Item 7:

DC/22/4714/FUL

Pub refurbishment & extensions, improved access & car park and outside facilities together with the construction of 3 no. two-bedroomed cottages

Three Horseshoes Inn, The Street, Charsfield, IP13 7PY



Updates

• A committee site visit was held on Thursday 21 March 2024 following the deferral of the application at the extraordinary planning committee on 06 March 2024.

 An email was also forwarded on by the agent from Vernon Blackmore who runs The Anchor in Woodbridge, The Duck in Campsea Ashe and the Easton White Horse. This provides comments in respect of the proposed development from someone within the pub trade. A copy of the email received is included on the update sheet.

Proposal

This is a **full planning application** for the residential development of three, two-storey, terraced dwellings (with parking and amenity space), which will fund the renovations and extensions to the public house, including:

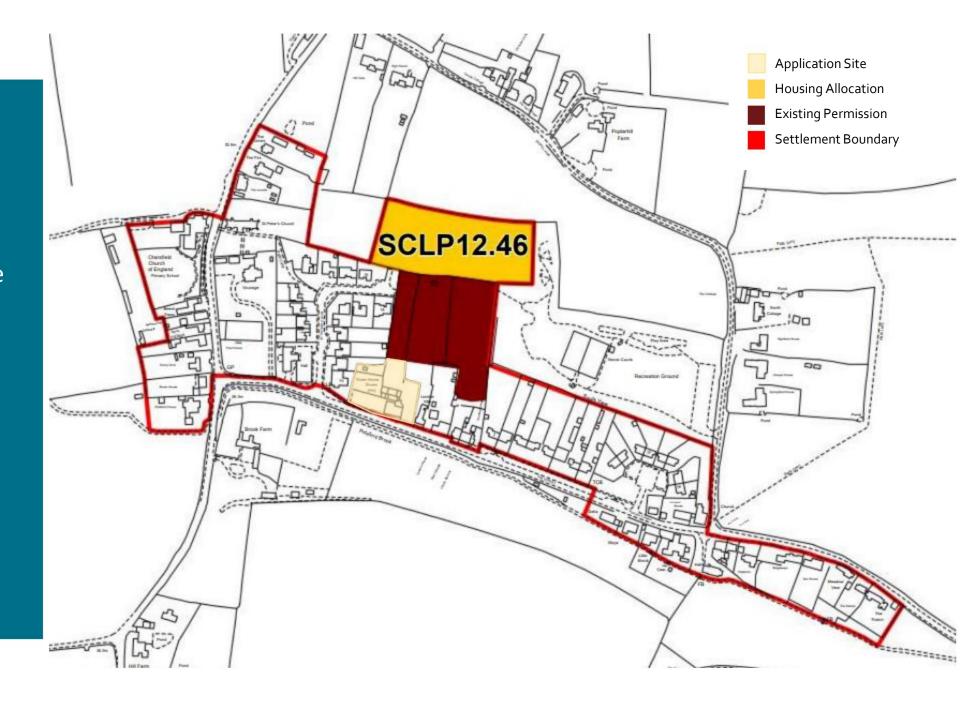
- Erection of single-storey extension to the public house to provide additional kitchen,
 additional seating, a rear foyer and improved toilet facilities;
- New porch and terraced seating to south and west of public house;
- Removal of existing storage building to rear;
- Creation of designated beer garden;
- Improved access and improved parking for 19 cars, including EV charging, powered two-wheel vehicles, cycle storage and three disabled parking bays;
- New footway link to St Peters Close to the north.

Principle of development

The site is located within the settlement boundary for Charsfield.

The Principle of residential development on the site is considered to accord with SCLP5.2 and SCLP5.7.

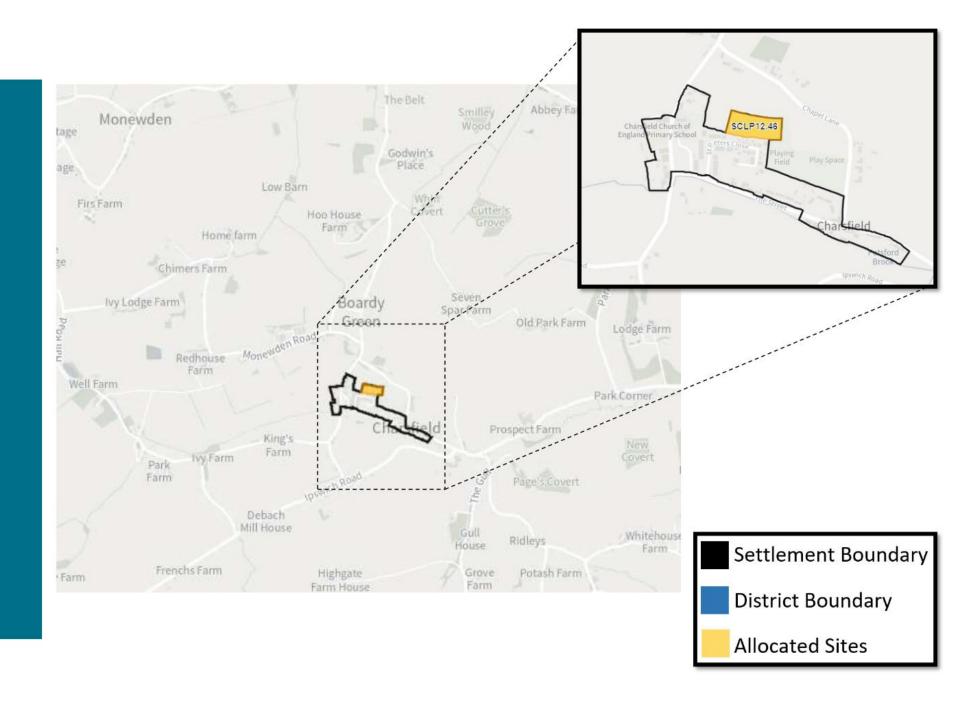
Charsfield has a population of approximately 342 residents (2021)



The site is comprised of an area of approximately 0.26ha towards the centre of the parish.

To the north is the residential development initially permitted under DC/14/1844/OUT and DC/17/4587/ARM for the use of land for the creation of 20 dwellings (including 6 affordable houses) and vehicular access off St Peters Close.

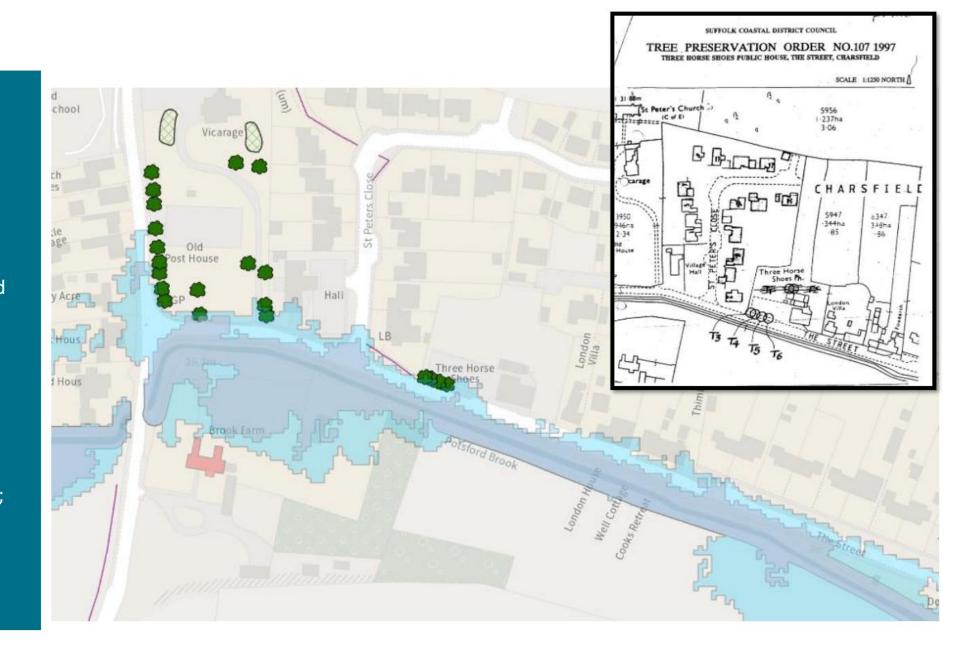
The site is located within the settlement boundary of Charsfield, which is defined as a 'small village' within the Local Plan's Settlement Hierarchy (Policy SCLP3.2).



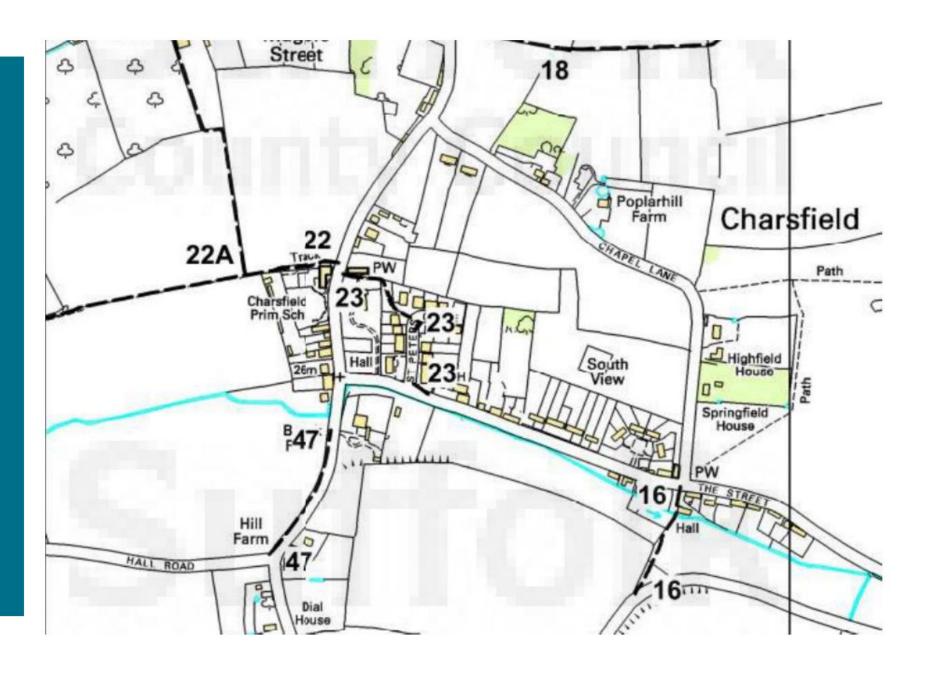
The PH is not listed, nor are any of the immediate neighbouring properties. The site is not within a Conservation Area or the Suffolk and Essex Coast and Heaths National Park (formally the AONB).

There are four TPO's on the site frontage.

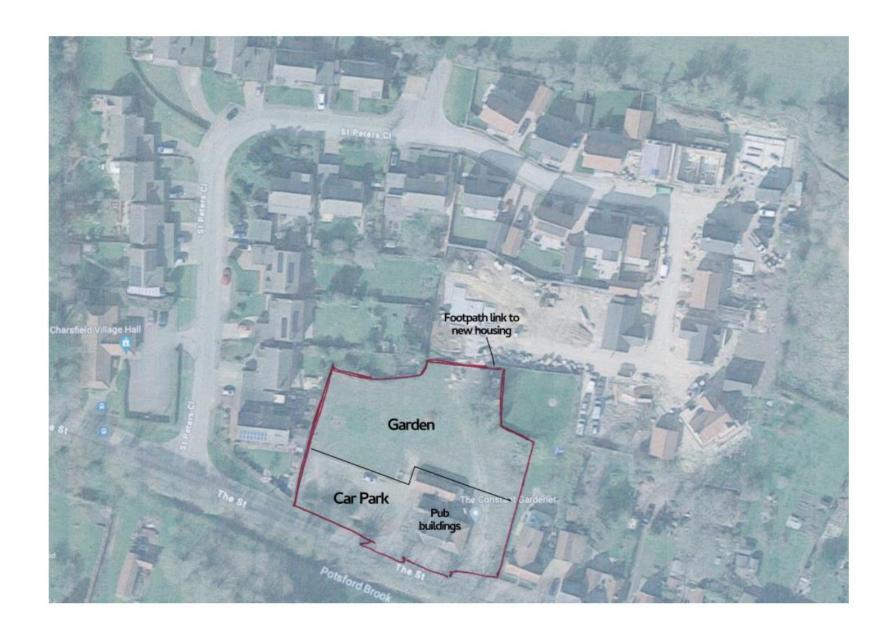
Flood Zones 2 and 3 are located to the south of the site, broadly following the flow of Potsford Brook; a very small portion of the site frontage falls within Flood Zone 2.



Public Right of Way 23 is located to the west of the site.



The site was listed as an Asset of Community Value (ACV) on 28 November 2018 which expired on 11 December 2023. However, the site was relisted as an ACV on 28 November 2023, which runs for a period of five years and does not expire until 28 November 2028.



SCLP8.1 Community Facilities and Assets

The proposal does not result in the loss of an ACV.

Policy SCLP8.1: Community Facilities and Assets

Proposals for new community facilities and assets will be supported if the proposal meets the needs of the local community, is of a proportionate scale, well related to the settlement which it serves and would not adversely affect existing facilities that are easily accessible and available to the local community.

Proposals to change the use, or redevelop for a non-community use, a facility registered as an asset of community value, will not be permitted.

Proposals to change the use, or redevelop for a different use, a community facility which is not registered as an asset of community value, will only be permitted if:

- It can be demonstrated that there is no community need for the facility and the building or the site is not needed for an alternative community use;
- b) It can be demonstrated that the current, or alternative community uses are not viable and marketing evidence is provided which demonstrates the premises have been marketed for a sustained period of 12 months in accordance with the Commercial Property Marketing Guidance;

Or

c) Development would involve the provision of an equivalent or better replacement community facility either on site or in an alternative location in the vicinity that is well integrated into the community and has equal or better accessibility than the existing facility which meets the needs of the local population. Aerial View (Wider view)



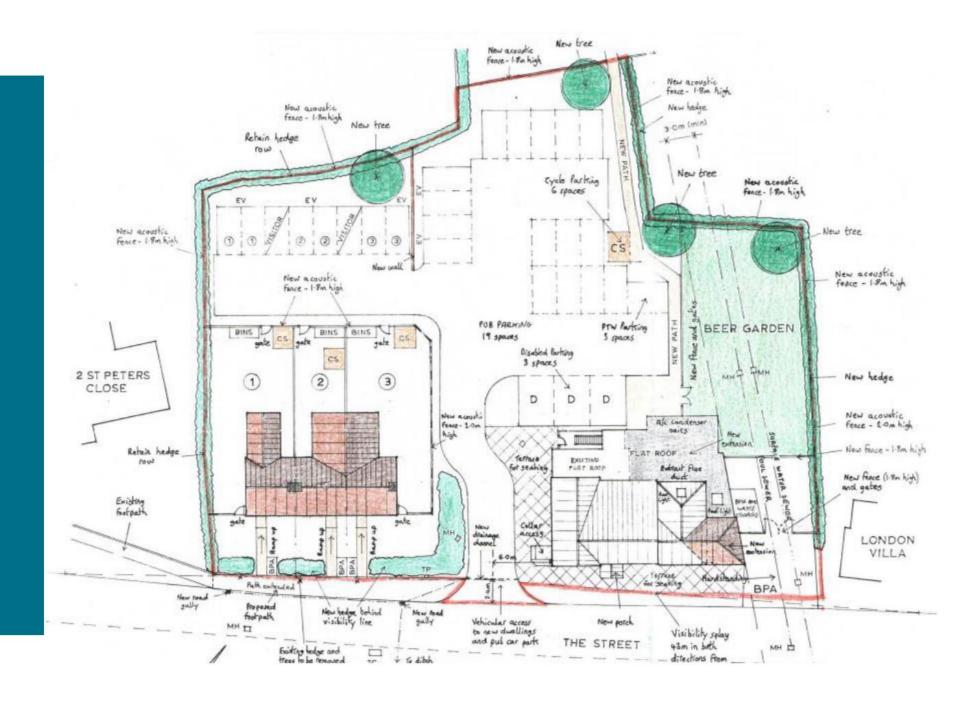
Aerial View (Closer view)



Site Location Plan



Proposed Block Plan



Photographs (Looking east on The Street)



Photographs (Looking east on The Street)



Photographs (Existing PH)



Photographs
(Existing access point and informal parking area)



Photographs (Looking west on The Street)



Photographs (Looking west on The Street)



Photographs (Looking towards dwellings on St Peters Close)



Photographs (Former car park area)



Photographs
(Looking back towards
The Street – PH to left
and housing site to
right)



Photographs (Area for residential dwellings)



Photographs (Looking towards St Peters Close)



Photographs (Looking north-west)



Photographs (Looking north towards new housing on St Peters Close)



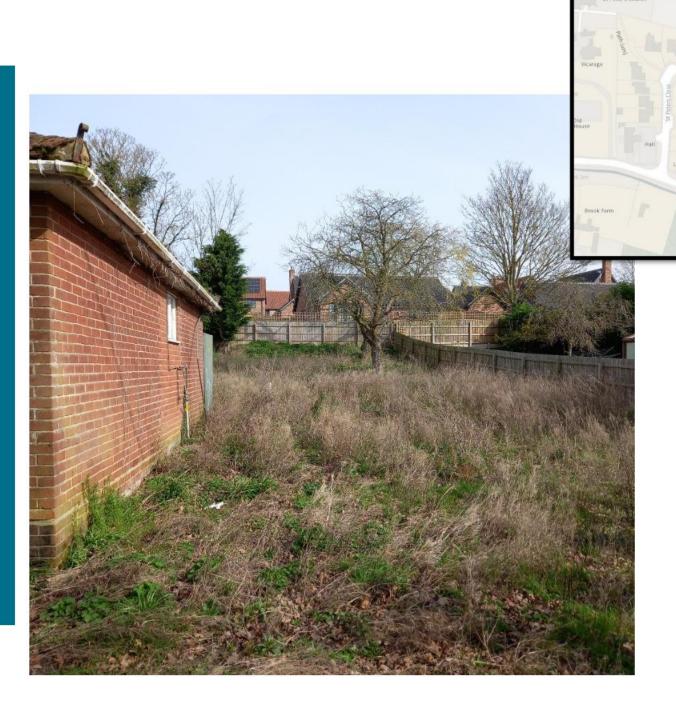
Photographs (Looking east towards the amenity space of London Villa)



Photographs (London Villa and area of PH extension)



Photographs
(Area of proposed side extension)



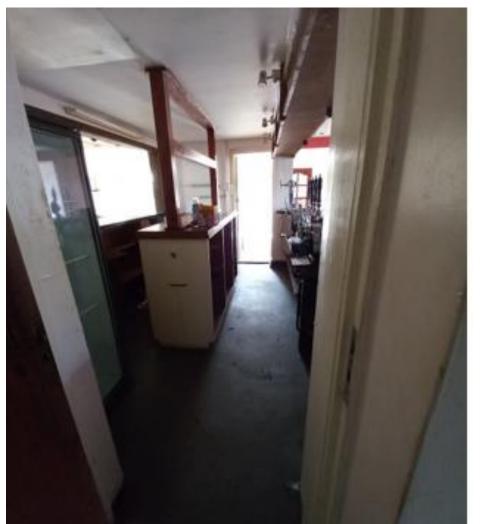
Photographs (Western side of PH)



Photographs (Existing outbuilding)

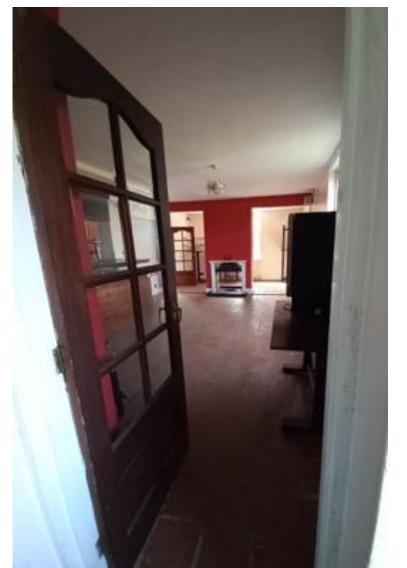


Photographs (Internal Images)





Photographs (Internal Images)



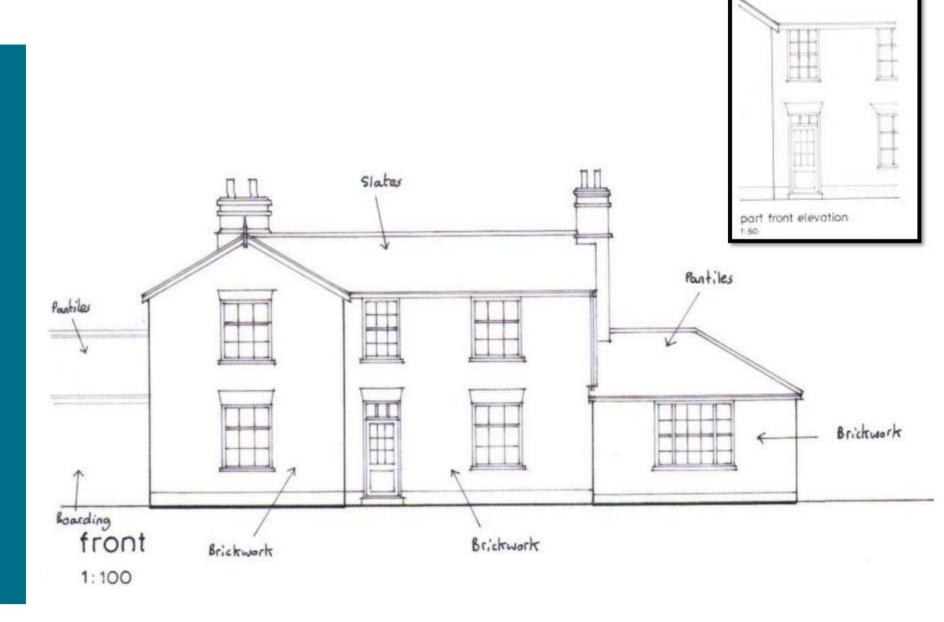


Photographs (Internal Images)

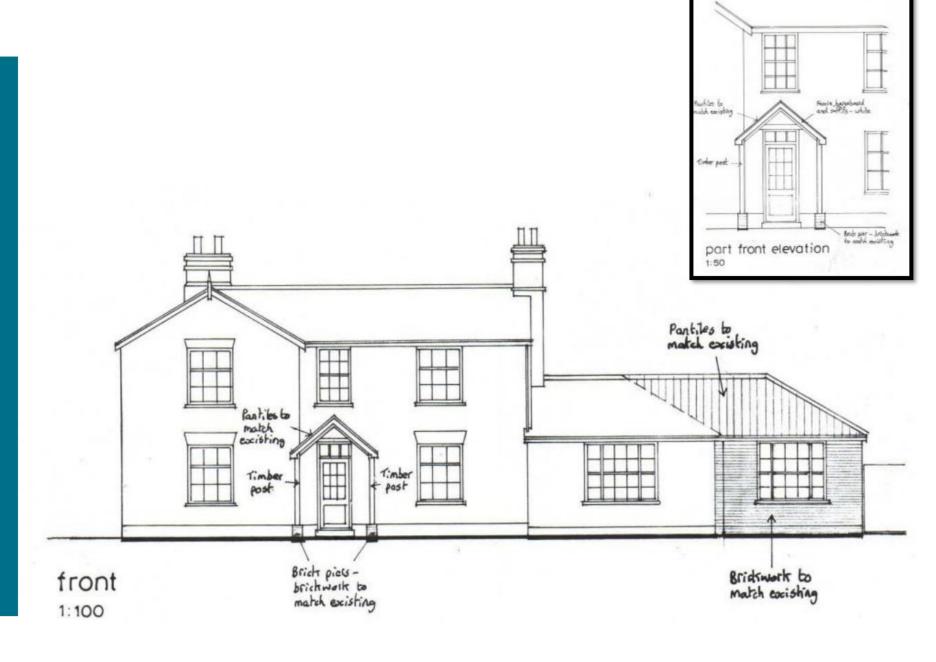




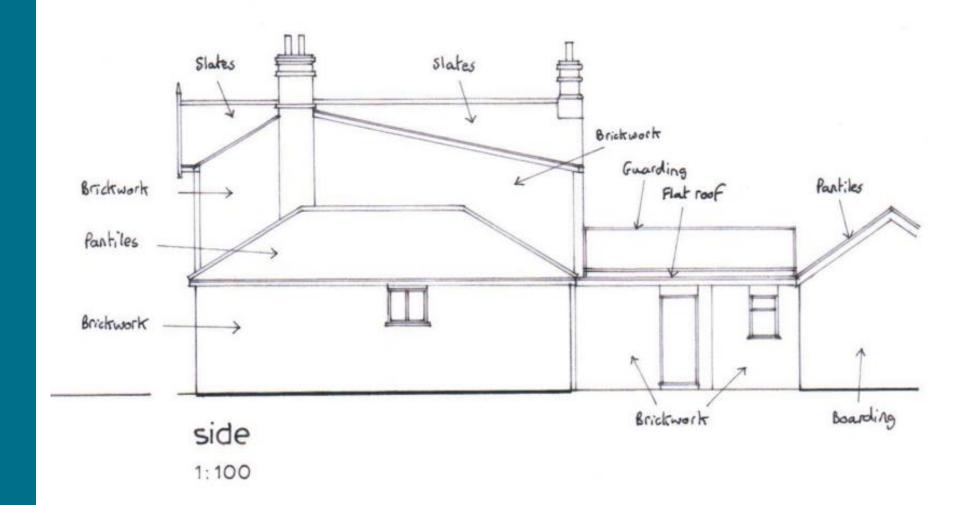
Existing PH Front Elevations



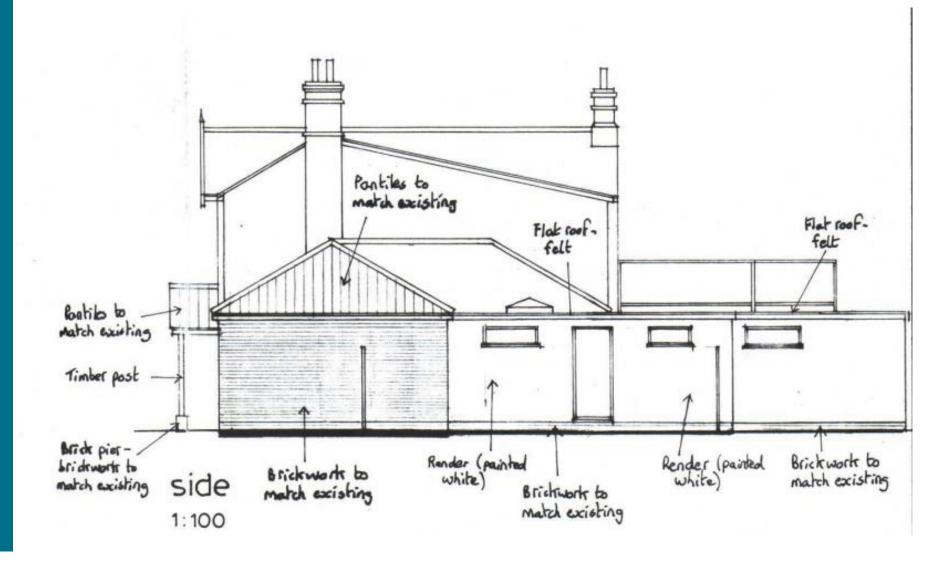
Proposed PH Front Elevations



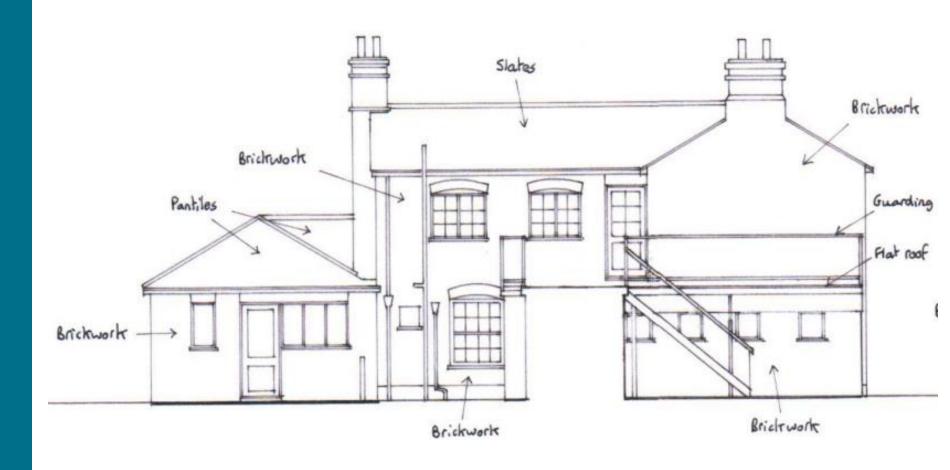
Existing PH East Elevations



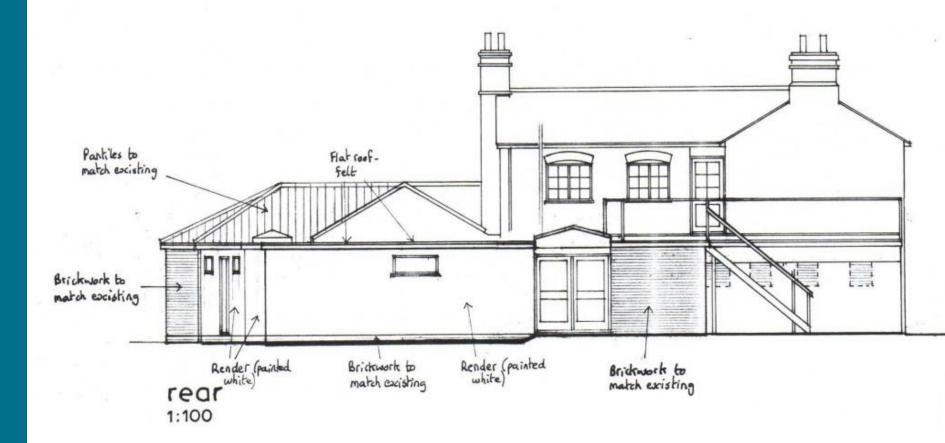
Proposed PH East Elevations



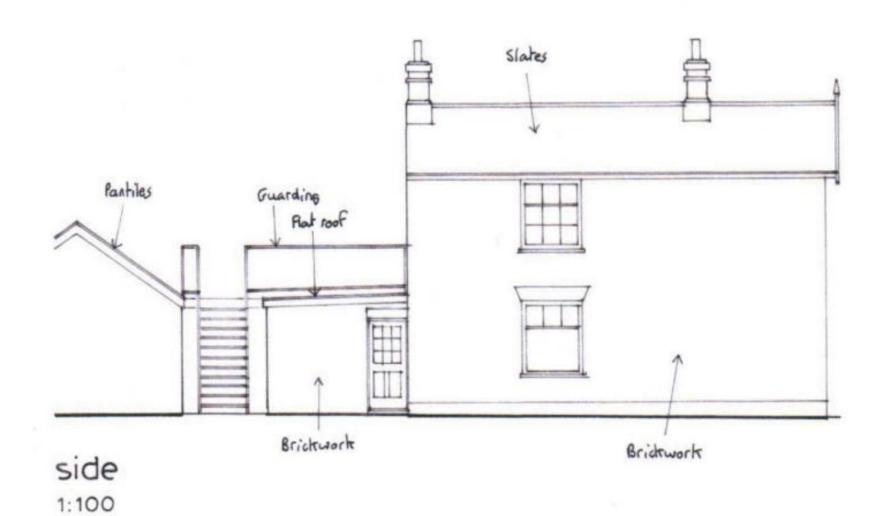
Existing PH Rear Elevations



Proposed PH Rear Elevations



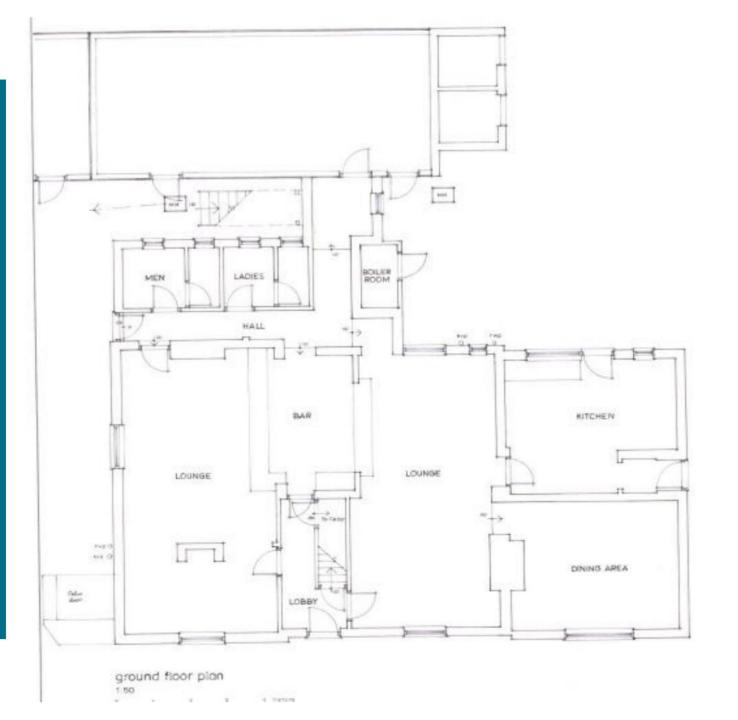
Existing PH West Elevations



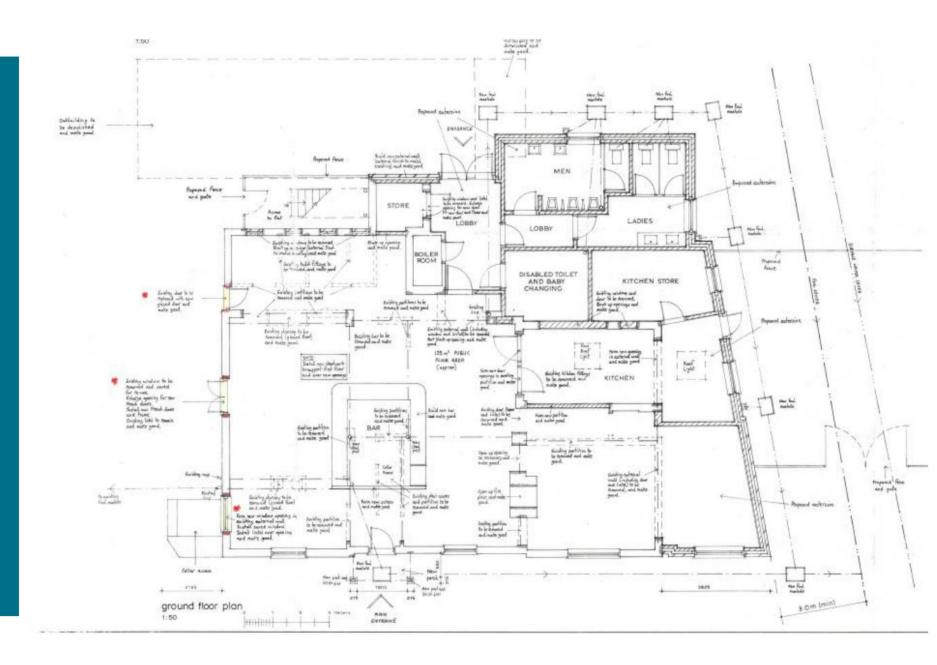
Proposed PH West Elevations



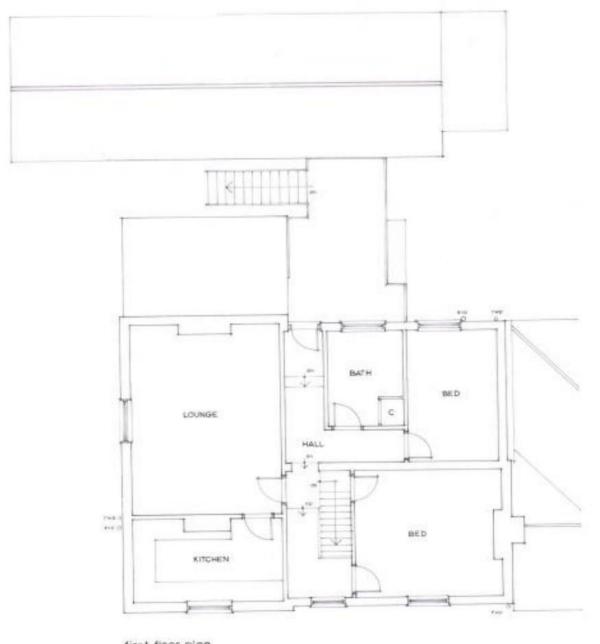
Existing PH Ground Floor Plan



Proposed PH Ground Floor Plan

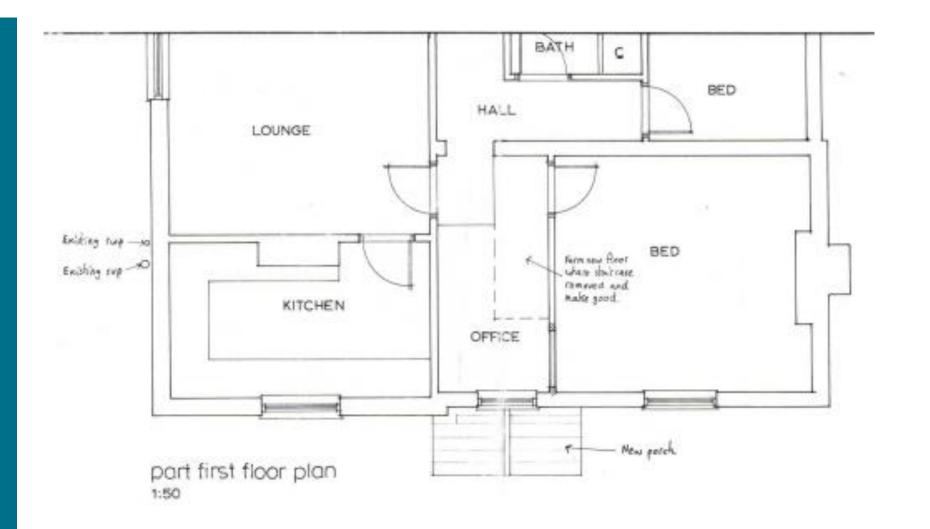


Existing PH First Floor Plan



first floor plan

Proposed PH Part First Floor Plan



Proposed Front Elevations of Dwellings

MATERIALS

Windows - White UPVC Doors - UPVC

Rain water goods - Black UPVC

Fascias, bargeboards and soffits - White UPVC



Proposed Side Elevations of Dwellings

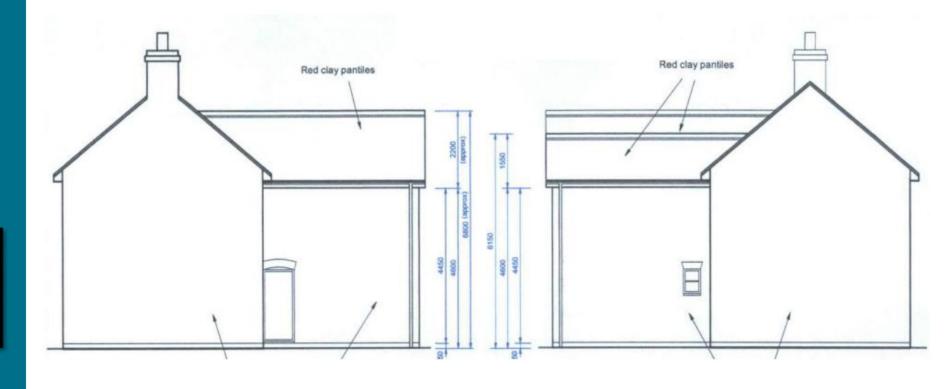
MATERIALS

Windows - White UPVC

Doors - UPVC

Rain water goods - Black UPVC

Fascias, bargeboards and soffits - White UPVC



Proposed Rear Elevations of Dwellings

MATERIALS

Windows - White UPVC

Doors - UPVC

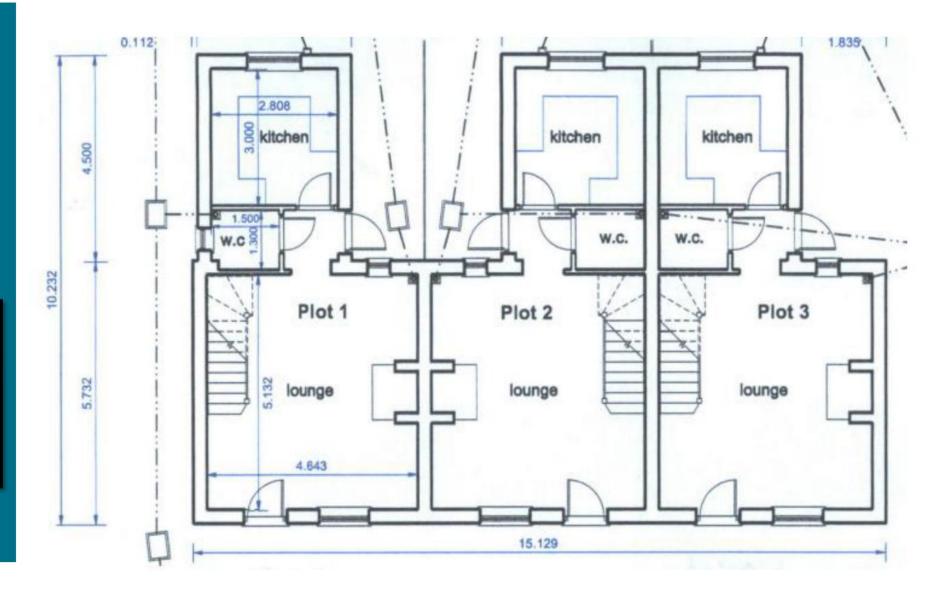
Rain water goods - Black UPVC

Fascias, bargeboards and soffits - White UPVC



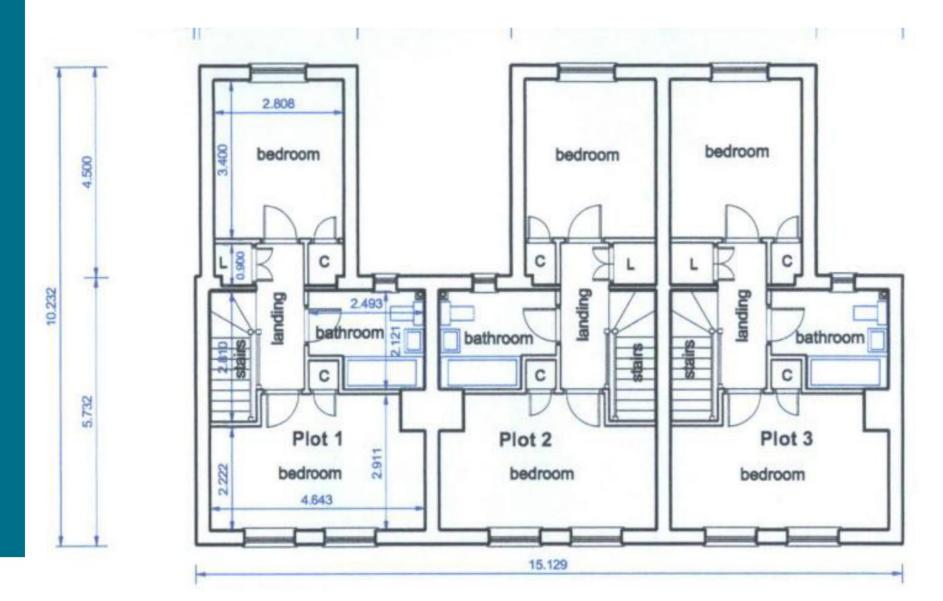
Proposed Ground Floor of Dwellings

	ND VENTILATION IREMENTS		
Plot 3 lounge	RW 31db with background ventilation		
All other rooms	RW 29db with background ventilation		

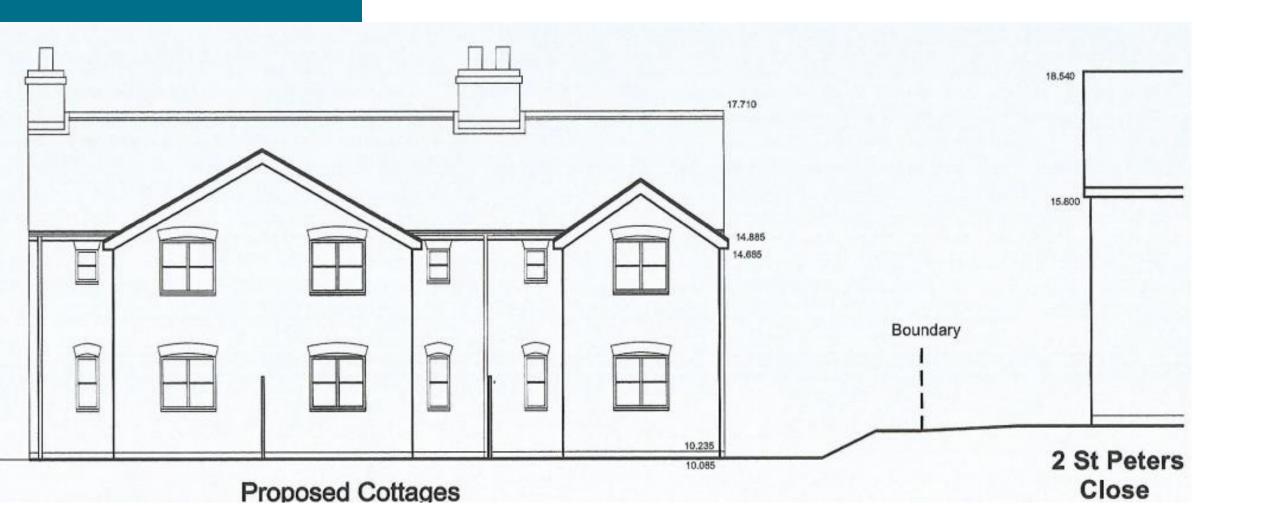


Proposed First Floor of Dwellings

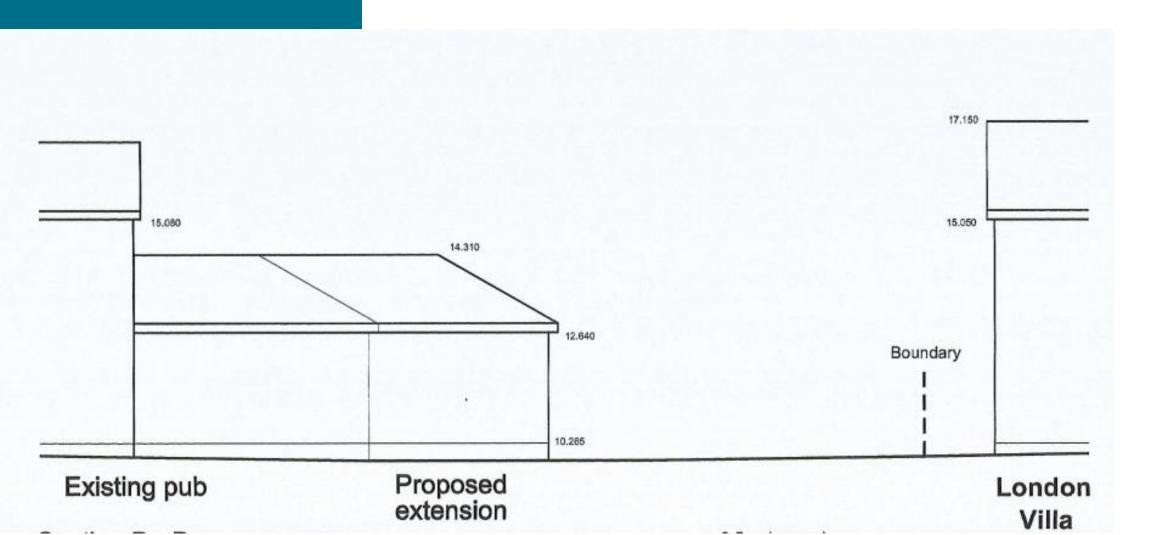
GLAZING AND VENTILATION REQUIREMENTS				
Rear bedrooms	RW 314db with individual mechanical ventilation (trickle vents not to be installed) Opening sashes to be installed to allow for opening window as a matter of occupant choice			
All other rooms	RW 29db with background ventilation			



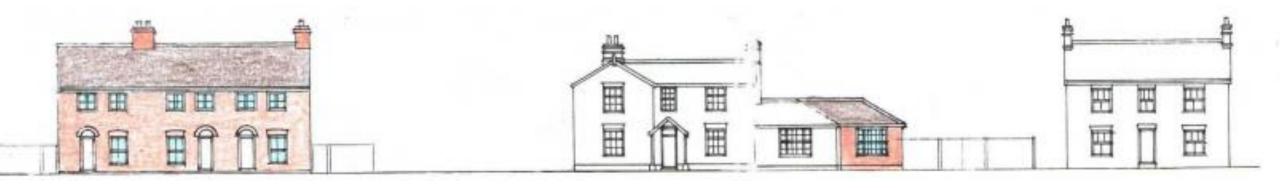
Cross Section



Cross Section



Proposed Streetscene



(Google – Aug 2011)





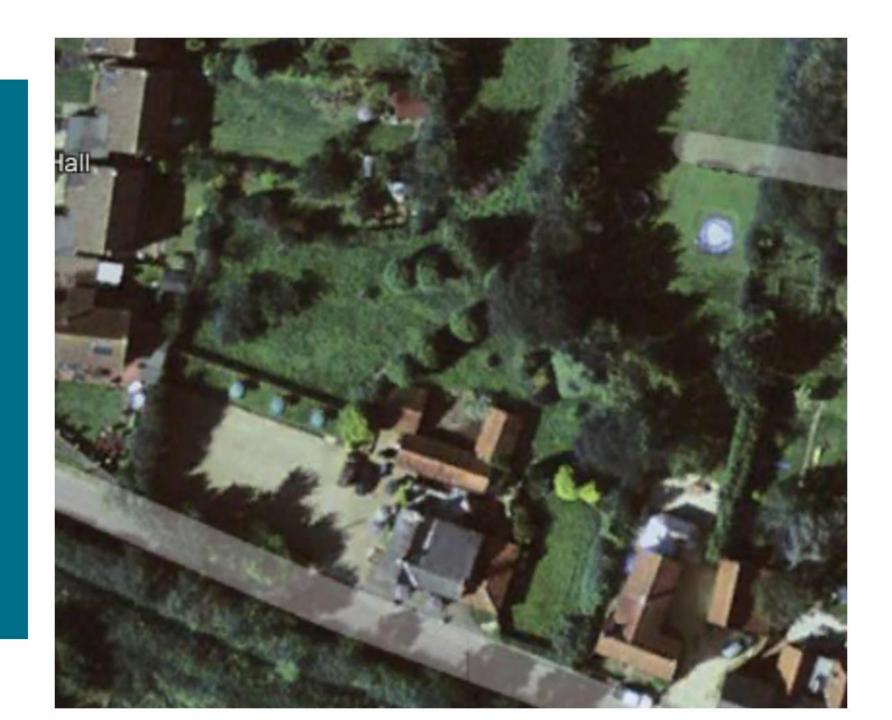
Historic Images of PH Garden – 2000

Larger area of garden space around all sides of PH



Historic Images of PH Garden – 2007

A smaller more restricted area adjacent to the car park



The Unruly Pig Bromswell



The Unruly Pig Bromswell

(approx. 30 covers outside)





Ship Inn, Levington

(recently approved permission to extend under DC/23/2694/FUL & DC/23/2695/LBC)



Ship Inn, Levington

(Informal and formal outdoor space)



The Duck, Campsea Ashe



The Duck, Campsea Ashe



The Coach and Horses, Melton



The Cretingham Bell, Cretingham



The Cretingham Bell, Cretingham



The Coach and Horses, Melton



Planning considerations

The following considerations have been addressed within the officers report:

- Principle of Development
 - Public House Renovations
 - Erection of three dwellings
- Design and Layout
- Asset of Community Value
- Affordable Housing
- Landscape & Visual Impact
- Biodiversity & Ecology
- Residential Amenity (including noise)
- Highways and Public Rights of Way
- Flood Risk and Surface Water Drainage
- Land Contamination
- Archaeology
- Legal Obligations (s106 agreement)

Accordance with development plan

The proposed development is considered to be in accordance to the following policies, subject to compliance with conditions/obligations as applicable:

- SCLP3.2 Settlement Hierarchy
- SCLP3.3 Settlement Boundaries
- SCLP4.3 Expansion and Intensification of Employment Sites
- SCLP5.2 Housing Development in Small Villages
- SCLP5.7 Infill and Garden Development
- SCLP5.8 Housing Mix
- SCLP5.10 Affordable Housing on Residential Developments
- SCLP7.1 Sustainable Transport
- SCLP7.2 Parking Proposals and Standards
- SCLP9.2 Sustainable Construction
- SCLP9.5 Flood Risk

- SCLP9.6 Sustainable Drainage Systems
- SCLP10.1 Biodiversity and Geodiversity
- SCLP10.4 Landscape Character
- SCLP11.1 Design Quality
- SCLP11.2 Residential Amenity
- SCLP11.7 Archaeology

Conditions (as set out in officers report)

Proposed conditions (as detailed in section 11 of the report):

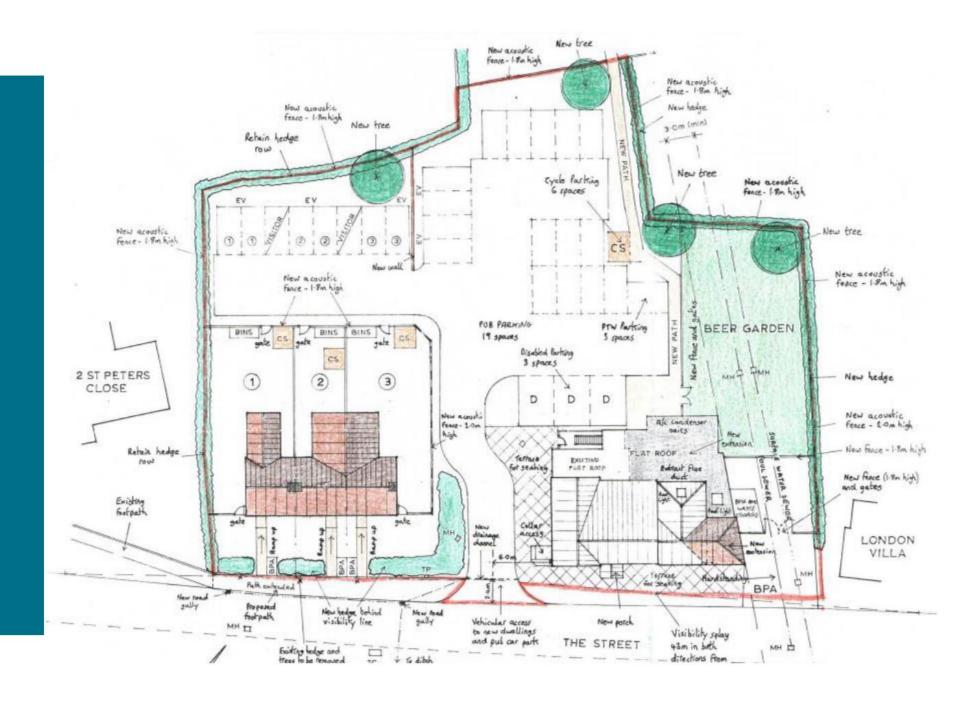
- Time limit
- Compliance with approved plans
- Materials as submitted
- Levels to be submitted
- Landscaping scheme to be submitted
- Landscape implementation
- Removal of permitted development
- Ecological avoidance, mitigation, compensation and enhancement
- Further survey for protected species/habitats before works commence to the PH
- Noise from fixed plant/machinery to be submitted
- Noise assessment for boundary treatment mitigation
- Extract ventilation to prevent odour

- Working hours –construction
- PH opening hours
- Construction management plan for surface water, environmental protection and highways mitigation.
- Disposal of surface water highways
- Highways details visibility, gradient, parking, access layout, EV infrastructure, cycle storage, refuse and refusing storage and presentation areas.
- Details of footway links to be submitted
- Signage for private parking
- External lighting details to be agreed
- No external equipment for amplification of sound/music
- Details of retaining walls to be submitted
- Screening details for the first floor of PH to be agreed

Recommendation

Authority to approve planning permission subject to agreement of planning conditions as summarised above and noted in full within section 10 of the Committee Report and the completion of a Section 106 Legal Agreement for (and not limited to) the completion of all extensions and alterations to the pub prior to the occupation of the dwellings and the provision of a contribution towards Suffolk RAMS.

Proposed Block Plan



Policy SCLP8.1: Community Facilities and Assets

Proposals for new community facilities and assets will be supported if the proposal meets the needs of the local community, is of a proportionate scale, well related to the settlement which it serves and would not adversely affect existing facilities that are easily accessible and available to the local community.

Proposals to change the use, or redevelop for a non-community use, a facility registered as an asset of community value, will not be permitted.

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- a) It can be demonstrated that there is no community need for the facility and the building or the site is not needed for an alternative community use;
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Or

Report #7.51

Local Plan Policy SCLP8.1 does not specifically address works to retain a community use or ACV but does, as a whole, seek to support new community facilities where it meets the needs of the local community, is of a proportionate scale, well related to the settlement which it serves and would not adversely affect existing facilities. Thus, the proposal is considered to be supported in principle and there is no conflict with SCLP8.1.

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Or



ACV now: pub + car park + <u>pub garden</u> ACV proposed: pub + car park + <u>housing</u>

= change of use and redevelopment for a noncommunity use of an ACV

What does SCLP 8.1 say:

Proposals to change the use, or redevelop for a non-community use, a facility registered as an asset of community value, will not be permitted.

What about the rest of the site, the bit that is not ACV?

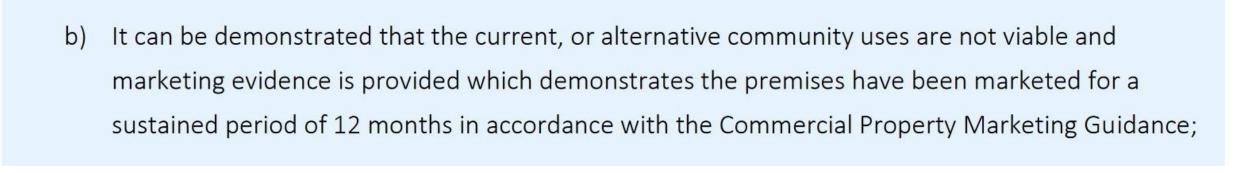
Now: large area of pub garden

Proposed: small area of pub garden

= reduction in community facility

Proposals to change the use, or redevelop for a different use, a community facility which is not registered as an asset of community value, will only be permitted if:

a) It can be demonstrated that there is no community need for the facility and the building or the site is not needed for an alternative community use;



Charsfield Pub Garden 2000







Pub Garden before major development



Charsfield Pub Garden 2007!

"If our opinion counts then without a doubt our summer trade was significantly reduced. And clearly the potential opportunity is greatly affected, if you don't have it, you can't fill it!

.....We heard a while back that the car park was earmarked for development and if its size was being reduced it would greatly impact the ability of the pub to sustain itself."

Martin Tilbury 22/3/24 – Landlord in 2007

New boundary fence erected just prior to the commencement of the tenancy



The 'Informal' Car Park of the 3 Horseshoes during the Queens 90th Birthday



Charsfield Resident's Wedding in 2015 on Car Park



During the Queen's Platinum Jubilee Celebrations

