated with anti social behaviour and the detrimental effect that the ASB have on the local community.
- 1.1 The order will be in place during the Latitude festival from Thursday the 14th of July 2016 and lasts for 3 years.
- 1.2 The order is a civil law and makes it an offence to be in possession or consume a psychoactive substance in the restricted area (see map.)
- 1.3 People found in possession of these articles can be dealt with via this method. Surrender bins are provided at the gates and the PSPO will be publicised.
- 1.4 Enforcement will be co-ordinated by the council, Police responsibility will be to gather the appropriate evidence
- 1.5 The single point of contact for the council will be Rachel Tucker
- 1.6 This order does not replace new offences created by the MPS Act 2016 (Details included in this order.)
- 1.7 Most of the site is under Waveney District Council, although Suffolk Coastal District Council covers a small part. Please refer to the Maps produced by local authority.

2.0 Aims & Objectives

- 2.1 The overall aim of the PSPO is for police to work with the festival organisers (Festival Republic), WDC and Suffolk Coastal Council to make the event a safe festival and reduce incidents of anti-social behaviour linked with misuse of NPS. Those suspected of an offence will also be provided with educational material and sign posted to support agencies.

3.0 Process – Found by Security

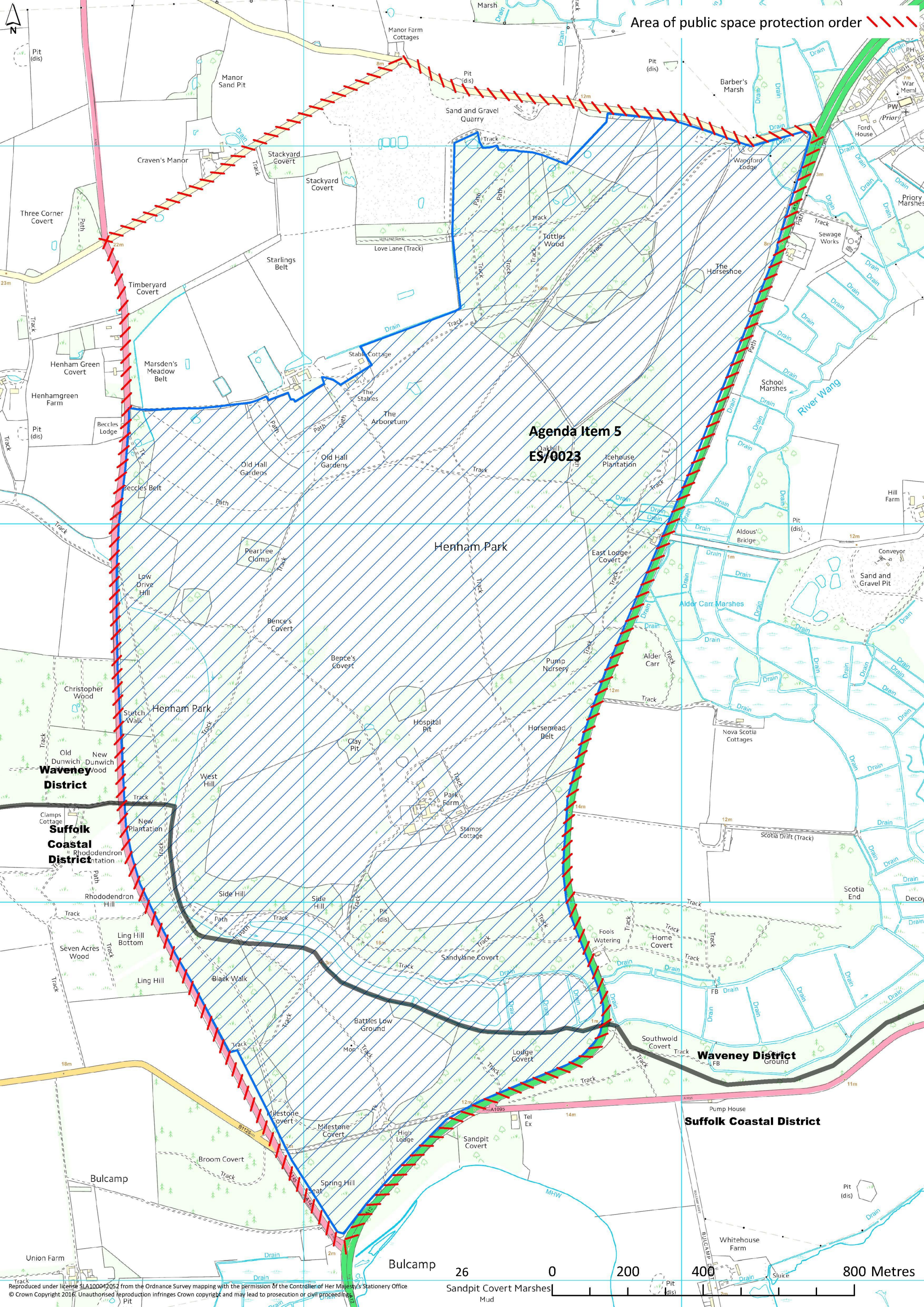
- 3.1 A person who is suspected to be in possession of NPS by festival security will be brought to the Security coordinators. They will assess the circumstances and notify police. The security staff will have to provide a statement outlining the circumstances and proving continuity.
- 3.2 Police will attend and check details of the suspect. Police will seize/secure the evidence and carry out checks on the suspect to confirm name/address. If unable to confirm these details police should consider using powers under PACE.
- 3.3 Police will caution, report the suspect and complete form supplied by the local authority. The suspect will also be provided with health literature.
- 3.4 Police officers to complete a statement.
- 3.5 A Police Information Report is to be completed and officers will make an entry into their pocket note book about the incident and book property into the property system within the police pods.
- 3.6 The decision to evict from the festival will be for Festival Republic.

4.0 Found by Police

- 4.1 Officers to secure and preserve evidence.
- 4.2 Suspect to be reported and complete local authority forms.
- 4.3 Suspect to be provided with health care material
- 4.4 Officers to complete statement
- 4.5 Local authority will collect paperwork and deal with enforcement

5.0 Completion

- 5.1 The form provided by local Authority will demonstrate what options are available and will write to the suspect in due course to explain what will happen next. It is not the responsibility of police officers dealing to comment on possible disposal.
- 5.2 There is no requirement to enter any type of crime on Athena.
- 5.3 If the suspect is arrested then they should be dealt with in accordance with PACE.
- 5.4 The representative from local authority will collect the completed paperwork from the police pod.



Area of public space protection order

Agenda Item 5
ES/0023

Henham Park

Waveney District

Suffolk Coastal District

Waveney District

Suffolk Coastal District

Bulcamp

26

0

200

400

800 Metres

Sandpit Covert Marshes

Mud



CABINET

Tuesday 4 June 2019

APPOINTMENTS TO OUTSIDE BODIES FOR 2019/20 (EXECUTIVE)

EXECUTIVE SUMMARY

Cabinet is asked to consider the appointments to Outside Bodies (Executive) for the 2019/20 Municipal Year, as outlined at Appendix A of this report.

Is the report Open or Exempt?	Open
Wards Affected:	Some Outside Body appointments are of a strategic nature, whilst others are directly related to a particular area or Ward.
Cabinet Member:	Councillor Steve Gallant - Leader of the Council
Supporting Officer:	Hilary Slater Head of Legal and Democratic Services 01394 444336 hilary.slater@eastsuffolk.gov.uk

1 INTRODUCTION

- 1.1 In accordance with Part 2 (Section D) of the Council's Constitution, the Cabinet will be appointing Councillor representatives to Outside Bodies where the role relates to an Executive function, as outlined in Appendix A to this report.
- 1.2 The Council, at its meeting on 22 May 2019, considered representation on Outside Bodies where the role related to a Non-Executive function.
- 1.3 Appointment of Councillors to Outside Bodies provides support to the organisation concerned, enables Councillors to fulfil their community leadership roles, and enables appropriate monitoring of performance/budgets in line with best practice.
- 1.4 Appointments made to Outside Bodies should be sensitive to the need to represent, as far as possible, the diverse nature of the local community.

2 HOW DOES THIS RELATE TO THE EAST SUFFOLK BUSINESS PLAN?

- 2.1 Councillors appointed to Outside Bodies are able to work with and alongside local communities, helping to empower them in terms of addressing local issues to achieve sustainable solutions.
- 2.2 Councillors appointed to Outside Bodies will also work with local communities to deliver a strong and sustainable local economy and help them to feel engaged, value, and empowered to improve the quality of life for everyone living and working in the District.

3 FINANCIAL AND GOVERNANCE IMPLICATIONS

- 3.1 Those Councillors formally appointed to external organisations as the Council's representative are able to claim expenses in accordance with the Members' Allowance Scheme. These costs can be met from existing resources.
- 3.2 Councillors appointed to Outside Bodies have the opportunity to positively impact on the effectiveness of the organisation and the wider community.
- 3.3 Appointments to Outside Bodies may be made under the general power in Section 2 of the Local Government Act 2000 – to do anything which is likely to promote the economic, social, or environmental wellbeing of the area, unless specifically prohibited.
- 3.4 Details of the Council's representation on Outside Bodies are included on the Council's website.

4 OTHER KEY ISSUES

- 4.1 None. The Council needs to appoint to Outside Bodies in order to carry out its business effectively and enables Members the opportunity to carry out their community leadership role.

5 CONSULTATION

- 5.1 Key partners have been consulted where appropriate.

6 OTHER OPTIONS CONSIDERED

- 6.1 None – the Council needs to engage and work with external organisations, including the Outside Bodies listed at Appendix A, to continue to deliver the priorities identified in the East Suffolk Business Plan.

7 REASON FOR RECOMMENDATIONS

- 7.1 To consider appropriate representation on Outside Bodies as deemed relevant to the Council's community and business interests.

RECOMMENDATIONS

1. That Councillors be appointed to those Outside Bodies outlined in Appendix A for the 2019/20 Municipal Year.
2. That, unless otherwise stated, the Leader of the Council be authorised to fill any outstanding vacancies left unfilled by Cabinet and that arise throughout the 2019/20 Municipal Year.

APPENDICES

Appendix A

List of Outside Bodies for 2018/19 (Executive)

BACKGROUND PAPERS – None.



APPOINTMENT TO OUTSIDE BODIES 2019/20 (EXECUTIVE FUNCTIONS)

OUTSIDE BODY	NUMBER OF MEETINGS PER YEAR	NUMBER OF MEMBERS TO BE APPOINTED	MEMBERS APPOINTED	ANY ADDITIONAL INFORMATION, including usual meeting venue where known
A47 Alliance	2/3 per annum	2	N Brooks A Cackett	Council's Riverside offices, Lowestoft
Anglia Revenues & Benefits Partnership Joint Committee (ARP)	4/5 per annum	1	S Gallent	Thetford, Norfolk
Benacre and Kessingland Flood Project		3	D Ritchie L Smith	Relevant Cabinet Member, Relevant Ward Member and 1 named Substitute.
Coastal Partnership East		2	D Ritchie J Mallinder	
Disability Forums				
(i) Northern	4 per annum	1	F Mortimer	Council's Riverside offices, Lowestoft
(ii) Southern	4 per annum	1	S Wiles	Council's Melton offices, Woodbridge
District Councils' Network (Assembly)	3 per annum	1	S Gallent Leader of the Council	To act as the voice of the Council within the Local Government Association to ensure the views and interests of the District Councils are reflected. Meetings normally held in March, June and November.

OUTSIDE BODY	NUMBER OF MEETINGS PER YEAR	NUMBER OF MEMBERS TO BE APPOINTED	MEMBERS APPOINTED	ANY ADDITIONAL INFORMATION, including usual meeting venue where known
East of England Local Government Association Leaders' Board		1	S Gallent Leader of the Council	
East Suffolk Norse Governance Board		1	S Burroughes	Rotterdam Road, Lowestoft
East Suffolk Norse Partnership Board	4 per annum	1	S Burroughes	
East Suffolk Partnership	4 per annum	1	S Gallent Leader of the Council	
EELGA		1	C Rivett	
Felixstowe Forward Sponsor Group	6 per annum	2	S Gallent M Jepson	
Ipswich Strategic Planning Area Board		1	D Ritchie	
James Paget University Hospital NHS Foundation Trust Governors' Council	5 per annum	1	M Rudd	James Paget University Hospital
Landguard Partnership Committee	1 per annum	1	S Bird	
Leiston Together		2	T Cooper To be confirmed	
Local Government Association: General Assembly		1	S Gallent Leader of the Council	
Local Government Association: Special Interest Group on Coastal Issues	4 per annum	1	D Ritchie	

OUTSIDE BODY	NUMBER OF MEETINGS PER YEAR	NUMBER OF MEMBERS TO BE APPOINTED	MEMBERS APPOINTED	ANY ADDITIONAL INFORMATION, including usual meeting venue where known
Local Government Association: Special Interest Group Nuclear Legacy Advisory Forum (NuLeAF)	4 per annum	1	C Rivett	
Lowestoft Rising	6 (bi-monthly)	1	C Rivett	Lowestoft Police Station
Norfolk Health & Well-being Board	4 per annum	1	M Rudd	Norfolk County Council offices, Norwich
Places for People Partnership Board	4 per annum	1	L Smith	
Safer Suffolk Foundation Grant Fund Panel		Dependant on number of CSPs	M Jepson	Panel's TOR require it is comprised of the Chairs of the CSPs
Sentinel Leisure Governance Board	12 per annum	1	S Burroughes	
Sentinel Leisure Trust Partnership Board	12 per annum	1	S Burroughes	
Sentinel Leisure Trust – Trustees/Directors		1	S Burroughes	
Southwold Harbour Lands Joint Committee	Ad hoc	6	N Brooks D Ritchie C Rivett M Rudd	Southwold 4 Cabinet Members and 2 named substitutes
Suffolk Coast Forum		2	D Ritchie M Allen	
Suffolk Coast and Heaths Areas of Outstanding Natural Beauty Joint Advisory Committee	3 per annum	2	L Smith J Mallinder	Various locations

OUTSIDE BODY	NUMBER OF MEETINGS PER YEAR	NUMBER OF MEMBERS TO BE APPOINTED	MEMBERS APPOINTED	ANY ADDITIONAL INFORMATION, including usual meeting venue where known
Suffolk Health & Well-being Board	6 per annum	1	M Rudd	Suffolk County Council offices, Ipswich
Suffolk Waste Management Strategy Group		1	J Mallinder	To ensure waste strategy and collection service is to target and enables high level debate and input on significant income and expenditure
Community Safety Partnerships		1 to each CSP	M Jepson	Voting Member to be responsible Cabinet Member. Meetings held in Lowestoft and Woodbridge.



CABINET

Tuesday 4 June 2019

SALE OF LAND AT SLAUGHDEN, ALDEBURGH

EXECUTIVE SUMMARY

1. Slaughden Sailing Club (The Club) approached East Suffolk Council (the Council) to purchase a strip of land extending to 262 sq m (0.06 acres) at Slaughden, Aldeburgh (the Site). The Site is situated adjacent to their dinghy park and is owned freehold by the Council. The intended use of the land is for car parking.
2. Officers from Asset Management have negotiated with The Club on a “without-prejudice” and “Subject to Contract” and “Cabinet Approval” basis to agree the sale of the Site, restricted to car parking and boat storage.
3. The purpose of this report is to recommend the sale of the Site for £2,000.

Is the report Open or Exempt?	Open
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Wards Affected:	Aldeburgh & Leiston
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Cabinet Member:	Cllr Craig Rivett – Deputy Leader & Cabinet Member with responsibility for Economic Development
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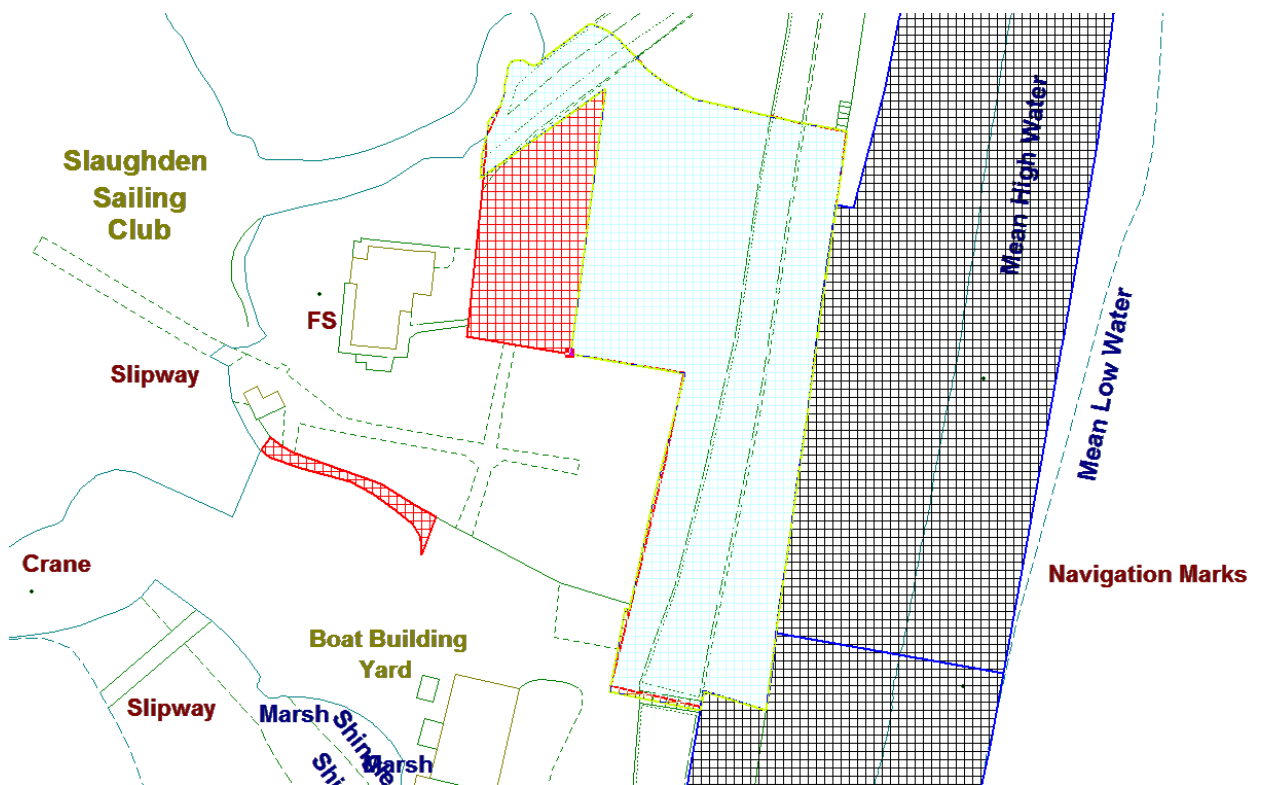
Supporting Officer:	Kathryn Hurlock Asset & Investment Manager 01502 523351 Kathryn.Hurlock@eastsuffolk.gov.uk
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1 INTRODUCTION

- 1.1 The Council own the freehold of various parcels of land at Slaughden, Aldeburgh as shown edged and hatched in blue on the plan at **Appendix 1**. The majority of this land is beach together with parcels alongside the unsurfaced road known as Slaughden Road leading from the High Street to Slaughden Sailing Club ("The Club").
- 1.2 The Club have approached The Council to purchase a parcel of land in order to extend their car park and negotiations have resulted in Heads of Terms, subject to Cabinet approval, for the sale of a strip of land for a price of £2,000. The Site recommended for sale is shown outlined in red on the plan at **Appendix 2** and shown within the aerial photograph edged red at **Appendix 3**.

2 BACKGROUND

- 2.1 The Council's land ownership at Slaughden is not physically defined on the ground and is classified in planning terms as part of the Heritage Coast and an Area of Outstanding Natural Beauty.
- 2.2 The largest parcel of land within the Council's ownership in this location is an 'L' shaped parcel of land which lies adjacent to The Club and Aldeburgh Yacht Club. This land is accessed via Slaughden Road and is unsurfaced. It is used informally for parking and in the summer months has been used by motor homes informally overnight. Other than the sailing and yaching community, few appear to travel to this area on a regular basis. A plan showing the largest parcel outlined in yellow is shown below:



- 2.3 All land along Slaughden Road is within the Flood Risk Zone including both land owned by The Council and Slaughden Sailing Club. There are no other planning or environmental designations which relate to the site.
- 2.4 There is no long term strategic plan for this parcel of land however potential alternative uses may include formalised car parking. Whilst no particular uses for this land have been identified at this time, there may be potential in the longer term to incorporate this area within a wider overview of land holdings in Aldeburgh.

- 2.5 The Site proposed to be purchased by The Club forms part of this parcel and is shown at **Appendix 2** outlined in red.

3 SLAUGHDEN SAILING CLUB INFORMATION

- 3.1 Slaughden Sailing Club started approximately 30 years ago and has around 300 members. The Club draws members from the local area and has an inclusive membership policy together with comparatively low membership fees to encourage sailing and to maintain members. The Club is an active supporter of the local community with facilities offered in Aldeburgh Town Council Sports Week, taster sessions held with local schools such as Snape Primary School and encouragement for members to join the Lifeboat team in Aldeburgh. Leiston Army Cadets and Beccles Sea Cadets also use the facilities for experience in river swimming and training in the use of power boats.
- 3.2 The site of The Club was formerly within the ownership of Suffolk Coastal District Council. The Club purchased both the site of the clubhouse, erected in 2003, and a small area surrounding the property for boat storage and car parking in 2011.
- 3.3 In 2015 The Club purchased an area of additional land extending to 647 sq m (0.16 acres) for boat storage. This was approved through delegated powers in September 2015 for a price of £5,000. This land is shown edged in blue at **Appendix 2**.

4 PURCHASE OF LAND

- 4.1 The Club have expressed a wish to purchase additional land for car parking adjacent to dinghy park previously purchased from The Council. The reasons behind this requirement for parking were:
1. To ensure sufficient parking for members at the height of summer when parking requirements increase due to tourists;
 2. To ensure members can arrive and depart with boats and trailers and park to unload these throughout the year; and
 3. To retain members who may be deterred by the lack of parking.
- 4.2 The Club entered into negotiations with Asset Management to determine a suitable solution to car parking. The Club wished to purchase a larger area than shown in **Appendix 2** however due to the uncertainty around the longer term use of the land owned by the Council, the proposal was reduced to a 5.5 metre strip which runs adjacent to their existing dinghy park. The Site is sufficient in size (262 sq m / 0.06 acres) to accommodate 15 cars and would be accessed via existing access rights to their property.
- 4.3 The purchase price has been calculated on a similar basis to the parcel previously sold to The Club in 2015. A rate of £133 per parking space has been applied to the land which also translates as £7.63 per sq m or £33,000 per acre.
- 4.4 The value of the land is difficult to compare with market transactions as transactions of amenity land or surplus land vary depending upon the size, location and use. There is no comparable evidence for land of this type, size, location and use within the last 5 years. The Club can also be described as a “special purchaser” and would therefore pay a small premium for the land. A special purchaser is defined by the RICS as “A particular buyer for whom a particular asset has a *special value* because of advantages arising from its ownership that would not be available to other buyers in a market.”

- 4.5 Taking all the factors into consideration relating to value, the proposed purchase price of £2,000 for The Site is comparable to the parcel previously sold to The Club.
- 4.6 The Heads of Terms propose to limit the use of land for car parking and dinghy parking.

5 HOW DOES THIS RELATE TO THE EAST SUFFOLK BUSINESS PLAN?

- 5.1 Within the East Suffolk Business Plan, the Council aspires to enable communities and achieve economic growth within the District. The Council is keen to consider opportunities that enable the Council to shape communities through the long term economic growth of an area. The sale of The Site to Slaughden Sailing Club will assist with the retention of members which is key to ensuring the longevity of the Club. The Club is an active supporter of the local economy and therefore would help deliver one of the critical success factors in the East Suffolk Business Plan:

- Economic Development & Tourism – creating a strong, sustainable and dynamic local economy.

6 FINANCIAL AND GOVERNANCE IMPLICATIONS

- 6.1 The Site is within the ownership of East Suffolk Councils and forms part of a larger parcel of land which has a de minimus value recorded for accounting purposes. The land is not surfaced and therefore is not actively managed or regularly maintained. Therefore there is no specific maintenance cost relating to The Site.
- 6.2 The sale of the sale would produce a small receipt to The Council.

7 OTHER KEY ISSUES

- 7.1 The car park is not subject to a Parking Order at the moment and there are no plans to charge at this location. However, should the Council decide to charge for parking in this area, the removal of the subject land should have little impact on revenue income due to its size and the overall frequency of the site being used by the general public.
- 7.2 This report has been prepared having taken into account the results of an Equality Impact Assessment and there are no issues to report.

8 OTHER OPTIONS CONSIDERED

- 8.1 An alternative proposal to lease the land to The Club was suggested by Officers however this was not supported by The Club.
- 8.2 It would be possible to retain the land in Council ownership to safeguard any future proposals, however, there is no certainty as to the longer term alternative use of this site.

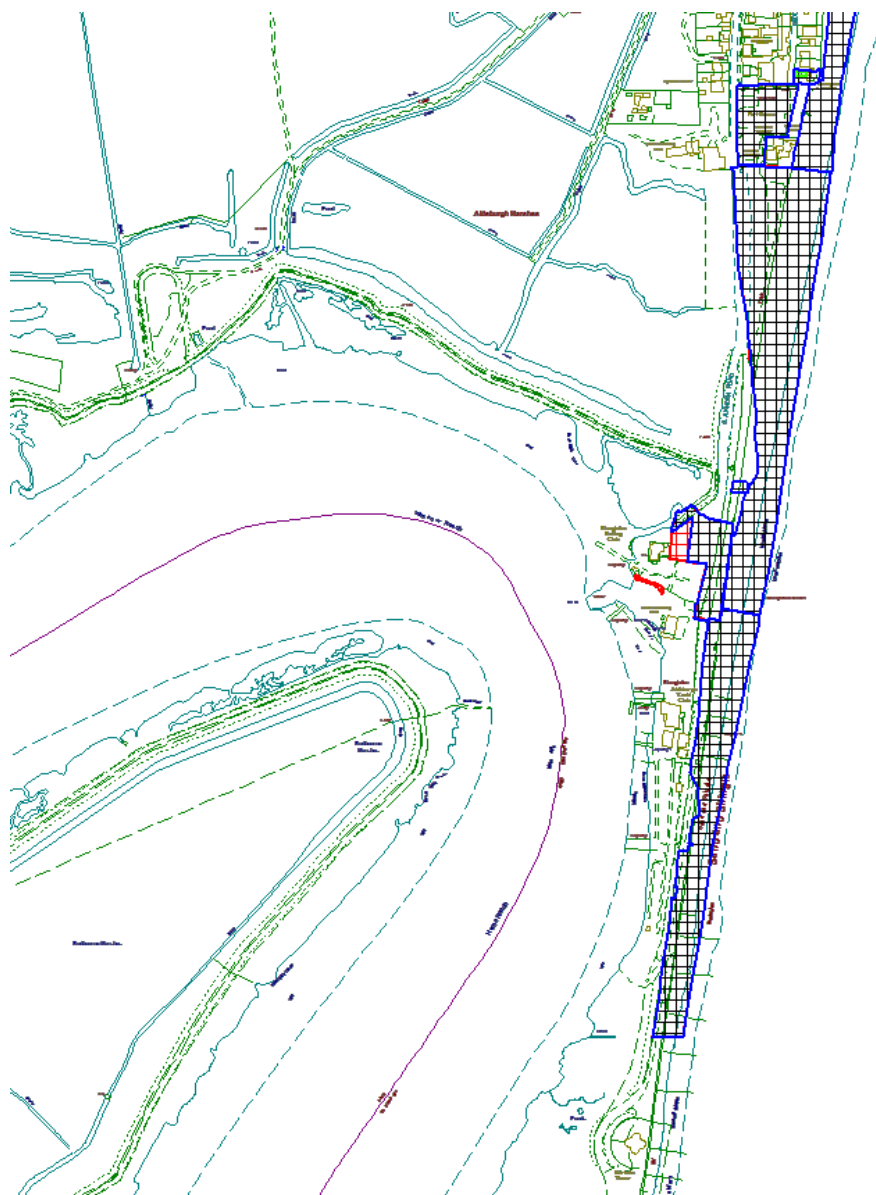
RECOMMENDATION

That the sale of the Site to Slaughden Sailing Club for a sum of £2,000 be approved.

APPENDICES

Appendix 1	Land ownership in Slaughden
Appendix 2	Site Plan
Appendix 3	Aerial Plan

East Suffolk Land Ownership – Slaughden, Aldeburgh



Key



ESC Freehold Ownership



Sold from ESC after 2015

0 10 20 30 40 50m 100m

KEY

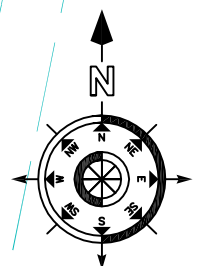


Existing Car Park



Proposed extension to car park

5.50m



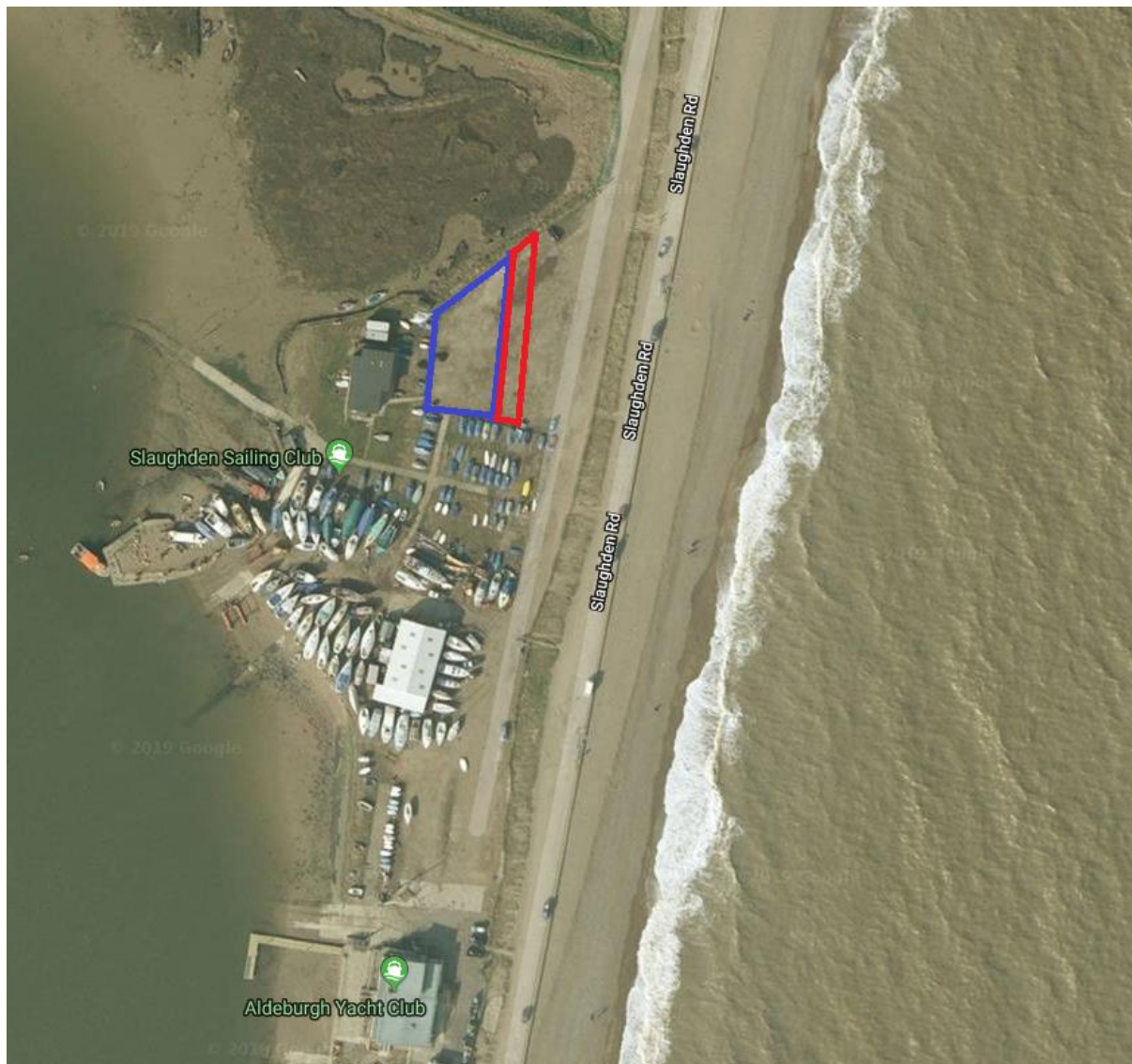
East Suffolk Council
Asset Management Dept
Riverside
4 Canning Road
Lowestoft, Suffolk. NR33 0EQ
Tel: 03330 182 000

SLAUGHDEN SAILING CLUB
LAND TRANSFER

41

SCALE	DRAWN BY	CHECKED BY	APPROVED	DATE
1:1250 @A4	MLD			15.04.19
DRAWING NO.				REV.
PS/ALDE/SSC/02				00

Appendix 3 - Aerial View of Land at Slaughden





CABINET

Tuesday 4 June 2019

LOWESTOFT FULL FIBRE PROJECT

EXECUTIVE SUMMARY

1. It is well acknowledged that Lowestoft's geographical remoteness and lack of good transport connections has hampered its economic growth and regeneration in recent decades. East Suffolk Council (ESC) has a very ambitious inclusive growth and development programme for the town and one strategy to overcome the town's growth constraints is to invest in its telecommunications infrastructure to ensure it has world leading digital connectivity. By supporting and enabling the installation of ultrafast broadband throughout the town we can create a step change in its digital capability and as a result it will become a far more attractive area for inward investment, existing businesses, tourists and residents.
2. The Suffolk Cloud project being coordinated by Suffolk County Council (SCC) is installing ultrafast (fibre to the premises) broadband to all public sector premises across 10 towns in Suffolk.
3. This report seeks Cabinet approval for ESC to explore extending the Suffolk Cloud project in Lowestoft so that all the town's commercial and residential premises can be connected to the new ultrafast fibre network.

Is the report Open or Exempt?	Open
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Wards Affected:	Carlton & Whitton, Carlton Colville, Harbour & Normanston, Kirkley & Pakefield, Lothingland
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Cabinet Member:	Cllr Stephen Burroughes – Cabinet Member with responsibility for Customer Services & Operational Partnerships
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Supporting Officer:	<p>Paul Wood</p> <p>Job Title: Head of Economic Development & Regeneration, Strategic Management</p> <p>Telephone Number: 01394-444249</p> <p>Email address: Paul.Wood@eastsuffolk.gov.uk</p>
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1 INTRODUCTION

- 1.1 The Suffolk Cloud project being delivered by SCC will provide full fibre i.e. Fibre to the Premises (FTTP) to all public sector premises across 10 towns in Suffolk. This will enable ultrafast broadband and potentially could also be used to enable 5G mobile roll out.
- 1.2 The contract to deliver the Suffolk Cloud project was awarded by SCC to City Fibre and MLL in October 2018.
- 1.3 Lowestoft is one of the 10 towns in the county identified to receive the new full fibre network and will progress in the first phase of the roll out.
- 1.4 If Cabinet choose to approve the recommendation set out in this report, the next step will involve ESC providing CityFibre and MLL with a letter of intent regarding proposed co-investment. Assuming the Suffolk Cloud project stays on schedule, the installation of full fibre in Lowestoft will commence in October 2019 and will be completed within 2 years.

2. BACKGROUND

- 2.1 There has been a long standing ambition in Suffolk to achieve 100% superfast broadband. The “Better Broadband for Suffolk” programme has achieved 94% and the current contract requires Openreach to connect a set number of premises by 2020, which would bring Suffolk to a coverage rate of 98%.
- 2.2 The Suffolk Cloud project sits outside the Better Broadband programme and will provide extensive ultrafast broadband infrastructure within Suffolk’s key towns linking all public sector premises.
- 2.3 Discussions with MLL and CityFibre have advised that if identified early enough, the planned fibre run can be extended to ensure that a wide range of business premises, residential areas and ESC assets are able to be connected cost effectively and within a short timescale.
- 2.4 These discussions led to ESC identifying an extension of 5km to the proposed core network fibre run which would ensure that Lowestoft’s key employment sites and planned new residential areas could benefit from access to full fibre. The additional cost of this extension is £1.9m and would need to be funded by ESC. City Fibre advised that this proposed extension reached the ‘trigger point’ for them to make a further substantial investment of up to £20m in the network so that all premises, business and residential, in Lowestoft would be able to access full fibre. City Fibre are willing to make such an investment as they can achieve a good return on their investment through the sale of wholesale access to the network to any Internet Service Provider (ISP) once any current exclusivity arrangements expire.

3 THE ECONOMIC IMPACT OF FULL FIBRE INFRASTRUCTURE

- 3.1 CityFibre have commissioned a study entitled “The Economic Impact of Full Fibre Infrastructure in 100 UK Towns and Cities”, from consultants Regeneris. The conclusion reached in the report is “Full fibre will provide the core infrastructure required to kick start the next generation of digital technology and drive expansion of smart infrastructure in towns and cities where it is deployed. The result will be a modernised, more productive and innovative UK economy”.

4 HOW DOES THIS RELATE TO THE EAST SUFFOLK BUSINESS PLAN?

- 4.1 The East Suffolk Business Plan includes numerous outcomes that can be enabled by this type of improved digital infrastructure. The Vision statement includes: “We want all our residents to fulfil their potential” and “We want our businesses and their workers to flourish and our economy to prosper” and continues to say “Our area is central to the future economic growth of the country. Our objective is to achieve the right balance for our area, so that we attract the inward investment to take advantage of our economic opportunities (particularly from sustainable energy) and address the social challenges of our diverse area”.
- 4.2 Investment in a comprehensive full fibre network in Lowestoft will allow ESC to make further huge strides to realise this vision. This investment has the potential to support the increasingly important environmental sustainability agenda as it will massively improve the viability of home and local working e.g. video conferencing and thereby reduce the need for people to travel.

5 FINANCIAL AND GOVERNANCE IMPLICATIONS

- 5.1 In order to unlock £15-20m of private sector investment, ESC will need to invest £1.9M. If this amount of investment is provided, all commercial and residential premises in Lowestoft will be able to benefit from FTTP and ultrafast broadband speeds. In order to cover this cost it is proposed that the following resources are deployed:
- 5.2 £200k from the Suffolk business rates 100% Pilot fund which had already been allocated to the Lowestoft Full Fibre project and approved by Cabinet;
- 5.3 A further £500k allocated from the Suffolk Public Sector Leaders’ pot which is funded from the Suffolk business rates pooling arrangements. This additional allocation from the pot for each of the districts and boroughs in Suffolk was recently agreed by the Public Sector Leaders Group.
- 5.4 It is proposed that the remaining £1.2m funding gap be provided by ESC using the New Homes Bonus reserve in the anticipation of this being at least partially offset by successful external funding bids made to the Future High Streets Fund, Stronger Towns Fund, for example. The timing of such bids, and the terms and conditions of any grant funding would need to be explored further, as part of the further work required on this project.
- 5.5 Also, in terms of making any investment, and securing the outcomes which the ESC would like to achieve, it appears that the most effective way to deliver the additional full fibre infrastructure in Lowestoft would be through variations to the contract which SCC have agreed with City Fibre and MLL. Initial indications suggest that SCC would be willing to consider this, however, it will be subject to further discussions with SCC and the other parties to the contract.

6 OTHER KEY ISSUES

- 6.1 The Lowestoft Full Fibre Project will be of benefit to all sectors of the East Suffolk community and a full Equality Impact Assessment will be undertaken as part of the further detailed work which is required to assess the implications of this project. .

7 CONSULTATION

- 7.1 With SCC, to date.

8 OTHER OPTIONS CONSIDERED

- 8.1 Ahead of the announcement of the Suffolk Cloud project, research had been undertaken into the costs of ESC undertaking a full fibre project for Lowestoft. This demonstrated the considerable expense and time it would take to roll out such infrastructure.
- 8.2 The other option considered was to not progress a full fibre project at all. Such an option would severely limit the Council's ambitious regeneration and inclusive growth programme for the town and would not address in any way the challenges of geographical remoteness and inadequate transport infrastructure.

9 REASON FOR RECOMMENDATION

- 9.1 The Suffolk Cloud project provides a once in a generation opportunity to provide this world class infrastructure at a very cost effective rate.

RECOMMENDATIONS

1. That Cabinet expresses its support for the Lowestoft Full Fibre Project and requests the Strategic Director and Head of Economic Development & Regeneration to; i) carry on discussions with SCC and the other parties involved, in order to assess the financial and governance implications for the East Suffolk Council in more detail.
2. That Cabinet considers the financial and governance implications, and any other relevant matters, in a further report to Cabinet.

APPENDICES (List the title of each separate Appendix below)

Appendix A	CityFibre proposed core route map - Lowestoft
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BACKGROUND PAPERS **None.**

Please note that copies of background papers have not been published on the Council's website www.eastsuffolk.gov.uk but copies of the background papers listed below are available for public inspection free of charge by contacting the relevant Council Department.



Lowestoft

Agenda Item 8
ES/0019

Legend

- Connected sites
- Lowestoft ATE
- Proposed build